DRAFT SILICON VALLEY COMMUNITY CHOICE ENERGY TECHNICAL STUDY

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Prepared by Pacific Energy Advisors, Inc.

This Technical Study was prepared for the Silicon Valley Community Choice Energy (SVCCE) Partnership for purposes of forming a Community Choice Energy (CCE) program, which would provide electric generation service to residential and commercial customers located within Santa Clara County. A detailed discussion of the projected operating results related to the SVCCE program is presented herein.

Draft Silicon Valley Community Choice Energy Technical Study

PREPARED BY PACIFIC ENERGY ADVISORS, INC.

Table of Contents

EXECUTIVE SUMMARY **1**

SECTION 1: INTRODUCTION **9**

SECTION 2: STUDY METHODOLOGY **12**
- Supply Scenario Overview 13
- Key Assumptions 15
- Multi-Phase Customer Enrollment 16
- Indicative Renewable Energy Contract Portfolio 16
- Energy Production Options & Scenario Composition 20
  - Scenario 1: GHG Emissions Parity and Additional Renewable Energy Supply Relative to PG&E 21
  - Scenario 2: 20% Annual GHG Emissions Reductions; Increased Renewable Energy Procurement 24
  - Scenario 3: Maximize GHG Emissions Reductions while Maintaining General Rate Parity 27
- Costs and Rates 30
- Greenhouse Gas Emissions 32
- Economic Development Impacts 33
  - Local Economic Development Benefits Potential 36

SECTION 3: SVCCE TECHNICAL PARAMETERS (ELECTRICITY CONSUMPTION) **38**
- Historical and Projected Electricity Consumption 38
- Projected Customer Mix and Energy Consumption 40
- Renewable Energy Portfolio Requirements 41
- Capacity Requirements 43

SECTION 4: COST OF SERVICE ELEMENTS **45**
- Electricity Purchases 45
- Renewable Energy Purchases 45
- Electric Generation 47
- Transmission and Grid Services 47
- Start-Up Costs 47
- Financing Costs 49
- Billing, Metering and Data Management 49
- Staff and Other Operating Costs 50
- Uncollectible Accounts 50
- Program Reserves 50
- Bonding and Security Requirements 50
- PG&E Surcharges 50

SECTION 5: COST AND BENEFITS ANALYSIS 52
Scenario 1 Study Results 52
Ratepayer Costs 52
GHG Impacts 54
Scenario 2 Study Results 56
Ratepayer Costs 56
GHG Impacts 57
Scenario 3 Study Results 59
Ratepayer Costs 59
GHG Impacts 60

SECTION 6: SENSITIVITY ANALYSES 63
Power and Natural Gas Prices 63
Renewable Energy Costs 63
Carbon-Free Energy Costs 64
PG&E Rates 64
PG&E Surcharges 65
Opt-Out Rates 65
Community Participation (Small JPA) 66
Perfect Storm 66
Sensitivity Results 66

SECTION 7: RISK ANALYSIS 70
Financial Risks to SVCCE Members 70
Deviations between Actual Energy Use and Contracted Purchases 71
Legislative and Regulatory Risk 72
Availability of Requisite Renewable and Carbon-Free Energy Supplies 74
Market Volatility and Price Risk 75

SECTION 8: CCE FORMATION ACTIVITIES 77
CCE Entity Formation 77
Regulatory Requirements 77
Procurement 78
Financing 78
Organization 78
Customer Notices 78
Ratesetting and Preliminary Program Development 78

SECTION 9: EVALUATION AND RECOMMENDATIONS 80

APPENDIX A: SVCCE PRO FORMA ANALYSES 83

EXECUTIVE SUMMARY

This Community Choice Energy ("CCE") Technical Study ("Study") was prepared for the Silicon Valley Community Choice Energy ("SVCCE") Partnership, by Pacific Energy Advisors, Inc. ("PEA") under contract with the City of Sunnyvale, for purposes of describing the potential benefits and liabilities associated with forming a CCE program in Santa Clara County. Such a program would provide electric generation service to residential and business customers located within the SVCCE Partner jurisdictions. The SVCCE Partnership is sponsored by the Cities of Cupertino, Mountain View, and Sunnyvale and the County of Santa Clara. The Partnership has expanded the scope of the study to include eight additional communities in Santa Clara County including Campbell, Gilroy, Los Altos, Los Altos Hills, Los Gatos, Monte Sereno, Morgan Hill, and Saratoga, Campbell, Los Gatos, Monte Sereno, Morgan Hill and Gilroy; these 12 communities comprise the "CCE Study Partners."

This Study addresses the potential benefits and liabilities associated with forming a CCE program over a ten-year planning horizon, drawing from the best available market intelligence and PEA's direct experience with each of California's operating CCE programs – PEA has unique experience with regard to California CCE program evaluation, development and operation, having provided broad functional support to each operating CCE, which include Marin Clean Energy ("MCE"), Sonoma Clean Power ("SCP") and Lancaster Choice Energy ("LCE"). PEA utilized this direct experience to generate a set of anticipated scenarios for SVCCE operations as well as a variety of sensitivity analyses, which were framed to demonstrate how certain changes in the base case scenarios would influence anticipated operating results for the SVCCE program.

SVCCE's Prospective Customers

Currently, Pacific Gas & Electric ("PG&E") serves approximately 240,000 customer accounts within communities of the CCE Study Partners, representing a mix of residential (≈90%) and commercial (≈10%) accounts. These customers consume nearly four (4) billion kilowatt hours ("kWh") of electric energy each year. While the majority of customers fall under the residential classification, such accounts historically consume only 34% of the total electricity delivered by PG&E while commercial accounts consume the remaining 66%. Peak customer demand within communities of the CCE Study Partners, which represents the highest level of instantaneous energy consumption throughout the year, occurs during the month of July, totaling 660 megawatts ("MW"). Under CCE service, each of these accounts would be enrolled in the SVCCE program over a three-phase implementation schedule commencing in early 2017, as later discussed in this Study. Consistent with California law, customers may elect to take service from the CCE provider or remain with PG&E, a process known as "opting-out." For purposes of the Study, PEA utilized current participatory statistics compiled by the operating CCE programs to derive an assumed participation rate of 85% for the SVCCE program; the remaining 15% of regional customers are assumed to opt-out of the SVCCE program and would continue receiving generation service from PG&E. Customer and energy usage projections referenced throughout this Study reflect such adjustment.

SVCCE Indicative Supply Scenarios

For purposes of the Study, PEA and the CCE Study Partners identified three indicative supply scenarios, which were designed to test the viability of prospective CCE operations under a variety of energy resource compositions, emphasizing the SVCCE Partnership's interest in significantly reducing greenhouse gas emissions ("GHGs") through increased use of carbon-free electric energy sources. As described to PEA, many local agencies within the region have adopted climate action plans, which recognize CCE formation as a viable opportunity to promote the achievement of targeted GHG reductions. With these considerations in mind, the following supply scenarios were constructed for purposes of completing this CCE Study:

- **Scenario 1**: Match the incumbent investor-owned utility's ("IOU"), Pacific Gas & Electric Company ("PG&E"), projected greenhouse gas emissions ("GHGs") profile while exceeding PG&E's projected renewable energy content.[1]
- **Scenario 2**: Exceed applicable renewable energy procurement mandates by providing SVCCE customers with a minimum 51% renewable energy content in year one of program operations, scaling up to 66% in year 10, while also promoting a 20% reduction in electric energy sector GHG emissions relative to PG&E's projected emissions profile by procuring additional GHG-free energy products.[2]
- **Scenario 3**: Maximize renewable energy and GHG-free power supplies while maintaining general parity with PG&E's projected electric rates throughout the Study period.[3]

When considering the prospective supply scenarios evaluated in this Study, it should be understood that SVCCE would not be limited to any particular scenario assessed in this Study; the Study's supply scenarios were developed in cooperation with CCE Study Partner leadership for the purpose of demonstrating potential operating outcomes of a new CCE program under a broad range of resource mixes, which generally reflect key objectives of the Study participants. Prior to the procurement of any particular energy products, SVCCE would have an opportunity to refine its desired resource mix, which may differ from the prospective scenarios reflected herein.

When developing SVCCE's indicative supply scenarios, PEA was directed to include additional assumptions. In particular, all scenarios include the provision of a voluntary retail service option that would provide participating customers with 100% renewable energy (presumably for a price premium); for purposes of this Study, it was assumed that only a small percentage of SVCCE customers would select this service option (≈2% of the projected SVCCE customer base), which is generally consistent with customer participation in other operating CCE programs. In addition, all scenarios assume the availability of current solar development incentives as well as an SVCCE-administered net energy metering ("NEM") service option, which could be used to further promote the development of local, customer-sited renewable resources. PEA was also directed to exclude the use of: 1) unbundled renewable energy certificates (due to ongoing controversy focused on environmental benefit accounting for such products); 2) specified purchases from nuclear generation, which is generally unavailable to wholesale energy buyers, including CCE programs, but represents a significant portion of PG&E's energy resource mix[4]; and 3) coal generation,[5] which is a cost-effective but highly polluting domestic power source.

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[1] Consistent with California's Renewables Portfolio Standard ("RPS") laws, retail sellers of electric energy, including CCEs, must procure a minimum 33% of all electricity from eligible renewable energy sources by 2020; with the recent enrollment of Senate Bill 350, California's RPS procurement mandate has been increased to 50% by 2030.

[2] Industry accepted GHG accounting practices generally recognize eligible renewable energy sources as GHG-free. Under the Scenario 2 portfolio composition, incremental purchases of non-RPS-eligible GHG-free sources, specifically electricity produced by larger hydroelectric resources (with nameplate generating capacity in excess of 30 megawatts) would be procured by SVCCE to achieve the noted GHG emissions reductions.

[3] Under Scenario 3, the proportion of RPS-eligible renewable energy would achieve specified procurement mandates throughout the Study period. Similar to Scenario 2, additional GHG-free energy purchases would be made, subject to the specified rate constraint, in an effort to maximize the proportion of clean energy (e.g., renewable energy plus additional GHG-free energy) delivered to SVCCE customers.

[4] According to PG&E's 2013 Power Content Label, 22% of total electric energy supply was sourced from nuclear generating facilities; in 2014, a similar proportion of PG&E's total electric energy supply was sourced from nuclear generating facilities: 21%, as reflected in PG&E's Power Source Disclosure Report for the 2014 calendar year.

[5] According to the California Energy Commission, approximately 6% of California's total system power mix is comprised of electric energy produced by generators using coal as the primary fuel source: http://energyalmanac.ca.gov/electricity/total_system_power.html.

Projected Cost Impacts to SVCCE Customers

Based on current market prices and various operating assumptions, as detailed in Section 2: Study Methodology, the Study indicates that SVCCE would be viable under a broad range of market conditions, demonstrating the potential for customer cost savings and significant GHG reductions. In particular, Scenarios 1 and 2 demonstrate the potential for customer cost savings ranging from 1% to 5%, relative to projected PG&E rates, over the ten-year study period. Scenario 3, which was designed to maximize clean energy deliveries to SVCCE customers subject to general rate parity with PG&E, demonstrated that significant environmental benefits could be achieved through such a procurement strategy: average GHG emissions reductions approximating 73% and a renewable energy content of 76% were deemed achievable at rate parity during the 10-year Study period. As previously noted, none of the prospective supply scenarios include the use of unbundled renewable energy certificates; renewable energy products will be exclusively limited to "bundled" deliveries produced by generators primarily located within: 1) California; 2) communities of the SVCCE Study Partners; and 3) elsewhere in the western United States.

General Operating Projections

When reviewing the pro forma financial results associated with each of the prospective supply scenarios, as reflected in Appendix A of this Study, the "Total Change in Customer Electric Charges" during each year of the study period reflects the projected net revenues (or deficits) that would be realized by SVCCE in the event that the program decided to offer customer electric rates that were equivalent to similar rates charged by PG&E. To the extent that the Total Change in Customer Electric Charges is negative, SVCCE would have the potential to offer comparatively lower customer rates/charges, relative to similar charges imposed by PG&E; to the extent that such values are positive, SVCCE would need to impose comparatively higher customer charges in order to recover expected costs. Ultimately, the disposition of any projected net revenues will be determined by SVCCE leadership during annual budgeting and rate-setting processes. For example, in the cases of Scenario 1 and Scenario 2, each year of the study period reflects the potential for net revenues. Such net revenues could be passed through to SVCCE customers in the form of comparatively lower electric rates/charges, as contemplated in this Study, utilized as working capital for program operations in an attempt to reduce program financing requirements, or SVCCE leadership could strike a balance between reduced rates and increased funding for complementary energy programs, such as Net Energy Metering, customer rebates (to promote local distributed renewable infrastructure buildout or energy efficiency, for example) as well as other similarly focused programs. SVCCE leadership would have considerable flexibility in administering the disposition of any projected net revenues, subject to any financial covenants that may be entered into by the program.

Environmental Impacts

With regard to SVCCE's anticipated clean energy supply and resultant GHG emissions impacts, each prospective supply scenario yielded progressively increasing environmental benefits, resulting from the incremental addition of renewable and other GHG-free power sources. For example, Scenario 1, which was specifically designed to match the incumbent utility's projected GHG emissions profile (while marginally exceeding proportionate renewable energy procurement of the incumbent utility), did not yield any expected emissions savings. Supply Scenario 2, which was framed to achieve specified proportionate GHG emission reductions relative to the incumbent utility, resulted in annual emissions *reductions* ranging from approximately 38,000 (Year 1 impact) to 82,000 (Year 10 impact) metric tons. Scenario 3 yielded the most significant emissions benefits, as current market pricing for renewable and GHG-free power sources allowed for the significant majority of SVCCE's projected power resource portfolio to be sourced from these supply options while still remaining at rate parity with PG&E throughout the 10-year Study period – annual projected emissions *reductions* ranged from approximately 112,000 (Year 1 impact) to 352,000 (Year 10 impact)

metric tons, a proportionate annual GHG reduction ranging from 60% (Year 1 impact) to 86% (Year 10 impact) relative to PG&E's projected emission profile. With regard to the anticipated GHG emissions impacts reflected under each scenario, it is important to note that such estimates are significantly influenced by PG&E's ongoing use of nuclear generation, which is generally recognized as GHG-free. In particular, the Diablo Canyon Power Plant ("DCPP") produces approximately 20% of the utility's total annual electric energy requirements. During the latter portion of the Study period, DCPP will need to relicense the facility's two reactor units (in 2024 and 2025, respectively) and there is some uncertainty regarding PG&E's ability to successfully relicense these units under the current configuration, which utilizes once-through cooling as part of facility operations – use of once-through cooling is no longer permissible within California, and affected generators must reconfigure requisite cooling systems or face discontinued operation. To the extent that PG&E's use of nuclear generation is curtailed or suspended at some point in the future, SVCCE's projected emissions reductions would significantly increase under Scenarios 2 and 3. However, due to the timing of the relicensing issue facing DCPP, substantive increases to projected environmental benefits (resulting from prospective changes to PG&E's nuclear power supply) should not be assumed during the Study period.

The various energy supply components underlying each scenario are broadly categorized as:

- Conventional Supply (generally electric generation produced through the combustion of fossil fuels, particularly natural gas within the California energy markets);
- "Bucket 1" Renewable Energy Supply (generally renewable energy produced by generating resources located within or delivering power directly to California);
- "Bucket 2" Renewable Energy Supply (generally renewable generation imported into California); and
- Additional GHG-Free Supply (generally power from large hydro-electric generation facilities, which are not eligible to participate in California's RPS certification program).

For the sake of comparison, Table 1 displays PG&E's proportionate use of various power sources during the most recent reporting year (2014) as well as the aggregate resource mix within the state of California, as reported by the California Energy Commission ("CEC"). During the Study period, planned increases in California's RPS procurement mandate and various other factors will contribute to periodic changes in the noted resource mix. Such changes will affect projected GHG emissions comparisons between SVCCE and PG&E.

Table 1: 2014 PG&E and California Power Mix

Energy Resource	2014 PG&E Power Mix[1]	2014 California Power Mix[2]
Eligible Renewable	**27%**	**20%**
--Biomass & Waste	5%	3%
--Geothermal	5%	4%
--Small Hydroelectric	1%	1%
--Solar	9%	4%
--Wind	7%	8%
Coal	0%	6%
Large Hydroelectric	8%	6%
Natural Gas	24%	45%
Nuclear	21%	9%
Unspecified Sources of Power	21%	14%
Total[3]	**100%**	**100%**

[1]Source: PG&E 2014 Power Source Disclosure Report; [2]Source: California Energy Commission; [3]Numbers may not add due to rounding.

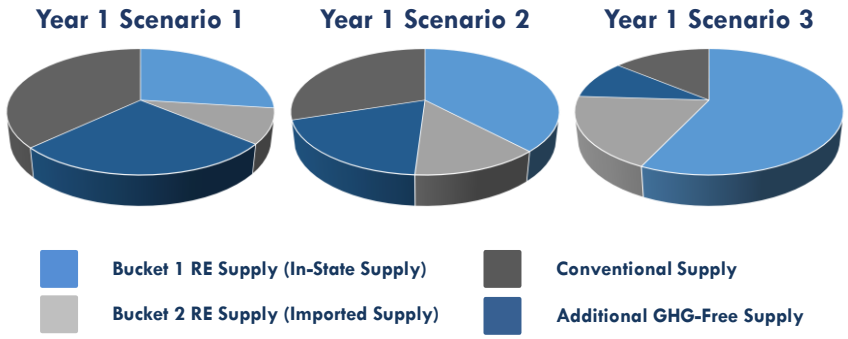
Projected Economic Development Benefits

SVCCE's projected long-term power contract portfolio is also expected to have the potential to generate substantial economic benefits throughout the state as a result of new renewable resource development. A moderate component of this impact is expected to occur within the local economy as a direct result of renewable infrastructure buildout to be supported by a SVCCE-administered Feed-In Tariff program, which could be designed to promote the development of smaller-scale renewable generating projects that would supply a modest portion of SVCCE's total energy requirements. The prospective SVCCE long-term contract portfolio, which is reflected in the anticipated resource mix for each supply scenario, includes approximately 340 MW of new generating capacity (all of which is assumed to be located within California and some of which may be located within communities of the CCE Study Partners). Based on widely used industry models, such projects are expected to generate up to 11,000 construction jobs and as much as $1.4 billion in total economic output. Ongoing operation and maintenance ("O&M") jobs associated with such projects are expected to employ as many as 185 full time equivalent positions ("FTEs") with additional annual economic output approximating $30 million. SVCCE would also employ a combination of staff and contractors, resulting in additional ongoing job creation (up to 30 FTEs per year) and related annual economic output ranging from $3 to $9 million.

Consolidated Scenario Highlights

The following exhibit identifies the projected operating results under each supply scenario in Year 1 of anticipated CCE operations. Additional details regarding the composition of each supply scenario are addressed in Section 2.

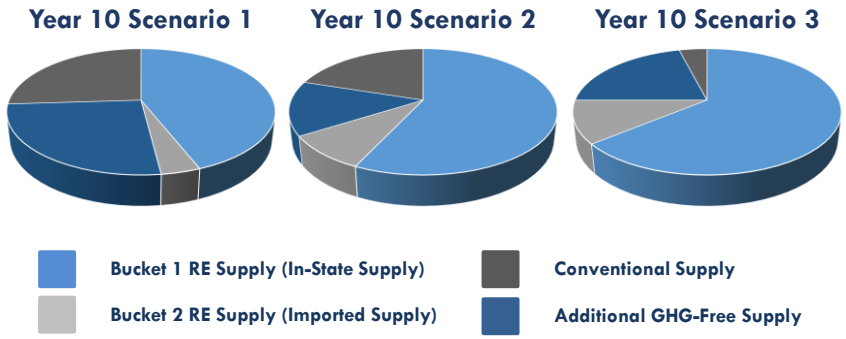
Silicon Valley CCE Indicative Supply Scenarios: Year 1



Key Considerations	Scenario 1	Scenario 2	Scenario 3
General Environmental Benefits Renewable energy and GHG content	36% Renewable 63% Total GHG-Free	51% Renewable 70% Total GHG-Free	76% Renewable 85% Total GHG-Free
Rate Competitiveness Incremental renewable/clean energy purchases will impose upward pressure on SVCCE customer rates	Average 4% savings relative to PG&E rate projections	Average 3% savings relative to PG&E rate projections	Average savings of <1% relative to PG&E rate projections
Projected Residential Customer Cost Impacts[1] Resource choices will influence monthly energy costs [1]Average monthly usage for SVCCE res. customers ≈ 510 kWh	Average $5.09 monthly cost savings relative to PG&E rate projections	Average $3.49 monthly cost savings relative to PG&E rate projections	Average $0.76 monthly cost savings relative to PG&E rate projections
Assumed SVCCE Participation Projected rate savings/increases are assumed to impact customer participation levels; medium and large commercial customers are assumed to be highly cost sensitive	85% customer participation rate assumed across all customer groups	85% customer participation rate assumed across all customer groups	85% customer participation rate assumed across all customer groups
Comparative GHG Emissions Impacts GHG emissions impact relative to assumed PG&E portfolio	0.158 metric tons CO2/MWh emissions rate is equivalent to PG&E, resulting in zero incremental GHG emissions impacts in Year 1	0.126 metric tons CO2/MWh emissions rate results in ≈38,000 metric ton GHG emissions reduction (20%) in Year 1	0.064 metric tons CO2/MWh emissions rate results in ≈112,000 metric ton GHG emissions reduction (60%) in Year 1

The following exhibit identifies the projected operating results under each supply scenario in Year 10 of anticipated CCE operations. Note that projected reductions in customer savings, which are reflected in Year 10 operating results, substantially relate to the increased use of renewable and other carbon-free resources throughout the Study period. Such resources are generally more expensive that fossil-fueled power sources and impose upward pressure on SVCCE's projected power supply costs, resulting in reduced customer savings.

Silicon Valley CCE Indicative Supply Scenarios: Year 10



Key Considerations	Scenario 1	Scenario 2	Scenario 3
General Environmental Benefits Renewable energy and GHG content	49% Renewable 75% Total GHG-Free	66% Renewable 80% Total GHG-Free	76% Renewable 97% Total GHG-Free
Rate Competitiveness Incremental renewable/clean energy purchases will impose upward pressure on SVCCE customer rates	Average 3% savings relative to PG&E rate projections	Average 1% savings relative to PG&E rate projections	General rate parity results in minimal cost impact
Projected Residential Customer Cost Impacts[1] Resource choices will influence monthly energy costs [1]Average monthly usage for SVCCE res. customers ≈ 510 kWh	Average $4.19 monthly cost savings relative to PG&E rate projections	Average $1.93 monthly cost savings relative to PG&E rate projections	Average $0.14 monthly cost increase relative to PG&E rate projections
Assumed SVCCE Participation Projected rate savings/increases are assumed to impact customer participation levels; medium and large commercial customers are assumed to be highly cost sensitive	85% customer participation rate assumed across all customer groups	85% customer participation rate assumed across all customer groups	85% customer participation rate assumed across all customer groups
Comparative GHG Emissions Impacts GHG emissions impact relative to assumed PG&E portfolio	0.109 metric tons CO2/MWh emissions rate is equivalent to PG&E, resulting in zero incremental GHG emissions impacts in Year 10	0.087 metric tons CO2/MWh emissions rate results in ≈82,000 metric ton GHG emissions reduction (20%) in Year 10	0.015 metric tons CO2/MWh emissions rate results in ≈352,000 metric ton GHG emissions reduction (86%) in Year 10

Findings and Conclusions

Based on the results reflected in this Study and PEA's considerable experience with California CCEs, the SVCCE program has a variety of electric supply options that are projected to yield both customer rate savings and environmental benefits. To the extent that clean energy options, including renewable energy and hydroelectricity, are used in place of conventional power sources, which utilize fossil fuels to produce electric power, anticipated SVCCE costs and related customer rates would be marginally higher. However, Scenarios 2 and 3 indicate that the potential exists for significant GHG emissions reductions and increased renewable energy deliveries under a scenario in which SVCCE rates are equivalent (on a projected basis) to or below similar rates charged by the incumbent utility.

Ultimately, SVCCE's ability to demonstrate rate competitiveness (while also offering environmental benefits) would hinge on prevailing market prices at the time of power supply contract negotiation and execution. Depending on inevitable changes to market prices and other assumptions, which are substantially addressed through the various sensitivity analyses reflected in this Study, SVCCE's actual electric rates may be somewhat lower or higher than similar rates charged by PG&E and would be expected to fall within a competitive range needed for program viability.

As with California's operating CCE programs, SVCCE's ability to secure requisite customer energy requirements, particularly under long term contracts, will depend on the program's perceived creditworthiness at the time of power procurement. Customer retention and reserve accrual, as well as a successful operating track record, will be viewed favorably by prospective energy suppliers, leading to reduced energy costs and customer rates. Operational viability is also based on the assumption that SVCCE would be able to secure the

necessary startup funding as well as additional financing to satisfy program working capital estimates. As previously noted, it is PEA's opinion that SVCCE would be operationally viable under a relatively broad range of resource planning scenarios, demonstrating the potential for customer savings as well as reduced GHG emissions.

SECTION 1: INTRODUCTION

This Community Choice Energy ("CCE") Technical Study ("Study") was prepared for the Silicon Valley Community Choice Energy ("SVCCE") Partnership, by Pacific Energy Advisors, Inc. ("PEA") under contract with the City of Sunnyvale, for purposes of describing the potential benefits and liabilities associated with forming a CCE program in Santa Clara County. Such a program would provide electric generation service to residential and business customers located within the SVCCE Partner jurisdictions, which currently receive electric service from the incumbent utility, Pacific Gas & Electric Company ("PG&E"). The SVCCE Partnership is sponsored by the Cities of Cupertino, Mountain View, and Sunnyvale and the County of Santa Clara. The Partnership has expanded the scope of the study to include eight additional communities in Santa Clara County; the 12 communities comprise the "CCE Study Partners" and are identified below in Table 2.

Table 2: Prospective SVCCE Member Communities

City of Campbell	City of Monte Sereno
City of Cupertino	City of Morgan Hill
City of Gilroy	City of Mountain View
City of Los Altos	City of Saratoga
Town of Los Altos Hills	City of Sunnyvale
Town of Los Gatos	County of Santa Clara (unincorporated areas)

In consideration of its response to the Sunnyvale's Request for Qualifications No. F15-49 for Professional Services to the Environmental Services Department in Association with the Study of Community Choice Aggregation, which was issued on November 21, 2014, PEA was retained by the City to conduct a technical study focused on the prospective formation of a CCE program serving communities of the CCE Study Partners. This Study reflects the results of a comprehensive analysis, which addresses prospective CCE operations under a range of scenarios, including the identification of anticipated rate/cost impacts, environmental benefits, resource composition and economic development amongst other considerations. When reviewing this Study, it is important to keep in mind that the findings and recommendations reflected herein are substantially influenced by current market conditions within the electric utility industry, which are subject to sudden and significant changes.

