



MARK PESTRELLA, Director

COUNTY OF LOS ANGELES DEPARTMENT OF PUBLIC WORKS

"To Enrich Lives Through Effective and Caring Service"

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ADOPTED

BOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

IN REPLY PLEASE
REFER TO FILE

June 03, 2025

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, California 90012

59 June 3, 2025

Edward Yen
EDWARD YEN
EXECUTIVE OFFICER

Dear Supervisors:

**CONSTRUCTION CONTRACT
WATER RESOURCES CORE SERVICE AREA
DELEGATE AUTHORITY TO ADOPT, ADVERTISE, AND AWARD
JOB ORDER CONTRACTS WWD1, WWD2, AND WWD3 FOR REPAIR, REMODELING,
REFURBISHMENT, AND REPLACEMENT OF COUNTY WATER
INFRASTRUCTURE AND APPURTENANCES IN VARIOUS CITIES, UNINCORPORATED
COMMUNITIES, AND FACILITIES COUNTYWIDE
(ALL SUPERVISORIAL DISTRICTS)
(4 VOTES)**

SUBJECT

Public Works is seeking Board approval to adopt the Construction Task Catalog® and Technical Specifications from The Gordian Group, Inc., dated June 2025; approval of 14 County infrastructure projects; authority to procure 3 separate Job Order Contracts; and authority to deliver projects by using Board-approved Job Order Contracts.

IT IS RECOMMENDED THAT THE BOARD:

1. Find that the adoption of the Construction Task Catalog® and Technical Specifications from The Gordian Group, Inc., dated June 2025, and the procurement of Job Order Contracts are not projects under the California Environmental Quality Act for the reasons stated in this Board letter and in the records of the proposed activities.
2. Find that 13 of 14 proposed projects to be approved through work orders for the repair, remodeling, refurbishment, and replacement of water infrastructure are exempt from the provisions of the California Environmental Quality Act for the reasons stated in this Board letter and in the record of the project, and determine that the Waterworks District 29 Creek Crossing Repairs Project

is within the scope of the project impacts analyzed in the Waterworks District 29 Priority Capital Deficiencies Improvements Environmental Impact Report previously certified by the Board on May 4, 2021.

3. Adopt the Construction Task Catalog® and Technical Specifications prepared by The Gordian Group, Inc., dated June 2025.

4. Instruct the Executive Officer of the Board to advertise for bids in accordance with the Instruction Sheet for Publishing Legal Advertisement with the Notice Inviting Bids for Job Order Contracts WWD1, WWD2, and WWD3.

5. Delegate authority to the Director of Public Works or his designee to make the determination that a bidder is nonresponsive and to reject a bid on that basis; to award to the next lowest responsive and responsible bidder; to waive inconsequential and nonmaterial deficiencies in the bids submitted; and to determine, in accordance with the applicable contract and bid documents, whether the apparent lowest responsive and responsible bidder has satisfied all conditions for contract award. Upon such determination, delegate authority to the Director of Public Works or his designee to award and execute three separate Job Order Contracts each for a not-to-exceed amount of \$6,200,000 for a total aggregate amount not to exceed \$18,600,000, in the form previously approved by County Counsel, and to establish the effective date following receipt of approved Faithful Performance and Labor and Material Bonds and insurance certificate filed by the contractors.

6. Delegate authority to the Director of Public Works or his designee, in connection with these contracts, to extend the date and time for the receipt of bids consistent with the requirements of State Public Contract Code, Section 4104.5; to allow substitution of subcontractors and relief of bidders upon demonstration of the grounds set forth in State Public Contract Code, Sections 4100 et seq. and 5100 et seq., respectively; to accept any project assigned by work order under these contracts upon the project's final completion; and to release retention money withheld consistent with the requirements of State Public Contract Code Sections 7107 and 9203.

7. Approve each of the 14 proposed projects for repair, remodeling, refurbishment, and replacement of water infrastructure for an aggregate construction cost estimate of \$12,250,000.

