

COUNTY OF LOS ANGELES

CHIEF EXECUTIVE OFFICER Fesia A. Davenport

PUBLIC SAFETY CLUSTER AGENDA REVIEW MEETING

DATE: Wednesday, December 13, 2023 TIME: 9:30 a.m.

THIS MEETING WILL CONTINUE TO BE CONDUCTED VIRTUALLY AS PERMITTED UNDER THE BOARD OF SUPERVISORS' AUGUST 8, 2023, ORDER SUSPENDING THE APPLICATION OF BOARD POLICY 3.055 UNTIL MARCH 31, 2024. TO PARTICIPATE IN THE MEETING CALL TELECONFERENCE NUMBER: (323) 776-6996 ID: 169948309# Click here to join the meeting

AGENDA

Members of the Public may address the Public Safety Cluster on any agenda item by submitting a written request prior to the meeting. Two (2) minutes are allowed per person in total for each item.

1. CALL TO ORDER

2. GENERAL PUBLIC COMMENT

- **3. INFORMATIONAL ITEM(S):** [Any Informational Item is subject to discussion and/or presentation at the request of two or more Board offices with advance notification]:
 - A. NONE

4. **PRESENTATION/DISCUSSION ITEM(S)**:

- Board Letter: MEDICAL EXAMINER – HIGH DESERT FACILITY REPLACEMENT Speaker(s): Alicia Ramos (PW) and Brian Elias or Designee (ME)
- **B.** Board Briefing: *(Item continued from December 6, 2023)* OFFICE OF INSPECTOR GENERAL (OIG) QUARTERLY REPORT Speaker(s): Dara Williams (OIG)
- C. Board Briefing: OFFICE OF INSPECTOR GENERAL (OIG) MONTHLY STATUS AND CUSTODY BRIEFING Speaker(s): Max Huntsman (OIG)

Wednesday, December 13, 2023

- D. Board Briefing: CIVILIAN OVERSIGHT COMMISSION (COC) MONTHLY BRIEFING Speaker(s): Sharmaine Moseley (COC)
- E. Board Briefing: PROBATION OVERSIGHT COMMISSION (POC) AND OFFICE OF INSPECTOR GENERAL (OIG) PROBATION MONTHLY BRIEFING Speaker(s): Wendelyn Julien (POC) and Eric Bates (OIG)
- 5. PUBLIC COMMENTS
- 6. ADJOURNMENT

CLOSED SESSION ITEM(S):

CS-1 <u>CONFERENCE WITH LEGAL COUNSEL-EXISTING LITIGATION</u> (Subdivision (a) of Government Code Section 54956.9)

> Kristi Larsen v. Los Angeles County Sheriff's Department, et al. Los Angeles Superior Court Case No. 18STCV00809

Department: Sheriff's

CS-2 <u>CONFERENCE WITH LEGAL COUNSEL-EXISTING LITIGATION</u> (Subdivision (a) of Government Code Section 54956.9)

> **Stephanie Martinez v. County of Los Angeles, et al.** Los Angeles Superior Court Case No. 18STCV0065 (Consolidated with BC 689849)

Department: Sheriff's

CS-3 <u>CONFERENCE WITH LEGAL COUNSEL-EXISTING LITIGATION</u> (Subdivision d(1) of Government Code Section 54956.9)

> Los Angeles Times Communication v. County of Los Angeles Los Angeles Superior Court Case No. 20STCP02106

Department: Sheriff's

CS-4 <u>CONFERENCE WITH LEGAL COUNSEL-EXISTING LITIGATION</u> (Subdivision (a) of Government Code Section 54956.9)

> **Escalante, Ignacio vs. County of Los Angeles, et al.** Los Angeles Superior Court Case No. 19STCV29783

Department: Sheriff's

HERE'S WISHING YOU A SAFE, HEALTHY AND HAPPY HOLIDAY SEASON WITH YOUR FRIENDS AND FAMILY!



THE NEXT SCHEDULED PUBLIC SAFETY CLUSTER AGENDA MEETING WILL BE ON WEDNESDAY, JANUARY 10, 2024

IF YOU WOULD LIKE TO EMAIL A COMMENT ON AN ITEM ON THE PUBLIC SAFETY CLUSTER AGENDA, PLEASE USE THE FOLLOWING EMAIL AND INCLUDE THE AGENDA NUMBER YOU ARE COMMENTING ON:

PUBLIC_SAFETY_COMMENTS@CEO.LACOUNTY.GOV

January 23, 2024

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

CONSTRUCTION CONTRACT CONSTRUCTION MANAGEMENT CORE SERVICE AREA MEDICAL EXAMINER - HIGH DESERT FACILITY REPLACEMENT ESTABLISH AND APPROVE CAPITAL PROJECT APPROVE PROJECT BUDGET APPROVE APPROPRIATION ADJUSTMENT ADOPT, ADVERTISE, AND AWARD CAPITAL PROJECT NO. 87890 (FISCAL YEAR 2023-24) (SUPERVISORIAL DISTRICT 5) (3 VOTES)

SUBJECT

Public Works is seeking Board approval of the Medical Examiner - High Desert Facility Replacement and associated appropriation adjustment; and approval to adopt plans and specifications, advertise for construction bids, and authorize the award of the construction contract.

IT IS RECOMMENDED THAT THE BOARD:

- 1. Find the proposed Medical Examiner High Desert Facility Replacement exempt from the California Environmental Quality Act for the reasons stated in this Board letter and in the record of the project.
- 2. Establish and approve the proposed Medical Examiner High Desert Facility Replacement, Capital Project No. 87890, with a total project budget of \$4,200,000.
- 3. Approve an appropriation adjustment to transfer \$200,000 from the Coroner-Toxicology Refrigerator Refurbishment, Capital Project No. 87452, to the Medical Examiner High Desert Facility Replacement, Capital Project No. 87890, to fully fund the proposed project.

- 4. Adopt plans and specifications that are on file with Public Works for the construction of the Medical Examiner High Desert Facility Replacement, Capital Project No. 87890.
- 5. Instruct the Executive Officer of the Board to advertise the Medical Examiner High Desert Facility Replacement for bids to be received and opened on March 6, 2024, in accordance with the Instruction Sheet for Publishing Legal Advertisements.
- 6. Authorize the Director of Public Works or his designee to execute a consultant services agreement with the apparent lowest responsive and responsible bidder to prepare a baseline schedule for a \$2,000 not-to-exceed amount funded by the project funds.
- 7. Delegate authority to the Director of Public Works or his designee to make the determination that a bid is nonresponsive and to reject a bid on that basis; to award to the next lowest responsive and responsible bidder; to waive inconsequential and nonmaterial deficiencies in bids submitted; and to determine, in accordance with the applicable contract and bid documents, whether the apparent lowest responsive and responsible bidder has timely prepared a satisfactory baseline construction schedule and satisfied all conditions for contract award. Upon such determination, authorize the Director of Public Works or his designee to award and execute a construction contract, in the form previously approved by County Counsel, to the apparent lowest responsive and responsible bidder, if the low bid can be awarded within the Board-approved budget for the Medical Examiner High Desert Facility Replacement, to establish the effective date of the contract upon receipt by the Public Works of acceptable performance and payment bonds and evidence of required contractor insurance, and to take all other actions necessary and appropriate to deliver the project.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Approval of the recommended actions will find the Medical Examiner (ME) - High Desert Facility Replacement exempt from the California Environmental Quality Act (CEQA); approve an appropriation adjustment; adopt plans and specifications; advertise for construction bids; and authorize Public Works to award and execute a construction contract for the ME - High Desert Facility Replacement.

Background

The ME currently occupies a segment of the Antelope Valley Regional Office at the former High Desert Hospital Site located at 44900 6th Street West in Lancaster. The facility offers ME core field operations and short-term decedent storage in the North County area to improve service levels and response times to the community and the area law enforcement agencies. Their current facility, located in a portion of the closed and vacant High Desert Hospital, is not conducive to sustaining their operations due to the aged facility infrastructure, several security issues, including vandalism and intrusion of the building. The security costs associated with addressing posed threats to the Department staff and equipment are not sustainable, and a Space Request was submitted to the Chief Executive Office in June 2021 to identify alternate locations to house ME High Desert operations.

The proposed project would relocate the ME's Antelope Valley Regional Office from the former High Desert Hospital site to an existing modular building situated at the northern end of the former Challenger Memorial Youth Center, located nearby at 5300 West Avenue I in Lancaster. This existing modular building is outside of the former Challenger Youth Center main facility adjacent to the parking lot and was previously used as staff sleeping quarters.

