



**Health Services**  
LOS ANGELES COUNTY

April 28, 2020

**Los Angeles County  
Board of Supervisors**

**Hilda L. Solis**  
First District

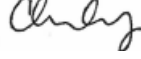
**Mark Ridley-Thomas**  
Second District

**Sheila Kuehl**  
Third District

**Janice Hahn**  
Fourth District

**Kathryn Barger**  
Fifth District

TO: Supervisor Kathryn Barger, Chair  
Supervisor Hilda L. Solis  
Supervisor Mark Ridley-Thomas  
Supervisor Sheila Kuehl  
Supervisor Janice Hahn

FROM: Christina R. Ghaly, M.D.   
Director

SUBJECT: **OFFICE OF DIVERSION AND REENTRY QUARTERLY  
REPORT**

**Christina R. Ghaly, M.D.**  
Director

**Hal F. Yee, Jr., M.D., Ph.D.**  
Chief Deputy Director, Clinical Affairs

**Nina J. Park, M.D.**  
Chief Deputy Director, Population Health

The Department of Health Services, Office of Diversion and Reentry (ODR) was directed by the Board of Supervisors (Board) to provide a quarterly report on the approach to develop and implement county-wide criminal justice diversion for persons with mental and/or substance use disorders and provide reentry support services.

These support services include reducing the number of inmates with mental health and/or substance use disorders in the Los Angeles County Jails, reducing recidivism, and improving the health outcomes of justice involved populations who have the most serious underlying health needs. Additionally, included in this reporting period, ODR's efforts in response to COVID-19.

Please find the attached quarterly report in dashboard format for January-March 2020. The next quarterly report will be provided July 2020.

If you have any questions you may contact me or your staff may contact Peter Espinoza, Retired Judge, Director of ODR at (213) 418-3643.

CRG:pe

Attachment

c: Chief Executive Office  
County Counsel  
Executive Office, Board of Supervisors

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# OFFICE OF DIVERSION AND REENTRY

Quarterly Report January to March 2020



Health Services  
LOS ANGELES COUNTY

# ODR MISSION

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- **Develop and implement county-wide criminal justice diversion for persons with mental health and/or substance use disorders and provide reentry support services to vulnerable justice involved populations.**
- **The goals of ODR include reducing the number of inmates with mental health and/or substance use disorders in the Los Angeles County Jails, reducing recidivism, and improving the health outcomes of justice involved populations who have the most serious underlying health needs.**

# ODR RESPONSE TO COVID-19

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- ODR quickly opened a 40 bed “Covid-19 Symptomatic Site” in order to isolate and house people in ODR interim housing sites who had become symptomatic.
  - The site, staffed with nursing, has single rooms and allows for close monitoring of patients who after the necessary period may return to their regular housing site.
- ODR also launched 211 beds serving medically fragile individuals eligible for release from LA County jails. These beds offer the standard ODR high level of care including specialized nursing and psychiatric care at each site.
  - ODR is working with the Homeless Initiative and LAHSA to bring 400 hotel beds.
- ODR submitted a request for consideration of release of 256 medically fragile, COVID-19 vulnerable people to Supervising Judge of the Criminal Division, Judge Samuel Ohta.
  - This list was comprised of people in jail who were HIV positive and/or housed in the jail Correctional Treatment Center, or hospital section.

## **ODR RESPONSE TO COVID-19**

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- Although DOORS has physically closed in response to COVID-19, ODR is still accepting referrals and all its providers are working remotely with their clients and scheduling biweekly via Zoom meetings to discuss service delivery updates, and review cases and referrals.
- ODR has provided PPE directly to interim housing providers, both independently and in collaboration with HFH. ODR continues to ensure its providers have adequate PPE in order to serve its patients.
- Given the surge in clients needing transportation from the jail, ODR obtained DHS unused vans and established an ODR team to transport patients from the jail while practicing social distancing, using appropriate PPE and conducting a cleaning regimen after each transport to disinfect vehicle appropriately.

# ODR APPROACH

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- **The Assessment:** ODR carefully and thoroughly assesses each individual patient in custody, both clinically and legally before requesting a court date to have that person removed from custody and placed into ODR's programs.
- **The Hearing:** Whether or not an individual patient is placed into an ODR program is determined by a judge during an adversarial process where prosecution and defense argue their positions.
- **The Conditional Release:** If the judge allows release, the patient is ordered to ODR, and only an ODR program may pick-up the individual from jail.