8. Authorize the Director of Public Works or his designee to deliver the 14 proposed projects using Board-approved Job Order Contracts.

9. Authorize the Director of Public Works or his designee to issue work orders for other Waterworks District and County water infrastructure projects that are subject to the State Public Contract Code, including repair, remodeling, and refurbishment work in an amount not to exceed \$330,000 consistent with the authority delegated to the Director of Public Works or his designee under Los Angeles County Code Section 2.18.042, subject to the limitation that the aggregate amount of all work orders issued under the Job Order Contracts does not exceed the \$6,200,000 maximum contract amount. For projects subject to the State Public Contract Code that exceed \$330,000, Public Works will seek advance approval from the Board to issue Job Order Contract work orders for any such projects.

10. Authorize the Director of Public Works or his designee, subject to a finding of exemption under the California Environmental Quality Act, to issue work orders for projects that are not subject to the State Public Contract Code, including maintenance work, as applicable, in an amount not to exceed \$6,200,000 per work order, subject to the limitation that the aggregate amount of all work orders issued under a particular Job Order Contract does not exceed the \$6,200,000 maximum contract

amount upon receipt of funding authorization from the Chief Executive Office or the appropriate funding source.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The purpose of the recommended actions is to adopt, advertise, and award Job Order Contracts (JOCs) WWD1, WWD2, and WWD3 for repair, remodeling, refurbishment, and replacement of County water infrastructure and appurtenances in various cities, unincorporated communities, and facilities Countywide. Refer to Enclosure A for a map of Los Angeles County Waterworks Districts.

JOC is a competitive bid, flexible, and cost-effective unit price contracting method used by Public Works to efficiently deliver a wide variety of projects, including repair, remodeling, refurbishment, alteration, and maintenance for County facilities and infrastructure without extensive plans and specifications. The State Public Contract Code (PCC) provides that the JOC is a single-year contract and cannot be used for new work. Utilizing the JOC to deliver applicable projects reduces administrative requirements and lowers administrative costs while meeting State and County procurement requirements. Currently, Public Works has very limited ability to repair, remodel, refurbish, and replace aging water infrastructure. Such work requires specialized equipment and training. Therefore, Public Works proposes to utilize the JOCs delivery method as a cost-effective, streamlined method to repair, remodel, refurbish, and/or replace Waterworks infrastructure.

Public Works recommends that the Board authorize Public Works to award the JOCs following bid review and determination of the lowest responsive and responsible bidders. The three JOCs are for a not-to-exceed amount of \$6,200,000 each with an aggregate amount of \$18,600,000.

Public Works also recommends that the Board approve each of the projects listed in Enclosure B and authorize Public Works to use the JOCs mechanism to deliver these projects and to deliver various other JOC-eligible projects. These projects may be delivered using JOCs approved in this Board letter or JOCs that may be Board-approved in the future.

Public Works increased the maximum value of JOCs from the previous level of \$5,700,000 to \$6,200,000 to reflect the annualized increase based on the California Consumer Price Index as authorized by PCC, Section 20128.5. Increasing the annual limit will enable the County to keep up with the rising cost of construction and maintain JOCs viability as an alternative contracting method.

Implementation of Strategic Plan Goals

These recommendations support the County Strategic Plan: North Star 3, Realize Tomorrow's Government Today, Focus Area Goal F, Flexible and Efficient Infrastructure, Strategy ii, Modernize Infrastructure, by replacing and improving public infrastructure assets that support the quality of life of Los Angeles County residents.

FISCAL IMPACT/FINANCING

Projects that are authorized under JOCs WWD1, WWD2, and WWD3, and the 14 listed projects (Enclosure B) may be ordered for and subsequently financed by the appropriate operating and special fund(s). The largest expenditures are anticipated to be derived from Los Angeles County Waterworks District No. 29, Malibu, Accumulative Capital Outlay Fund N33 (Capital Assets – Infrastructure) and Waterworks District No. 40, Antelope Valley, Accumulative Capital Outlay Fund N64 (Capital Assets – Infrastructure). Sufficient funds for each JOC work order will be made

available in the appropriate fund prior to authorizing the work.

