



WILLIAM T FUJIOKA
Chief Executive Officer

County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration
500 West Temple Street, Room 713, Los Angeles, California 90012
(213) 974-1101
<http://ceo.lacounty.gov>

August 17, 2010

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, CA 90012

Dear Supervisors:

**FUNDING RECOMMENDATIONS TO PARTIALLY IMPLEMENT THE
COUNTY'S ACTION PLAN AT PROBATION CAMPS PURSUANT TO THE
MEMORANDUM OF AGREEMENT WITH THE DEPARTMENT OF JUSTICE
(ALL SUPERVISORIAL DISTRICTS AFFECTED) (4 VOTES)**

SUBJECT

Request Board approval to transfer \$7.9 million in funding for nine months from the Provisional Financing Uses account to the Probation Department to partially implement the County's Action Plan, at the County Probation camps, pursuant to the Memorandum of Agreement approved on October 31, 2008, between the United States Department of Justice and the County of Los Angeles Probation Department. To comply with the 38 operational and three administrative provisions that comprise the Memorandum of Agreement, 116 positions and \$0.8 million in one-time and \$11.5 million in ongoing funding (for a total amount of \$12.3 million) is required over a four year period.

IT IS RECOMMENDED THAT YOUR BOARD:

1. Approve an Appropriation Adjustment transferring \$7.9 million in funding from the Provisional Financing Uses account to the Probation Department's Services and Supplies appropriation to offset the costs of five positions for the Department of Auditor-Controller, 66 positions for the Department of Mental Health, 23 positions for the Department of Health Services, and pharmaceutical costs in the Probation Department to ensure youth within the camps receive adequate medical treatment, mental health services, and are protected from harm.

Board of Supervisors
GLORIA MOLINA
First District

MARK RIDLEY-THOMAS
Second District

ZEV YAROSLAVSKY
Third District

DON KNABE
Fourth District

MICHAEL D. ANTONOVICH
Fifth District

"To Enrich Lives Through Effective And Caring Service"

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2. Approve interim ordinance authority for the Auditor-Controller, Department of Mental Health, and Department of Health Services pursuant to County Code Section 6.06.020 for 94 positions as indicated on the attached Request for Interim Ordinance Authority Provisional Allocations to the departments Fiscal Year 2010-11, and authorize said departments to fill these positions subject to allocation by the Chief Executive Office's Compensation and Classification Division. Also, instruct the Department of Human Resources to work with the departments to expedite hiring of these positions.
3. Instruct the Chief Executive Officer, in conjunction with the Auditor-Controller, County Counsel, Chief Probation Officer, Directors of Department of Health Services and Department of Mental Health, and any other County departments or agencies required to monitor and facilitate the County's Action Plan at the Probation Department camps, to provide the Board of Supervisors with quarterly status reports on Probation's progress towards addressing and complying with the 38 operational and three administrative provisions of the Memorandum of Agreement.
4. Authorize the Internal Services Department, as the County's Purchasing Agent, to proceed with the acquisition and installation of two pharmacy automation systems, Parata PACMED and Parata oneMER, for the Department of Health Services for a total cost of \$510,000 which will exceed the \$250,000 capital assets threshold established by your Board.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION:

On October 31, 2008, your Board approved a settlement agreement with the Department of Justice (DOJ) related to their investigation of whether youth are adequately protected from harm at the County's Probation Department (Probation) camps. Since November 1, 2008, Probation, in conjunction with the Department of Mental Health (DMH) and the Department of Health Services (DHS), has been working with DOJ monitors on the County's Action Plan (Plan) and Policies and Procedures to ensure compliance with the approved Memorandum of Agreement (MOA). The final Plan was submitted to DOJ on March 5, 2010. Although DOJ has not provided final approval of the Plan and Policies and Procedures, this does not preclude the County from proceeding to implement the Plan.

Approval of the recommended actions will:

- Ensure the continued compliance with the Board-approved MOA and provide partial implementation of the Plan;
- Fund the cost of 94 additional positions for the Auditor-Controller (A-C), DMH, and DHS and increase the Services and Supplies budget of Probation; and

- Enhance pharmacy efficiency, patient safety, and ensure that youth within the County Probation camps will receive appropriate medical and mental health treatment.