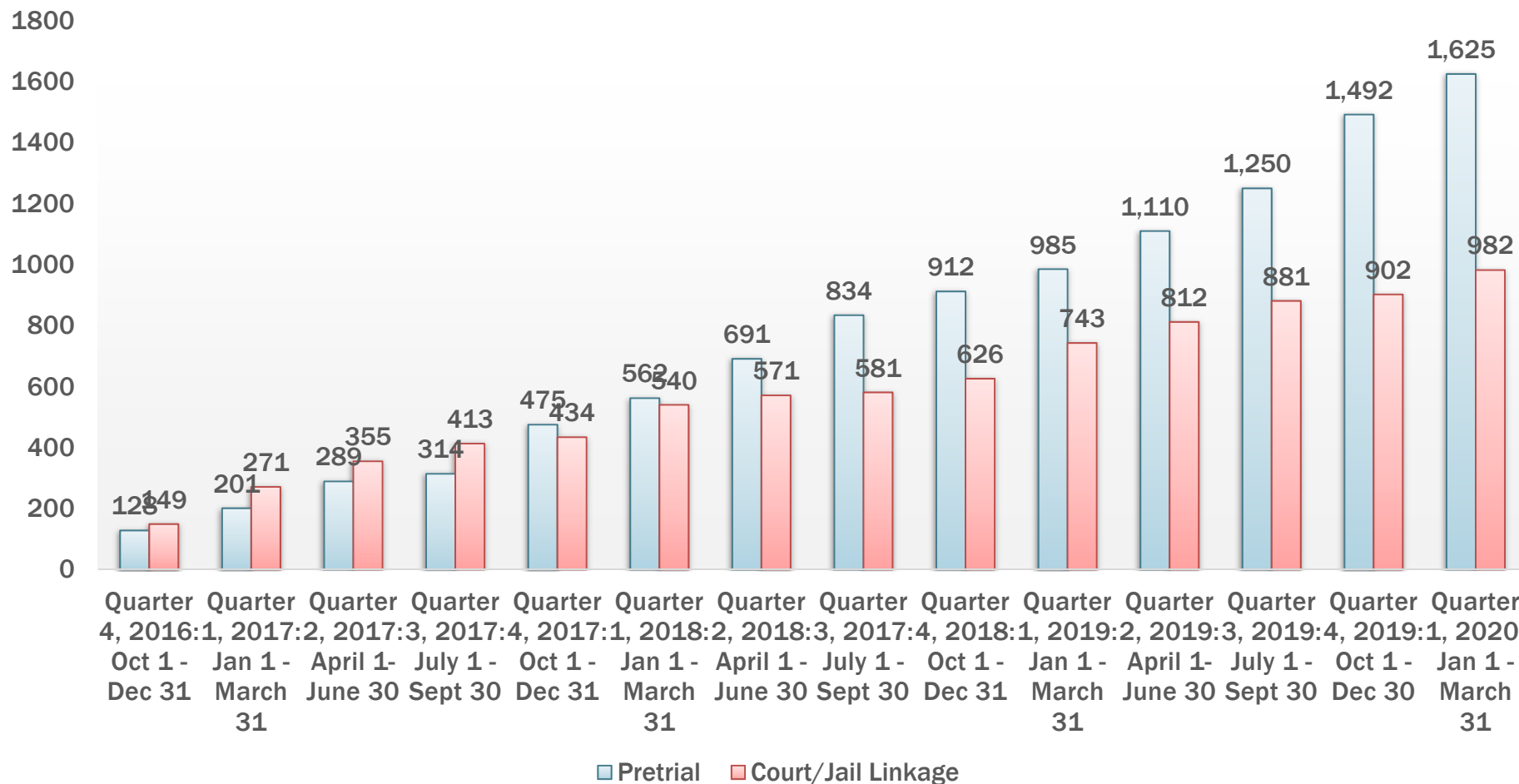
# ODR HOUSING

- A permanent supportive housing and treatment program that serves individuals who are incarcerated in the Los Angeles County Jails, are homeless, and have a serious mental health disorder.
- Clients are connected to interim housing upon release and continue on to permanent supportive housing.
- Since August 2016, ODR has served 2,607 homeless clients.