The three JOCs are for a not-to-exceed amount of \$6,200,000 each, with an aggregate amount of \$18,600,000.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

Public Works performs Waterworks Districts' functions in accordance with County Code Section 2.18.015 and Section 56-3/4 of the County Charter and Operating Agreements approved by the Board on November 10, 2009, including Operating Agreements between the County and Waterworks Districts Nos. 21, 29, 36, 37, and 40. As required by Section 56-3/4 of the County Charter, these Operating Agreements provide the agreed upon terms and conditions under which the County performs the Waterworks Districts' functions on their behalf and at their expense.

PCC Section 20607 authorizes the Board to order and contract for construction work to be done on behalf of the Waterworks Districts, and if ordered by a four-fifths vote, cause the cost of construction work to be borne by the Waterworks Districts. Pursuant to Section 20607, the Operating Agreements, approved by a four-fifths vote of the Board on November 10, 2009, provide that the Waterworks Districts shall reimburse the costs of any construction work performed on their behalf by the County.

The projects will be advertised in accordance with Section 20602 of the PCC.

The contract award will comply with applicable Federal and State requirements and Board policies and mandates. The contract documents will require the contractor to comply with these same requirements, policies, and mandates. The construction contract will be in the form previously reviewed and approved by County Counsel.

As required by Board Policy No. 5.140, information such as defaulted contracts with the County, complaints filed with the Contractors State License Board, labor violations, and debarment actions will be considered before a contract is awarded.

The Construction Task Catalog® (CTC) and Technical Specifications from Gordian dated June 2025, include the contractual provisions, methods, and material requirements necessary for these contracts and are on file with Public Works.

The 14 listed projects will be carried out through Board-approved JOCs and/or JOCs that may be subsequently approved by the Board.

Public Works is authorized to issue JOC work orders for projects that are subject to PCC, including repair, remodeling, and refurbishment work in an amount not-to-exceed \$330,000 pursuant to PCC Sections 20128.5 and 20145 and delegated to the Director of Public Works or his designee under Los Angeles County Code Section 2.18.042, subject to the limitation that the aggregate amount of all work orders issued under the JOC does not exceed the \$6,200,000 maximum contract amount. For projects subject to PCC that exceed \$330,000, Public Works will seek advance approval from the Board to issue JOC work orders.

Approval of the recommended actions will delegate authority to the Director of Public Works or his designee to issue work orders for projects that are not subject to PCC, including maintenance, demolition, or procurement and installation of equipment as applicable in an amount not to exceed \$6,200,000 per work order, subject to the limitation that the aggregate amount of all work orders

issued under the JOC does not exceed the \$6,200,000 maximum contract amount. In accordance with the October 31, 2017, Board Motion, Public Works will provide notification to the Board 1 week prior to issuance of work orders in excess of \$150,000 for projects not subject to PCC. In the case of emergency or critically needed deferred maintenance projects, Public Works will provide notification to the Board no later than 24 hours after the issuance of such work orders.

Documents related to the award of these contracts will be available at Los Angeles County Public Works, Business Relations and Contracts Division, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803.

ENVIRONMENTAL DOCUMENTATION

The recommended actions to adopt the CTC and Technical Specifications and the procurement of the JOCs are not a project subject to CEQA because they are excluded from the definition of a project by Section 21065 of the Public Resources Code and Section 15378 (b)(5) of the State CEQA guidelines, as they are organizational or administrative activities of government that will not result in direct or reasonably foreseeable indirect physical changes to the environment. JOC projects for which work orders are issued under the recommended contracts include repair, remodeling, refurbishment, and maintenance of existing structures and facilities as requested by County departments and, therefore, are likely categorically exempt from CEQA. However, approval of JOCs does not include approval of any work under the contracts besides the 14 projects, which have been evaluated for CEQA and discussed below. The implementation of future work orders proposed under the JOCs will be subject to determination and documentation by the Director of Public Works or his designee that the work is exempt from CEQA or activities are within the scope of environmental documents previously approved by the Board under the provisions of CEQA, if determined appropriate. Activities that are not determined to be exempt or within the scope would require approval and CEQA determination by the Board.