A-C is requesting an additional 5 positions to monitor implementation of the MOA at the Probation camps on a quarterly basis. DMH is requesting 66 additional positions to provide adequate mental health care and services to youth at Probation camps. DHS is requesting an additional 23 positions to provide adequate medical treatment to Probation youth as stipulated in the MOA. Probation is requesting funding for pharmaceutical costs billed directly to Probation by DMH for services rendered to Probation youth.

Implementation of Strategic Plan Goals:

The recommended actions are consistent with the principles of the County Strategic Plan Goal 1: Operational Effectiveness – Maximize the effectiveness of the County's processes, structure, and operations to support timely delivery of customer-oriented and efficient public services; Goal 4: Health and Mental Health - Improve health and mental health outcomes and efficient use of scarce resources, by promoting proven service models and prevention principles that are population-based, client-centered, and family-focused; Goal 5: Public Safety - Ensure that the committed efforts of the public safety partners continue to maintain and improve the safety and security of the people of Los Angeles County.

FISCAL IMPACT/FINANCING:

The recommended Appropriation Adjustment of \$7.9 million will fund 94 positions and pharmaceutical costs to ensure youth within Probation camps receive adequate medical treatment and mental health care and services. However, a total of \$24.9 million in accounting adjustments must be made, which reflects the transfer of \$7.9 million from the Criminal Justice Facilities Temporary Construction Fund (CJFTCF) to the Provisional Financing Uses (PFU) budget; the transfer of \$7.9 million from PFU to Probation, Support Services budget unit; the recognition of \$0.8 million in additional state and federal revenue for DMH; an increase in Intrafund Transfer of \$5.4 million to DMH, \$2.3 million to DHS, Juvenile Court Health Services and \$0.6 million to A-C. To ensure funds are expended as directed by your Board, a Department Service Order for each department will be prepared and encumbered immediately, up to the maximum authorized amount, by the A-C. Ongoing funding of \$10 million from the CJFTCF and \$1.5 million from PFU has been identified for this program for Fiscal Year (FY) 2010-11. Full-year funding and any additional positions required to sustain this program will be requested in the FY 2011-12 Proposed Budget.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS:

On November 6, 2006, DOJ initiated an investigation on whether youth were adequately protected from harm at the Los Angeles County Probation camps, pursuant to the Civil Rights of Institutionalized Persons Act (CRIPA) 42 U.S.C. of 1997 and the Violent Crime Control and Law Enforcement Act of 1994, 42 U.S.C. Section 14141. On October 31, 2008, DOJ submitted a "Findings Letter" to the Board of Supervisors (Board) outlining 38 operational and three administrative areas requiring remedial attention by Probation and DMH.

On October 31, 2008, DOJ and the Board approved and fully executed a final settlement agreement entitled "Memorandum of Agreement between the United States and the County of Los Angeles Regarding the Los Angeles Probation Camps." The MOA allows the County to address the various areas of concern over a four-year period under the supervision of a mutually agreed upon project monitoring team which includes experts in the fields of psychiatry, mental health, safety, juvenile justice programs, and juvenile detention practices.

Within the MOA, the County is required to work with a Lead Compliance Monitor (Monitor) and Monitoring Compliance Team (Team) as they assess the County's progress toward addressing and complying with the 38 operational and three administrative provisions as articulated in Paragraphs 9-47, 58, and 59 of the MOA. The Team was required to visit each of the 18 Probation camps and the Dorothy Kirby Center within the first 18 months of the MOA and is required to visit a sample of the facilities every six months thereafter until the County reaches substantial compliance with each of the 38 operational and three administrative provisions that are being assessed.

The Team initiated their first visit of the camps during the week of February 9-13, 2009. The primary goal of these initial visits was to assess current operational practices and to establish a baseline upon which future progress would be measured.

In February 2009, the County submitted a draft plan to DOJ, the Monitor, and Team that outlined the steps the County would be initiating to address each of the 38 operational and three administrative provisions as outlined within the MOA. On April 29, 2009, the County submitted to DOJ draft Policies and Procedures the County currently has in place or will be creating and/or amending to support the Plan. The submission of the Plan and the supporting Policies and Procedures met the substantial compliance standard for Provisions 58 (Implementation Plan) and 59 (Document Review).

