



Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

P.R.I.T. COMMUNITY MEETING

POC Grievances/Complaints & Budget Monitoring/Compliance

April 17, 2019





Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

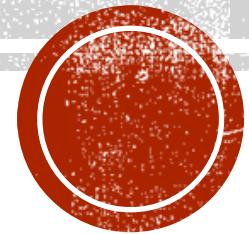
Meeting Objectives

- (1) To explore how the Probation Oversight Commission can fulfill its mandate to receive complaints and ensure effective grievance procedures for Probationers, their families, staff, and the general public.
- (2) To explore how the Probation Oversight Commission can fulfill its mandate to ensure the proper stewardship of public funds and compliance with funding requirements and legal obligations.
- (3) To ensure that the grievance/complaints and budget monitoring/compliance functions of the POC promote robust community engagement by drawing on best practices, lessons learned, and public input.



GRIEVANCES AND COMPLAINTS

Probation Reform and Implementation Team



BACKGROUND OF DOJ GRIEVANCE FINDINGS

In 2006, the Department of Justice (DOJ) conducted an investigation of the Probation camps and in 2008 published the following findings:

- Most youth interviewed had no confidence in the grievance process
- When filing grievances, staff called the youth “snitches”
- Many of the complaints were not resolved in a “meaningful way”, and conditions often did not change
- Grievances took an inordinate amount of time to resolve (including no date of receipt or date of resolution written on the grievance)



CASE STUDY ON COMPLAINTS AND GRIEVANCES

Background:

- A former LACO Deputy Probation Officer (DPO), was accused of physically and sexually abusing several girls ages 15-18 years at one of the County Probation camps.
- The former DPO was charged with four counts of assault under color of authority and two counts of lewd and lascivious acts with a child.

Outcome:

- The former DPO resigned from the Department and is serving five years of probation.

CASE STUDY ON COMPLAINTS AND GRIEVANCES

Background:

- On July 14, 2017, a young woman filed a civil lawsuit alleging “inappropriate touching” by a former LACO Deputy Probation Officer (DPO) from November 2014 to July 2015, when she was a minor detained at one of the County’s Probation camps.

Grievance Issues:

- The minor alleged that a close family member reported the abuse to the former DPO’s Supervising DPO. The Supervisor agreed to take the report but stated that she trusted the former DPO “100 percent”. Subsequently, no action was taken.
- The lawsuit further alleges that as many as 10 DPO’s knew of the former DPO’s behavior and did nothing to intervene.

CASE STUDY ON COMPLAINTS AND GRIEVANCES

Grievance Issues (Cont'd):

- After one alleged incident of physical abuse, the minor cautiously told her therapist and a few days later the former DPO allegedly pulled her out of class, brought up the therapist and said, “What did you tell her?!”
- The complaint alleges that the minor was discouraged from filing a complaint by certain staff members who remarked, “You don’t want a snitch jacket on you”.

Outcome:

- The civil lawsuit was settled for \$1M plus legal fees
- The settlement also includes a Corrective Action Plan for the LA County Probation Department

SUMMARY OF CORRECTIVE ACTION PLAN

What is a Corrective Action Plan (CAP)?

- A CAP is a step by step plan of action to resolve identified errors



What is the Purpose of a CAP?

- To manage and monitor corrective actions
- To promote program improvements
- To ensure that the program continues to evolve



SUMMARY OF CORRECTIVE ACTION PLAN

Summary Corrective Actions for Los Angeles County Probation Department:

- Standardize and enhance case planning, case management, and MDT review processes to Identify service needs and flag any deficiencies in services or treatment.
- Enhance communication amongst partner agencies.
-  ■ Establish effective reporting and feedback mechanisms or communication strategies for youth and families to express concerns in a confidential manner.
-  ■ Expand all the avenues available for concerns to be highlighted by youth and families, including an enhanced grievance reporting and tracking system, revised orientation packet, creation of a parent handbook, establishing youth and parent councils, and revision of the phone call confidentiality protocol.

SUMMARY OF CORRECTIVE ACTION PLAN

Summary of Corrective Actions for Los Angeles County Probation Department:

- Develop a Critical Response Team (CRT) to do preliminary findings and make early determinations on the status of high profile Investigations.
- ▪ The Department is working towards ensuring that all facilities are Prison Rape Elimination Act (PREA) Compliant with training, staffing ratios, night supervisors, privacy glass, cross-gender accommodations for supervision and upgraded cameras.



GRIEVANCE FINDINGS FROM PROBATION COMMISSIONER

Probation Commissioner, Jacqueline Caster reported at a PRIT public meeting on January 26, 2019, that many of the same issues found in the 2008 DOJ report are still present today. In her interviews with youth in camps she found that:

- “...youth were afraid to complain-or did complain but did not receive adequate resolution or the resolution simply took forever.”
- The youth feel that the grievance process is “...pointless because ‘snitches get stitches.’” And, within the past 3 years, she has spoken to multiple youth who have experienced retaliation for filing complaints.
- The grievance system or Ombudsman are both internally-run and too often “...Probation is not following its own directive on grievances.”
- There is no formal system for parents to submit complaints.
- There was no live person to answer the Ombudsman “hotline”.
- No dedicated process for youth to confidentially submit grievances.



COMMISSIONER RECOMMENDATIONS

- Implement continual “refresher” sessions for the youth on how to file grievances and how to contact their attorneys. Youth must be provided updated, accurate contact information for their counsel.
- Youth need assurances that they can access grievance forms and reporting mechanisms out of eyeshot and earshot of staff and other youth.
- Youth, staff and parents/guardians should be informed and reminded that they may submit ***positive/complimentary*** reports on anyone else if they so choose.



BEST PRACTICES AND RECOMMENDATIONS FOR GRIEVANCE PROCESSES

- There should be an independent monitoring system that investigates grievances separate from the agency
- Develop a system that allows third parties as well as youth to raise concerns and make complaints (i.e., family, legal guardians, attorney, service provider, etc.)
- The grievance system should provide several options for reporting issues
- Youth should have readily access to forms and writing instruments
- Facilities should have secure, accessible boxes to deposit written grievances



BEST PRACTICES AND RECOMMENDATIONS FOR GRIEVANCE PROCESSES

- Third parties should have the ability to submit a grievance in multiple formats (i.e., secure box, phone, electronically)
- Facilities should orient newly arrived youth and third parties to grievance procedures
- Youth with disabilities should be assisted with filling out a grievance
- There should be no time limit on filing grievances
- Retaliation by staff for filing a grievance should be forbidden by both written policy and practice



BEST PRACTICES AND RECOMMENDATIONS FOR GRIEVANCE PROCESSES

- The grievance procedure should be objective and address youth's concerns in a timely matter
- Youth should be given the right to appeal any action or decision made as a result of the initial grievance
- There should be appropriate discipline to staff for substantiated grievances



GRIEVANCES, COMPLAINTS AND THE POC

Common features of a third party grievance system call for:

- A fully autonomous system separate from the juvenile justice agency
- Full statutory authority to investigate grievances
- The ability to subpoena relevant information and individuals
- The ability to recommend meaningful changes
- Full access to all juvenile justice facilities, records, and individuals
- Fully funded to carry out its investigatory process



GRIEVANCES, COMPLAINTS AND THE POC

How the POC could improve issues related to grievances and complaints:

- POC is a fully funded, autonomous system separate from the juvenile justice agency
- As an arm of the POC, the OIG will have full access to all juvenile justice facilities, records, and individuals, full statutory authority to investigate grievances and the ability to subpoena relevant information and individuals
- Can intake complaints in multiple formats. Can track and monitor ALL complaints and has the ability to recommend meaningful changes based on trends, recurring problems and systemic issues
- Can ensure that objective findings and timely and appropriate resolutions are reached
- May recommend mediation or restorative justice when appropriate



BEST PRACTICES AND RECOMMENDATIONS FOR GRIEVANCE PROCESSES REFERENCES

Reference Materials:

28 C.F.R. 115.51.

- Center for Children's Law and Policy (2010). Fact Sheet: Independent Monitoring Systems for Juvenile Facilities. www.cclp.org/wp-content/uploads/2016/06/IM.pdf
- DeMuro, P. (2014). Toward Abolishing the Use of Disciplinary Isolation in Juvenile Justice Institutions: Some Initial Ideas (Revised). <https://juvjustice.org/sites/default/files/ckfinder/files/Toward%20Abolishing%20the%20Use%20of%20Disciplinary%20Isolation%20in%20Juvenile%20Justice.pdf>
- Government of the District of Columbia, Department of Youth Rehabilitation Services (2013). *Policy and Procedures Manual* <https://dyrs.dc.gov/sites/default/files/dc/sites/dyrs/publication/attachments/DYRS-013.Youth%20Grievance%20Policy.pdf>
- Umpierre, M., Dedel, K., Marrow, M., and Pakseresht, F. (2016). Youth in Custody Practice Model. Washington, DC: Council of Juvenile Correctional Administrators and Center for Juvenile Justice Reform at Georgetown University's McCourt School of Public Policy.
- Umpiere, Michael (2014). "Ch. 5 Rights and Responsibilities of Youth, Families, and Staff." in *Desktop Guide to Quality Practice for Working with Youth in Confinement*. National Partnership for Juvenile Services and Office of Juvenile Justice and Delinquency Prevention. <https://info.nicic.gov/dtg/node/11>
- U.S. Department of Justice, Office of Juvenile Justice and Delinquency Prevention (2005). Judith Jones & Alvin W. Cohn, State Ombudsman Programs, OJJDP Bulletin <https://www.ncjrs.gov/pdffiles1/ojjdp/204607.pdf>





Complaints and Grievances Procedures

County of Los Angeles Probation Department

Youth Orientation Process

During Orientation to the facility, youth are informed of the right and process to file a grievance. ***Directive 1386 – Grievance Procedures for Minors Detained in Juvenile Hall or Camp.***



Grievance forms and procedures are posted throughout each facility:

Living unit
Dorm

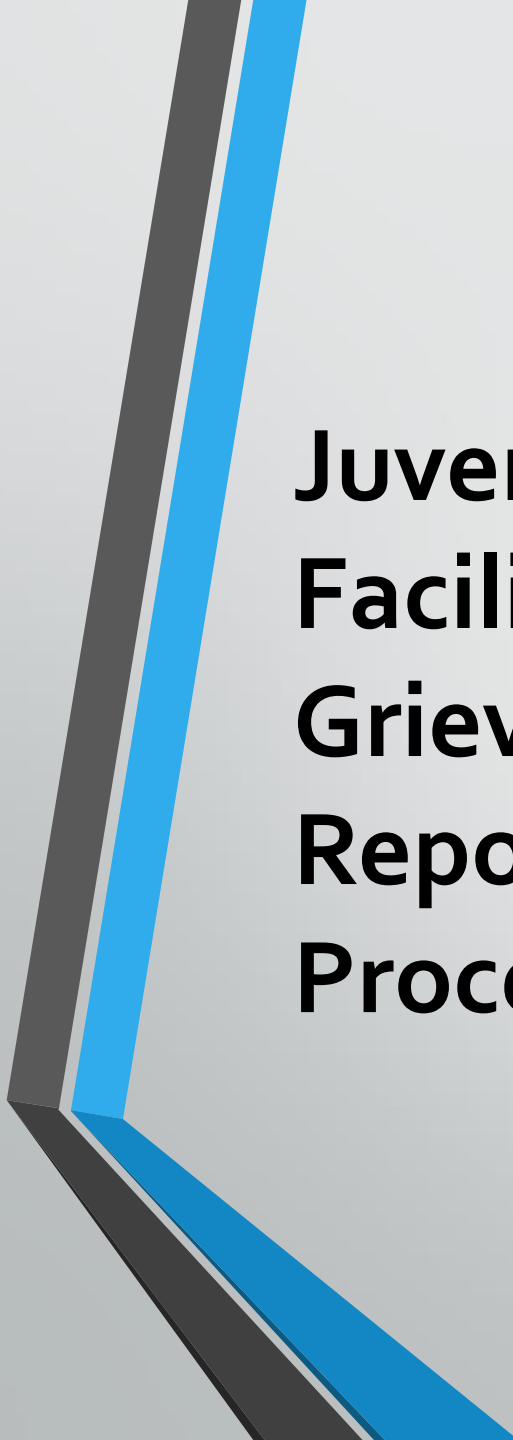
School

Medical unit

Movement and
Control

Court holding
areas

Dining Hall



Juvenile Facilities Grievance Reporting Process

- Youth may hand their grievance to any staff member or opt to place their form in a locked grievance box throughout the facility.
 - Only Grievance Officers and select Administrative staff have access to locked grievance boxes.
 - Grievances are collected at a minimum once per day from locked boxes.
- Signage is also posted to call the Ombudsman's Office toll-free at (877) 822-3222.

