

2017 LOS ANGELES COUNTY STATE MEDICAL AND HEALTH EXERCISE

# AFTER ACTION REPORT Complex Coordinated Terrorist Attack

**FULL SCALE EXERCISE** 





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#### **PREFACE**

The 2017 Los Angeles County Statewide Medical and Health Exercise (SWMHE) is sponsored by the Los Angeles County Department of Health Services and Emergency Medical Services Agency (EMS). This Countywide Exercise Program was produced with assistance and guidance from the Los Angeles County Statewide Medical and Health Exercise Planning Team (EPT), comprised of representatives from:

- American Medical Response AMR Medical Transportation
- California Association of Health Facilities (CAHF)
- CARE Ambulance Service, Inc.
- Cedars Sinai Hospital Medical Center
- Children's Hospital Los Angeles
- City of Los Angeles Department Public Health
- City of Pasadena Public Health Department
- Community Clinic Association of Los Angeles County (CCALAC)
- Fusion Performance LLC
- Henry Mayo Newhall Hospital
- Joint Regional Intelligence Center (JRIC) Los Angeles
- Kaiser Permanente Downey Medical Center
- Long Beach Department of Health and Human Services
- Long Beach Memorial Hospital Medical Center
- Los Angeles County Department of Mental Health
- Los Angeles County Emergency Medical Services Agency
- Los Angeles County Fire Department
- Los Angeles County Harbor/UCLA Medical Center
- Los Angeles County Department of Public Health
- PIH Health Whittier
- Providence Holy Cross Medical Center
- Providence St. Joseph Medical Center
- Providence Tarzana Medical Center
- Pomona Valley Hospital Medical Center



### **EXERCISE OVERVIEW**

Exercise Name	2017 Statewide Medical and Health Exercise (SWMHE) – Full Scale Exercise (FSE)
Exercise Date	November 16, 2017
Scope	The 2017 SWMHE program includes various health care partners; i.e., hospitals, dialysis, ambulatory surgical centers. Each healthcare partner determined their level of participation based on their exercise experience and resources.
Mission Area	Los Angeles County
Capabilities	<ul> <li>Health Care Preparedness and Response Capabilities:</li> <li>Foundation for Health Care and Medical Readiness</li> <li>Health Care and Medical Response Coordination</li> <li>Continuity of Health Care Service Delivery</li> <li>Medical Surge</li> </ul>
Objectives	See each sector section
Threat or Hazard	Complex Coordinated Terrorist Attack (CCTA)
Scenario	Four terrorist attacks with small arms and explosives throughout Los Angeles County
Sponsor	Los Angeles County Emergency Medical Services Agency
Exercise Participants	See Appendix C
Jurisdictional Exercise Director Point of Contact:	Joe Palacio – Sr. Disaster Services Analyst Los Angeles County Emergency Medical Services Agency 10100 Pioneer Blvd., Suite 200 Santa Fe Springs, CA 90670 jpalacio@dhs.lacounty.gov 562-378-1642



### **Executive Summary**

This exercise was developed to encourage all health care sectors to exercise their response to a terrorist event that challenged their facilities and personnel.

The scenario selected was designed to test each participant's exercise response and surge capabilities based on their selected objectives. The 2017 Statewide Medical and Health Exercise simulated a Complex Coordinate Terrorist Attack throughout Los Angeles County. The exercise included four separate terrorist attacks with small arms and explosions strategically located at critical transportation corridors.

The EPT developed and designed this exercise to help participants identify gaps in their response planning. This year's exercise included testing of Los Angeles County's Burn Surge Plan. The Burn Surge Plan includes a series of policies and procedures that address topics such as; activation, field triage, and emergency department assessment/treatment.

This year's exercise saw a significant increase in the number of health care coalition participants from seven different health care sectors. There was a substantial number of non-hospital healthcare sector members seeking to meet the new CMS regulatory requirements. Each organization determined their level of participation based on their previous experience and resources. Two hundred and thirty seven (237) participants submitted their After Action Report/Improvement Plans (AAR/IPs) to the EMS Agency for consideration in this year's SWMHE AAR.

It is challenging to identify all key strengths and findings in a healthcare system as large and diverse as Los Angeles County. This AAR will present each sectors major strengths primary areas for improvement and a suggested corrective action plan.



### **HEALTH CARE COALITION FINDINGS**

### AMBULATORY SURGERY CENTERS

#### **OBJECTIVES**

Based on Ambulatory Surgery Center's needs, the following objectives were exercised and evaluated:

- Maintain awareness of the common operating picture by gathering and sharing real-time
  information related to the emergency, the current state of the health care delivery system, and
  situational awareness through coordination with the Medical and Health Operational Area
  Coordinator (MHOAC), local Health Care Coalition partners, and the Department of Health
  Services Department Operations Center (DOC).- Health Care Preparedness and Response
  Capability 1: Health Care and Medical Response Coordination
- Initiate patient movement, evacuation, and relocation if and when the facility can no longer sustain a safe working environment, and coordinate all evacuation and relocation efforts with the MHOAC, coalition partners, emergency medical services (EMS), and the DHS/DOC.- Health Care Preparedness and Response Capability 3: Continuity of Health Care Service Delivery
- Determine and manage medical surge operations through the continued sharing of resources, information, and expertise across Health Care Coalition partners and the operational area- Health Care Preparedness and Response Capability 4: Medical Surge