PEA is an independent consulting firm specializing in providing strategic advice and technical support to various organizations within the California electricity market, particularly aspiring and operating CCE programs. PEA's consultants have been assisting local governments with the evaluation and implementation of CCE programs since 2004, including each of California's operational CCE programs, which include Marin Clean Energy ("MCE"), Sonoma Clean Power ("SCP") and Lancaster Choice Energy ("LCE"). This Study reflects operating projections that are based on the best available information, utilizing transparent, documented assumptions to provide an objective assessment regarding the prospects of CCE operation within communities of the CCE Study Partners. Such assumptions are later discussed in Section 2. However, due to the dynamic nature of California's energy markets, particularly market prices which are subject to frequent changes, the SVCCE Partnership should confirm that the assumptions reflected in this Study generally align with future market conditions (observed at the time of any decision by the SVCCE Partnership to move forward) to promote the achievement of early-stage SVCCE operations that generally align with the operating projections reflected in this Study. To the extent that future market price benchmarks materially differ from any of the assumptions noted in Section 2 of this Study, PEA recommends updating pertinent operating projections to ensure well-informed decision-making and prudent action.

When reviewing this Study, note that the term Community Choice Aggregation ("CCA"), which is referenced within applicable legislation and related regulations, is currently being used interchangeably with the term Community Choice Energy ("CCE")[6], a term of art that has been adopted by the SVCCE Partnership to identify its aggregation initiative. Use of the CCE acronym is becoming increasingly common when referring to similar customer aggregation programs throughout the state. For purposes of this Study, the term Community Choice Energy or "CCE" is used when referring to such aggregation programs.

Under existing rules administered by the California Public Utilities Commission ("CPUC"), PG&E would use its transmission and distribution system to deliver the electricity supplied by SVCCE in a non-discriminatory manner, as it currently does for its own "bundled service" customers (i.e., customers who receive both electric generation and delivery services from a single provider) and for "direct access" customers who receive electricity provided by competitive retail suppliers. PG&E would continue to provide all metering and billing services, and customers would receive a single electric bill each month from PG&E – each customer's bill would show SVCCE charges for generation services as well as charges for PG&E delivery services. Money collected by PG&E on behalf of SVCCE would be electronically transferred each day to SVCCE's designated bank account. Following enrollment in the CCE program, SVCCE customers would continue to be eligible for PG&E-administered programs funded through distribution rates and public goods charges, including rebate and subsidy programs focused on energy efficiency and distributed solar generation.

To fulfill the electric energy requirements of its customers and related compliance obligations, SVCCE would participate in the electricity market to purchase various energy products from qualified generators, brokers, and/or marketers. In the future, SVCCE may also produce electricity generated by its own power plants, which could be independently developed or acquired by the CCE. Other programs and services may be offered by SVCCE as well, such as new programs to promote conservation and/or energy efficiency, locally-situated distributed renewable generation (e.g., photovoltaic solar systems that are installed by a customer "behind the meter" to reduce reliance on offsite energy sources and/or reduce overall energy costs), electric vehicle charging, and customer load shifting (also known as "demand response").

PEA's analysis quantifies the expected benefits and liabilities of the CCE program in terms of overall operating margins, ratepayer costs, reductions in emissions of GHGs, which primarily entail carbon dioxide ("CO_2") from electric generating resources used to supply customers within communities of the CCE Study Partners, and economic development impacts arising from new job creation and local spending. The remaining sections of this report are organized by subject matter as follows:

> ***Section 2:*** *Study Methodology* – describes the approach used to conduct the Study.
>
> ***Section 3:*** *SVCCE Technical Parameters* – describes the electric consumption patterns and electric resource requirements of prospective SVCCE customers (i.e., electricity customers located within communities of the CCE Study Partners).
>
> ***Section 4:*** *Cost of Service Elements* – explains the various costs that would be involved in providing electric service through a CCE program.

[6] While it is generally understood that both terms refer to the same type of load serving entity, as provided for under the California Public Utilities Code, PEA is not aware of any current references to the term "Community Choice Energy" or "CCE" in such Code or applicable regulations. In consideration of this observation, SVCCE should remain aware of this terminology when communicating with jurisdictional regulatory entities or legislators regarding its prospective aggregation program to ensure that naming conventions conform with currently applicable laws and regulations which address such programs.

***Section 5**: Cost and Benefits Analysis* – details the estimated benefits and financial liabilities associated with a variety of potential resource scenarios with regard to ratepayer costs, GHG impacts, and local economic development impacts.

***Section 6**: Sensitivity Analyses* – describes the variables that are expected to have the largest impact on customer rates and shows the range of impacts associated with key variables.

***Section 7**: Risk Analysis* – highlights key risks associated with the formation and operation of a CCE program, including recommended mitigation measures for such risks.

***Section 8:** CCE Formation Activities* – summarizes the steps involved in forming a CCE program.

***Section 9:** Evaluation and Recommendations* – summarizes Study results and provides recommendations based on PEA's analysis.

***Appendix A**: SVCCE Pro Forma Analyses* – includes pro forma operating projections for each of the three SVCCE supply scenarios addressed in this Study.

SECTION 2: STUDY METHODOLOGY

The analytical framework for the Study is a cost-of-service model that estimates all costs and anticipated revenues that would be incurred/received in providing CCE services. The Study examines projected CCE operations over a ten-year study period, including the expected economic/financial impacts related thereto. As detailed in Section 4 (Cost of Service Elements), CCE program costs include those associated with energy procurement as well as administrative, financing and other costs that would be involved in the program's formation and ongoing operation. Total projected costs over each twelve-month period represent the amounts that must be funded through program rates, also known as the "revenue requirement." Average generation rates of the CCE program, which are calculated by dividing total program costs (dollars) by total program electricity sales (kilowatt hours, kWh; or megawatt hours, MWh), were determined for each year as well as the entirety of SVCCE's ten-year study period (ten-year averages were calculated on a levelized basis, as further described below) to facilitate comparisons among potential electric supply mixes and against projected PG&E rates.

The CCE program would have myriad choices with regard to the types of resources that may comprise its electric supply portfolio. Such choices typically focus on the following portfolio attributes:

1) The proportion of renewable and non-renewable, or conventional, generation sources;
2) Specification of a portfolio GHG emissions rate;
3) Selection of specific generating technologies (solar photovoltaic, wind, geothermal, etc.);
4) Identification of resource locations (local, in-state, regional or a combination thereof);
5) Preferred power supply structure (power purchase agreement or, potentially, asset development/ acquisition);
6) Determination of resource scale (for example, larger "utility-scale" projects and/or smaller distributed generating resources); and
7) Duration of supply commitments (short-, mid-, long-term).[7]

Each of these choices presents economic and/or environmental tradeoffs. Specification of initial supply preferences, which is a fundamental component of the resource planning process, typically occurs during the implementation and operation stages by those charged with leading and overseeing the CCE program. As the CCE continues to operate over time, resource planning will remain an ongoing obligation, enabling the CCE to adapt its planning principles to changing circumstances while promoting the CCE program's overarching policy objectives.

For purposes of this Study, PEA developed three representative supply portfolios that were evaluated on the basis of ratepayer cost, renewable energy content, GHG emissions, and economic development impacts. The objective of evaluating alternative supply scenarios is to obtain a robust set of analytical results that can be used to inform decision-makers of the inherent trade-offs that exist among various resource choices while also illustrating a reasonable range of outcomes that could be achieved through CCE implementation and operation. It should be understood that SVCCE would not be limited to any particular supply scenario assessed in this Study; the supply scenarios reflected in this Study have been developed for the sake of example, taking into consideration key objectives of the aspiring CCE program.

[7] For purposes of this Study, a "short-term" supply commitment generally refers to a contract term of one to three years in duration; a "mid-term" supply commitment generally refers to a contract term of three to ten years in duration; and a "long-term" supply commitment generally refers to a contract term of ten or more years in duration.

Supply Scenario Overview

The following supply scenarios are representative of different choices that could be made by SVCCE with regard to overall renewable energy content, fuel sources and generator locations (of the electric resources used to supply SVCCE's customers). Each scenario embodies unique portfolio attributes and related ratepayer impacts. Subject to compliance with prevailing law and applicable regulations, California CCEs have a broad range of options when assembling supply portfolios. The three scenarios discussed in this Study also reflect the inclusion of power supply from both existing generating sources, which may supply the majority of SVCCE's early stage energy requirements, and new renewable generation projects developed as a result of long-term power purchase agreements entered into by the CCE program, which may play an increasingly prominent role in SVCCE's mid- and long-term resource planning efforts.

With regard to the specific sources of power supply that were considered as part of this Study, PEA was directed to exclude the use of: 1) unbundled renewable energy certificates (due to ongoing controversy focused on environmental benefit accounting for such products); 2) specified purchases from nuclear generation, which is generally unavailable to wholesale energy buyers, including CCE programs, but represents a significant portion of PG&E's energy resource mix; and 3) coal generation, which is a cost-effective but highly polluting domestic power source. Exclusion of the aforementioned energy products will not only avoid potential controversy regarding the use of generally objectionable and/or environmentally damaging power sources, but it will also ensure that SVCCE's portfolio emissions reporting remains consistent with potential changes in California law.[8] In consideration of this direction, such products were omitted during SVCCE's portfolio analysis.

It is also noteworthy that independent development and ownership of generating resources may also be an available supply alternative for the CCE program over the longer-term planning horizon, following years of successful operations, financial reserve accrual and establishment of general creditworthiness. Because the timing of any significant CCE-sponsored resource development and ownership likely falls outside the planning horizon addressed within this Study, PEA has not incorporated SVCCE-owned resources as a component of the indicative supply scenarios discussed herein. This assumption is largely based on observations related to California's operating CCE programs, which have yet to pursue direct investment in generating resources; the timeline for investment in such resources is likely consistent with PEA's related assumptions reflected in this Study.

With regard to the three prospective SVCCE supply scenarios addressed in this Study, such scenarios were designed to evaluate a broad range of portfolio characteristics for purposes of demonstrating the inherent tradeoffs that exist when deciding between available resource options. The prospective supply portfolios were also constructed in consideration of certain key objectives that were communicated to PEA on behalf of the CCE Study Partners. These objectives generally focused on the achievement of rate competitiveness, GHG emissions reductions and increased use of renewable energy resources relative to the incumbent utility. Table 3 identifies key planning elements of each scenario addressed in this Study.

[8] Assembly Bill 1110 (Ting), which has become a two-year bill, is intended to require the disclosure of portfolio emissions intensity to California's retail electricity customers. The proposed methodology for such disclosures would not allow the inclusion of environmental benefits associated with unbundled renewable energy certificates.

Table 3: Key Planning Elements of Each SVCCE Indicative Supply Scenario

SVCCE Supply Scenario	Primary Objectives of Supply Portfolio	Total Renewable Energy Content[9] as % of Total Supply (Year 1; Year 10)	Anticipated GHG Emissions Savings[10] (Year 1; Year 10)	Anticipated SVCCE Customer Cost Impacts[11] (Year 1; Year 10)
Scenario 1	Achieve GHG emissions parity (with PG&E) on a projected basis while exceeding PG&E's expected proportion of RPS-eligible procurement	YEAR 1 = 36% YEAR 10 = 49%	YEAR 1 = No Change YEAR 10 = No Change	YEAR 1 = 4% average savings YEAR 10 = 3% average savings
Scenario 2	Increased RPS-eligible renewable energy procurement plus 20% GHG emissions reductions (relative to incumbent utility)	YEAR 1 = 51% YEAR 10 = 66%	YEAR 1 = 20% reduction YEAR 10 = 20% reduction	YEAR 1 = 3% average savings YEAR 10 = 1% average savings
Scenario 3	Maximize GHG-free power procurement (RPS-eligible renewable energy plus additional GHG-free supply) while maintaining general rate/cost parity	YEAR 1 = 76% YEAR 10 = 76%	YEAR 1 = 60% reduction YEAR 10 = 86% reduction	YEAR 1 = "Zero" impact YEAR 10 = "Zero" impact

Under each of the three supply scenarios, the CCE program would cause new renewable generation projects to be developed through long-term power purchase agreements. It should be recognized that developing generation in California is a difficult and time-consuming process, and developing generation within communities of the CCE Study Partners and surrounding areas may be even more difficult than in other parts of the state, such as California's Central Valley. Major development challenges include siting, permitting, financing and generator interconnection with the transmission system, all of which may take far longer (and result in higher costs) than originally planned. Suitable sites must be identified and placed under control of the developer, and the required land can be quite significant, particularly for photovoltaic solar projects.[12] It is also common for proposed generating projects to draw opposition from local residents and interest groups, who may identify various objections to the project (e.g., habitat destruction/displacement, visual impacts and species mortality). Once a suitable site is secured and the necessary permits are in place, the project must be financed, and that financing will primarily depend upon the perceived creditworthiness of the CCE program, which may take several years to build. As previously noted, PEA has assumed that during the ten year study horizon, generation projects would be developed and financed by third parties under long-term power purchase agreements with SVCCE without direct ownership of such projects by the CCE program.

[9] All renewable energy volumes are assumed to be eligible for use in California's Renewables Portfolio Standard ("RPS") program.

[10] Anticipated GHG emissions impacts were determined in consideration of the GHG emissions factor associated with SVCCE's assumed resource mix as compared to the assumed emissions factor associated with PG&E's supply portfolio, which is expected to decline throughout the ten-year study period.

[11] Anticipated customer cost impacts were determined in consideration of the projected average SVCCE customer rate to be paid under each of the three prospective supply scenarios relative to the forecasted average PG&E rate.

[12] Each MW of PV capacity requires approximately five to eight acres, depending upon the location and installation characteristics.

Key Assumptions

When preparing the Study, it was necessary for PEA to incorporate a variety of assumptions, which were primarily based on current market observations and PEA's direct experience with California's operating CCE programs. Such assumptions were instrumental in deriving SVCCE's projected operating results, as many actual data points, such as final contract energy pricing and future customer participation in the SVCCE program, will not be known until immediately prior to or after service commencement. For purposes of this Study, the key assumptions identified in Table 4 were incorporated to facilitate the development of SVCCE operating projections:

Table 4: Key Assumptions Underlying the SVCCE Technical Study

Key Assumption	Description
Power Supply Costs	Prices for renewable energy and resource adequacy capacity are based on prices observed for recent transactions and escalated for future periods. Prices for conventional power supply utilize forward curves based on exchange quoted futures prices for power, natural gas and GHG emissions allowances. Fees associated with wholesale scheduling, balancing and settlement with the California Independent System Operator are based on similar costs experienced by existing CCE programs. Capacity requirements and shaped energy requirements were estimated using monthly customer load data by rate classification as adjusted by PG&E's hourly class load profiles.
PG&E Rates	PG&E proposed 2016 rates (August Annual Electric True-up) and surcharges (e.g., PCIA) were applied to customer load data aggregated by major rate schedule to form the basis for the PG&E rate forecast. For future years, the forecast was derived using PG&E's most recent resource plan, adjusted for changes to renewable energy content mandated by SB 350. Forecast of PCIA is based on projected PG&E power portfolio cost and forward market prices. It is assumed that CCE would provide similar rate designs and options as PG&E.
Community Participation	All twelve municipalities are assumed to participate.
Customer Participation	Service is assumed to be offered to all customers except those taking direct access and standby service. Based on average customer retention experienced by operating CCE programs, 85% of customers offered service across all customer classes are assumed to enroll.
CCE Rates & Reserve	CCE rates would be set to recover all program costs including power supply, administration, and debt service as well as funding a reserve equivalent to 4% of annual program costs.
CCE Operations	Staffing and other operating costs were estimated by benchmarking to the three currently operating CCE programs, with adjustment for differences in the number of customers served. Costs associated with administering net energy metering, demand response and energy efficiency programs were included at $1,275,000 per year.
Bonds and Other Deposits	CPUC Bond: $100,000 (Included in Startup Cost) PG&E Deposit: $40,000 (Included in Startup Cost) CAISO Deposit: $500,000 (Included in Working Capital) Supplier Reserve: $2,500,000 (Included in Working Capital) Startup Costs: $2,900,000 Working Capital: $9,000,000

Key Assumption	Description
Rate Comparisons	Rate comparisons are based on the total delivered rate between CCE service and PG&E service, with the CCE program offering a rate structure that generally parallels that of PG&E including time-of-use rate differentials that may be applicable under certain rate schedules (e.g., certain Net Energy Metered customers, which may take service under rate schedules with time-of-use rate variants). For CCE service, the total delivered rate includes the CCE charges, PG&E delivery charges, and PG&E surcharges (e.g., PCIA). For PG&E service, the total delivered rate includes PG&E generation charges and PG&E delivery charges.
Renewable Portfolio Standards	Study assumes the currently applicable renewable energy requirements are maintained through 2020 and increased to 50% renewable portfolio content by 2030 as mandated by SB 350.
Greenhouse gas emissions rates	For PG&E, used its most recent forecast of portfolio emissions rates and adjusted the rate downwards for future years for the effects of anticipated increase in renewable energy content. Assumed continued operation of Diablo Canyon Nuclear Power Plant throughout study period. For CCE, used the CARB default emissions rate applied to power purchases other than purchases from renewable and hydro-electric sources.
Voluntary 100% Renewable Energy Program	Assumed 2% of enrolled customers elect this option.

Multi-Phase Customer Enrollment

For purposes of this Study, PEA assumed a three-phase customer implementation strategy through which that would enroll customers in the following manner: 1) one-third of prospective SVCCE customers would be enrolled during the first month of service, drawing from a broad, representative cross section of the entire SVCCE customer base; 2) another third of the original customer population (i.e., half of the remaining customer population which had yet to be enrolled) would be transitioned to CCE service during the thirteenth month of operation, reflecting similar characteristics when compared with the first phase; and 3) all remaining customers not previously enrolled would be transitioned to CCE service during the twenty fifth month of program operations. Such a strategy will allow the CCE program to "walk before its runs," gaining operational experience while the initial customer base remains relatively small (when compared to the total prospective customer population). This approach will also create an opportunity for the CCE program to "debug" potential customer service and billing issues that may arise during initial operations and will also reduce credit/collateral concerns during initial power contracting efforts. Furthermore, a multi-year phase-in strategy will serve to minimize initial working capital requirements of the SVCCE program by reducing power contract payment obligations during early operations, allowing the CCE program to build reserves for purposes of self-funding future phase-in activities.

Indicative Renewable Energy Contract Portfolio

For purposes of this Study, an indicative long-term renewable energy contract portfolio, which emphasizes resource and delivery profile diversity in consideration of reasonably available project opportunities, was assembled for the SVCCE program. For example, a contract portfolio exclusively focused on solar resources would not provide for requisite energy requirements during the night; similarly, a portfolio focused on the exclusive use of wind resources would not adequately address SVCCE customer energy requirements during times of day when wind levels are low. In consideration of the unique generating characteristics associated with various renewable energy technologies, PEA assembled SVCCE's indicative renewable energy contract portfolio for purposes of creating a composite energy delivery profile that would reasonably match the manner in which SVCCE customers use electric energy. Considerable amounts of solar capacity were incorporated in the indicative supply portfolio in consideration of robust resource availability throughout

California and SVCCE's need for considerable amounts of electricity during peak times of day. Geothermal and landfill gas-to-energy generating technologies were also incorporated in the supply portfolio, as such resources have been successfully secured by other CCE programs and provide a stable ("basesload") energy delivery profile that only marginally varies over time. Wind generating capacity was also included due to its availability and general cost effectiveness in serving CCE renewable energy requirements.

This indicative long-term contract portfolio was applied when analyzing each of the three supply scenarios for purposes of determining the resource planning and financial impacts associated with long-term power supply commitments that could be reasonably pursued by SVCCE. As reflected in the following table, the indicative supply portfolio phases in a variety of contracting opportunities over time, allowing the CCE program to incrementally increase long-term renewable supply commitments without unnecessarily exposing SVCCE to renewable energy price risk at a single point in time – this is a prudent resource and risk management practice in consideration of recent, ongoing price reductions that have been observed by California's renewable energy buyers. The incremental ramp up in contracted renewable energy volumes will also serve the purpose of mitigating credit concerns that may impact the CCE program during early operations and limit the pace at which new long-term resource commitments can be made.

Based on PEA's experience, California's three operating CCEs, MCE, SCP and LCE, have been successful in pursuing small- (1 to 5 MWs in size) to mid-sized (5-40 MWs in size) renewable energy contracting opportunities during early operations – the developers/owners of such projects have been able to reconcile credit concerns in consideration of the CCE's projected operating results and/or relatively nominal collateral postings. PEA expects that SVCCE would have similar experiences when pursuing available renewable project options. For example, prior to commencing operations and in the 24 to 36 months thereafter, it is expected that SVCCE would be able to secure long-term contract commitments with both small- and mid-sized renewable project opportunities on the basis of SVCCE's projected operating results. California's other operating CCEs have generally been able to pursue similar opportunities with little to no collateral obligations, utilizing the respective CCE's pro forma operating projections as the basis for demonstrating creditworthiness.

After establishing a successful operating track record, SVCCE should be effective in pursuing larger-scale project opportunities, which may prove to be more cost competitive. PEA expects that larger-scale projects may be available following the accrual of three or more years of successful operating history, including the accumulation of prudent financial reserves and the demonstration of significant customer retention – in general, the opt-out structure provided for by California's CCE legislation is viewed as a risk by many prospective project developers and energy sellers; however, the successful operating track record of California's existing CCEs and the ongoing compilation of data related to customer participation/retention has provided compelling evidence that CCE customer counts and overall program operations will remain stable over time – in general, California's operating CCEs have each experienced customer retention rates in excess of 80% with each successive CCE program observing increasing retention rates for its customers. This trend seems to suggest that improved familiarity with the CCE business model, a growing track record of success amongst California's operating CCE programs, and effective marketing campaigns have contributed to higher levels of customer retention over time.

The indicative portfolio of long-term renewable energy contracts also reflects a significant commitment to renewable project development within communities of the CCE Study Partners – a total of 20 MWs of anticipated feed-in tariff ("FIT") projects has been included in the Study in consideration of the CCE Study Partners' interest in promoting local renewable infrastructure buildout and economic development. FIT projects are typically smaller-scale renewable development opportunities, ranging from 50 kW to 1.5 MW in size, so PEA has assumed that numerous projects will comprise the 20 MW allocation reflected in the indicative resource mix.

For purposes of the Study, PEA has assumed a uniform portfolio of long-term renewable energy contracts for each of the three indicative supply scenarios. In practical terms, this means that each of the prospective supply scenarios reflects the resource mix described below as well as varying amounts of additional renewable and GHG-free energy procured under shorter-term contract arrangements. Such additional energy volumes will be procured/applied to fulfill each scenario's specified renewable resource mix. Assumed prices for such long-term transactions as well as associated capacity factors, which reflect the amount of energy produced by each resource relative to its total, potential generating capacity, were also assembled by PEA in consideration of recent renewable energy transactions and typical operating characteristics associated with the noted renewable resource types. It is also noteworthy that PEA's pricing assumptions reflect significant planned reductions in the federal investment tax credit ("ITC"), which is expected to decrease from 30% to 10% for projects with initial delivery dates occurring after December 31, 2016, as well as growing demand for new renewable energy projects resulting from California's RPS procurement mandate increasing to 50% by 2030[13] – both of these considerations may impose upward pressure on renewable energy pricing. PEA has addressed this possibility through relatively conservative price assumptions when compared to the current market for renewable energy products. It is possible, of course, that Congress could extend the ITC at its current level, which would mean prices for solar power would be lower than the assumptions used in this study. It is also possible that increased demand, while applying upward pricing pressure in the near term, may promote expanded supply capabilities, which would have the effect of mitigating such price pressures over time. The specific contracting opportunities, which have been incorporated in SVCCE's indicative long-term renewable energy supply portfolio, are identified below in Table 5.

Table 5: SVCCE's Indicative Long-Term Renewable Energy Contract Portfolio

Resource Type	Year of First Delivery	Capacity (MW)	Capacity Factor**	Assumed Price ($/MWh)***
Solar PV, utility scale	2019	100*	30%	$65
Solar PV, utility scale	2023	100*	30%	$65
Wind	2020	100*	35%	$70
Landfill Gas to Energy	2020	10*	90%	$80
Landfill Gas to Energy	2025	10*	90%	$80
Geothermal	2018	50	100%	$80
Solar PV, multiple FIT (local) projects	2018	5*	22%	$100
Solar PV, multiple FIT (local) projects	2020	5*	24%	$90
Solar PV, multiple FIT (local) projects	2021	5*	24%	$90
Solar PV, multiple FIT (local) projects	2022	5*	24%	$90
Total		390 MW		

**Denotes assumed new generating capacity to be developed as a result of long-term contracts between SVCCE and qualified renewable project developers. 340 MW of potential new, California-based renewable generating capacity has been assumed in this Study.*

[13] On October 7, 2015, Governor Brown signed Senate Bill 350, the Clean Energy and Pollution Reduction Act of 2015. SB 350 increases California's RPS to 50% by 2030 amongst other clean-energy initiatives. Many details regarding implementation of SB 350 will be developed over time with oversight by applicable regulatory agencies.

***Capacity factors quantify the proportionate amount of energy produced by each resource relative to its total, potential generating capacity. For example, if a 10 MW landfill gas-to-energy generator produced 78,840 MWh per year (relative to its total generating potential of 87,600 MWhs), its capacity factor would be 90%. By comparison, solar generators have relatively low capacity factors (ranging from 20% - 30%, generally), as such generators produce no power at night and very little power during the early morning and late afternoon hours.*

****Certain pricing assumptions reflect planned reductions to currently applicable incentives, which may result in increased renewable energy prices during the ten-year planning period. To the extent that such incentives are continued at current levels and/or supply significantly increases, actual prices could be lower than reflected herein. It is important to note that a broad range of considerations, including California's recently increased RPS (to 50% by 2030), may influence renewable energy pricing and product availability in future years.*

Regarding the referenced local solar projects, which are assumed to be developed under an SVCCE-administered FIT program, the pricing assumptions for such projects were set in consideration of three key factors:

1) Prices currently available under PG&E's Electric-Renewable Market Adjusting Tariff ("ReMAT"), which represents the current construct of PG&E's FIT program – local project developers would be evaluating SVCCE's FIT in consideration of other available alternatives, so it is assumed that SVCCE would want to offer comparatively higher prices to attract such developers;
2) The assumption that project development costs within SVCCE's participating jurisdictions generally exceed project development costs in other locations; and
3) The general interest of the CCE Study Partners in providing meaningful price incentives to promote local renewable infrastructure buildout.

