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**CHIEF EXECUTIVE OFFICER** Fesia A. Davenport

September 30, 2024

- To: Supervisor Lindsey P. Horvath, Chair Supervisor Hilda L. Solis Supervisor Holly J. Mitchell Supervisor Janice Hahn Supervisor Kathryn Barger
- From: Fesia A. Davenport Chief Executive Officer

## JAIL CLOSURE IMPLEMENTATION TEAM – FIRST QUARTERLY REPORT (ITEM NO. 12, AGENDA OF APRIL 9, 2024)

On April 9, 2024, the Board of Supervisors (Board) directed the transfer of the Jail Closure Implementation Team (JCIT), including any staff positions, administrative support, funding, and contracts, back to the Chief Executive Office (CEO). This transfer was completed on June 30, 2024. The initial transfer back did not include any Justice Care and Oportunities (JCOD) personnel as there were no employees dedicated to working solely on JCIT activities at the time of the transfer.

The April 9, 2024, motion also directed JCIT, once part of the CEO, to complete multiple Board directives. This report details the status of JCIT within CEO.

### JCIT Personnel

We are actively recruiting for the <u>JCIT Executive Director</u> and we are working with the Department of Human Resources to retain an executive search firm that will expand our current efforts to reach qualified candidates nationally.



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In August 2024, CEO onboarded two new JCIT staff, including a former criminal legal practitioner who worked in the government and nonprofit sectors to develop and implement jail depopulation strategies and promote community-based care, and a former CEO analyst (who transferred to JCOD when the department was created) with experience in the state prison system and health care and substance use disorder services.

We have five additional vacancies in JCIT and are recruiting personnel with experience in data science, health care services, our local carceral systems, policy and project management, and support staff.

## JCIT Work

The new JCIT staff have been reviewing background JCIT materials, including over 60 reports, budget documents, and transition materials. This work is necessary to ensure continuity of effort and avoid duplication due to lack of institutional memory. JCIT staff are simultaneously working to complete the Board directives that were in the Board motion which transferred JCIT from JCOD to the CEO as outlined below:

Directive	Status
Convene LA County justice stakeholders for the purpose of developing an integrated timeline for when JCIT will finalize the first phase of substantive plans for how the County will take steps towards the closure of Men's Central Jail (MCJ).	Since onboarding in August 2024, JCIT staff have conducted meetings with county health and justice stakeholders to introduce staff and review relevant JCIT projects and determine next steps towards finalizing the first phase of substantive plans to close MCJ.
Direct the Departments of Health Services (DHS), Mental Health (DMH), and Public Health to report to JCIT quarterly with detailed plans describing how its efforts to build community beds can assist the County in its goal of depopulating the jails and closing MCJ.	JCIT staff have scheduled or completed individual meetings with these departments and directed them to report updates, provided in the attached document. In the absence of an Executive Director, the CEO will follow up with each department head with a letter confirming the deadline and providing a reporting template.

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Directive	Status
Request the District Attorney (DA), and direct the Public Defender (PD), Alternate Public Defender (APD) and Medical Examiner (ME), to report back quarterly with detailed plans describing how its efforts to improve criminal case processing can assist the County in its goal of reducing a person's length of stay in jail.	JCIT staff have scheduled or completed individual meetings with these departments and directed them to report updates, provided in the attached document. In the absence of an Executive Director, the CEO will follow up with each department head with a letter confirming the deadline and providing a reporting template.
Verbal presentation to the Board every six months.	The JCIT team will provide written progress updates and, if requested by the Board prior to the hiring of the JCIT Executive Director, will provide verbal updates.
Inform the courts of the transfer of JCIT and its relevant operations from JCOD to the CEO upon completion of the transfer.	Completed. CEO staff sent a letter to Superior Court Presiding Judge on 7/29/24.

## JCIT Project Portfolio

Prior to JCIT's transfer to CEO, JCOD developed a JCIT Project Portfolio (see Attachment). The JCIT staff has updated each strategy in the portfolio after obtaining updates from the relevant County justice or health department.

JCIT will continue providing updates on these strategies but will also work to identify the cost and funding for each, the projected impact on the jail population, and a timeline to implement each strategy after funding is identified. Further, JCIT will analyze and determine if these projects will substantially aid in closing MCJ or if other efforts should be added to close MCJ. This work will help JCIT finalize the first phase of substantive plans for how the County will take steps towards the closure of MCJ.

For future Board report backs, JCIT staff will work to standardize a template for reporting back on progress towards jail closure each quarter.

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#### Next Steps and Future Report Backs

On June 22, 2021, your Board adopted the initial motion to create JCIT. While your Board's April 9, 2024, motion supersedes the initial JCIT motion, both motions direct JCIT to provide quarterly updates on our efforts, essentially reporting the same information twice. The author and co-authors of these motions approved JCIT's request to merge the quarterly reports back (Item No. 27, Agenda of June 22, 2021) with this JCIT quarterly report back to avoid redundancy, which closes out the motion of June 22, 2021. Moving forward, all JCIT quarterly updates will be for the April 9, 2024 motion.