The proposed project consists of renovations to an existing approximately 3,600 square-foot modular building, construction of a new exterior building enclosure to house the crypt for decadent storage and moving current operations to the renovated facilities. The renovations to the modular building would provide four offices, an evidence room, a conference room, storage and a kitchenette. The new exterior building enclosure would house a 10-body crypt and future autopsy space, emergency generator, storage for 18 Conex cargo containers, as well as exterior items including a 10-foot-high security fence, pavement, site lighting, and security cameras.

Plans, specifications, and jurisdictional approvals have been completed. It is recommended that the Board adopt and advertise plans and specifications for construction bids as required by the Public Contract Code.

In order to expedite construction, it is recommended that the Board authorize Public Works to award and execute a construction contract with the lowest responsive and responsible bidder if the low bid can be awarded within the Board-approved budget noted within Enclosure A.

The proposed consultant services agreement requires the apparent lowest responsive and responsible bidder to prepare a baseline construction schedule that conforms to the County's schedule specification.

If approved, it is anticipated that construction of the ME - High Desert Facility Replacement will begin in March 2024 and be substantially complete in November 2024.

Green Building/Sustainable Design Program

The proposed project will support the Board's Policy for Green Building/Sustainable Design Program by recycling disposable material and by incorporating energy efficient products during construction.

Implementation of Strategic Plan Goals

These recommendations support the County's Strategic Plan: Strategy II.1, Drive Economic Development in the County; Strategy II.2, Support the Wellness of our Communities; Strategy III.3, Pursue Operational Effectiveness, Fiscal Responsibility, and Accountability; and Objective III.3.2, Manage and Maximize County Assets, by investing in public infrastructure that will improve services and facilities for County of Los Angeles residents.

The recommended actions support the Strategic Plan by supporting the wellness of our communities and enhancing the delivery of comprehensive and seamless services to the residents of the County.

FISCAL IMPACT/FINANCING

The total project budget for the proposed ME - High Desert Facility Replacement Project is \$4,200,000 and includes plans and specifications, permit fees, construction, furniture and equipment, change order contingency, consultant services, inspection services, Civic Art, and County services. The Project schedule and Budget Summary are enclosed (Enclosure A).

A total of \$4,000,000 was previously approved by the Board in the Fiscal Year 2022-23 supplemental budget. Approval of the enclosed appropriation adjustment (Enclosure B) will transfer \$200,000 of prior net County cost from the completed Coroner-Toxicology Refrigerator Refurbishment, Capital Project No. 87452, to the Medical Examiner - High Desert Facility Replacement, Capital Project No. 87890.

With the approval of the appropriation adjustment, sufficient appropriation will be available in the Fiscal Year 2023-24 Capital Projects/Refurbishment Budget, under Capital Project No. 87890, to fully fund the proposed project.

Operating Budget Impact

Following completion of the project, ME will fund ongoing maintenance and operational costs for the facility in the amount of \$66,000 with existing budgetary resources from its Operating Budget. There is no net County cost impact associated with the recommended actions.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

In accordance with the Board's Civic Art Policy, amended on August 4, 2020, the proposed project budget for the ME - High Desert Facility Replacement includes one percent of the design and construction costs to be allocated to the Civic Art fund, which is estimated at \$32,000.

The plans and specifications include the contractual provisions, methods, and material requirements necessary for the projects and are on file with Public Works' Business Relations and Contracts Division.

This proposed project is subject to Board Policy 5.270, Countywide Local and Targeted Worker Hiring.

ENVIRONMENTAL DOCUMENTATION

The proposed ME - High Desert Facility Replacement is categorically exempt from CEQA. The proposed project consists of repairs and upgrades to existing facilities, including reconfiguration of interior space and in-fill development. The project is therefore within certain classes of projects that have been determined not to have a significant effect on the environment including Sections 15301 (a) and (i) and 15302 (c) and 15332 of the State CEQA Guidelines and Classes 1 (d), (i) and (l) and 2 (e) of the County's Environmental Document Reporting Procedures and Guidelines, Appendix G. The proposed project will not result in any significant effects relating to traffic, noise, air quality, or water quality and it is adequately served by all required utilities and public services.

Additionally, based on the project record, it will comply with all applicable regulations and is not located in a sensitive environment, there are no cumulative impacts, unusual circumstances, damage to scenic highways, listing on hazardous waste site lists compiled

pursuant to Government Code Section 65962.5, or indications that the projects may cause a substantial adverse change in the significance of a historical resource that would make the exemptions inapplicable.

Upon the Board's approval of the proposed ME - High Desert Facility Replacement, Public Works will file a Notice of Exemption with the Registrar-Recorder/County Clerk in accordance with Section 21152 of the California Public Resources Code and will post the Notice to its website pursuant to Section 21092.2.

CONTRACTING PROCESS

Advertising for construction bids will be in accordance with the County's standard Instruction Sheet for Publishing Legal Advertisements (Enclosure C).

The contract opportunity will be listed on the "Doing Business with the County" and "Do Business with Public Works" websites. Public Works will also inform the local small business enterprises about this opportunity for those certified by the County of Los Angeles Department of Consumers and Business Affairs.

Participation by Community Business Enterprises (CBE) in the project is encouraged through Public Works' CBE Outreach Program and by monitoring the good faith efforts of bidders to utilize CBE.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Approval of the recommended actions will have no impact on current services at ME's High Desert Facility. The ME will remain fully operational during construction of the replacement facility.

CONCLUSION

Please return one adopted copy of this Board letter to Public Works, Project Management Division I.

Respectfully submitted,

MARK PESTRELLA, PE Director of Public Works

MP:GT:cg

Enc.

c: Department of Arts and Culture (Civic Art Division) Chief Executive Office (Capital Programs Division) County Counsel Executive Office Department of Medical Examiner

CONSTRUCTION CONTRACT CONSTRUCTION MANAGEMENT CORE SERVICE AREA MEDICAL EXAMINER - HIGH DESERT FACILITY REPLACEMENT ESTABLISH AND APPROVE CAPITAL PROJECT APPROVE PROJECT BUDGET APPROVE APPROPRIATION ADJUSTMENT ADOPT, ADVERTISE, AND AWARD CAPITAL PROJECT NO. 87890 (FISCAL YEAR 2023-24) (SUPERVISORIAL DISTRICT 5) (3-VOTES)

I. PROJECT SCHEDULE SUMMARY

Project Activity	Scheduled Completion Date		
Design	December 2022*		
Jurisdictional Approval	October 2023*		
Construction Start	March 2024		
Substantial Completion	November 2024		
Final Acceptance	December 2024		

*Completed Activity

II. PROJECT BUDGET SUMMARY

Project Budget Category	Total Project Budget	
Owner Furnished Equipment and Furnishings	\$ 206,000	
Construction	\$2,925,000	
Construction Change Order Allowance (15%)	\$ 439,000	
Civic Arts	\$ 32,000	
Hard Cost Subtotal	\$3,602,000	
Plans and Specifications	\$ 238,000	
Consultant Services	\$ 61,000	
Miscellaneous Expenditures	\$ 31,000	
Jurisdictional Review	\$ 32,000	
County Services	\$ 236,000	
Soft Cost Subtotal	\$ 598,000	
TOTAL PROJECT COST	\$4,200,000	

ENCLOSURE B

PINK

BA FORM 10142022

DRAFT

BOARD OF SUPERVISORS OFFICIAL COPY

January 23, 2024

COUNTY OF LOS ANGELES

REQUEST FOR APPROPRIATION ADJUSTMENT

DEPARTMENT OF CHIEF EXECUTIVE OFFICER

AUDITOR-CONTROLLER:

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. PLEASE CONFIRM THE ACCOUNTING ENTRIES AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HER RECOMMENDATION OR ACTION.

ADJUSTMENT REQUESTED AND REASONS THEREFORE

FY 2023-24 3 - VOTES

SOURCES		USES	
CORONER CORONER-TOXICOLOGY REFRIGERATOR REFURBISHMENT		CORONER MEDICAL EXAMINER - HIGH DESERT FACILITY REPLACEMENT	
A01-CP-6014-65029-87452		A01-CP-6014-65029-87890	
CAPITAL ASSETS - B & I		CAPITAL ASSETS - B & I	
DECREASE APPROPRIATION	200,000	INCREASE APPROPRIATION	200,000

SOURCES TOTAL

\$

 JUSTIFICATION

 Reflects an appropriation adjustment to transfer \$200,000 from the completed Coroner-Toxicology Refrigerator Refurbishment, Capital Project No.

 87452, to the Medical Examiner - High Desert Facility Replacement, Capital Project No.