If such a program is administered by SVCCE, FIT energy prices will need to be sufficiently high to compel project sponsors to focus development efforts on locally situated project sites – this is the primary purpose of locally-focused FIT programs. More specifically, PG&E's ReMAT currently offers eligible, smaller-scale solar projects a base energy price of $61.23 per MWh.[14] This price is adjusted according to a schedule of Time of Delivery, or "TOD", factors which generally increase the annual average price paid to participating solar generators, depending on the quantity of energy produced and delivered during peak times of day (e.g. weekdays between the hours of 3:00 and 8:00 P.M.). In general terms, the aforementioned base energy price may translate to a TOD-adjusted average price of more than $70 per MWh, depending on actual power production. PEA also assumed that project development costs, particularly land costs within the SVCCE service territory, would be higher than average development costs throughout PG&E's service territory. With these observations in mind, as well as the general concept that FIT programs are intended to incentivize local renewable infrastructure buildout, the prices associated with FIT energy productions were set at comparatively high levels, ranging from $90-$100 per MWh. Such prices reflect a premium ranging from $25-$35 per MWh relative to larger projects within optimal development locations.[15] While such prices seem sufficient to promote local FIT interest, it is noteworthy that SVCCE could independently adjust such prices in the event that actual FIT participation is below (or above) desired levels. In the event that the SVCCE FIT program generates more interest and participation than originally anticipated, SVCCE could cap the program by implementing a total capacity ceiling. The cap could always be modified, but implementing a participatory ceiling would provide an additional layer of financial certainty for the FIT program.

[14] PG&E's Program Period 12 price for As-Available Peaking products, as noted on PG&E's ReMAT website on October 29, 2015: http://www.pge.com/en/b2b/energysupply/wholesaleelectricsuppliersolicitation/ReMAT/index.page.

[15] Note that MCE's FIT tariff offers similar price incentives to attract local developers. According to MCE's FIT tariff, applicable prices are scheduled to incrementally decrease over time (as successive FIT projects enter the project development queue).

Energy Production Options & Scenario Composition

When considering the portfolio composition associated with SVCCE's prospective supply scenarios, several resource types, including clean (e.g., renewable and GHG-free) and conventional (e.g., fossil-fueled, which typically entails the use of natural gas within California) energy sources, would be available to supply the electric energy requirements of SVCCE customers. With regard to renewable energy product options, California's currently effective RPS program allows for the use of three distinct renewable energy products, which are primarily differentiated by unique delivery attributes. In particular, certain RPS-eligible renewable energy products are referred to as "bundled renewable energy," meaning that the physical electricity and renewable attributes (i.e., Renewable Energy Certificates, or "RECs") are both delivered to the buyer, whereas other RPS-eligible products are referred to as "unbundled," meaning that the renewable attributes, or RECs, are sold separately from the electric commodity. Under the nomenclature of California's RPS, bundled renewable energy products are categorized as Portfolio Content Category 1 ("PCC1" or "Bucket 1") or Portfolio Content Category 2 ("PCC2" or "Bucket 2"). In general terms, PCC1 products are the most costly, least objectionable and offer the most flexibility when complying with California's RPS procurement mandates. Unbundled renewable energy, or Portfolio Content Category 3 ("PCC3" or "Bucket 3"), has usage limitations under the RPS program and is also the subject of ongoing philosophical debate regarding environmental impacts. For purposes of this Study, PEA was advised to exclude unbundled renewable energy products from SVCCE's prospective supply portfolios. For purposes of this Study, it was assumed that all additional GHG-free energy (i.e., GHG-free energy obtained from sources that are not RPS-eligible due to size limitations) would be produced/delivered by hydroelectric generators. In consideration of these product options, SVCCE's three prospective supply scenarios were constructed with the resource preferences reflected in Table 6.

Table 6: SVCCE's Scenario-Specific Energy Resource Preferences

SVCCE Supply Scenario	Primary Objectives of Supply Portfolio	Total Renewable Energy Content[16] as % of Total Supply (Year 1; Year 10)	Total PCC1-Eligible[17] Renewable Energy Content as % of Total Supply (Year 1; year 10)	Total PCC3-Eligible[18] Renewable Energy Content as % of Total Supply (Year 1; year 10)	Total GHG-Free Energy Content[19] as % of Total Supply (Year 1; Year 10)
Scenario 1	Achieve GHG emissions parity (with PG&E) on a projected basis while exceeding PG&E's expected proportion of RPS-eligible procurement	YEAR 1 = 36% YEAR 10 = 49%	YEAR 1 = 27% YEAR 10 = 44%	YEAR 1 = None YEAR 10 = None	YEAR 1 = 63% YEAR 10 = 75%
Scenario 2	Increased RPS-eligible renewable energy procurement plus 20% GHG emissions reductions (relative to incumbent utility)	YEAR 1 = 51% YEAR 10 = 66%	YEAR 1 = 38% YEAR 10 = 57%	YEAR 1 = None YEAR 10 = None	YEAR 1 = 70% YEAR 10 = 80%
Scenario 3	Maximize GHG-free power procurement (RPS-eligible renewable energy plus additional GHG-free supply) while maintaining general rate/cost parity	YEAR 1 = 76% YEAR 10 = 76%	YEAR 1 = 57% YEAR 10 = 64%	YEAR 1 = None YEAR 10 = None	YEAR 1 = 85% YEAR 10 = 97%

Scenario 1: GHG Emissions Parity and Additional Renewable Energy Supply Relative to PG&E

Scenario 1 was structured for the primary purpose of matching the projected GHG emissions profile associated with PG&E's supply portfolio while also exceeding PG&E's proportionate level of renewable energy procurement. With regard to renewable energy procurement, resource preferences within Scenario 1 were generally selected to promote compliance with the legal requirements of California's RPS in advance of

[16] All renewable energy volumes are assumed to be RPS-eligible for purposes of this Study.

[17] Portfolio Content Category 1, or "Bucket 1" eligible renewable energy resources, are typically located within California but may also be located outside California, delivering power to California delivery points via specified energy scheduling protocols.

[18] Portfolio Content Category 3, or "Bucket 3" eligible renewable energy resources, are typically referred to as "unbundled renewable energy certificates" or "unbundled RECs". Bucket 3 products are produced when metered renewable energy is delivered to the grid and represent the environmental and/or "green attributes" associated with such renewable energy production. However, Bucket 3 products are sold separately from the physical energy commodity without any associated energy delivery obligations for the seller(s) of such products.

[19] Total GHG-free content equals the proportion of total supply produced by renewable energy resources plus the proportion of total supply produced by non-GHG emitting generating resources, namely non-RPS qualifying hydroelectric generators.

applicable deadlines.[20] In particular, Scenario 1 incorporates a 36% RPS-eligible renewable energy supply from day one of CCE program operations, incrementally increasing after the 2020 calendar year in consideration of California's transition to a 50% RPS mandate. For purposes of Scenario 1, PCC3 and nuclear volumes were excluded from the renewable energy supply portfolio, replacing such volumes with additional PCC1 and PCC2 products. This substitution has the effect of increasing total renewable energy supply costs but will likely minimize philosophical objections related to the use of unbundled renewable energy products, which have become more prominent in recent years. Additional clean energy purchases, which would have the effect of reducing overall GHG emissions associated with SVCCE supply portfolio, were also incorporated, yielding a 63% GHG-free resource mix in Year 1, increasing to 75% in Year 10. A supply portfolio reflecting such a resource mix would be expected to promote highly competitive customer rates during the study period but also the lowest level of environmental benefits amongst the three prospective supply scenarios. The expected clean energy content associated with Scenario 1 is identified in Table 7, which reflects the proportionate share of purchases relative to SVCCE's expected energy requirements.

Table 7: Scenario 1 - Proportionate Share of Planned Energy Purchases Relative to SVCCE's Projected Retail Sales

	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10
PCC 1 Supply	27%	27%	27%	35%	35%	36%	42%	43%	44%	44%
PCC 2 Supply	9%	9%	9%	2%	4%	6%	1%	2%	2%	4%
PCC 3 Supply	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Total Renewable Energy Supply	**36%**	**36%**	**36%**	**38%**	**39%**	**41%**	**43%**	**45%**	**47%**	**49%**
Additional GHG-Free Energy Supply	27%	29%	31%	32%	31%	30%	29%	28%	27%	26%
Total Clean Energy Supply	**63%**	**65%**	**68%**	**69%**	**70%**	**71%**	**72%**	**73%**	**74%**	**75%**
Conventional Energy Supply (including CAISO* market purchases)	**37%**	**35%**	**32%**	**31%**	**30%**	**29%**	**28%**	**27%**	**26%**	**25%**

**"CAISO" refers to the California Independent System Operator, the organization responsible for overseeing operation of California's wholesale electric transmission system and related energy markets. Energy purchases from the CAISO market are not associated with specific generating resources. As such, CAISO purchases are also commonly referred to as "Unspecified Sources of Power" or "Market Purchases" due to the fact that these purchases are made from a pool of generating resources administered by the CAISO. Note that it is very common for CCEs to incorporate considerable quantities of Market Purchases in their respective supply portfolios (20% to 40%, for example). As previously indicated, PG&E's power supply portfolio included 21% Market Purchases in 2014. Note that numbers may not add due to rounding.*

As previously noted, each indicative supply scenario reflects a uniform portfolio of long-term renewable energy supply contracts, which incorporates a variety of generating technologies and related energy delivery profiles. In consideration of the expected delivery start dates and energy quantities associated with each prospective contract, SVCCE's portfolio composition will somewhat change over time, reflecting increased resource diversity.

[20] State law requires PG&E to increase its renewable energy content to 33% by 2020. Based on PG&E's recent Power Source Disclosure Report, which addressed power purchases and sales completed by the utility during the 2014 calendar year, its current renewable energy content is approximately 27%. An equivalent renewable supply percentage should be reflected in PG&E's 2014 Power Content Label, which was provided to customers of the utility in a recent bill insert.

Snapshots of the Scenario 1, Year 1 resource mix as well as the related Year 10 resource mix are shown in the following figures.

Figure 1: Scenario 1 Resource Mix, Year 1

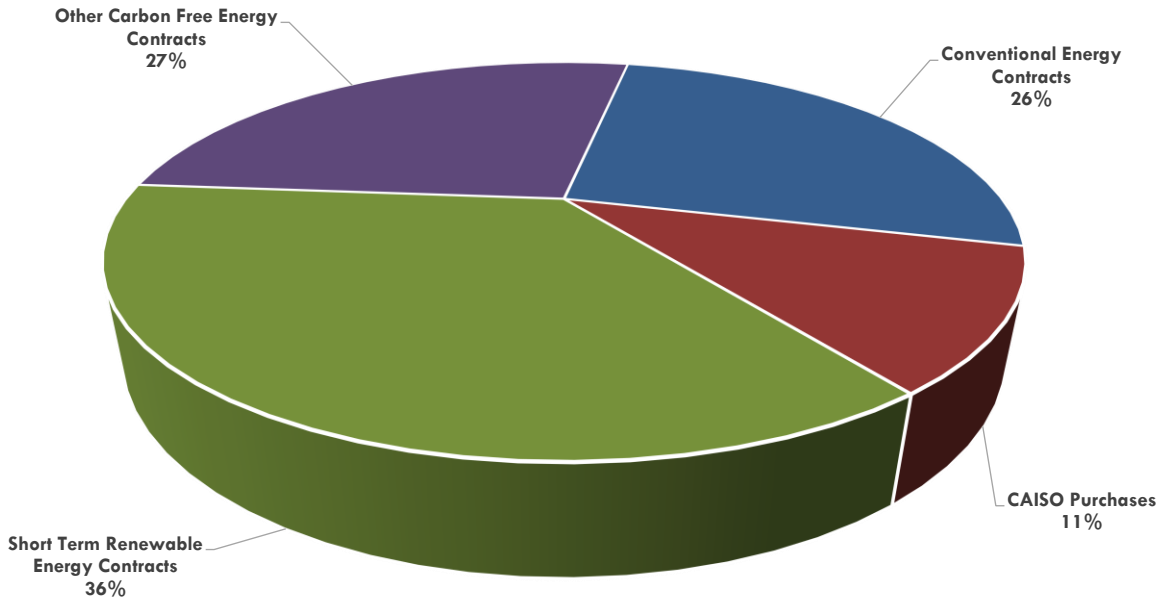


Figure 2: Scenario 1 Resource Mix, Year 10

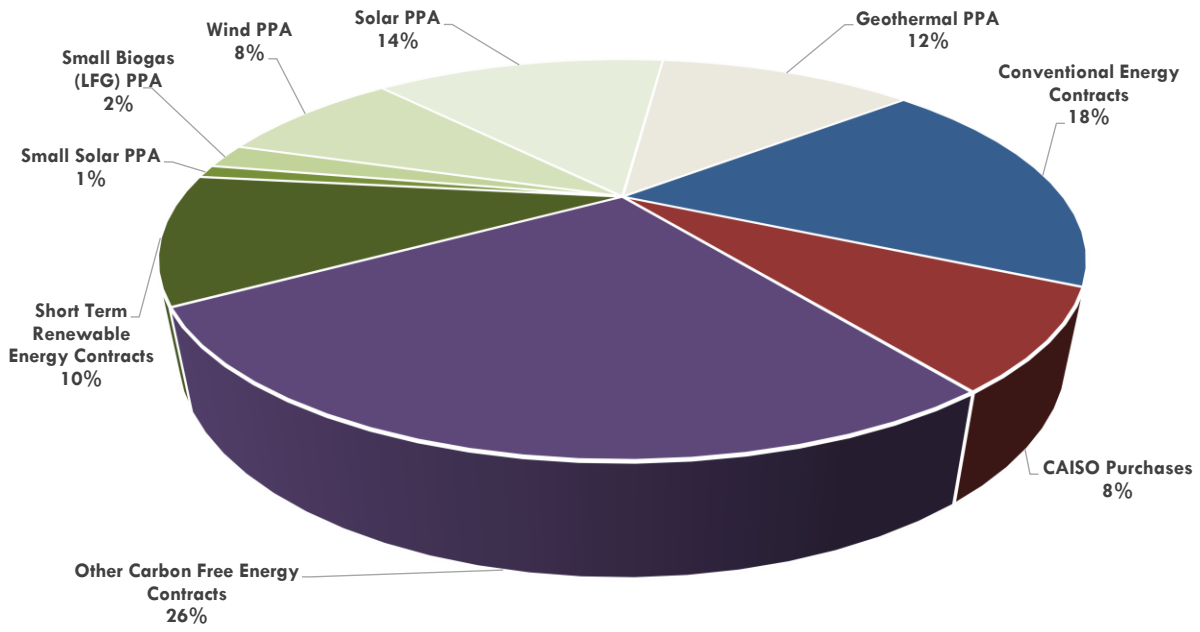
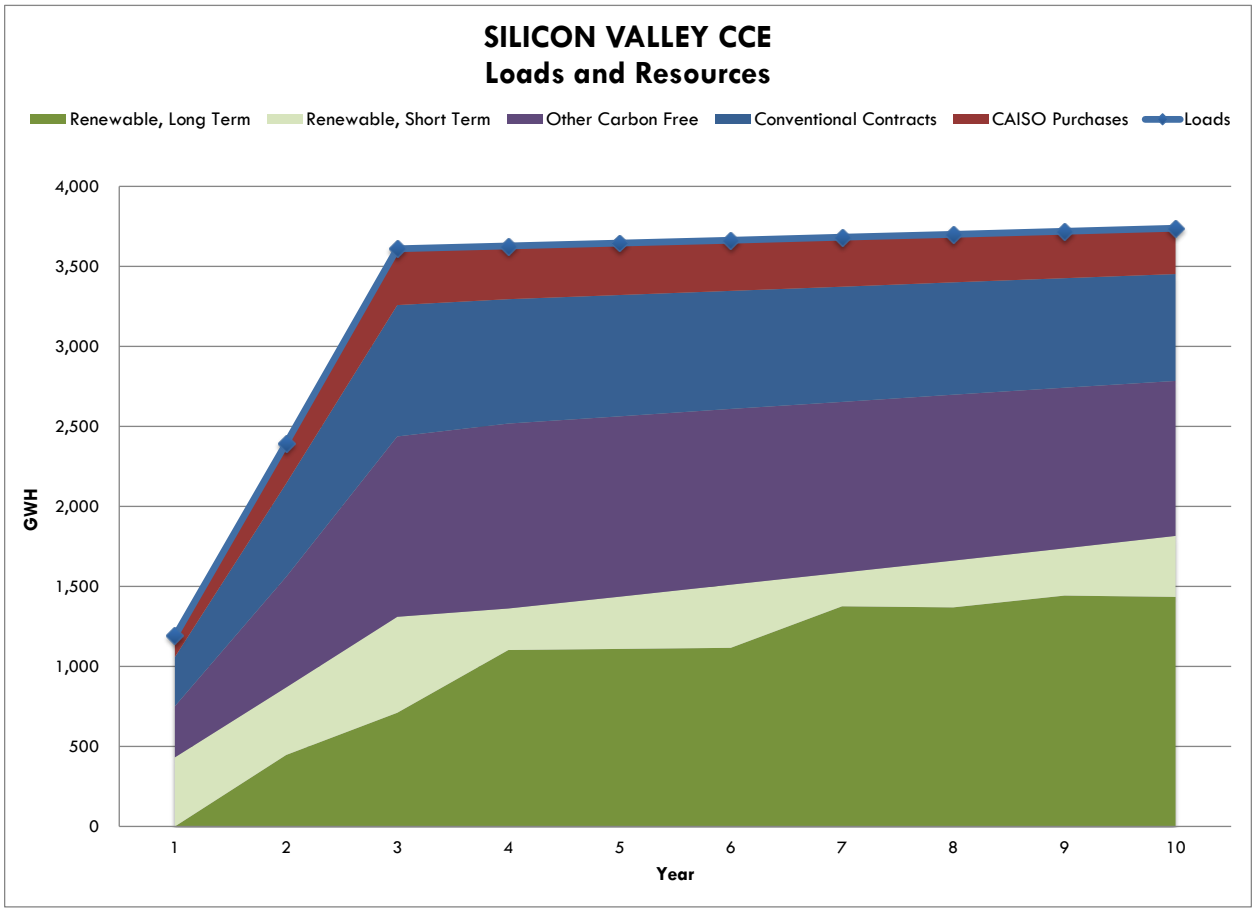


Figure 3 shows how composition of the Scenario 1 supply portfolio changes throughout the study period, reflecting planned diversification of SVCCE's renewable energy supply portfolio through long-term contracting efforts and local infrastructure build out.

Figure 3: Scenario 1 Load and Resource Projections



Scenario 2: 20% Annual GHG Emissions Reductions; Increased Renewable Energy Procurement

Scenario 2 reflects more aggressive procurement of renewable energy resources, starting out at a 51% RPS-eligible renewable energy content, increasing to 66% by Year 10 of program operations. This renewable energy procurement strategy ensures that SVCCE will continually exceed California's RPS mandate, even following recent adoption of the 50% renewable energy procurement requirement. In addition to the noted renewable energy volumes, Scenario 2 assumes that SVCCE will procure additional GHG-free energy supply in sufficient quantities to achieve 20% annual reductions throughout the Study period (relative to projected emission rates of the incumbent utility). As with Scenario 1, the Scenario 2 supply portfolio excludes the use of PCC3 products and nuclear power. Table 8 details the annual resource composition for Scenario 2 during the 10-year planning period.

Table 8: Scenario 2 - Proportionate Share of Planned Energy Purchases Relative to SVCCE's Projected Retail Sales

	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10
PCC 1 Supply	38%	38%	38%	45%	46%	47%	53%	54%	57%	57%
PCC 2 Supply	13%	13%	13%	6%	7%	9%	5%	6%	6%	9%
PCC 3 Supply	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Total Renewable Energy Supply	51%	51%	51%	51%	53%	56%	58%	61%	63%	66%
Additional GHG-Free Energy Supply	19%	21%	23%	25%	23%	21%	19%	18%	16%	14%
Total Clean Energy Supply	70%	72%	74%	76%	76%	77%	78%	78%	79%	80%
Conventional Energy Supply (including CAISO market purchases)	30%	28%	26%	24%	24%	23%	22%	22%	21%	20%

Figure 4: Scenario 2 Resource Mix, Year 1

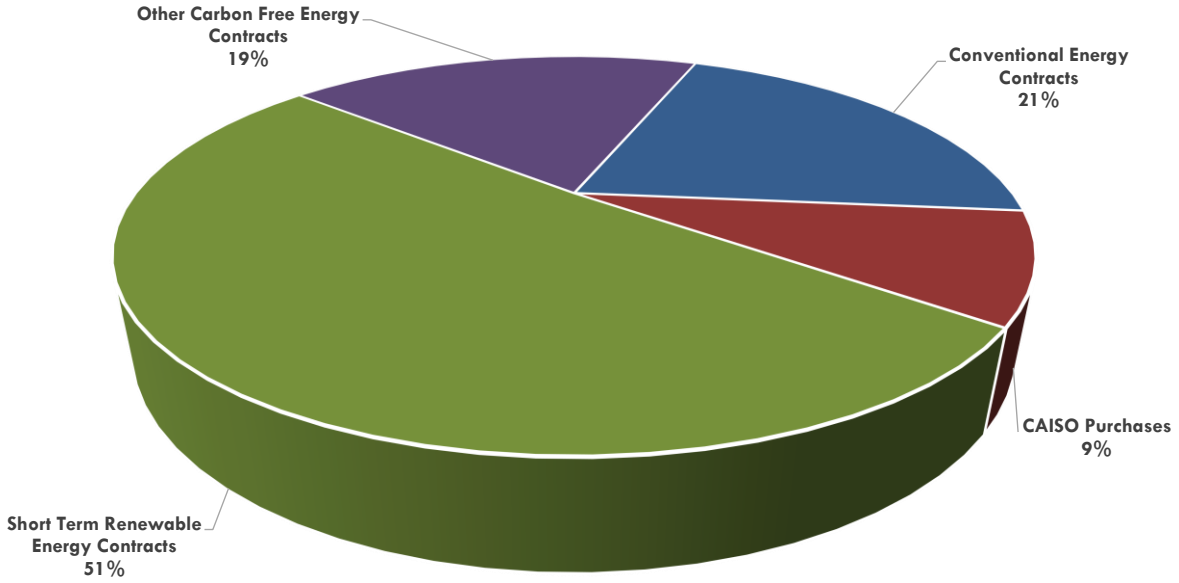


Figure 5: Scenario 2 Resource Mix, Year 10

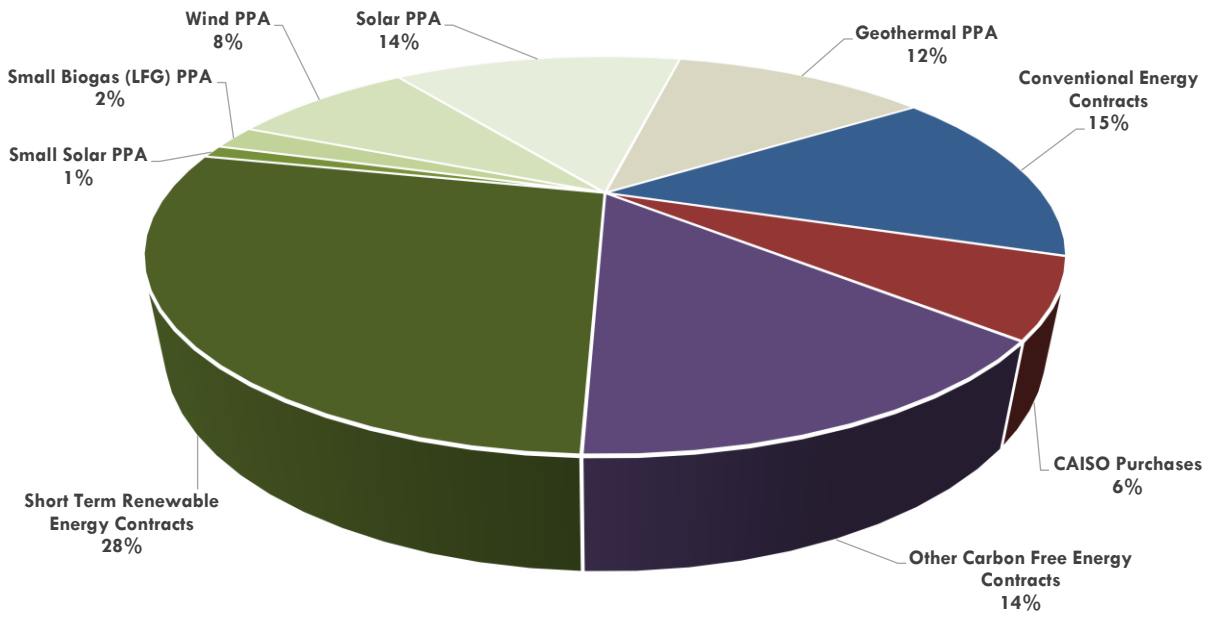
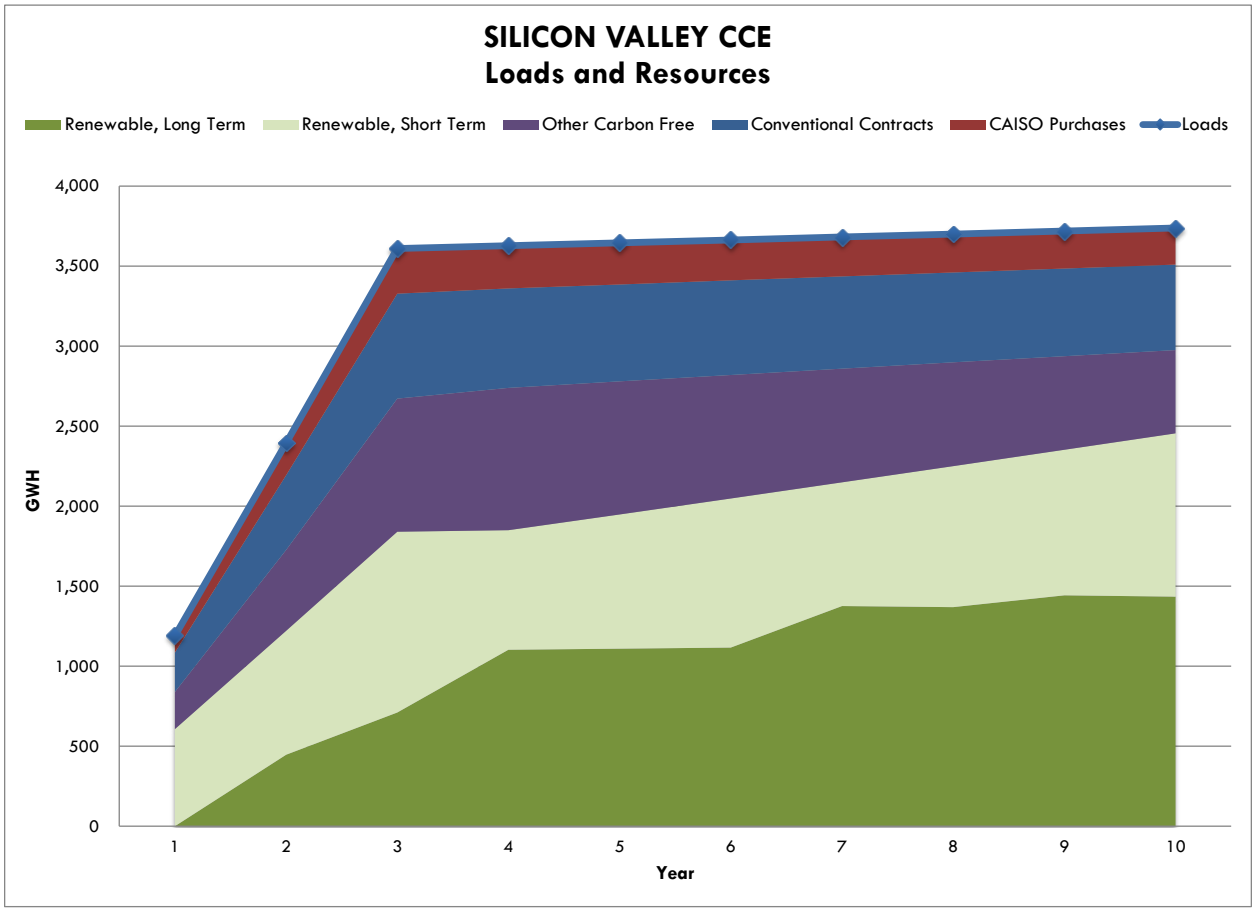


Figure 6 shows how composition of the Scenario 2 supply portfolio changes throughout the study period.