Thirteen of 14 projects listed in Enclosure B are exempt from CEQA by statutory exemption and categorical exemptions. Of the 13 exempt projects, 6 are statutorily exempt from CEQA as they meet the criteria set forth in Section 15282(k) of the State CEQA guidelines, which specifies that projects that aim to install, restore, and replace pipelines that are less than 1 mile in length are exempt under CEQA. All 13 projects include the repair, rehabilitation, or replacement of existing water infrastructure with negligible or no expansion of use and replacements will be located on the same site and would have the same purpose and capacity; therefore, these 13 projects have been determined to be within certain classes of projects that have been determined not to have a significant effect on the environment in that they meet the criteria set forth in Section 15301 (a), (b), (c), (d), and (f), Section 15302 (c), Section 15304 (f) of the State CEQA Guidelines, and Class 1 (d), (e), (i), (l), and (x)(1)(2), Class 2 (c) and (e), and Class 4 (k) of the Los Angeles County's Environmental Document Reporting Procedures and Guidelines, Appendix G. In addition, these 13 projects will comply with all applicable regulations and have no cumulative impacts, unusual circumstances, damage to scenic highways, listing on hazardous waste site lists compiled pursuant to Government Code, Section 65962.5 or indications that may cause a substantial adverse change in the significance of a historical resource that would make the exemptions inapplicable.

The Los Angeles County Board of Supervisors, acting on behalf of the Los Angeles County Waterworks District 29 as Lead Agency, certified the District 29 Priority Capital Deficiencies Improvements EIR (State Clearinghouse No. 2017111032) and adopted the Mitigation Monitoring and Reporting Program (MMRP), Findings of Fact, and Statement of Overriding Considerations on May 4, 2021. The approval of the District 29 Creek Crossing Repairs Project is within the scope of

the previously certified EIR because the EIR analyzed the general effects of the District 29 Creek Crossing Repairs Project at the five project locations: Topanga Canyon Creek, Pena Canyon Creek, Las Flores Creek, Coal (Carbon) Canyon Creek, and Zuma Canyon Creek. The previously adopted MMRP, Findings of Fact, and Statement of Overriding Considerations will apply to the District 29 Creek Crossing Repairs Project if approved. There are no changes to the project or to the circumstances under which the project is undertaken that require further review under CEQA.

Upon approval of the recommended actions, a Notice of Exemption and Notice of Determination will be filed with the Registrar-Recorder/County Clerk and State Clearinghouse in accordance with Section 21152 of the California Public Resources Code and will be posted to Waterworks' website in accordance with Section 21092.2. The Notice of Exemption will be filed for adoption of the CTC and Technical Specifications, award of the JOC, and approval of the 13 projects. The Notice of Determination will be filed for the approval of the District 29 Creek Crossing Repairs Project.

The location of the documents and other materials, including the previously certified EIR, constituting the record of the proceedings upon which the Board's decision is based in this matter, can be viewed online at <https://dpw.lacounty.gov/wwd/web/SystemImprovements/DistrictNo29.aspx>. The custodian of such documents and materials is the Design, Capital Projects, and Mapping Section within Los Angeles County Public Works – Waterworks Division, located at 1000 South Fremont Ave, Braun Building 4th Floor, Alhambra, CA 91803.

CONTRACTING PROCESS

Advertising for bids for proposed JOCs WWD1 through WWD3 will be in accordance with the County's standard Instruction Sheet for Publishing Legal Advertisements (Enclosure C).

