

County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration 500 West Temple Street, Room 713, Los Angeles, California 90012 (213) 974-1101 http://ceo.lacounty.gov

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September 28, 2010

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

2010-11 DEFERRED MAINTENANCE PROGRAM APPROVE PROGRAM AND APPROPRIATION ADJUSTMENT (ALL DISTRICTS) (4 VOTES)

SUBJECT

Approval of the recommended actions will direct the Chief Executive Office, in collaboration with the Internal Services Department, to continue development of the County Deferred Maintenance Program, authorize the implementation of a pilot program through the allocation of funds for the refurbishment of County public health centers, community and/or senior centers and other essential or required repair or maintenance activities, and approve an appropriation adjustment to fund the program.

IT IS RECOMMENDED THAT YOUR BOARD:

- 1. Find that the 2010-11 Deferred Maintenance Program is categorically exempt from the California Environmental Quality Act according to Section 15302(c) of the California Environmental Quality Act Guidelines, and Classes 1 and 2(e) of the Document Reporting Procedures and Guidelines adopted by your Board on November 17, 1987, because the project provides for the replacement of existing facilities with no expansion of use beyond that previously existing.
- 2. Approve the 2010-11 Deferred Maintenance Program with an estimated cost of \$59,894,000 to be funded from the Extraordinary Maintenance Budget.

- 3. Approve the appropriation adjustment transferring \$1,066,000 funded by Utility User Tax Cy Pres funds from the Department of Community and Senior Services and \$43,934,000 from the Capital Project/Extraordinary Maintenance Designation to the Extraordinary Maintenance Budget.
- 4. Direct the Chief Executive Office to provide a recommended schedule for the completion of remaining building assessments of County-owned facilities and the building assessment database by December 31, 2010 and provide a status report on the 2010-11 Deferred Maintenance Program by August 15, 2011.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Approval of the recommended actions will direct the Chief Executive Office (CEO), in collaboration with the Internal Services Department (ISD), to continue development of the County Deferred Maintenance Program and authorize the implementation of a pilot program through the allocation of funds for the refurbishment of:

- County public health centers, community and/or senior centers; and
- Specified County facilities which require repairs or major deferred maintenance efforts to generate operational savings, comply with jurisdictional/regulatory requirements, or maintain essential services.

The goal of the proposed Deferred Maintenance Program is to provide a systematic approach to the ongoing assessment of County building conditions, the development of long-term maintenance schedules that will, in turn, provide a rational basis for long-term planning and budgetary recommendations for the ongoing maintenance of County facilities.

Background

Prior to the economic downturn in the early 1990's, departments were responsible for ongoing and extraordinary maintenance of their respective facilities. In order to balance departmental budgets and preserve public services during that economic downturn, funding for maintenance activities was significantly decreased or eliminated. By the end of the decade, the general condition of the County's facilities had severely declined and deferred maintenance requirements increased.

In 1999-00, your Board approved the appropriation of \$20 million in fund balance to address the highest priority building repairs. Since that initial appropriation, an additional \$40 million has been expended for the repair or replacement of deficient boilers, chillers, roofs, and elevators. Such repairs, however, were addressed on an

emergent, rather than a rational, prioritized basis, which has proven to be costly and disruptive to departmental operations.

Proposed Deferred Maintenance Program

In order to address the County's deferred maintenance requirements in a scheduled, preventative manner rather than on an emergent basis, the CEO, in collaboration with ISD, initiated development of a formal Deferred Maintenance Program this past year. The goal of the Program is to provide a rational basis for planning, funding, and implementing regular and periodic repairs and/or the replacement of building systems and components in County-owned facilities. The anticipated benefits of a formalized program include:

- extended useful lives for County facilities;
- · avoidance of costly and disruptive emergency repairs;
- reduced potential for accidents due to failed building systems;
- · reduced disruption to departmental operations;
- increased efficiency in building operations; and
- increased predictability in maintenance budgetary requirements.

A summary of the refurbishment activities recommended in this letter is provided in Attachment I.

Baseline Building Assessments

To date, development of the Program has been focused upon the establishment of a condition baseline for each County-owned building, estimation of repair and replacement costs, development of a database to document the type, cost, and date of each repair, and preparation and maintenance of a projection of future repair and/or replacement activities and costs. This projection will provide the basis for annual budgetary recommendations for scheduled maintenance activities.

To determine the current condition baseline of County buildings, ISD assembled a team of crafts specialists to inspect and assess the condition of building systems, interior systems, exterior envelopes, fire/safety systems, accessibility, and parking lots. As a pilot exercise, the assessment team inspected each County-owned Public Health Center and Community/Senior Centers operated by the Department of Community and Senior Services. These types of facilities were selected for the pilot exercise based on ISD's existing familiarity with the buildings due its current maintenance responsibilities to those departments, the age of the facilities, which ranges from 35 to 45 years old, and the direct public service provided from each facility across the County.