Grievance & Appeal Process

- If grievance(s) are handed to a staff member or collected by the Grievance Officer, they can grant grievance(s) if it is within the scope of their duties (i.e. New shoes, clothing or extra blanket) by the end of their shift.
- If out of scope of staff to grant, or if grievance(s) are denied, Grievance Officer forwards grievance(s) to Supervisor for handling or appeal.
- Supervisor completes the grievance(s) and/or initial appeal process within two (2) business days of receipt.
- If Supervisor denies grievance(s), youth can appeal to a Manager, who processes the grievance(s) within two (2) business days.

Grievance & Appeal Process Accountability

Grievance Officer maintains the Electronic Grievances Tracking Log.

Supervisors review grievances for completeness and ensure youth has a copy of completed grievances.

Managers review all grievances and store for one (1) year.

2018 Juvenile Facilities Grievance Statistics

- 1,889 Total Grievances received
 - 1587 at Juvenile Halls
 - 302 at Camps
- Information can be found at <https://probation.lacounty.gov/data/>



Efforts to Improve System and Processes



Increasing Opportunities to Report Anonymously



Exploring the Installation of Kiosks or iPad solutions in living units



Preparing to work with Third Party Reporting Agencies

Parents/ Citizens Complaints

- Citizen Complaint Forms can be found on Ombudsman's section of the Los Angeles County Probation Department's website (<https://probation.lacounty.gov/ombudsman/>)
- It may be filed at any Los Angeles County Probation Department office or facility.
- Email to Ombudsman@probation.lacounty.gov



Prison Rape Elimination Act (PREA) Compliance

Goals for Implementation

- County Counsel coordinating PREA implementation compliance efforts.
- Just Detention International (JDI) contracted as PREA Consultants.
- The creation of a PREA Compliance Unit.
- Training and Education for all Juvenile Facilities.

Goals for Implementation

- Physical Plant Improvements at Facilities.
- Creation of Memoranda of Understanding (MOU) agreements with various agencies/organizations for services pursuant to PREA standards.
- Review and assist with aligning Departmental policies to PREA standards.
- Complete self-assessments / pre-audits of all juvenile facilities.

PREA COMPLIANCE UPDATE

Questions related to compliance with the Federal Prison Rape Elimination Act (PREA) in relation to the proposed powers of the POC:

- What is the PREA training for staff and when was it approved?
- Will all Probation staff be fully trained on the approved curriculum by June 2019?
- What is the mechanism for tracking Probation staff attendance?
- Is the Probation department currently in compliance with the PREA requirements? If not, when does the Department expect to come into compliance?
- Please describe the status of compliance with each of the three phases in the CAP?





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PROBATION REFORM AND IMPLEMENTATION TEAM

PRIT Questions and Answers



Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

Comment Card Question

Question 1:

What are your ideas for designing the grievance and complaints process within the POC?



PROBATION DEPARTMENT

Budget Summary & Community Funding



County's Budget Authority

Budget Authority

California Government Code, Section 29000 to 29144, inclusive.

The Code addresses, but is not limited to, components, timing, public input, and Board approval.

Spending Restrictions

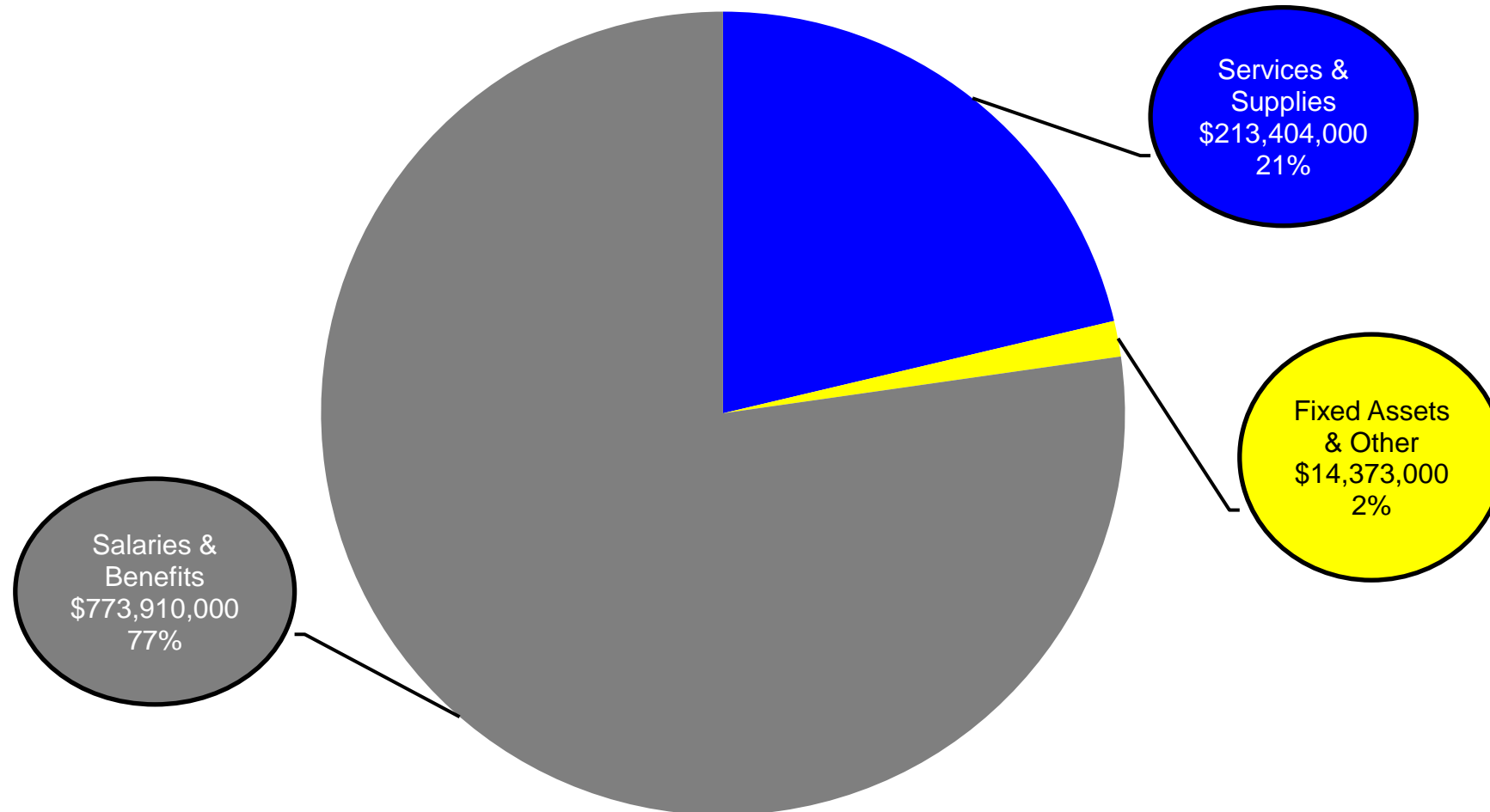
Use of some funds are restricted, such as to purpose, authority, and/or timing.

The restrictions may be established by law, agency, grantor, tax initiative, assessment, donor stipulation, etc.

PROBATION DEPARTMENT

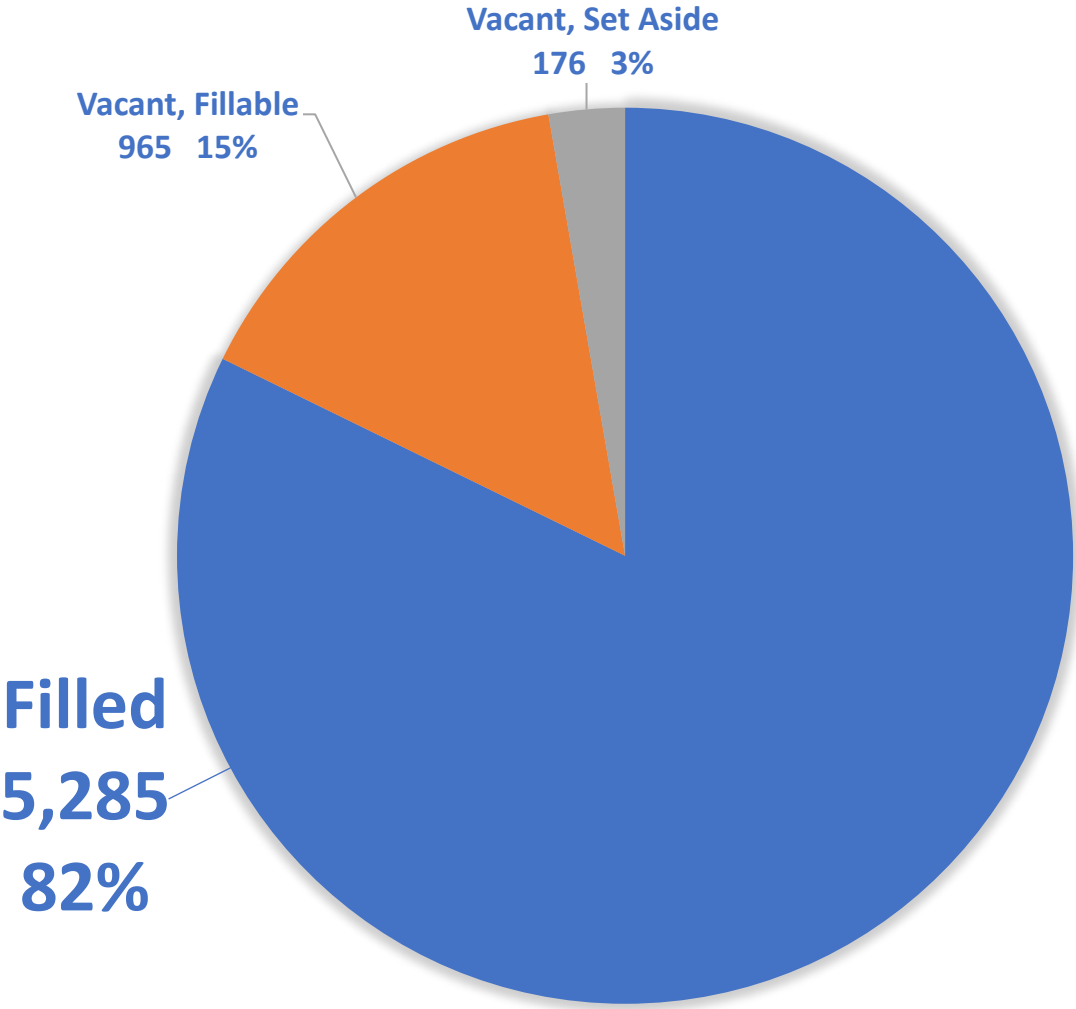
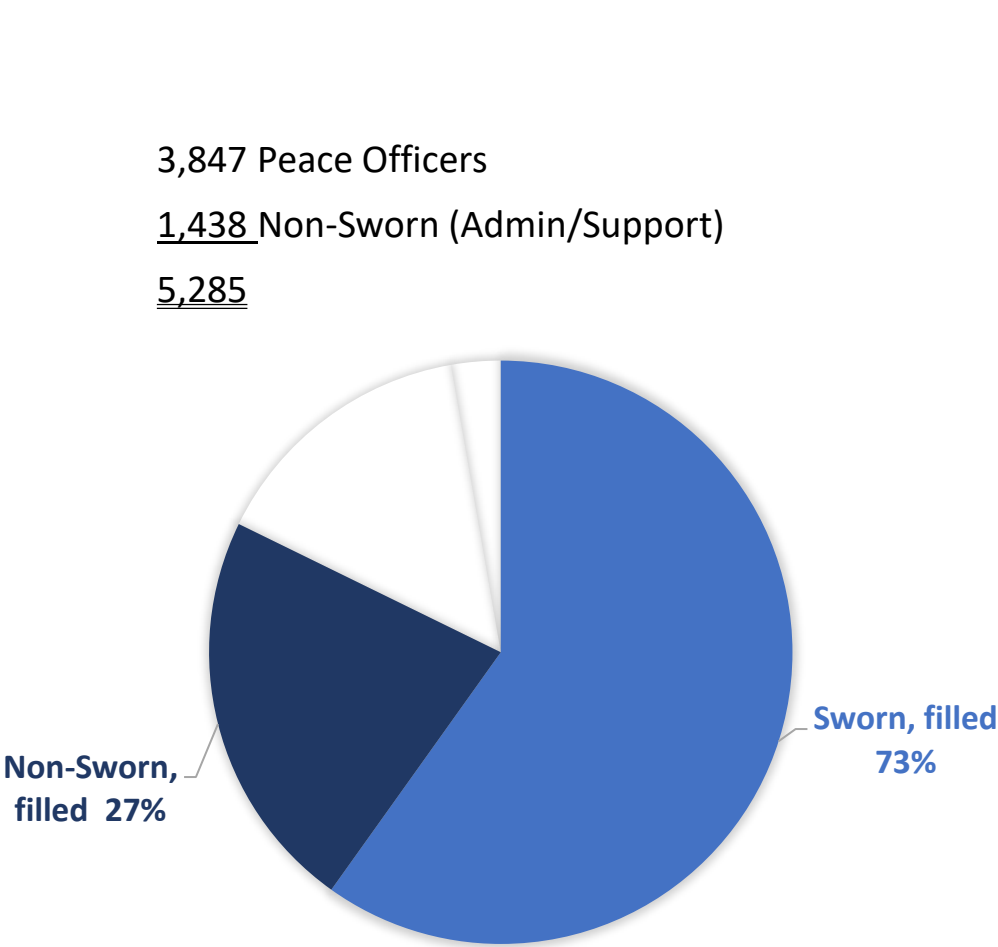
Total Expenditures: \$1,001,687,000