From June 24, 2009 through March 2, 2010, DOJ and the County have been working collaboratively on finalizing the Plan and Policies and Procedures. The final review of the Plan and Policies and Procedures occurred in April, May, and early June 2010.

On June 15, 2010, the Plan and Policies and Procedures were finalized.

On July 30, 2010, the County received a letter from DOJ expressing its dissatisfaction with the County's progress in implementing the MOA for Probation Camps. As a result, we are requesting that your Board approve this item to begin immediate implementation of this Plan to ensure compliance with DOJ.

In compliance with the MOA, the Monitor has issued two semi-annual reports related to the MOA encompassing the time period of November 1, 2008 through April 30, 2009, and May 1, 2009 through October 31, 2009, respectively. The third semi-annual report, encompassing the time period of November 1, 2009 through April 30, 2010, is anticipated to be issued in early August 2010.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

The recommended funding will provide staffing resources necessary to partially implement the Plan that was developed to increase the level of health, mental health, and Probation services to minors at the camps as well as improve quality assurance within Probation in accordance with the DOJ settlement agreement approved by your Board on October 31, 2008.

Respectfully submitted,



WILLIAM T FUJIOKA
Chief Executive Officer

WTF:BC:JAW
SW:VC:cc

Attachments (4)

c: Executive Office, Board of Supervisors
Auditor-Controller
County Counsel
Health Services
Human Resources
Internal Services
Mental Health
Probation

**NET COUNTY COST FUNDING RECOMMENDATIONS
TO IMPLEMENT THE PROBATION DOJ - CAMP SETTELEMENT AGREEMENT
NINE (9) MONTHS ESTIMATED COSTS**

Department		Number of Positions	One-Time Cost	Ongoing Cost	Total Cost
<u>AUDITOR-CONTROLLER</u>					
Salaries and Employee Benefits		5.0		513,000	513,000
Services and Supplies				44,000	44,000
Subtotal Auditor-Controller		5.0		557,000	557,000
<u>MENTAL HEALTH</u>					
Salaries and Employee Benefits	(1)	66.0	-	4,829,000	4,829,000
Services & Supplies			153,000	1,079,000	1,232,000
Fixed Assets			66,000	-	66,000
IFT/Net Approp			-	(415,000)	(415,000)
Revenue			-	(760,000)	(760,000)
Subtotal Mental Health		66.0	219,000	4,733,000	4,952,000
<u>HEALTH SERVICES</u>					
Salaries and Employee Benefits		23.0	-	1,406,000	1,406,000
Services & Supplies			6,000	468,000	474,000
Fixed Assets			510,000	-	510,000
IFT/Net Approp			-	(415,000)	(415,000)
Revenue			-	-	-
Subtotal Health Services		23.0	516,000	1,459,000	1,975,000
<u>PROBATION</u>					
Salaries and Employee Benefits					
Services & Supplies (Pharmaceuticals)				415,000	415,000
Subtotal Probation				415,000	415,000
<u>ALL DEPARTMENTS</u>					
Salaries and Employee Benefits		94.0	-	6,748,000	6,748,000
Services & Supplies			159,000	2,006,000	2,165,000
Fixed Assets			576,000	-	576,000
IFT/Net Approp			-	(830,000)	(830,000)
Total Gross Appropriation			735,000	7,924,000	8,659,000
Revenue			-	(760,000)	(760,000)
Total Net County Cost		94.0	735,000	7,164,000	7,899,000

NOTES:

- (1) The Department of Mental Health is requesting 66.0 positions in FY 2010-11 and an additional 22.0 positions in the FY 2011-12 Proposed Budget for a total of 88.0 positions.

**NET COUNTY COST FUNDING RECOMMENDATIONS
TO IMPLEMENT THE PROBATION DOJ - CAMP SETTLEMENT AGREEMENT
FULL YEAR ESTIMATED COST**

