

WILLIAM T FUJIOKA

Chief Executive Officer

March 8, 2011

County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration 500 West Temple Street, Room 713, Los Angeles, California 90012 (213) 974-1101 http://ceo.lacounty.gov

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

> chi a. Hamae SACHI A. HAMAI

EXECUTIVE OFFICER

March 8, 2011

30

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

DEPARTMENT OF PUBLIC WORKS: FIRE DEPARTMENT NEW FIRE STATION 150 CITY OF SANTA CLARITA AWARD CONSTRUCTION CONTRACT APPROVE REVISED BUDGET SPECS. 6909; CAPITAL PROJECT NO. 88936 (FIFTH DISTRICT) (3 VOTES)

## **SUBJECT**

This action will award and authorize the Department of Public Works (Public Works) to execute a construction contract for the New Fire Station 150 Project.

# JOINT RECOMMENDATION WITH THE FIRE CHIEF THAT YOUR BOARD, ACTING AS THE GOVERNING BODY OF THE CONSOLIDATED FIRE PROTECTION DISTRICT OF LOS ANGELES COUNTY:

- 1. Find that P.W. Construction, Inc., the apparent lowest bidder for construction of Fire Station 150, is nonresponsive for the reasons stated herein and, therefore, reject the bid by P.W. Construction, Inc., on that basis.
- 2. Find that AMG & Associates, Inc., the second lowest bidder, is the apparent Lowest Responsive and Responsible Bidder for construction of Fire Station 150, and award a construction contract for the New Fire Station 150 Project for \$6,567,000, subject to AMG & Associates, Inc., timely submitting to the County a satisfactory baseline construction schedule, preparation and approval of a Storm

"To Enrich Lives Through Effective And Caring Service"

Please Conserve Paper – This Document and Copies are <u>Two-Sided</u> Intra-County Correspondence Sent Electronically Only Board of Supervisors GLORIA MOLINA First District

MARK RIDLEY-THOMAS Second District

ZEV YAROSLAVSKY Third District

DON KNABE Fourth District

MICHAEL D. ANTONOVICH Fifth District

Water Pollution Prevention Plan, acceptable Faithful Performance and Payment for Labor and Material Bonds, and evidence of required contractor insurance.

- 3. Delegate to the Director of Public Works or her designee the authority to determine, in accordance with the applicable contract and bid specifications, whether the contractor has satisfied the conditions for contract award, and authorize the Director of Public Works or her designee to execute the construction contract, in the form previously approved as to form by County Counsel, with AMG & Associates, Inc., to establish the effective date of the construction contract if the Director of Public Works determines that the above conditions have been satisfied.
- 4. Approve the \$15,435,000 revised total Project budget for the New Fire Station 150 Project, Capital Project No. 88936.
- 5. Authorize the Director of Public Works to carry out the Project, manage, and deliver the construction of Fire Station 150 on behalf of the Consolidated Fire Protection District; award and execute consultant agreements, amendments, and supplements related to this Project within the same authority and limits delegated to the Director of Public Works by your Board for County Capital Projects; to accept the Project; and to release retention upon acceptance.

#### PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Approval of the recommended actions will allow Public Works to proceed with construction of Fire Station 150.

The proposed Project, located at 19190 Golden Valley Road, Santa Clarita, California 91387, is a new 19,667-square-foot Battalion Headquarters fire station that consists of a three-bay apparatus room, a main office, a training room, a day room, a Battalion Chief's office with dormitory, Assistant Fire Chief's office with dormitory, and dormitory quarters for 10 shift personnel. At the completion of the Project, Fire Station 150 will provide improved fire protection and emergency, medical, and life safety services to the expanding community of Santa Clarita.

On August 3, 2010, your Board adopted plans and specifications for the New Fire Station 150 Project and instructed the Executive Officer of your Board to advertise for bids.