As requested by the Board on February 3, 1998, the Invitation for Bids will be listed on the County's "Doing Business with Los Angeles County" website, Public Works' "Do Business with Public Works" website, and X (formerly Twitter). The proposed JOCs will be solicited on an open-competitive basis and in accordance with applicable Federal, State, and County requirements. In addition, in order to increase opportunities for small and historically underutilized businesses, Public Works will be coordinating with the Department of Economic Opportunities to maximize focused outreach, as well as offering preferences to Local Small Business Enterprises, Social Enterprises, and Disabled Veteran Business Enterprises in compliance with Los Angeles County Code, Chapters 2.204, 2.205, and 2.211.

Bidders will be required to submit a set of cost adjustment factors that would be applied to the unit prices for work using Gordian's CTC dated June 2025, for three separate JOCs. Gordian, CTC, and Technical Specifications will be made available to bidders and be on file in the Business Relations and Contracts Division at Public Works.

Bids will be determined by calculating a composite factor using a predetermined advertised formula. The lowest responsive and responsible bidder for each JOC will be awarded that JOC. The CTC, Technical Specifications, and each of the lowest responsive and responsible bidder's adjustment factors will be incorporated in the awarded JOCs. Contracts will be in the form previously reviewed and approved as to form by County Counsel and in compliance with the Chief Executive Officer and the Board's requirements.

To ensure the JOCs are awarded to responsible contractors with a satisfactory performance history, bidders will be required to report violations of the False Claims Act, their civil litigation history, and

information regarding prior criminal convictions. The information reported by the lowest responsive and responsible bidders will be considered before awarding the JOCs.

Contract provisions require the contractors to comply with Board Policy No. 5.270, Countywide Local and Targeted Worker Hiring Policy.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

The use of these contracts will expedite the completion of repair, remodeling, refurbishment, or replacement of existing Waterworks Districts-owned and County-owned water infrastructure and appurtenances located within Waterworks Districts easements and public rights-of-way work from these contracts will have a positive impact by strengthening water supply reliability, thereby protecting the health and safety of Waterworks customers.

CONCLUSION

Please return one adopted copy of this Board letter to Public Works, Business Relations and Contracts Division.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Mark Pestrella". The signature is fluid and cursive, with the first name "Mark" written in a larger, more prominent script than the last name "Pestrella".