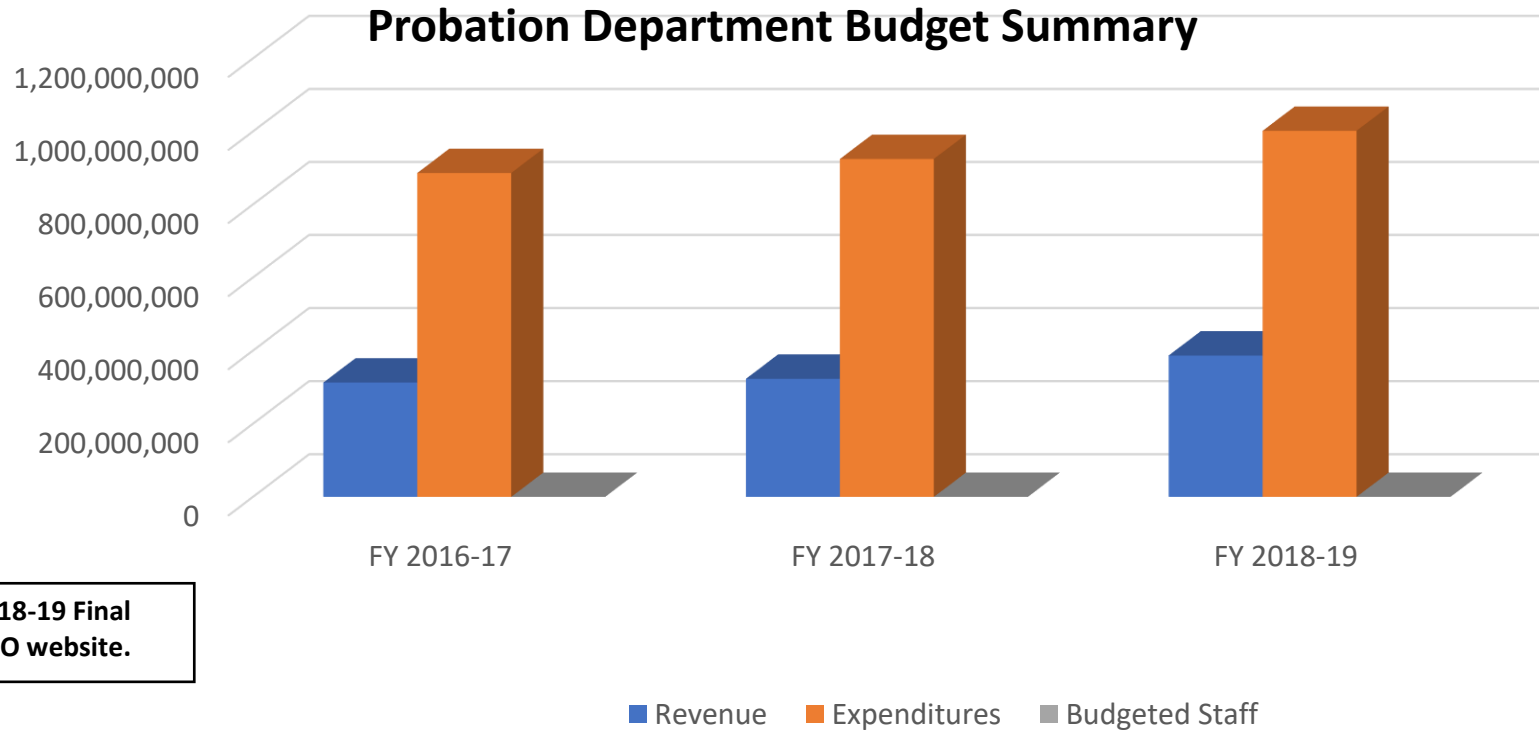
Source: FY 2018-2019 Adopted Budget



Note: Annual Revenue: \$386,740,000 (38.6%)

6,426 BUDGETED POSITIONS





Source: FY 2018-19 Final Budget via CEO website.

SAMPLE COMPARISON

2017-18 → 18-19 ^{(1) (2)}

Revenue:

- JJCPA +\$11m
- Realign AB118 +\$40m
- Transfers In +\$19m

Expenditures:

- S&EB +\$67m
- S&S +\$7 m

⁽¹⁾ Does not include budget actions after adopted budget.

⁽²⁾ Numbers are samples, and thus do not “net” between years

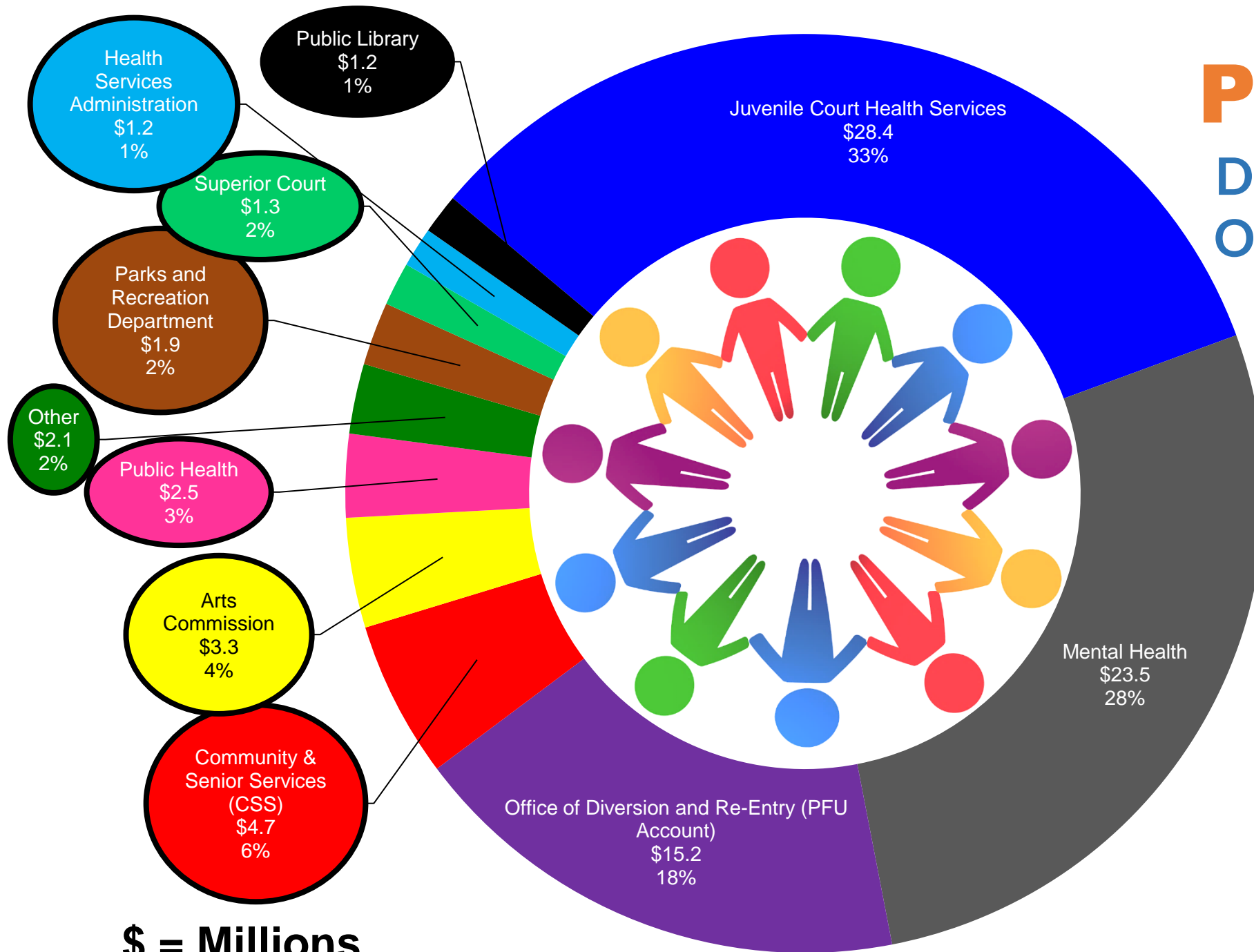
	Revenue	Expenditures	Budgeted Staff
FY 2016-17 <small>actuals</small>	\$312,731,348	\$886,251,593	6,599
FY 2017-18 <small>actuals</small>	323,180,450	924,696,177	6,597
FY 2018-19 <small>budgeted</small>	386,740,000	1,001,687,000	6,426

PROBATION

Departmental Service Orders to Community

FY 2017 - 2018

**Total
\$85.4 Million**



Other Category Includes:

- Public Social Services – \$362,000
- Public Defender – \$705,657
- Public Health Programs - \$13,000
- Department of Children & Family Services – 461,932.91
- Children's Medical Services - \$564,000
- Consumer Affairs - \$52,000³⁸