# ODR HOUSING CLIENTS SERVED EACH QUARTER

Number of Clients Ever Referred/Assigned/Released to Housing



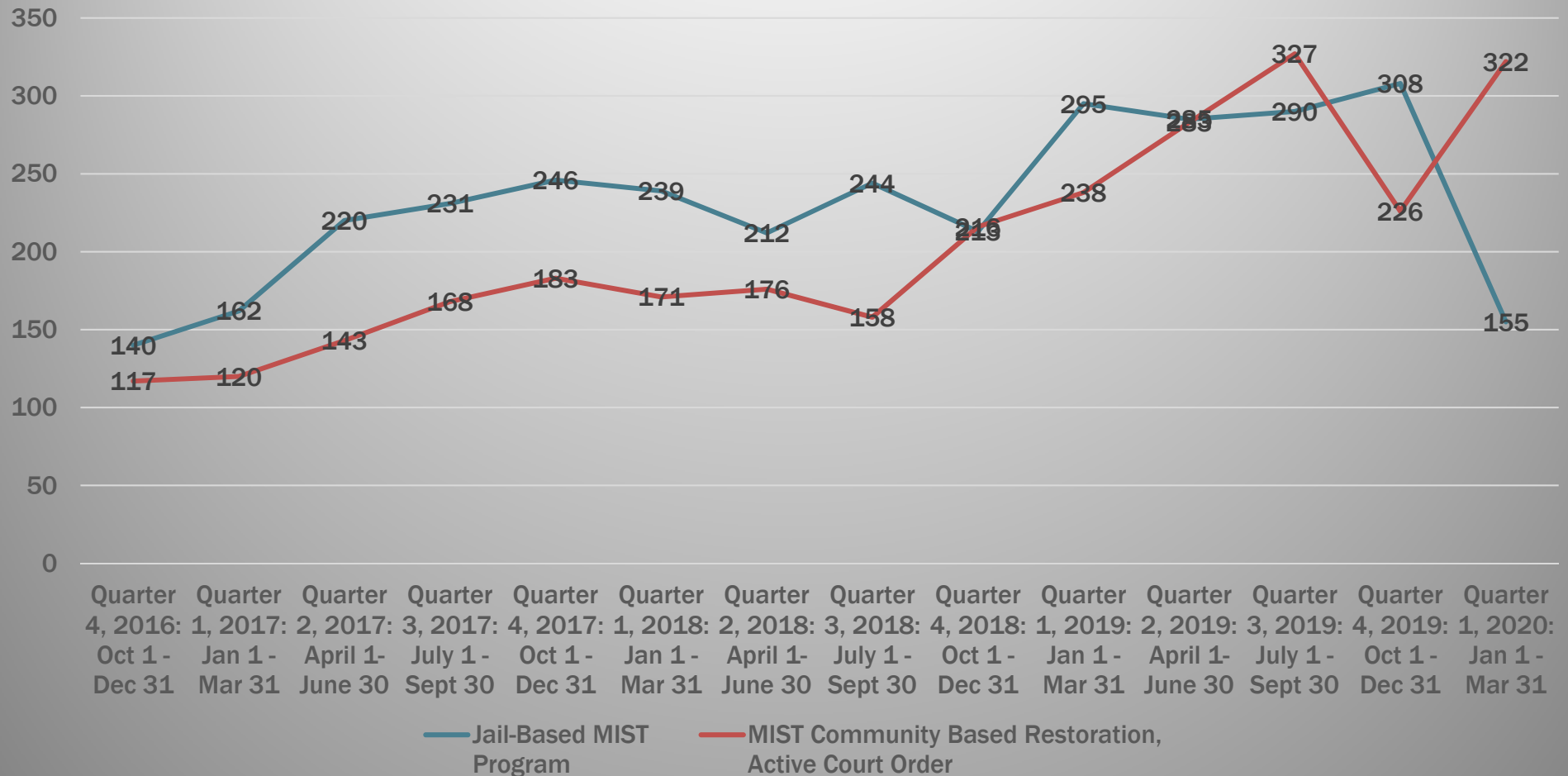
# **MIST-COMMUNITY BASED RESTORATION**

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- **The Misdemeanor Incompetent to Stand Trial-Community Based Restoration (MIST-CBR) program diverts individuals facing misdemeanor charges who are found incompetent to stand trial into community based settings to be restored to competency.**
- **Since October of 2016, 2,027 clients have been removed from jail and connected to community based treatment including community outpatient, inpatient, Institutes for Mental Disease (IMD), and supportive housing programs.**

# MIST-CBR CLIENTS SERVED EACH QUARTER

Number of Clients Ever Released to Housing



# **FIST-COMMUNITY BASED RESTORATION**

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- In July 2018, ODR launched the **Felony Incompetent to Stand Trial-Community Based Restoration (FIST-CBR)** program to divert individuals facing felony charges who are found incompetent to stand trial into community based settings to be restored to competency.
- Since July 2018 a total of **507** clients have been removed from jail and connected to community based treatment including through **PC 1370 (a)(1)(G)** which allows those on the list who have become competent to be adjudicated and diverted to housing and care in the community.

## **DEPARTMENT OF STATE HOSPITALS DIVERSION**

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- In 2018 California passed legislation creating a new way for courts to authorize pre-trial diversion for individuals with serious mental disorders who are charged with certain felony or misdemeanor crimes.
- Since the launch of the program on March 1, 2019 to March 31, 2020, the Department of State Hospital Mental Health Diversion (DSH Diversion) program diverted **99** clients (**21** between Jan to March 2020).
- As part of the legislation, funding was set aside for LA County to divert clients who are likely to become FIST. ODR was awarded a contract by the Department of State Hospitals to serve 200 individuals over three years.

## ODR HOUSING MATERNAL HEALTH DIVERSION PROGRAM

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- Under the directive of the LA County Board of Supervisors, ODR has prioritized diverting pregnant women from the jails to the community with supportive services and housing provided by ODR. ODR Housing Maternal Health Diversion Program launched in April 2018.
- A majority of these pregnant women reside in specialized interim housing settings that allow women to remain with their children until they can move into permanent supportive housing.
- As of December 2018, **137** pregnant women were diverted from LA County Jails with **112** currently active. Between Jan-March 2020, **13** new pregnant women entered the program and **40** women are currently in permanent supportive housing.

## **OLIVE VIEW MEDICAL CENTER INPATIENT PSYCHIATRIC UNIT**

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- **18-bed ODR Psychiatric Unit at Olive View-UCLA ("6C") opened July 16, 2018 and serves the most acute psychiatric patients in custody.**
- **Patients come primarily from the jail's Forensic Inpatient Unit (FIP) watch list.**
  - **Patients are selected based on acuity and ability to divert charges.**
  - **6C addresses the acute psychiatric bed crisis in the jail and helps LAC meet its obligations under the DOJ settlement agreement.**
- **Since inception (July 16, 2018), we have admitted 268 patients (41 between Jan to March 2020) with a combination of clients from ODR's FIST, MIST and ODR Housing programs.**
  - **268 have graduated (stepped down to a lower level of care).**
  - **Average length of stay of graduates: 44 days.**

## LAW ENFORCEMENT ASSISTED DIVERSION (LEAD)

- Law Enforcement Assisted Diversion (LEAD) is a community diversion program that aims to reduce recidivism and increase public safety.
- Provides individuals at high risk of recidivism for substance use and/or prostitution offenses with harm reduction based case management, housing, mental health and substance use treatment, and supportive services.



### LEAD South Los Angeles/North Long Beach

- Launched November 2017
- 318 clients referred; 158 enrolled (Goal: 300 referred; 160 enrolled)
- 84% were homeless at time of referral; currently 125 clients in permanent housing and 12 clients in interim housing.

### LEAD Hollywood

- Launched May 2019
- 48 clients referred; 37 enrolled (Goal: 100 referred; 60 enrolled)
- 100% were homeless at time of referral

## **OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)**

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- ODR has launch the DHS Overdose Education and Naloxone Distribution Program (OEND). Naloxone is a medication used to reverse opioid overdose.
- **Populations:** OEND aims to reach individuals who have recently been released from incarceration and the broader reentry population, and high-risk individuals who encounter DHS programs and who are likely to be present at the scene of an overdose.
- **Program Participation:** To date, 57 programs (either DHS or DHS-contracted) have registered to participate in the OEND program.

## OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)

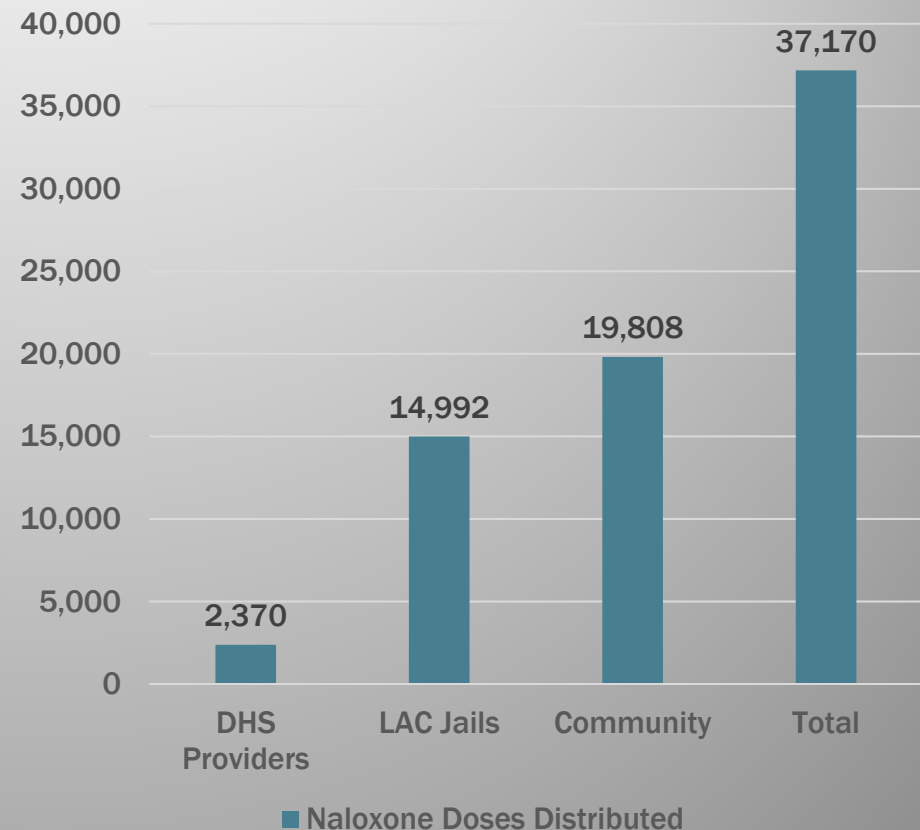
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- **Training:** In jails (with naloxone provided on release), community outreach, housing and service settings including the Community Reentry Center.
- **Videos:** In June 2019, filming was completed for a series of overdose education videos intended for use in: LA County jails, the Probation Department, street outreach, housing sites, and substance use treatment centers.
  - Partnership with LASD to play videos in secure jail release areas.
  - Videos will be made available online, for free.
- **Naloxone Distribution:** Vending machines were installed in the secure release areas of IRC and CRDF to provide free naloxone to all individuals being released from LAC jails.

## OVERDOSE EDUCATION + NALOXONE DISTRIBUTION PROGRAM (OEND)

- Trains and provides naloxone, an opioid overdose reversal medication, to people at risk or likely to be in a position to respond to an opioid overdose.
- Priority populations: reentry due to elevated risk of overdose death, people who use drugs and people experiencing homelessness.
- Launched Sept. 2019 with LAC jail launching December 2019.
- Filmed and made public 8 educational videos.
- Distributed **37,170** naloxone doses.
- Opened 3 new access sites.

Naloxone Doses Distributed



# BREAKING BARRIERS

- **Breaking Barriers** is a 24 month rapid rehousing program that provides short term rental subsidies, employment services and case management to adult felony probationers in LA County.
- **Primary goals are to:**
  - Reduce recidivism to jail and prison
  - Increase housing retention
  - Maintain employment
- Since the beginning of July 2015, Breaking Barriers has served **542** individuals (**27** clients between Jan to March 2020) and has **170** clients currently in permanent housing.

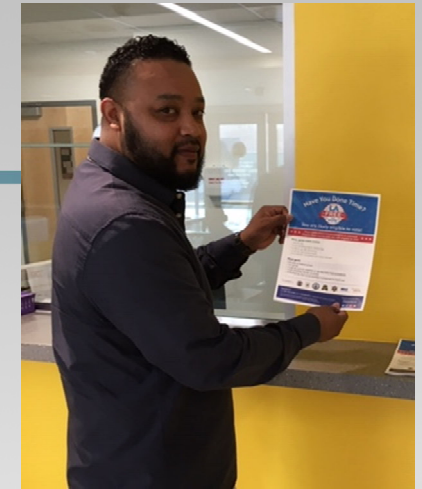
# LA FREE THE VOTE- CAMPAIGN TO EDUCATE & REGISTER JUSTICE INVOLVED VOTERS

Forward Motion between  
Jan-March 2020

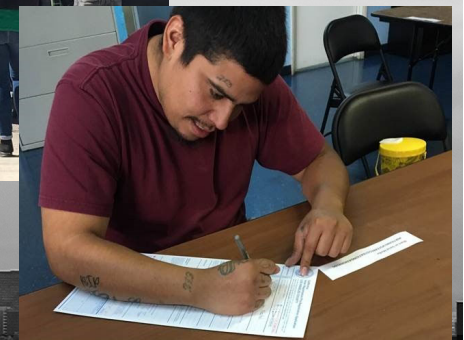
- Taskforce members and community partners educated and mobilized justice involved individuals for the primary.
- LA Voice became a contractor with ODR for community organizing services related to this initiative.
- The Department of Probation posted flyers created by LA Voice listing the 3 closest voting centers to each area office within the office.
- Over 842 justice involved individuals were registered leading up to the March primary election. This includes 694 incarcerated individuals registered through LARRP but does not include the number of incarcerated individuals registered by LASD staff directly.