On September 8, 2010, 21 bids were received and P.W. Construction, Inc. (PWCI), was identified as the apparent lowest bidder. AMG & Associates, Inc. (AMG), was identified as the apparent second lowest bidder. Public Works determined PWCI's bid was nonresponsive because they did not acknowledge Addendums C and D as required per

Specifications, Section 00100, Article 1.11.b. Insofar as PWCI failed to acknowledge Addendums C and D, which acknowledgement was a mandatory and material requirement of the bid documents, PWCI's bid is nonresponsive. A summary of the bids is included in Attachment B.

For the reason listed above, it is recommended to award the construction contract to AMG subject to AMG having timely prepared and submitted a satisfactory baseline construction schedule, an acceptable Storm Water Pollution Prevention Plan (SWPPP), acceptable Faithful Performance and Payment for Labor and Material Bonds, and evidence of required contractor insurance.

## Green Building/Sustainable Design Program

The Project supports your Board's Sustainable Design Program by implementing design features that, when successfully installed, will allow for application of a U.S. Green Building Council's (Leadership in Energy and Environmental Design) Silver certification. The Project will use water-efficient fixtures and will implement the use of drought tolerant landscaping to reduce the amount of potable water consumed.

#### Implementation of Strategic Plan Goals

The Countywide Strategic Plan directs the provision of Operational Effectiveness (Goal 1) by improving the efficiency, quality, and responsiveness of County services to all residents. It also directs that we ensure Children, Family and Adult Well-Being (Goal 2) by enhancing the ability of families to live in safe, stable, and supportive communities. We are also directed to improve Community and Municipal Services (Goal 3) by offering a wide range of services responsive to each community's specific needs. This Project will help to achieve these goals as it is an investment in public infrastructure that will benefit the Santa Clarita community by improving the Fire District's ability to respond to local emergencies.

#### FISCAL IMPACT/FINANCING

On May 13, 2008, your Board approved a \$19,565,000 Project budget. The total Project cost estimate included the preparation of plans and specifications, plan check fees, construction, bid contingency, change orders, consultant services, miscellaneous expenditures, Civic Art allocation, and County services. Due to favorable construction bidding conditions, the estimated total Project budget has been reduced to \$15,435,000. The Project Schedule and Budget Summary are included in Attachment A.

Sufficient funds are available in the Fiscal Year 2010-11, Capital Projects Budget under Capital Project No. 88936. The Project is currently funded with developer fees and tax-exempt commercial paper proceeds, but will ultimately be financed through the issuance of long-term bonds. There is no impact to net County costs.

#### FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The contract contains terms and conditions supporting your Board's ordinances and policies, including, but not limited to: County Code Chapter 2.200, Child Support Compliance Program; County Code Chapter 2.202, Contractor Responsibility and Debarment; County Code Chapter 2.203, Contractor Employee Jury Service Program; County Code Chapter 2.206, Defaulted Property Tax Reduction Program; Board Policy 5.050, County's Greater Avenues for Independence and General Relief Opportunities (GAIN/GROW); Board Policy 5.060, Reporting of Improper Solicitations; Board Policy 5.110, Contract Language to Assist in Placement of Displaced County Workers; and Board Policy 5.135, Notice to Contract Employees of Newborn Abandonment Law (Safely Surrendered Baby Law).

As required by your Board, language has been incorporated into the Project specifications stating that the contractor shall notify its employees, and shall require each subcontractor to notify its employees that they may be eligible for the Federal Earned Income Credit under the Federal income tax law (Federal Income Tax Law, Internal Revenue Service Notice 1015).

Applicable law, including the State Public Contract Code, requires the County to award construction contracts to the apparent Lowest Responsive and Responsible Bidder, which refers to the firm that: (1) submits the bid with the lowest cost; (2) is deemed by the County to be "responsive" to specific criteria under the solicitation, including, but not limited to, licensure, bonding, and insurance requirements; and (3) is determined by the County to be a "responsible" bidder by exhibiting the quality, fitness, capacity, experience, and trustworthiness to satisfactorily perform the work required under the bid solicitation.

