

FESIA A. DAVENPORT Chief Executive Officer

County of Los Angeles CHIEF EXECUTIVE OFFICE

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July 13, 2021

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

37 July 13, 2021

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

CELIA ZAVALA EXECUTIVE OFFICER

FISCAL YEAR 2021-22 HOMELESS INITIATIVE FUNDING RECOMMENDATIONS (ALL DISTRICTS) (3 VOTES)

SUBJECT

Dear Supervisors:

Approve the Fiscal Year (FY) 2021-22 Homeless Initiative funding recommendations.

IT IS RECOMMENDED THAT THE BOARD:

1. Approve FY 2021-22 Measure H funding (\$433,799,000) and federal stimulus funding (\$14,800,000) included in the funding recommendations for Measure H-eligible Homeless Initiative (HI) strategies as described in the Enclosure.

2. Approve FY 2020-21 one-time Measure H carryover funding (\$24,652,000) and State Homeless Housing, Assistance and Prevention (HHAP) Round One carryover funding (\$1,564,000) to continue implementation of selected Measure H and HHAP-funded strategies as indicated in the Enclosure.

3. Approve FY 2020-21 one-time Measure H funding from the Los Angeles Homeless Services Authority (LAHSA) HI Strategy B3-Expand Rapid Rehousing in the amount up to \$21,016,000 to be reinvested into LAHSA's FY 2021-22 HI B3-Expand Rapid Rehousing allocation, contingent upon sufficient savings after the FY 2020-21 accounting closing process.

4. Delegate authority to the Chief Executive Officer, or her designee, subject to review and approval as to form by County Counsel, to prepare, execute and amend agreements with Councils of Government (COGs) and cities with authority to increase contract sums up to ten percent subject to sufficient Measure H funding.

5. Delegate authority to the Chief Executive Officer, or her designee, subject to review and approval

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by County Counsel, to prepare, execute, and amend agreements with Glendale, Long Beach and Pasadena Continuums of Care (CoCs) and LAHSA to administer funding and program oversight for HI Strategies A5, B3, E6, E7, and E8 as identified in the Enclosure. The Chief Executive Officer is also requesting authority to increase contract sums up to ten percent subject to sufficient Measure H funding.

6. Approve a revision to the Measure H funding allocation methodology by Service Planning Area (SPA), whereby utilization of each years' Homeless Count and Homeless Population Estimate data will be postponed by one year to ensure that Measure H-funded provider contracts and contract amendments can be executed prior to the beginning of each FY.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Funding Recommendations Process

On November 10, 2020, the Board directed the Chief Executive Office (CEO) to implement a process to develop final FY 2021-22 funding recommendations for Measure H-funded HI Strategies to be submitted for Board consideration in September 2021.

On February 2, 2021, the Board modified the Measure H funding recommendations process by directing the CEO to develop and present final recommendations for FY 2021-22 for Board consideration in July 2021 instead of September 2021. This change to the timeline was made to significantly reduce the administrative complexity and programmatic uncertainty for LAHSA and its Measure H service providers.

From February through May 2021, the HI implemented the following public and stakeholder engagement activities and are available to view and download at https://homeless.lacounty.gov/measure-h-public-comment/

- From February 4 through February 25, 2021, a first round of public comments was solicited through a publicized online form and are available to view and download at https://bit.ly/PublicComment1

- In March 2021, County departmental and LAHSA Strategy Leads participated in two meetings to consider relevant homeless service data, community input, and initial drafts of funding fact sheets prepared for each Measure H strategy to develop draft FY 2021-22 funding recommendations.