LA Voice registers voters



DPOs post  
informational flyers



Shields for Families helping members register and  
get to the polls.

# PROPOSITION 47 ROUND 1 UPDATE

- **ODR Proposition 47 funds are being allocated to the following programs:**
  - **Reentry Intensive Case Management Services (RICMS):** a case management and systems navigation program serving the justice involved population. Services are delivered by Community Health Workers who have lived experience of reentry and incarceration. (see slide 22).
  - **Reentry Interim Housing:** supportive residential settings for homeless clients to meet the needs primarily of RICMS clients.
  - **Camp Gonzales:** a former juvenile camp is being reimaged into a vocational and rehabilitative center slated to open in 2020. ODR's Proposition 47 funds will be used towards bridge housing beds for justice-involved clients and will include vocational programming.

## **PROPOSITION 47 GRANT ROUND 2 AWARD**

- **BSCC awarded ODR a second round of Proposition 47 grant funds totaling \$18,616,627 for 2019 through 2023. The new funds will be used to:**
  - **Continue to provide RICMS and reentry interim housing services and implement new employment and training services focused on career pathways in high-growth sectors.**
  - **ODR released a work order solicitation for the “Skills and Experience for the Careers of Tomorrow” or SECTOR program. The SECTOR program will offer occupational skills-training and paid work experience programs for careers in high-growth sectors combined with intensive case management, connection to behavioral health and other supportive services, and cognitive behavioral interventions to prevent recidivism. Due to the COVID-19 pandemic, the deadline for submissions has been delayed to May 15. ODR anticipates launching the program late summer.**

## **REENTRY INTENSIVE CASE MANAGEMENT SERVICES (RICMS)**

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- Wraparound care coordination and service navigation for justice involved individuals to improve health outcomes and reduce recidivism. Services are provided by Community Health Workers with lived experience in the justice system.
- Program has developed a relationship with California Department of Corrections and Rehabilitation (CDCR) to pilot parole referrals into RICMS. It will expand the pilot in September to serve additional SPAs.
- Program is piloting a co-location of community health workers at probation area offices to strengthen probation referrals.
- Program has grown to 29 providers and 80+ Community Health Workers.
- Program launched in April 2018 and has served 9,696 justice involved individuals. The program has served 2,507 newly enrolled clients between Jan to March 2020. Referrals come from probation, CDCR, county jails, and community based organizations.

# INVEST PROGRAM

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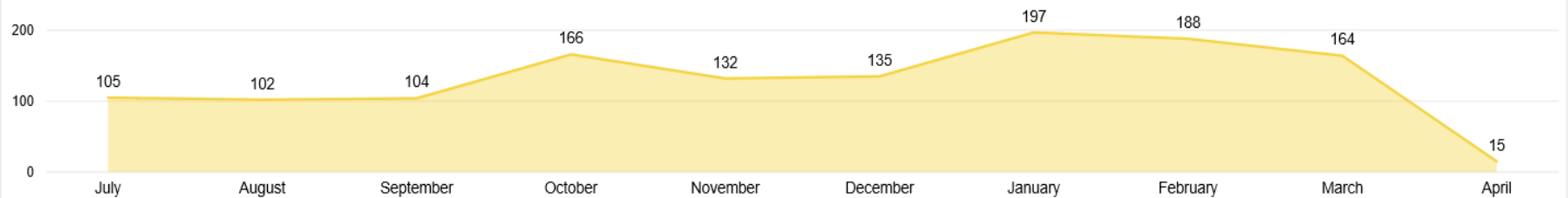
- INVEST launched in January 2018. This collaboration between Probation, Workforce Development Aging and Community Services (WDACS), and ODR provides adult felony probationers a path to living wage employment through individualized employment support services and training.
- The INVEST program offers career development planning, training, and support to clients from two co-located Probation Officers and two INVEST-dedicated AJCC staff in WDACS American Job Centers of California (AJCC).
- Currently, **1,079** individuals are enrolled. Once at capacity, the program anticipates serving **600** clients per year.

# INVEST BY THE NUMBERS

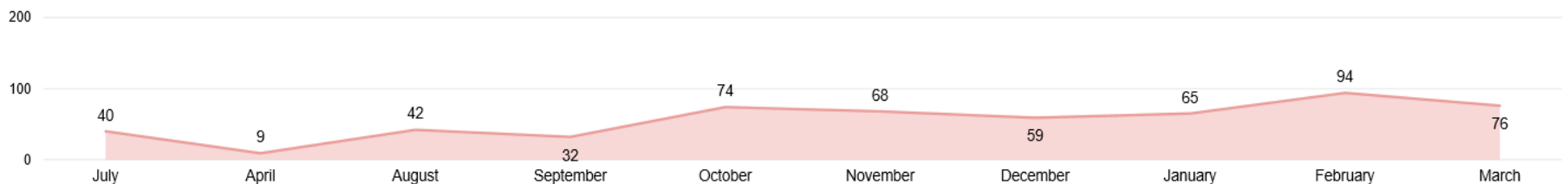
## Monthly High-Level Summary

Referrals Submitted	Referrals in Progress	Enrolled in INVEST*	Participants Trained	Participants in Subsidized Employment	Participants Exited	Unsubsidized Employment Rate
2,612	473	1,079	225	154	528	52.3%