For each of the building system categories evaluated, ISD assessment teams assigned condition ratings ranging from "Excellent", which equates to a remaining useful life of 15 to 20 years, to "Poor", with a remaining useful life of one to three years. ISD then estimated the cost to address any deficient condition and raise its rating to "Good", which translates to a remaining useful life of 10 to 14 years. Based on this methodology, ISD identified \$7.3 million in repair or replacement costs at public health centers and \$3.2 million in recommended costs at community and senior centers, as summarized below and detailed in Attachment II.

Summary of Recommended Repairs to Public Health and Community/Senior Centers

Repair Category	Public Health Centers	Community/Sr. Centers	Total
Electrical	\$ 32,500	\$ 14,850	\$ 47,350
Plumbing		1,500	1,500
HVAC	502,000	310,500	812,500
Interior Systems (1)	2,033,700	1,113,500	3,147,200
Exterior Envelope (2)	945,240		945,240
Grounds/Irrigation (3)	1,840,820	250,700	2,091,520
Fire/Safety			
Security	235,500		235,500
Energy Management	1,580,750	1,303,575	2,884,325
Other	34,500		34,500
ADA Accessibility	63,800	227,240	291,040
Total	\$ 7,268,810	\$ 3,221,865	\$10,490,675

- (1) Includes assessment of flooring, ceilings, doors, paint, lighting, and elevators
- (2) Includes assessment of doors, windows, roofing, and lighting
- (3) Includes assessment of fencing, irrigation, and parking lots

The recommended repairs will address deficiencies in each facility's electrical, HVAC, and interior systems, exterior envelopes, parking lots, grounds and irrigation systems, and fire/safety systems. Americans with Disabilities Act (ADA) accessibility issues will also be addressed and energy efficiency retrofit measures will be implemented as well. The completed repairs will extend the useful life of the facilities by 10 to 15 years, improve energy efficiency, and satisfy ADA requirements with minimal disruption to departmental operations.

Building assessments on the remaining County facilities and full development of the building assessment database remain to be completed. We will return to your Board with a recommended schedule for the completion of the remaining assessments and development of the assessment database by December 31, 2010.

Additional 2010-11 Deferred Maintenance Priorities

The recommended actions also address several deferred maintenance priorities at other County-owned assets, as well as refurbishment activities required by regulatory

agencies and efficiency measures previously approved by your Board. Such actions include:

- Closure of the Department of Public Health's Warm Springs Rehabilitation Center and consolidation of the Department's Drug and Alcohol Rehabilitation Programs at the Acton Rehabilitation Center. Closure of the Warm Springs facility will allow the County to avoid an estimated \$380,000 in repairs to the facility's wastewater treatment plant that were ordered by the Regional Water Quality Control Board in a 2009 Notice of Violation. The Department of Public Health also estimates the consolidation of the Acton and Warm Springs facilities will generate \$1.7 million in annual operating savings. The recommended refurbishment of the Acton facility is estimated at \$7.1 million;
- Repair, replacement, and/or upgrade of wastewater treatment plants at Probation camps Afflerbaugh, Paige, Munz, Mendenhall, Miller, and Kilpatrick; Acton Rehabilitation Center; repair of the Marshall Canyon Reservoir and replacement of the Marshall Canyon Golf Course Irrigation System, which is related to the Afflerbaugh/Paige wastewater treatment plant. The recommended refurbishments are estimated to cost \$15.1 million;
- Replacement of the failing HVAC at the Emergency Operation Center, estimated to cost \$4.2 million;
- Replacement of a moving pedestrian ramp at the Hollywood Bowl required for ADA accessibility, estimated to cost \$2.1 million;
- Refurbishment of residential units, classrooms, and medical facilities at the Dorothy Kirby Center pursuant to Department of Justice citations, estimated to cost \$1.7 million;
- Repair and/or replacement of electrical, plumbing, waterproofing, elevators, chillers, air distribution, and other deteriorated building systems in County-owned facilities at the Museum of Art, estimated at \$6.7 million and Museum of Natural History, estimated to cost \$8.9 million. The recommended repairs will be integrated into Foundation-funded and managed construction activities to ensure minimal disruptions to the Museums' operations; and
- Transfer of \$1.6 million in carryover funds previously appropriated for maintenance of the Plaza de Cultura y Arte to the Plaza de Cultura Foundation.

Funding the implementation of these repairs and deferred maintenance activities will produce operational savings, maintain essential functions, meet regulatory requirements. With exception to the consolidation of the Warm Springs/Acton Rehabilitation Program, the repairs contemplated under the 2010-11 Deferred Maintenance Program will be completed by ISD crafts staff and/or ISD-managed Job Order Contractors. The Acton Rehabilitation Center refurbishment will be managed by the Department of Public Works.