- On April 15, the draft FY 2021-22 Funding Recommendations were publicly released, as were Measure H Strategy Fact Sheets and other background information. The Strategy Fact Sheets are available to view and download at https://bit.ly/HomelessInitiativeFactSheets

- From April 15 through May 6, the public was invited a second time to submit public comments. This second round of public comments, as well as responses to those comments from HI and County departments, and LAHSA Strategy Leads, are available to review and download at https://bit.ly/PublicComment2

- On April 19, a public webinar was held to provide members of the public with a high-level description of the draft funding recommendations. The webinar presentation is available to view and download at https://bit.ly/WebinarPresentation1

- On May 6, a virtual public hearing was held to provide members of the public the opportunity to

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provide verbal comments on the recommendations. A transcript of the hearing is available at https://bit.ly/PublicHearingTranscript1

- On May 12, County departmental and LAHSA Strategy Leads participated in a final meeting to discuss the public input received and consider any potential changes to the funding recommendations.

FY 2021-22 Recommendations for Measure H Eligible Strategies

Against the backdrop of the County's continuing efforts to mitigate the impacts of the pandemic, CEO, LAHSA, and County departments worked together to develop a set of FY 2021-22 funding recommendations that avoid curtailments in Measure H-eligible strategies. To achieve this, the partners identified \$72.3 million in non-Measure H funding to supplement the total \$454.8 million available Measure H funding inclusive of the contingent Measure H funding for Strategy B3 for a combined total recommended \$527.1 million across all Measure H-eligible strategies, as described in the Enclosure.

Recommendation 1 requests Board approval of the combined total of \$448.6 million, comprised of \$433.8 million FY 2021-22 Measure H funding and \$14.8 million in federal stimulus funding, as described in the Enclosure. Included in the \$433.8 million is \$5.0 million to continue support for the six Councils of Government and their member cities' efforts to prevent and combat homelessness in innovative ways that complement the broader homeless services delivery system. An additional \$10.0 million will be included in the FY 2022-23 Measure H funding recommendations, subject to sufficient Measure H funding.

Recommendation 2 requests Board approval of \$24.7 million in one-time FY 2020-21 Measure H carryover and \$1.6 million one-time FY 2020-21 HHAP Round 1 carryover, as described in the Enclosure.

Recommendation 3 requests Board approval of contingency funding in FY 2021-22 for HI Strategy B3 in an amount up to \$21.0 million to be allocated in the Supplemental Changes budget after sufficient FY 2020-21 Measure H underspend from Strategy B3 has been verified by the Auditor-Controller.

Recommendation 4 requests Board approval for delegated authority to the Chief Executive Officer, or her designee, subject to review and approval by County Counsel, to administer agreements with the COGs and cities including HI Strategy E7-CEO funding as described in the Enclosure.

Recommendation 5 requests Board approval for delegated authority to the Chief Executive Officer, or her designee, subject to review and approval by County Counsel, to directly administer agreements with the Glendale, Long Beach, and Pasadena CoCs to provide funding for Strategies A5 (Homeless Prevention Program for Individuals), B3 (Expand Rapid Rehousing), E6 (Countywide Outreach System), E7 (Strengthen the Coordinated Entry System), and E8 (Enhance the Emergency Shelter System), as described in the Enclosure.

Recommendation 6 requests Board approval to revise the Measure H funding allocation methodology by SPA, whereby allocations of Measure H funding will be based on the Homeless Count and the Homeless Population Estimate (HPE) from two years prior. In the past, allocations were based on the average of the current year and the previous year's Homeless Count and HPE. Under the new methodology, the allocations would be based on the average of data from the previous year and from two years prior. For example, the average of the 2020 and 2019 Homeless

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Count and Homeless Population Estimate data will be used in FY 2021-22 to allocated Measure H funding by SPA. The same data and methodology would apply to allocate FY 2022-23 Measure H funding by SPA since a Homeless Count was not conducted for 2021 due to the pandemic. The purpose of this recommendation is to ensure that Measure H-funded provider contracts and contract amendments can be executed prior to the beginning of each FY.