To ensure that the contract is awarded to the Lowest Responsive and Responsible Bidder with a satisfactory history of performance, bidders are required to report violations of the False Claims Act, criminal convictions, civil litigation, defaulted contracts with the County, complaints filed with the Contractor's State License Board labor law/payroll violation, and debarment actions. As provided for in Board Policy 5.140, the information reported by the contractor will be considered before making a recommendation to award.

As required by your Board, the Project cost includes 1 percent of design and construction costs to be allocated to the Civic Art Fund per your Board's Civic Art Policy adopted on December 7, 2004.

#### ENVIRONMENTAL DOCUMENTATION

On January 29, 2002, the City of Santa Clarita certified an Environmental Impact Report (EIR) for the Golden Valley Ranch Project that included the Fire Station 150 site. The Consolidated Fire Protection District prepared an Addendum to the EIR to further assess the potential environmental impacts of Fire Station 150, which was certified by your Board on November 17, 2009.

The recommended actions are within the scope of the Project analyzed in the previously certified Addendum and EIR.

Upon your Board's approval of the Project, Public Works will file a Notice of Determination with the Registrar-Recorder/County Clerk in accordance with Section 21152(a) of the California Public Resources Code.

#### CONTRACTING PROCESS

A standard contract, in the form previously approved by County Counsel, will be used. The standard Board-directed clauses that provide for contract termination, renegotiation, and hiring qualified displaced County employees will be included in the contract.

The contract required the contractor to pay its employees applicable prevailing wages in accordance with the California Labor Code.

On August 3, 2010, your Board adopted plans and specifications for the New Fire Station 150 Project and instructed the Executive Officer of your Board to advertise for bids. On September 8, 2010, 21 bids were received. However, for the reasons outlined above, PWCI's bid is nonresponsive, and accordingly, AMG should be found to be the apparent Lowest Responsive and Responsible Bidder.

The low bid was determined by adding the base bid plus Additive Alternates 1 and 2, the contractor's daily overhead rate multiplied by 180 days, and a small business preference. Additive Alternates 1 and 2 are for offsite street improvements (bike path and parkway). Additive Alternate 1 was to be constructed with asphalt concrete and Additive Alternate 2 was to be constructed in concrete. Additive Alternate 2 is included in the recommended contract amount as it meets the City's future parkway plans and has the lowest maintenance cost.

A summary of the bid is included in Attachment B.

AMG's Community Business Enterprises participation data (35 percent) and 3-year contracting history with the County are on file with Public Works.

#### **IMPACT ON CURRENT SERVICES (OR PROJECTS)**

There will be no negative impact on current County services or Projects during the performance of the recommended services.

#### CONCLUSION

Please return one adopted copy of this letter to the Chief Executive Office, Capital Projects Division; Fire District; and the Department of Public Works, Project Management Division II.

Respectfully submitted,

WILLIAM T FUJIOKA Chief Executive Officer

WTF:DLO:RLR DJT:CY:zu

Attachments (2)

c: Executive Office, Board of Supervisors Arts Commission Auditor-Controller County Counsel Fire District Office of Affirmative Action Compliance Public Social Services (GAIN/GROW Program) Public Works

DARYL L. OSBY

Fire Chief

U:Word/CapProj/FS150\BL\AwardCC AprvRvBdg 3-8-11.doc

# ATTACHMENT A

# DEPARTMENT OF PUBLIC WORKS: FIRE DEPARTMENT NEW FIRE STATION 150 CITY OF SANTA CLARITA AWARD CONSTRUCTION CONTRACT APPROVE REVISED BUDGET SPECS. 6909; CAPITAL PROJECT NO. 88936 (FIFTH DISTRICT) (3 VOTES)

# I. PROJECT SCHEDULE

Project Activity	Scheduled Completion Date	Revised Completion Date
Project Program	Completed	Completed
Design Construction Document Submittal Jurisdictional Approval	04/02/09 08/03/10	Completed Completed
Construction Bid and Award	11/16/10	03/08/11
Construction Substantial Completion Station Operational Project Acceptance	04/26/12 06/12/12 07/16/12	09/15/12 10/06/12 11/10/12

