

LOS ANGELES COUNTY REGISTRAR-RECORDER/COUNTY CLERK

September 16, 2025

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

26 September 16, 2025

EDWARD YEN EXECUTIVE OFFICER

AUTHORIZE THE INCREASE OF MARRIAGE LICENSES, MARRIAGE CEREMONY AND WITNESS SERVICES FEES (ALL SUPERVISORIAL DISTRICTS) (3 VOTES)

SUBJECT

The Los Angeles County Registrar-Recorder/County Clerk (RR/CC or Department) requests authorization to increase the fees for marriage licenses, including confidential marriage licenses, marriage ceremonies, and marriage ceremony witness services and to update subsequent ordinances for the sole purpose of conducting official government business to become effective thirty days from the date of ordinance's passage, in accordance with Government Code section 25123.

IT IS RECOMMENDED THAT THE BOARD:

Approve the attached ordinance revising the Marriage License fee from \$91 to \$176, the Confidential Marriage License fee from \$85 to \$220, the Marriage Ceremony fee from \$35 to \$44, and the Marriage Ceremony Witness fee from \$20 to \$26, which will become effective thirty days from the date of ordinance passage in accordance with Government Code section 25123.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The RR/CC provides a variety of services related to election administration and voter file maintenance, real property document recording, and vital records custody and maintenance. More specifically, the RR/CC issues marriage licenses, including confidential marriage licenses, performs marriage ceremonies, and provides marriage ceremony witness services.

The fees to recover the County's cost for issuing marriage licenses was last substantially amended in 2009, with only a minimal \$1 increase in 2014 that was imposed by the State rather than the County. Marriage ceremony and witness fees were last amended in 2015. The current fees (\$35 for marriage

ceremonies, \$91 for marriage licenses, \$85 for confidential marriage licenses, and \$20 for ceremony witness services) no longer reflect the actual costs to the RR/CC to perform these services and do not take into account inflationary factors or mandated minimum wage increases. As such, the RR/CC requests Board approval to adopt fee ordinances to recover the RR/CC's actual costs for issuing marriage licenses and providing ceremony and witness services, as based on the Department of Auditor-Controller's (A-C) review and fee study. The purpose of this action is to ensure that the RR/CC receives full cost recovery for administering services as permitted by applicable law.

Cost studies to determine the appropriate fees consisted of research, and interviews and work observations of technical and support staff performing their duties to provide these services. The studies included applicable costs such as salaries, employee benefits, supplies, equipment and overhead. The proposed revisions of fees have been reviewed and approved by the A-C. (Attachment A). Based on the findings of the study, it was determined that cost recovery was necessary to achieve fiscal responsibility. The proposed fees necessitate adopting an ordinance prepared by County Counsel (Attachment B).

The proposed fee increase is significant as approximately 42% of this increase is attributed to costof-living adjustments for LA County employees since 2009, with the remainder reflecting several operational enhancements and mandated changes that have significantly impacted workload and administrative costs. In 2010, the implementation of the Name Equality Act required couples to specify their new last names on marriage licenses to facilitate name changes with Department of Motor Vehicles, Social Security Administration, and other agencies - a complex process that, despite detailed explanations on our website, continues to require substantial staff time for explanation and verification of naming compliance. The 2012 launch of the JEDI system for marriage services introduced automation but simultaneously created additional verification requirements and procedural steps for staff. In 2013, the legalization of same-sex marriage expanded our customer base considerably. Most recently, the pandemic necessitated the development and maintenance of the MyTime appointment system, with marriage services being the first to transition to this platform. This online scheduling system, while improving customer convenience, has required ongoing technical support and staff training. These cumulative factors, combined with standard inflationary pressures, have substantially increased the actual cost of providing marriage services since the last major fee adjustment.

County Code 2.32.100 Marriage License Fee

The RR/CC conducted a comprehensive analysis of marriage license fees across California to compare our county's fees to neighboring counties. RR/CC examined marriage license fees for seven other counties within the state. These counties included San Diego, Orange, Riverside, Contra Costa, San Bernardino, San Francisco, and Ventura.

The comparative analysis revealed that the average fee across these seven counties is \$100 for a marriage license and \$107 for a confidential marriage license. The highest amounts charged were \$129 for a marriage license and \$144 for a confidential marriage license in San Diego County, while the lowest fees were \$61 and \$66 respectively in Orange County.

RR/CC's detailed cost analysis determined that current fee levels no longer cover the actual costs of providing these services. The proposed fee adjustment accounts for increased personnel costs, and material needs to provide the services.

The proposed fee structure aligns with the county's cost recovery policy. The recommended adjustments will ensure the Department can continue to provide high-quality service to the public

while maintaining fiscal responsibility. The proposed fees adjustment from \$91 to \$176 for Marriage License fee, and from \$85 to \$220 for the Confidential Marriage License fee was reviewed and approved by the A-C.

