



MARK PESTRELLA, Director

**COUNTY OF LOS ANGELES
DEPARTMENT OF PUBLIC WORKS**

"To Enrich Lives Through Effective and Caring Service"

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IN REPLY PLEASE
REFER TO FILE

April 07, 2026

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, California 90012

Dear Supervisors:

**CONSTRUCTION CONTRACT
TRANSPORTATION CORE SERVICE AREA
REJECT ALL BIDS AND
ADOPT, READVERTISE, AND AWARD
PROJECT ID NO. TDS0001790
AVALON BOULEVARD TRAFFIC SIGNAL SAFETY PROJECT
IN THE UNINCORPORATED COMMUNITIES OF
WEST RANCHO DOMINGUEZ AND WILLOWBROOK
(SUPERVISORIAL DISTRICT 2)
(3-VOTES)**

SUBJECT

Public Works is seeking Board approval to reject all bids received on September 2, 2025, adopt the revised plans and specifications, readvertise for construction bids, and award and execute a construction contract for the Avalon Boulevard Traffic Signal Safety Project in the unincorporated communities of West Rancho Dominguez and Willowbrook.

IT IS RECOMMENDED THAT THE BOARD:

1. Find that the recommended actions are within the scope of a previously approved exemption from the California Environmental Quality Act for the reasons stated in this Board letter and in the record of the project.
2. Reject all bids received on September 2, 2025, for Project ID No. TDS0001790, Avalon Boulevard Traffic Signal Safety Project.

3. Adopt the revised plans and specifications that are on file in Public Works' Project Management Division III for the previously approved Avalon Boulevard Traffic Signal Safety Project at a revised estimated construction contract cost between \$700,000 and \$1,100,000.
4. Instruct the Executive Officer of the Board to readvertise for bids in accordance with the Instruction Sheet for Publishing Legal Advertisement that are to be received before 11 a.m. on May 12, 2026, in accordance with the Notice Inviting Bids.
5. Find that it is necessary to specify designated items by specific brand name in order to match other products already in use on a particular public improvement either completed or in the course of completion pursuant to California Public Contract Code, Section 3400 (c) 2.
6. Delegate authority to the Director of Public Works or his designee to determine whether the bid of the apparent responsible contractor with the lowest apparent responsive bid is, in fact, responsive and, if not responsive, to determine which apparent responsible contractor submitted the lowest responsive bid.
7. Delegate authority to the Director of Public Works or his designee to award and execute a construction contract for the Avalon Boulevard Traffic Signal Safety Project with the apparent responsible contractor with the lowest responsive bid within or less than the estimated cost range of \$700,000 and \$1,100,000 or that exceeds the estimated cost range by no more than 15 percent, if additional funds have been identified.
8. Delegate to the Director of Public Works or his designee the following authority in connection with this contract: (a) extend the date and time for the receipt of bids consistent with the requirements of California Public Contract Code, Section 4104.5; (b) allow substitution of subcontractors and relief of bidders upon demonstration of the grounds set forth in California Public Contract Code, Sections 4100 et seq. and 5100 et seq., respectively; (c) approve and execute change orders within the same monetary limits delegated to the Director of Public Works or his designee under California Public Contract Code, Section 20395; (d) accept the project upon final completion; and (e) release retention money withheld consistent with the requirements of California Public Contract Code, Sections 7107 and 9203.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The purpose of the recommended actions is to find that the proposed project and related actions are exempt from the California Environmental Quality Act (CEQA) and allow Public Works to upgrade the traffic signals in accordance with current California Manual on Uniform Traffic Control Devices requirements to enhance safety along Avalon Boulevard. The project will increase safety, while improving traffic flow and reducing the amount of time motorists spend stopped at red traffic signals on Avalon Boulevard at 135th Street and on Avalon Boulevard at Rosecrans Avenue in the unincorporated communities of West Rancho Dominguez and Willowbrook (see Enclosure A).

On July 29, 2025, the Board approved the Avalon Boulevard Traffic Signal Safety Project, adopted the plans and specifications, and instructed the Executive Officer of the Board to advertise the project. On September 2, 2025, bids were opened; five bids were received. All bids received contained the same numerical error in their system-generated contract price, which invalidated the contract price of the bids. We recommend rejecting all bids and readvertising the project with revised contract documents that incorporate the latest Caltrans 2025 standards, along with improved clarity.

The proposed project consists of installing traffic signal upgrades on Avalon Boulevard at 135th Street and on Avalon Boulevard at Rosecrans Avenue in the unincorporated communities of West Rancho Dominguez and Willowbrook. Public Works conducted a left-turn study of the intersections. Recommendations from the study included fully protected left-turn phasing at each intersection. The project will implement this phasing and incorporate other safety improvements. These traffic signal upgrades will increase the safety of the intersections while improving traffic flow and reducing the amount of time motorists spend stopped at red traffic signals.

The County's Vision Zero Action Plan, which was adopted by the Board on August 3, 2020, identifies portions of Avalon Boulevard as a Collision Concentration Corridor. The proposed project will implement safety elements that are aligned with the Vision Zero initiative and can help reduce traffic fatalities.

It is anticipated that the construction work will start in February 2027 and be completed in July 2027.

Implementation of Strategic Plan Goals

These recommendations support the County Strategic Plan: North Star 3, Realize Tomorrow's Government Today, Focus Area Goal F, Flexible and Efficient Infrastructure, Strategy ii, Modernize Infrastructure, by replacing and improving public infrastructure assets that support the quality of life for County residents.