Attachment A March 8, 2011 Page 2

# II. PROJECT BUDGET SUMMARY

Budget Category			Project Budget	Im	pact of this Action	I .	Revised Project Budget
Land Acquisition		\$	0	\$	0	\$	0
Construction							
Low Bid Construction Contract		\$	12,450,000	\$	(5,883,000)	\$	6,567,000
Change Orders - Construction		\$	1,245,000	\$	(588,300)	\$	656,700
Utility Connection	÷	\$	100,000	\$	200,000	\$	300,000
Equipment		\$	320,000	\$	0	\$	320,000
Offsite Construction		\$	0	\$	200,157	\$	200,157
Civic Arts		<u>\$</u>	135,000	<u>\$</u>	<u>(58,857)</u>	<u>\$</u>	76,143
	Subtotal	\$	14,250,000	\$	(6,130,000)	\$	8,120,000
Programming/Development		\$	24,265	\$	0	\$	24,265
Plans and Specifications		\$	1,047,340	\$	0	\$	1,047,340
Consultant Services							
Deputy Inspection		\$	395,000	\$	0	\$	395,000
Cost Estimating		\$	107,380	\$	0	\$	107,380
CM Support		\$	300,000	\$	0	\$ \$ \$	300,000
Environmental		\$	45,175	\$	0	\$	45,175
Scheduling		\$	45,000	\$	0		45,000
Other		\$	60,000	\$	0	\$	60,000
Constructability		\$	0	<u>\$</u>	0	<u>\$</u> \$	0
	Subtotal	\$	952,555	\$	0	\$	952,555
Miscellaneous Expenditures							
Printing/Advertising		\$	45,000	\$	0	\$	45,000
Furniture, Fixtures, and Equipment		<u>\$</u>	480,000	\$ \$	0	<u>\$</u> \$	<u>480,000</u>
	Subtotal	\$	525,000	\$	0	\$	525,000
Jurisdictional Review/Plan Check/Pern	nit						
Code Compliance Inspection		\$	122,500	\$	0	\$	122,500

Attachment A March 8, 2010 Page 3

# II. PROJECT BUDGET SUMMARY (continued)

Budget Category	Project Budget	In	npact of this Action	Revised Project Budget
County Services				
Code Compliance and Quality				
Control Inspections	\$ 555,000	\$	0	\$ 555,000
Design Review	\$ 50,596	\$	0	\$ 50,596
Design Services	\$ 8,000	\$	0	\$ 8,000
Contract Administration	\$ 48,000	\$	0	\$ 48,000
Project Management	\$ 385,000	\$	0	\$ 385,000
As-Needed Project Management Support	\$ 995,744	\$	0	\$ 995,744
Secretarial	\$ 28,000	\$	0	\$ 28,000
Document Control	\$ 274,000	\$	0	\$ 274,000
Project Technical Support	\$ 130,000	\$	0	\$ 130,000
Consultant Contract Recovery	\$ 145,000	\$	0	\$ 145,000
Office of Affirmative Action	\$ 24,000	\$	0	\$ 24,000
Subtotal	\$ 2,643,340	\$	0	\$ 2,643,340
Project Contingency	\$ 0	\$	2,000,000	\$ 2,000,000
Total	\$ 19,565,000	\$	(4,130,000)	\$ 15,435,000

March 8, 2011

#### ATTACHMENT B

## DEPARTMENT OF PUBLIC WORKS: FIRE DEPARTMENT NEW FIRE STATION 150 CITY OF SANTA CLARITA AWARD CONSTRUCTION CONTRACT APPROVE REVISED BUDGET SPECS. 6909; CAPITAL PROJECT NO. 88936 (FIFTH DISTRICT) (3 VOTES)

The proposed Project, located at 19190 Golden Valley Road, Santa Clarita, California 91387, is a new 19,667-square-foot Battalion Headquarters fire station that consists of a three-bay apparatus room, a main office, a training room, a day room, a Battalion Chief's office with dormitory, Assistant Fire Chief's office with dormitory, and dormitory quarters for 10 shift personnel. At the completion of the Project, Fire Station 150 will provide improved fire protection and emergency, medical, and life safety services to the expanding community of Santa Clarita.

