



MARK PESTRELLA, Director

COUNTY OF LOS ANGELES
DEPARTMENT OF PUBLIC WORKS

"To Enrich Lives Through Effective and Caring Service"

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IN REPLY PLEASE
REFER TO FILE

October 22, 2024

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, California 90012

Dear Supervisors:

**CONSTRUCTION CONTRACT
TRANSPORTATION CORE SERVICE AREA
DELEGATE AUTHORITY TO ADOPT, ADVERTISE, AND AWARD
JOB ORDER CONTRACT NOS. 6784 THROUGH 6788
PAVEMENT PRESERVATION (SEAL COATS), PAVEMENT PRESERVATION (RESURFACING),
AND PAVEMENT RECONSTRUCTION (SUSTAINABLE)
IN VARIOUS CITIES, UNINCORPORATED COMMUNITIES, AND FACILITIES
(SUPERVISORIAL DISTRICT 5)
(3 VOTES)**

SUBJECT

Public Works is seeking Board approval to procure five separate Job Order Contracts for work involving pavement preservation, resurfacing, and rehabilitation; reconstruction of streets, highways, alleys, and access roads in various cities, unincorporated communities, and various facilities; and Board approval of ten roadway improvement projects, which may be completed using Job Order Contracts.

IT IS RECOMMENDED THAT THE BOARD:

1. Find that the ten pavement preservation and roadway improvement projects are exempt from the provisions of the California Environmental Quality Act and that the award of Job Order Contracts Nos. 6784 through 6788 and related actions and the adoption of the Job Order Contract Unit Price Books and Specifications recommended for approval do not constitute projects under the California Environmental Quality Act for the reasons stated in this Board letter and in the record of the proposed activities.

2. Adopt the Job Order Contract Unit Price Books and Specifications that are on file in Project Management Division III of Public Works for work involving pavement preservation, resurfacing, and rehabilitation and reconstruction of streets, highways, alleys, and access roads.
3. Delegate authority to the Director of Public Works, acting as the Road Commissioner, or his designee to instruct the Executive Officer of the Board to advertise for bids in accordance with the Instruction Sheet for Publishing Legal Advertisement with the Notice Inviting Bids when ready to advertise the five separate Job Order Contracts Nos. 6784 through 6788.
4. Delegate authority to the Director of Public Works, acting as the Road Commissioner, or his designee to make the determination that a bidder is nonresponsive and to reject a bid on that basis; to award to the next lowest responsive and responsible bidder; to waive inconsequential and nonmaterial deficiencies in bids submitted; and to determine, in accordance with the applicable contract and bid documents, whether the apparent lowest responsive and responsible bidder has satisfied all conditions for contract award. Upon such determination, delegate authority to the Director of Public Works or his designee to award and execute five separate Job Order Contracts, each for a not-to-exceed amount of \$5,250,000, for a total aggregate amount not to exceed \$26,250,000, in the form previously approved by County Counsel, and to establish the effective date following receipt of approved Faithful Performance and Labor and Material Bonds and insurance certificate filed by the contractors.
5. Delegate to the Director of Public Works, acting as the Road Commissioner, or his designee the following authority in connection with these contracts: (a) extend the date and time for the receipt of bids consistent with the requirements of State Public Contract Code, Section 4104.5; (b) allow substitution of subcontractors and relief of bidders upon demonstration of the grounds set forth in State Public Contract Code, Sections 4100 et seq., and 5100 et seq., respectively; (c) accept any project assigned by work order under these contracts upon the project's final completion; and (d) release retention money withheld consistent with the requirements of State Public Contract Code, Sections 7107 and 9203.
6. Approve each of the ten pavement preservation, resurfacing, and roadway improvement projects for an aggregate total cost estimate not to exceed \$26,090,000, including an aggregate construction cost estimate not to exceed \$20,050,000.
7. Authorize the Director of Public Works, acting as the Road Commissioner, or his designee to deliver the proposed projects using Job Order Contracts.
8. Authorize the Director of Public Works, acting as the Road Commissioner, or his designee to issue work orders to the selected contractors in an aggregate per Job Order Contract amount not to exceed the maximum amount of each Job Order Contract for each of the ten proposed pavement preservation, resurfacing, rehabilitation, and reconstruction of streets, highways, alleys, and access roads projects.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The purpose of the recommended actions is to find the projects are exempt from the California Environmental Quality Act (CEQA) and allow Public Works to procure contractors through Job Order Contracts (JOCs) to enhance Public Works' ability to effectively and efficiently perform pavement preservation, resurfacing, rehabilitation, and reconstruction using sustainable construction practices on existing streets, highways, alleys, and access roads. The proposed JOCs will primarily be used

