



MARK PESTRELLA, Director

**COUNTY OF LOS ANGELES
DEPARTMENT OF PUBLIC WORKS**

"To Enrich Lives Through Effective and Caring Service"

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IN REPLY PLEASE
REFER TO FILE

November 04, 2025

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, California 90012

Dear Supervisors:

**CONSTRUCTION CONTRACT
TRANSPORTATION CORE SERVICE AREA
DELEGATED AUTHORITY TO ADOPT, ADVERTISE, AND AWARD
PROJECT ID NO. RDC0016342
SOUTH WHITTIER COMMUNITY BIKEWAY ACCESS IMPROVEMENTS
IN THE CITIES OF LA MIRADA AND SANTA FE SPRINGS AND IN THE UNINCORPORATED
COMMUNITY OF SOUTH WHITTIER
AND AMEND THE COUNTYWIDE
COMMUNITY WORKFORCE AGREEMENT FOR FEDERAL HIGHWAY ADMINISTRATION
PROJECTS
(ALL SUPERVISORIAL DISTRICTS)
(3-VOTES)**

SUBJECT

Public Works is seeking Board approval to expedite the delivery of the South Whittier Community Bikeway Access Improvements project. This includes delegated authority to adopt plans and specifications, advertise for bids, and award and execute a construction contract in the Cities of La Mirada and Santa Fe Springs and in the unincorporated community of South Whittier. To ensure compliance with Federal Highway Administration requirements, Public Works also seeks delegated authority for the Chief Executive Officer or her designee to amend provisions in the Countywide Community Workforce Agreement to incorporate project labor agreements for this and future federally funded projects.

IT IS RECOMMENDED THAT THE BOARD:

1. Find that the proposed project, and related actions, are exempt from the California Environmental Quality Act and the proposed changes to the Countywide Community Workforce Agreement are not

a project under the California Environmental Quality Act, for the reasons stated in this Board letter and in the record of the proposed activities.

2. Approve the project with an estimated construction contract cost between \$18,000,000 and \$27,000,000 and a total project budget of \$31,900,000.
3. Delegate authority to the Director of Public Works or his designee to adopt plans and specifications for the South Whittier Community Bikeway Access Improvements project.
4. Delegate authority to the Director of Public Works or his designee to instruct the Executive Officer of the Board to advertise for bids in accordance with the Instruction Sheet for Publishing Legal Advertisement with the Notice Inviting Bids when ready to advertise this project.
5. Find pursuant to California Public Contract Code, Section 3400 (c) (2), that it is necessary to specify designated items by specific brand name in order to match other products in use on a particular public improvement either completed or in the course of completion.
6. Delegate authority to the Director of Public Works or his designee to determine whether the bid of the apparent responsible contractor with the lowest apparent responsive bid is, in fact, responsive and, if not responsive, to determine which apparent responsible contractor submitted the lowest responsive bid.
7. Delegate authority to the Director of Public Works or his designee to award and execute a construction contract for the South Whittier Community Bikeway Access Improvements project with the responsible contractor with the lowest apparent responsive bid within or less than the estimated cost range of \$18,000,000 and \$27,000,000 or that exceeds the estimated cost range by no more than 15 percent, if additional funds have been identified.
8. Delegate to the Director of Public Works or his designee the following authority in connection with this contract: (a) extend the date and time for the receipt of bids consistent with the requirements of California Public Contract Code, Section 4104.5; (b) allow substitution of subcontractors and relief of bidders upon demonstration of the grounds set forth in California Public Contract Code, Sections 4100 et seq. and 5100 et seq., respectively; (c) approve and execute change orders within the same monetary limits delegated to the Director of Public Works or his designee under Section 20395 of the California Public Contract Code; (d) accept the project upon its final completion; and (e) make required findings and release retention money withheld consistent with the requirements of California Public Contract Code, Sections 7107 and 9203.
9. Delegate authority to the Chief Executive Officer or her designee to modify Section 19.13.2 of the Countywide Community Workforce Agreement by and between the County of Los Angeles and the Los Angeles/Orange Counties Building and Construction Trades Council and the Signatory Craft Councils and Local Unions so that the section will not apply to the Countywide Community Workforce Agreement projects funded by Federal Highway Administration grant funds.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