### **MAJOR STRENGTHS**

The major strengths identified during this exercise included:

- Increased knowledge of LA County's Health Care Coalition's and Ambulatory Surgery Center's potential supportive roles in surge events
- Established basic knowledge of preparedness and planning for emergencies
- Gained an understanding of the communication protocols with the various health care sectors

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included:

- ASC need to gain more understanding of how they may be able to support other health care sectors during emergency events
- ASC need more education and training in emergency preparedness and exercise planning
- Communication during surge events was inconsistent with ASC management, staff, patients visitors, and DHS DOC.

#### CORRECTIVE ACTION PLAN

- Offer basic emergency preparedness, exercise planning and ICS training to ASCs
  - Responsible person: ASC Disaster Program Manager
  - Due date: October 2018- ASC Workshop and encourage attendance at SWMHE participant seminar



- Improve communication between DHS DOC and ASCs
  - Responsible persons: DOC staff and ASC Disaster Program Manager
  - Due date: October 2018-Provide guidance at ASC Workshop and review <u>communication plan</u> available on the EMS Agency Disaster Section Website
- Determine how each ASC may be able to assist in an emergency
  - Responsible person: Each ASC's Emergency Management Officer (EMO)
  - Due date: see individual CAPs but no later than October 2018-ASC Workshop and reemphasis on <u>healthcare surge planning strategies</u> available on the EMS Agency Disaster Section website
- Tasks to be accomplished from individual ASC corrective action plan (CAP or improvement plan)
  - Responsible person: Each ASC's Emergency Management Officer (EMO)
  - Due date: see individual CAPs

### **COMMUNITY CLINICS**

#### **OBJECTIVES**

Based on Community Clinic's needs, the following objectives were exercised and evaluated:

- Maintain awareness of the common operating picture by gathering and sharing real-time
  information related to the emergency, the current state of the health care delivery system, and
  situational awareness through coordination with the Medical and Health Operational Area
  Coordinator (MHOAC), local Health Care Coalition partners, and the local Emergency Operations
  Center (EOC).- Health Care Preparedness and Response Capability 1: Health Care and Medical
  Response Coordination
- Activate the Incident Command System (ICS) and the clinic's Command Center within 60
  minutes] of incident notification, to provide a structured and successful emergency response.
  Health Care Preparedness and Response Capability 1: Health Care and Medical Response
  Coordination
- Determine the clinic's priorities for ensuring key functions are maintained throughout the emergency, including the provision of care to existing and new patients within 60 minutes.- Health Care Preparedness and Response Capability 3: Continuity of Health Care Service Delivery
- Ensure processes and procedures are in place throughout response to provide the following to all
  clinical and non-clinical staff and their families: appropriate Personal Protective Equipment (PPE),
  psychological first aid, just-in-time training, and other interventions specific to the emergency to
  protect health care workers from illness or injury.- Health Care Preparedness and Response
  Capability 3: Continuity of Health Care Service Delivery
- Prepare for medical surge operations by activating appropriate plans for all levels of care and populations, and ensure all personnel have been trained in their use.- Health Care Preparedness and Response Capability 4: Medical Surge
- Implement and manage medical surge operations through the continued sharing of resources, information, and expertise across Health Care Coalition partners and the operational area.-Health Care Preparedness and Response Capability 4: Medical Surge



#### **MAJOR STRENGTHS**

The major strengths identified during this exercise included the following:

- Gained perspective of the network of resources to assist in preparation, planning and exercise participation
- Successful activated Incident Command Staff within 45-minute time frame while the IC Team
  quickly decided on which services could be suspended or postponed, such as new patients'
  appointments, enrollment services
- Command Staff supported and directed emergency plans activation during the exercise event and were able to effectively communicate to staff

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included:

- Need to identify and secure triage area with the necessary triage equipment to support victims and to keep existing patients safe
- Need to train management and staff to ensure understanding of policies and procedures for shelter in place and lockdown
- Need to establish communication protocols with patients and visitors during surge events via an electronic notification system

#### CORRECTIVE ACTION PLAN

- Establish triage policy and procedures (P&P), which includes identifying and secure triage area
  with the necessary triage equipment to support victims and to keep existing patients safe, and/or
  train staff on established P&P during an emergency
  - Responsible person: Clinic Disaster Program Manager, Community Clinic Association of Los Angeles County (CCALAC) Emergency Management Coordinator and each community clinic's EMO
  - Due date: October 2018
- Train staff on emergency preparedness policies and procedures
  - Responsible person: Each Community Clinic's EMO
  - Due date: October 2018
- Establish communication protocols and/or train staff on established protocols during an emergency
  - Responsible person: Each Community Clinic's EMO
  - Due date: October 2018

### **DIALYSIS CENTERS**

#### **OBJECTIVES**

Based on Dialysis Center's (DC) needs, the following objectives were exercised and evaluated:



- Activate the Emergency Operation Plan (EOP) and policies related to emergency admits within 30 min of notification of incident information that may affect normal operations.- Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness
- Gather, organize, and document incident situation and resource information to maintain situational awareness, and share information horizontally and vertically with stakeholders.- Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness
- Initiate communication strategies (email & phone) within 60 min between facility and the EMS
  Department Operations Center (DOC)- Health Care Preparedness and Response Capability 2:
  Health Care and Medical Response and Recovery Coordination
- Provide patients with at least a minimum standard of care according to internal protocols and procedures, if the decision is made to shelter in place.- Health Care Preparedness and Response Capability 4: Medical Surge
- Implement policies and procedures to assure the safety and care of patient at other appropriate facilities, if the decision is made to evacuate.- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination

#### **MAJOR STRENGTHS**

The major strengths identified during this exercise included:

- Gained an understanding how dialysis centers fit within the County's surge planning
- Successfully activated facility emergency plans
- Increased knowledge of the number of resources available within the Disaster Resource Center network

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included the following:

- Need to develop instruction for Incident Command System and procedures for emergency events
- Need for management and staff to be trained to gain full understanding of emergency preparedness
  policies including and procedures for shelter in place and lockdown protocols
- Need to establish communication protocols with patients and visitors during surge events via a mass notification system

### **CORRECTIVE ACTION PLAN**

- Offer basic emergency preparedness, exercise planning and ICS training to DCs
  - Responsible person: Dialysis Center Disaster Program Manager
  - Due date: October 2018- DC Workshop and encourage attendance at SWMHE participant seminar
- Train staff on emergency preparedness policies and procedures
  - Responsible persons: Each Dialysis Center's EMO



Due date: November 2018

- Establish communication protocols and/or train staff on established protocols during an emergency
  - Responsible person: Each Dialysis Center's EMO

- Due date: November 2018

### EMERGENCY MANAGEMENT (HEALTH DOC-EMS AGENCY)

#### **OBJECTIVES**

Based on the EMS Agency's DOC needs, the following objectives were exercised and evaluated:

- Activate MHOAC program for medical and health resource ordering within 60 minutes of identification of need.- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination PHEP: Emergency Operations Coordination
- Establish, maintain and/or update communications with jurisdictional partners.- Health Care
  Preparedness and Response Capability 2: Health Care and Medical Response and Recovery
  Coordination PHEP: Information Sharing
- Regional Disaster Medical and Health Specialist (RDMHS) will report to the Regional Emergency Operations Center (REOC)- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination
- Provide situational awareness update to MHOAC using sit rep form.- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination PHEP: Information Sharing and Emergency Operations Center Coordination
- Develop Incident Action Plan (IAP) and gather situational information to share with DOC staff-Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination PHEP: Emergency Operations Coordination
- Maintain patient tracking and maintains components of patient movement- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination PHEP: Emergency Operations Coordination

#### MAJOR STRENGTHS

The major strengths identified during this exercise included the following:

- Information Technology did not create any problems. It appears that the monthly testing of DOC
  equipment and software applications provided very few IT related issues.
- DOC was less crowded than previous drills due to a better understanding of needed personnel and work load by the various section coordinators.
- The atmosphere in the DOC remained calm. Additionally it was very clear that years of practicing
  is paying off as many staff felt comfortable in their roles and demonstrated collectively
  outstanding teamwork.



#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included the following:

- There are no DOC guidelines or trigger points to modify DHS prehospital care policy during incidents or DOC activations.
- There were not enough pre-developed Resource Request or messages to drive the exercise during idle time.
- DOC lacked emergency fund to purchase food or other emergency items that would be needed for an actual DOC activation. For example, credit card machine might not work during a real disaster.

#### CORRECTIVE ACTION PLAN

- DEC program will organize a workgroup to establish trigger points and guidelines to be incorporated into an internal policy which will be used during surge activation. The policy should be completed by September 2018 and will be evaluated during the 2018 annual exercise.
- DEC program will develop training Resource Requests and/or messages for each section with the assistance of Hospital Disaster Program Manager by September 2018. These documents will be used during next medical and health exercise in November 2018.
- DEC program will work with EMS Agency finance staff to develop preparedness plan for DOC activations including funding and obtaining emergency supplies, meals and other essential items. This plan will be completed before and tested during the next medical and health exercise in November 2018.

### HOME HEALTH AND HOSPICE AGENCIES

#### **OBJECTIVES**

Based on **Home Health and Hospice Agency's** (HHH) needs, the following objectives were exercised and evaluated:

- Maintain awareness of the common operating picture by gathering and sharing real-time information related to the emergency, the current state of the health care delivery system, and situational awareness through coordination with the Medical and Health Operational Area Coordinator (MHOAC), local Health Care Coalition partners, and the Department of Health Services Department Operations Center (DHS/DOC) for Health Services within LA County-Health Care Preparedness and Response Capability 2: Health Care and Medical Response Coordination
- Inform the MHOAC, coalition partners, emergency medical services (EMS), and the DHS/DOC for Health Services within LA County when the agency can no longer reach patients requiring care.-Health Care Preparedness and Response Capability 3: Continuity of Health Care Service Delivery