Should you have any questions regarding this matter, please contact me or Chidinma Ume at <u>cume@ceo.lacounty.gov</u>.

FAD:JMN CU:JJ:gl

#### Attachment

c: Executive Office, Board of Supervisors County Counsel District Attorney Sheriff Alternate Public Defender Health Services Internal Services Justice, Care and Opportunities Mental Health Probation Public Defender Public Health Public Works

# JCIT STRATEGIC PROJECT PORTFOLIO

(1) Reduce Inflow into Jail	
Project	Status
(1A): County of Los Angeles DMH Alternative Crisis Response (ACR). Lead: DMH	Active. ACR has been fully implemented. Contracted Mobile Crisis team + DMH Psychiatric Mobile Response teams are part of a 24/7 response system. Mobile Crisis Medi-Cal benefit implemented.
(1B): Expansion of the Law Enforcement Assisted Diversion (LEAD). Lead: DHS-Office of Diversion and Reentry (DHS-ODR) Target Date: Ongoing	<b>In Development.</b> LEAD continues to operate three projects while working toward ramping up three more in the short term. DHS-ODR has received emergency contracting authority to begin expansion for a new downtown LA project and is pending approval for Antelope Valley/Lancaster and Venice. The foundation-funded motel voucher pilot program wrapped up in July and was a big success as a transition into other housing options. DHS-ODR is now working through the budget and contracting process to fund motel vouchers directly. Additionally, a Memorandum of Understanding has been executed with the City of Los Angeles Police Department and the LA City Attorney which codifies our partnership with these project partners. Lastly, the LEAD Support Bureau and Urban Peace institute have been contracted to provide ongoing capacity building support to existing and forthcoming LEAD contracted Community Based Organizations.

(2) Expediting Existing Outflow from Jail	
Project	Status
(2A) Increasing the Capacity of Jail Buses/Transportation.	<b>Active.</b> In September 2023, the Board approved the purchase of 20 new buses. The delivery timeframe to the LASD for the first bus is late December 2024,
<b>Lead:</b> County of Los Angeles Sheriff's Department (LASD)	followed by one bus every two weeks until the order is complete.
<b>Target Date:</b> 1 <sup>st</sup> Quarter of 2025	Additionally, the LASD has approved the purchase of 32 vans, including seven ADA-safety/wheelchair vans, and received a notice identifying 15 vans with a build date in May 2024 and the delivery time from the build start date is approximately six months.
(2B) JCOD Rapid Diversion	Planning. JCOD is still in the project planning phase
Program (RDP) Expansions.	of this project to expand beyond its seven existing sites and is working to identify funding to facilitate
Lead: JCOD	this expansion and kick this project off formally.
Target Date: TBD	

Project	Status
(2C): JCOD Independent	Partially Completed. JCOD launched the first
Pretrial Services.	independent pretrial services pilot at Airport
	Courthouse on June 25, 2024, focused initially on
Lead: JCOD	making voluntary service connections for justice-
	involved individuals at the courthouse who are out of
Target Date: First Pilot	custody. Planning is underway for a second pilot site
launched at the end of June	but the exact location is still to be determined. JCOD
2024 at Airport Courthouse.	is also working to create options for Court-ordered
	service connections at these pretrial pilot sites as a
	condition of release, to provide additional
	opportunities for release for pretrial individuals who
	might otherwise be remanded to custody; JCOD is
	targeting the end of calendar year 2024 to implement
	these conditional release options. Additional details
	on JCOD's model and plans for independent pretrial
	services may be found in our most recent reports
	back to the Board.

(3) Creating New Outflow Opportu	3) Creating New Outflow Opportunities from Jail	
Project	Status	
(3A): 128 Bed Psychiatric Sub-Acute Facility at LA General Medical Center.	<b>Planning.</b> DPW is drafting a letter to the Board of Supervisors to award a design builder. The facility is	
Lead: DMH and DPW	expected to be completed early 2026. DMH will then solicit for providers. We expect facilities to be open and operational by 2027. Due to funding, the facility will now be 96 beds. This facility is part of DMH's	
Target Date: 2027	commitment to add 500 beds.	
(3B): Adding PD/APD Capacity	Active. PD has filled all Care First Community Investment-funded positions.	
Lead: PD/APD		
(3D): JCOD STOP.	Partially Completed. JCOD launched the JCOD	
Lead: JCOD	STOP (Specialized Treatment for Optimized Programming) program in February 2023 for 400 individuals. The program provides a residential	
Target Date: 02/01/2024	alternative to custody for individuals sentenced to local jail custody. JCOD is working to establish an additional diversion pathway with LASD for AB109 individuals serving a local jail sentence and anticipate this additional diversion pathway to come online by the end of calendar year 2024.	
(3E): DHS-ODR Secure Beds For P3/4 In The Pipeline.	<b>Planning.</b> DHS-ODR is in the process of procuring acute and subacute beds in the community. DHS-ODR has made connections with a variety of secured facilities interested in working with this population.	
Leau. DIIS-ODK	DHS-ODR meets regularly with DMH to ensure coordination of access to beds.	