MARK PESTRELLA, PE

Director

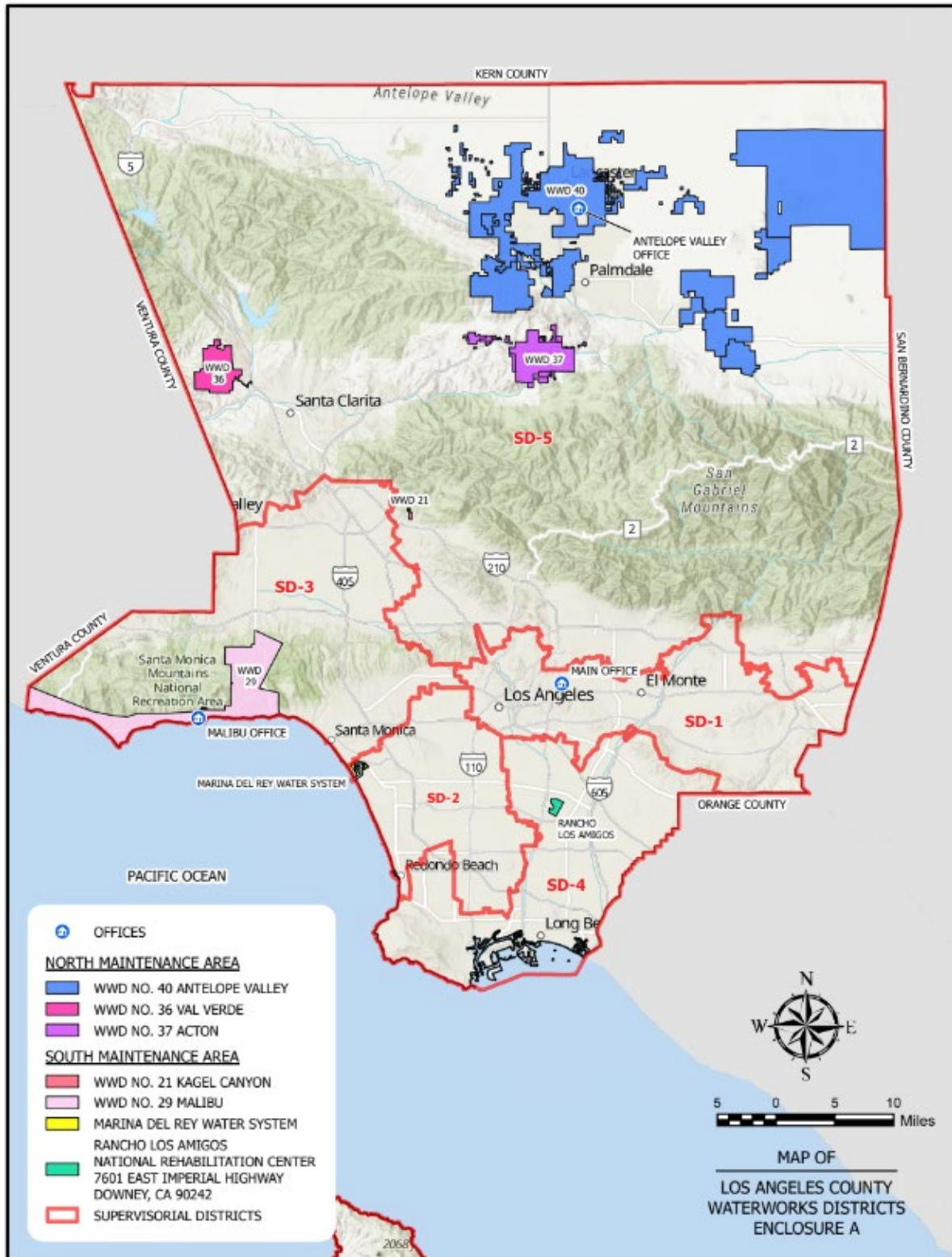
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Enclosures

c: Chief Executive Office (Chia-Ann Yen)
County Counsel
Executive Office, Board of Supervisors

ENCLOSURE A

June 3, 2025



Esri, CGIAR, USGS, County of Los Angeles, California State Parks, Esri, TomTom, Garmin, SafeGraph, FAO, METI/NASA, USGS, Bureau of Land Management, EPA, NPS, USFWS

\\pww3\\WWD_Mapping\\Mapping\\MAPS\\2024\\04_24_2024\\Waterworks District Locations

**JOB ORDER CONTRACTS WWD1, WWD2, AND WWD3
REPAIR, REHABILITATION, AND REPLACEMENT OF COUNTY WATER INFRASTRUCTURE AND APPURTENANCES**

| | PROJECT NAME | SUP. DISTRICT | LOCATION | WW DISTRICT | TYPE OF PROJECT | CEQA FINDING | CONSTRUCTION COST ESTIMATE |
|---|---|---------------|--|-------------|-----------------|---|----------------------------|
| 1 | District 29 Creek Crossing Repairs - Topanga Canyon Creek, Pena Canyon Creek, Las Flores Creek, Coal (Carbon) Canyon Creek, and Zuma Canyon Creek | 3 | Malibu | 29 | Water Main | Within the scope of the Los Angeles County WW District 29 Priority Capital Deficiencies Improvement EIR | \$750,000 |
| 2 | Malibu Branch Feeder Valve Replacement | 3 | Malibu | 29 | Water Main | CEQA Exempt | \$1,250,000 |
| 3 | Malibu Road Water Main Replacement | 3 | Malibu | 29 | Water Main | CEQA Exempt | \$2,000,000 |
| 4 | Old Topanga Canyon Water Main Replacement | 3 | Topanga Canyon | 29 | Water Main | CEQA Exempt | \$150,000 |
| 5 | Saddle Peak Water Main Replacement | 3 | Topanga Canyon | 29 | Water Main | CEQA Exempt | \$350,000 |
| 6 | Oakwood Dr Water Main Replacement | 3 | Topanga Canyon | 29 | Water Main | CEQA Exempt | \$650,000 |
| 7 | Various pavement restoration | 3,5 | Malibu, Topanga Canyon, Antelope Valley, Various Cities and Unincorporated communities | 29, 40 | Pavement | CEQA Exempt | \$1,000,000 |
| 8 | Rancho Los Amigos Valve Replacement | 4 | Downey | RLA | Water Main | CEQA Exempt | \$350,000 |