200,000

BOARD OF SUPERVISOR'S APPROVAL (AS REQUESTED/REVISED)

AUTHORIZED SIGNATURE

USES TOTAL

JAMES YUN, MANAGER, CEO

\$

200,000

REFERRED TO THE CHIEF EXECUTIVE OFFICER FOR	ACTION	APPROVED AS REQUESTED	
EXECUTIVE OFFICER FOR	RECOMMENDATION	APPROVED AS REVISED	
AUDITOR-CONTROLLER	BY	CHIEF EXECUTIVE OFFICER	BY
B.A. NO.	DATE		DATE

CONSTRUCTION CONTRACT CONSTRUCTION MANAGEMENT CORE SERVICE AREA MEDICAL EXAMINER - HIGH DESERT FACILITY REPLACEMENT ESTABLISH AND APPROVE CAPITAL PROJECT APPROVE PROJECT BUDGET APPROVE APPROPRIATION ADJUSTMENT ADOPT, ADVERTISE, AND AWARD CAPITAL PROJECT NO. 87890 (FISCAL YEAR 2023-24) (SUPERVISORIAL DISTRICT 5) (3-VOTES)

PUBLISHING LEGAL ADVERTISEMENTS: In accordance with the State of California Public Contract Code Section 20125, you may publish once a week for two weeks in a weekly newspaper or ten times in a daily newspaper. Forward three reprints of this advertisement to Public Works, Business Relations and Contracts Division, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803-1331.

OFFICIAL NOTICE INVITING BIDS

Notice is hereby given that the Director of Public Works will receive sealed bids for materials, labor, and equipment required to complete construction for the following project:

<u>SD</u> <u>SPECS</u>

PROJECT

DATE OF BID OPENING

5 7883 Medical Examiner - High Desert Facility Replacement

March 6, 2024

Copies of the project manual and drawings for the project may be downloaded for free from the Public Works website <u>https://dpw.lacounty.gov/contracts/opportunities.aspx</u>. For bid information, please call Mr. Joseph Chang of Business Relations and Contracts Division at (626) 300-2346. Bids will only be accepted electronically through BidExpress, a secure bidding service website, at <u>www.bidexpress.com</u>. To submit the bid electronically, register with BidExpress at least one week prior to the bid opening date. Once the bidder is registered, an invitation will be sent to the bidder to allow access to the Public Contracting and Asset Management bid opening. There is a nominal service fee to use BidExpress. Each bid shall be submitted no later than 10 a.m. on March 6, 2024. Bids will be opened, examined, and declared by Public Works on Microsoft Teams Conference Meeting at 2 p.m. on this date. This information and link to access the bid opening will be posted on Public Works website on the project information link.

Bids must conform to the drawings and project manual and <u>all bidding requirements</u>. This project requires the prime contractor to possess a valid California General Building (B) license classification at the time of bid submittal. The contractor should verify to his/her satisfaction that he/she holds the correct license for the project. The contractor and all of its subcontractors of any tier shall be required to pay prevailing wages to all workers employed in the execution of the work of improvement in accordance with the Labor Code Section 1770 et seq. Copies of prevailing rate of per diem wages are on file at the Public Works' Business Relations and Contracts Division, which shall be made available to any interested party upon request.

PRE-BID CONFERENCE

Public Works, Project Management Division I, will hold a prebid conference/site visit on Monday, February 15, 2024, at 11 a.m., at the project site, 5300 West Avenue I, Lancaster, CA, 93536, to provide information on the project, bidding process, and answer any questions that the potential bidders may have. Attendance is strongly recommended.

For further directions, please contact Mr. Chang at (626) 300-2346 or jochang@pw.lacounty.gov.

OTHER INSTRUCTIONS

The County supports and encourages equal opportunity contracting. The contractor shall make good faith efforts, as defined in Section 2000 of the Public Contract Code, to contract with Community Business Enterprises.

The Board of Supervisors reserves the right to reject any or all bids or to waive technical or inconsequential errors and discrepancies in bids submitted in the public's interest.

Americans with Disabilities Act Information



Individuals requiring reasonable accessibility accommodations may request written materials in alternate formats, physical accessibility accommodations, sign language interpreters, or other reasonable accommodations by contacting our departmental Americans with Disabilities Act Coordinator at (626) 458-4081, from 7:30 a.m. to 5 p.m., Monday through Thursday (excluding holidays). Persons who are deaf or hard of hearing may make contact by first dialing the California Relay Service at 7-1-1. Requests should be made at least

one week in advance to ensure availability. When making a reasonable accommodation request, please reference PMI-3.

Información sobre la Ley de Estadounidenses con Discapacidades



Individuos que requieran acomodamiento razonable pueden solicitar materiales escritos en formatos alternativos, acomodamiento físico, intérpretes en lenguaje de señas Americano ú otros acomodamientos razonables comunicándose con nuestro Coordinador Departamental de la Ley de Estadounidenses con Discapacidades al (626) 458-4081, de 7:30 a.m. a 5 p.m., lunes a jueves (excluyendo días festivos). Personas con problemas auditivos pueden comunicarse primer marcando al Servicio de Difusión de California al 7-1-1. Solicitudes

pueden hacerse por lo menos una semana antes para asegurar disponibilidad. Cuándo se haga una petición razonable para acomodo, por favor mencione PMI-3.

By order of the Board of Supervisors of the County of Los Angeles, State of California, dated January 23, 2024.

Specs. 7883

CELIA ZAVALA, EXECUTIVE OFFICER OF THE BOARD OF SUPERVISORS OF THE COUNTY OF LOS ANGELES



Reform and Oversight Efforts: Los Angeles County Sheriff's Department

July through September 2023

Issued November 16, 2023

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ABOUT QUARTERLY REPORTS

Quarterly reports provide an overview of the Office of Inspector General's regular monitoring, auditing, and review of activities related to the Los Angeles County Sheriff's Department (Sheriff's Department) over a given three-month period. This quarterly report covers Department activities and incidents that occurred between July 1, 2023 and September 30, 2023, unless otherwise noted. Quarterly reports may also examine particular issues of interest. This report includes an update on off-duty alcohol use and firearms, which the Office of Inspector General previously addressed in <u>a report issued in October 2019</u>.

MONITORING SHERIFF'S DEPARTMENT'S OPERATIONS

Deputy-Involved Shootings

The Office of Inspector General reports on all deputy-involved shootings in which a deputy intentionally fired a firearm at a human, or intentionally or unintentionally fired a firearm and a human was injured or killed as a result. This quarter, there were six incidents in which people were shot or shot at by Sheriff's Department personnel. The Office of Inspector General staff responded to each of these deputy-involved shootings. Five people were struck by deputies' gunfire, three fatally.

The information in the following shooting summaries is based on the limited information provided by the Sheriff's Department and is preliminary in nature. While the Office of Inspector General receives information at the walk-through at the scene of the shooting, receives preliminary memoranda with summaries, and attends the Sheriff's Department Critical Incident Reviews, the statements of the deputies and witnesses are not provided until the Sheriff's Department completes its investigation. The Sheriff's Department permits the Office of Inspector General's staff limited access to monitor the ongoing investigations of deputy-involved shootings. The Sheriff's Department also <u>maintains a page on its website</u> listing deputy-involved shootings that result in injury or death, with links to incident summaries and video.

Santa Clarita Station: Hit Shooting – Fatal

The Sheriff's Department reported that on July 4, 2023, at approximately 11:40 p.m., Santa Clarita Station deputies on patrol in the 24100 block of Race Street in Newhall, saw a gray Cadillac sedan that matched the description of the suspect vehicle in a shooting that occurred earlier that night in the unincorporated area of Canyon Country. When deputies conducted a traffic stop and approached the driver, the front passenger (a 24-year-old White man) fled from the vehicle. The deputies engaged in a foot pursuit until the man ran through a residential property. Deputies coordinated a containment of the area, and shortly thereafter spotted the man and initiated a second foot pursuit. During this foot pursuit, a deputy encountered the suspect. The suspect fired his handgun at the deputy, and the deputy fired nine rounds at the suspect. The suspect sustained gunshot wounds to his torso. Los Angeles County Fire Department personnel treated him at the scene and transported him to a local hospital for further treatment. The deputies did not sustain any injuries. On July 6, 2023, the suspect died from his injuries. Investigators recovered two loaded, 9mm semi-automatic handguns at the scene.

Areas for Further Inquiry:

Did deputies activate all body-worn cameras in accordance with Sheriff's Department policy? Did deputies initiate and conduct the foot pursuits in accordance with Sheriff's Department policy? Did deputies use tactics consistent with Sheriff's Department training and best practices?