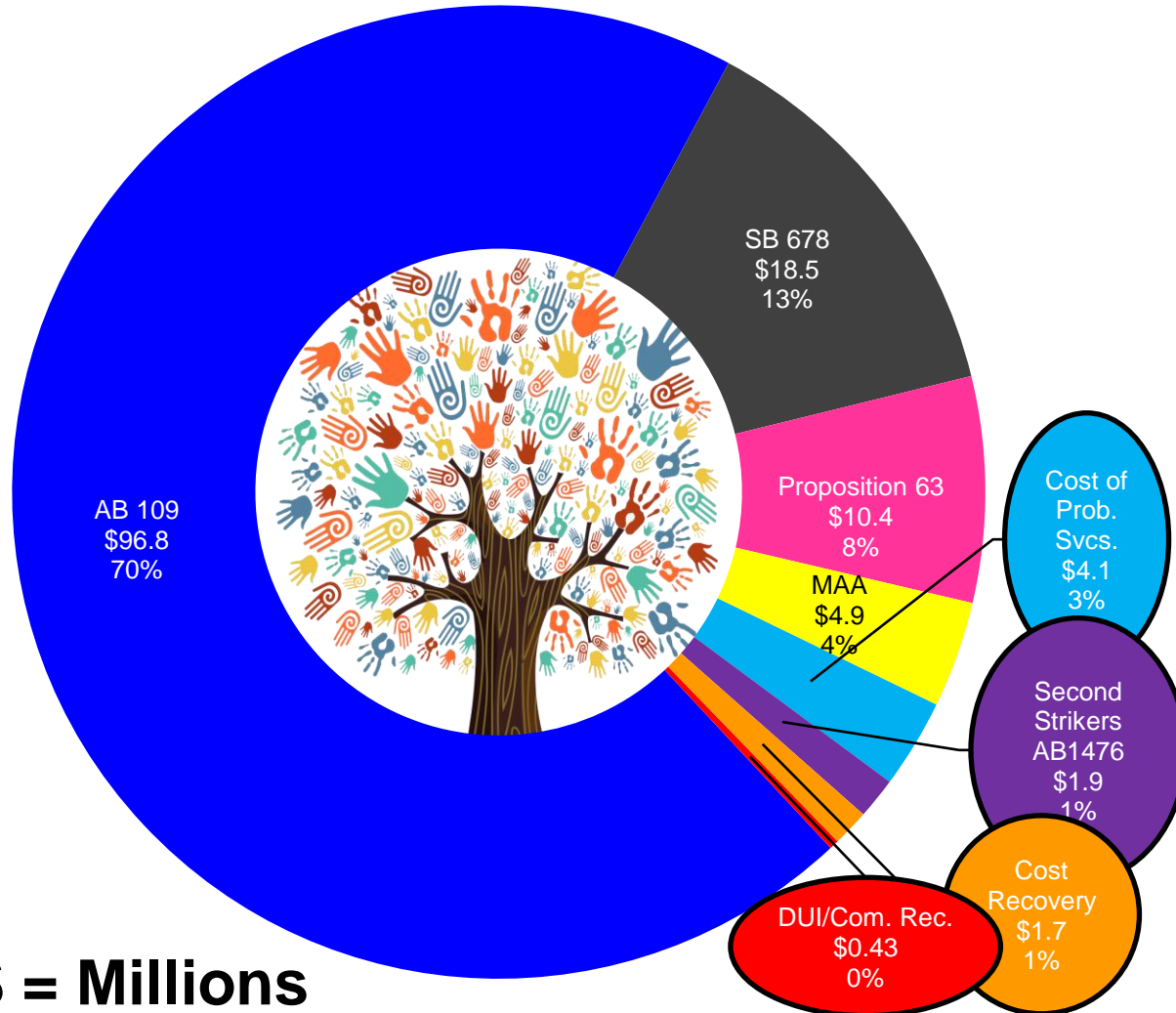
\$ = Millions

Funding Sources

ADULT

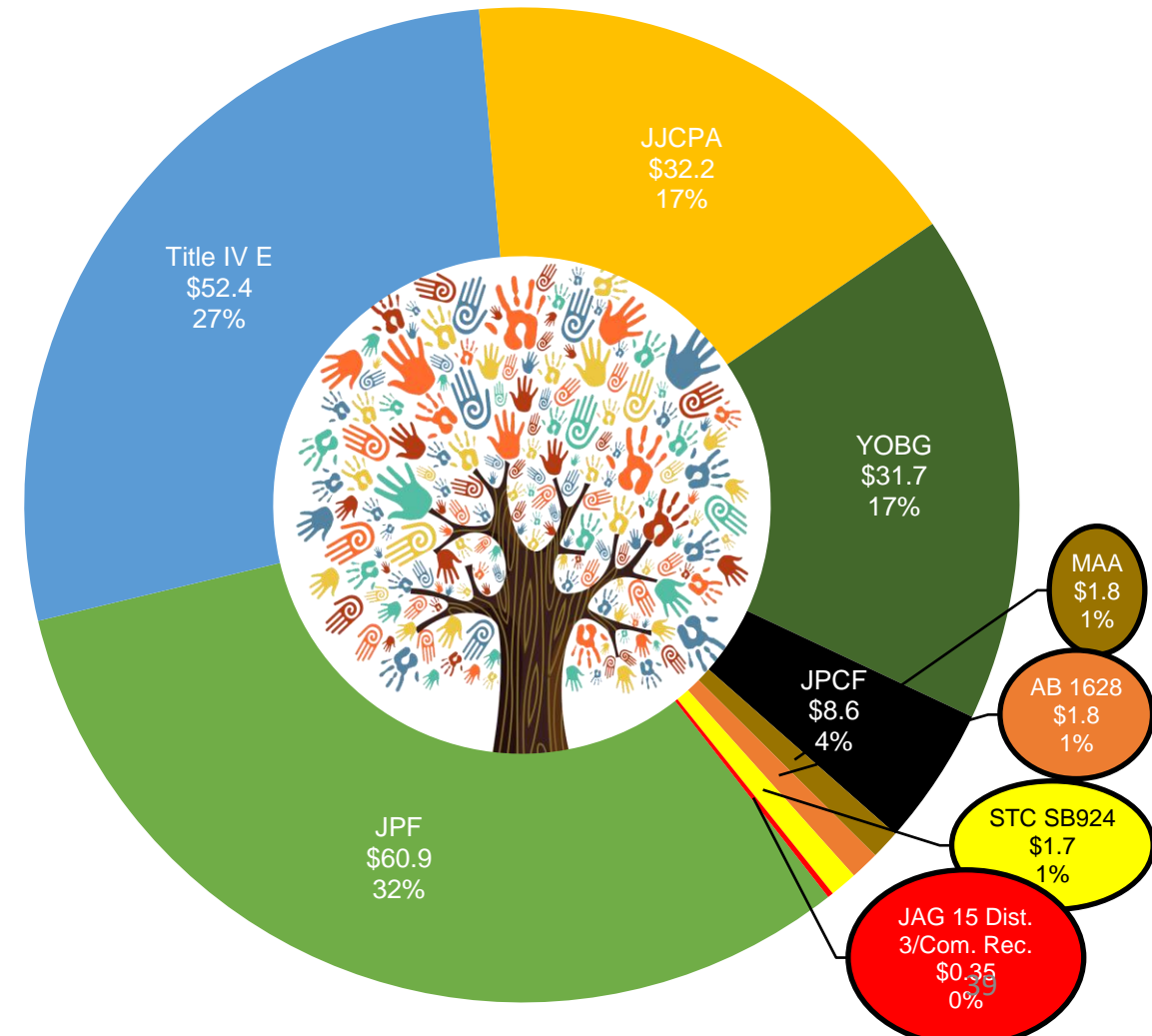
FY 2017 - 2018

TOTAL: \$138,666,751



JUVENILE

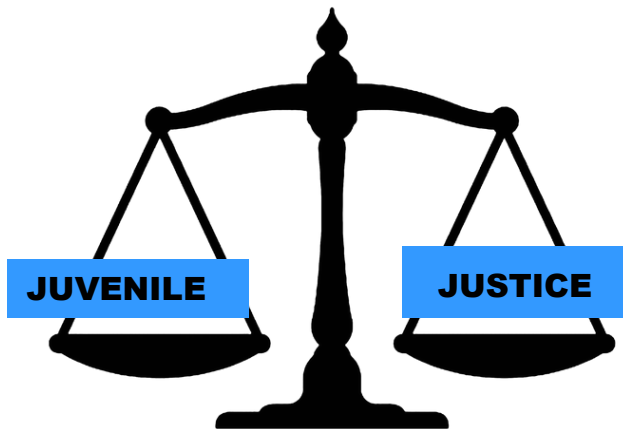
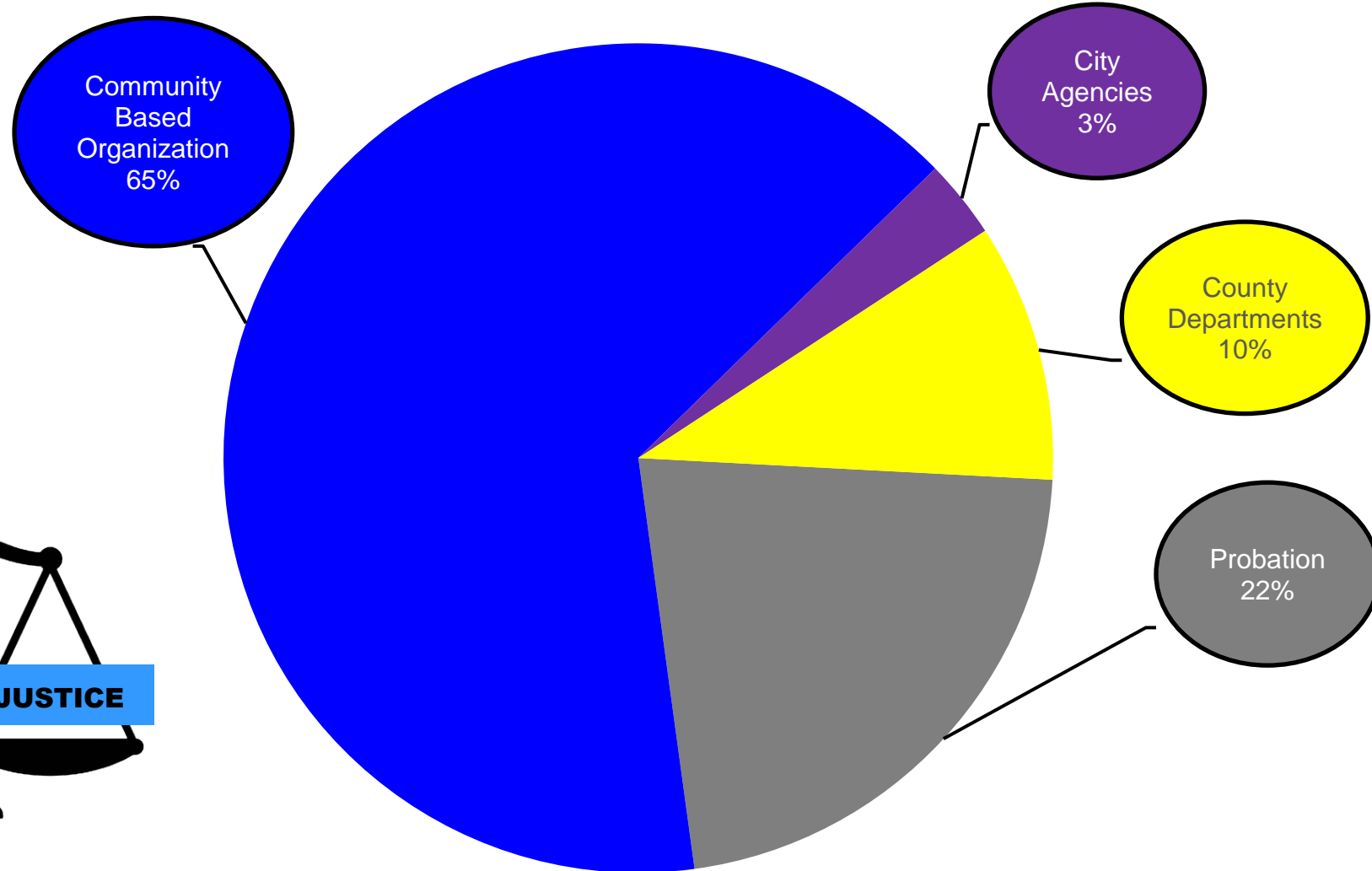
TOTAL: \$191,471,126