#### MAJOR STRENGTHS

The major strengths identified during this exercise included the following:

- Effective communication with field staff via text messaging
- Identified and observed the potential effects on patient population during a disaster event
- Increased awareness that planning needs to take place and solutions created to address various emergencies

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included the following:

- Need for established communication protocols with patients and staff during surge events via alternative notification systems, and improve coordination and communication with DHS DOC
- Need for management and staff to be trained to gain full understanding of emergency preparedness
  policies including procedures for shelter in place and lockdown protocols
- Need to train staff on acuity/severity levels for patients and update levels regularly

#### CORRECTIVE ACTION PLAN

- Establish communication protocols and/or train staff on established protocols during an emergency
  - Responsible person: Each agency's Emergency Management Officer (EMO)
  - Due date: November 2018
- Improve communication between DHS DOC and HHH agencies
  - Responsible persons: DOC staff and HHH Disaster Program Manager
  - Due date: October 2018-Provide guidance at HHH Workshop and review <u>communication plan</u> available on the EMS Agency Disaster Section Website
- Train staff on emergency preparedness policies and procedures
  - Responsible person: Each agency's Emergency Management Officer (EMO)
  - Due date: see individual CAPs but no later than November 2018
- Other tasks to be accomplished from individual HHH corrective action plan (CAP or improvement plan)
  - Responsible person: Each agency's Emergency Management Officer (EMO)
  - Due date: see individual CAPs

### **HOSPITIALS**

#### **OBJECTIVES**

Based on Hospital's needs, the following objectives were exercised and evaluated:



- Alert and notify Hospital Command Center (HCC) responders and key service line staff and physicians - Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.07 Staff Responsibilities
- Activate and staff the Incident Command System (ICS) and HCC within 30 minutes- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.07 Staff Responsibilities
- Develop an Incident Action Plan (IAP) and conduct associated meetings (e.g., incident briefing) within the first operational period. -Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.01 Communications, Joint Commission EM.02.02.03 Resources and Assets, Joint Commission EM.02.02.07 Staff Responsibilities
- Implement internal communications strategies such as paging, email, or intercom announcement within facilities designated timeframe for information and incident sharing within the hospital. -Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.01 & EM.03.01.03 EP 7 Communications
- Initiate communication strategies utilizing the Medical and Health Operational Area Coordinator (MHOAC) Communication Plan within 15 minutes of information requested between HCC and the LAC DHS DOC (EMS Agency) - Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.01 & EM.03.01.03 EP 7 Communications
- Facility will document the dispositions of victims through the continuum of care for the entire
  exercise timeframe, utilizing the appropriate patient tracking form/mechanism. Health Care
  Preparedness and Response Capability 2: Health Care and Medical Response and Recovery
  Coordination. Joint Commission EM.02.02.11 Patient Clinical and Support Activities
- Assess and report hospital situation status and capability to provide care to the LAC Department of Health Services DOC - Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination. Joint Commission EM.02.02.01 Communications, Joint Commission EM.02.02.09 Utilities Management
- Activate and implement incident plans and deliver timely and efficient care -Health Care
  Preparedness and Response Capability 4: Medical Surge. Joint Commission EM.02.02.11 Patient
  Clinical and Support Activities, Joint Commission EM.02.02.03 Resources and Assets, Joint
  Commission EM.02.02.05 Safety and Security
- Facility will send at least one resource request through the MHOAC, and will communicate
  resource needs with Health Care Coalition partners to identify needed assistance. Health Care
  Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness.
  Joint Commission EM.02.02.01 Communications, Joint Commission EM.02.02.03 Resources and
  Assets. Joint Commission EM.02.02.13 & EM.02.02.15 Volunteer practitioners
- Plan for the activation of mental and behavioral health services for all staff members and patients as part of incident response and recovery planning. Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness. Joint Commission EM.02.02.07 Staff Responsibilities & EM.02.02.11 EP 6

#### MAJOR STRENGTHS

The major strengths identified during this exercise included:



- Successfully alerted and notified Hospital Command Center responders and key service line staff and physicians within designated time
- Reported hospital situation status and capability to provide care to the DOC and activate/implement MCI plan within specified timeframe
- Activated BCP/COOP plans achieved better understanding of the process for obtaining resources and alternate methods of continuing operations

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included:

- Hospital training and exercises for all incident command personnel needs to include reporting status via an established communications plan
- Patient tracking and their disposition throughout the continuum of care needs to be clarified and streamlined.
- Mental and behavior health services for staff and patients need to be activated as part of the incident response and recovery planning

#### CORRECTIVE ACTION PLAN

- Provide links to the Los Angeles County EMS Agency <u>Communication Plan</u> and Ref. No. 519, <u>Management of Multiple Casualty Incidents</u> to clarify the expectation for mass notification procedures/systems (i.e. ReddiNet and Everbridge)
  - Responsible person: Hospital Disaster Program Manager to provide links and each hospitals EMO is to provide training to their staff
  - Due date: September 2018
- Establish a best practice patient tracking plan to track patients throughout the continuum of care
  - Responsible person: Each hospitals EMO will identify a process to track patients-Los Angeles County EMS will work with ReddiNet and facilities to implement the Family Reunification Module before next SWMHE
  - o Due date: September 2018
- Define the process by which mental health resources can be activated and requested by health care partners
  - Responsible person: DOC manager and Department of Mental Health Disaster Preparedness Manager
  - Due date: November 2018