Carson Station: Hit Shooting – Fatal

The Sheriff's Department reported that on August 7, 2023, at approximately 2:20 a.m., deputies responded to a report of a suspicious person at a gas station, specifically a male causing a disturbance and screaming at the gas pumps. Upon their arrival, the responding deputies saw a Hispanic man matching the description in the radio call and approached him. The deputies observed what they believed to be the outline of a handgun in the man's left pants pocket and retreated to their patrol vehicles for cover. The deputies ordered the man to keep his hands on his head and not to reach for the object in his pocket. The man began tossing objects from a black backpack lying on the ground near his right and then reached for the object in his left pants pocket. One deputy then fired a single less-lethal 40-millimeter projectile at the man, followed immediately by another deputy firing five rounds from a semi-automatic firearm, which struck the man in his back and buttocks. The deputies rendered first aid until Los Angeles County Fire personnel arrived. The man died at the scene. The Sheriff's Department recovered a black Daisy Powerline 426 air pistol near the man's body. *Areas for Further Inquiry:*

What was the backdrop when deputies fired?

Industry Station: Non-Hit

The Sheriff's Department reported that on September 2, 2023, at 9:58 p.m., Industry Station received a call from the manager of a restaurant in Hacienda Heights. The caller advised that four black men they believed to be possible gang members were in a black Escalade in front of the restaurant. The caller reported that the location had recently

been the target of a robbery and had concerns that they were casing the location. The caller said the restaurant would close soon and indicated concern for the customers still inside the restaurant. Three deputies responded and arrived at the location in separate marked patrol vehicles.

Two deputies saw three men outside of the black Escalade. One of the three men ran. At that time, the third deputy, who arrived from the opposite direction than the other deputies, saw this suspect running away holding a handgun. The deputy fired four rounds through his closed window, causing it to shatter. The rounds hit a supermarket that had already closed. The suspect threw his gun, which deputies found about 25 feet from him. The suspect surrendered without further incident. The other two men were also taken into custody. Although the caller originally said they saw four men, deputies only observed three upon their arrival. Deputies found additional ammunition inside the car, though it remains unclear whether it matches the fleeing man's gun. Additionally, deputies discovered a baggie of pills just outside of the vehicle that was identified by deputies as possible fentanyl.

Areas for Further Inquiry:

What factors influenced the deputy to fire with a supermarket as the backdrop? Did the firing deputy use proper tactics when shooting through the window of their patrol vehicle? Did the responding deputies have a plan for contacting the subjects? Did responding deputies communicate during the incident and prior to their response?

Industry Station: Hit Shooting – Fatal

The Sheriff's Department reported that on September 4, 2023, at 5:34 a.m., they received a radio call regarding an assault with a deadly weapon involving a knife in Hacienda Heights. A woman called 911 reporting that her son, a 42-year-old White man, had just stabbed his father.

Six deputies responded to the call. Upon arrival, deputies saw the man standing in front of the residence next door. One or more deputies ordered the man to drop the knife, which was described as a large butcher knife with a blade approximately nine inches long. The man did not drop the knife and instead charged towards the deputies, at which point one deputy fired a single round, which struck the man in the neck. The man died at the scene. The Sheriff's Department's initial reports indicate that when the deputy fired, the man was approximately 30 feet away.

The man's father suffered multiple stab wounds to his torso and also died at the scene. Investigators recovered the knife from the scene.

Areas for Further Inquiry:

Did deputies form a tactical plan before or upon arriving? Did deputies have any less lethal weapons available? Did deputies attempt to deescalate the situation? Did the shooting backdrop pose risks? Why did only one deputy fire? Did the Department have any prior contacts with this man? Were all body-worn cameras activated in compliance with Department policy?

East Los Angeles Station: Hit Shooting – Non-Fatal

On September 4, 2023, at 1:17 p.m., East Los Angeles Station deputies responded to a call reporting a man brandished a gun at a gas station in unincorporated Los Angeles. The caller reported that the suspect, later determined to be a 32-year-old Hispanic man, entered the gas station, and took several items, then brandished the gun as he fled. A short time later, deputies located the suspect walking in front of an auto repair business and saw that he was armed with a handgun. Deputies ordered him to stop, but he pointed the gun in the direction of a deputy at which time a deputy-involved shooting occurred. The deputy who shot fired through his windshield, striking suspect in the abdomen. Los Angeles County Fire personnel treated him at the scene and transported him to a local hospital, where he was in stable condition. The deputy fired six rounds at the suspect. No deputies were injured during the incident.

The suspect's firearm, a Beretta Model 92FS semi-automatic handgun, was recovered at the scene.

Deputies later learned that, after the man had left the gas station, he pointed a gun at a man approximately one-half block west of the business, who also reported that assault to the Sheriff's Department.

Areas for Further Inquiry:

Did the deputy consider the backdrop of the shooting? Did the deputies approach the armed suspect in a tactically sound manner, consistent with training? Was shooting through the windshield consistent with training and best practices?

Civil Management Bureau: Hit Shooting, Non-Fatal

The Sheriff's Department reported that on September 27, 2023, at approximately 10:38 a.m., Civil Management Bureau deputies went to a single-family residence in North Hollywood to evict the occupants pursuant to a court order. Receiving no response to their knock on the door, the deputies used a locksmith to assist them in gaining entry. The deputies entered the residence and announced their presence. One of the occupants then came out of a room and was told by deputies to wait in the living area. The deputies proceeded towards the hallway with guns drawn, continuing to

announce their presence, the hand of an occupant, a 51-year-old White man, appeared out of a doorway of one of the adjacent rooms. As the occupant's hand appeared, one of the deputies reportedly unintentionally discharged his gun a single time, striking the occupant's hand. The deputy reported that he was attempting to manipulate the flashlight on his gun when he discharged it. The man was unarmed. He was taken to the hospital and treated for his injury.

The Office of Inspector General previously reported on an increase in unintentional discharges, after the Sheriff's Department converted to guns with a lighter trigger pull and an attached flashlight that operates by squeezing the handgun grip, in a report titled, <u>Assessing the Rise in Unintended Discharges Following the Sheriff's Department</u> <u>Conversion to a New Handgun</u>.

Areas for Further Inquiry

What was the tactical plan for the eviction? Who determines the tactical plan for each eviction? Are tactical plans for evictions particularized for the situation and information known to the deputies? Is background information on the occupants or the residence gathered prior to the eviction? Are deputies trained to use the weapon mounted light as a source of illumination absent a need to discharge the weapon? Why did the deputy have his finger on the trigger of his gun?

District Attorney Review of Deputy-Involved Shootings

The Sheriff's Department's Homicide Bureau investigates all deputy-involved shootings in which a person is hit by a bullet. The Homicide Bureau submits the completed criminal investigation of each deputy-involved shooting that results in a person being struck by a bullet and which occurred in the County of Los Angeles to the Los Angeles County District Attorney's Office (District Attorney's Office or District Attorney) for review and possible filing of criminal charges.

Between July 1, 2023, and September 30, 2023, the District Attorney's Office issued five findings on deputy-involved shooting cases involving the Sheriff's Department's employees.

- In the August 7, 2020, non-fatal shooting of Rogelio Ochoa III, the District Attorney opined in a <u>memorandum dated August 1, 2023</u>, that deputies Adam Nelson, Sebastian Pombal, and Juan Ruiz acted lawfully in self-defense and in defense of others.
- In the January 24, 2022, non-fatal shooting of Javier Arellano Torres, the District Attorney opined in a <u>memorandum dated August 1, 2023</u>, that deputy Adrian Ines acted lawfully in self-defense and in defense of others.

- In the January 10, 2021, fatal shooting of Allen Mirzayan, the District Attorney opined in a <u>memorandum dated August 18, 2023</u>, that deputies Raul Reyes, Roberto Sigala, and Jacob Thome reasonably believed that the use of deadly force was necessary to defend against an imminent threat of death or serious bodily injury to themselves and others.
- In the May 29, 2020, fatal shooting of Robert Colvin, the District Attorney opined in a <u>memorandum dated August 24, 2023</u>, that deputies Jesus Chamorro and Nicholas Hernandez acted lawfully in self-defense and in defense of others.
- In the April 1, 2022, non-fatal shooting of Trinidad Velasco, the District Attorney opined in a <u>memorandum dated August 30, 2023</u>, that there was insufficient evidence to prove deputy Ernest Magana did not act lawfully in self-defense or in defense of others.

Homicide Bureau's Investigation of Deputy-Involved Shootings

For the present quarter, the Homicide Bureau reports that it has sixteen shooting cases involving Sheriff's Department personnel open and under investigation. The oldest case in which the Homicide Bureau maintains an active investigation is related to an October 19, 2021, shooting in the jurisdiction of Temple Station. For further information as to that shooting, please refer to the Office of Inspector General's report <u>Reform and Oversight Effort: Los Angeles Sheriff's Department, October to December 2021.</u> The oldest case that the Bureau has open is a 2019 shooting in Downey, which was submitted to the District Attorney's Office and for which the Sheriff's Department still awaits a filing decision.

This quarter, the Sheriff's Department reported it sent six deputy-involved shooting cases to the District Attorney's Office for filing consideration.