Figure 6: Scenario 2 Load and Resource Projections



Scenario 3: Maximize GHG Emissions Reductions while Maintaining General Rate Parity

Scenario 3 represents a supply portfolio that substantially relies on renewable and other GHG-free power sources to achieve the primary objective of maximizing GHG emissions reductions (relative to related projections for PG&E) while maintaining general rate parity with the incumbent utility. The Scenario 3 resource mix contributes to the achievement of this objective by incorporating a diversified mix of shorter- and longer-term supply agreements with a variety of generating technologies. Similar to Scenarios 1 and 2, PCC3 and nuclear power products are not incorporated in this supply scenario. Throughout the Study period, the projected Scenario 3 resource mix reflects a fixed renewable energy percentage equating to 76% of total SVCCE customer energy requirements. Additional GHG-free power sources are layered on top of planned renewable energy purchases, resulting in proportionate GHG-free supply that begins at 85% in Year 1 and gradually increases to 97% in Year 10 of projected SVCCE operations. As a result of this planning strategy, the GHG emissions associated with Scenario 3 are comparatively low, reflecting average annual reductions (relative to PG&E) approximating 73% throughout the 10-year Study period. Table 9 provides additional detail regarding the indicative resource mix for Scenario 3.

Table 9: Scenario 3 - Proportionate Share of Planned Energy Purchases Relative to SVCCE's Projected Retail Sales

	Yr 1	Yr 2	Yr 3	Yr 4	Yr 5	Yr 6	Yr 7	Yr 8	Yr 9	Yr 10
PCC 1 Supply	57%	57%	57%	64%	63%	61%	66%	65%	66%	64%
PCC 2 Supply	19%	19%	19%	12%	13%	14%	10%	10%	9%	11%
PCC 3 Supply	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
Total Renewable Energy Supply	76%	76%	76%	76%	76%	76%	76%	76%	76%	76%
Additional GHG-Free Energy Supply	10%	12%	14%	16%	17%	18%	19%	19%	20%	21%
Total Clean Energy Supply	85%	87%	90%	91%	92%	93%	94%	95%	96%	97%
Conventional Energy Supply (including CAISO market purchases)	15%	13%	10%	9%	8%	7%	6%	5%	4%	3%

Figure 7: Scenario 3 Resource Mix, Year 1

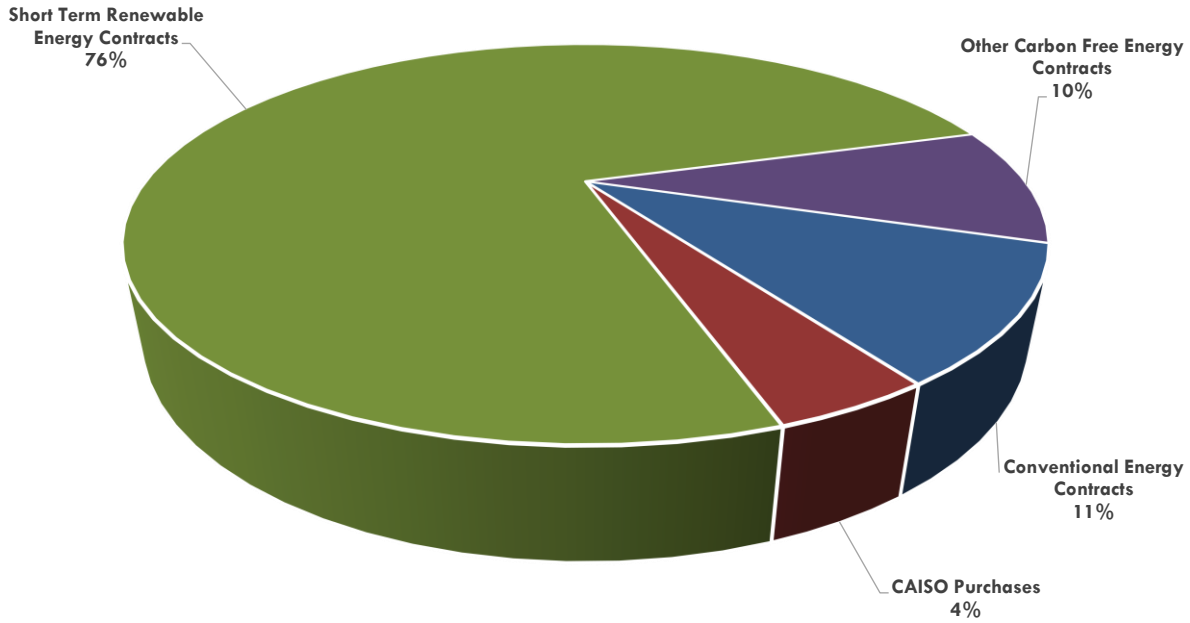


Figure 8: Scenario 3 Resource Mix, Year 10

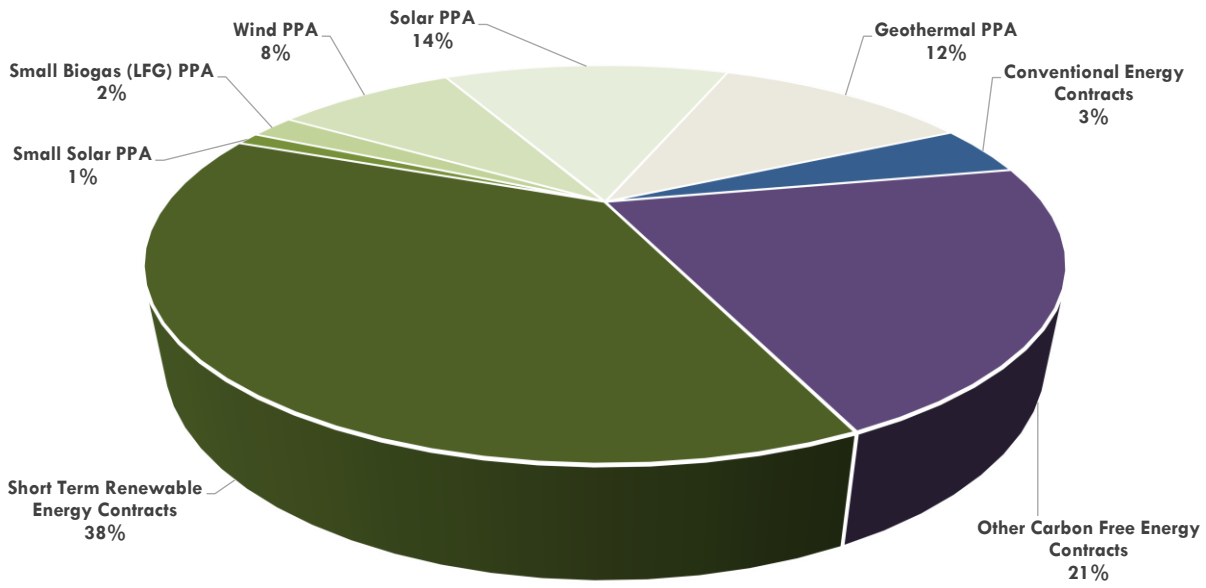
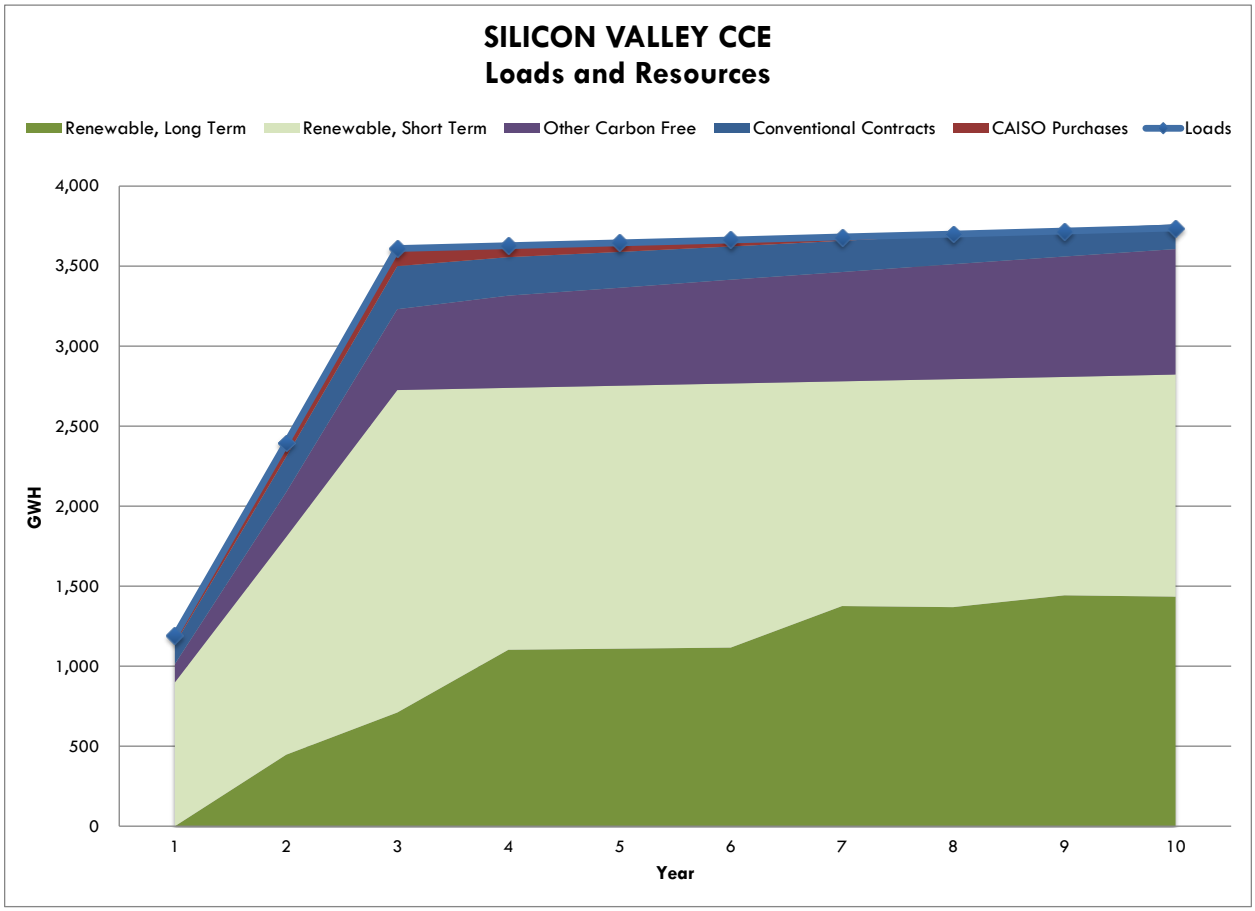


Figure 9 shows how composition of the Scenario 3 supply portfolio changes throughout the study period.

Figure 9: Scenario 3 Load and Resource Projections



Costs and Rates

For each supply scenario, detailed estimates were made for electric power supply costs and all other program costs. Net ratepayer costs or benefits were calculated for each scenario as the difference between the costs ratepayers would pay while taking service under the CCE program and the costs ratepayers would pay under bundled service, as currently provided by PG&E. Competitive rates are a key metric for program feasibility as SVCCE must offer competitive rates in order to retain customers that are automatically enrolled in the program. Customer retention may also be affected by SVCCE offering customized rate choices such as voluntary green pricing programs or market based rate options for large end users.[21]

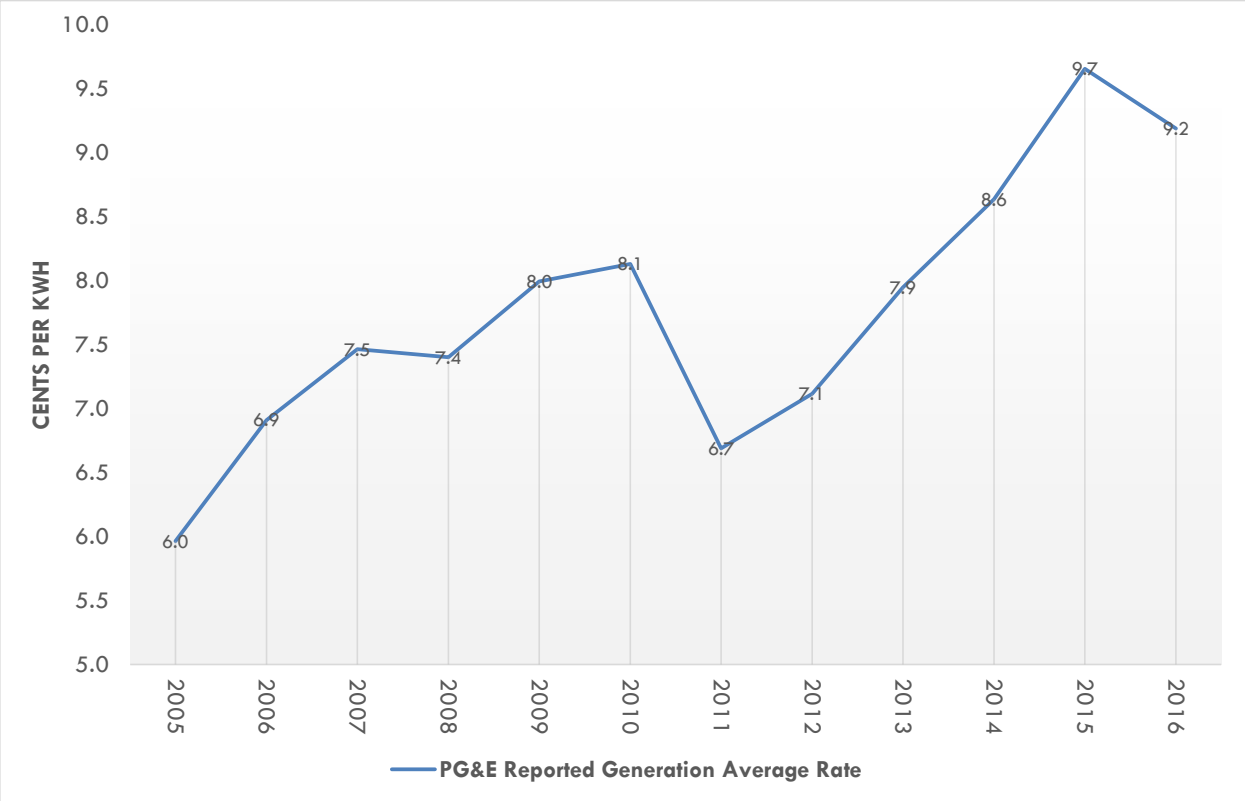
Rate competiveness is particularly important during the first year, when opt out notices are being provided to eligible customers and initial impressions are being formed in the community. Generally speaking, if the net customer cost of SVCCE service is below what the customer would otherwise pay for PG&E bundled service, the SVCCE program could be considered to offer competitive rates and would be viable with regard to this important metric. Rates that provide for a modest cost increase may also be considered competitive, if the "quality" of the retail electricity product offered by SVCCE was meaningfully higher than existing option(s)

[21] Such customized rate options would require SVCCE design and administration, working collaboratively with customers and interested stakeholders. Green pricing participation may also improve SVCCE's environmental benefits and overall renewable energy content.

provided by the incumbent utility – in this context, the term "quality" generally refers to specific attributes of an electric supply portfolio, including renewable energy content, GHG emissions impacts and complimentary customer programs, that create measurable distinctions between two available service alternatives. To the extent that the attributes associated with SVCCE service are perceived as superior to the attributes associated with PG&E service, then certain cost increases may not impose significant impacts to the overall level of customer participation in the CCE program. More specifically, a materially higher renewable energy content and/or lower carbon intensity for the electricity sold by SVCCE may justify a higher price, and SVCCE rates may be viewed as competitive so long as such rates do not deviate substantially from the PG&E benchmark.

Historically, PG&E generation rates have trended upwards as shown in Figure 10, but the recent decline in wholesale energy costs are expected to result in lower generation rates beginning in 2016. When reviewing the following figure, it is important to note that myriad factors can influence power prices over time, including weather patterns and natural disasters, infrastructure outages, natural gas storage levels and other considerations. All of these factors contribute to the volatile nature of electric power prices. When reviewing Figure 10 note that PG&E's "System Average Generation Rate" represents the average power price paid by the composite of all customer groups (e.g., residential, commercial, etc.).

Figure 10: PG&E System Average Generation Rates



The primary measure of ratepayer costs calculated for this Study is the difference in total electric rates between the CCE program and PG&E. This measure examines the change in customers' total electric bills, including PG&E delivery charges and PG&E surcharges (namely, "exit fees" associated with PG&E's uneconomic generation commitments). In order to compare ratepayer costs over the ten-year study period, during which electric rates change from year-to-year, PEA calculated levelized electric rates on a per kWh basis for each SVCCE supply scenario and for PG&E bundled service. In simple terms, a levelized rate allows for the comparative evaluation of a multi-year period through the use of a single value or metric, which reflects the year-over-year changes that may occur over such period of time. The development of a levelized

electric rate utilizes net present value analysis to consolidate rate-related impacts, which occur over time, in a single number. For purposes of this Study, a levelized rate represents the constant electric rate that would yield equivalent revenues (in present value terms) if charged to customers in place of the projected series of annual rates occurring throughout the ten-year study period. Levelized costs are commonly used in the electric utility industry to provide an apples-to-apples comparative basis for projects that have cash flows occurring at different points in time. Comparing levelized total electric rates for the CCE program against levelized total electric rates for PG&E service provides a simple measure of ratepayer impacts over the entire ten-year study period. Annual impacts are also provided for each scenario and provide a more detailed picture of ratepayer impacts from year to year of program operations.

Greenhouse Gas Emissions

Each supply scenario was evaluated based on the emissions of greenhouse gases associated with electricity production as compared to similar projections prepared by PG&E (for its own supply portfolio). Based on PEA's review of PG&E's projected annual GHG emissions factors, which have been prepared through calendar year 2020, consideration appears to have been given to the impacts of California's increasing RPS procurement mandates. PG&E's projected emissions factor steadily declines through the 2020 calendar year as additional renewable energy purchases and other prospective clean-energy purchases increase with time. PG&E's GHG emissions factor projections for the five-year period beginning in 2016 through 2020 are identified in the Table 10[22]:

Table 10: PG&E GHG Emission Factor Projections (2016 through 2020)

Year	Emission Factor (lbs CO_2/MWh)	Emission Factor (Metric Tons CO_2/MWh)
2016	370	0.168
2017	349	0.158
2018	328	0.149
2019	307	0.139
2020	290	0.131

For the balance of the ten-year study period, PEA assumed incremental emission reductions for the PG&E supply portfolio in consideration of increases to California's RPS procurement mandate and other factors, such as the launch of other California-based CCE programs, which may have the effect of reducing PG&E's GHG emissions factor (via reductions in short-term conventional energy purchases due to declining retail sales).[23] PEA's assumed annual GHG emissions factors for the PG&E supply portfolio, over the balance of the ten-year study period, are reflected in Table 11:

[22] PG&E, Greenhouse Gas Emission Factors: Guidance for PG&E Customers, April 2013.

[23] In practical terms, it is not likely that PG&E would materially adjust renewable energy purchases or reduce carbon-free generation (from its hydroelectric and/or nuclear generators) as a result of customer departure following SVCCE formation. These carbon-free resources would generally remain in the PG&E supply portfolio without near-term adjustments for departing load. Instead, it is more likely that PG&E would reduce the amount of conventional market purchases with comparatively high emissions intensities, which would have the effect of marginally reducing its portfolio emissions factor following customer departures as the relative proportion of clean energy sources in the PG&E supply portfolio would incrementally increase.

Table 11: PEA's Projected GHG Emission Factors for the PG&E Supply Portfolio (2021 through 2025)

Year	Emission Factor (lbs CO_2/MWh)	Emission Factor (Metric Tons CO_2/MWh)
2021	280	0.127
2022	272	0.123
2023	264	0.120
2024	256	0.116
2025	248	0.112

The PG&E emissions profile was selected as the benchmark for comparison to promote a conservative assessment of direct emissions impacts related to CCE operations (on a head-to-head basis with PG&E's anticipated supply portfolio). The GHG impacts associated with SVCCE's supply portfolio will likely be evaluated (by members of the public and, potentially, through new emissions reporting requirements that may be incorporated in annual Power Content Label, or "PCL", reporting) relative to the PG&E benchmark, which suggests that the aforementioned comparative methodology is appropriate.

For each supply scenario, the difference in GHG emissions produced by the scenario's assumed resource mix and the otherwise applicable PG&E supply portfolio were quantified during each year as well as the entirety of the ten-year study period. The GHG impacts were quantified in terms of total tons of CO_2 emissions.

Economic Development Impacts

A key potential benefit of a CCE program is its ability to promote economic development through investment in and contracts with locally constructed renewable generating infrastructure. Such projects have the potential to stimulate a significant level of new economic activity within California by creating new jobs and spending activities during generator construction, ongoing operation and maintenance. Economic development impacts may also be significant factors when comparing expected operating costs, including generation costs, of the CCE program to electric generation costs under PG&E service, particularly when initial "head-to-head" cost comparisons are comparable. When performing such comparisons, it is important to acknowledge the difficulty in accurately quantifying actual economic benefits related to local project investment, particularly induced economic impacts resulting from the effects of economic multipliers.

In qualitative terms, it is reasonable to assume that new development projects would stimulate new economic activity. However, as with any capital project, quantifying the specific location in which such economic benefits may occur, including job creation, is challenging due to numerous uncertainties affecting the proportion of expenditures and employment that would occur within discretely defined geographic boundaries. Certain tools, which rely on the application of industry-specific economic multipliers, have been developed to assist in completing these projections, but decision makers should be aware of the broad range of outcomes that may actually apply when interpreting analytical results.

To quantify the economic impacts associated with new renewable generation projects that were incorporated in the indicative long-term renewable energy supply portfolio that was applied in each of the three energy supply scenarios, PEA utilized the National Renewable Energy Laboratory's ("NREL") Jobs & Economic Development Impact ("JEDI") models. NREL is the principal research laboratory for the United States Department of Energy ("DOE") Office of Energy Efficiency and Renewable Energy and also provides research expertise for the Office of Science, and the Office of Electricity Delivery and Energy Reliability. NREL is operated for DOE by the Alliance for Sustainable Energy, LLC.[24]

[24] National Renewable Energy Laboratory website, http://www.nrel.gov/about/, September 2, 2015.

NREL JEDI models are publicly available, spreadsheet-based tools that were specifically designed to "estimate the economic impacts of constructing and operating power plants, fuel production facilities, and other projects at the local (usually state) level. JEDI results are intended to be estimates, not precise predictions. Based on user-entered project-specific data or default inputs (derived from industry norms), JEDI estimates the number of jobs and economic impacts to a local area that can reasonably be supported by a power plant, fuel production facility, or other project."[25] Unique JEDI models have been developed for a variety of resource types, including wind, solar, geothermal, biogas and various other generating technologies. Each version of the model may be downloaded free of charge from NREL's website: http://www.nrel.gov/analysis/jedi/download.html.

According to NREL, the JEDI models are peer reviewed and are intended to project gross job estimates. NREL also notes that it "performed extensive interviews with power generation project developers, state tax representatives, and others in the appropriate industries to determine appropriate default values contained within the models." In PEA's opinion, NREL's JEDI models are the appropriate tools to forecast "order of magnitude" local economic development impacts associated with a CCE program serving communities of the CCE Study Partners.

Based on the aforementioned indicative long-term renewable energy contract portfolio that was assumed to exist under each of the three supply scenarios, PEA downloaded, populated and ran the appropriate JEDI models to derive estimates of the anticipated jobs and economic development impacts that could be created in relation to the indicative long-term contract portfolio. PEA utilized each set of economic development projections to assemble an aggregate economic impact analysis for the complete long-term contract portfolio. However, all economic development estimates within this report are presented with the understanding that subtle changes in certain expenditures (and jobs) may result in significant changes to actual economic development impacts.

Key output from the JEDI models is presented within three specific categories: jobs, earnings and economic output. Within each of these broadly defined categories, JEDI models approximate the impacts of economic multipliers by quantifying the "ripple effect" that occurs as a result of new local economic activity. JEDI models initially estimate direct economic impacts at the project site and apply economic multipliers, derived from the U.S. Bureau of Economic Analysis, the U.S. Census Bureau and other sources, to approximate impacts within the supply chain (manufacturing job creation, as an example) as well as induced economic impacts (spending that occurs as a result of activity within the first two categories) related to the project. JEDI models also address job creation and economic impacts on a temporal basis, quantifying related impacts during two specific phases of the project lifecycle: 1) construction; and 2) ongoing operation and maintenance.

Forecasted economic impacts associated with the indicative long-term contract portfolio are presented in aggregate form, inclusive of all anticipated development/contract opportunities, by summing the project-specific impacts calculated by the JEDI models. This approach facilitates a high-level understanding of the prospective economic impacts that could be created through such contracts but does not address temporal nuance related to the timing and creation of economic benefits associated with specific projects. For example, the unique economic impacts of projects that will begin operation/delivery during the period extending from 2018 through 2025 have been aggregated and presented within a single scenario-specific summary table.

When reviewing economic development projections within this Study, it is important to distinguish between economic impacts related to the construction period and the ongoing operation and maintenance period. All job creation estimates are presented as full time equivalent positions ("FTEs"). Projections related to the

[25] National Renewable Energy Laboratory website: http://www.nrel.gov/analysis/jedi/about_jedi.html, September 2, 2015.

construction period are intended to capture annual economic benefits received during the defined construction term (24 months, for example; note that actual construction periods may vary from project to project). Economic impacts during the ongoing operation and maintenance period are presented on an annual basis and are projected to persist throughout the project lifecycle. Aggregate jobs and economic development impacts associated with the indicative long-term contract portfolio, which would result in the assumed development and construction of approximately 340 MW (as previously reflected in Table 5, above) of new renewable generating capacity within the state are reflected in Table 12.