LONG-TERM CARE AND SKILLED NURSING FACILITIES
OBJECTIVES



Based on **Long-term Care and Skilled Nursing Facilities'** needs, the following objectives were exercised and evaluated:

- Activate the Emergency Operation Plan (EOP) and policies related to emergency admits within 60 minutes of notification of incident information that may affect normal operations.- Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness
- Gather, organize, and document incident situation and resource information to maintain situational awareness, and share information horizontally and vertically with stakeholders.- Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness
- Provide patients with at least a minimum standard of care according to internal protocols and procedures, if the decision is made to shelter in place.- Health Care Preparedness and Response Capability 4: Medical Surge
- Implement policies and procedures to assure the safety and care of patient at other appropriate facilities, if the decision is made to evacuate.- Health Care Preparedness and Response Capability 2: Health Care and Medical Response and Recovery Coordination
- Plan for the activation of mental and behavioral health services for all staff members as part of incident response and recovery planning.- Health Care Preparedness and Response Capability 1: Foundation for Health Care and Medical Readiness

### **MAJOR STRENGTHS**

The major strengths identified during this exercise included the following:

- Effective phone communication with duty staff and shift personnel during exercise
- Improved awareness of the resources / tools available from the LA County EMS website and disaster program manager
- Increased awareness that planning needs to take place to address various emergencies

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included the following:

- Need for established communication protocols with patients and staff during surge events via alternative notification systems
- Need for management and staff to be trained and gain full understanding of policies and procedures for shelter in place and lockdown protocols
- Need to establish regular scheduled training on emergency procedures and protocols

#### CORRECTIVE ACTION PLAN



- Establish communication protocols and/or train staff on established protocols during an emergency
  - Responsible person: Each LTC/SNF's EMO
  - Due date: November 2018
- Establish and maintain emergency preparedness training program for staff
  - Responsible persons: Each LTC/SNF's EMO
  - Due date: November 2018

### MENTAL HEALTH

#### **OBJECTIVES**

Based on Los Angeles County Department of Mental Health needs, the following objective was exercised and evaluated:

 DMH will activate Emergency Plans and Procedures to maintain situational awareness and coordinate the disaster mental health response by providing an appropriate DMH Liaison to the DHS DOC

#### **MAJOR STRENGTHS**

The major strengths identified during this exercise included the following:

- DHS successfully sent a DMH Liaison to the DHS DOC and the DMH Disaster Program Manager simulated the DMH DOC
- DMH Liaison did an excellent job of seeking out information, appropriately requested brochures and information on coping while keeping DHM informed

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included:

- DMH did not actually receive any request from the hospitals or other county partners during the exercise
- The scenario was based on the first days of response. Since services from DMH are not typically requested until several days after an incident, this did not provide the optimal opportunity for DMH to practice its disaster response role

#### CORRECTIVE ACTION PLAN

- Continue to improve the briefing and preparedness of the DMH Liaison prior for their role in the DHS DOC as part of the exercise planning schedule
  - Responsible person: DMH Disaster Program Manager
  - Due date: October 2018
- Work with DHS and DPH "Health Authority Partners" ahead of time to better develop the exercise scenario for more "realistic" participation of DMH and the DMH Liaison during a disaster
  - Responsible persons: DMH Disaster Program Manager working with the MHOAC group
  - Due date: October 2018

### PUBLIC HEALTH

**OBJECTIVES** 



Based on City of Long Beach Department of Health and Human Service's needs, the following objectives were exercised and evaluated:

- Provide and receive situational awareness with inter- and intra-jurisdictional stakeholders per local policies and procedures through the Medical and Health Operational Area Coordinator (MHOAC) program
- Activate and/or coordinate the Department Operations Center (DOC) within the City of Long Beach
  Department of Health and Human Services (PHEM) in order to combine information sharing
  abilities and coordinate messages

#### **MAJOR STRENGTHS**

The major strengths identified during this exercise included:

- Distributed an intra-departmental situation report one pager by the end of exercise
- Coordinated and communicated with the various departments for status throughout the exercise per policies and procedures

#### PRIMARY AREAS FOR IMPROVEMENT

During the exercise, opportunities for improvement were identified. The primary areas for improvement included:

- The development of the Situation Report for the Region and State
- Consistent messaging to Public Information Officer(s) (PIO) across City of Long Beach Departments and Services

#### CORRECTIVE ACTION PLAN

- Utilize the combine information and coordinate internal and external messages of all departments existing reporting structure.
  - Responsible person: City of Long Beach Public Health Emergency Management Division
  - Due date: August 2018
- Coordinate in the development of a standardized press release template once DOC is activated
  per policies and procedures. Continue to improve the briefing and preparedness of the Public
  Information Officers and Liaison Officers prior for their role in exercise.
  - Responsible persons: City of Long Beach Public Health Emergency Management Division
  - Due date: August 2018