on State-approved pavement projects that are being funded through the Road Maintenance and Rehabilitation Account (Senate Bill 1). The work to be approved through issuance of work orders will be performed in various unincorporated communities, as well as various city streets and County facilities in support of ongoing operations (see Enclosure A).

JOC is a flexible and cost-effective unit price contracting method for performing maintenance work. The State Public Contract Code allows JOCs to be valid for one year. This process reduces administrative requirements and lowers administrative costs while meeting State and County procurement requirements.

Currently, Public Works has limited ability to perform pavement preservation, resurface, rehabilitation, and reconstruction projects. The work itself is seasonal, requiring warm weather, very specialized equipment and training, and a dedicated staff. Therefore, Public Works proposes to utilize JOCs as a cost-effective, streamlined method for completing pavement preservation, resurfacing, rehabilitation, and reconstruction projects.

Public Works recommends that the Board authorize Public Works to award the JOCs following bid review and determination of the lowest responsive and responsible bidders. The five JOCs are for a not-to-exceed amount of \$5,250,000 each, with an aggregate amount of \$26,250,000 (see Enclosure B).

Public Works also recommends that the Board approve each of the proposed projects listed in Enclosure C and authorize Public Works to use JOCs to deliver these projects. These projects may be delivered using JOCs approved in this Board letter and others may be delivered using JOCs that have been previously approved by the Board or JOCs that may be Board-approved in the future.

The majority of these proposed projects would be constructed in Fiscal Years 2024-25 and 2025-26.

Implementation of Strategic Plan Goals

These recommendations support the County Strategic Plan: North Star 2, Foster Vibrant and Resilient Communities, Focus Area Goal D, Sustainability, Strategy i, Climate Health; and North Star 3, Realize Tomorrow's Government Today, Focus Area Goal D, Streamlined and Equitable Contracting and Procurement, Strategy ii, Modernize Contracting and Procurement, by improving public infrastructure assets, providing sustainable enhancing of roadway conditions and safety in our communities, incorporating sustainable pavement treatments, such as recycled asphalt, and streamlining procedures for transportation projects.

FISCAL IMPACT/FINANCING

Projects that are authorized under JOCs 6784 through 6788 and the ten listed projects (Enclosure C) may be ordered for, and subsequently funded by, various funds administered by Public Works. The largest expenditure is anticipated to be derived from the Road Fund (B03 – Services and Supplies, Capital Assets-Infrastructure). Sufficient funds for each JOC work order will be made available in the appropriate fund prior to authorizing the work. For projects within cities, the costs will be collected through the provisions of the General Service Agreement.

The five JOCs are for a not-to-exceed amount of \$5,250,000 each, with an aggregate amount of \$26,250,000.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

Public Works will instruct the Executive Officer of the Board of Supervisors to advertise the JOCs for bids in accordance with Section 20392 of the State Public Contract Code. It is anticipated that the JOCs will advertise for bids within the next 12 to 18 months.

The contract awards will comply with applicable Federal and State requirements and Board policies and mandates. The contract documents will require the contractor to comply with these same requirements, policies, and mandates. The construction contract will be in the form previously reviewed and by County Counsel.

As required by the Board Policy No. 5.140, information such as defaulted contracts with the County, complaints filed with the Contractors State License Board, labor violations, and debarment actions will be considered before a contract is awarded.