Table 12: SVCCE Economic Development Benefits Potential

Economic Development Benefits Potential: Indicative Supply Portfolio (Secured via Long-Term Contract)			
	Jobs (FTEs)	**Earnings** ($ - Millions)	**Output** ($ - Millions)
During Construction Period			
Project Development and Onsite Labor Impacts	3,750 - 4,750	240 - 290	425 - 475
Construction and Installation Labor	*1,500 - 2,000*	*110 - 130*	
Construction Related Services	*2,250 - 2,750*	*130 - 160*	
Power Generation and Supply Chain Impacts	3,500 - 4,000	200 - 250	575 - 600
Induced Impacts	1,750 - 2,250	80 - 110	260 - 300
Total Construction Period Impacts	9,000 - 11,000	520 - 650	1,260 - 1,375
During Operating Years (Annual)			
Onsite Labor Impacts	80 - 110	5 - 8	5 - 8
Local Revenue and Supply Chain Impacts	40 - 50	2 - 4	10 - 14
Induced Impacts	15 - 25	1 - 2	3 - 6
Total Operating Impacts (Annual)	135 - 185	8 - 14	18 - 28
Silicon Valley CCE - Internal Staff	10 - 30	1 - 3	3 - 9

Notes: Earnings and Output values are expressed in million dollar increments (2015). Construction period jobs reflect full-time equivalent (FTE) positions that will be maintained during the construction period (1 FTE = 2,080 hours). For example, if 10,000 construction jobs are expected over a 24-month construction period, an annual equivalent of 5,000 construction jobs would be created as a result of anticipated development activities. Such jobs will not exist following completion of the construction period. Economic impacts "During Operating Years" represent annual, ongoing impacts that occur as a result of generator operation and related expenditures. With respect to estimated jobs occurring during operating years, such statistics represent annual, ongoing FTEs during the entire project lifecycle, which may extend up to thirty (30) years in duration. Totals may not add up due to independent rounding.

As reflected in the previous table, the indicative long-term contract supply portfolio, which is assumed to exist in each of the CCE program's three planning scenarios, would result in significant economic benefits throughout the state and, potentially, within communities of the CCE Study Partners. It is also noteworthy that all jobs reflected in the previous table are assumed to be additive relative to the status quo. More specifically, PEA assumes that jobs created through new generator development and construction as well as ongoing maintenance activities will not displace existing jobs. Furthermore, it is also reasonable to assume that SVCCE would have little impact on the current PG&E workforce, including those individuals employed to operate and maintain the utility's distribution infrastructure, provide customer service, operate existing generating facilities and myriad other responsibilities within the utility. To date, PEA is not aware of any specific evidence linking CCE formation and operation to diminished utility employment. In practical terms, the significant majority of utility functions remain unchanged following CCE formation while the responsibilities associated with a very small subset of utility positions may change somewhat in consideration of the coordination required between the incumbent utility and CCE suppliers.

With respect to the prospective generating facilities that have been incorporated in SVCCE's indicative long-term contract portfolio, PEA assumed that the significant majority of such facilities would be developed in optimal renewable resource areas throughout California. PEA also assumed the development of 20 MW of locally situated renewable generating projects, which would be developed during the study period under long-term contract arrangements between SVCCE and third-party project developers (under an assumed SVCCE-administered FIT program) – such projects are discussed below. With regard to anticipated development projects occurring in areas outside of jurisdictions comprising the CCE Study Partners, PEA assumed that virtually all plant equipment, including turbines and other materials, would be procured outside of the CCE Study Partners' communities. This equipment typically represents the largest single line item expenditure in generator construction. Requisite labor, including general site preparation and ancillary facility construction activities (concrete footings and structures not directly involved in the generation process) would also draw from California's broader regional workforce. *When considering the following economic development benefits potential, note that virtually all impacts – other than those associated with the Local Economic Development Benefits Potential, discussed in the similarly named subsection (below) – are assumed to accrue in areas outside of Santa Clara County*. With this in mind, only a relatively small portion of the total potential economic development benefits are assumed to accrue within Santa Clara County.

In total, SVCCE's indicative long-term contract portfolio is projected to result in the creation of approximately 9,000-11,000 new jobs during the aggregate construction period required to complete the assumed 340 MW of new generating projects. During the construction period, individuals working directly on the projects, including electricians, engineers, construction workers and heavy equipment operators, attorneys and permitting specialists, would be responsible for as much as $475 million in new economic output of which as much as $290 million would be collected in the form of salaries and wages. Workers involved with supply chain activities, such as turbine manufacturing and assembly, cement producers and heavy equipment rental companies would be responsible for up to $600 million in new economic activity of which approximately $250 million would be collected in the form of salaries and wages. Furthermore, spending by the aforementioned individuals (as a result of salary and wage collection) would "induce" other local economic impacts at local businesses, including restaurants, grocery stores, gas stations and other providers of goods and services, totaling as much as $300 million of which approximately $110 million would be collected as salaries and wages. In total, the locally developed generation projects identified under SVCCE's indicative long-term contract portfolio would result in approximately $1.26 to $1.38 billion in new economic output throughout the state and local economy during the construction process.

During ongoing operation of the renewable generators, it is projected that as many as 185 new jobs would be created with a total annual economic impact ranging from $18 to $28 million. It is anticipated that these jobs would remain effective as long as the generating facilities remain operational, resulting in significant, lasting impacts to the local economies of the CCE Study Partners.

Local Economic Development Benefits Potential

The primary source of local jobs and economic development impacts would be derived through projects developed under SVCCE's anticipated FIT program, which would promote the construction of locally situated, smaller-scale (i.e., up to 1 MW of total generating capacity, per project) renewable generating projects over a period of five to seven years (and beyond, should SVCCE choose to expand this program after initial participatory limitations are achieved). Note that the 1 MW capacity limitation has been referenced in consideration of the FIT programs currently administered by MCE and SCP. To the extent that SVCCE's governing board determines to specify different project limitations for its FIT program, this would be permissible. However, SVCCE should be aware that projects in excess of 1 MW may result in additional administrative complexities due to generator registration and scheduling requirements (with the CAISO) imposed on projects in excess of the 1 MW capacity threshold. For purposes of this Study and in

consideration of a similar FIT program offered by MCE, PEA assumed that SVCCE would eventually (by year five of program operation) support the development of approximately 20 MW of locally situated renewable generating capacity, which will likely utilize the photovoltaic solar generating technology. PEA acknowledges that a fairly aggressive FIT buildout schedule has been incorporated in the Study. However, growing familiarity with the CCE business model and an increasing appreciation amongst project developers for the financial viability of operating CCEs, as well as decreasing prices to be paid under PG&E's FIT (or "ReMAT") program, have catalyzed recent interest in CCE-administered FIT programs. In fact, interest in MCE's FIT has jumped over the past year with more than 6 MW of locally situated renewable generating capacity (out of MCE's total FIT participatory cap of 10 MW) actively operating or under development (with related FIT contracts in place between the developers of such projects and MCE). Ultimately, many factors may affect SVCCE's FIT buildout schedule, including the availability of project financing to interested project developers, actual project interconnection timelines (for most projects, interconnection will be pursued under a PG&E-administered process, which is subject to delays), price competitiveness and other factors. To the extent that SVCCE's FIT buildout schedule is delayed, noted economic development benefits will be deferred until such projects can be completed.

Based on applicable JEDI modeling results, the prospective SVCCE FIT program would result in the creation of more than 370 local jobs during generator construction with as many as 500 additional jobs created through supply chain and induced (during the construction period) economic activity over a period ranging from five to seven years, depending on the actual period of time required to complete construction activities. As previously noted, these construction jobs are temporary, but there is also a nominal level of ongoing support for jobs supporting requisite operation and maintenance activity, which is projected to be approximately six full-time equivalent employees during each year of facility operation (which may continue for 25-30 years).

Project development would also generate nearly $23 million in earnings for those working on the FIT projects, which is expected to create a total economic stimulus approximating nearly $40 million (in consideration of economic multiplier effects created by the spending of earnings/wages). Supply chain and induced impacts would also be significant totaling approximately $26 million and $71 million, respectively.

It is also anticipated that SVCCE would employ 10 to 30 internal staff, depending on decisions related to outsourcing/insourcing of requisite activities, during program implementation and ongoing operation. These estimates were derived by PEA in consideration of direct experience working with California's operating CCE programs. Depending on staffing levels, aggregate direct salaries for such staff are estimated to range from $1 to $3 million per year with a total of $3 to $9 million in total annual local economic activity generated by SVCCE staff.

These local economic development impacts are subsumed in the aggregate economic development impact totals reflected in the previous table. It is also noteworthy that PEA attempted to contact NREL regarding certain wage-related assumptions that are included in the various JEDI models, specifically whether or not prevailing wages are reflected in such assumptions. In spite of PEA's efforts, NREL has been non-responsive. To the extent that prevailing wage requirements are imposed in any project-specific power purchase agreement, it is reasonable to assume that earnings and related economic development impacts may somewhat increase to the extent that NREL's wage assumptions are lower than applicable prevailing wages.

SECTION 3: SVCCE TECHNICAL PARAMETERS (ELECTRICITY CONSUMPTION)

Historical and Projected Electricity Consumption

Total electric consumption for eligible customers within communities of the CCE Study Partners was provided by PG&E for the 2013 and 2014 calendar years. The PG&E historical data was used as the basis for the study's customer and electric load forecast. Based on PEA's review of the PG&E data set, there were 244,205 electric customers within the potential CCE service territory. These customers consumed approximately 4,771 million kilowatt-hours of electricity during the 2014 calendar year. It is noteworthy that the aforementioned customer account and usage statistics include approximately 765 accounts, which are currently served through direct access service arrangements with third party suppliers. These customers account for approximately 17% of the aforementioned energy consumption, or approximately 799 million kWh annually, within communities of the CCE Study Partners. Such usage has been excluded from the projections reflected in this Study – under direct access service arrangements, which are no longer available to California consumers[26], individual customers typically engage in shorter-term contract arrangements for the provision of electric generation service. By enrolling direct access accounts in the SVCCE program, such customers would be potentially exposed to duplicate generation charges and/or may be in violation of existing supply agreements. In consideration of these potential issues, direct access accounts have been excluded from SVCCE's prospective customer base. Table 13 summarizes customer account totals and historical annual energy use within communities of the SVCCE Study Partners. When reviewing the statistics reflected in Table 13, note that the historical annual electricity usage within communities of the CCE Study Partners is more than double MCE's total annual energy use (which approximates 1.8 million MWh per year) and approximately 1.6 times the size of SCP's annual sales volume.

Table 13: SVCCE – Electric Energy Overview

Current Service Provider	Customer Accounts	Customer Accounts (% of Total)	Energy Use (MWh)	Energy Use (% of Total)
PG&E ("Bundled" electric accounts)	243,440	99.7%	3,971,985	83%
Direct Access electric accounts	765	0.3%	799,268	17%
Total – SVCCE Study Partners	**244,205**	**100.0%**	**4,771,253**	**100.0%**

Figure 11 shows how potential electric customers are distributed throughout communities of the CCE Study Partners: the largest customer populations within the potential CCE jurisdiction include the City of Sunnyvale, the City of Mountain View, unincorporated areas of Santa Clara County, the City of Cupertino and the City of Campbell.

[26] Consideration of Senate Bill 286 (Hertzberg), which would have expanded eligibility of direct access service within California, subject to the provision of increased levels of renewable energy supply, was recently suspended by the California legislature and is now a two-year bill. In consideration of this suspension, the participatory cap on direct access service remains capped/fixed at current levels, precluding new customer accounts from enrolling in such service options.

Figure 11: Geographic Distribution of Customers

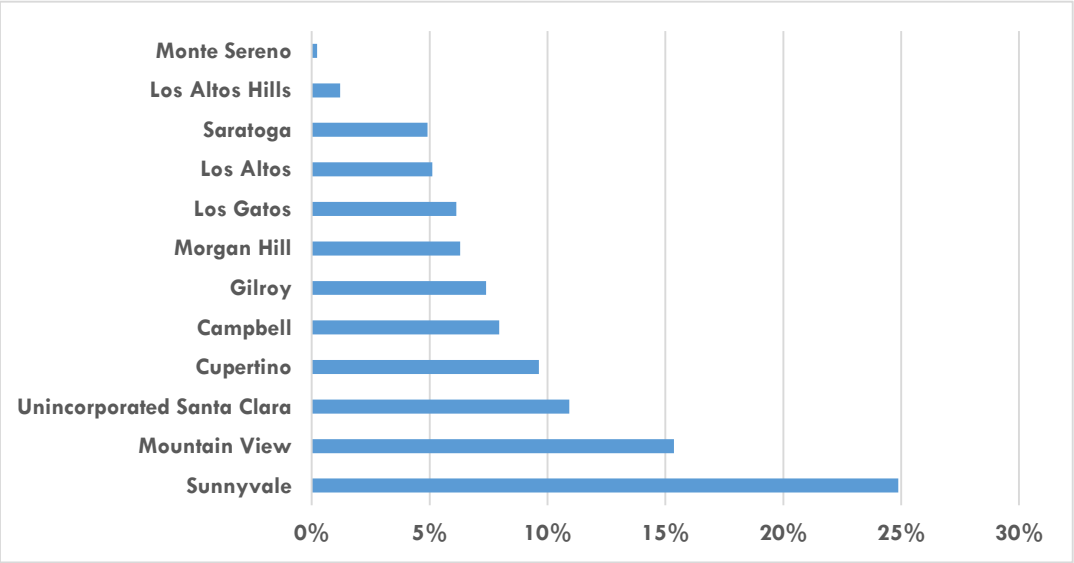
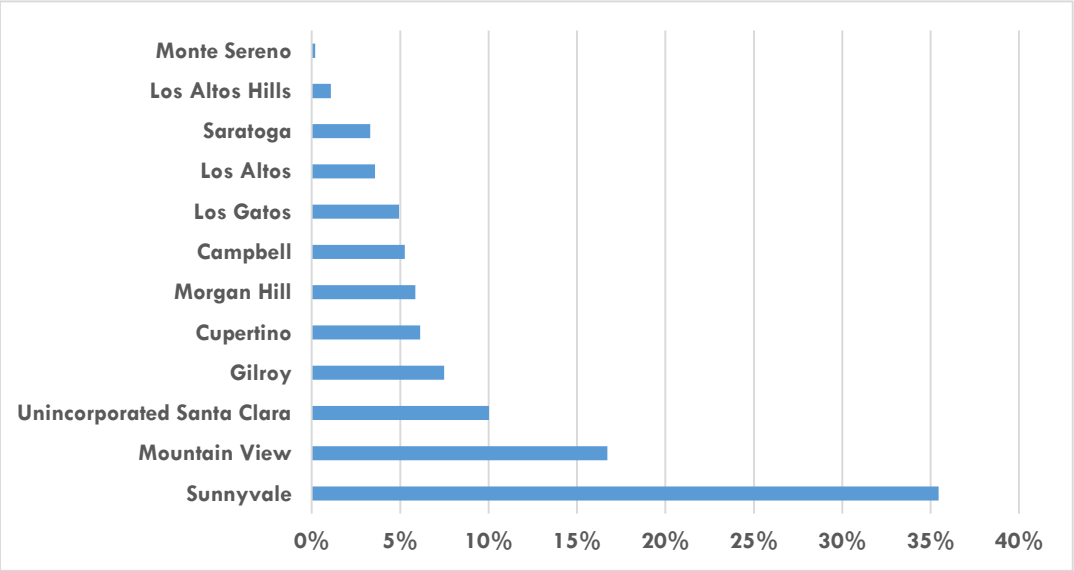


Figure 12 shows the distribution of electric consumption by municipality. The geographic distribution of energy consumption is somewhat different when compared to the service account data in Figure 11 above, indicating disproportionately higher use in certain communities (as a result of differentiated account composition, particularly higher concentrations of larger commercial and/or industrial account types, within such jurisdictions).

Figure 12: Geographic Distribution of Electric Consumption



In deriving the load projections used for the Study, adjustments to the base forecast were made to remove customers identified as taking service under direct access[27] as it was assumed that direct access customers would remain with their current electric service provider. Further adjustments were made to estimate customer

[27] Direct access allows customers to choose to receive generation service from competitive electricity providers. Currently, direct access service is not available to new customers within California. Proposed legislation may lead to the reopening of this service option at some point in the future.

opt-out rates during the statutory customer notification period when eligible customers would be offered CCE service and provided with information enabling them to opt out of the program. PEA assumed a 15% customer opt-out rate, which is generally consistent with the reported opt-out rates observed during recent expansions of the MCE program, when evaluating each of SVCCE's prospective supply scenarios. Sensitivities using different opt-out rates are presented in Section 6.

Going forward, potential customers and energy consumption were projected to increase by 0.5% annually, consistent with statewide projections and reflecting impacts from the significant emphasis being placed on energy efficiency within the state. The most recent baseline sales forecast for the PG&E planning area projects an average growth in energy consumption of 1.29% between 2013 and 2025.[28] Adjusting the long-term growth rate for estimates of incremental self-generation (e.g., rooftop photovoltaic systems) and achievable energy efficiency yields an annual net energy consumption increase of approximately 0.3% for the PG&E planning area.[29] A slightly higher growth rate (0.5%) was used for the SVCCE sales forecast in consideration of the above average growth expected for the SVCCE area.

Projected Customer Mix and Energy Consumption

The projections for enrolled customers (excluding direct access customers) and annual electricity consumption for the major customer classifications are shown in Table 14. Hourly electricity consumption and peak demand were estimated using hourly load profiles published by PG&E for each customer classification.

Table 14: Projected Accounts Totals and Energy Use for the SVCCE Customer Base

Customer Classification	Customer Accounts	Customer Accounts (% of Total)	Energy Use (MWh)	Share of Energy Use (%)
Residential	218,049	90%	1,336,200	34%
Small Commercial	19,120	8%	423,180	11%
Medium Commercial	2,527	1%	569,501	14%
Large Commercial	1,166	<1%	780,723	20%
Industrial	43	<1%	771,462	19%
Ag and Pumping	944	<1%	62,238	2%
Street Lighting	1,588	1%	20,619	1%
TOTAL*	**243,437**	**100.0%**	**3,963,923****	**100%**
Peak Demand	**660 MW (July)**			

**Numbers may not add due to rounding.*

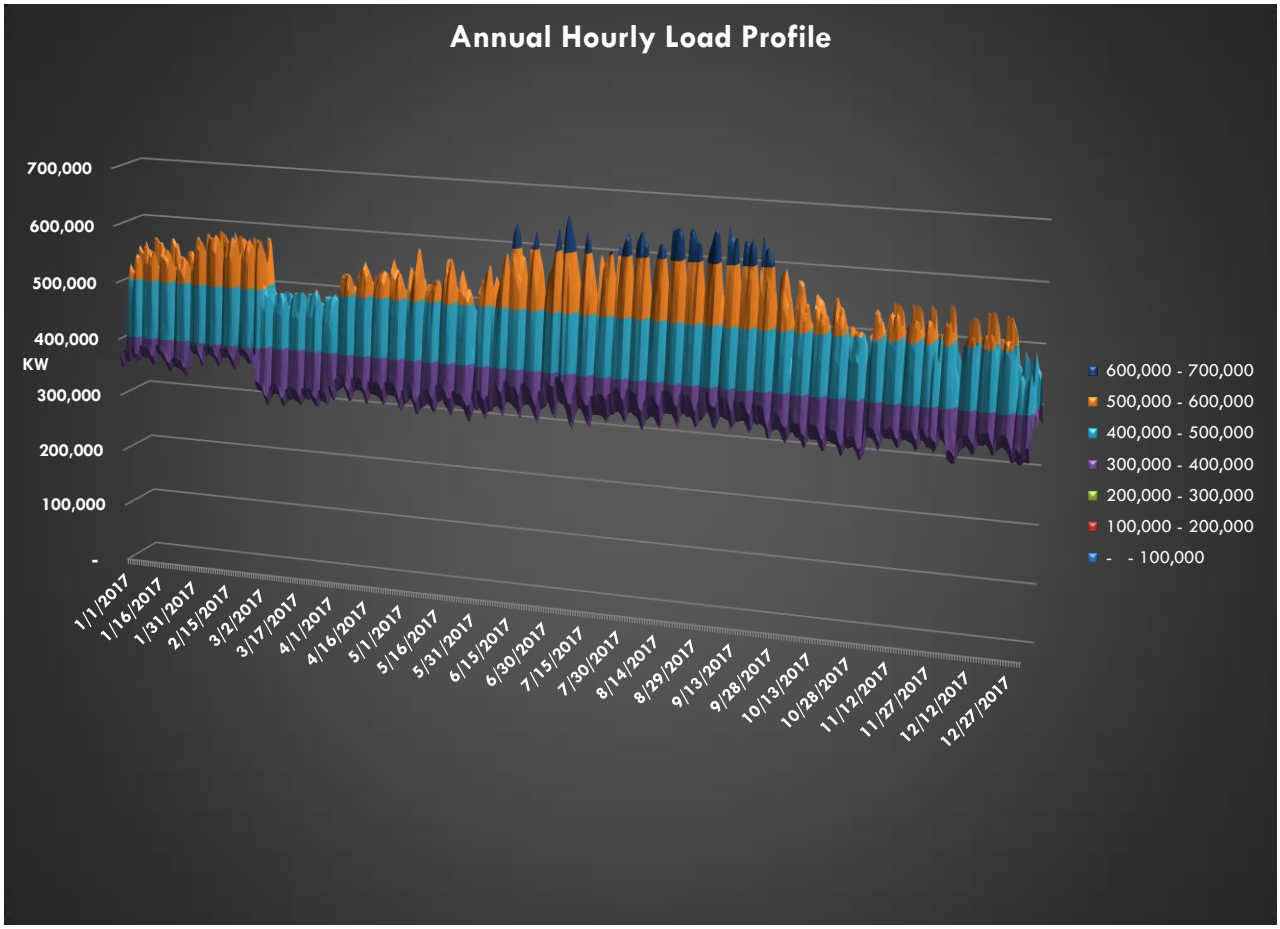
***These totals exclude accounts that currently receive generation service under direct access arrangements. Also excluded are a small number of commercial customers receiving bundled service under a standby rate option, under which customers generate their own electricity and utilize the grid primarily for backup purposes. It is assumed that SVCCE's initial schedule of available rate options may not accommodate such customers as the usage profile is sporadic and relatively costly to serve. As a result, the account totals and annual energy consumption statistics reflected in the "Total" line item are slightly less than the overall account totals and energy usage reported at the beginning of Section 3.*

The hourly load forecast indicates a peak demand of approximately 660 MW (occurring during the month of July), a minimum demand of approximately 300 MW (occurring during the month of March), and an average demand of about 450 MW. The minimum demand establishes the requirement for baseload energy (constant production level), while the difference between the peak demand and the minimum demand would be met by peaking and dispatchable, load following resources.

[28] Kavalec, Chris, 2015. California Energy Demand Updated Forecast, 2015-2025. California Energy Commission, Electricity Supply Analysis Division. Publication Number: CEC-2002014-009-CMF, Table 6.
[29] *Ibid.*, Table 26

Figure 13 shows the hourly load projections for the CCE program in Year 1 of program operations.

Figure 13: Hourly Electric Load Profile for the CCE Study Partners



Renewable Energy Portfolio Requirements

Current law requires that specified percentages of annual retail electricity sales be supplied from qualified renewable energy resources. Senate Bill X1 2 (April, 2011) established a 33% Renewables Portfolio Standard by 2020 with certain interim procurement targets applying in each of three "Compliance Periods": Compliance Period 1 began on January 1, 2011 and concluded on December 31, 2013 (a three-year period); Compliance Period 2 began on January 1, 2014 and will continue through December 31, 2016 (a three-year period; the current compliance period); and Compliance Period 3 (a four-year period), which will commence on January 1, 2017 and conclude on December 31, 2020.

SBX1 2 also specified additional requirements for the types of renewable energy products that may be used to demonstrate compliance with California's RPS. According to the currently effective RPS program, there are three Portfolio Content Categories ("PCCs" or "Buckets") that have been defined in consideration of the unique product attributes associated with typical renewable energy products.

- PCC1, or Bucket 1, renewable products are produced by RPS-certified renewable energy generators located within the state or by out-of-state generators that can meet strict scheduling requirements, ensuring deliverability to California. For purposes of demonstrating RPS compliance, there are no limitations with regard to the use of PCC1 products.
- PCC2, or Bucket 2, renewable products are generally "firmed/shaped" transactions through which the energy produced by an RPS-certified renewable energy generator is not necessarily delivered to California, but an equivalent quantity of energy from a different, non-renewable generating resource is delivered to California and "bundled" (or associated via an electronic transaction tracking system) with the renewable attribute produced by the aforementioned RPS-certified renewable generator. As noted, PCC2 products rely on electronic transaction tracking systems to substantiate the delivery of specified quantities of RPS-eligible renewable energy.
- PCC3, or Bucket 3, renewable products refer to unbundled renewable energy certificates, which are sold separately from the associated electric energy (with no physical energy delivery obligations imposed on the seller of such products).

Under RPS rules, limitations apply with regard to the use of PCC2 and PCC3 products. A more detailed description of the renewable product procurement specifications applicable under the currently effective RPS program are described in Table 15.

Table 15: Renewable Energy Procurement Requirements of California's RPS Program

Compliance Period	Calendar Year	Overall Procurement Target (% of Total Retail Sales)	PCC1 Procurement (% of Total RPS Procurement)	PCC2 Procurement (% of Total RPS Procurement)*	PCC3 Procurement (% of Total RPS Procurement)
CP 1	2011	20.0%	≥50.0%	≤50.0%	≤25.0%
CP 1	2012	20.0%	≥50.0%	≤50.0%	≤25.0%
CP 1	2013	20.0%	≥50.0%	≤50.0%	≤25.0%
CP 2	2014	21.7%	≥65.0%	≤35.0%	≤15.0%
CP 2	2015	23.3%	≥65.0%	≤35.0%	≤15.0%
CP 2	2016	25.0%	≥65.0%	≤35.0%	≤15.0%
CP 3	2017	27.0%	≥75.0%	≤25.0%	≤10.0%
CP 3	2018	29.0%	≥75.0%	≤25.0%	≤10.0%
CP 3	2019	31.0%	≥75.0%	≤25.0%	≤10.0%
CP 3	2020	33.0%	≥75.0%	≤25.0%	≤10.0%

**Note that PCC2 products may be used in place of PCC3 products.*

Beyond the 2020 calendar year, California's RPS procurement target was recently increased to 50% by 2030 – Governor Brown signed SB 350 (De Leon and Leno), the Clean Energy and Pollution Reduction Act of 2015, on October 7, 2015; SB 350 increases California's RPS procurement target to 50% by 2030 amongst other clean-energy initiatives. Many details related to SB 350 implementation will be developed over time with oversight by designated regulatory agencies. However, it is reasonable to assume that interim annual renewable energy procurement targets will be imposed on CCEs and other retail electricity sellers to facilitate progress towards the 50% RPS; PEA also expects that additional detail regarding renewable energy product

eligibility, including any restrictions and/or requirements regarding the use of such products, will also become clearer during upcoming implementation efforts.