### **PARTICIPANT SUMMARY**

In 2017: 238 After Action Report / Improvement Plans were submitted from the following health care partners:

Ambulatory Surgery Centers	19
Community Clinics	38
Dialysis Centers	40
Emergency Management (EMS DOC)	1
Home Health & Hospice	34
Hospitals	73
Long Term Centers and Skilled Nursing Facilities	31
Mental Health Department	1
Public Health Department	1
2017 Participants Total	<u>238</u>



### **APPENDIX A: EXERCISE PARTICIPANT FEEDBACK**

Feedback was based on the exercise scenario, materials provided, the county website, and overall exercise experience. The feedback provided in this report will used to determine revisions to incorporate in the 2018 countywide program.

### Participants' feedback on the exercise and materials:

- A majority of participants did not use more than four of the provided LACOMHE exercise
  templates such as Exercise Scenario, Ex-Plan, C/E Handbook, Master Scenario Events List,
  during the exercise this year. However, this may represent a skewed distribution in the data,
  since many of the participants received templates from their healthcare group or healthcare
  associations (i.e. HHH. ASC and Dialysis held workshops) and did not need to edit or utilize the
  county's templates. The materials were prepared by the disaster program managers.
- Participants expressed that the exercise objectives were relevant to their exercises and developed in-house scenarios.
- A majority of respondents noted robust participation in 2017's exercise as a whole, both internally
  and externally, but expressed the need to customize the documents, especially as a result of the
  applicability of the scenario to all health care sectors.

### The comments regarding which materials were useful and what improvements could be made:

- Depending on the healthcare sector, most participants found some of the provide exercise templates unnecessary and were unsure of how to use them.
- Some facilities used a different scenario, so the exercise plans or templates had to be changed or alternate were used.
- The participants already had their own versions of the exercise plans or templates, tailored for their type of facility, as they were part of a network affiliate or under a corporate charter.
- Some participants were not aware of the templates, did not have access, or did not have enough time to use them properly.
- Comments reflect that there were too many templates to read and review for the participant, too
  much material.

### Requests/Needs:

- Samples of correctly filled-out documents such as would help new healthcare agencies
- Victim cards with injuries specific to the scenario
- To provide all healthcare partners with the ability to generate "play" with the scenario and expand participation, include injects that are relevant to other healthcare partners

  nonhospital in the Master Scenario Events List (MSEL)



- Agencies (Department of Mental Health) need to get involved earlier in the exercise planning process
- More attention and involvement for other sectors' (non-hospital) roles in the scenario
- EMS providers, police and fire need to be included
- Expand the event or start at 24 hours past the incident
- Alternate days of the week/month for the exercise
- The process and time of reporting, communications and feedback to healthcare partners with Medical Alert Center / Operations needs to be clarified.
- Some communications bypassed Medical Alert Center/ Department Operations Center and did not allow for another type of response ( ham radio)