\$ = Millions

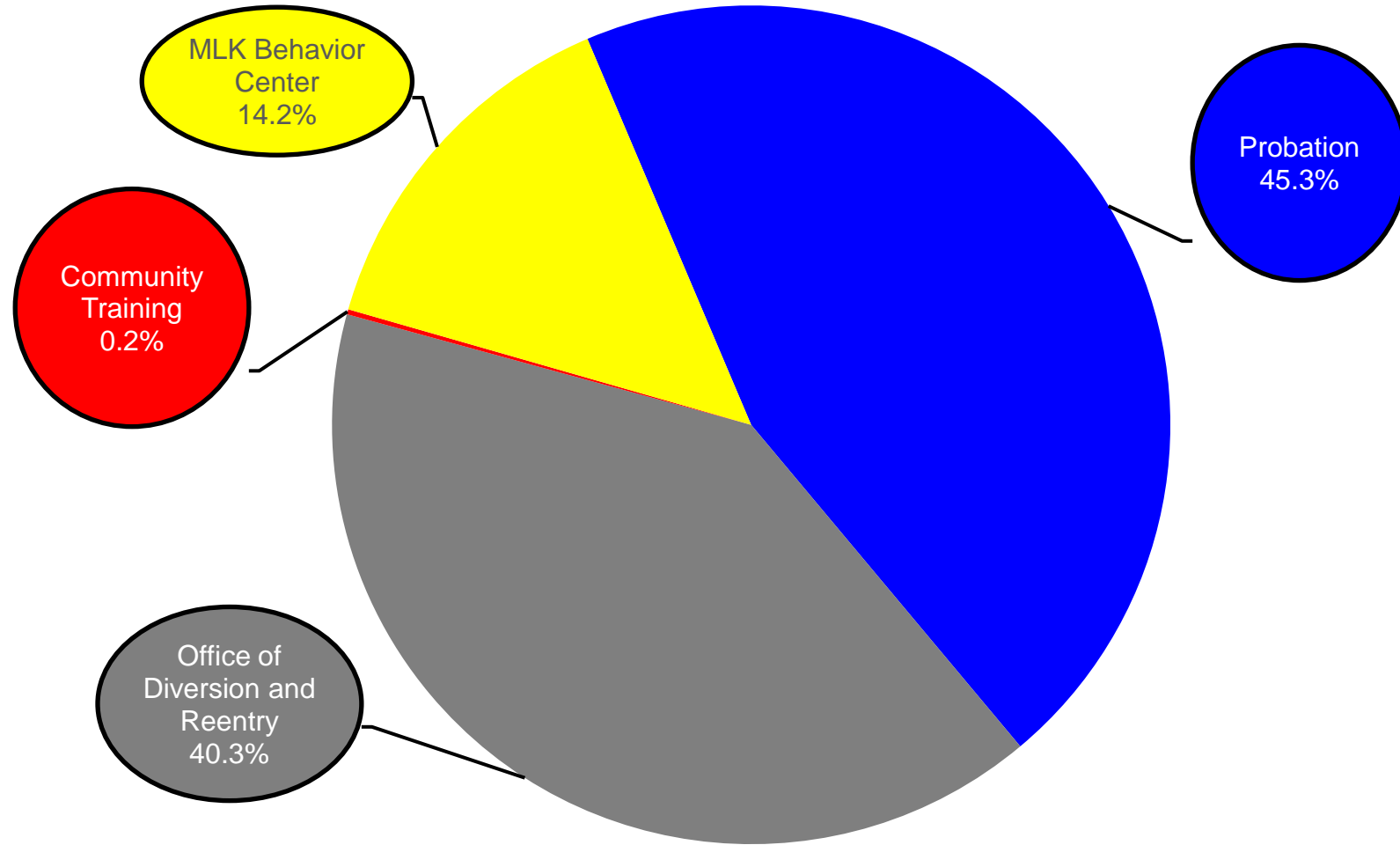
Juvenile Justice Crime Prevention Act

Multi-Year Spending Plan



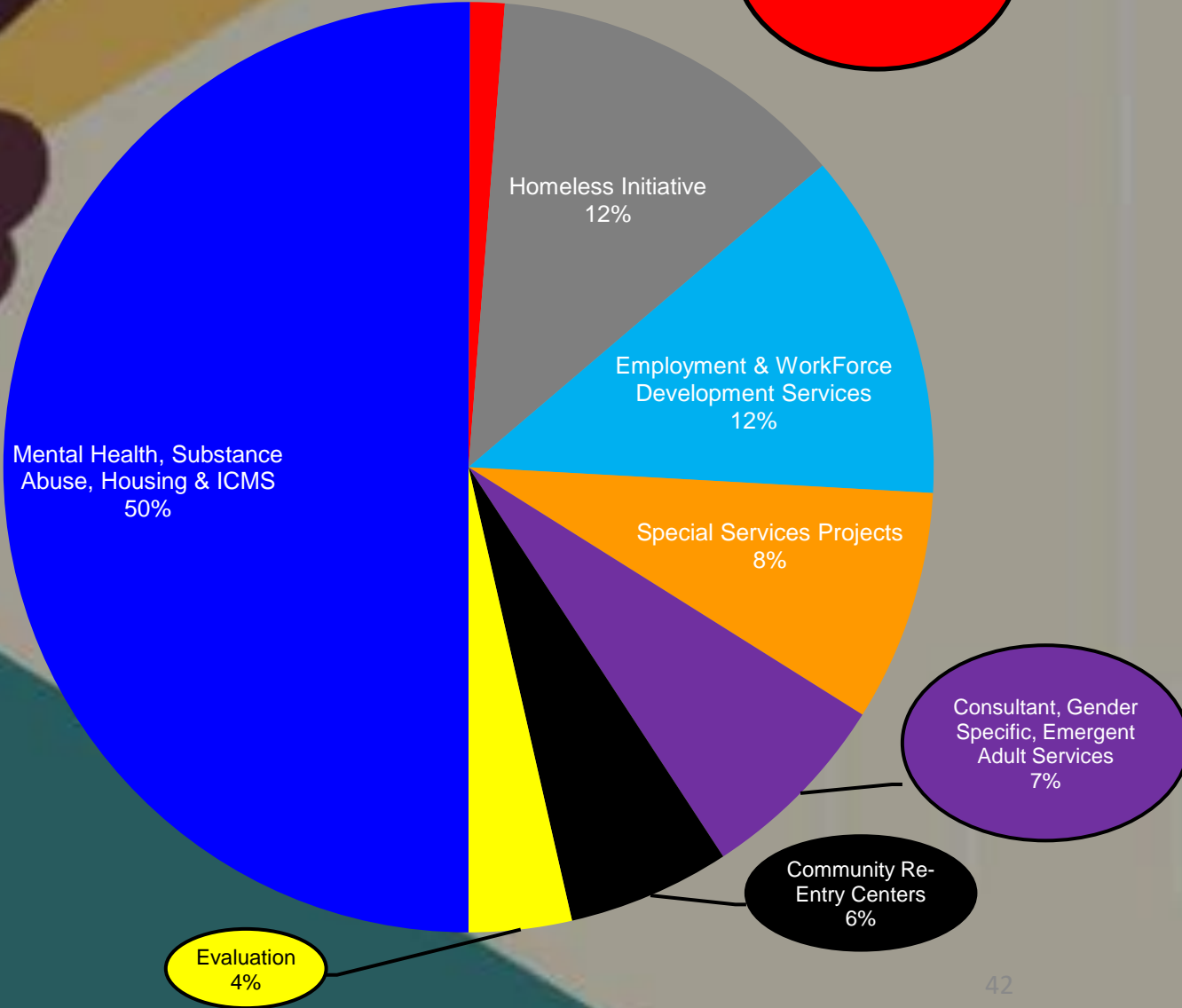
SB 678

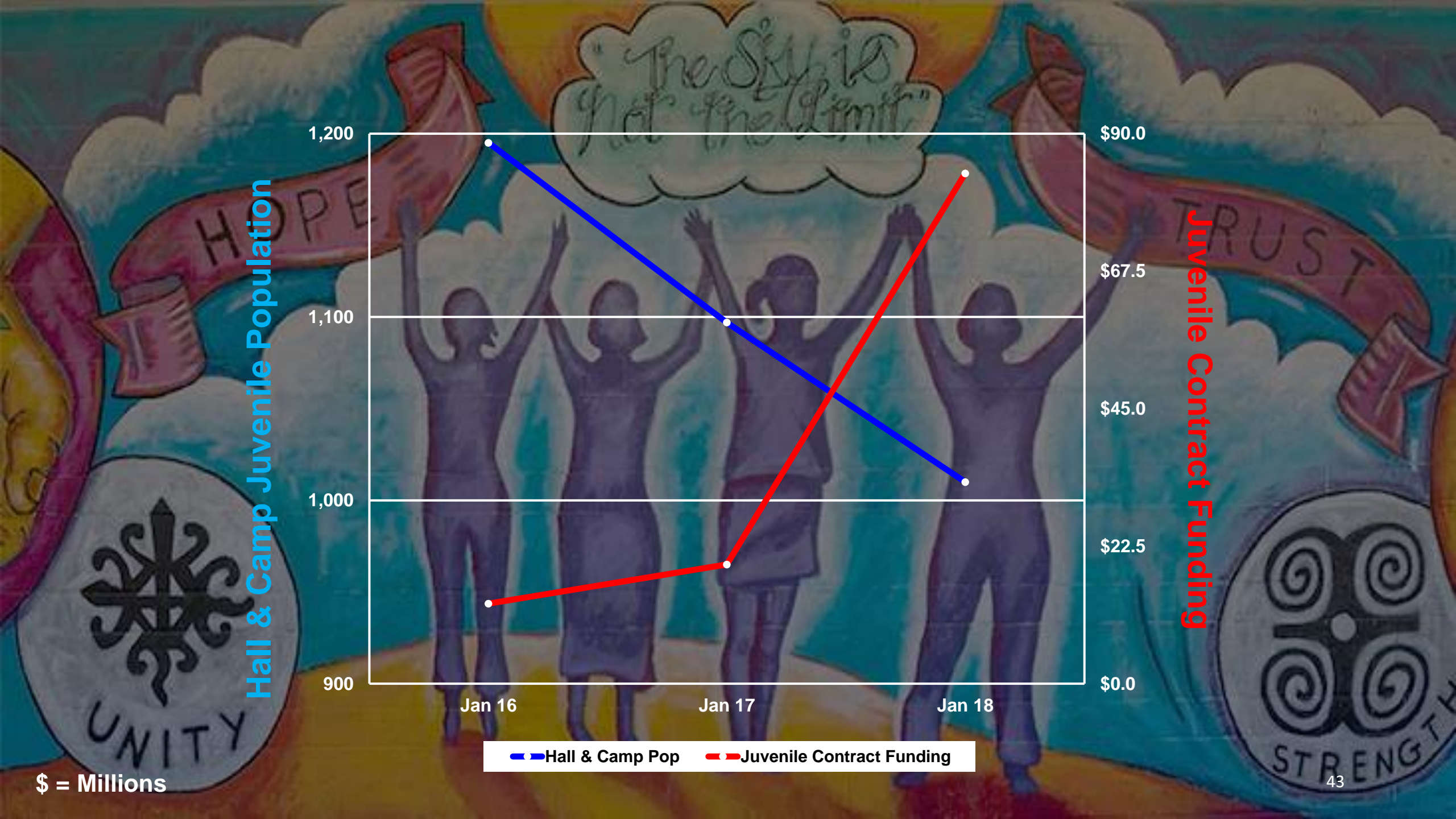
Multi-Year Spending Plan



SB 678 – Office of Diversion & Re-Entry

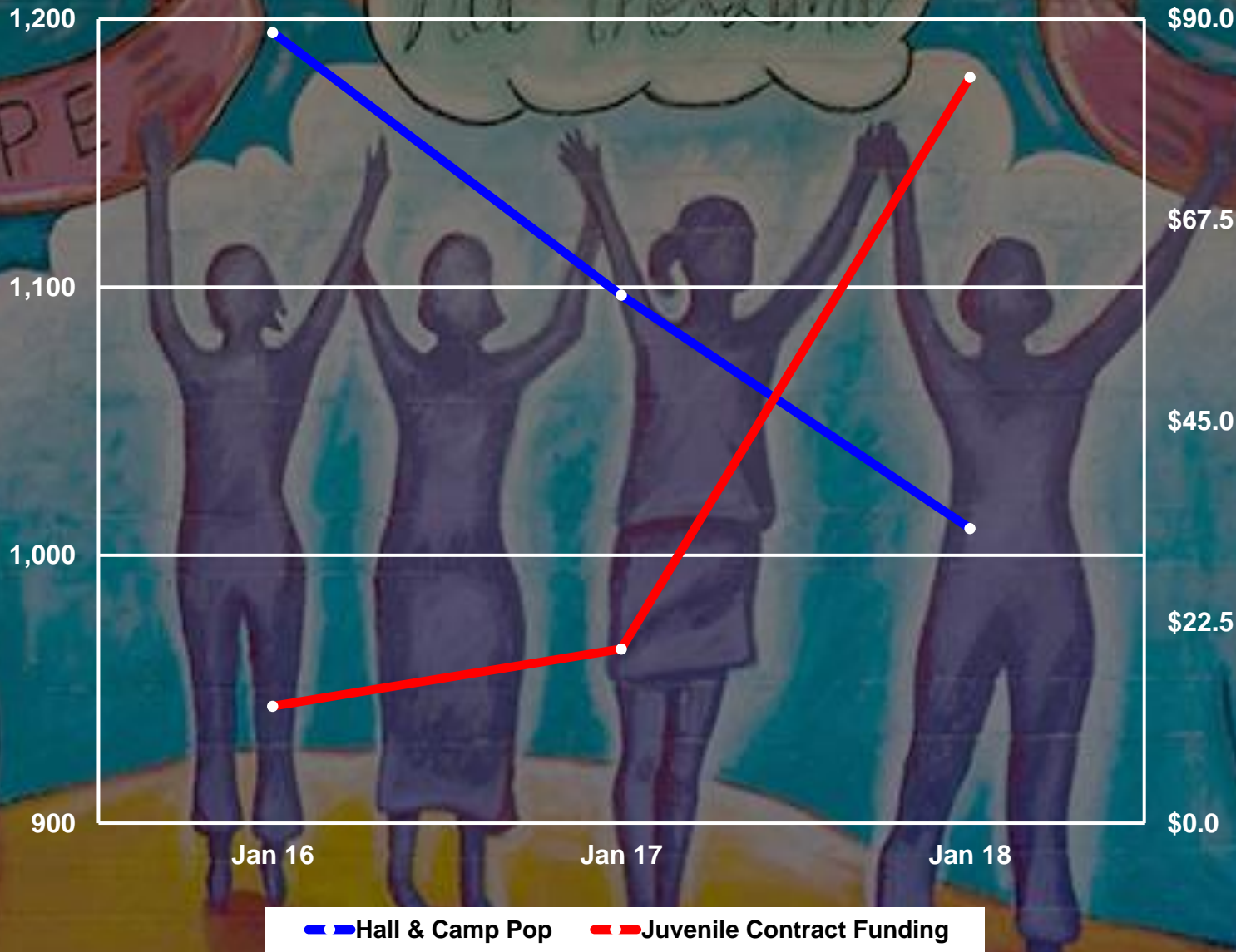
Multi-Year Spending Plan





Hall & Camp Juvenile Population

Juvenile Contract Funding