Department		Number of Positions	One-Time Cost	(1) Ongoing Cost	Total Cost
AUDITOR-CONTROLLER					
Salaries and Employee Benefits		5.0	-	684,000	684,000
Services and Supplies			-	59,000	59,000
Subtotal Auditor-Controller		5.0		743,000	743,000
MENTAL HEALTH					
Salaries and Employee Benefits	(2)	88.0	-	8,415,000	8,415,000
Services & Supplies			204,000	1,713,000	1,917,000
Fixed Assets			66,000	-	66,000
IFT/Net Approp			-	(553,000)	(553,000)
Revenue			-	(1,270,000)	(1,270,000)
Subtotal Mental Health		88.0	270,000	8,305,000	8,575,000
HEALTH SERVICES					
Salaries and Employee Benefits		23.0	-	1,874,000	1,874,000
Services & Supplies			6,000	624,000	630,000
Fixed Assets			510,000	-	510,000
IFT/Net Approp			-	(553,000)	(553,000)
Revenue			-	-	-
Subtotal Health Services		23.0	516,000	1,945,000	2,461,000
PROBATION					
Salaries and Employee Benefits					
Services & Supplies (Pharmaceuticals)			-	553,000	553,000
Subtotal Probation				553,000	553,000
ALL DEPARTMENTS					
Salaries and Employee Benefits		116.0	-	10,973,000	10,973,000
Services & Supplies			210,000	2,949,000	3,159,000
Fixed Assets			576,000	-	576,000
IFT/Net Approp			-	(1,106,000)	(1,106,000)
Total Gross Appropriation			786,000	12,816,000	13,602,000
Revenue			-	(1,270,000)	(1,270,000)
Total Net County Cost		116.0	786,000	11,546,000	12,332,000

NOTES:

- (1) In the Fiscal Year 2011-12 Proposed Budget, the CEO will recommend \$11.5 mil in ongoing and \$51,000 in one-time funding to fully offset the costs associated with DOJ Camp settlement agreement.
- (2) The Department of Mental Health is requesting 66.0 positions in FY 2010-11 and an additional 22.0 positions in the FY 2011-12 Proposed Budget for a total of 88.0 positions.

COUNTY OF LOS ANGELES

REQUEST FOR APPROPRIATION ADJUSTMENT

DEPT'S.
No. 060DEPARTMENT OF **Chief Executive Office**

AUGUST 17, 2010

AUDITOR-CONTROLLER.

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. WILL YOU PLEASE REPORT AS TO ACCOUNTING AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HIS RECOMMENDATION OR ACTION.

ADJUSTMENT REQUESTED AND REASONS THEREFOR

FY 2010-11**4 - VOTES****SOURCES**

BA DETAIL - SEE ATTACHMENT III

USES

BA DETAIL - SEE ATTACHMENT III

TOTAL SOURCES: \$24,872,000

TOTAL USES: \$24,872,000

JUSTIFICATION

Reflects the transfer of \$7.9 million in funding for nine (9) months from the Provisional Financing Uses budget to the Probation Department's Fiscal Year 2010-11 Budget to begin the implementation of the Corrective Action Plan at the County Probation Camps pursuant to the Memorandum of Agreement approved on October 31, 2008 between the United States Department of Justice and the County of Los Angeles.

ADOPTED
BOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

Sheila Williams

Sheila Williams, CEO Manager, Public Safety

CHIEF EXECUTIVE OFFICER'S REPORT
11 **AUG 17 2010**

Sachia Hamal
SACHIA HAMAL
EXECUTIVE OFFICER

REFERRED TO THE CHIEF
EXECUTIVE OFFICER FOR -

ACTION

APPROVED AS REQUESTED ✓

AS REVISED

✓ RECOMMENDATION

August 10

2010

Jaqueline White
CHIEF EXECUTIVE OFFICER

AUDITOR-CONTROLLER BY

APPROVED (AS REVISED):
BOARD OF SUPERVISORS

20

NO. **94**

Aug 10 2010

BY

DEPUTY COUNTY CLERK

**COUNTY OF LOS ANGELES
REQUEST FOR APPROPRIATION ADJUSTMENT
CHIEF EXECUTIVE OFFICE
FISCAL YEAR 2010-11**

SOURCES**PROVISIONAL FINANCING USES – PROBATION**

Services and Supplies
A01-CB-13749-13758-2000
\$7,899,000

PROBATION – SUPPORT SERVICES

Transfers In
A01-PB-17000-17100-96-9911
\$7,899,000

MENTAL HEALTH

Other State Aid - Health
A01-MH-20500-88-8771
\$292,000

MENTAL HEALTH

Federal Medi-Cal
A01-MH-20500-90-9025
\$468,000

MENTAL HEALTH

Intrafund Transfer
A01-MH-20500-6800
\$4,952,000

MENTAL HEALTH

Intrafund Transfer
A01-MH-20500-6800
\$415,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Intrafund Transfer
A01-HJ-20600-6800
\$1,975,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Intrafund Transfer
A01-HJ-20600-6800
\$415,000