### **APPENDIX B: EXERCISE PARTICIPANTS**

#### **AMBULATORY SURGERY CENTERS (19)**

**Admiralty Surgery Center** 

**Azusa Surgery Center** 

**Broadway Surgical Institute** 

Centinela Valley Endoscopy Center

Congress Medical Surgery Center LLC

**Endoscopy Center of Santa Monica** 

Glendora Digestive Disease Institute

High Desert Health System Ambulatory Surgical Center

HRC Fertility Reproductive Surgical

HRC Fertility Reproductive Surgical

La Peer Surgery Center

Northridge Facial Plastic Surgery Medical Group

Pasadena Surgery Center

Plaza Surgical Center

**Sunset Surgical Center** 

Surgery Center of South Bay

**Torrance Surgery Center** 

Valley Digestive Health Center

Valley Endoscopy Center

#### **COMMUNITY CLINICS (38)**

All for Health - Health for All

All-Inclusive Community Health-Center

All-Inclusive Community Health-Center1

AltaMed Health Services

AltaMed Health Services1

**APLA Health** 

APLA Health1

APLA Health Long Beach

Arroyo Vista Family Health Center



Arroyo Vista Family Health Center1

Asian Pacific Health Care Venture

Asian Pacific Health Care Venture1

Center for Family Health Education

Center-for-Family-Health-Education1

Chinatown-Service-Center

Chinatown-Service-Center1

Comprehensive Community Health Center

Comprehensive Community Health Center1

El Proyecto del Barrio

El Proyecto del Barrio1

Herald Christian Health Center

Herald Christian-Health Center1

Kheir Center

Kheir Center1

Los Angeles LGBT Center

Los Angeles LGBT Center1

Northeast Valley Health Corporation

QueensCare Health Centers

Saban Community Clinic

South Bay Family Health Care

St. Johns Well Child Family Center

The Children's Clinic

The Achievable Foundation

The R.O.A.D.S. Foundation

Venice Family Clinic

Via Care Community Health Center

Westside Family Health Center

White Memorial Community Health-Center

#### **DIALYSIS CENTERS (40)**

Canyon Country Dialysis Center, LLC



DaVita - Bluff Rd Dialysis #5430

DaVita Arcadia Oaks- 05487

DaVita Covina

DaVita Eaton Canyon

DaVita Garfield Dialysis

DaVita Greater El Monte Dialysis

DaVita Iowa Street Dialysis #5794

DaVita Kidney Care

DaVita Kidney Care

DaVita Kidney Care -Burbank Dialysis

DaVita Kidney Care, Downey Dialysis

DaVita Los Nietos Dialysis Center

DaVita Monterey Park #00399

DaVita North Glendale

DaVita Norwalk Dialysis

DaVita Pasadena Foothills- 04329

Downey Landing Dialysis Center #02218

East LA Dialysis Center

Firestone Blvd Dialysis

Glendale DaVita

Kidney Care Center of the North Valley

La Puente Dialysis Center

Northridge Dialysis Center, LLC

Santa Clarita Kidney Center

South Valley Dialysis

Sylmar Dialysis, LLC

U.S. Renal Care Sherman Oaks Dialysis

**US Renal Care Earl Street** 

US Renal Care Gardena

US Renal Care of Northridge Roscoe

US Renal Care Redondo Beach Dialysis

U.S. Renal Care Skypark Dialysis 0598



US Renal Care South Bay Dialysis

US Renal Care Van Nuys

US Renal Care/Panorama City #0622

Valley Dialysis

Warner Center Dialysis

West Coast Dialysis

Whittier Dialysis Center

#### **EMERGENCY MANAGEMENT (1)**

Los Angeles County Emergency Medical Services Agency (EMS)-Health DOC

#### **HOME HEALTH AND HOSPICE AGENCIES (34)**

A-1 Home Health Care

All Care Provider

Alternative Health Care

**Amity Home Health** 

Assisted Healthcare Services

Assisted Home Health and Hospice

Assisted Home Hospice

Blue Star Home Health Inc.

**Bright Horizons Home Health Services** 

Brightcare Home Health Services, Inc.

Brookdale Home Health

Buena Vista Home Health, Palliative Care & Hospice

Care Center Home Health, Inc.

Coastal Care Inc.

Dedicated Home Health Services, Inc.

Divine Home Health, Inc.

Elite Home Care, Inc.

Five Star Home Health, Inc.

Garfield Home Program

Grand Care HealthCare



Hope International Hospice, Inc.

Jewish Home Care Agency

Linx Home Health Care

Madison Hospice

Mission Home Health Services, Inc.

**N&D Health Care Services** 

Oceanside Home Health Services, Inc.

Premium Home Health

Providence Little Company of Mary Home Health

Skirball Hospice

Universal Home Care, Inc.

Universal Hospice, Inc.

Verdugo Hills Home Care

Vitas Healthcare

#### **HOSPITALS (73)**

Alhambra Hospital Medical Center

Antelope Valley Hospital

**Barlow Respiratory Hospital** 

**Beverly Hospital** 

California Hospital Medical Center

Catalina Island Medical Center

Cedars Sinai Medical Center

Centinela Hospital Medical Center

Children's Hospital Los Angeles

Citrus Valley Medical Center-Intercommunity

Citrus Valley Medical Center-Queen of the Valley

City of Hope National Medical Center

Coast Plaza Doctors Hospital

College Medical Center

Community Hospital Long Beach

Community Hospital of Huntington Park



East Los Angeles Doctors Hospital

**Encino Hospital Medical Center** 

Foothill Presbyterian Hospital (CVHP)

Garfield Medical Center

Glendale Memorial Hospital and Health Center

Glendora Community Hospital

Good Samaritan Hospital

Greater El Monte Community Hospital

Henry Mayo Newhall Memorial Hospital

Hollywood Presbyterian Medical Center

**Huntington Memorial Hospital** 

Kaiser Foundation Hospital-Baldwin Park

Kaiser Foundation Hospital-Downey

Kaiser Foundation Hospital-Panorama City

Kaiser Foundation Hospital-South Bay

Kaiser Foundation Hospital-Sunset (LA)

Kaiser Foundation Hospital-West Los Angeles

Kaiser Foundation Hospital-Woodland Hills

LAC Harbor/UCLA Medical Center

LAC Olive View/UCLA Medical Center

LAC/Rancho Los Amigos National Rehab Ctr

**LAC+USC Medical Center** 

Long Beach Memorial Medical Center

Los Angeles Community Hospital

Marina Del Rey Hospital

Martin Luther King Jr. Community Hospital

Memorial Hospital of Gardena

Methodist Hospital of Southern California

Mission Community Hospital

Monterey Park Hospital

Northridge Hospital Medical Center

Norwalk Community Hospital (Los Angeles)