South Whittier Community Bikeway Access Improvements Project

The purpose of the recommended actions is to find that the project, and related actions, are exempt from the California Environmental Quality Act (CEQA), that the proposed changes to the Countywide

Community Workforce Agreement do not constitute a project under CEQA, and allow Public Works to carry out the accelerated delivery of the project in the Cities of La Mirada and Santa Fe Springs and in the unincorporated community of South Whittier.

This project was developed as a benefit to the overall transportation system with respect to the 2012 County of Los Angeles Bicycle Master Plan with the purpose of installing Class II and Class III Bikeways. It will improve bike network connections and access for pedestrians and transit users to the Norwalk/Santa Fe Springs Metrolink Station. It promotes active transportation and improves public health by providing access to encourage bicyclists and pedestrians to exercise. The project includes pavement resurfacing, installing bike lanes and bike routes, installing wayfinding signage, construction of bulb-outs, reconstruction of curb and gutter, sidewalk, and curb ramps, landscaping medians, removal and replanting of trees, replacing streetlights, and upgrading traffic signals with pedestrian push buttons with audio and vibration devices. Construction will occur on Leffingwell Road from Valley View Avenue to La Mirada Boulevard; Leffingwell Road from Imperial Highway to Valley View Avenue; Valley View Avenue from Telegraph Road to Imperial Highway; Leland Avenue from Telegraph Road to Leffingwell Road; Ceres Avenue from Telegraph Road to Broadway; and at the intersections of Mulberry Drive at Mills Avenue, Mulberry Drive at Colima Road, and Florence Avenue at Carmenita Avenue (see Enclosure A).

It is anticipated the work will start in July 2026 and be completed in January 2028.

Countywide Community Workforce Agreement Amendment

The purpose of the recommended action is to amend the Countywide Community Workforce Agreement (CWA) to be in full compliance with Federal Highway Administration (FHWA) requirements. FHWA's approval of the CWA is mandatory in order to include the CWA in any FHWA-funded project. However, the FHWA mandates that all subcontractors adhere to the terms of the project's labor agreement without exception. To obtain FHWA approval to include CWA for this and all future projects, Section 19.13.2 of the current CWA must be amended to eliminate the exemption for small subcontracts valued at \$50,000 or less awarded to certified Local Small Business Enterprises, Disabled Veteran Business Enterprises, and Social Enterprises. This amendment will only apply to projects with FHWA funding.

Implementation of Strategic Plan Goals

These recommendations support the County Strategic Plan: North Star 2, Foster Vibrant and Resilient Communities, Focus Area Goal D, Sustainability, Strategy I, Climate Health, by supporting multimodal transportation investments that improves safety and mobility, reduces traffic congestion, and reduces greenhouse gas emissions.

FISCAL IMPACT/FINANCING

There will be no impact to the County General Fund.

The estimated construction contract cost to complete this proposed project is in the range of \$18,000,000 to \$27,000,000 with a maximum construction contract cost to be within 15 percent of this range. The total project cost is estimated to be \$31,900,000. In addition to the construction contract cost, the total project cost includes the preparation of plans and specifications, consultant services, survey, environmental clearance, right of way and utility clearances, inspection, contract administration, change order contingency, and other County services.

Portions of the project are within the Cities of La Mirada and Santa Fe Springs. The Cities will finance their respective jurisdictional shares of the project cost, estimated to be \$67,000 and \$18,000 respectively, under Service Requests.