Internal Criminal Investigations Bureau

The Sheriff's Department's Internal Criminal Investigations Bureau (ICIB) reports directly to the Division Chief and the Commander of the Professional Standards Division. ICIB investigates allegations of criminal misconduct committed by Sheriff's Department personnel in Los Angeles County.¹

¹ Misconduct alleged to have occurred in other counties is investigated by the law enforcement agencies in the jurisdictions where the crimes are alleged to have occurred.

The Sheriff's Department reports that ICIB has 68 active cases. This quarter, the Sheriff's Department reports sending three cases to the District Attorney's Office for filing consideration (in addition to the three deputy-involved shooting cases sent by ICIB, discussed above). The District Attorney's Office is still reviewing 31 cases for filing. The oldest open case that ICIB has submitted to the District Attorney's Office for filing consideration is related to conduct that occurred in 2018, which ICIB presented to the District Attorney in 2018 and for which the Sheriff's Department still awaits a filing decision.

Internal Affairs Bureau

The Internal Affairs Bureau (IAB) conducts administrative investigations of policy violations by Sheriff's Department employees. It also responds to and investigates deputy-involved shootings and significant use-of-force cases. If the District Attorney declines to file criminal charges against the deputies involved in a shooting, IAB reviews the shooting to determine whether Sheriff's Department personnel violated any policies during the incident.

Administrative investigations are also conducted at the unit level. The subject's unit and IAB determine whether an incident is investigated by IAB or remains a unit-level investigation based on the severity of the alleged policy violation(s).

This quarter, the Sheriff's Department reported opening 174 new administrative investigations. Of these 174 cases, 60 were assigned to IAB, 88 were designated as unit-level investigations, and 26 were entered as criminal monitors (in which IAB monitors an ongoing criminal investigation conducted by the Sheriff's Department or another agency). In the same period, IAB reports that 126 cases were closed by IAB or at the unit level. There are 529 pending administrative investigations, of which 348 are assigned to IAB and the remaining 181 are pending unit-level investigations.

Civil Service Commission Dispositions

There were seven final decisions issued by the Civil Service Commission this quarter involving Sheriff's Department employees.² In four of these, the Commission sustained the department; in two, it reduced the discipline imposed; and in one, it overturned the Department's finding that the employee had violated policy.

Five of these cases concerned sworn peace officers of the rank of deputy or higher, four of which involved decisions by the Department to discharge the employee. The Civil

² The Civil Service Commission reports its actions, including final decisions, in <u>minutes of its meetings posted on the</u> <u>County's website</u> for commission publications.

Service Commission sustained three of these discharges. In the fourth, the Commission rejected the Department's decision that the deputy had violated policy and overturned the discharge altogether, without imposing any lesser penalty. In the one case concerning a sworn officer that did not involve a decision by the Department to discharge, the Commission reduced the discipline from a fifteen-day suspension sought by the Department to a ten-day suspension.

The Sheriff's Department's Use of Unmanned Aircraft Systems

The Sheriff's Department reports it deployed its Unmanned Aircraft Systems (UAS) five times between July 1, 2023, and September 30, 2023, in the following incidents:

- On July 4, 2023, to assist Special Enforcement Bureau in Altadena to locate a missing hiker, the Department used the UAS to search the area where the hiker had last been seen. The UAS did not locate the missing hiker.
- On July 19, 21, 22, and 23, 2023, to assist Special Enforcement Bureau in the Angeles National Forest to search the area where a missing hiker had last been seen. The UAS did not locate the missing hiker.
- On September 13, 2023, to assist Special Enforcement Bureau with serving a high-risk search warrant in La Puente, the Department used the UAS to search and clear the premises before law enforcement personnel entered.
- On September 29, 2023, to assist Special Enforcement Bureau in Santa Clarita to search the area where a missing person had last been seen. The UAS successfully located the missing hiker, who was experiencing medical distress.

Special Section: Update on the Sheriff's Department's Safety of Firearms Policy

The Sheriff's Department's "Safety of Firearms" policy states that off-duty deputies "shall not consume any intoxicating substance to the point where the employee is unable to or does not exercise reasonable care and/or control of the firearm."³ This policy presumes that a deputy with a .08 blood alcohol concentration (BAC) is unable to exercise reasonable care or control of the firearm. However, this presumption may be rebutted on evidence that the deputy "acted reasonably and without negligence."⁴

In 2019, the Office of Inspector General identified and reviewed 81 administrative cases charging deputies with various policy violations for being under the influence of alcohol with a firearm in reach. Based on our review, the Office of Inspector General published

³ See, <u>Manual of Policy and Procedures § 3-01/025.45 - Safety of Firearms</u>.

⁴ Ibid.

an October 2019 report entitled <u>Los Angeles County Sheriff's Department Safety of</u> <u>Firearms Policy</u> (the "2019 Report"), which outlined three areas of concern with the Department's Safety of Firearms policy:

- The .08 blood alcohol content (BAC) standard is too low and inconsistent with the .02 BAC limits set by Department policies for being under the influence of an alcoholic beverage when on duty and for operating a County vehicle.⁵
- 2. Setting the .08 BAC threshold as a rebuttable presumption that the deputy did not exercise reasonable care, rather than a clear limit, may result in increased danger to the public and to deputies. Under this rebuttable presumption, the Sheriff's Department may deem a deputy too impaired to legally operate a motor vehicle nonetheless able to exercise reasonable care in the control of a firearm and life-and-death decisions about its use.
- 3. The Sheriff's Department's "Off-Duty Incidents" policy states that "Deputy personnel, although technically off-duty, shall take action as deemed appropriate on any police matter coming to their attention." ⁶ But imposing a duty on deputies to act while off duty may make deputies more likely to carry firearms, even when consuming alcohol that would make the use of the firearms risky.

To address these concerns, the 2019 Report set forth six recommendations aimed at reducing incidents where deputies, who are suspected of being under the influence of alcohol, possess a firearm.

Recommendation No. 1: The standard of .08 blood alcohol concentration (BAC) limit stated in the current Safety of Firearms policy is too high. The blood alcohol concentration limit in the Safety of Firearms policy should be lowered to the .02 BAC standard used in Department policies for being under

⁵ According to the National Highway Traffic Safety Administration, alcohol causes some loss of judgment at 02 BAC and impaired judgment and loss of small motor control at 0.05 BAC. See U.S. Dep't of Trans., Nat'l Hwy. Traffic Safety Admin, <u>The Effects of Blood Alcohol: How Alcohol Affects Driving Ability</u>. Manual of Policy and Procedure section 3-01/030.40, Use of Alcohol December 2016 revision states: "A Department member shall not drink or be under the influence of any kind of alcoholic beverage when on duty and/or in Department uniform. No member shall report for duty or be on duty while under the influence of alcohol, or be unfit for duty because of its use. Members will be considered under the influence of alcohol if they have a blood alcohol content of .02 or higher in their system." And Manual of Policy and Procedure section, 3-01/090.10 Operation of Vehicles December 2016 revision states: "Members, whether on duty or off, shall not operate a county vehicle while under the influence of alcohol. Members will be considered under the influence of alcohol if they have a blood alcohol content of .02 or higher in their system." Members will be considered under the influence of alcohol if they have a blood alcohol content of .02 or higher in their system."

⁶ See, MPP 3-01/050.30.

the influence of an alcoholic beverage when on duty and for operating county a county vehicle.

Recommendation No. 2: The Safety of Firearms policy should include a strict prohibition against carrying firearms while consuming alcohol in establishments that serve alcohol.

Recommendation No. 3: The rebuttable presumption language in the Safety of Firearms policy should be removed. The rebuttable presumption language undermines the intent of the policy and creates ambiguity in the interpretation and application of this policy.

Recommendation No. 4: The Safety of Firearms policy should include an emergency exception that allows a deputy, who has consumed alcohol, to arm himself or herself in emergency situations that require quick action to protect human life.

Recommendation No. 5: Language similar to MPP 3-01/090.10 Operations of Vehicles should be added to the Safety of Firearms policy. That policy section states that if a Department member has an odor of alcoholic beverage or there is a reasonable suspicion to believe the member is under the influence of alcohol, the unit commander or higher shall order a test of the member. If the Department member refuses a direct order to be tested, the member shall be subject to discipline.

Recommendation No. 6: The Firearms Safety policy should mandate alcohol testing for all off-duty accidental discharges. There have been instances where deputies had accidental discharges of their firearms while off-duty either at home or in social settings. Because there is no policy requiring alcohol testing in accidental discharge scenarios, we are left to wonder if alcohol was a factor.

To date, the Sheriff's Department's Safety of Firearms policy remains unchanged, and serious problems involving deputies under the influence of alcohol in possession of firearms persist:⁷

• In December 2019, an outside police agency arrested a Sheriff's Department deputy for brandishing a firearm and discharging it in a negligent manner. The deputy had a blood alcohol content of .15%.