County Code 2.32.110 Marriage Ceremony Fee

Family Code section 401 (a) and (b) designates the county clerk of each county as the commissioner of civil marriages. The commissioner of civil marriages may appoint deputy commissioners of civil marriages who may solemnize marriages under the direction of the commissioner of civil marriages and shall perform other duties directed by the commissioner. The RR/CC performs in-house marriage ceremonies at their Norwalk Headquarters and branch offices as a convenient service to the public. Deputy Commissioners are available to perform marriage ceremonies during RR/CC regular business hours at all the district offices and extended hours at the Norwalk Headquarters. After careful analysis of processing time to perform marriage ceremonies as well as necessary expenditures for robe cleaning, training, supply, and facility maintenance, the RR/CC has determined that a \$44 fee is necessary to ensure the Department receives full cost recovery for providing this service. Presently, six of the seven larger counties within the State charge more than Los Angeles County to perform a marriage ceremony. The average fee of these seven counties is \$72 and the highest amount charged is \$107. The proposed fee adjustment from \$35 to \$44 was reviewed and approved by the A-C.

County Code 2.32.112 Marriage Ceremony Witness Fee

Pursuant to Family Code section 359(d) at least one, and no more than two persons, need to be witnesses to a marriage ceremony and must also be able to sign the marriage certificate. In the event that the customers do not bring a third person to act as a witness, the RR/CC offers witness services as a convenient service to the public. The RR/CC staff time spent serving as a witness is accounted for in the same manner as when the staff member is performing other employment duties. Additionally, management must then spend time coordinating other staff to cover the witness's duties to ensure that the workflow of the office is not interrupted. Given that the cost of staff time has increased steadily since the witness fee creation, and after careful analysis of processing time to perform marriage ceremony witness duties, the RR/CC has determined that a \$26 fee is necessary to ensure the Department receives full cost recovery for providing this service. The proposed fee adjustment from \$20 to \$26 was reviewed and approved by the A-C.

Implementation of Strategic Plan Goals

The recommended action supports the County Strategic Plan Strategy III.3 - Pursue Operational Effectiveness, Fiscal Responsibility, and Accountability.

JUSTIFICATION

Government Code sections 26840 through 26840.8 and section 26861 authorize the county clerk to charge fees for issuing marriage licenses and performing marriage ceremonies. Similarly, Government Code section 26820 authorizes the county clerk to charge fees for services not otherwise provided for by law, including witness services for marriage ceremonies. In addition, Government Code section 54985 authorizes the county board of supervisors to establish or increase fees as necessary to recover the full cost of providing any product or service.

Accordingly, the current fees for issuing marriage licenses, conducting marriage ceremonies, and providing ceremony witness services must be formally amended to reflect the Department's actual

costs, as determined by the Auditor-Controller's review of the recent fee study.

FISCAL IMPACT/FINANCING

It is important to note that a portion of the fees collected with each marriage license are distributed to the State and other County Departments pursuant to state law. This distribution will remain unchanged and is not subject to this fee adjustment.

Approval of this recommendation will enable the RR/CC to fully recover the costs of services provided by increasing the portion of the collected fee retained by RR/CC. The retained amounts will increase from \$52 to \$136 for Marriage Licenses, from \$43 to \$180 for Confidential Marriage Licenses, from \$35 to \$44 for Marriage Ceremonies, and from \$20 to \$26 for Marriage Ceremony Witness Fees.

Based on the anticipated average volume of services, the projected Departmental cost recovery would increase RR/CC revenue for the period from July 1, 2025, through June 30, 2026, as follows:

FEE ANNUAL PROJECTED REVENUE INCREASE

Marriage License \$2,192,000
Confidential Marriage License \$2,861,000
Marriage Ceremonies \$68,000
Marriage Ceremony Witness Fee TOTAL \$3,000
\$5,124,000

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The fee for a marriage license is authorized in Government Code sections 26840 through 26840.8. The fee for performing Marriage Ceremonies is authorized by Government Code section 26861. Government Code 54985 further authorizes a county board of supervisors to set or increase a fee in the amount reasonably necessary to recover the cost of providing any product or service. Your Board adopted these fees as County Code sections 2.32.100 and 2.32.110. Government Code section 26820 authorizes the RR/CC to charge and collect fees for services it performs not otherwise covered under the Government Code, including those related to marriage ceremonies. The current fee for a staff member to serve as a witness was adopted by the Board County Code section 2.32.112.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Your approval of the recommended fee increases will ensure the RR/CC fully recovers costs associated with providing enhanced marriage ceremony and witness services to the public.