Referrals Submitted FY 2019-2020



Enrollments in INVEST FY 2019-2020

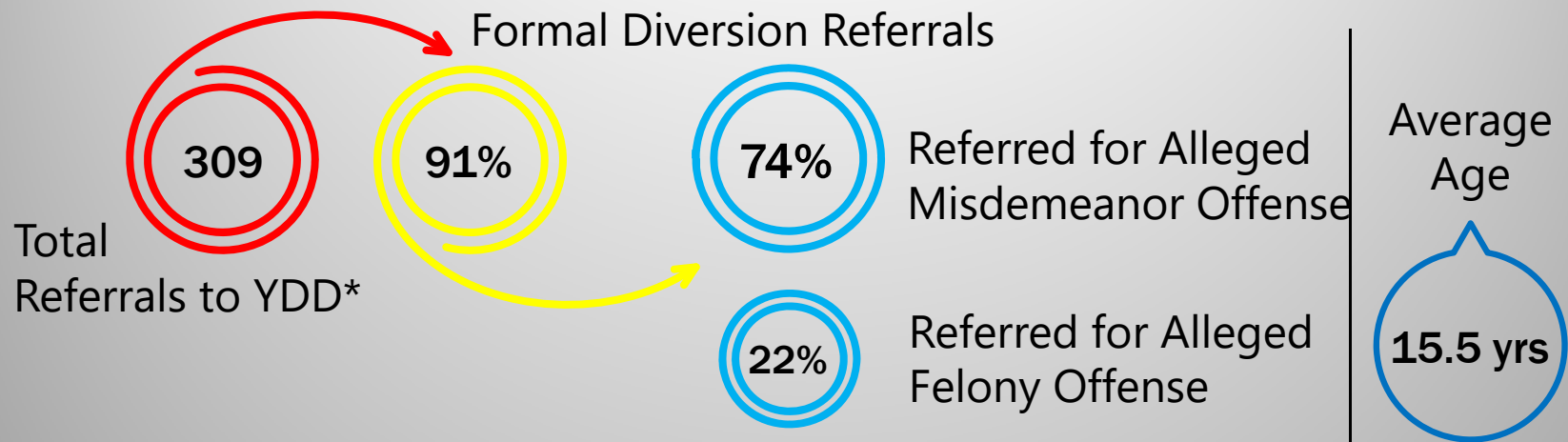


# YOUTH DIVERSION AND DEVELOPMENT (YDD)

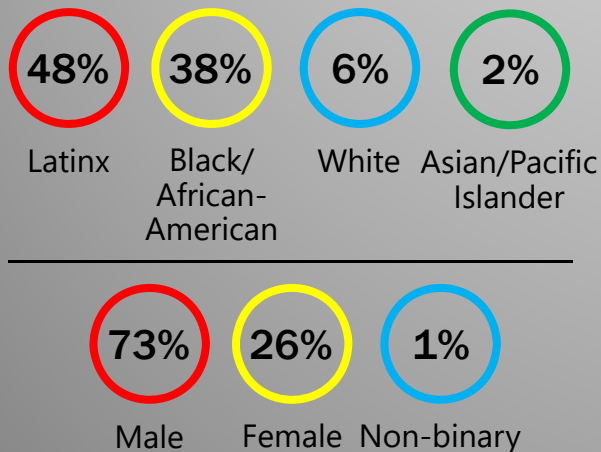
- YDD has launched the work of 8 community-based providers in 10 program sites for the first cohort of diversion providers, with 10 of 10 sites actively diverting youth at this time.
- YDD is co-leading, along with CEO, the Youth Justice Workgroup (YJWG). In response to the August 2019 board motion, Restructuring the Juvenile Justice System: Building a Health-Focused Model, the YJWG has brought over 125 participants together for monthly meetings. Participants are working in 3 sub-committees to answer the questions posed by the motion, and develop a new health-focused model.
- YDD is working with UCLA School of Law's Criminal Justice Program (CJP) on strategic planning regarding the scaling up of restorative justice programming in Los Angeles County.
- YDD's work with the Children's Defense Fund, Public Counsel, and Youth Justice Coalition to develop a plan to support youth under the state's new minimum age of court jurisdiction has culminated in a recently submitted report.



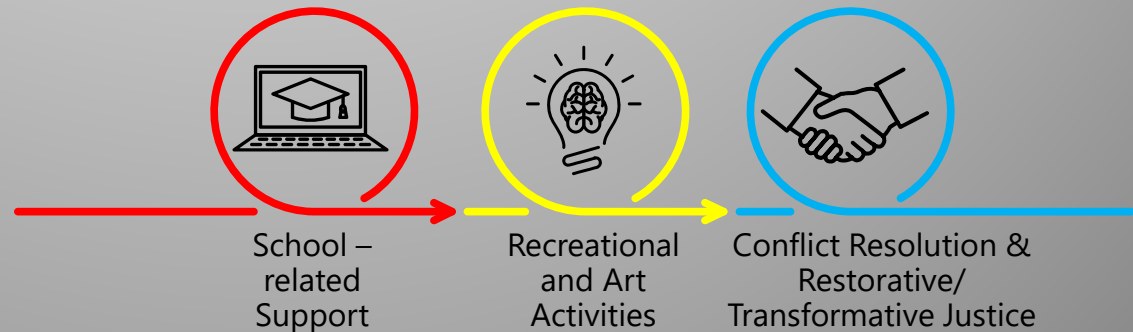
# YOUTH DIVERSION AND DEVELOPMENT (YDD)



\*9% of referrals have been informal youth development referrals



## Most Common Service Categories Based on Youth Goals



# YDD FUNDING UPDATE

- YDD was awarded a **\$2,997,953** Youth Reinvestment Grant by the Board of State and Community Corrections for the period of July 2019 - February 2023.
  - Grant funds will support expansion of youth diversion services in the cities of Compton and Los Angeles; along with two additional, yet to be determined, areas in the County.
- YDD is supporting with **\$575,000** in County funding to California Community Foundation, meeting match requirements for LA County's Obama Foundation My Brother's Keeper (MBK) grant.
  - YDD's facilitation of County funding will support expansion of CCF's Bloom school-based mentorship initiative for the 19-20 and 20-21 academic years.