#### Bid Opening Date: September 8, 2010

**Bid Summary:** 

Please see attached table.

#### **Financial Information:**

Public Works' fair construction cost estimate for the base bid (not including additive alternates) was \$12,450,000.

The proposed contract to be issued to AMG & Associates, Inc., upon timely submitting to the County a satisfactory baseline construction schedule, preparation and approval of a Storm Water Pollution Prevention Plan, acceptable Faithful Performance and Payment for Labor and Material Bonds, and evidence of required contractor insurance is for \$6,557,000 (\$6,567,000, the amount of its base bid, plus Additive Alternate 2, minus \$10,000, the amount of the consultant services agreement previously awarded to AMG & Associates, Inc., for preparation of the baseline construction schedules and Storm Water Pollution Prevention Plan).

		A / Doily Overhead Date 7 100	Base Bid + Alternative 1 + Alternative 2 + (Daily Overhead Rate * 180 Davs)
		but not certified by OAAC	* Claimed Local SBE Preference but not certified by OAAC
-	130,000.00	10,120,000.00	
1,500.00 270,000.00 8,982,000.00 n		7,989,000.00	20 Royal Construction Corp.
2,500.00 450,000.00 8,974,000.00 n		8,359,000.00	19 Viola Constructors
1,200.00 216,000.00 8,646,000.00 n	60,000.00 105,000.00	8,265,000.00	18 New Creation Builders
500.00 90,000.00 8,473,500.00 n	80,000.00 70,000.00	8,233,500.00	17 Ford E.C., Inc.
1,200.00 216.000.00 8.122.000.00 n		7,836,000.00	16 Morillo Construction, Inc.
3.000.00 540.000.00 8.057.000.00 h		7,334,000.00	15 L.A. Contractors Corporation
00.00 Z,000.00 360,000.00 7,332,353,00 n \$7,332,359,00 80.00 350.00 63.000.00 8.006.577.00 5 69.06.577.00		7 796 000 00	14 Novus Construction
2 000 00 250 000 00 7 033 050 00 -	ſ	7 147 050 00	12 PMC Construction Co
2,000.00 360,000.00 7,635,000.00 n	140,000.00 180,000.00	6,955,000.00	11 Sinanian Development, Inc.
800.00 144,000.00 7,554,257.00 n		7,151,361.00	10 Gonzales Construction
1,000.00 180,000.00 7,553,200.00 n		7,218,900.00	9 RC Construction Services, Inc.
150.00 27,000.00 7,582,000.00 V		7,470,000.00	8 Tobo Construction, Inc.
750.00 135.000.00 7.490.000 n	121,000.00 163,000.00	7,071,000.00	7 Hanes & Associates, Inc.
90 00 500 00 500 00 90 00 00 7450 782 00 50 50 50 50 00		6.905.000.00	Intertex General Contractors*
<b>^</b>	100 000 00 00 00 00 00 00	7 157 000 00	4 SBS Corporation
1,500.00 270,000.00 6,943,288.00 n		6,567,811.00	Edge Development, Inc.
400.00 72,000.00 6,713,000.00 y	-	6,465,000.00	AMG Associates, Inc.
1,200.00 216,000.00 6,620,000.00 n \$	61,000.00 59,000.00	6,284,000.00	PW Construction Inc.
Rate 11 1 120 AMOUNT Preference 130 AMOUNT Preference 130 AMOUNT Preference 130 AMOUNT Preference 130 - 50:000 Final Result		BASE BID	CONTRACTOR
Daily Small			
ESTIMATE: \$12,450,000	9/08/2010 @ 2:30 p.m.	03/08/	
	Specs. 6909		
	Fire Station 150 Project	New Fire	
	BID OPENING		