\$ = Millions

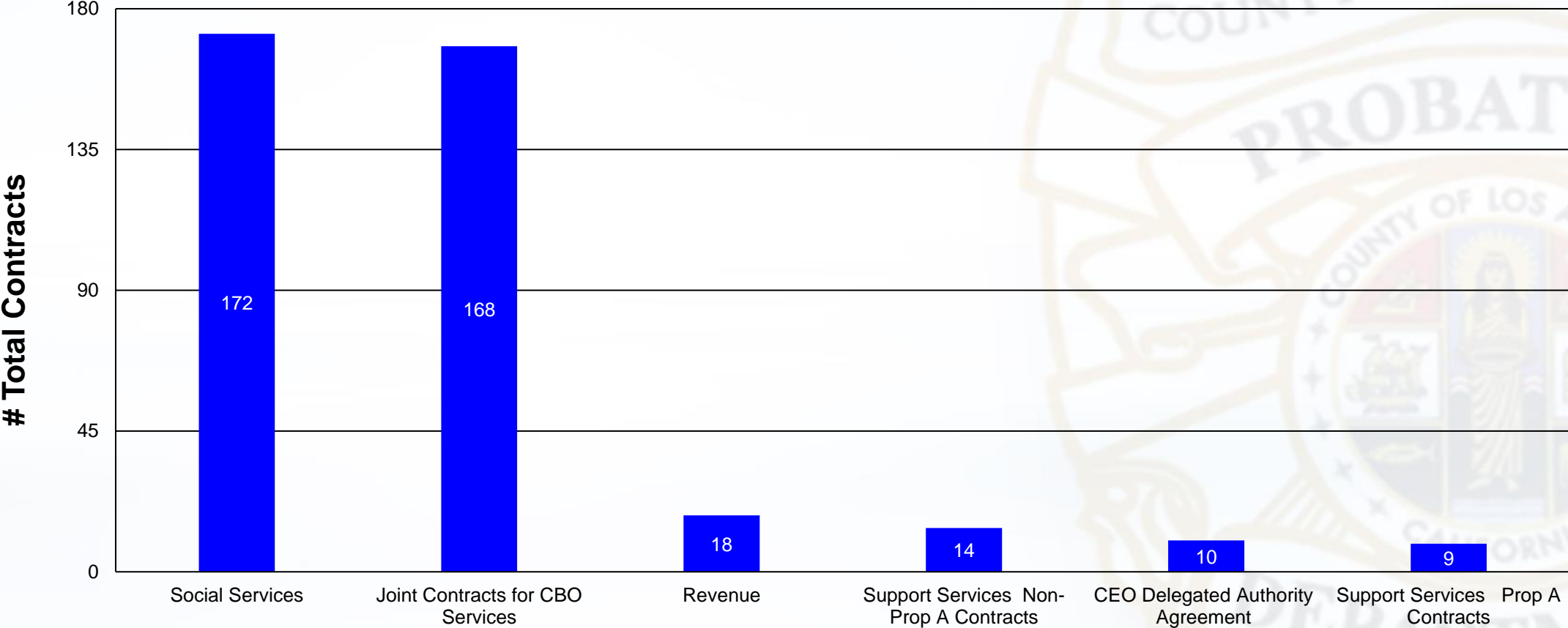


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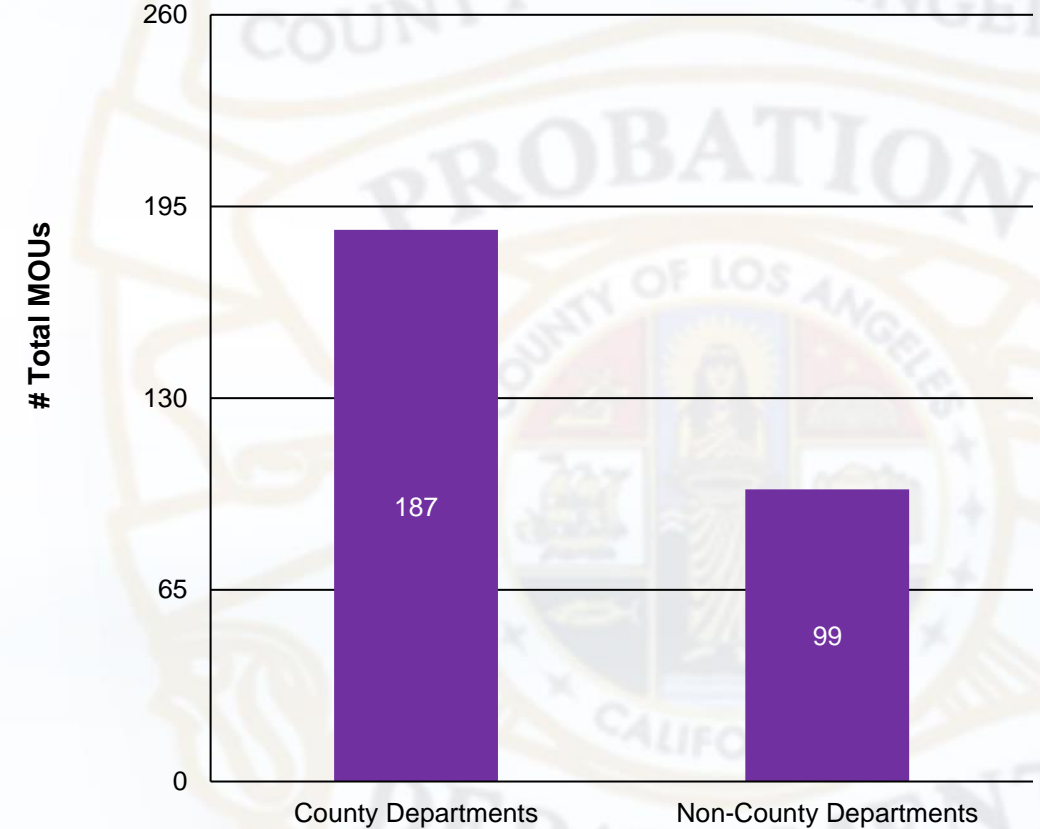
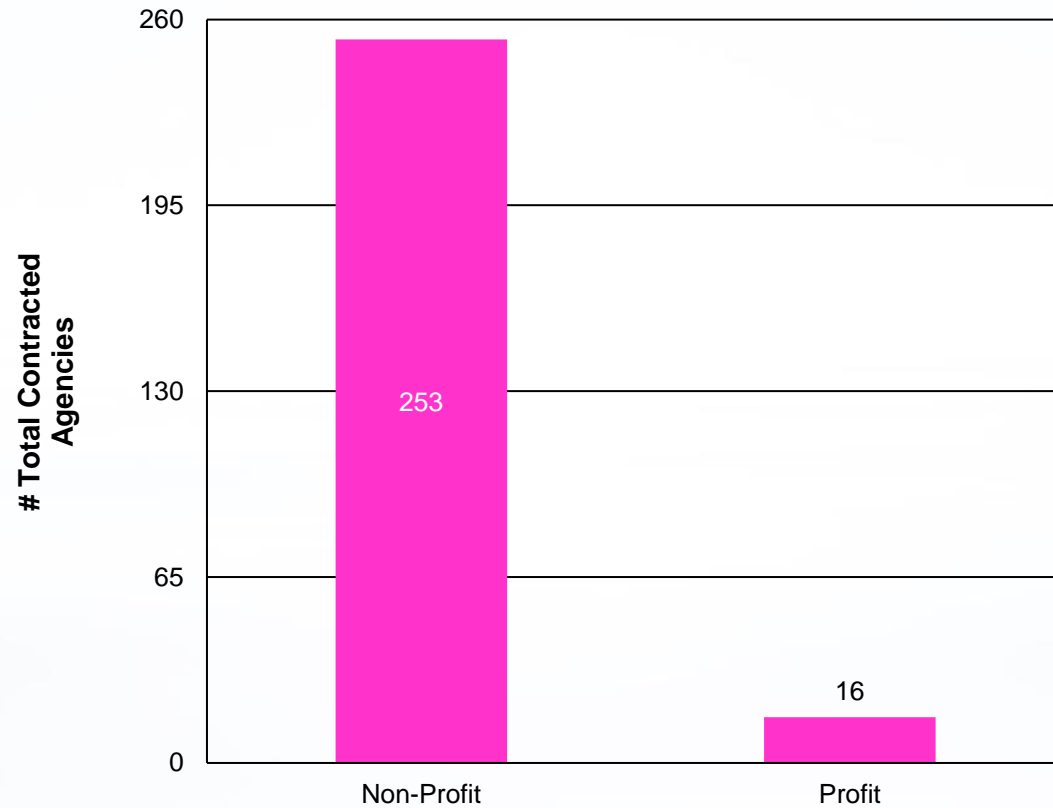
Contracts and Grants



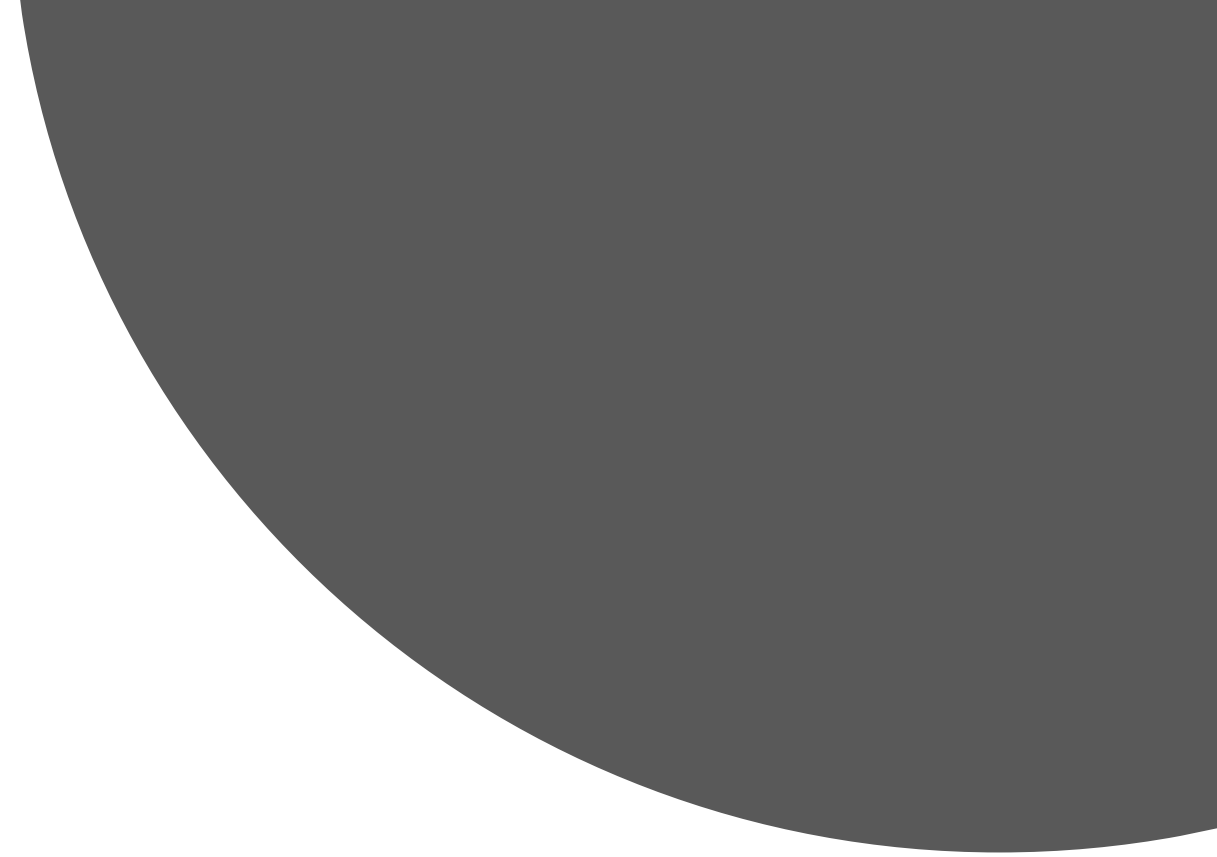
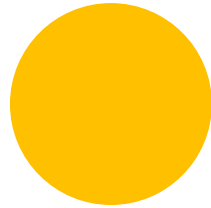
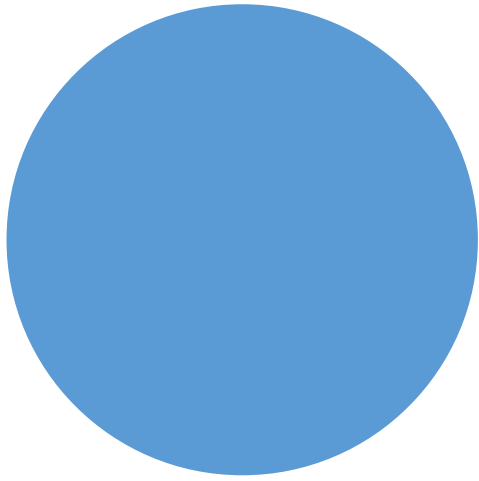
Contracts & Grants



Contracts & Grants



Thank you.