Consistent with and in support of the Board's action on July 21, 2020 Establishing an Antiracist Los Angeles County Policy Agenda, CEO HI will continue working with LAHSA, Measure H-funded County departments, and other stakeholders to implement the recommendations developed by the Ad Hoc Committee on Black People Experiencing Homelessness, and to otherwise ensure that Measure H-funded strategies are implemented in a manner which combats systemic racism.

Implementation of Strategic Plan Goals

The recommended actions are in compliance with County Strategic Plan, Goal 1-Make Investments That Transform Lives and Goal 2-Foster Vibrant and Resilient Communities.

FISCAL IMPACT/FINANCING

There is no net County cost impact from these recommendations.

County Budget Process

Upon Board approval of the funding recommendations, the CEO will incorporate the approved Measure H and federal stimulus funding inclusive of requested carryover from FY 2020-21 and HHAP Round 1 carryover amounts into the FY 2021-22 Supplemental Changes budget request. These budget changes will provide appropriation authority for the various departments to continue implementing the Measure H strategies.

Measure H Revenue

The California Board of Equalization began collecting the Measure H quarter-cent sales tax from businesses and consumers on October 1, 2017.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

On December 6, 2016, the Board approved an Ordinance to place Measure H on the March 7, 2017, Countywide ballot, which proposed a quarter-cent sales tax for a period of 10 years to fight homelessness. Additionally, the Ordinance emphasized accountability by requiring the following:

Independent Audit

An independent auditor to annually report on the amount of revenue collected and expended and the status of the projects and services funded. Under the guidance of the Auditor-Controller, the independent auditor has completed the FY 2017-18, FY 2018-19, and FY 2019-20 audits in compliance with the ordinance requirement. The FY 2020-21 audit is scheduled for release at the end of December 2021.

Citizens' Oversight Advisory Board

The Citizens' Oversight Advisory Board (COAB) is comprised of five members, with one member nominated by each Supervisorial District and appointed by the Board. The COAB's role is to ensure public accountability for Measure H funds. All COAB meeting minutes and charts on Measure H expenditures are available at http://homeless.lacounty.gov/oversight.

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IMPACT ON CURRENT SERVICES (OR PROJECTS)

Approval of the funding recommendations for Measure H strategies will affirm the County's commitment to combat and prevent homelessness in Los Angeles County by investing in proven strategies and seeking new and innovative solutions to the many issues that contribute to homelessness.

Respectfully submitted,

FESIA A. DAVENPORT Chief Executive Officer

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Enclosures

Executive Office, Board of Supervisors C: **County Counsel** Sheriff Alternate Public Defender Animal Care and Control Arts and Culture **Beaches and Harbors Child Support Services Children and Family Services Consumer and Business Affairs** Fire Health Services Mental Health Military and Veterans Affairs Parks and Recreation Probation Public Defender Public Health **Public Social Services** Public Works **Regional Planning** Superior Court Workforce Development, Aging and Community Services Los Angeles County Development Authority Los Angeles Homeless Services Authority