The JOC Unit Price Books and Specifications include the contractual provisions, methods, and material requirements necessary for these contracts and are on file with Public Works.

The ten listed projects would be carried out through Board-approved JOCs and/or JOCs that may be subsequently approved by the Board. Public Works will use the Board approved Unit Price Books and Specifications, including the contractual provisions, methods, and material requirements necessary for these projects that are on file with Public Works.

Documents related to award of these contracts will be available at Los Angeles County Public Works, Project Management Division III, 900 South Fremont Avenue, 8th Floor, Alhambra, CA 91803.

ENVIRONMENTAL DOCUMENTATION

The recommended actions to award these JOCs and take related actions and to adopt the JOC Unit Price Books and Specifications are not projects pursuant to CEQA because they are excluded from the definition of a project under Public Resources Code Section 21065 and are an organizational or administrative activity of government that will not result in direct or indirect physical changes to the environment pursuant to Section 15378 (b) of the CEQA Guidelines; or, in the alternative, they are exempt because it can be seen with certainty that they will not have a significant adverse impact on the environment.

The ten proposed projects are categorically exempt from CEQA. Each of these separate projects consist of work involving pavement preservation, resurfacing, rehabilitation, and reconstruction on existing streets, highways, alleys, and access roads. Each of the projects fall under a class of projects that have been determined not to have a significant effect on the environment in that they meet the criteria set forth in Section 15301 (c) of the CEQA Guidelines and Class 1 (x) of the County's Environmental Document Reporting Procedures and Guidelines, Appendix G.

Approval and adoption of the JOC Contract Unit Price Books and Specifications and related actions do not constitute a project under CEQA because they are excluded from the definition of a project under Section 21065 of the Public Resources Code and are administrative activity of government pursuant to State CEQA guidelines Section 15378 (b).

The implementation of work orders under the JOCs would be subject to prior determination and documentation by Public Works that the work is exempt from CEQA. The type of work to be performed under these JOCs is generally anticipated to be exempt under Section 15301, Class 1, of the CEQA Guidelines, as well as Class 1 of the County Environmental Document Reporting Procedures. In addition, based on the records of the ten separate projects, the JOCs will comply with all applicable regulations. The projects are not located in a sensitive environment, there are no cumulative impacts, unusual circumstances, damage to scenic highways, listing on hazardous waste site lists compiled pursuant to Government Code Section 65962.5, or indications that the projects may cause a substantial adverse change in the significance of a historic resource that would make the exemptions inapplicable to the ten proposed projects.

In the event the work under the work orders is not exempt, the Board will be requested to approve the appropriate environmental finding and documentation for that work, as applicable, prior to issuance of the work order.

Upon the Board's approval of the recommended actions, Public Works will file a Notice of Exemption with the Registrar-Recorder/County Clerk and with the State Clearinghouse at the Office of Planning and Research in accordance with Public Resources Code Section 21152 and will post the notice to its website pursuant to Section 21092.2.

CONTRACTING PROCESS

These contracts will be contracted on an open-competitive bid basis.

The Director, acting as the Road Commissioner, or his designee will award each of the five JOCs upon review of the bids. Each JOC will be awarded to a responsible contractor who submits the lowest responsive bid and meets the criteria established by the Board and the State Public Contract Code.

Contract provisions require the contractors to comply with the Board-adopted Local and Targeted Worker Hire Policy.

To increase contractor awareness of Public Works' program to contract work out to the private sector, this project will be listed on both the County's "Doing Business with Los Angeles County" and "Do Business with Public Works" websites for open bids.

<https://www.lacounty.gov/business/doing-business-with-la-county/>

<http://pw.lacounty.gov/general/contracts/opportunities>

Also, the contract solicitation will be advertised through web-based and social media platforms.