Probation Reform and Implementation Team (PRIT)

Juvenile Justice Crime Prevention Act Presentation

Sheila Mitchell, Chief Deputy

April 17, 2019

JJCC Community Advisory Committee (JJCC-CAC)

Adopted by JJCC March 17, 2017

The purpose of the Community Advisory Committee is to advise the Juvenile Justice Coordinating Council (JJCC), with regard to fulfilling its mission to facilitate multi-agency collaboration and reduce youth crime and to lend the leadership and experience of community stakeholders to the operation of the JJCC, including its development, implementation and annual review and update of the multi-agency juvenile justice plan for JJCPA in Los Angeles.

Resolution

The scope of the work of the Standing Community Advisory Committee shall be:

1. To make recommendations to the JJCC as to the composition of the Council and to further make recommendations as to community representation on the Council.
2. To examine and make recommendations as to the structure and scope of the JJCC in fulfilling its mission. The Community Advisory Committee shall consider other JJCC structures throughout the State of California when making such recommendations.
3. To make recommendations to the JJCC (through the Chair), and subsequently to the Council as to the nature of the programs, strategies and systems enhancements for at-risk youth and youth involved in the juvenile justice system in Los Angeles County.
4. To communicate all recommendations to the Chair of the JJCC after each Community Advisory Committee meeting

The Community Advisory Committee Shall be composed of

- Less than a quorum of the JJCC members and at least one more member of the community-based organization.
- Co-Chairs of the Standing Community Advisory Committee – one from the JJCC and one from the Community membership – shall be elected by the Committee members.
- The Standing Community Advisory Committee will meet at least quarterly, and as needed and be subject to all the rules and regulations of the Brown Act.



Comprehensive Multiagency Juvenile Justice Plan (CMJJP) Task Force

Adopted by JJCC on 3/28/18

- ❖ Comprised of JJCC voting members (less than quorum)

CMJJP Task Force Responsibilities:

- ❖ Develop a timeline and formalized ongoing planning process to redesign the CMJJP, including the spending strategy and plan for base-funding, growth funds and unspent funds
- ❖ Engage the JJCC, Community Advisory Committee and other key stakeholders in the planning process, including identifying and addressing the needs of and gaps in services to youth and families throughout the county, including those resulting from eliminating WIC 236 “voluntary” supervision
- ❖ Develop a revised strategy and spending plan for the CMJJP, to be informed by:
 - ✓ RDA’s evaluation findings and recommendations,
 - ✓ the spending strategy and plan of other relevant juvenile justice funding streams in the County, and the work of other relevant juvenile justice initiatives in the County, and,
 - ✓ to be reviewed and ultimately approved by the JJCC



CMJJP Task Force

SHEILA MITCHELL

PATRICIA SOUNG

KIM BOWMAN

ROBERT DAVIS

JOHNIE DRAWN

JEWEL FORBES

GLORIA GONZALEZ

JOSH GREEN

DENISE MIRANDA

JUAN NAVARRO

BIKILA OCHOA

DENICE PRICE

DIEGO RODRIGUES

KAREN STREICH

Probation Department (JJCC Chair)

Non-Profit Community-Based Organization, District 2 (Co-Chair)

FUSE Fellow, Co-Chair

Non-Profit Community-Based Organization, District 5

Non-Profit Community-Based Organization, District 4

Los Angeles County Office of Education

At-Large Community

Non-Profit Community-Based Organization, District 3

Los Angeles Unified School District

Non-Profit Community-Based Drug and Alcohol Provider

Non-Profit Community-Based Organization, District 1

At-Large Community

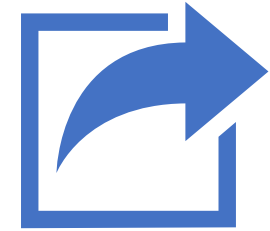
At-Large Community

Department of Mental Health

March 26, 2019 Board Motion (Revised)



The Juvenile Justice Coordinating Council (JJCC) to align the 2019-20 Juvenile Justice Crime Prevention Act (JJCPA) budget with the approved and updated Comprehensive Multi-Agency Juvenile Justice Plan (Plan) to the best of its ability, and otherwise identify the tasks and timeframes for further aligning a 2020-21 JJCPA budget (or subsequent JJCPA budgets) with the Plan;



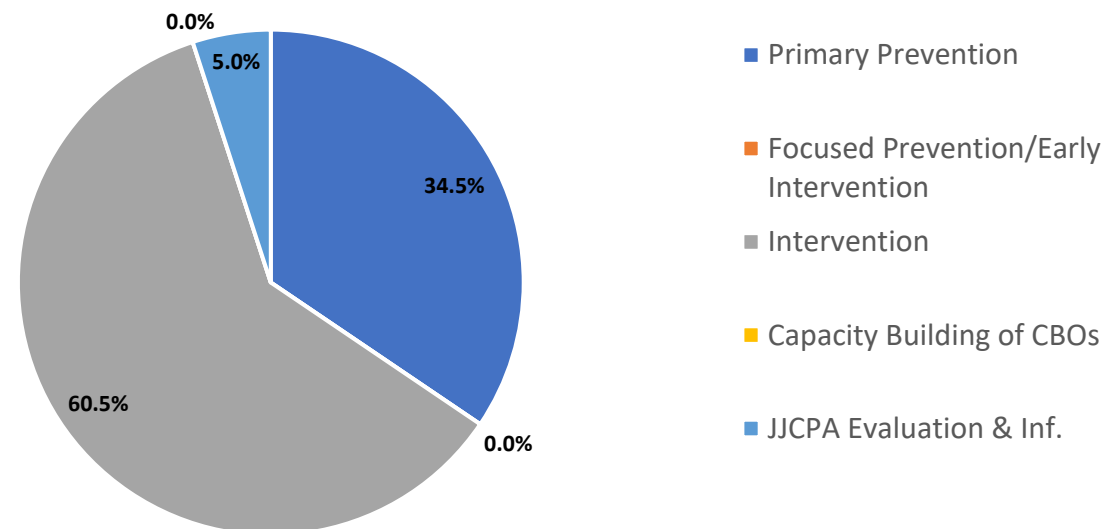
Chief Executive Officer to work with the Chief Probation Officer, as Chair of the JJCC, as well as other Departments previously funded under the Plan that may not be funded under the updated Plan, to assess the overall budget impact a particular JJCPA shift might create and to identify potential pathways forward that are appropriate for that Department, and report back to the Board in writing in 90 days with an update

2019-2020 Projected JJCPA Spending (Base)				
Continuum Category	Base Funds	Change from 2018-19	Allocation	Model Allocation
Primary Prevention	\$ 9,651,836.00	\$ 5,046,055.00	34.5%	40%
Focused Prevention/Early Intervention	\$ -	\$ -	0.0%	25%
Intervention	\$ 16,948,908.00	\$ (8,340,294.00)	60.5%	25%
Capacity Building of CBOs	\$ -	\$ -	0.0%	5%
JJCPA Evaluation & Inf.	\$ 1,399,256.00	\$ 146,000.00	5.0%	5%
	\$ 28,000,000.00	\$ (3,148,239.00)	100.0%	100%

Note:

1. Probation funding decrease of \$8.2 million v. 2018-19
2. DMH funding decrease by \$1.9 million v. 2018-19
3. "Intervention" includes funding for:
 - Arts (\$2 Million)
 - WDACS (\$2 Million)
 - GRYD (\$1 Million)
 - CARE (\$507 Thousand)
4. Some programs re-categorized per Taskforce recommendation (e.g. CARE)

2019-2020 Base

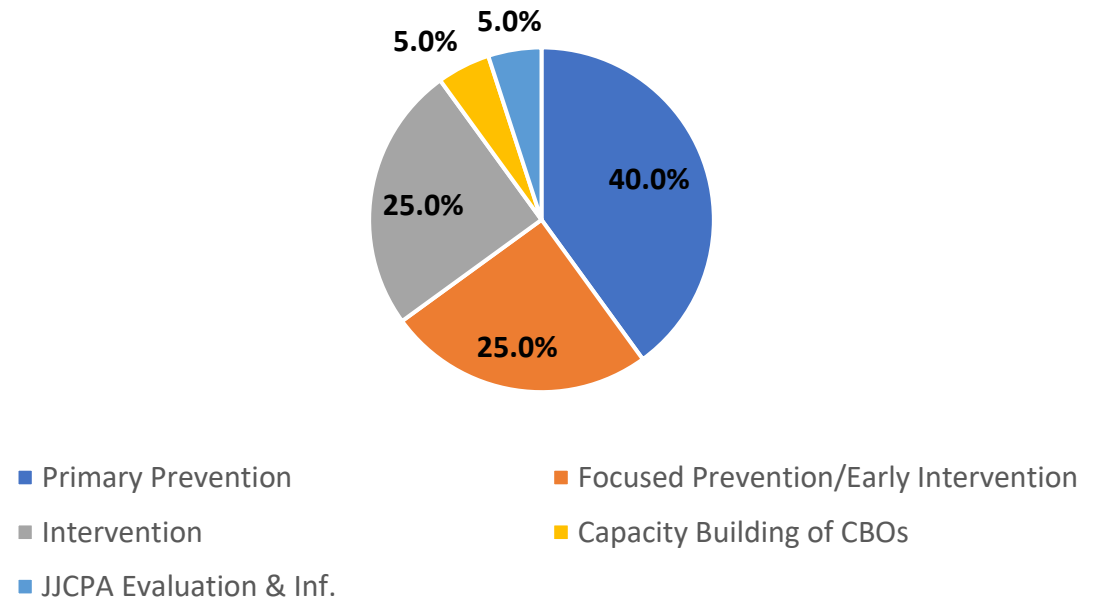


2019-2020 Projected JJCPA Spending (Growth)			
Continuum Category	Growth Funds	Allocation	Model Allocation
Primary Prevention	\$ 5,411,165.20	40.0%	40%
Focused Prevention/Early Intervention	\$ 3,381,978.25	25.0%	25%
Intervention	\$ 3,381,978.25	25.0%	25%
Capacity Building of CBOs	\$ 676,395.65	5.0%	5%
JJCPA Evaluation & Inf.	\$ 676,395.65	5.0%	5%
	\$ 13,527,913.00	100.0%	100.0%

Note:

2019-2020 growth funding level in alignment with model allocation

2019-2020 Growth

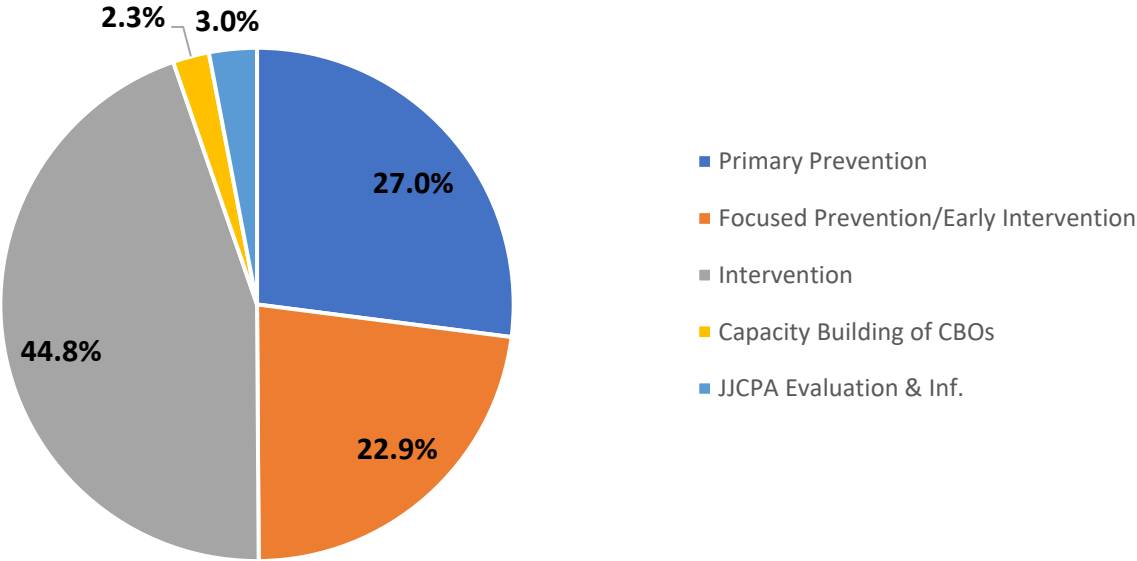


2019-2020 Projected JJCPA Spending by Continuum Category							
Continuum Category	Base Funds	Previously Committed Carryover	Growth Funds	Sub Total	Change from 2018-19	Allocation	Model Allocation
Primary Prevention	\$ 9,651,836.00	\$ 3,566,491.00	\$ 5,411,165.20	\$ 18,629,492.20	\$ (18,627,785.20)	27.0%	40%
Focused Prevention/Early Intervention	\$ -	\$ 12,378,000.00	\$ 3,381,978.25	\$ 15,759,978.25	\$ 5,329,543.25	22.9%	25%
Intervention	\$ 16,948,908.00	\$ 10,548,391.00	\$ 3,381,978.25	\$ 30,879,277.25	\$ 2,901,025.85	44.8%	25%
Capacity Building of CBOs	\$ -	\$ 900,000.00	\$ 676,395.65	\$ 1,576,395.65	\$ 676,395.65	2.3%	5%
JJCPA Evaluation & Inf.	\$ 1,399,256.00	\$ -	\$ 676,395.65	\$ 2,075,651.65	\$ 242,395.65	3.0%	5%
				\$68,920,795.00	\$ (9,478,424.80)	100.0%	100.0%