The project will be funded through transportation grant sources including \$797,600 from the Measure R Highway Subregional Program and \$3,859,000 from the Coronavirus Response and Relief Supplemental Appropriations Act, and federal grant funds in the amount of \$3,190,400 under the Congestion Mitigation and Air Quality Program through the Los Angeles County Metropolitan Transportation Authority 2015 Call for Projects, \$2,500,000 under the Fiscal Year 2023 Community Project Funding/Congressionally Directed Spending Program, and \$13,002,400 under the Federal Surface Transportation Block Grant Program under Agreement No. 78542 with the State of California. Under the Congestion Mitigation and Air Quality, Community Project Funding/Congressionally Directed Spending and Federal Surface Transportation Block Grant programs, Federal-aid funds allocated to local agencies are used to finance a portion of the cost of qualifying projects.

The remaining County's share of the project costs, estimated at \$8,465,600, are funded with \$3,793,600 of Proposition C Local Return funds and \$1,281,000 of Measure M Local Return funds from the Fourth Supervisorial District's Transportation Improvement Program; \$23,100 of Special Road District 4 funds; and \$3,367,900 of the State of California Road Maintenance and Rehabilitation Account funds allocated to the County under the Road Repair and Accountability Act of 2017, Senate Bill 1.

Funding for all current fiscal year anticipated preliminary and construction engineering expenditures for this project are available in the Road Fund (B03–Capital Assets-Infrastructure and Services and Supplies), Public Works – Special Road District 4 Fund (CP4–Services and Supplies), and the Fourth Supervisorial District's Transportation Improvement Program in the Measure M Local Return Fund (CN2–Capital Assets-Infrastructure and Services and Supplies) and Proposition C Local Return Fund (CN9–Capital Assets-Infrastructure and Services and Supplies) Fiscal Year 2025-26 Budget. Funding for future years will be requested through the annual budget process.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

South Whittier Community Bikeway Access Improvements Project

The proposed project would be advertised in accordance with Section 20392 of the California Public Contract Code.

California Public Contract Code, Section 3400, allows a product to be designated by specific brand name for several purposes, one of which is in order to match other products in use on a particular public improvement either completed, or in the course of completion, if the awarding authority makes a finding and language is included in the Notice Inviting Bids. The Notice Inviting Bids includes language describing this finding.

A list of specific brand names and qualified purposes in accordance with the California Public Contract Code is provided in Enclosure B.

The contract award will comply with applicable Federal and State requirements and Board policies and mandates. The contract documents will require the contractor to comply with these same requirements, policies, and mandates. The construction contract will be in the form previously reviewed and approved by County Counsel.

As required by Board Policy No. 5.140, information, such as defaulted contracts with the County, complaints filed with the Contractors State License Board, labor violations, and debarment actions will be considered before a contract is awarded.

Documents related to award of this contract will be available at Los Angeles County Public Works, Project Management Division III, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803.

In accordance with Board Policy 5.270, Countywide Local and Targeted Worker Hiring, the project will require that at least 30 percent of the California construction labor hours be performed by qualified Local Residents and at least 10 percent be performed by Targeted Workers facing employment barriers. The project will also include a jobs coordinator who will facilitate the implementation of the targeted hiring requirement of the policy.

Countywide Community Workforce Agreement Amendment

On February 28, 2023, the Board adopted a motion to execute the CWA for construction projects with a \$5,000,000 or more construction contract value. The County executed the CWA on June 7, 2023. The contractor and all subcontractors must comply with all terms and conditions of the Countywide CWA which, among other things, increases work opportunities for those seeking to start a new career in the construction industry and promotes the hiring of local and targeted individuals on the project.

The South Whittier Community Bikeway Access Improvements project is the first FHWA funded project eligible to include the CWA. FHWA is required to review any request to incorporate a local agency's project labor agreement during the project's design phase. Upon review, FHWA determined that the County's CWA was non compliant due to its exemption in Section 19.13.2 of the CWA for subcontracts valued at \$50,000 or less awarded to certified businesses. To resolve this issue and ensure that projects would comply with FHWA requirements, Public Works and the Los Angeles/Orange Counties Building and Construction Trades Council agreed on the solution of amending Section 19.13.2 to make it inapplicable solely to FHWA-funded projects.