The following chart presents funding allocations for Homeless Initiative Strategies approved by the Board of Supervisors in FY 2020-21 as well as the proposed funding allocations for FY 2021-22. Multiple Los Angeles County-administered funding sources, including Measure H, as well as funding administered by the Los Angeles Homeless Services Authority, are included in the amounts below.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
A1 - LAHSA Homeless Prevention Program for Families	\$11,500,000	\$11,500,000	No change.
A1 - DCFS Homeless Prevention Program for Families	\$500,000	\$0	Due to COVID-19, there was underspending in this strategy in FY 2020-21. Unspent funds from FY 2020-21 will be carried over to FY 2021-22.
A5 – LAHSA Homeless Prevention Program for Individuals	\$6,592,000	\$11,050,000	In FY 2020-21, some components of LAHSA's Homeless Prevention Program for Individuals were funded through alternative funding sources, which are no longer available.
A5 – CEO Homeless Prevention Program for Individuals	\$0	\$450,000	Funding allocated to CEO for the administration of Continuum of Care contracts for Long Beach, Pasadena and Glendale.
A5 – DHS Homeless Prevention Program for Individuals	\$1,500,000	\$0	Due to COVID-19, there was underspending in this strategy in FY 2020-21. Unspent funds from FY 2020-21 will be carried over to FY 2021-22.
A5 – DCFS Homeless Prevention Program for Individuals	\$300,000	\$0	Due to COVID-19, there was underspending in this strategy in FY 2020-21. Unspent funds from FY 2020-21 will be carried over to FY 2021-22.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
B1 - DPSS Provide Subsidized Housing to Homeless Disabled Individuals Pursuing SSI	\$5,138,000	\$5,138,000 Comprised of the following: \$1,713,000 (Measure H) \$3,425,000 (DPSS-MSUDRP funding)	No change.
B3 – LAHSA Expand Rapid Rehousing	\$90,700,000	\$87,719,000 Comprised of the following: \$52,608,000 (Measure H) \$21,016,000 (Measure H contingent on FY 2020-21 total underspend) \$14,095,000 (LAHSA funding)	Slight reduction to better reflect actual costs.
B3 – CEO Expand Rapid Rehousing	\$0	\$1,312,000	Funding allocated to CEO for the administration of Continuum of Care contracts for Long Beach, Pasadena and Glendale.
B4 – LACDA Facilitate Utilization of Federal Housing Subsidies	\$7,922,000	\$11,105,000 Comprised of the following: \$2,913,000 (Measure H) \$8,192,000 (Federal stimulus funding)	Recommended funding increase reflects restoration of funding for all public housing authorities (PHAs) that participate in the Homeless Incentive Program (HIP). Some PHAs used local Emergency Solutions Grant (ESG) funds to maintain their HIP programs in FY 2020-21.
B6 – DCFS Family Reunification Housing Subsidies	\$1,468,000	\$1,468,000	No change.
B7 – DHS Interim/Bridge Housing for those Exiting Institutions	\$ 23,371,000	\$22,704,000	Slight reduction to better reflect actual costs.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
B7 – DMH Interim/Bridge Housing for those Exiting Institutions	\$72,000	\$82,000	Recommended funding increase reflects actual costs of salaries and employee benefits as well as a slight increase in services and supplies.
B7 – DPH Interim/Bridge Housing for those Exiting Institutions	\$9,415,000	\$9,415,000	No change.
B7 – LAHSA Interim/Bridge Housing for those Exiting Institutions	\$4,627,000	\$4,619,000	Slight reduction to better reflect actual costs.
C4/5/6 - DHS Countywide Supplemental Security/Social Security Disability Income and Veterans Benefits Advocacy	\$3,951,000	\$4,226,000	Recommended funding increase is due to full expenditure of one-time Homeless Prevention Initiative (HPI) funding. The funding will allow DHS to maintain the benefits advocacy program for veterans.
C4/5/6 - DPSS Countywide Supplemental Security/Social Security Disability Income and Veterans Benefits Advocacy	\$4.600,000	\$4,600,000	No change.
C4/5/6 – DMH Countywide Supplemental Security/Social Security Disability Income and Veterans Benefits Advocacy	\$1,101,000	\$1,156.000	Recommended funding increase reflects actual costs of salaries and employee benefits.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