Totals by Continuum Category (2019-2020)

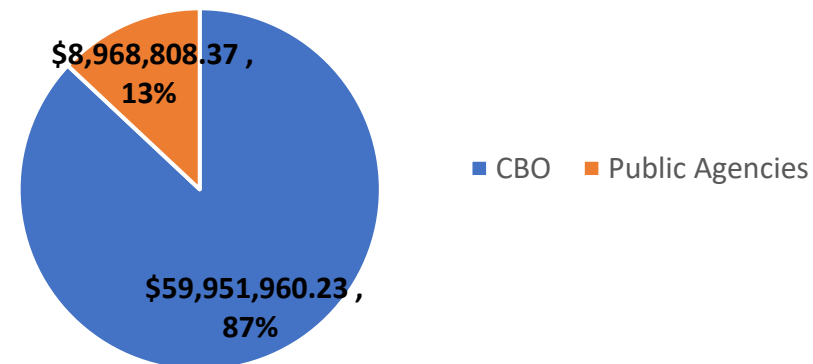
Note:

Probation reduced by 65% v. 2018-19



2019-2020 Projected JJCPA Spending by Organization Type			
Base Funded by Continuum Category ▼	CBO ▼	Public Agencies ▼	Sub Total ▼
Primary Prevention	\$ 9,651,836.00	\$ -	\$ 9,651,836.00
Focused Prevention/Early Intervention	\$ -	\$ -	\$ -
Intervention	\$ 10,461,164.28	\$ 6,487,743.72	\$ 16,948,908.00
Capacity Building of CBOs	\$ -	\$ -	\$ -
JJCPA Evaluation & Inf.	\$ 500,000.00	\$ 899,256.00	\$ 1,399,256.00
Growth Funded by Continuum Category ▼	CBO ▼	Public Agencies ▼	Sub Total ▼
Primary Prevention	\$ 8,977,656.20	\$ -	\$ 8,977,656.20
Focused Prevention/Early Intervention	\$ 15,759,978.25	\$ -	\$ 15,759,978.25
Intervention	\$ 12,348,560.60	\$ 1,581,808.65	\$ 13,930,369.25
Capacity Building of CBOs	\$ 1,576,369.25	\$ -	\$ 1,576,395.65
JJCPA Evaluation & Inf.	\$ 676,395.65	\$ -	\$ 676,395.65
2019-2020 JJCPA Total:	\$ 59,951,960.23	\$ 8,968,808.37	\$ 68,920,795.00
	87.0%	13.0%	

JJCPA 2019-2020 Spending By Organization Type



Trust Balance



Trust Fund Balance as of 2/28/19	\$ 65,784,348	1
Remaining Estimated Base Funded Expenditures (ongoing)	(22,052,220)	2
Estimated Growth Funded Expenditures (one-time).	(11,576,391)	3
Estimated Expenditures Chief's Delegated Authority	(2,850,750)	4
Estimated Growth Funded carryover balance (one-time)	(24,114,246)	5
Estimated Expenditures Delegated to Chief (unspent base funds from prior years)	(49,458)	6
Estimated Pending Revenue from the State	8,386,630	7
Unallocated Balance as of 2/28/19	13,527,913	8

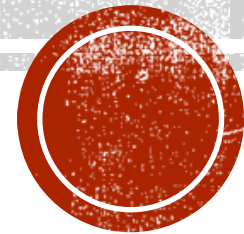
1. Source: Auditor-Controller
2. FY 2018-19 Estimate of \$26.3million. Approximately \$4 million disbursed against trust account.
3. Primarily for Pre-booking Diversion; Expanded, New and Public-Private Partnerships. FY 2018-19 estimate of \$12.1 million, approx. \$487,000 disbursed.
4. Primarily for Arts Commission, Parks After Dar, SOGIE Initiative, LACOE Tutoring, LA Model, DPH Training and Technical Assistance.
5. Carryover of growth funds for one-time funded programs over four fiscal years beginning in FY 2019-20
6. Chief discretionary unspent base funds (unallocated)
7. 2018-19 base revenue allocation of \$27.8 million. Received approx. \$19.4 million.
8. Growth funds received in September 2018, pending JJCC Task Force recommendations due by July 31, 2019.

\$24 Million Carryover

Category of Program/Services	Amount Approved	Date Approved	Forecasted Expenditures FY 19/20	Forecasted Expenditures FY 20/21	Forecasted Expenditures FY 21/22	Forecasted Expenditures FY 22/23
Early Intervention and Diversion Program	\$ 8,000,000	1/26/2015	3,766,714	-	-	
BOS 5 Million	\$ 5,000,000	10/13/2015	1,275,900		-	
Parent Support and Advocacy	\$ 1,000,000	4/6/2016	2,514,282			
Direct Services for At-risk Youth	\$ 1,000,000	4/6/2016				
Cognitive Behavioral Treatment Groups	\$ 700,000	4/6/2016				
Child Sex Trafficking Prevention and Education	\$ 700,000	4/6/2016				
Conflict Resolution in Institutions.	\$ 600,000	4/6/2016				
Front-end Services to Eliminate Need for Detention	\$ 500,000	4/6/2016				
Job Stipends and Vocational Training	\$ 2,000,000	4/6/2016				
Summer/Vacation Strategies (Parks)	\$ 500,000	4/6/2016				
Summer/Vacation Strategies (Arts Commission)	\$ 500,000	4/6/2016				
Curtailment of Gang Activity and Violence	\$ 300,000	4/6/2016				
JJCPA Program Effectiveness and Gap Analysis	\$ 580,000	4/6/2016				
After-School Enrichment Services	\$ 3,687,352	3/29/2017				
Employment	\$ 2,981,391	3/29/2017				
Youth and Family	\$ 818,133	3/29/2017				
Mental Health	\$ 705,657	3/29/2017				
Educational Supportive Services	\$ 207,467	3/29/2017				
Pre-booking Diversion (OYD)	\$ 12,000,000	4/22/2018	3,000,000	3,000,000	3,000,000	3,000,000
Public Private Partnership	\$ 3,238,491	4/22/2018	868,491			
Total one-time funded programs and services	\$ 45,018,491		15,114,246	3,000,000	3,000,000	3,000,000
			\$ 24,114,246			

PROBATION DEPARTMENT BUDGET AND POC OVERSIGHT

Probation Reform and Implementation Team



JJCPA GRANT ADMINISTRATION CASE STUDY

Each year, the County receives approximately \$28 to \$31 million in Juvenile Justice Crime Prevention Act funds, designed for local juvenile justice programs focused on delinquency prevention for at-risk youth.

- For years, large percentages of these funds allocated by the state have piled up or were left unspent.
- Various problems have been identified for the way the County spends or does not spend its JJCPA monies.
- In April 2016, the JJCC legitimized its function and became a very active 27-member body with sustained community engagement.
- In the fall of 2017, concern about spending reached Sacramento however, by last year matters improved.



JJCPA GRANT ADMINISTRATION CASE STUDY

In a Board of Supervisors (Board) Motion on March 26, the Board brought forth the following:

- Reports by Auditor-Controller showed accumulated JJCPA funds and unspent revenue of up to \$36.7 million in 2016 and 2017.
- In the January 2019 quarterly report, the Department noted unspent funds in the amount of \$79.1 million.
- On March 18, the Juvenile Justice Coordinating Council (JJCC), chaired by the Probation Dept, unanimously approved components of an updated Comprehensive Multi-Agency Juvenile Justice Plan (Plan).
- The JJCPA budget presented to the County by Probation was not consistent with the Plan.



JJCPA GRANT ADMINISTRATION CASE STUDY

The Board moved to:

- Direct the JJCC to align the 2019-2010 JJCPA budget to the Plan to the best of its ability.
- Identify tasks and a timeframe to further align the 2020-2010 JJCPA budget with the Plan.
- Direct the CEO and Chief Probation Officer and other departments to assess the overall budget impact with a shift in funding and report back in 90 days.



JJCPA GRANT ADMINISTRATION CASE STUDY

The Board moved to:

- Direct the Auditor-Controller expedite the follow-up audit of the JJCPA funds and present findings and recommendations to the JJCC upon completion.
- Direct the JJCC to develop strategies to both prevent future accumulation of unspent funds, and to quickly spend down the reported \$79.1 million that currently exists in unspent funds.
- Direct the JJCC to formulate a transparent process for applying for and approving any one-time funds.



POC OVERSIGHT, PROPER STEWARDSHIP OF PUBLIC FUNDS AND COMPLIANCE WITH STATE LAW

- The Board has directed POC oversight of the Probation Department in the following areas:
 - Transparency and public accountability
 - Active oversight and monitoring
 - Robust community engagement
 - Complaints and investigations
- The Board outlines in a May 1, 2018, Board Motion, that one of Probation's biggest challenges is to bring the Department under full compliance with operational and fiscal standards.



POC OVERSIGHT, PROPER STEWARDSHIP OF PUBLIC FUNDS AND COMPLIANCE WITH STATE LAW

- The Schiff-Cardenas Crime Prevention Act, passed in CA State Legislature in 2000, and later termed the Juvenile Justice Crime Prevention Act (JJCPA), required the establishment of a local multi-agency Juvenile Justice Coordinating Council (JJCC)
- Each year, the JJCC develops a Comprehensive Multi-Agency Juvenile Justice Plan (CMJJP) and Annual Juvenile Justice Crime Prevention Act Budget. The plan and the budget should align in order for the plan to effectuate intended results.
- In the past several years, the Board has had to take action to expand community stakeholder seats on the JJCC and most recently, to ensure that the budget presented by Probation aligns with the community-informed plan.



POC OVERSIGHT, PROPER STEWARDSHIP OF PUBLIC FUNDS AND COMPLIANCE WITH STATE LAW

- As monitor of the Department's progress towards systemic reform for the BOS, including acting on recommendations from County audits, how can the POC support the Department to comply with state laws and County operational and fiscal standards?
- Can the POC provide support to the preventing the accumulation of unused funds, alignment of the expectations for the use of state funds, and proper fiscal stewardship of public funds?
- How can empowering Probationers to increase community literacy as part of the POC's community engagement mandate increase transparency and accountability?
- How can the JJCC model of community engagement and collaboration be incorporated into the POC's mandate for robust community engagement?





Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

Patricia Soung

Children's Defense Fund



Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

PRIT Questions and Answers



Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

Comment Card Question

Question 2:

What are some ways the POC can use robust community engagement to increase compliance with fiscal standards?



Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

Closing and Next Steps



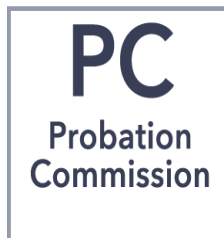


Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

***Thank you for participating.
We look forward to reading your comments.
The last public meeting will be held on
May 11, 2019, at Grace Chapel Church in Lancaster***

Topic: Community Partnerships/Service Delivery





Los Angeles County

PROBATION REFORM AND IMPLEMENTATION TEAM

Upcoming PRIT Community Meeting

Saturday, May 11, 2019: Community Partnerships/Service Delivery

Contact PRIT Public Information Officer

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