Over the next three fiscal years, more than 20 FHWA-funded projects will be CWA eligible, totaling over \$250 million construction value. To ensure compliance with FHWA requirements, the CWA will be amended to remove Section 19.13.2, which currently exempts certified businesses from CWA terms for subcontracts valued at \$50,000 or less—applicable only to FHWA projects. This amendment is not expected to significantly impact Local Small Business Enterprises, Disabled Veteran Business Enterprises, and Social Enterprises participation. Since the inception of CWA, Public Works has not received any exemption requests across 30 active and completed CWA projects. However, without this modification, the CWA would be excluded from upcoming FHWA funded projects, potentially reducing local resident and targeted worker hiring opportunities.

ENVIRONMENTAL DOCUMENTATION

The proposed project is exempt from CEQA. The project, to install bikeway facilities, as well as implement landscape, traffic signal, street lighting, and pedestrian and roadway improvements, is within certain class of projects that have been determined not to have a significant effect on the environment and which meets the criteria set forth in Sections 15301 (c), 15303 (e), and 15311 (a) of the CEQA Guidelines; and Classes 1 (e) and (x) Subsections 2, 4, 9, 10, 13, 14, 18, 22, 24; 3 (b); and 11 (d) of the County's Environmental Document Reporting Procedures and Guidelines,

Appendix G, which applies to minor alteration of existing public facilities, installation of new small facilities or equipment, and placement of minor structures. In addition, based on the proposed project records, it will comply with all applicable regulations, and there are no cumulative impacts, unusual circumstances, damage to scenic highways, listing on hazardous waste site lists compiled pursuant to Government Code, Section 65962.5, or indications that it may cause a substantial adverse change in the significance of a historical resource that would make the exemption inapplicable.

The proposed amendment to the CWA is not subject to CEQA because these activities are excluded from the definition of a project by Section 21065 of the California Public Resources Code and Section 15378 (b) of the CEQA Guidelines, as they are an organizational or administrative activity of government, which will not result in direct or indirect physical changes to the environment

Upon the Board's approval of the recommended actions, Public Works will file a Notice of Exemption with the Registrar-Recorder/County Clerk and with the State Clearinghouse in the Governor's Office of Land Use and Climate Innovation pursuant to California Public Resources Code, Section 21152, and will post the notice to the County's website in accordance with Section 21092.2.

CONTRACTING PROCESS

In accordance with the Board's consolidated Local and Targeted Worker Hire Policy, the contract documents will require that at least 30 percent of the total California craft worker hours for construction of the project be performed by Local Residents and at least 10 percent be performed by Targeted Workers facing employment barriers.

To increase contractor awareness of Public Works' program to contract work out to the private sector, this project will be listed on both the County's "Doing Business with Los Angeles County" and "Do Business with Public Works" websites for open bids:

<https://lacounty.gov/business/doing-business-with-la-county/>

<http://pw.lacounty.gov/general/contracts/opportunities>

Additionally, the contract solicitation will be advertised through web-based and social media platforms.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

When the project is completed, it will have a positive impact by improving bike network connections and access for pedestrians and transit users to the Norwalk/Santa Fe Springs Metrolink Station. It promotes active transportation and improves public health by providing access to encourage bicyclists and pedestrians to exercise.

CONCLUSION

Please return one adopted copy of this Board letter to Public Works, Project Management Division III and CEO-Capital Programs Division.