In addition, in order to increase opportunities for small businesses, Public Works will be offering preference to Local Small Business Enterprises in compliance with Los Angeles County Code, Chapter 2.204.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

The use of these contracts will expedite the completion of pavement preservation, resurfacing, rehabilitation, and reconstruction of streets, highways, alleys, and access roads throughout various cities and unincorporated communities in Los Angeles County. Work from these contracts will improve mobility and access for constituents while maintaining safety.

CONCLUSION

Please return an adopted copy of this letter to Public Works, Project Management Division III.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Mark Pestrella". The signature is fluid and cursive, with the first name "Mark" and last name "Pestrella" clearly distinguishable.

MARK PESTRELLA, PE

Director

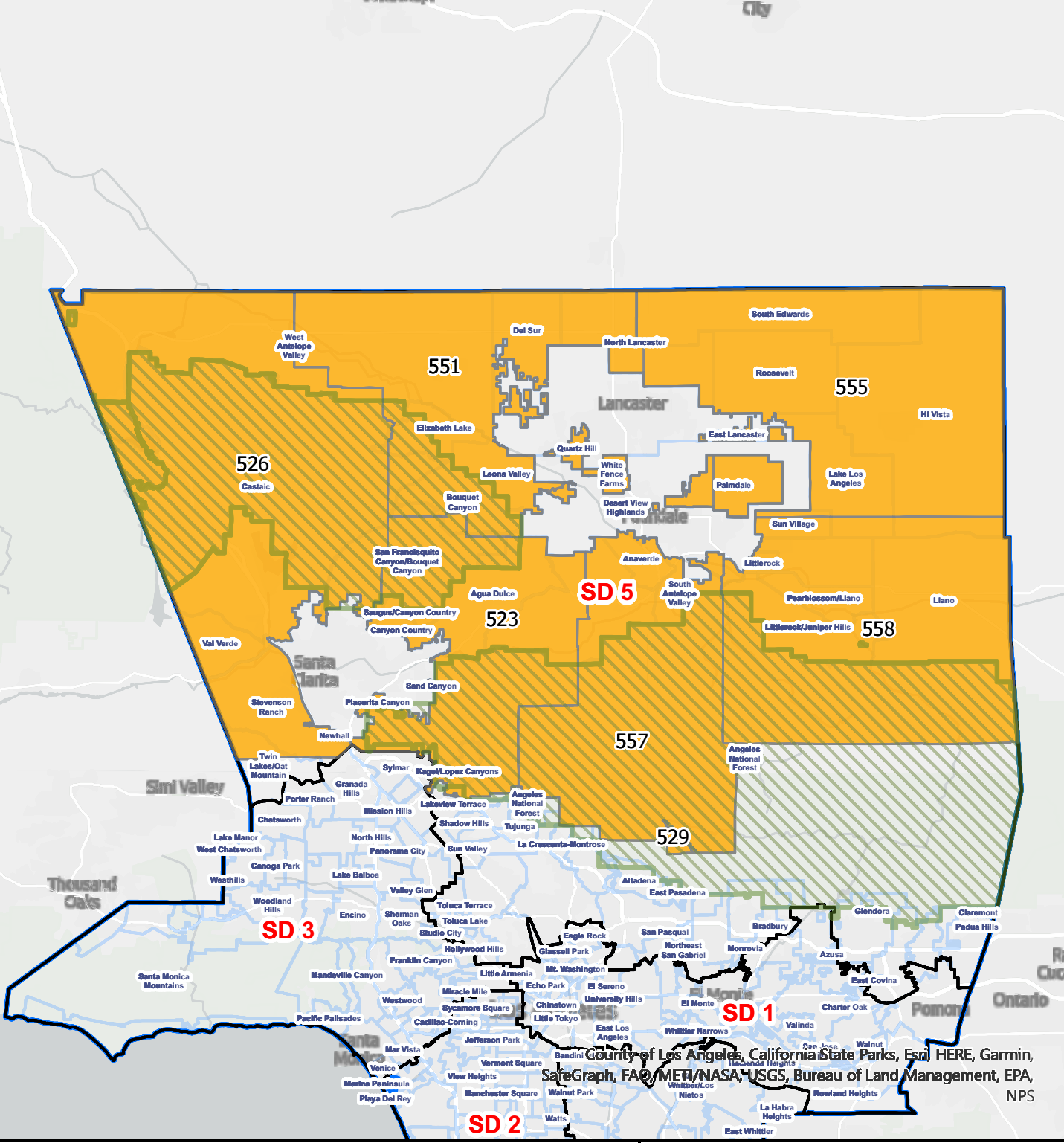
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Enclosures