Respectfully submitted,

DEAN C. LOGAN

Registrar-Recorder/County Clerk

DCL:JJ:js

Enclosures



COUNTY OF LOS ANGELES DEPARTMENT OF AUDITOR-CONTROLLER

ACCOUNTING DIVISION

KENNETH HAHN HALL OF ADMINISTRATION 500 WEST TEMPLE STREET, ROOM 603 LOS ANGELES, CALIFORNIA 90012-3682

ASSISTANT AUDITOR-CONTROLLERS

MAJIDA ADNAN RACHELLE ANEMA ROBERT G. CAMPBELL

OSCAR VALDEZ
AUDITOR-CONTROLLER

CONNIE YEE
CHIEF DEPUTY AUDITOR-CONTROLLER

April 29, 2025

TO: Jennifer Storm, Division Manager

Finance and Management Division Registrar-Recorder/County Clerk

FROM: Elaine Wu

Division Chief

Elaine Wu Elaine Wu Date: 2025.04.29

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SUBJECT: MARRIAGE CEREMONY AND LICENSE FEES - FISCAL YEAR 2024-25

As requested, we reviewed your calculations of the Fiscal Year 2024-25 Marriage Ceremony and License Fees. The fees will recover costs related to conducting marriage ceremonies and issuing marriage licenses. The fees include salaries, employee benefits, and applicable departmental and divisional overhead. Upon our review, the below fees appear reasonable.

Marriage Ceremony \$ 44 per ceremony Marriage Ceremony Witness 26 per ceremony

Marriage License

Public 176 per license Confidential 220 per license

If you have any questions, please contact Katherine Bomgardner at kbomgardner@auditor.lacounty.gov or (213) 893-0972.

EW:RC:KB:mkl

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County of Los Angeles

June 12, 2025

Dawyn R. Harrison County Counsel



Dean C. Logan Registrar-Recorder/County Clerk 12400 Imperial Highway Norwalk, California 90650

Re: Ordinance Amending Title 2 — Administration of the Los Angeles County Code

Dear Mr. Logan:

As requested, our office has prepared an analysis and ordinance amending Title 2 — Administration of the Los Angeles County Code.

The ordinance amending Section 2.32.100 will authorize the Registrar-Recorder/County Clerk ("RR/CC") to charge updated fees of \$176.00 for issuing marriage licenses and \$220.00 for issuing confidential marriage licenses. The ordinance amending 2.32.110 will authorize RR/CC to charge an updated fee of \$44.00 for performing marriage ceremonies. The ordinance amending 2.32.112 will authorize RR/CC to charge an updated fee of \$26.00 for providing witness services for marriage ceremonies.

Dean C. Logan June 12, 2025 Page 2

The enclosed analysis and ordinance may be presented to the Board of Supervisors for its consideration.

Very truly yours,

DAWYN R. HARRISON County Counsel

Ву

ADAM BAUMGARTEN
Deputy County Counsel
Government Services Division

APPROVED AND RELEASED:

JUDY W. WHITEHURST Chief Deputy

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AB:hb

Enclosure

ANALYSIS

This ordinance amends Title 2 – Administration of the Los Angeles County Code, with changes to Sections 2.32.100, 2.32.110, and 2.32.112, by authorizing the Registrar-Recorder/County Clerk to update certain fees charged to the public for issuing marriage licenses, performing marriage ceremonies, and providing witness services for marriage ceremonies.

DAWYN R. HARRISON County Counsel

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ADAM BAUMGARTEN
Deputy County Counsel
Government Services Division

AB:hb

Requested: 05/16/25 Revised: 06/04/25

ORDINANCE NO.	

This ordinance amends Title 2 – Administration of the Los Angeles County Code, with changes to Sections 2.32.100, 2.32.110, and 2.32.112, by authorizing the Registrar-Recorder/County Clerk to update certain fees charged to the public for issuing marriage licenses, performing marriage ceremonies, and providing witness services for marriage ceremonies.

The Board of Supervisors of the County of Los Angeles ordains as follows:

SECTION 1. Section 2.32.100 is hereby amended to read as follows:

2.32.100 Marriage License fFee.

The rRegistrar-rRecorder/eCounty eClerk shall charge a fee of \$91<u>176</u>.00 for issuing a marriage license, and a fee of \$30.00 for issuing a duplicate marriage license, and shall charge a fee of \$85<u>220</u>.00 for issuing a confidential marriage license, and a fee of \$30.00 for issuing a duplicate confidential marriage license.

SECTION 2. Section 2.32.110 is hereby amended to read as follows:

2.32.110 Marriage eCeremony fFee.

The Registrar-Recorder/County Clerk shall charge a fee of \$3544.00 for performing a marriage ceremony.

SECTION 3. Section 2.32.112 is hereby amended to read as follows:

2.32.112 Marriage eCeremony wWitness fFee.

The Registrar-Recorder/County Clerk shall charge a fee of \$296.00 for a staff member who serves as a marriage ceremony witness.

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