Respectfully submitted,



MARK PESTRELLA, PE

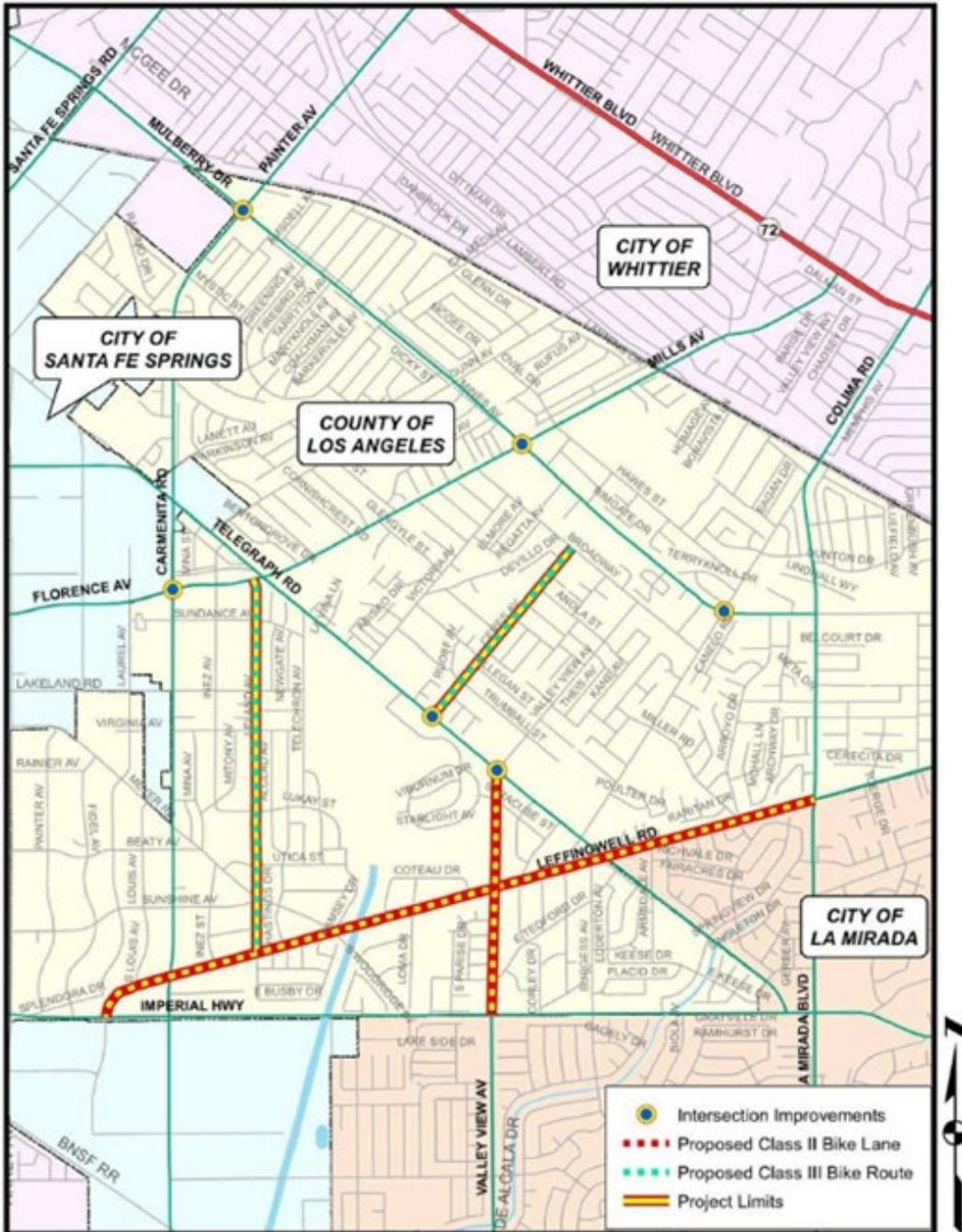
Director

MP:KF:ma

Enclosures

c: Chief Executive Office (Christine Frias, Matthew Diaz)
County Counsel
Executive Office, Board of Supervisors
Internal Services (Countywide Contract Compliance)

**SOUTH WHITTIER COMMUNITY BIKEWAY ACCESS IMPROVEMENTS
PROJECT ID NO. RDC0016342**



PROJECT NAME: South Whittier Community Bikeway Access Improvements

PROJECT ID NO.: RDC0016342

List of specific brand names in accordance with California Public Contract Code Section 3400:

	Item/Category	Manufacturer	Model	Public Contract Code 3400 Justification*	Detailed Justification
1.	Irrigation Controller and Enclosure	Calsense	C3000-8-S1 / CS3-GR-KIT 4G LTE/ CS3-W-KIT/ RB-1/ COMM-10 YR/ Stainless Steel Enclosure w/Radio Antenna	(C) (2)	Model is necessary to match existing irrigation controller within the project limits.
2.	Irrigation Remote Control Valve	Hunter	ICV Series and ICZ Series	(C) (2)	Model is necessary to match existing irrigation remote control valves within the project limits.
3.	Irrigation Dripline	Hunter	HDL-09-18-250-CV	(C) (2)	Model is necessary to match the manufacturer of existing irrigation system within the project limits.
4.	Irrigation Equipment for Drip System: Flush valve, pop-up indicator, air relief valve	Hunter	AFV-T, ECO-ID-12, PLD-AVR	(C) (2)	Model is necessary to match the manufacturer of existing irrigation system within the project limits.

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5.	Tree Root Watering System	Hunter	RZWS-18-50	(C) (2)	Model is necessary to match the manufacturer of existing irrigation system within the project limits.
6.	Irrigation Quick Coupler	Hunter	HQ33D-LRC	(C) (2)	Model is necessary to match the manufacturer of existing irrigation system within the project limits.
7.	Irrigation Gate Valve	Nibco	T-113k	(C) (2)	Operational Services Division (OSD) requests Nibco gate valves be used for landscape irrigation operations due to product reliability and inventory that is stocked by OSD. OSD uses Nibco gate valves for replacement of inferior gate valves when they fail.
8.	Signage Attachment Aluminum Extrusion	BAND-IT	Signfix medium aluminum extrusion	(C) (2)	Model is necessary to match existing signage attachments used in a previous County wayfinding signage project.
9.	Signage Steel Channel Clamp	BAND-IT	Signfix universal stainless steel channel clamp (SX-0220)	(C) (2)	Model is necessary to match existing signage steel channel clamps used in a previous County wayfinding signage project.

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10.	Signage Panel Attachment Tape	3M	3M Double sided VHB tape	(C) (2)	Model is necessary to match existing signage panel attachment tape used for a previous County wayfinding signage project.
11.	Signage Vinyl Material	3M	Adhesive backed 3M IJ680-10 reflective film with 8519 luster overlaminate Color: Opaque White	(C) (2)	Model is necessary to match existing signage vinyl material used in a previous County wayfinding signage project.
12.	Signage Vinyl Material	3M	Adhesive backed 3M IJ180Cv3-10 non-reflective film with 8519 luster overlaminate Color: Opaque White	(C) (2)	Model is necessary to match existing signage vinyl material used in a previous County wayfinding signage project.
13.	Signage Vinyl Material	3M	Adhesive backed 3M IJ180Cv3-10 non-reflective film Color: Opaque White Finish: Satin	(C) (2)	Model is necessary to match existing signage vinyl material used in a previous County wayfinding signage project.
14.	Signage Clear Coat for Vinyl	Matthews Paint	Matthews Super Satin fluoropolymer clear coat	(C) (2)	Model is necessary to match existing signage vinyl clear coat material used in a previous County wayfinding signage project.
15.	Service Pedestal	Myers Power Products	MEUG16	(C) (2)	Model is necessary to match existing pedestal within the project limits.

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16.	Pull Box	Armorcast	A6001859A-SLLACO	(C) (2)	Model is necessary to match existing pull boxes within the project limits.
17.	Controller	Linux Processor	2070LX Controller with Linux Processor and D4 Program (Version 1.5L-39 or newer)	(C) (2)	Model is necessary to match existing controllers within the project limits.

*(1) In order that a field test or experiment may be made to determine the product's suitability for future use. (2) In order to match other products in use on a particular public improvement either completed or in the course of completion. (3) In order to obtain a necessary item that is only available from one source. (4) (a) In order to respond to an emergency declared by a local agency, but only if the declaration is approved by a four-fifths vote of the governing board of the local agency issuing the Invitation for Bid or Request for Proposals; and (b) In order to respond to an emergency declared by the State, a State agency, or political subdivision of the State, but only if the facts setting forth the reasons for the finding of the emergency are contained in the public records of the authority issuing the Invitation for Bid or Request for Proposals.