Green Building/Sustainable Design Program

The recommended 2010-11 Deferred Maintenance Program will incorporate energy efficient lighting, cooling, and heating measures, as well as water conservation measures at the Public Health centers and community/senior centers.

Implementation of Strategic Plan Goals

The Countywide Strategic Plan directs the provision of Operational Effectiveness (Goal 1) with the implementation of the Deferred Maintenance Program and also directs that we ensure Children, Family, and Adult Well-Being (Goal 2) and Public Safety (Goal 5) as it is an investment in public infrastructure that will benefit the entire Los Angeles County region.

FISCAL IMPACT/FINANCING

The cost for the 2010-11 Deferred Maintenance Program is estimated at \$59,894,000. Program costs will be funded from the Extraordinary Maintenance Budget. Approval of the attached appropriation adjustment will transfer \$1,066,000 in Utility User Tax Cy Pres from the Department of Community and Senior Services and \$43,934,000 from the Capital Project/Extraordinary Maintenance Designation to the Extraordinary Maintenance Budget to provide sufficient funding for the Deferred Maintenance Program as well as unanticipated, emergent repair requirements during 2010-11.

Operating Budget Impact

Operational savings to departmental budgets are anticipated upon completion of the contemplated repairs due to energy efficiencies and reduced maintenance requirements.

ENVIRONMENTAL DOCUMENTATION

The 2010-11 Deferred Maintenance Program is categorically exempt from the California Environmental Quality Act (CEQA) according to Section 15302(c) of the CEQA Guidelines, and Classes 1 and 2(e) of the Document Reporting Procedures and

Guidelines adopted by your Board on November 17, 1987, because the project provides for the replacement of existing facilities with no expansion of use beyond that previously existing.

IMPACT ON CURRENT SERVICES

There is no negative impact anticipated on current County services during the performance of the recommended services.

CONCLUSION

Please return one adopted copy of this letter to the Chief Executive Office, Capital Projects Division, Internal Services Department, and to the Department of Public Works.

Respectfully submitted,

WILLIAM T FUJIOKA Chief Executive Officer

WTF:BC:SK DJT:zu

Attachments

c: Executive Office, Board of Supervisors

County Counsel Internal Services Public Works

K:2010Word/FAM/CP/deferredmaintenance 092810

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SEQUENCE OF PUBLIC HEALTH CENTER AND COMMUNITY CENTER WORK TO BE BASED UPON DEPARTMENT AND BOARD OFFICE INPUT

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Hollywood Curtis No.		Viende	Average	Giendale	Monrovia	Burbank	Hollywood	lucker	San Pedro	Whittier	Pacoima	Wilshire	Ruth Temple	
	*) - - -		•	No.	Curtis) -		·	Hollywood		

COUNTY OF LOS ANGELES

REQUEST FOR APPROPRIATION ADJUSTMENT

DEPT'S. 600

DEPARTMENT OF CHIEF EXECUTIVE OFFICE

September 28, 2010

AUDITOR-CONTROLLER:

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. PLEASE CONFIRM THE ACCOUNTING ENTRIES AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HIS RECOMMENDATION OR ACTION.

ADJUSTMENT REQUESTED AND REASONS THEREFOR

FY 2010-11

4 - VOTES

SOURCES

USES

Community & Senior Services - Administration A01-CS-2000-26560 Services and Supplies DECREASE APPROPRIATION

1 066 000 INCREASE

\$ 1,066,000

Services and Supplies INCREASE APPROPRIATION

A01-CF-2000-12810

EXTRAORDINARY MAINTENANCE

DES. FOR CAP. PROJECTS/EXTRAORDINARY MAINTENANCE

A01-3077

CANCEL DESIGNATION

\$43,934,000

SOURCES TOTAL: \$ 45,000,000

USES TOTAL: \$ 45,000,000

JUSTIFICATION

Transfer of funds is required to implement the Deferred maintenance program for various County facilities. \$1,066,000 funded by Utility User Tax Cy Pres funds for senior center maintenance.

AUTHORIZED SIGNATURE Sabra White

BOARD OF SUPERVISOR'S APPROVAL (AS REQUESTED/REVISED)

REFERRED TO THE CHIEF	ACTION	APPROVED AS REQUESTED
EXECUTIVE OFFICER FOR	Y RECOMMENDATION	APPROVED AS REVISED
AUDITOR-CONTROLLER	BY COTY	CHIEF EXECUTIVE OFFICER BY CHIEF
B.A. NO. 026	Sept. 14 20 10	8 20 D
	SEND 6 COPIES TO THE	E AUDITOR-CONTROLLER