Pacifica Hospital of the Valley

Palmdale Regional Medical Center

PIH Health Hospital-Downey

PIH Health Hospital-Whittier

Pomona Valley Hospital Medical Center

**Providence Holy Cross Medical Center** 

Providence Little Company of Mary-San Pedro

Providence Little Company of Mary-Torrance

Providence Saint Joseph Medical Center

Providence Tarzana Medical Center

Ronald Reagan UCLA Medical Center

Saint Francis Medical Center

Saint Mary Medical Center

Saint Vincent Medical Center

San Dimas Community Hospital

San Gabriel Valley Medical Center

Santa Monica/UCLA Medical Center

Sherman Oaks Hospital

Southern California Hospital@ Culver City

Southern California Hospital @ Hollywood

**Torrance Memorial Medical Center** 

USC Verdugo Hills Hospital

Valley Presbyterian Hospital

West Hills Hospital & Medical Center

Whittier Hospital Medical Center

#### **LONG TERM CARE / SKILLED NURSING FACILITIES (31)**

**Ararat Convalescent Hospital** 

**Atherton Baptist Homes** 

Bel Vista Healthcare Center

California Post-Acute

Casitas Care Center



Clear View Sanitarium and Clear View Convalescent Center

**Country Manor Healthcare** 

Country Villa Terrace Nursing Center

Del Amo Gardens Care Center

Del Rio Convalescent

**FKC-EL Monte** 

Granada Hills Convalescent Hospital dba Granada Hills Care Center

Heritage Rehabilitation Center

High Valley Lodge

**Huntington Healthcare Center** 

**Lotus Care Center** 

Mountain View Convalescent Hospital

Northridge Care Center

Pacific Palms Healthcare

Sakura Intermediate Care Facility

Santa Teresita, Inc.

Sherman Oaks Health & Rehab Center

Sunnyside Nursing Center

The Californian Pasadena

**Topanga Terrace Convalescent Center** 

Two Palms Nursing Center, Inc.

United Cerebral Palsy of Los Angeles, Ventura & Santa Barbara Counties

Valley Village

Verdugo Valley Skilled Nursing & Wellness Center

Whittier Nursing and Wellness Center

Windsor Convalescent Center of North Long Beach

#### **MENTAL HEALTH (BEHAVIORAL HEALTH (1)**

Los Angeles County Department of Mental Health

#### **PUBLIC HEALTH (1)**

Long Beach Department of Health and Human Services



### **APPENDIX C: ACRONYMS**

AAM After Action Meeting AAR After Action Report

AAR/IP After Action Report / Improvement Plan

AFN Access and Functional Needs ASC Ambulatory Surgery Center

C/E Controller/Evaluator

CAHAN California Health Alert Network

CAHF California Association of Health Facilities

Cal OES California Governor's Office of Emergency Services
Cal OSHA California Division of Occupational Safety and Health

CBO Community Based Organizations

CCLHO California Conference of Local Health Officers

CDPH California Department of Public Health
CERT Community Emergency Response Team

CHA California Hospital Association
C/ME Coroner/Medical Examiner

CPCA California Primary Care Association

CHHS California Health and Human Services Agency

DHS Department of Homeland Security
DOC Department Operations Center

ED Emergency Department EEG Exercise Evaluation Guide

EHD Environmental Health Department EMS Emergency Medical Services

EMSA Emergency Medical Services Authority

EMSAAC Emergency Medical Services Administrators Association of California

EOC Emergency Operation Center

EOM California Public Health and Medical Emergency Operations Manual

EOP Emergency Operations Plan

EPO California Department of Public Health Emergency Preparedness

ETA Estimated Time of Arrival

Ex-Plan Exercise Plan

FAC/FIC Family Assistance Center / Family Information Center

FBI Federal Bureau of Investigation

FE Functional Exercise

FEMA Federal Emergency Management Agency

FOUO For Official Use Only FSE Full Scale Exercise HAZMAT Hazardous Materials

HCC Hospital Command Center
HHH Home Health & Hospice Agency
HICS Hospital Incident Command System

HIPAA Health Insurance Portability and Accountability Act



HPP Hospital Preparedness Program

HSEEP Homeland Security Exercise and Evaluation Program

IAP Incident Action Plan

ICS Incident Command System

IP Improvement Plan

JIC Joint Information Center
JIS Joint Information System

JRIC Joint Regional Intelligence Center

JTTF Joint Terrorism Task Force

LACSMHE Los Angeles County State Medical and Health Exercise

LEMSA Local Emergency Medical Services Authority

LHD Local Health Department MCI Mass Casualty Incident

MHCC Medical and Health Coordination Center

MHOAC Medical/Health Operational Area Coordinator Program

MOU Memorandum of Understanding

MRC Medical Reserve Corps
MSEL Master Scenario Events List
NGO Non-governmental organization

NHICS Nursing Home Incident Command System NIMS National Incident Management System

OA Operational Area

OEM Office of Emergency Management

OES California Governor's Office of Emergency Services

PHEP Public Health Emergency Preparedness

POC Point of Contact

PPE Personal Protective Equipment

RDMHC Regional Disaster Medical Health Coordinator
RDMHS Regional Disaster Medical Health Specialist
REOC Regional Emergency Operation Center

SEMS Standardized Emergency Management System

SimCell Simulation Cell
SitMan Situation Manual
SME Subject Matter Expert
SOC State Operations Center

SWAT Special Weapons and Tactics Team
SWMHE Statewide Medical and Health Exercise

TLO Terrorism Liaison Officer

TTX Tabletop Exercise
UC Unified Command
VIP Very Important Person