		\$7,100,000	
C7 – WDACS Increase Employment for Homeless Adults	\$6,845,000	Comprised of the following: \$2,537,000 (Measure H) \$4,563,000 (Federal stimulus funding)	Increase to better reflect actual costs.
D2 – DHS Jail In-Reach	\$1,870,000	\$1,870,000	No change.
D2 – LASD Jail In-Reach	\$465,000	\$465,000	No change.
D6 – PD Criminal Record Clearing Project	\$2,394,000	\$3,067,000 Comprised of the following: 1,022,000 (Measure H) \$2,045,000 (Federal stimulus funding)	Recommended funding increase reflects actual costs of salaries and employee benefits and costs for City of LA program.
D7 - DHS Provide Services and Rental Subsidies for Permanent Supportive Housing	\$91,920,000	\$113,142,000 Comprised of the following: \$97,642,000 (Measure H) \$15,500,000 (State HHAP 2)	Recommended funding increase is to fund supportive services consistent with the increase in permanent supportive housing units/subsidies.
D7 – DMH Provide Services and Rental Subsidies for Permanent Supportive Housing	\$9,613,000	\$11,026,000	Recommended funding is to fund an increase in supportive services consistent with the increase in permanent supportive housing units/subsidies.
D7 – DPH Provide Services and Rental Subsidies for Permanent Supportive Housing	\$1,564,000	\$1,564,000	No change.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
E6 – DHS Countywide Outreach System	\$26,473,000	\$26,473,000	No change.
E6 – DPH Countywide Outreach System	\$756,000	\$756,000	No change.
E6 – LAHSA Countywide Outreach System	\$11,611,000	\$11,121,000	Change reflects adjustments to various components of this strategy.
E6 – CEO Countywide Outreach System	\$0	\$815,000	Funding allocated to CEO for the administration of Continuum of Care contracts for Long Beach, Pasadena and Glendale.
E7 – CEO Strengthen the Coordinated Entry System	\$500,000	\$7,174,000	 Recommended \$6.674 million increase is comprised of the following components which are in addition to \$500,000 for Regional Coordination which was funded in FY 2020-21: \$1.0 million to continue funding existing contracts with cities through December 2021; \$5.0 million for new Councils of Government contracts January – June 2022 (6 months); \$220,000 for a study on unaccompanied women experiencing homelessness; and \$454,000 allocated to CEO for the administration of Continuum of Care contracts for Long Beach, Pasadena and Glendale.
		\$24,122,000	
E7 – LAHSA Strengthen the Coordinated Entry System	\$25,566,000	Comprised of the following: \$18,008,000 (Measure H) \$6,114,000 (LAHSA funding)	Change reflects adjustments to various components of this strategy.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
E8 – DHS Enhance the Emergency Shelter System	\$25,273,000	\$36,189,000	In FY 2020-21, DHS received funding to support start-up costs and partial year operations for three Board-approved Interim Housing Capital Funding Pool sites. The increased cost in FY 2021-22 is reflective of annualized cost for two sites and start-up and partial year costs for the third site.
E8 -DMH Enhance the Emergency Shelter System	\$72,000	\$81,000	Recommended funding increase reflects actual costs of salaries and employee benefits.
E8 – DPH Enhance the Emergency Shelter System	\$668,000	\$668,000	No change.
E8 – LAHSA Enhance the Emergency Shelter System	\$71,632,000	\$75,962,000 Comprised of the following: \$60,593,000 (Measure H) \$10,900,000 (State HHAP 2) \$4,469,000 (LAHSA funding)	Change reflects increased costs to sustain winter shelter and augmented winter shelter as well as a decrease in funding for A Bridge Home.
E8 – CEO Enhance the Emergency Shelter System	N/A	\$1,768,000	Recommended funding is for information technology support for the development of the interim housing bed application. Funding amount also represents funding allocated to CEO for the administration of Continuum of Care contracts for Long Beach, Pasadena and Glendale.