⁷ To identify these incidents, the Office of Inspector General reviewed completed investigations adjudicated up through and including September 2023. Because of the time required for investigation and adjudication, the conduct addressed in those matters occurred significantly earlier than current quarter.

- In April 2020, an outside police agency arrested a Sheriff's Department deputy for public intoxication and fighting. During this incident, the deputy possessed a personally owned revolver.
- In August 2020, a Sheriff's Department deputy rented a hotel room for a celebration. During the early morning hours, the deputy fought with another person in the room and left the hotel. Police officers from an outside agency responded and observed a ransacked hotel room, blood on the bed sheets, marijuana, and the deputy's off-duty firearm. Officers contacted the deputy and instructed him to return to the hotel room. The deputy provided two breath samples for a breathalyzer test, resulting in blood alcohol findings of .11% and .10%.
- In November 2020, an outside police agency stopped a Sheriff's Department deputy for driving on the wrong side of the road. The deputy refused to provide a blood or breath sample for testing. After a forced blood draw, a test of the deputy's blood resulted in a .256% blood alcohol level. Officers recovered two loaded firearms from the unlocked center console of the deputy's vehicle. A court sentenced the deputy to three years of summary probation, a nine-month alcohol program, twenty days of weekend jail, and a fine of \$1,895.
- In August 2022, the same deputy mentioned in the preceding paragraph left a firearm at a person's residence after a night of drinking. The deputy allegedly went back to the residence of some people he met at a bar and passed out there. When he awoke the next morning, the deputy could not locate the firearm and left to search for it. The person later found the firearm but had no contact information for the deputy, so she called the police. The deputy had not qualified to carry the firearm off-duty.
- In June 2021, a Sheriff's Department Sergeant engaged in a fight involving several patrons at a restaurant. During the fight, the Sergeant lost his off-duty firearm. The Sergeant left the location before the police arrived.
- In October 2021, two deputies fought multiple men at a bar. One of the deputies may have initiated the incident by brandishing a firearm and assaulting one of the other men. During this incident, both deputies possessed firearms and consumed alcohol.
- In February 2021, a group of deputies attended an off-duty gathering at a bowling alley for a deputy who was promoting and transferring stations, at which deputies consumed alcohol. When the bowling alley closed, the deputies argued with another group of patrons in the parking lot. In the course of the altercation, one of

the deputies showed a firearm in his waistband, and the incident escalated into a physical fight.

These examples demonstrate that the Sheriff's Department continues to experience problems with off-duty alcohol use by personnel who are in possession of a firearm identified in the Office of Inspector General's 2019 Report. The Sheriff's Department should revise the Safety of Firearms policy to adopt the recommendations from our 2019 Report and to address the continued serious safety issues that arise when deputies are allowed to carry firearms and consume alcohol while off-duty. In particular, the Sheriff's Department should lower the threshold blood-alcohol level for carrying or use of a firearm.

CUSTODY DIVISION

In-Custody Deaths

Between July 1, 2023, and September 30, 2023, nine people died while in the care and custody of the Sheriff's Department. The Office of Inspector General continues to report the information on the preliminary manner of death, which may change once the Department of Medical Examiner (DME) conducts its investigation, including an autopsy. The DME website currently reflects the manner of death for six deaths: two deaths were homicides, two deaths resulted from accidents (suspected overdose), one death was a suicide, and one death was natural. For the remaining three deaths, the preliminary findings suggest one was the result of an accident (suspected overdose) and two are undetermined. Both the preliminary manner of death and the DME's finding as to the manner of death and/or cause are included in this report.⁸

These deaths occurred in the facilities as follows: four of these people died at Men's Central Jail (MCJ), one died at Twin Towers Correctional Facility (TTCF), and four died in hospitals to which they had been transported. The Sheriff's Department posts the

⁸ In the past, the Office of Inspector General has reported on the preliminary cause of death as determined by the Medical Examiner, Correctional Health Services personnel, hospital personnel providing care at the time of death, and/or Sheriff's Department Homicide investigators. Because the information provided is preliminary, the Office of Inspector General has determined that the better practice is to report on the manner of death. There are five manner of death classifications: (1) natural, (2) accident, (3) suicide, (4) homicide, and (5) undetermined. Natural causes include illnesses and disease and thus deaths due to COVID-19 are classified as natural. Overdoses may be accidental, or the result of a purposeful ingestion, the Sheriff's Department and Correctional Health Services (CHS) use evidence gathered during the investigation to make a preliminary determination as to whether an overdose is accidental or purposeful. Where the suspected cause of death is reported by the Sheriff's Department and CHS, the Office of Inspector General will include this in parentheses.

information regarding in-custody deaths on <u>a dedicated page on Inmate In-Custody</u> <u>Deaths</u> on its website.⁹

Office of Inspector General Staff attended the Custody Services Division (CSD) Administrative Death Reviews for each of the 9 in-custody deaths. The following summaries, arranged in chronological order, provide brief descriptions of each in-custody death:

On July 29, 2023, custody personnel at TTCF found an unresponsive person during their Title 15 Safety Checks. Sheriff's Department staff, Correctional Health Services (CHS) staff, and paramedics rendered emergency aid, but the person died at the scene. A review of iMatch housing criteria indicates the possibility that the deceased was not a compatible match with their cellmate. Preliminary manner of death: Homicide. The DME website currently reflects the manner of death as homicide and cause of death as asphyxia and history of neck/body compression.

On August 3, 2023, people in custody alerted custody personnel of a "man down" in a dorm at MCJ. Sheriff's Department staff, CHS staff, and paramedics rendered emergency aid, but the person died at the scene. Preliminary manner of death: Undetermined. The DME website currently reflects the manner of death as natural and cause of death as hypertensive and arteriosclerotic cardiovascular disease.

On August 4, 2023, custody personnel at MCJ found an unresponsive person during Title 15 Safety Checks. Staff observed bruising on the person's face and puncture wounds to their head, right chest, and torso. Sheriff's Department staff, CHS staff, and paramedics rendered emergency aid, but the person died at the scene. Preliminary manner of death: Homicide. The DME website currently reflects the manner of death as homicide and cause of death as blunt force trauma of head and chest, and stab wounds of abdomen.

On August 9, 2023, people in custody alerted custody personnel of a "man down" during Title Safety Checks at MCJ. Sheriff's Department staff, CHS staff, and paramedics rendered emergency aid, but the person died at the scene. Preliminary manner of death: Undetermined. The DME website currently reflects the manner of death as accidental and cause of death as fentanyl and diphenhydramine toxicity.

⁹ As previously reported, the passage of AB 2671 amended the Penal Code to include section 10008 requiring the reporting of information on in-custody deaths within 10 days of a death, including the manner and means of death, with updates required within 30 days of a change in the information, including the manner and means of the death. This law went into effect on January 1, 2023, and requires that the information be posted on the agency's website.

On August 7, 2023, custody personnel responded to radio traffic requesting assistance for a person experiencing a medical emergency in a dorm at North County Correctional Facility (NCCF). CHS staff and paramedics rendered emergency aid, and the person was transferred to Henry Mayo Hospital where they died on August 11, 2023. Areas for further inquiry include the quality of Title 15 Safety Checks and why Narcan was not deployed by the custody and CHS personnel who responded. Preliminary manner of death: Undetermined. The DME website does not currently reflect the manner of death and the cause of death is deferred.

On August 29, 2023, custody staff at MCJ found an unresponsive person while conducting Title 15 Safety Checks. Sheriff's Department staff and CHS rendered emergency aid. Paramedics determined that lividity and rigor mortis were present and pronounced the person dead. Preliminary manner of death: Undetermined. The DME website does not currently reflect the manner of death and the cause of death is deferred.

On September 8, 2023, a person experienced a medical emergency while on an inmate bus from Antelope Valley Superior Court to NCCF. Approximately 15 minutes after the onset of the medical emergency, Sheriff's Department staff stopped the bus at a secure location and rendered emergency aid. Paramedics arrived approximately 15 minutes later, took over resuscitative efforts, and transported the person to Providence Holy Cross Medical Center, where they died five days later. Preliminary manner of death: Accident (overdose). The DME website does not currently reflect the manner of death and the cause of death is deferred.

On September 9, 2023, custody personnel at Norwalk Station Jail conducting a Title 15 Safety Check found a person unresponsive. Sheriff's Department staff rendered emergency aid. Paramedics arrived, took over resuscitative efforts, and transported the person to Norwalk Community Hospital, where they died. Preliminary manner of death: Accident (overdose). The DME website currently reflects the manner of death as accidental and cause of death as methamphetamine effects.