For purposes of this Study, PEA assumed straight-line progress when moving from the 33% RPS mandate in 2020 to the 50% RPS mandate in 2030, or 1.7% annual increases in California's renewable energy procurement target during the ten-year transition period. With respect to the applicability of various renewable energy products that may be eligible under the prospective 50% RPS, PEA assumed a similar product mix to that which will be allowed under the current RPS program in calendar year 2020: minimum 75% PCC1 content; maximum 10% PCC3 content. Again, final details related to the implementation of SB 350 will not be certain until implementation of this legislation commences in coordination with assigned regulatory agencies. With regard to any voluntary (above-RPS) renewable energy procurement activities, PEA has assumed that the CCE program would have discretion in how it meets such voluntary, internally imposed targets reflected in the prospective planning scenarios. Table 16 illustrates PEA's assumed RPS procurement rules as California transitions to a 50% RPS by 2030.

Table 16: Projected Renewable Energy Procurement Requirements Following SB350 Implementation

Compliance Period	Calendar Year	Overall Procurement Target (% of Total Retail Sales)	PCC1 Procurement (% of Total RPS Procurement)	PCC2* Procurement (% of Total RPS Procurement)*	PCC3 Procurement (% of Total RPS Procurement)
TBD	2021	34.7%	≥75.0%	≤25.0%	≤10.0%
TBD	2022	36.4%	≥75.0%	≤25.0%	≤10.0%
TBD	2023	38.1%	≥75.0%	≤25.0%	≤10.0%
TBD	2024	39.8%	≥75.0%	≤25.0%	≤10.0%
TBD	2025	41.5%	≥75.0%	≤25.0%	≤10.0%
TBD	2026	43.2%	≥75.0%	≤25.0%	≤10.0%
TBD	2027	44.9%	≥75.0%	≤25.0%	≤10.0%
TBD	2028	46.6%	≥75.0%	≤25.0%	≤10.0%
TBD	2029	48.3%	≥75.0%	≤25.0%	≤10.0%
TBD	2030	50.0%	≥75.0%	≤25.0%	≤10.0%

**Note that PCC2 products may be used in place of PCC3 products.*

Capacity Requirements

The CCE program would be required to demonstrate it has sufficient physical generating capacity to meet its projected peak demand (660 MW) plus a 15% planning reserve margin, in accordance with resource adequacy regulations administered by the CPUC and the CEC. A specified portion of generating capacity must be located within certain local reliability areas and the remaining capacity requirement can be met with generating plants anywhere within the CAISO system. Presently, there are two local reliability areas (as defined in the CPUC's annual Resource Adequacy Guide) that would apply to the CCE program: the "Greater Bay Area" and the "Other PG&E Areas." Additionally, the CPUC and CAISO impose a flexible capacity requirement, which must be satisfied by all California load serving entities, including CCEs, to ensure that certain quantities of reserve capacity are capable of increasing generation levels within specified time periods (to promote system reliability when the production from certain grid-connected generators quickly changes as is becoming increasingly common as a result of California's buildout of intermittent renewable energy resources).

Based on PEA's experience in managing resource adequacy portfolios and compliance activities, the following resource adequacy capacity requirements were assumed to apply to SVCCE's CCE program to meet the requirements identified above. Such resource adequacy capacity requirements are identified in Table 17.

Table 17: SVCCE's Projected Resource Adequacy Capacity Requirements

Capacity Type	Percentage of Peak Demand
CAISO System	75%
Greater Bay Area	14%
Other PG&E Areas	26%
Total	115%

Accordingly, the total resource adequacy requirement for SVCCE's first year of full operations would be approximately 631 MW per month, with approximately 75 MW of the total procured from the Greater Bay Area region, 145 MW procured from any other local reliability area in the PG&E service area, and 410 MW procured from anywhere within the CAISO northern region (NP15). Requisite resource adequacy products are typically procured/secured through one or more of the following arrangements: 1) short- to medium-term contract arrangements with the owners or controllers of qualifying generating capacity; 2) capacity attributes conferred through long-term power purchase arrangements with specified generators – such contracts typically provide the buyer with both energy and capacity products from one or more specific generating resources identified in the purchase agreement; or 3) direct ownership of generating facilities, which may be eligible to provide requisite resource adequacy capacity.

SECTION 4: COST OF SERVICE ELEMENTS

This section summarizes the different types of costs that would be incurred by the CCE program in providing electric service to its customers. For each supply scenario, a detailed pro forma was developed that delineates the applicable cost of service elements. These pro forma are shown in Appendix A.

Electricity Purchases

The CCE program would be financially responsible for supplying the net electric demand of all enrolled customers, and it would be able to source that supply from a variety of markets and/or through the program's own generation resources. Energy requirements are ultimately financially settled by the CAISO. The CAISO plays a critical role in balancing supply and demand on a significant portion of California's electric grid and operates short-term markets for energy as well as real-time balancing services to cover inevitable moment-to-moment fluctuations in electricity consumption (resulting from circumstances including but not limited to weather, unexpected changes in customer energy use, unexpected variances in generator operation, infrastructure outages and other situations). The CCE program would interact with the CAISO through an intermediary known as a "Scheduling Coordinator", periodically reporting usage data for its customers and settling with the CAISO for any imbalances (i.e., instances in which the load forecast and/or the planned generator operation differs from expectations, requiring the CAISO to balance any variances through the operation of other system resources) or transactions in the CAISO markets.

Bilateral markets exist for longer term purchases, which allow hedging (i.e., contractual protection via specified/fixed product pricing over a mutually agreed upon delivery term) against the fluctuations in CAISO market prices. Longer term purchases can span many years, with the most active trading being for contracts with terms of less than three years in duration. Contracts for new generation resources typically have contract term lengths of twenty (20) years or more, allowing the project developer/owner to utilize the contract's expected revenue stream to support project financing.

Electric purchase costs were estimated using the projected energy demand during the industry-defined peak and off-peak time periods. Assumed renewable energy contracts of the CCE program, as reflected in the previously described indicative long-term contract portfolio, were subtracted from SVCCE's expected peak and off-peak energy demands, resulting in a residual energy requirements, or "net short", which was assumed to be met with short and mid-term contract purchases of system energy (produced by conventional generating technologies; within California, the majority of system energy is produced by generators using natural gas as a primary fuel source).

Renewable Energy Purchases

Renewable energy purchases may take two forms: 1) physical electric energy bundled with associated renewable/environmental attributes; or 2) unbundled renewable/environmental attributes, which are sold separately from the physical energy commodity. As described in Section 2, unbundled RECs were not incorporated in any of the supply scenarios addressed in this Study; only bundled renewable energy resources, which were assumed to meet the product delivery specifications associated with the PCC1 and PCC2 product designations were incorporated in the indicative SVCCE supply portfolios.

Purchases of renewable energy from new resources are typically made under bundled, long-term contract arrangements of 20 years or more. Shorter term purchases are common for existing renewable resources and for unbundled renewable energy certificates.

Renewable energy currently sells for a premium relative to the cost of conventional power. However, when compared to the cost of new, natural gas-fueled generation, renewable resources tend to have lower levelized costs.[30]

Renewable energy purchase costs were estimated using predominantly long-term contracts for new renewable energy projects as specified in the indicative long-term contract portfolio. Short-term market purchases of bundled renewable energy were assumed to fulfill SVCCE's remaining renewable energy needs.

With regard to the term renewable energy certificates, or "RECs", it is important to understand that a REC is the only mechanism by which ownership of renewable energy can be demonstrated/substantiated. One REC is created for every whole MWh of metered electricity produced by a registered renewable generating facility. Within the Western United States, a tracking system known as the Western Renewable Energy Generation Information System ("WREGIS") has been developed to facilitate the management of RECs, providing a platform through which RECs can be transferred between buyers and sellers of renewable energy products and also "retired" (meaning, removed from the marketplace) for purposes of demonstrating legal/regulatory compliance or achievement of certain voluntary procurement objectives. All renewable energy production is substantiated via the creation of a REC, which occurs following WREGIS' verification of metered energy production by a registered renewable generating resource. Use of the WREGIS system for purposes of REC accounting serves to minimize concerns regarding double-counting during compliance demonstration and public reporting – in the event that a renewable energy buyer does not possess a REC, it cannot make claims with regard to the associated environmental benefits.

Again, some RECs are bundled with the associated electric energy; other RECs are sold apart from the electric commodity – such RECs are appropriately referred to as "unbundled RECs". The transaction documentation associated with each renewable energy purchase should outline applicable product specifications, including whether or not RECs are being sold with or apart from the electric commodity. In selecting its renewable energy product mix, the CCE program should be aware that California law permits the use of a limited quantity of unbundled RECs, or PCC3 product volumes, for purposes of demonstrating RPS compliance – applicable limitations were previously described in Section 3. Such products currently represent lower-cost options when compared to PCC1 and PCC2 products due to the administrative simplicity associated with such transactions.

In recent years, there has been robust philosophical debate regarding the advantages and pitfalls of unbundled REC use, particularly the environmental benefits associated with such products. Significant research and documentation has been prepared regarding this topic, and SVCCE is encouraged to review such information prior to engaging in unbundled REC transactions. Organizations including the Center for Resources Solutions (the program administrator for the Green-e Energy program), the United States Environmental Protection Agency, the United States Federal Trade Commission and The Climate Registry, amongst others, have all completed research and/or issued positions regarding the use of unbundled RECs. Furthermore, Assembly Bill 1110 (Ting), which was introduced to the California legislature on February 27, 2015 but is now a two-year bill, was intended to promote the inclusion of GHG emissions intensity reporting by retail electricity suppliers (in annual Power Content Label communications). If AB 1110 moves forward next year, it could impose a retail-level emissions calculation methodology that may eliminate all GHG emissions benefits associated with unbundled RECs. In consideration of the CCE Study Partners' preliminary planning decision to exclude the use of unbundled RECs from all prospective supply scenarios, the potential change in GHG reporting conventions contemplated under AB 1110 would not present any issues for SVCCE.

[30] See for example, Table 62, Estimated Cost of New Renewable and Fossil Generation in California, California Energy Commission, March 2015.

However, if SVCCE chooses to reconsider the use of unbundled RECs at some point in the future, it should be aware that such a practice may result in the reporting of higher than anticipated portfolio emission levels. As previously discussed and in light of the perceived risks and general controversy associated with the use of unbundled RECs, the CCE Study Partners advised PEA to exclude Bucket 3 products from each of the prospective supply scenarios.

Electric Generation

Generation projects developed or acquired by the CCE program could also supplement energy purchases. Generation costs would include development costs, capital costs for land, plant and equipment, operations and maintenance costs, and, if applicable, fuel costs. Capital costs for publicly owned utilities such as a CCE are typically financed with long-term debt, and the annual debt service would be an element of annual CCE program costs. For purposes of this Study, PEA's analysis did not contemplate the utilization of CCE-owned/developed generating resources during the ten-year study period for reasons previously described.

Transmission and Grid Services

The CAISO charges market participants, including CCEs (via the CCE's selected scheduling coordinator) for a number of transmission and grid management services that it performs. These include costs of managing transmission congestion, acquiring operating reserves and other "ancillary services", and conducting CAISO markets and other grid operations. The CAISO charges are both directly related to SVCCE's operations, but there are other grid charges that are shared across all load serving entities on a pro rata basis. These costs would be assessed to the Scheduling Coordinator for the CCE program, and are assumed to be directly passed through to the CCE program with no markup.

Start-Up Costs

Start-up costs are estimated to be nearly $2.9 million, which would provide necessary program funding during the approximate twelve-month period immediately preceding service commencement to SVCCE customers. Start-up costs include SVCCE staffing and requisite professional services, security deposits, the CCE bond/financial security requirement, communications and customer notices, data management, and other activities that must occur before the program begins providing electricity to its customers. These costs would be recovered through SVCCE rates after service commences. A breakdown of estimated start-up costs is shown in Table 18.

Table 18: Estimated SVCCE Program Start-Up Costs

Cost Item	Amount
Internal Staff	$730,000
Technical Consulting and Legal Services	$620,000
Marketing and Communications	$280,000
Customer Noticing and Mailers	$120,000
Security Deposits	$40,000
Miscellaneous Administrative and General	$95,000
CCE Bond	$100,000
Debt Service	$720,000
Other Pre-launch Activities	$180,000
Total	**$2,885,000**

SVCCE start-up cost estimates are based on expenses incurred during the pre-launch activities of California's operating CCE programs. More specifically, PEA developed a start-up cost profile in consideration of the actual experiences of California's operating CCE programs, then scaled SVCCE start-up cost estimates based on relative size (electric energy requirements) and customer composition when compared to the representative start-up cost profile. A detailed description of each cost item is provided below.

Internal Staffing: As an independently operating JPA, it is assumed that the SVCCE program will begin to hire its own staff (on an interim or full-time basis, depending on specific job responsibilities) twelve months prior to service commencement.

Technical Consulting and Legal Services: Includes services provided by experienced firms and/or individuals to support the following pre-launch activities: contract negotiations (with data management providers and energy suppliers), regulatory and compliance reporting, load forecasting, rate design and ratesetting, customer rate analysis, joint mailer content development, pro forma and budget development, and other portfolio management services. Costs also include discussions, technical analysis, and negotiations (with banking and financial institutions) related to securing financing for Program operations. This line item generally addresses related costs that will be incurred during the twelve-month period immediately preceding SVCCE launch.

Marketing and Communications: Includes costs specific to marketing, communications and customer outreach, which are assumed to be outsourced services for purposes of this Study. Additional costs include the design and printing of marketing materials, advertising across various media, and sponsorship of community events.

Customer Noticing and Mailers: Includes costs associated with the first two customer mailers (printing and postage), which will be sent to prospective customers prior to service commencement – these notices are also commonly referred to as "opt-out notices." Estimates are based on costs incurred by existing CCE programs.

Security Deposits: Includes amounts required to satisfy the PG&E security deposit, which equates to the monthly average PG&E service fee to be incurred by SVCCE during its first year of operation. The security deposit is typically posted around the same time as the CCE Bond (which will be posted with the CPUC).

Miscellaneous Administrative and General: Includes additional overhead during the twelve-month period immediately preceding service commencement. Some of these costs include travel, office supplies, and rent for office space.

CCE Bond: An amount equal to $100,000, which SVCCE would be required to post with the CPUC prior to launching the Program. For purposes of this Study, it is assumed that the CCE Bond is posted upon certification of the Implementation Plan.

Debt Service: Includes interest and principal payments associated with initial program financing. Such payment obligations are expected to commence four months prior to service commencement. Depending on SVCEE's final credit structure, SVCCE could potentially negotiate terms that are more closely aligned with the anticipated timing of rate revenue receipt. SVCCE's "bridge-financing", which is required to ensure that the Program has adequate working capital at the time of launch and during the months immediately thereafter, is the basis for assumed debt service payments.

Other Pre-Launch Activities: Includes costs related to Implementation Plan development, product and portfolio design (i.e., the compilation and description of default and voluntary retail service options as well as requisite portfolio accounting activities to ensure that all customer commitments are satisfactorily addressed), and Request for Proposal development and administration (to secure requisite data manager services, energy products and scheduling coordinator services). Costs would be incurred by SVCCE during the twelve-month period immediately preceding service commencement.

Financing Costs

SVCCE would need access to capital for the primary purposes of covering anticipated start-up costs and working capital requirements as well as any other project financing needs that may arise. Working capital requirements are estimated at $9 million (with related debt service reflected in Table 18 above), which would cover cash flow needs, primarily arising from the timing lag between power purchase payment deadlines and the receipt of customer revenues. The noted $9 million in working capital requirements is additive to the $2.9 million in start-up costs (discussed above in the "Start-Up Costs" sub-section). Typical invoicing timelines for wholesale power purchase contracts require payment (for the prior month's energy deliveries) by the 20th of each month. Customer payments (revenues) are typically received within sixty to ninety days following electricity delivery. The timing difference between cash outflows and inflows represents SVCCE's working capital requirement. The possibility exists to negotiate payment timelines with power suppliers in order to reduce SVCCE's initial working capital requirement. For example, both SCP and LCE have negotiated an additional 30 days in the supplier payment timeline, which significantly reduces each organization's working capital need.

Billing, Metering and Data Management

PG&E provides billing and metering services for all CCE programs and charges the CCE for such services in accordance with applicable tariffs, which are regulated by the CPUC. PG&E posts the meter data to a data server that the CCE program would be able to access for its power accounting and settlements. PG&E uses systems to exchange billing, payment, and other customer data electronically with competitive retail electric providers such as CCEs. While PG&E issues customer bills and processes customer payments, the CCE program will have a large amount of data to manage and must be able to exchange data with PG&E using automated processes. PEA included costs for third party data management as well as PG&E charges for billing and metering in this cost of service category.

Staff and Other Operating Costs

Internal staffing and/or contractors would be required to manage SVCCE's day-to-day operations. These activities include program management, financial administration, resource planning, marketing and communications, regulatory compliance and advocacy, and other general administration. Such costs were estimated for SVCCE based on a review of the publicly available budgets adopted by the currently operating CCE programs: Marin Clean Energy, Sonoma Clean Power, and Lancaster Choice Energy. Additional costs were included for administration of certain demand side programs anticipated to be offered by SVCCE. These programs may include customer self-generation (net energy metering) program incentives, electric vehicle charging programs, energy efficiency and demand response programs. Included in the pro forma projections for this cost element is an assumed $1,275,000 annual budget to support the administration of such programs, which is assumed to include the funding of various customer incentives that may be offered by SVCCE. SVCCE may also qualify for additional funding for administration of energy efficiency programs through application to the CPUC.

Uncollectible Accounts

CCE rates must account for the small fraction of customers who do not pay their electric bill. PG&E attempts to collect the CCE's charges, but some accounts must be written off as uncollectible. An allowance for uncollectible accounts has been included as a program cost element.

Program Reserves

A reasonable revenue surplus was factored in to estimated SVCCE rates to fund a reserve account that would be used for contingencies or as a rate stabilization tool. Financing also requires generation of net revenues that accumulate as reserves, as lenders typically require maintenance of debt service coverage ratios that would necessitate setting rates to yield revenues in excess of program costs.

Bonding and Security Requirements

SVCCE would be required to provide a security deposit to PG&E and post a bond or other form of financial security with the CPUC as part of its registration process. The security deposit covers approximately one month of PG&E charges for billing and metering services. The CCE bond or financial security requirement, which is posted with the CPUC, is intended to cover the potential reentry costs if customers were to be involuntarily returned to PG&E.

The currently effective financial security requirement is $100,000, but PG&E and other investor owned utilities have advocated changes to the methodology that could, under certain market conditions, result in extremely large financial security requirements. PEA's estimate of the CCE Bond amount reflects the currently applicable specification ($100,000). However, the CCE program should actively monitor applicable regulatory proceedings, which may result in changes to this bond amount. Risks associated with such changes are discussed in additional detail within Section 7 of this Study.

PG&E Surcharges

SVCCE customers will pay the CCE's rates for generation services, PG&E's rates for non-generation services (transmission, distribution, public purpose, etc.), and two surcharges that are currently included in PG&E's generation rates: the Franchise Fee Surcharge and the Power Charge Indifference Adjustment ("PCIA"). These surcharges are not program costs per se, but they do impact how a customer's bill will compare between PG&E bundled service and CCE service.

The franchise fee surcharge is a minor charge that ensures PG&E collects the same amount of franchise fee revenues whether a customer takes generation service from a CCE or from PG&E. The PCIA is a substantial charge that is intended to ensure that generation costs incurred by PG&E before a customer transitions to CCE service are not shifted to remaining PG&E bundled service customers (following a customer's departure from PG&E to CCE service). For purposes of this Study, PEA's assumed surcharges reflect the most recent advice provided by PG&E and assumed changes to the PG&E supply portfolio over time.

SECTION 5: COST AND BENEFITS ANALYSIS

This section contains a quantitative description of the estimated costs and benefits for each representative supply scenario. Each scenario was evaluated using the three criteria described in Section 2. Ratepayer costs and benefits are evaluated on the basis of the total electric rates customers would pay under CCE service as compared to PG&E bundled service. Total electric rates include the rates charged by the CCE program plus PG&E's delivery charges and other surcharges. Environmental benefits are evaluated on the basis of reductions in GHG (CO_2) emissions relative to the reference case. Local economic benefits are evaluated on the basis of jobs and economic activity created by the CCE program's investments in local generation resources.

When assessing the comparative environmental impacts associated with each of SVCCE's prospective supply scenarios, it is important to consider the potential changes that could result from PG&E's reduced or discontinued use of nuclear electricity produced by the Diablo Canyon Power Plant ("DCPP"). DCPP currently produces approximately 18,000 GWh, or more than 20% of PG&E's total power content, per year, but licenses for the facility's two reactor units expire in 2024 and 2025, respectively. At this point in time, there is uncertainty regarding PG&E's ability to successfully relicense these units under the current configuration, which utilizes once-through cooling as part of facility operations. Environmental concerns regarding the use of once-through cooling may present relicensing challenges for PG&E, which could result in temporary or permanent discontinued operation of DCPP. Under this scenario, which falls towards the outer years of the study period, SVCCE's actual GHG emissions impact would dramatically improve under each of the prospective supply scenarios. It is also noteworthy, that discontinued DCPP operation (without the addition of equivalent generating capacity within the region) may also impose upward pressure on market energy prices and resource adequacy products. PEA recommends that the CCE Study Partners continue to monitor the relicensing status of DCPP as expiration of the existing licenses approaches.

As previously discussed (in Section 2), it is important to keep in mind the planned phase-in strategy for the prospective SVCCE customer base, which is expected to occur over a three-year period. The projected operating results reflected in the Study demonstrate the impacts of a phase-in strategy that would enroll customers in the following manner: 1) one-third of prospective SVCCE customers would be enrolled during the first month of service, drawing from a broad, representative cross section of the entire SVCCE customer base; 2) another third of the original customer population (i.e., half of the remaining customer population which had yet to be enrolled) would be transitioned to CCE service during the thirteenth month of operation, reflecting similar characteristics when compared with the first phase; and 3) all remaining customers not previously enrolled would be transitioned to CCE service during the twenty fifth month of program operations.

Scenario 1 Study Results

Ratepayer Costs

The primary objective of Scenario 1 is to match the GHG emissions intensity of PG&E's projected supply portfolio while also exceeding the incumbent utility's proportionate renewable energy supply without the use of unbundled RECs. Consistent with PEA's expectations, projected SVCCE customer rates in Scenario 1 are lower than similar rate projections for PG&E throughout the ten-year study period, with annual comparative benefits ranging from 3% to 5%. Levelized rates over the study period are projected to be 4% lower than projected PG&E rates. For a typical household using 510 kWh per month, a 4% rate difference would result in a cost reduction of approximately $5.09 per month in Year 1 of program operations.

Projected average rates for the SVCCE customer base are shown in Figure 14 and Table 19, comparing total ratepayer impacts under the PG&E bundled service and CCE service options.

Figure 14: Scenario 1 Annual Ratepayer Costs

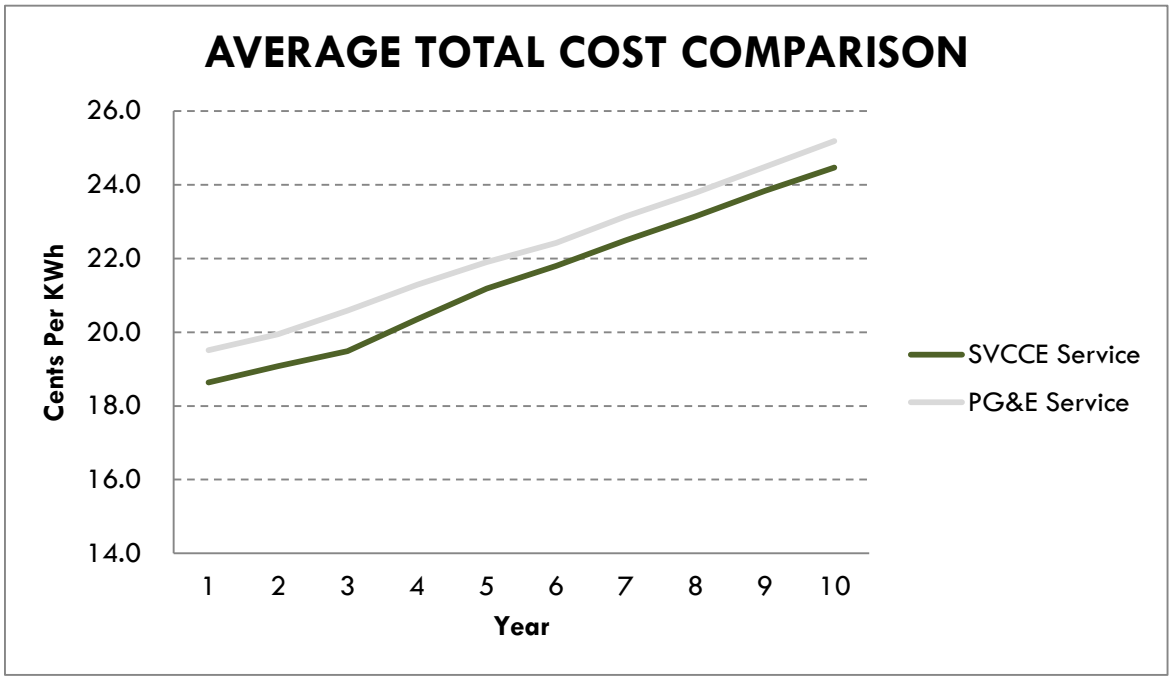


Table 19: Scenario 1 - Annual Total Delivered Rate Comparison

Year	PG&E Total (₵/kWh)	SVCCE Total (₵/kWh)	Percent Difference
Levelized	22.27	21.49	-4%
1	19.51	18.64	-4%
2	19.94	19.08	-4%
3	20.59	19.48	-5%
4	21.29	20.35	-4%
5	21.90	21.19	-3%
6	22.42	21.80	-3%
7	23.14	22.49	-3%
8	23.78	23.14	-3%
9	24.49	23.84	-3%
10	25.19	24.47	-3%

GHG Impacts

Consistent with the primary Scenario 1 planning objective, SVCCE's anticipated GHG emissions are equivalent to projected GHG emissions of the PG&E supply portfolio. A combination of renewable and other GHG-free energy purchases is assumed to achieve this environmental outcome. The following figures and tables provide additional detail regarding the respective GHG emissions profile associated with the assumed SVCCE and PG&E supply portfolios.