c: Chief Executive Office (Chia-Ann Yen)
County Counsel
Executive Office
Internal Services Department (Countywide
Contract Compliance)



**JOB ORDER CONTRACT
PAVEMENT PRESERVATION
(RESURFACING, SEAL COATS, AND SUSTAINABILITY)
NORTH COUNTY**



	Community Boundaries
	Supervisorial Districts
	National Forest
	North County Included Areas

N

0 4.25 8.5 17 Miles

Data contained in this map is produced in whole or in part from the Los Angeles County Public Works' digital database.

**JOB ORDER CONTRACT NOS. 6784 THROUGH 6788
PAVEMENT PRESERVATION (SEAL COATS), PAVEMENT PRESERVATION
(RESURFACING), AND PAVEMENT RECONSTRUCTION (SUSTAINABLE)**

<u>Project ID No.</u>	<u>Job Order Contract No.</u>	<u>Supervisory District</u>	<u>Scope of Work</u>	<u>Amount</u>
RMDJOC6784	6784	5	Pavement Preservation (Seal Coats), North Los Angeles County	\$ 5,250,000
RMDJOC6785	6785	5	Pavement Preservation (Resurfacing), North Los Angeles County	\$ 5,250,000
RMDJOC6786	6786	5	Pavement Preservation (Resurfacing), North Los Angeles County	\$ 5,250,000
RMDJOC6787	6787	5	Pavement Reconstruction (Sustainable), North Los Angeles County	\$ 5,250,000
RMDJOC6788	6788	5	Pavement Reconstruction (Sustainable), North Los Angeles County	\$ 5,250,000
TOTAL:				\$26,250,000

**JOB ORDER CONTRACT NOS. 6784 THROUGH 6788
PAVEMENT PRESERVATION (SEAL COATS), PAVEMENT PRESERVATION
(RESURFACING), AND PAVEMENT RECONSTRUCTION (SUSTAINABLE)**

<u>Project Name</u>	<u>Supervisorial District</u>	<u>Type of Project</u>	<u>Estimated Construction Cost</u>	<u>Total Project Cost Estimate</u>
10th Street East – Avenue G to Avenue H (North Lancaster)	5	Resurface	\$ 350,000	\$ 460,000
Bouquet Canyon Road Phase II (Bouquet Canyon)	5	Resurface	\$ 2,500,000	\$ 3,250,000
Cherry Drive, et al. (Castaic/Val Verde)	5	Resurface	\$ 850,000	\$ 1,110,000
Green Hill Drive, et al. (Castaic/Val Verde)	5	Resurface	\$ 1,650,000	\$ 2,150,000
Green Valley Community (Bouquet Canyon)	5	Resurface	\$ 1,700,000	\$ 2,210,000
Lake Hughes Road Phase II (Castaic)	5	Roadway Improvement	\$ 4,600,000	\$ 5,980,000
Leona Valley Community (Leona Valley)	5	Resurface	\$ 1,800,000	\$ 2,340,000
Littlerock Community (Littlerock)	5	Pavement Preservation	\$ 3,200,000	\$ 4,160,000
Quail Valley Road, et al. (Castaic/Val Verde)	5	Resurface	\$ 650,000	\$ 850,000
San Francisquito Canyon Road - Mile Marker 5.96 to Mile Marker 11.80 (Bouquet Canyon)	5	Roadway Improvement	\$ 2,750,000	\$ 3,580,000
TOTALS:			\$20,050,000	\$26,090,000