On September 22, 2023, custody personnel conducting Title 15 Safety Checks at TTCF found a person hanging in their cell. Sheriff's Department staff, CHS, and paramedics rendered emergency aid, and the person was transported to Los Angeles General Medical Center and ultimately died on September 29, 2023. Areas for further investigation include the quality and timeliness of Title 15 Safety Checks. Preliminary manner of death: Suicide. The DME website currently reflects the manner of death as suicide and cause of death as anoxic brain injury.

The Office of Inspector General also received additional information regarding the death of a person held in MCJ in custody on June 28, 2023, previously reported in the report, *Reform and Oversight Efforts: Los Angeles County Sheriff's Department, April to June 2023*. ¹⁰ Over the approximately four months that the Sheriff's Department held the person in custody, the person lost about 100 pounds. The person's family reported that they had repeatedly informed MCJ personnel and CHS staff about their concerns that the person was deteriorating and receiving inadequate care. The Sheriff's Department reports that documented complaints concerning the person's condition were not received until after the person died. Both Sheriff's Department and CHS staff did not detect the dramatic weight loss leading up to the person's death.

Office of Inspector General Site Visits

The Office of Inspector General regularly conducts site visits and inspections at Sheriff's Department custodial facilities. In the third quarter of 2023, Office of Inspector General personnel completed 94 site visits, totaling 269 monitoring hours, to Century Regional Detention Facility (CRDF), Inmate Reception Center (IRC), MCJ, Pitches Detention Center (PDC) North, PDC South, North County Correctional Facility (NCCF), and TTCF.¹¹

As part of the Office of Inspector General's jail monitoring, Office of Inspector General staff attended 179 Custody Services Division (CSD) executive and administrative meetings and met with division executives for 237 monitoring hours related to uses of force, in-custody deaths, COVID-19 policies and protocols, Prison Rape Elimination Act (PREA) audits, and general conditions of confinement.

Use of Body Scanners in Custody

The Sheriff's Department continues to operate X-ray body scanners at MCJ, CRDF, PDC North, PDC South, NCCF, and IRC. The Sheriff's Department policy for body scanners requires each facility using screeners to maintain a unit order describing when and where inmates shall be screened, the staffing requirements to do so safely, and the logistical considerations pertaining to their facility.¹² The policy also requires handling sergeants to document the discovery of contraband into the electronic Line Operations Tracking System (e-LOTS). Although, the body scanners continue to detect anomalies

¹⁰ The Office of Inspector General cannot report on many of the facts and circumstances surrounding deaths that occur near the end of a quarter, as reporting and publication deadlines precede the Department's presentation of preliminary investigation results at Administrative Death Reviews.

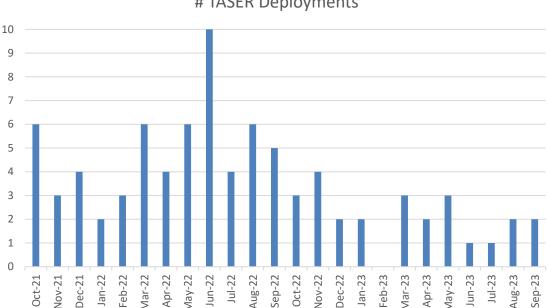
¹¹ These figures include site visits and meetings related to monitoring for compliance with the Prison Rape Elimination Act ("PREA").

¹² See Los Angeles County Sheriff's Department, Custody Division Manual, section 5-08/020.00, <u>Custody Safety</u> <u>Screening Program (B-SCAN)</u>.

that may be contraband, the Sheriff's Department reports that facility staff do not consistently complete documentation for contraband detected by body scanners. Custody Support Services Bureau reports that a division wide email has been sent to all facilities outlining the policy and correct procedures for tracking detected contraband in e-LOTS. However, there continue to be discrepancies in the data reported. The Office of Inspector General recommends that The Sheriff's Department confirm data accuracy by reviewing the entries into the e-LOTS system.

Taser Use in Custody

According to the Monthly Force Synopsis that the Sheriff's Department produces and provides to the Office of Inspector General each month, the following chart reflects the number of use-of-force incidents in custodial settings in which deputies employed a Taser, over the past two years:



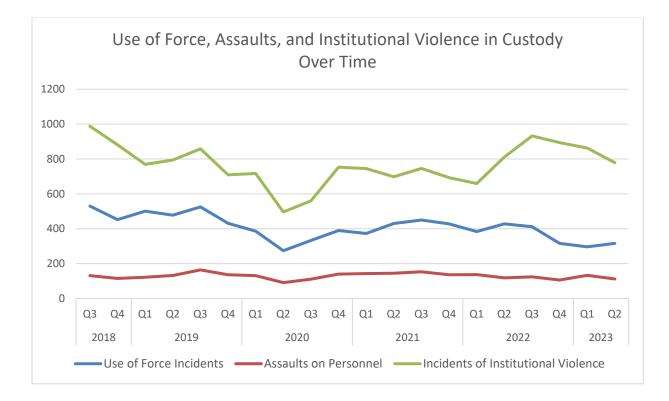
TASER Deployments

Use-of-Force Incidents in Custody

The Office of Inspector General monitors the Sheriff's Department's use-of-force incidents, institutional violence, and assaults on Sheriff's Department or CHS personnel by people in custody.¹³ The Sheriff's Department reports the following numbers for the uses of force and assaultive conduct for people in its custody.¹⁴

		Use of Force Incidents	Assaults on Personnel	Incidents of Institutional Violence
2010	3 rd Quarter	530	131	988
2018	4 th Quarter	452	115	881
	1 st Quarter	501	122	769
2019	2 nd Quarter	478	132	794
2019	3 rd Quarter	525	164	858
	4 th Quarter	431	136	709
	1 st Quarter	386	131	717
2020	2 nd Quarter	274	91	496
3 rd Quarter		333	111	560
	4 th Quarter	390	140	753
	1 st Quarter	373	143	745
2021	2 nd Quarter	430	145	698
2021	3 rd Quarter	450	153	746
	4 th Quarter	428	136	693
	1 st Quarter	384	137	659
2022	2 nd Quarter	428	118	811
2022	3 rd Quarter	412	124	932
	4 th Quarter	316	106	894
2022	1 st Quarter	296	133	863
2023	2 nd Quarter	316	112	779

¹³ Institutional violence is defined as assaultive conduct by a person in custody upon another person in custody. ¹⁴ The reports go through the second quarter of 2023 because the Sheriff's Department has not yet verified the accuracy of reports for the third quarter of 2023. The Sheriff's Department recently provided information to the Office of Inspector General regarding some discrepancies in the reported data based upon its internal reporting systems. The Office of Inspector General will work with the Sheriff's Department to understand the reasons for the discrepancies and to ensure accurate reporting.



HANDLING OF GRIEVANCES AND COMMENTS

Office of Inspector General Handling of Comments Regarding Department Operations and Jails

The Office of Inspector General received 190 new complaints in the third quarter of 2023 from members of the public, people in custody, family members and friends of people in custody, community organizations and County agencies. Each complaint was reviewed by Office of Inspector General staff.

Of these grievances, 165 were related to conditions of confinement within the Department's custody facilities, as shown in the chart below:

Grievances/Incident Classification	Totals
Medical	77
General Services	19
Personnel Issues	14
Food	8
Mental	4
Living Condition	3
Classification	4

Clothing/Bedding	4
Property	2
Mail	6
Education	4
Visiting	3
Commissary	2
Showers	1
Other	14
Total	165

Twenty-five complaints were related to civilian contacts with Department personnel by persons who were not in custody, as shown in the chart below:

Complaint/Incident Classification	Totals
Personnel	
Force	5
Neglect of Duty	5
Improper Search, Detention,	
Arrest	4
Discourtesy	3
Improper Tactics	2
Dishonesty	2
Off Duty Conduct	1
Service	
Policy Procedures	2
Traffic Citation	1
Total	25

Handling of Grievances Filed by People in Custody

The Sheriff's Department has not fully implemented the use of computer tablets in its jail facilities to capture information related to requests, and eventually grievances, filed by people in custody. The number of functional iPads remains the same as last quarter. There are 165 iPads installed in jail facilities: 31 at CRDF, 49 at MCJ, and 85 at TTCF. Fewer than 25% of the iPads (41) presently function, all of which are at CRDF (6) and TTCF (35). The Sheriff's Department reports that it has 288 iPads awaiting installation, but staffing and training issues continue to delay installation.

The Sheriff's Department cannot fully implement the use of tablets to provide information or eventually capture complaints and grievances in the jails if more than 75% of them do not function. In addition to repairing or replacing nonfunctional tablets, the Sheriff's Department should work to determine why tablets have been breaking and implement a system to ensure sufficient tablets remain operational.