Figure 15: Scenario 1 – Annual GHG Emissions Comparison

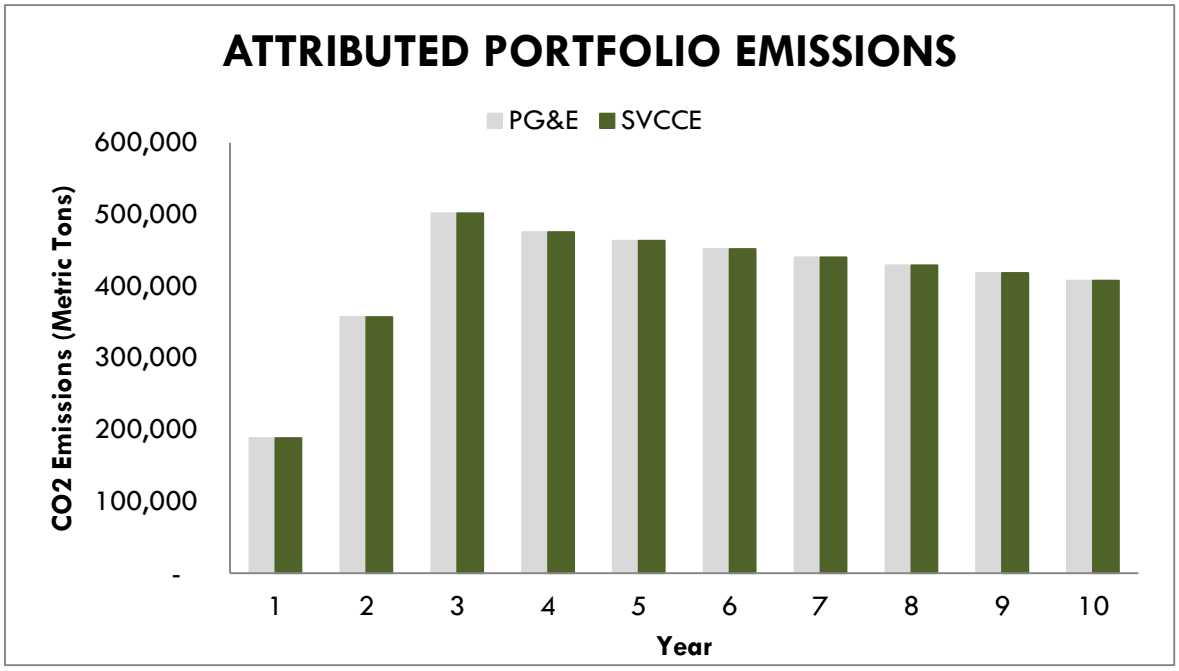


Table 20: Scenario 1 - Annual GHG Emissions Factor Comparison (Metric Tons CO_2/MWh)

Year	PG&E	SVCCE
1	0.158	0.158
2	0.149	0.149
3	0.139	0.139
4	0.131	0.131
5	0.127	0.127
6	0.123	0.123
7	0.120	0.120
8	0.116	0.116
9	0.112	0.112
10	0.109	0.109

Figure 16: Scenario 1 – Annual Renewable Energy Content Comparison

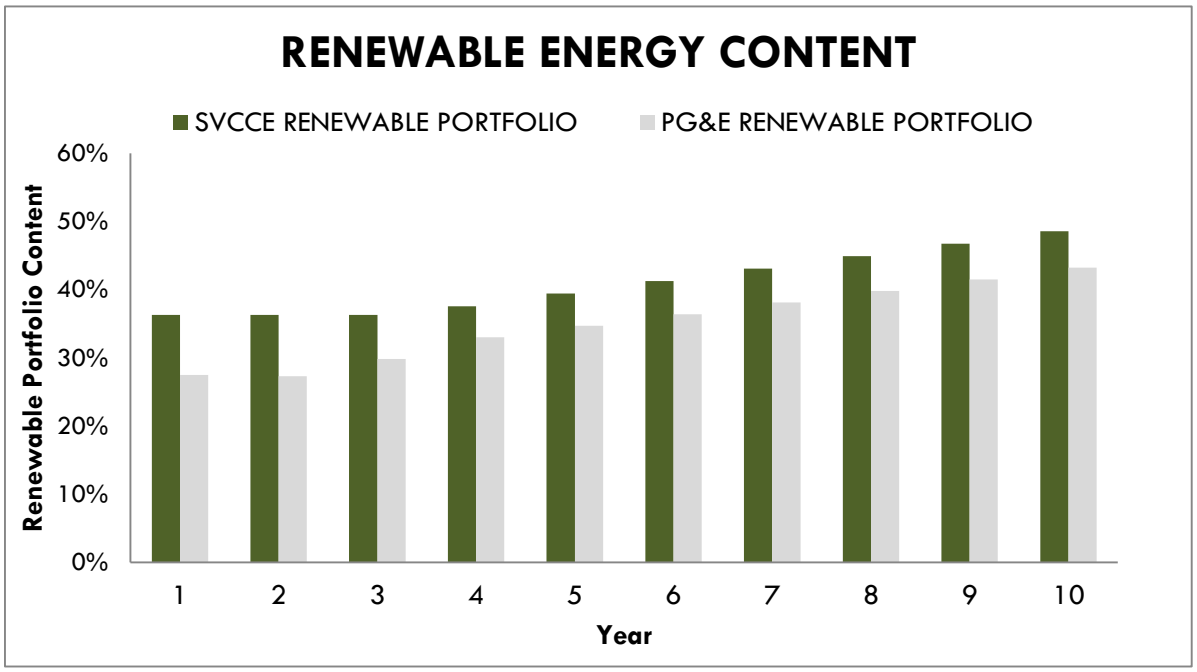


Table 21: Scenario 1 - Annual Renewable Energy Portfolio Content

Year	PG&E	SVCCE
1	27%	36%
2	27%	36%
3	30%	36%
4	33%	38%
5	35%	39%
6	36%	41%
7	38%	43%
8	40%	45%
9	42%	47%
10	43%	49%

Scenario 2 Study Results

Ratepayer Costs

The primary objective of Scenario 2 is to increase the use of renewable energy resources while also promoting overall annual GHG emissions reductions of 20% relative to the incumbent utility. For purposes of the Study, this objective is achieved through the inclusion of renewable energy purchases that significantly exceed applicable compliance mandates (doing so without the use of unbundled RECs) as well as additional GHG-free energy purchases, which would be produced by non-RPS-eligible hydroelectric generators located within California and/or the Pacific Northwest. Under Scenario 2, projected CCE customer rates are initially lower than similar rate projections for PG&E and maintain that general relationship throughout the study period – the relationship between SVCCE and PG&E rates demonstrates marginal customer savings ranging from 1% to 4%. Levelized rates over the study period are projected to be 2% lower than projected PG&E rates. However, in consideration of typical market volatility within the electric power sector and eminent PG&E rate volatility, these results should be reasonably interpreted as reflecting only minimal rate savings throughout the study period. For a typical household using 510 kWh per month, a 2% rate difference would result in a cost reduction of approximately $2.46 per month.

Projected average rates for the SVCCE customer base are shown in Figure 17 and Table 22, comparing total ratepayer impacts under the PG&E bundled service and CCE service options.

Figure 17: Scenario 2 Annual Ratepayer Costs

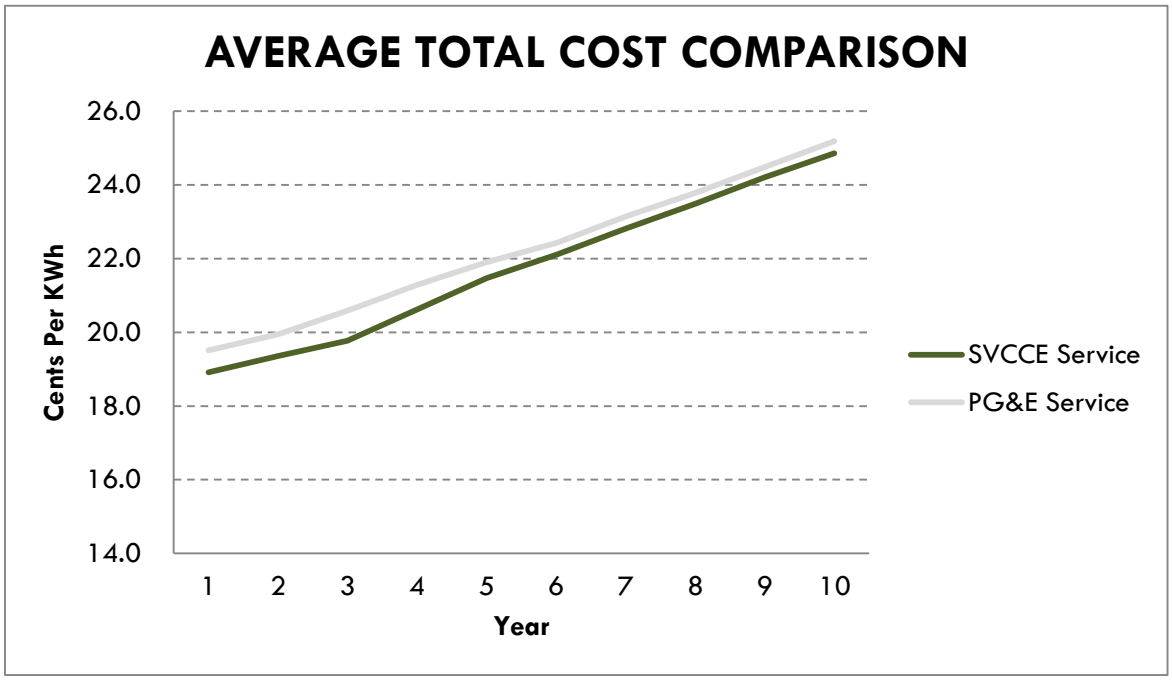


Table 22: Scenario 2 - Annual Total Delivered Rate Comparison

Year	PG&E Total (₵/kWh)	SVCCE Total (₵/kWh)	Percent Difference
Levelized	22.27	21.80	-2%
1	19.51	18.91	-3%
2	19.94	19.36	-3%
3	20.59	19.77	-4%
4	21.29	20.62	-3%
5	21.90	21.47	-2%
6	22.42	22.11	-1%
7	23.14	22.82	-1%
8	23.78	23.49	-1%
9	24.49	24.21	-1%
10	25.19	24.86	-1%

GHG Impacts

As a result of the significant proportion of GHG-free resources that were incorporated in Scenario 2, the CCE program is able to demonstrate the desired GHG emissions reduction target of 20% when compared to PG&E's projected emissions profile. The following figures and tables provide additional detail regarding the respective GHG emissions profile associated with the assumed SVCCE and PG&E supply portfolios.

Figure 18: Scenario 2 – Annual GHG Emissions Comparison

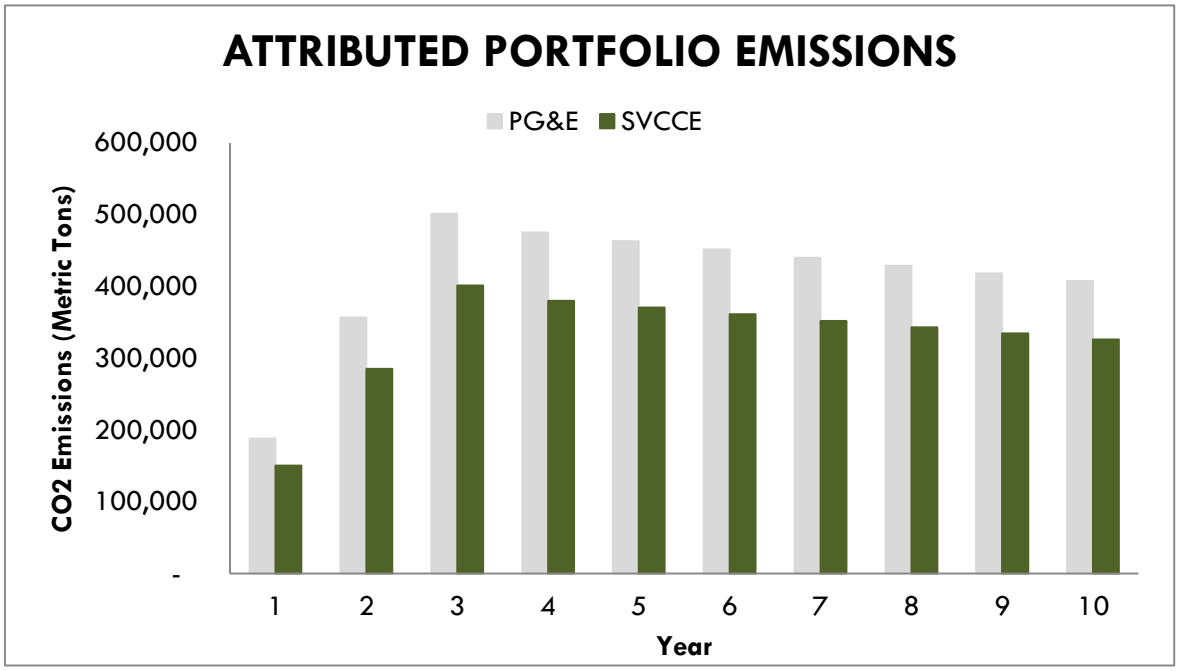


Table 23: Scenario 2 - Annual GHG Emissions Factor Comparison (Metric Tons CO_2/MWh)

Year	PG&E	SVCCE
1	0.158	0.126
2	0.149	0.119
3	0.139	0.111
4	0.131	0.105
5	0.127	0.102
6	0.123	0.099
7	0.120	0.096
8	0.116	0.093
9	0.112	0.090
10	0.109	0.087

Figure 19: Scenario 2 – Annual Renewable Energy Content Comparison

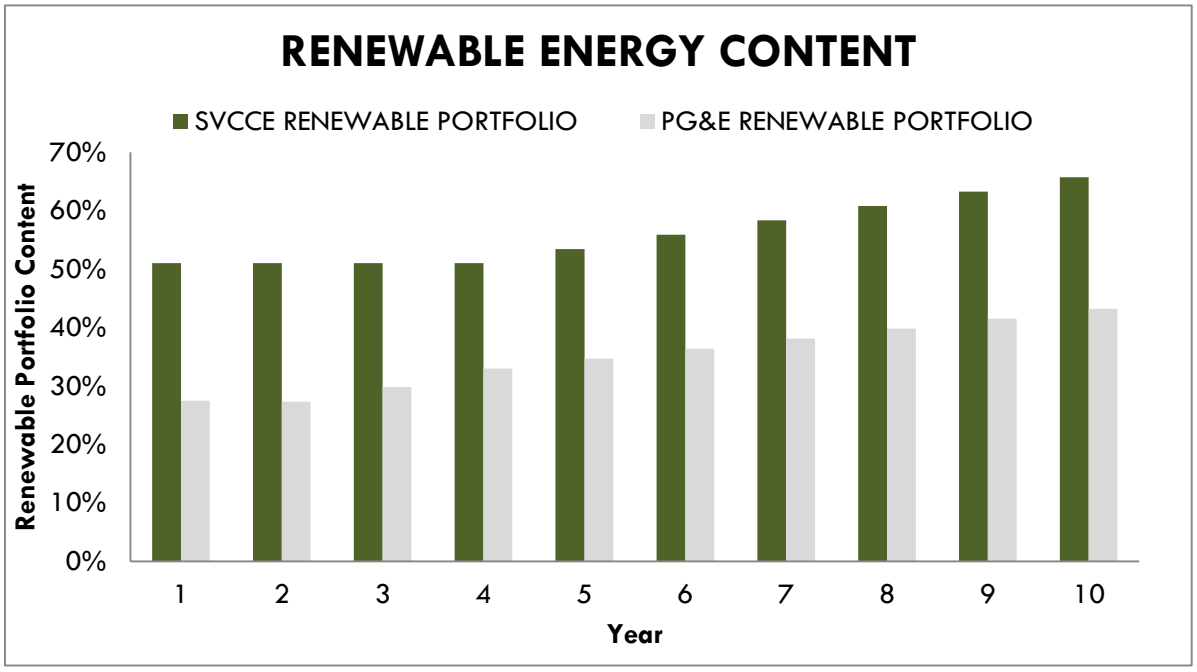


Table 24: Scenario 2 - Annual Renewable Energy Portfolio Content

Year	PG&E	SVCCE
1	27%	51%
2	27%	51%
3	30%	51%
4	33%	51%
5	35%	53%
6	36%	56%
7	38%	58%
8	40%	61%
9	42%	63%
10	43%	66%

Scenario 3 Study Results

Ratepayer Costs

It is generally appropriate to characterize Scenario 3 as an "optimized" supply scenario under which SVCCE's projected clean energy purchases are maximized subject to the imposition of a rate constraint, which required that SVCCE's rates remain equivalent to projected PG&E rates on a levelized basis throughout the Study period. During individual years of the Study period, projected SVCCE and PG&E rates minimally differ within a range demonstrating periods of moderate customer savings (2% savings in Year 3 of projected program operations, for example) as well as negligible cost increases (which do not exceed 0.7% in any year of the Study). Consistent with the imposed rate constraint, projected SVCCE customer rates remain generally equivalent to similar rate projections for PG&E throughout the study period and typical residential customers are expected to incur monthly charges that would be approximately $0.05 below similar PG&E charges on a levelized basis.

Projected average rates for the SVCCE customer base are shown in Figure 20 and Table 25, comparing total ratepayer impacts under the PG&E bundled service and CCE service options.

Figure 20: Scenario 3 Annual Ratepayer Costs

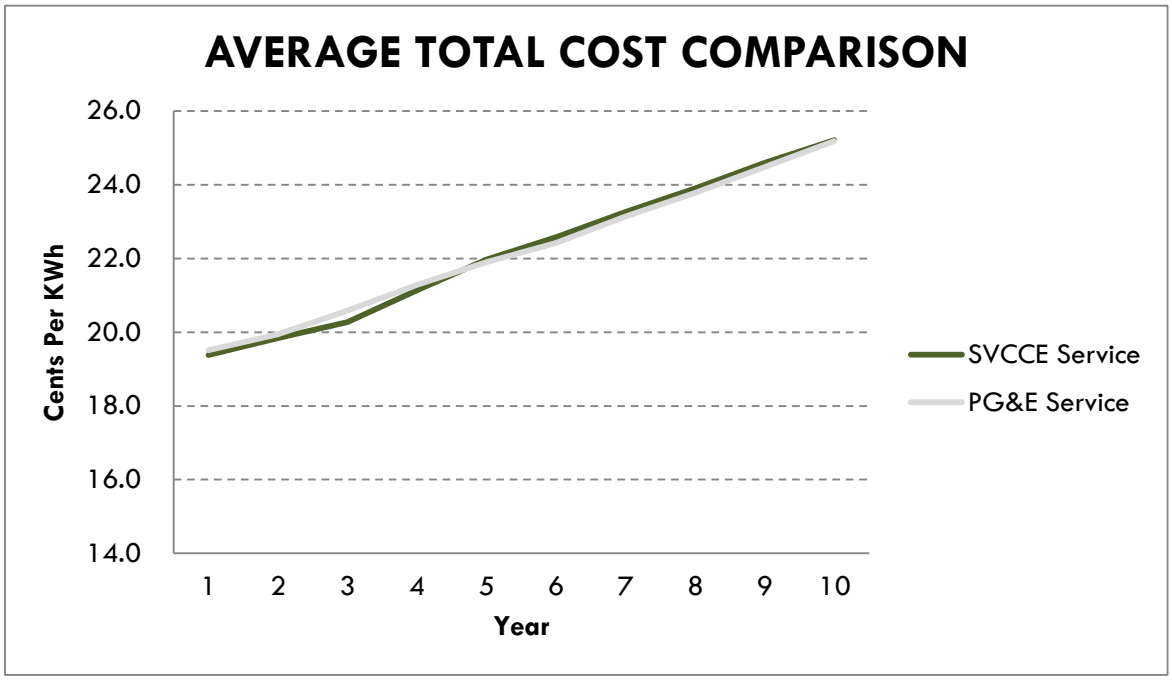


Table 25: Scenario 3 - Annual Total Delivered Rate Comparison

Year	PG&E Total (₵/kWh)	CCE Total (₵/kWh)	Percent Difference
Levelized	22.27	22.26	0%
1	19.51	19.38	-1%
2	19.94	19.85	0%
3	20.59	20.27	-2%
4	21.29	21.15	-1%
5	21.90	21.97	0%
6	22.42	22.58	1%
7	23.14	23.26	1%
8	23.78	23.91	1%
9	24.49	24.59	0%
10	25.19	25.21	0%

GHG Impacts

Through the substantial use of renewable and other GHG-free energy resources, Scenario 3 suggests that the CCE program could achieve substantial GHG emissions reductions when compared to PG&E's projected emissions profile. The following figures and tables provide additional detail regarding the respective GHG emissions profile associated with the assumed SVCCE and PG&E supply portfolios.

Figure 21: Scenario 3 – Annual GHG Emissions Comparison

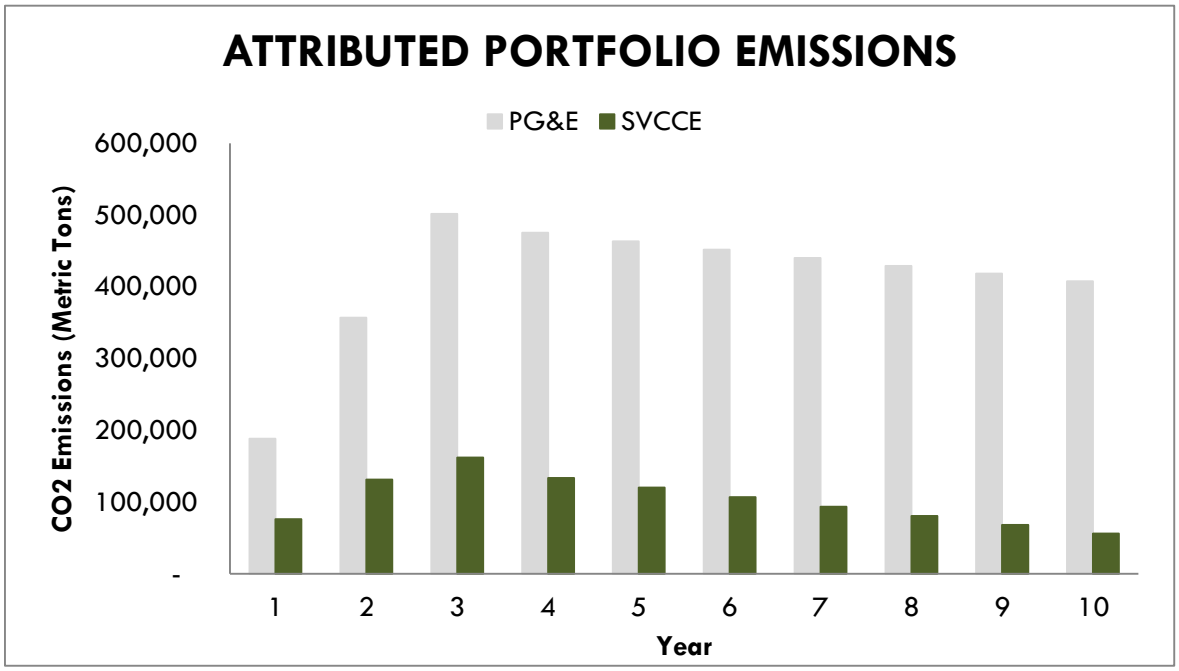


Table 26: Scenario 3 - Annual GHG Emissions Factor Comparison (Metric Tons CO_2/MWh)

Year	PG&E	SVCCE
1	0.158	0.064
2	0.149	0.055
3	0.139	0.045
4	0.131	0.037
5	0.127	0.033
6	0.123	0.029
7	0.120	0.025
8	0.116	0.022
9	0.112	0.018
10	0.109	0.015

Figure 22: Scenario 3 – Annual Renewable Energy Content Comparison

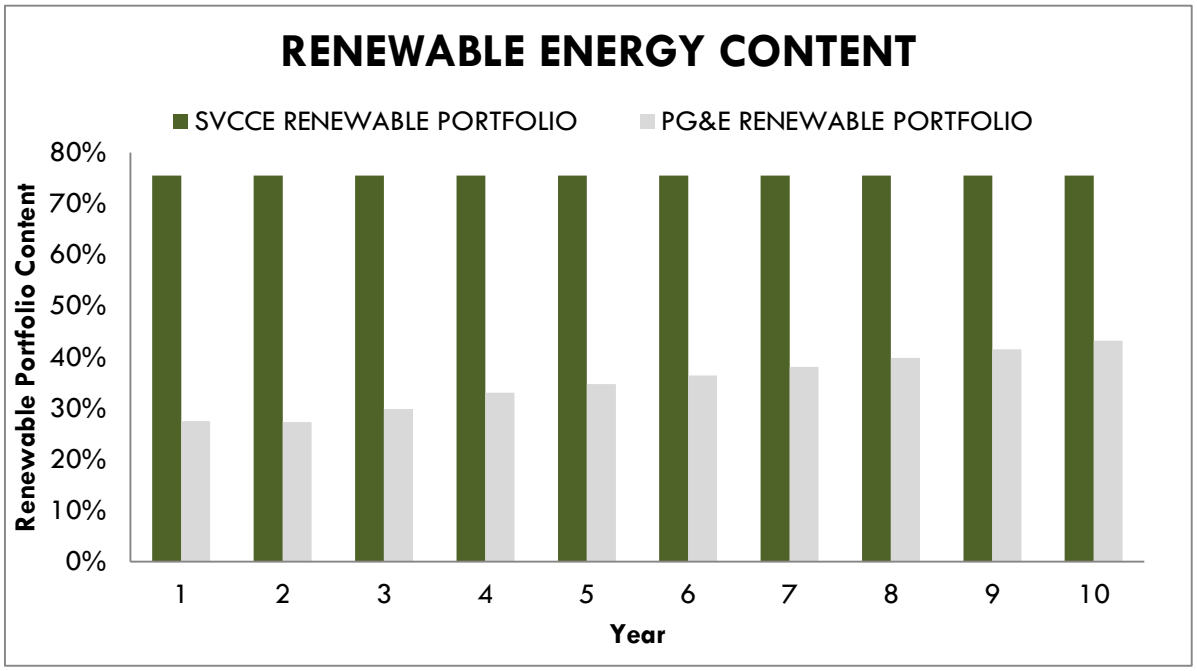


Table 27: Scenario 3 - Annual Renewable Energy Portfolio Content

Year	PG&E	SVCCE
1	27%	76%
2	27%	76%
3	30%	76%
4	33%	76%
5	35%	76%
6	36%	76%
7	38%	76%
8	40%	76%
9	42%	76%
10	43%	76%

SECTION 6: SENSITIVITY ANALYSES

The economic analysis uses base case input assumptions for many variable factors that influence relative costs of the CCE program. Sensitivity analyses were performed to examine the range of impacts that could result from changes in the most significant variables (relative to base case values). The key variables examined are: 1) power and natural gas prices; 2) renewable energy prices; 3) low carbon energy prices; 4) PG&E rates; 5) PG&E surcharges; and 6) customer participation/opt-out rates. Additionally, a "small JPA" sensitivity case was run reflective of minimal community participation in the SVCCE joint powers agency to test the viability of a much smaller CCE program, and a "perfect storm" sensitivity was run to examine the cumulative impacts of adverse changes to the key variables.

Power and Natural Gas Prices

Electric power prices in California are substantially influenced by natural gas prices, as natural gas-fired generation is predominantly used as the marginal resource within the state's system dispatch order. This fact is consistent with how PEA developed the ten-year power price forecast in which a detailed natural gas forecast was assembled and then converted to power prices using factors consistent with industry standards. Changes in natural gas prices will also tend to change the power purchase costs of the CCE program. To the extent that SVCCE's selected supply portfolio excludes the use of conventional energy supply, the potential impact related to price volatility within the natural gas market will be minimized. Such changes also influence PG&E's rates, but the relative cost impacts will differ depending upon the proportionate use of conventional resources utilized by the CCE program relative to PG&E.