FISCAL IMPACT/FINANCING

There will be no impact to the County General Fund.

The estimated construction contract cost to complete this proposed project is in the range of \$700,000 to \$1,100,000 with a maximum construction contract cost to be 15 percent above this range. The total project cost is estimated to be \$1,800,000. In addition to the construction contract cost, the total project cost includes the preparation of plans and specifications, survey, right of way and utility clearances, inspection, contract administration, change order contingency, environmental mitigation, and other County services.

The project will be administered under the Federal Highway Safety Improvement Program covered by Agreement No. 78542 with the State of California. Under this program, Federal-aid grant funds in the amount of \$749,500 would be used to finance a portion of the qualifying project cost. The project is located entirely within the unincorporated County areas in the Second Supervisorial District.

The project will be funded using the State of California Road Maintenance and Rehabilitation Account funds allocated to the County under the Road Repair and Accountability Act of 2017, Senate Bill 1. Funding for this project is included in the Road Fund (B03 - Capital Assets – Infrastructure and Services and Supplies) Fiscal Year 2026-27 Budget.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The project will be advertised in accordance with Section 20392 of the California Public Contract Code.

California Public Contract Code, Section 20393, authorizes the Board to either publicly open bids and award the contract to the lowest responsible bidder or reject all bids and advertise for new bids.

Change Orders will be approved and executed as permitted by California Public Contract Code, Section 20395.

California Public Contract Code, Section 3400, allows a product to be designated by specific brand name for several purposes, one of which is to match other products in use on a particular public improvement either completed or in the course of completion, if the awarding authority makes a finding and language is included in the Notice Inviting Bids. The Notice Inviting Bids includes language describing this finding.

A list of specific brand names and qualified purposes in accordance with the California Public Contract Code is provided in Enclosure B.

The contract award will comply with applicable Federal and State requirements and Board policies and mandates. The contract documents will require the contractor to comply with these same requirements, policies, and mandates. The construction contract will be in the form previously reviewed and approved as to form by County Counsel.

As required by Board Policy No. 5.140, information such as defaulted contracts with the County, complaints filed with the Contractors State License Board, labor violations, and debarment actions will be considered before a contract is awarded.

The project contains Federal funding, and therefore the application of preferences included in the Local and Targeted Worker Hire Policy will not apply to this project. Accordingly, a Local and Targeted Worker Hire clause is not included for this project. Additionally, Title 49, Code of Federal Regulations requires an award to the lowest bidder to be eligible for Federal funding; therefore, the County Local Small Business Enterprise preference will not be applied to this project.

Documents related to award of the proposed contract will be available at Los Angeles County Public Works, Project Management Division III, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803.

ENVIRONMENTAL DOCUMENTATION

On July 29, 2025, your Board approved an exemption pursuant to Section 15301 (c) of the CEQA Guidelines and Class 1 (x), Subsections 4, 14, and 22 of the County's Environmental Document Reporting Procedures and Guidelines, Appendix G, for the project to upgrade the traffic signal systems at two intersections. These recommendations are within the scope of the previously approved exemption from CEQA.

CONTRACTING PROCESS

To increase contractor awareness of Public Works' program to contract work out to the private sector, this project will be listed on both the County's "Doing Business with LA County" and "Do Business with Public Works" websites for open bids:

<https://lacounty.gov/business/doing-business-with-la-county/>

<https://pw.lacounty.gov/contracts/opportunities>

Also, the contract solicitation will be advertised through web-based and social media platforms.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Minor impacts to adjacent residents, businesses, and motorists may occur while the project is underway. When the proposed project is completed, if approved, it will have a positive impact by improving traffic flow and safety for motorists and pedestrians, thereby benefiting the community.

CONCLUSION

Please return one adopted copy of this Board letter to Public Works, Project Management Division III.

Respectfully submitted,



MARK PESTRELLA, PE

Director

MP:JWA:ma

Enclosures

c: Chief Executive Office (Christine Frias)
County Counsel
Executive Office, Board of Supervisors
Internal Services (Countywide Contract
Compliance)

**AVALON BOULEVARD TRAFFIC SIGNAL SAFETY PROJECT
PROJECT ID NO. TDS0001790**



PROJECT NAME: AVALON BOULEVARD TRAFFIC SIGNAL SAFETY PROJECT

PROJECT ID NO.: TDS0001790

List of specific brand names in accordance with California Public Contract Code Section 3400:

Item/Category	Manufacturer	Model	Public Contract Code 3400 Justification*	Detailed Justification
Traffic Signal Controller Software	Fourth Dimension Traffic	D4 Firmware (v 1.6.4)	(2)	D4 firmware for the 2070 Advanced Traffic Controller is necessary to maintain compatibility with the current traffic control system used in Public Works' Traffic Management Center.

*(1) In order that a field test or experiment may be made to determine the product's suitability for future use. (2) In order to match other products in use on a particular public improvement either completed or in the course of completion. (3) In order to obtain a necessary item that is only available from one source. (4) (a) In order to respond to an emergency declared by a local agency, but only if the declaration is approved by a four-fifths vote of the governing board of the local agency issuing the Invitation for Bid or Request for Proposals. (b) In order to respond to an emergency declared by the State, a State agency, or political subdivision of the State, but only if the facts setting forth the reasons for the finding of the emergency are contained in the public records of the authority issuing the Invitation for Bid or Request for Proposals.