# COMMUNITY REENTRY CENTER

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The Community Reentry Center (CRC) at DOORS provides an array of comprehensive supportive services to address the barriers of individuals on adult felony supervision, their families and the community. Such services include but are not limited to housing, employment, legal aid, educational support, mental health assessment and linkage, substance use counseling and health and healing through the arts. The services are provided in a welcoming environment by county partners and community-based organizations that are considered leaders in the reentry work and experienced professionals with high risk communities.

**Our Vision:** An inclusive community where everyone impacted by the justice system can thrive and fully participate in society.

**Goal:** To provide targeted services to justice impacted individuals and their families who are reentering community settings, to reduce recidivism and to enhance the overall social health and wellbeing of individuals while improving their community connectedness.

# THE CENTER, THE COMMUNITY, THE SERVICE

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## Community Development

**Goal:** To create a safe space for community members to experience a positive connection with community based organizations and county partners while accessing services and engaging with other community members.

The overall goal is to increase economic opportunities and ensure equality and justice for all community stakeholders.

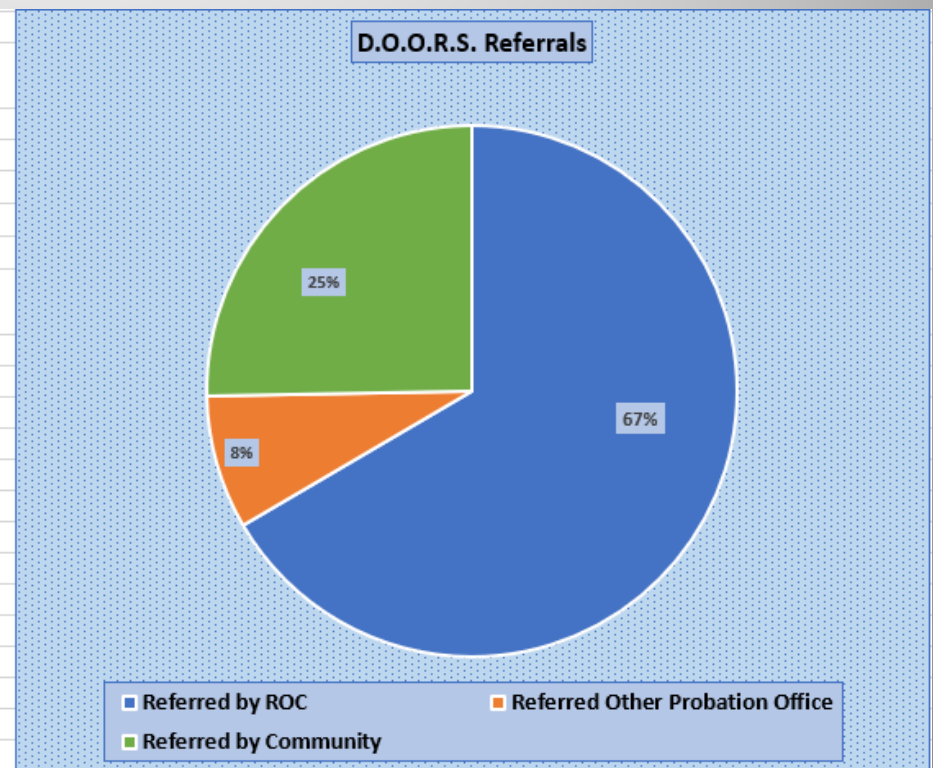
# DOORS LINKAGE

## January – March 2020 Update:

Referrals	# of Individuals		
Referred by ROC	229		
Referred Other Probation Office	28		
Referred by Community	87		
Total individuals Referred	344		

Services	Interested Individuals	Individuals Linked	Linkage Rate
Anger Management (Five Keys)	17	13	76%
Family Preservation (ANWOL)	17	17	100%
Clothes (DOORS)	5	5	100%
Domestic Violence (Five Keys)	2	2	100%
Education (Five Keys)	23	21	91%
Employment (Chrysalis)	247	221	89%
Employment (INVEST/WDACS)	142	119	84%
Housing (HOPICS)	14	10	71%
ICMS (HOPICS)	4	3	75%
Legal Aid (LAFLA)	93	65	70%
Mental Health (DMH)	15	15	100%
Other (DOORS)	7	7	100%
Parenting (Five Keys)	11	11	100%
Substance Abuse (HOPICS)	40	40	100%