As <u>previously reported</u>, the Sheriff's Department implemented a policy in December 2017 restricting the filing of duplicate and excessive grievances by people in custody.¹⁵ The Sheriff's Department reports that between July 1, 2023, and September 30, 2023, one person in custody was placed on restrictive filing. Because the Sheriff's Department transitioned grievance tracking software from the Custody Automated Reported and Tracking System (CARTS) to the Custody Inmate Grievance Application (CIGA) within the quarter, Department staff could not provide data detailing the number of grievances that it rejected under this policy.

The Office of Inspector General continues to raise concerns about the quality of grievance investigations and responses, which likely increases duplication and may prevent individuals from receiving adequate care while in Sheriff's Department custody.

Sheriff's Department's Service Comment Reports

Under its policies, the Sheriff's Department accepts and reviews comments from members of the public about departmental service or employee performance.¹⁶ The Sheriff's Department categorizes these comments into three categories:

¹⁵ <u>See Los Angeles County Sheriff's Department, Custody Division Manual, section 8-04/050.00, Duplicate or Excessive Filings of Grievances and Appeals, and Restrictions of Filing Privileges.</u>

¹⁶ See Los Angeles County Sheriff's Department, Manual of Policy and Procedures, 3-04/010.00, "Department Service Reviews."

- External Commendation: an external communication of appreciation for and/or approval of service provided by the Sheriff's Department members;
- Service Complaint: an external communication of dissatisfaction with the Sheriff's Department service, procedure or practice, not involving employee misconduct; and
- Personnel Complaint: an external allegation of misconduct, either a violation of law or Sheriff's Department policy, against any member of the Sheriff's Department.¹⁷

The following chart lists the number and types of comments reported for each station or unit.¹⁸

INVESTIGATING BUREAU/STATION/FACILITY	COMMENDATIONS	PERSONNEL COMPLAINTS	SERVICE COMPLAINTS
ADM :NORTH PATROL ADM HQ	1	0	0
AER : AERO BUREAU	2	0	1
ALD :ALTADENA STN	4	2	2
AVA : AVALON STN	1	1	0
CEN : CENTURY STN	2	7	1
INVESTIGATING BUREAU/STATION/FACILITY	COMMENDATIONS	PERSONNEL COMPLAINTS	SERVICE COMPLAINTS
CER :CERRITOS STN	3	0	0
CMB :CIVIL MANAGEMENT BUREAU	8	7	1
COM : COMPTON STN	0	5	1
CRD :CENTURY REG DETEN FAC	0	1	0
CRV :CRESCENTA VALLEY STN	5	3	1
CSB : COUNTY SERVICES BUREAU	2	4	1
CSN :CARSON STN	12	6	1
CST : COURT SERVICES TRANSPORTATION	0	2	0
ELA : EAST LA STN	3	5	0
EOB : EMERGENCY OPER BUREAU	0	1	0
EST :COURT SERVICES EAST	1	2	2

¹⁷ It is possible for an employee to get a Service Complaint and Personnel Complaint based on the same incident.

¹⁸ The chart reflects data from the Sheriff's Department Performance Recording and Monitoring System current as of July 13, 2023.

FCC :FRAUD & CYBER CRIMES BUREAU	1	1	0
IND : INDUSTRY STN	10	10	1
IRC : INMATE RECEPTION CENTER	0	1	0
LCS : LANCASTER STN	9	36	4
LKD : LAKEWOOD STN	4	14	3
LMT :LOMITA STN	7	2	2
MAR : MARINA DEL REY STN	2	1	2
MCJ : MEN'S CENTRAL JAIL	1	1	0
MLH : MALIBU/LOST HILLS STN	11	12	3
MTL : METROLINK	0	1	0
NAR : NARCOTICS BUREAU	1	1	0
NCF :NORTH CO. CORRECTL FAC	0	1	0
NO : PITCHESS NORTH FACILITY	0	2	0
NWK : NORWALK REGIONAL STN	6	6	1
OSS : OPERATION SAFE STREETS BUREAU	0	1	1
PER : PERSONNEL ADMIN	0	1	0
PKB : PARKS BUREAU	1	1	1
PLM : PALMDALE STN	11	19	1
PRV : PICO RIVERA STN	2	1	0
RMB : RISK MANAGEMENT BUREAU	1	1	0
INVESTIGATING BUREAU/STATION/FACILITY	COMMENDATIONS	PERSONNEL COMPLAINTS	SERVICE COMPLAINTS
SCV :SANTA CLARITA VALLEY STN	14	5	2
SDM :SAN DIMAS STN	17	8	0
SIB : SHERIFF INFORMATION BUREAU	3	0	0
SLA : SOUTH LOS ANGELES STATION	2	11	1
SO : PITCHESS SOUTH FACILITY	0	1	0
SVB : SPECIAL VICTIMS BUREAU	1	3	0
TB :TRAINING BUREAU	1	1	0
TEM : TEMPLE CITY STN	10	2	0
TRP : TRAP	1	0	0
TSB : TRANSIT SERVICES BUREAU	2	2	1
TT : TWIN TOWERS	0	2	1

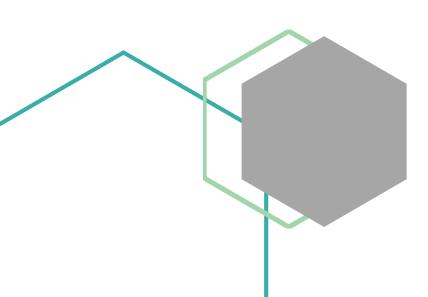
Total :	176	219	40
WST : COURT SERVICES WEST	1	5	0
WHD : WEST HOLLYWOOD STN	10	12	2
WAL : WALNUT/SAN DIMAS STN	3	8	3

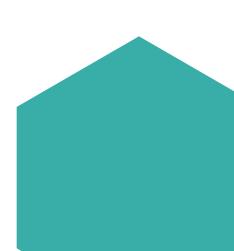


Probation Oversight Commission Report to Public Safety Cluster

Presented By: Wendelyn Julien, Executive Director December 13, 2023

The mission of the Probation Oversight Commission (POC) is to re-imagine probation services in the County of Los Angeles to achieve accountability, transparency, and healing of the people served by and working for the Probation Department. The POC creates pathways for community engagement to foster trust between the community and the Probation Department. The POC ensures adherence to the highest ethics and the proper stewardship of public funds to support Probation in achieving the best outcomes for youth and adults on Probation.







Probation Oversight Commission Report to Public Safety Cluster

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Recent Meetings:

September 28, 2023

- Updates on BSCC compliance for Los Padrinos and Barry J. Nidorf Juvenile Halls
- OIG report on El Monte incident
- Update on compliance with DOJ settlement and Use of Force Investigations Backlog
- Update on how JJCPA funds will be spent by the JJCC and data collection requirements

November 9, 2023

- Updates on Probation's Corrective Action Plans (CAPs) approved by the BSCC
- Updates from Probation's Human Resources Division on current department-wide staffing/personnel information including rates of staff on leave, call outs, deployment of field staff, and utilization of Reserved Probation Officers to address staffing issues
- The Probation Department's efforts to address contraband and substance use in juvenile facilities
- POC report on the phase-out of OC spray and reducing juvenile populations

Upcoming Meetings:

December 14, 2023

- Update on structured release and girls decarceration to reduce the population at Los Padrinos Juvenile Hall
- POC <u>report</u> on demographic data of incarcerated youth
- Progress on the implementation of a mobile application to track programming within juvenile facilities
- BSCC updates and Probation's progress towards compliance with the CAPs

POC Annual Report – Fiscal Year 2022-2023

• The POC completed its second annual report which can be viewed by <u>clicking</u> <u>here</u>. There are many things to celebrate in the report including new, strong leadership of the Probation Department and excellent progress on increasing accountability and transparency because of the commission's collaborative and steadfast efforts. There are also many areas where the POC needs to continue to push for reform to ensure youth and adults served by Probation have access to rehabilitative, effective programs that set them up for success.

2023 Inspections

- The POC completed the 2023 inspection cycle on October 3, 2023 with the inspection Los Padrinos Juvenile Hall. The <u>reports</u> on the findings for the first round of inspections are publicly available on the POC website and will be fully updated by December 14, 2023.
- Health and welfare findings were immediately shared with Probation following the inspections and Probation has received and reviewed the inspections reports prior to publishing. The POC will submit the final report to the Board of Supervisors and the BSCC in December and hold a town hall to discuss the findings in January 2024.

Data and Reporting

- The POC is excited to be launching its public-facing data dashboard in January 2024 which will include data about the number of youth detained by facility and status as well as information on OC sprays in a user-friendly format.
- The POC will be publishing two reports based on the demographic information and information on charges faced by youth. The demographic report will be published for the 12/14/23 meeting at this link and the report on charges will be completed before the end of the year and published through the listserv.