STRATEGY	FY 2020-21 TOTAL FUNDING ALLOCATION*	FY 2021-22 TOTAL FUNDING RECOMMENDATION**	EXPLANATION OF VARIANCE FROM FY 2020-21
E14 – LAHSA Enhanced Services for Transition Age Youth	\$23,900,000	\$23,000,000 Comprised of the following: \$20,000,000 (Measure H) \$3,000,000 (State HHAP 2)	Change reflects adjustments to various components of this strategy.
CENTRAL MEASURE H ADMINISTRATION	\$3,511,000	\$4,211,000	Increase reflects addition of staff to support Homeless Initiative program and administration needs.
TOTALS	FY 2020-21 TOTAL STRATEGY ALLOCATIONS: \$477,390,000	 FY 2021-22 TOTAL FUNDING RECOMMENDATION: \$527,118,000 Comprised of the following: Measure H \$433.8 million Measure H for Strategy B3 contingent upon sufficient savings after the FY 2020-21 closing process \$21.0 million Federal Stimulus Funding \$14.8 million State Homeless Housing Assistance and Prevention \$29.4 million Non-CEO Administered Funding (LAHSA and DPSS) \$28.1 million 	

*The FY 2020-21 Total Strategy Allocation includes all funding administered by the County Chief Executive Office (e.g. Measure H and State Homeless Housing Assistance and Prevention Program funding) and funding administered by County Departments/LAHSA.

**The FY 2021-22 Funding Recommendation for each strategy is comprised entirely of Measure H funding unless otherwise noted.

	FY 2020-21 One-time Measure H Carryover Requested for Board Approval					
Strategy - Department Program Component	Total FY 2020-21 Allocation for Strategy Program Component	FY 2020-21 Unavoidable Measure H Carryover into FY 2021-22	Explanation for Carryover			
A1 – DCFS	\$500,000	\$231,000	Implementation of prevention program.			
A5 – DHS	\$1,500,000	\$1,376,000	Implementation of prevention program.			
A5 – DCFS	\$300,000	\$250,000	Implementation of prevention program.			
C4/5/6 - DHS	\$3,951,000	\$681,000	Funding will be used for invoices received after the Auditor-Controller's year-end deadline.			
C7 – CEO	\$800,000	\$600,000	Funding will be used to continue the United Way Employment Innovation contract.			
E7 – LAHSA	\$1,000,000 (BPEH) \$500,000 (CoG Contracts)	\$225,000	Funding will be used to continue implementation of the Ad Hoc Committee on Black People Experiencing Homelessness recommendations.			
E7 – LAHSA to CEO		\$432,000	Funding will be used by the CEO for Councils of Government contracts and Measure H administration.			
E8 – DHS	\$25,273,000	\$813,000	Funding will be used to help cover costs at two interim housing sites.			
LAHSA CoC Contracts to CEO						
A5	\$701,000	\$588,000				
B3	\$1,777,000	\$1,300,000	LAHSA contracts with Long Beach, Glendale and Pasadena CoCs for HI strategies will be			
E6	\$842,000	\$90,000	transitioned to the CEO to administer in FY 21-22.			
E7	\$1,088,000	\$572,000				
E8	\$2,721,000 \$1,634,000					
LAHSA CoC Contracts to CEO Sub-total	\$7,129,000	\$4,184,000				

	ASURE H CARRYOVER ESTED	\$24,652,000	
Measure H Admin	\$3,511,000	\$400,000	Funding will be used for two consultant contracts to perform Board directed work to address American Indian/Alaskan Native population needs and build Faith-Based partnerships.
LAHSA Claims Sub-total	n/a	\$15,460,000	
E14	n/a	\$1,209,000	
E8	n/a	\$6,649,000	
E7	n/a	\$930,000	
E6	n/a	\$484,000	
B7	n/a	\$386,000	Funding will be used for invoices received after the Auditor-Controller's year-end deadline.
B3	n/a	\$4,711,000	
A5	n/a	\$341,000	
A1	n/a	\$750,000	
LAHSA Claims			

	FY 2020-21 One-time HHAP Carryover Requested for Board Approval				
Strategy - Department Program Component	FY 2020-21 Allocation for Strategy Program Component	FY 2020-21 Unavoidable Carryover into FY 2021-22	Explanation for Carryover		
E14 – LAHSA	\$9,401,000	\$1,564,000	Funding will be used to supplement the FY 21-22 allocation.		
TOTAL		\$1,564,000			