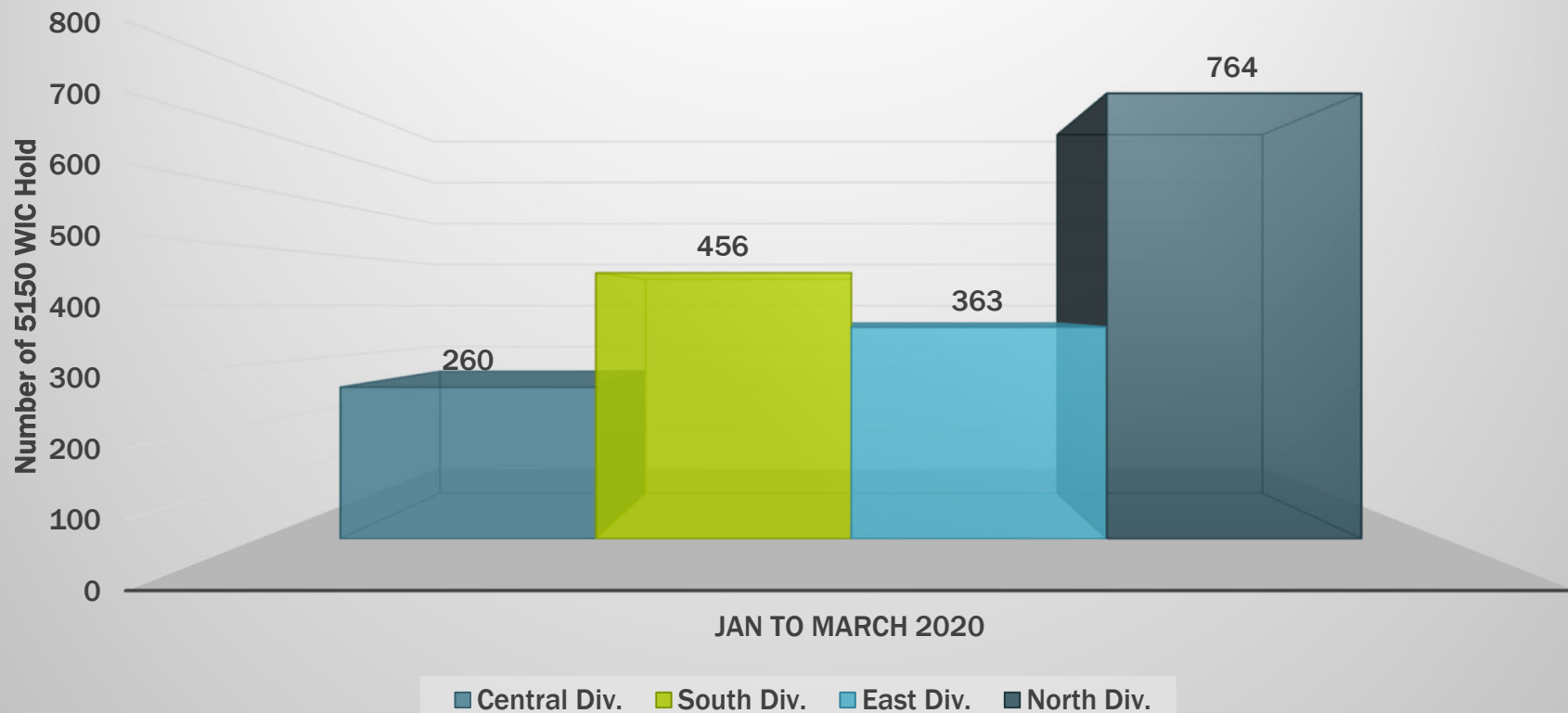


# ODR SUPPORTS CIT AND MET

- **Critical Intervention Training (CIT)**
  - ODR provides funding to support the Sheriff Department's CIT program, which plans to provide a 32-hour training to approximately 2,620 patrol personnel until June 2021.
  - The goals of CIT include reducing use of force in the field, improving the linkage of persons with mental illness and SUDs to services rather than booking and incarceration, and reducing recidivism.
  - From Jan – March 2020, **154** personnel were trained (**1,543** personnel have been trained since December 2016)
- **Mental Evaluation Teams (MET)**
  - ODR provides funding to DMH and the Sheriff's Department to support the Mental Evaluation Teams, specially-trained field units that respond to community members who have a mental disorder and are in crisis (e.g., barricaded suspects, suicide threats, other self-inflicted injuries).

# MENTAL EVALUATION TEAM (MET)

**Mental Health Crises Resulting in 5150 WIC “Hold”  
in LASD Patrol Divisions  
Jan to March 2020**



# ODR SUCCESS STORY

- Born and raised in the San Gabriel Valley, after experiencing homelessness and an encounter with the justice system, \*Aaron was enrolled in the ODR Housing PSH program and entered one of ODR's Interim Housing sites in October 2019.
- Aaron has been highly engaged in the program, attending all psychiatric and service-related appointments, both with his ICMS case management team and his IH provider. Additionally, he has been engaged in activities with one of ODR's contracted providers - Painted Brain who focuses on artistic expression, yoga, and employment development classes.
- In January, Aaron was one of 6 residents to join his Interim Housing Agency's Executive Director for dinner at Houston's Restaurant as a acknowledgement for Aaron being a model participant. Aaron commented that the ODR Housing Program and his service provider "has helped me balance my life. I'm not where I used to be. I was able to see a primary doctor without having to be sick. Yea, I appreciate that".

\* Name has been changed



# INTERIM HOUSING AGENCY SPOTLIGHT

- ODR is extremely appreciative of our dedicated and hardworking providers. Special recognition goes to MENTORS Inc. who, in response to COVID 19, stood-up a 44 bed Isolation and Quarantine interim housing site, from scratch, in a matter of 5 days.
- The community has provided a warm welcome, including having received the blessing of local city officials who participated in a door painting event prior to the site opening.
- This site is providing a vital need as LA County faces the COVID 19 pandemic, allowing symptomatic clients a place to seek refuge and care, while the staff monitor client's well-being, and consult with ODR's medical & nursing teams.