AUDITOR-CONTROLLER

Intrafund Transfer
A01-AU-10700-6800
\$557,000

USES**PROVISIONAL FINANCING USES – PROBATION**

Transfers In
A01-CB-13749-13758-96-9911
\$7,899,000

PROBATION – SUPPORT SERVICES

Services and Supplies
A01-PB-17000-17100-2000
\$7,899,000

MENTAL HEALTH

Salaries and Employee Benefits
A01-MH-20500-1000
\$4,829,000

MENTAL HEALTH

Services & Supplies
A01-MH-20500-2000
\$817,000

MENTAL HEALTH

Capital Assets – Equipment
A01-MH-20500-6030
\$66,000

MENTAL HEALTH

Services & Supplies
A01-MH-20500-2000
\$415,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Salaries and Employee Benefits
A01-HJ-20600-1000
\$1,406,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Services and Supplies
A01-HJ-20600-2000
\$59,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Capital Assets - Equipment
A01-HJ-20600-6030
\$510,000

HEALTH SERVICES - JUVENILE COURT HEALTH SERVICES

Services and Supplies
A01-HJ-20600-2000
\$415,000

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COUNTY OF LOS ANGELES
REQUEST FOR APPROPRIATION ADJUSTMENT
CHIEF EXECUTIVE OFFICE
FISCAL YEAR 2010-11

SOURCES

USES

AUDITOR-CONTROLLER

Salaries and Employee Benefits

A01-AU-10700-1000

\$513,000

AUDITOR-CONTROLLER

Services and Supplies

A01-AU-10700-2000

\$44,000

BA# 014

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**REQUEST FOR INTERIM ORDINANCE AUTHORITY
PROVISIONAL ALLOCATIONS TO DEPARTMENTS
FISCAL YEAR 2010-11**

AUDITOR-CONTROLLER

	<u>FY 2010-11</u>		<u>TOTAL</u>
<u>Classification</u>	<u>NO. OF BUD POS</u>		<u>NO. OF BUD POS</u>
Intermediate Accountant Auditor	4.0		4.0
Program Specialist II	1.0		1.0
Total	5.0		5.0

DEPARTMENT OF HEALTH SERVICES

	<u>FY 2010-11</u>		<u>TOTAL</u>
<u>Classification</u>	<u>NO. OF BUD POS</u>		<u>NO. OF BUD POS</u>
Clinic Driver	2.0		2.0
Intermediate Clerk	2.0		2.0
Intermediate Typist-Clerk	2.0		2.0
Clinic Nursing Attendant II	1.0		1.0
Pharmacist	1.0		1.0
Pharmacy Technician	1.0		1.0
Phlebotomy Technician	1.0		1.0
Registered Nurse II	8.0		8.0
Senior Physician	2.0		2.0
Supervising Clinic Nurse I	3.0		3.0
Total	23.0		23.0

DEPARTMENT OF MENTAL HEALTH

	<u>FY 2010-11</u>	<u>FY 2011-12</u>	<u>TOTAL</u>
<u>Classification</u>	<u>NO. OF BUD POS</u>	<u>NO. OF BUD POS</u>	<u>NO. OF BUD POS</u>
Administrative Manager III	1.0	0.0	1.0
Clinical Psychologist II	11.0	1.0	12.0
Intermediate Typist-Clerk	7.0	0.0	7.0
Mental Health Clinical Program Head	2.0	0.0	2.0
Mental Health Psychiatrist	3.0	0.0	3.0
Psychiatric Social Worker II	32.0	18.0	50.0
Secretary III	2.0	0.0	2.0
Senior Community Mental Health Psychologist	2.0	0.0	2.0
Senior Secretary III	1.0	0.0	1.0
Substance Abuse Counselor	0.0	1.0	1.0
Supervising Psychiatric Social Worker	4.0	1.0	5.0
Training Coordinator, Mental Health	1.0	1.0	2.0
Total	66.0	22.0	88.0

TOTAL POSITIONS REQUESTED

94.0	22.0	116.0
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