Project	Status
(3F): DMH Beds for P3/4 In the Pipeline.	<b>Partially Completed.</b> DMH added 84 beds in year 1. This exceeded the commitment of 72 beds. DMH has a commitment for 92 new beds in year 2 and 12 which have been added in year 1.
Target Date: 06/30/2028	
(3G): Legislative Advocacy	<b>Discovery.</b> JCIT will continue to evaluate
Lead: JCIT	opportunities for legislative advocacy concurrently with the implementation of its work in the coming months.
(3H): Medical Probation.	<b>Discovery.</b> Currently being explored and evaluated; has not progressed to a more defined stage.
Lead: TBD	
(3I): New DMH Treatment/Housing Beds For Depopulation. Lead: DMH Target Date: Ongoing	<b>Planning.</b> DMH recently submitted a board report "Establishing a roadmap to address the mental health bed shortage" which establishes DMH's plan to add beds throughout the continuum of care. These beds may assist with depopulation by providing additional treatment and housing beds for individuals diverted or released from the justice system.
(3J): New DPH-Substance Abuse Prevention and Control (SAPC) Treatment/Housing Beds for Depopulation. Lead: DPH-SAPC Target Date: Ongoing	<b>In Development.</b> With funding received through the Behavioral Health Bridge Housing and opioid settlement funds, DPH-SAPC has added an additional 159 Recovery Bridge Housing (RBH) beds in FY 2023-24, with 107 beds undergoing the contractual process for FY 2024-25. For Recovery Housing (RH): 57 new beds are undergoing the contractual process, and it is expected that an additional 75 beds will be added in FY 24-25. The added capacity for RBH and RH is also available to the JCIT population.
(3K): New DHS-ODR Treatment/Housing Beds For Depopulation. Lead: DHS-ODR	Active. All slots from this funding source have been allocated. Clients are tied to Intensive Case Management Systems but have yet to enter Permanent Housing in which the draw down of the funding will be accelerated.
(3L): Expansion of JCOD Interim Housing Beds. Lead: JCOD	<b>Completed.</b> JCOD has executed all currently planned expansions of its interim housing programs for justice-involved individuals. In FY23-24, JCOD added 144 interim housing beds for individuals who identify as women and their families, 44 interim housing beds for the general justice-involved population, 25 emergency housing beds for the general justice- involved population in need of immediate access shelter upon release from custody.

4) Reducing Length of Stay in Jail	
Project	Status
(4A): Video Arraignments/Hearings.	<b>Discovery.</b> Currently being explored and evaluated. Discussions with key stakeholders are ongoing.
Lead: TBD	
(4B): 7-Day Arraignments.	<b>Discovery.</b> Currently being explored and evaluated. Discussions with key stakeholders are ongoing.
Lead: TBD	, , , , , , , , , , , , , , , , , , , ,
(4C): Criminal Case Processing Reforms.	<b>Discovery.</b> While JCIT was still within JCOD, JCIT hosted this stress test event in April 2024. The details of this stress test can be found in JCIT's 6th Quarterly
Lead: JCIT	<u>Report to the Board</u> . JCIT staff are planning to work with the appropriate county stakeholders to see what progress can be made on topics identified during the Stress Test.

## (5) Capital Facilities

Project	Status
(5A): Feasibility Study- Century Regional Detention Facility (CRDF)	<b>Planning.</b> Architect/Engineer consultant retained and the DPW project managers assigned. Kick-off meeting conducted on 4/17/24 and the initial workshop on 5/2/24. A technical site visit by Architect/Engineer
<b>Lead:</b> CEO-DOJ Compliance Team/DPW	conducted on 5/6/24. An operations and functional site visit was conducted on 5/23/24. Programming meeting with stakeholders completed on 8/14/24 and an additional site visit completed on 8/22/24. Report expected from Consultant October 2024.
(5B): Feasibility Study- Pitchess Detention Center- East Renovation.	<b>Planning.</b> Same as 5A directly above. <sup>1</sup>
Lead: CEO-DOJ Compliance Team/DPW	

<sup>1</sup> JCIT used the format previously used by JCOD for the attached JCIT Project Portfolio. However, JCIT intends to take a fresh look at the reporting format for the Project Portfolio in future board reports.