ENCLOSURE B

| | PROJECT NAME | SUP. DISTRICT | LOCATION | WW DISTRICT | TYPE OF PROJECT | CEQA FINDING | CONSTRUCTION COST ESTIMATE |
|----|--|--------------------------|--|------------------------|----------------------------|---------------------|---------------------------------------|
| 9 | Avenue W-11 Water Main Replacement | 5 | Unincorporated Pearblossom | 40 | Water Main | CEQA Exempt | \$1,000,000 |
| 10 | North Maintenance Area Valve Replacement | 5 | Antelope Valley Various Cities, Unincorporated communities | 40 | Water Main | CEQA Exempt | \$1,300,000 |
| 11 | Wayside Pump Station Repairs | 5 | Val Verde | 36 | Water Pump Station | CEQA Exempt | \$750,000 |
| 12 | Industry Drive Water Main Replacement | 5 | Val Verde | 36 | Water Main | CEQA Exempt | \$1,900,000 |
| 13 | Avenue J-12 and 50 th St West Pump Station Electrical Repairs | 5 | Lancaster | 40 | Water Pump Station | CEQA Exempt | \$400,000 |
| 14 | Avenue P and 10 th St West Pump Station Electrical Repairs | 5 | Lancaster | 40 | Water Pump Station | CEQA Exempt | \$400,000 |
| | | | | | TOTALS | | \$12,250,000 |

Notes: EIR – Environmental Impact Report

SUP – Supervisorial

WW – Waterworks

June 3, 2025

**CONSTRUCTION CONTRACT
WATER RESOURCES CORE SERVICE AREA
DELEGATE AUTHORITY TO ADOPT, ADVERTISE, AND AWARD
JOB ORDER CONTRACTS WWD1, WWD2, AND WWD3 FOR REPAIR,
REMODELING, REFURBISHMENT, AND REPLACEMENT OF COUNTY
WATER INFRASTRUCTURE AND APPURTENANCES IN VARIOUS CITIES,
UNINCORPORATED COMMUNITIES, AND FACILITIES COUNTYWIDE
(ALL SUPERVISORIAL DISTRICTS)
(4 VOTES)**

PUBLISHING LEGAL ADVERTISEMENTS: In accordance with the State of California Public Contract Code Section 20125, you may publish once a week for 2 weeks in a weekly newspaper or ten times in a daily newspaper. Forward three reprints of this advertisement to Business Relations and Contracts Division, Public Works, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803-1331.

OFFICIAL NOTICE INVITING BIDS

Notice is hereby given that the Director of Public Works will accept sealed bids for furnishing all materials, labor, and equipment required to complete construction for the Job Order Contracts WWD1, WWD2, and WWD3.

The contract documents for this project may be downloaded free of charge by visiting the following website:

<http://pw.lacounty.gov/general/contracts/opportunities>

The prime contractor shall possess a valid California Class A and C-34 contractor's license.

The bids must be submitted electronically using Bid Express, www.BidExpress.com, before 10:00 A.M. on Wednesday, July 9, 2025, and no bids may be submitted after that date and time. Bids will be opened and publicly declared at 3:00 P.M. on Wednesday, July 9, 2025, via online webcast.

A pre-bid meeting for this project will be held at 2:00 P.M. on Tuesday, June 17, 2025, via online webcast. Attendance at this meeting is mandatory for award of the contract.