For the CCE program, the non-renewable portion of the supply portfolio will be influenced by changes in natural gas and wholesale power prices. The PG&E resource mix includes resources that are influenced by natural gas prices such as utility-owned natural gas fueled power plants, so-called "tolling" agreements with independent generators, and certain other contracts that are priced based on an avoided cost formula. The PG&E resource mix also includes energy sources that are not affected by natural gas prices, including renewable resources as well as PG&E's hydro-electric and nuclear assets.

Sensitivity to changes in natural gas and power prices were tested by varying the base case assumptions to create high and low cases. The high case reflects a 50% increase in this input relative to the base case and the low case reflects a 25% decrease relative to the base case.

Renewable Energy Costs

There can be wide variation in renewable energy costs due to locational factors (wind regime, solar insulation, availability of feedstock for biomass and biogas facilities, etc.), transmission costs, technological changes, federal tax policy, and other factors. In fact, the federal investment tax credit, or "ITC", is expected to decrease significantly for projects commencing operations on or after January 1, 2017 – the ITC is expected to drop from 30% to 10%, based on PEA's understanding, which could impose generally proportionate increases to renewable energy pricing following such a change.

Sensitivity to renewable energy cost assumptions was tested by varying the base case costs for renewable power purchase contracts and for the installed costs for renewable generation projects by 25% for the high case and -25% for the low case. The variances were only applied to SVCCE's cost structure and not PG&E's in order to test the impact of potential variation in site-specific renewable projects used by the CCE program.

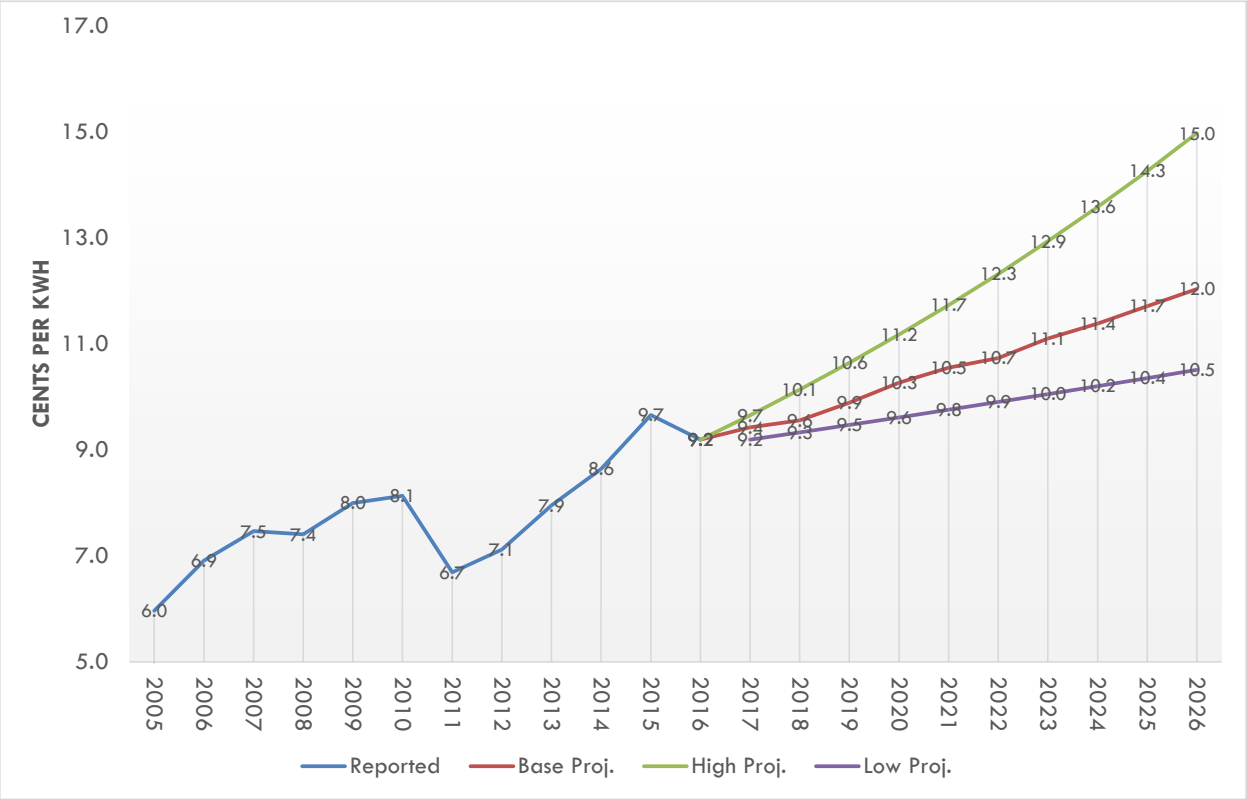
Carbon-Free Energy Costs

Specified purchases from carbon-free resources or low carbon emissions portfolios generally yields a premium relative to system energy purchases. In consideration of the potential for increased CCE demand for low carbon content energy and the generally fixed supply of the large hydro-electric generation resource base available to California consumers, only a high case was evaluated for this factor. The high carbon-free energy cost premium scenario was evaluated at a 300% increase relative to the base case assumption.

PG&E Rates

The base case forecast for PG&E's generation rates yields a projected average annual increase of approximately 2.5%. The forecast relies on resource mix data provided by PG&E in its most recent long-term procurement plan, and incorporates many of the same core market cost assumptions (natural gas prices, power prices, GHG allowance prices, etc.) as used in the forecast of CCE program rates. Numerous factors can cause variances in PG&E's rates, and low and high cases were developed for this variable. One factor that could have a significant increase on PG&E's rates is the potential closure or rebuilding of DCPP, resulting from regulations prohibiting the use of once-through cooling at the plant. A high case was created that reflects an average annual generation rate increase of 5%. The low case assumes 1.5% annual rate increases for PG&E. Figure 23 illustrates the base, high and low case forecasts of PG&E generation rates and how these projections compare with historical trends.

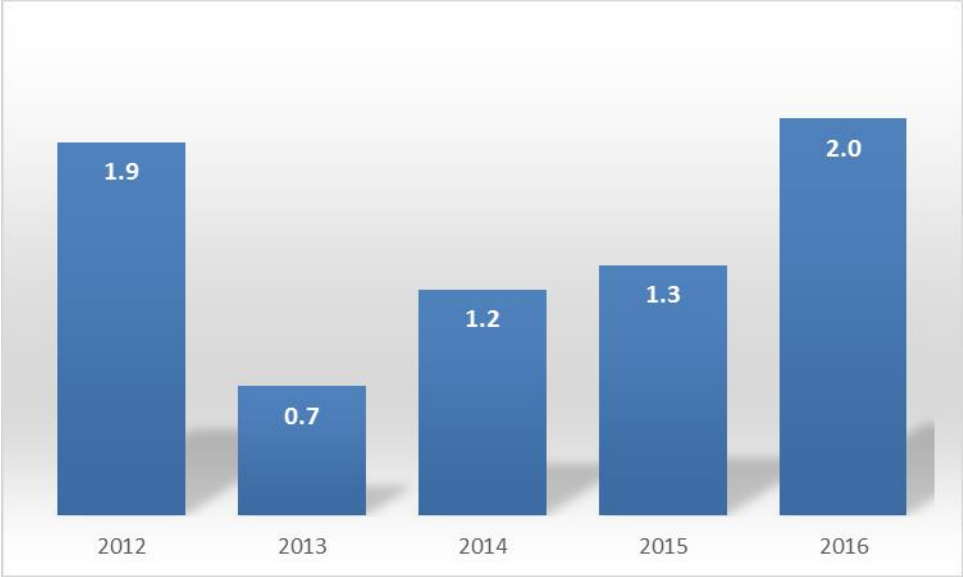
Figure 23: PG&E System Average Generation Rates



PG&E Surcharges

The PCIA and Franchise Fee surcharges directly impact SVCCE rate competitiveness, and the PCIA has been volatile. In an August, 2015 filing to the CPUC, PG&E projected PCIA levels for 2016 that are approximately 70% higher than current levels.[31] In general terms, the PCIA is set on an annual basis in consideration of a specified methodology that takes into consideration the difference in costs associated with PG&E's supply portfolio and a market benchmark – to the extent that costs associated with the PG&E supply portfolio exceed the market benchmark, departing customers, including CCE customers, are subject to a PCIA surcharge. The specific methodology that is employed when determining the PCIA is subject to PCIA oversight, and PG&E must perform related PCIA calculations consistent with such methodology. Over time, PCIA charges will change based on the relationship between PG&E's power portfolio costs and current market pricing. In concept, the PCIA should diminish (and eventually expire) over time, as PCIA charges are directly associated with PG&E power contracts, all of which should have finite term lengths. Once such contracts expire, any related PCIA impacts should fall to zero. However, because PG&E engages in ongoing contracting efforts, PCIA charges may persist for 20 years or more (but should diminish over time). Figure 24 shows the projected Franchise Fee Surcharge and PCIA applicable to residential customers as well as historical data illustrating the volatility of these surcharges.

Figure 24: PG&E CCE Surcharges for Residential Customers (Cents Per KWh)



The base case PCIA projections begin with the higher 2016 PCIA charges reported by PG&E and remain relatively flat over the forecast period. High and low cases were run at plus or minus 50% off of the base case.

Opt-Out Rates

Sensitivity of ratepayer costs to customer participation in the CCE program was tested by varying the opt-out rate from 25% in the high case to 5% in the low case. A higher opt-out rate would reduce sales volumes relative to base case assumptions, and increase the share of fixed costs paid by each customer, while a lower opt-out rate would have the opposite effect.

[31] PG&E Advice Letter AL-4696-E.

Community Participation (Small JPA)

While the base case includes all municipalities as participants in the JPA, a sensitivity was run to examine the impacts of a much smaller program being formed in the region. For purposes of this sensitivity, it was assumed that 25% of the total potential customers are offered service in the CCE and that 15% of these customers elect to opt-out. Adjustments were made to assumed staffing costs to reflect the smaller scale of operations. The long term renewable contract portfolio was adjusted downward on a pro rata basis to reflect the reduced energy requirements. The results of this sensitivity indicate that a viable program could be operated with significantly less than 100% participation of the prospective communities. While not explicitly modeled, a program serving only the four sponsoring partner agencies (representing 68% of the total potential load) would have sufficient scale and be expected to have similar rates as presented in the base case projections.

Perfect Storm

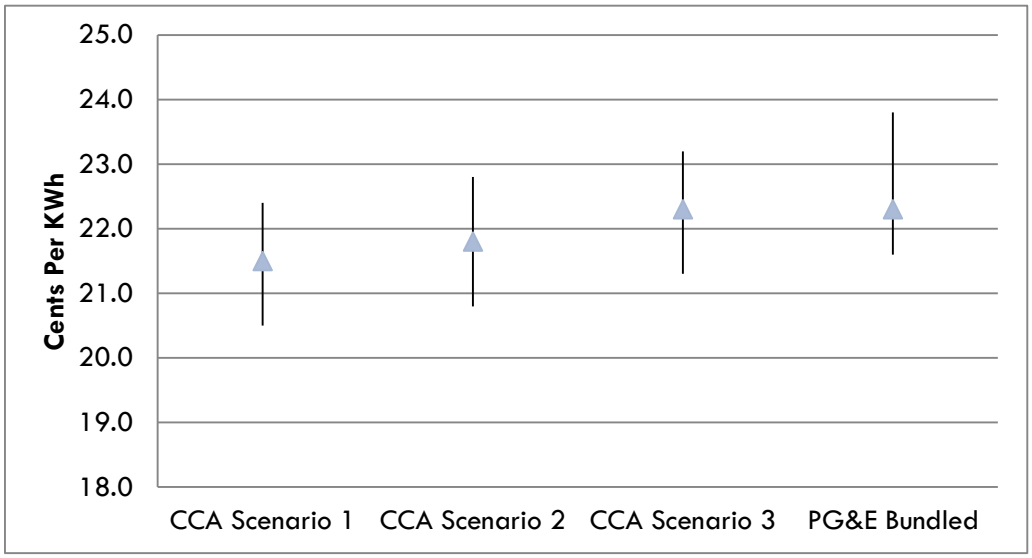
This sensitivity examines the cumulative effects of adverse changes to all of the key variables to present what could be considered a worst case. The likelihood that all of these variables change in unison is remote; many of the key variables are negatively correlated meaning that increases in one variable would normally be associated with decreases in another. For example, increases in market prices for power should result in decreases in the PG&E surcharges, but for purposes of this sensitivity it was assumed that the PG&E surcharges would also increase. This sensitivity was constructed with the following assumptions: high natural gas/power prices, high renewable energy and low carbon energy costs, high PG&E surcharges, high customer opt-out rates, and low PG&E rates.

Sensitivity Results

The sensitivity analysis produced a range of levelized electric rates for the CCE program and PG&E as shown in the Figure 25.[32] When reviewing this figure, the base case outcomes associated with each scenario are represented by the "arrowheads" that are positioned along each vertical line – to the extent each line extends above (or below) the arrowhead, this represents the potential for customer rates to be higher (or lower) than the base case outcomes. It should be noted that there is considerable overlap in the range of estimated rates, and while base case estimates show higher rates for the CCE program, any of the CCE Scenarios could potentially result in lower ratepayer costs than under the status quo. The sensitivity analysis for the Community Participation (Small JPA) and Perfect Storm conditions are discussed above but not included in Figure 25 as they are very unlikely to occur and would distort the results presented in the figure. Rate outcomes for all conditions analyzed are included in Table 28 and Figures 26 and 27.

[32] The ranges shown in Figure 25 do not include the Small JPA and Perfect Storm sensitivities.

Figure 25: Sensitivity Analysis Range of Levelized Electric Rates



The sensitivity to each tested variable is shown in the following table. Natural Gas/Power prices and PG&E Surcharges had the greatest impact on SVCCE rates in Scenarios 1 and 2, while renewable energy costs were an increasingly important driver of SVCCE rates in Scenarios 3. Table 28 provides additional detail regarding potential impacts to SVCCE and PG&E rates that could result under each sensitivity variable.

Table 28: Sensitivity Analysis - Levelized Ratepayer Costs (Cents Per KWh)

Rate Scenario	Base Case	High Gas/ Power	Low Gas/ Power	High R.E. Costs	Low R.E. Costs	High PG&E Rates	Low PG&E Rates	High PCIA	Low PCIA	High Opt Out	Low Opt Out	High Carbon Free Cost	Small JPA	Perfect Storm
CCE Scenario 1	21.5	22.4	21.0	22.1	20.8	21.5	21.5	22.4	20.5	21.5	21.4	21.7	22.3	23.9
CCE Scenario 2	21.8	22.7	21.4	22.5	21.1	21.8	21.8	22.8	20.8	21.8	21.7	22.0	22.4	24.2
CCE Scenario 3	22.3	23.2	21.8	23.1	21.4	22.3	22.3	23.2	21.3	22.3	22.2	22.4	22.8	24.8
PG&E Bundled	22.3	22.9	21.9	22.3	22.3	23.8	21.6	22.3	22.3	22.3	22.3	22.3	22.3	21.6

The sensitivity results for each SVCCE supply scenario are depicted graphically in the following figures.

Figure 26: Scenario 1 Sensitivity Impacts on Levelized Electric Rates

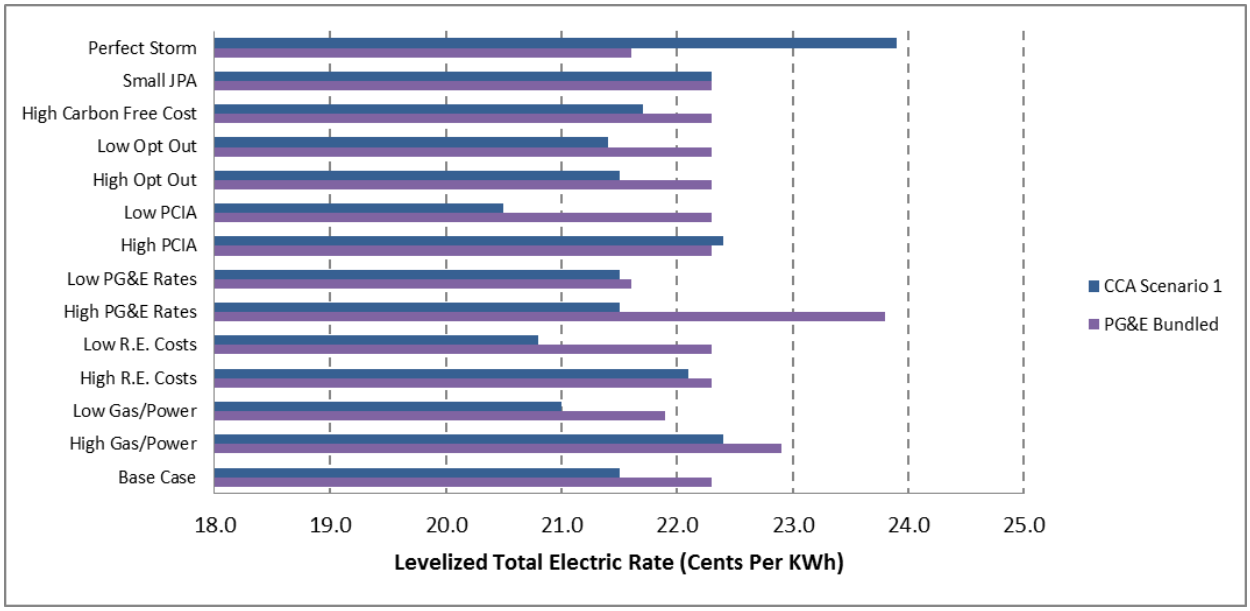


Figure 27: Scenario 2 Sensitivity Impacts on Levelized Electric Rates

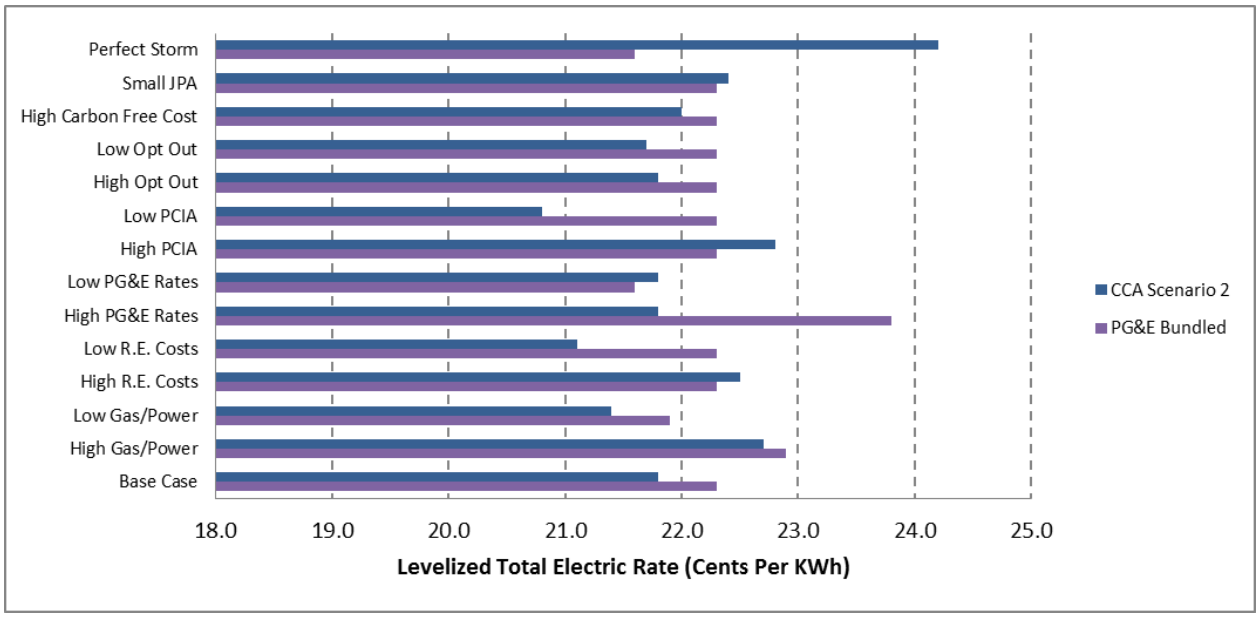
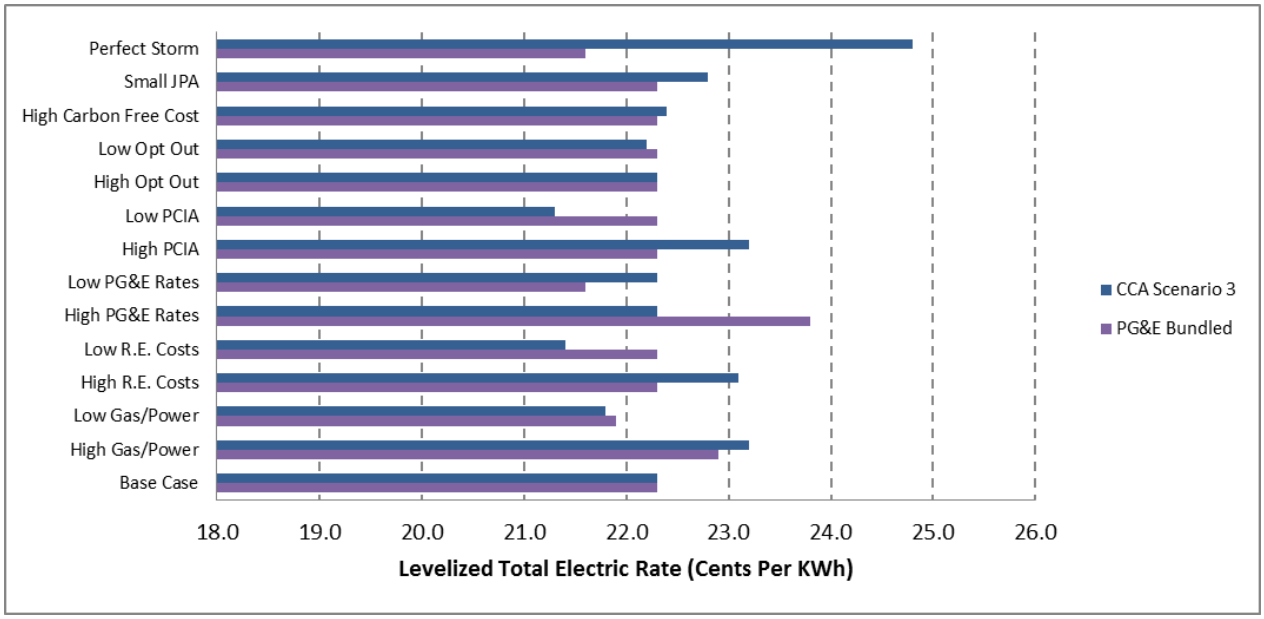


Figure 28: Scenario 3 Sensitivity Impacts on Levelized Electric Rates



SECTION 7: RISK ANALYSIS

CCE formation is not without risk, and a key element of this Study is highlighting risks that may be faced by the CCE program as well as related risk-mitigation measures. Several of the quantitative impacts associated with key risks have been addressed in Section 6, Sensitivity Analyses. However, there are additional risk elements of which any aspiring CCE program should be aware as well as associated mitigation measures for such risks. In particular, these additional risks include, but are not limited to, the following:

- Financial risks to SVCCE's member municipalities in the unlikely event of CCE failure;
- Financial risks that may exist in the event that procured energy volumes fall short of or exceed actual customer energy use;
- Reasonably foreseen legislative and regulatory changes, which may limit a CCE's ability to remain competitive with the incumbent utility;
- Availability of renewable and carbon-free energy supplies required to meet compliance mandates, SVCCE program goals, and customer commitments; and
- General market volatility and price risk.

Financial Risks to SVCCE Members

In general terms, the prospective financial risks to SVCCE members will be limited to the extent that the JPA agreement creates separation, also referred to as a "firewall", between the financial assets and obligations of the JPA and those of its individual members. This approach has been effectively employed by both MCE and SCP at the time that each JPA was created, insulating the respective members of each organization from the financial liabilities independently incurred by the JPA (e.g., power purchase agreements, debt, letters of credit and other operating expenditures). For example, if the JPA was to default on a contract obligation, any termination payments would be owed by the JPA and not the individual members, as individual JPA members would not be responsible for the financial commitments of the JPA. From a practical perspective, each member of the JPA would have a relatively small financial exposure, which would be limited to any early-stage contributions and/or expenditures related to the CCE initiative before joining the JPA. After joining the JPA, each participating municipality would be financially insulated via the JPA agreement, and it is anticipated that the JPA would be financially independent during ongoing CCE operations, meaning that the JPA would be responsible for independently demonstrating creditworthiness when entering into power purchase agreements and financial covenants. Based on PEA's understanding, qualified legal counsel was engaged during the formation of each operating, multi-jurisdiction CCE to ensure that the associated JPA agreement created the desired financial protections for its members.

Other than relatively small upfront costs/contributions that may be incurred by the JPA members during CCE evaluation and JPA formation and any guarantees that may be offered to support startup, financial obligations of the participating communities would be limited to individual customer impacts in the event of outright CCE failure. In such a scenario, the $100,000 CCE bond is intended to cover the costs of returning customers to PG&E service. However, following an involuntary return to bundled service, CCE customers would be individually required to pay the PG&E Transitional Bundled Commodity Cost (TBCC), which imposes a market-based rate on customers who fail to provide PG&E with six-month advance notice prior to reestablishing PG&E electric service.[33] In recent years, the TBCC rate has likely benefited participating customers due to historically low market prices (and the favorable relationship of such prices to PG&E's generation rates). However, inherent price volatility within the electric power sector could result in relatively high customer costs in the short-term, following an involuntary return to bundled service at a time when market

[33] http://www.pge.com/tariffs/tm2/pdf/ELEC_SCHEDS_TBCC.pdf

prices are higher than PG&E's prevailing generation rates. Depending on future market conditions during a time of involuntary customer return to PG&E service, cost impacts during the six-month transition period could be +/-25% (or more, depending on actual market prices) relative to otherwise applicable PG&E rate schedules. In practical terms, the likelihood of this risk materially impacting a SVCCE customer appears to be quite low.

In addition to the aforementioned financial risks to the JPA and its respective members, it is also noteworthy that a subset of the CCE Study Partners, including the cities of Sunnyvale, Cupertino and Mountain View as well as Santa Clara County, have entered into a project funding agreement to facilitate CCE program evaluation, formation and implementation – these communities have made certain financial expenditures to provide for the evaluation of prospective CCE formation. PEA also understands that this subset of the CCE Study Partners, as well as other project participants, may choose to make additional contributions for purposes of completing SVCCE's formative and start-up activities. At the time of JPA formation, PEA understands that certain CCE Study Partners may request repayment of the noted initial expenditures following successful launch of the SVCCE program and a yet-to-be-defined period of successful operations. Clearly, the repayment of such funding is dependent upon the successful launch and operation of the SVCCE program.

For example, if SVCCE fails to launch or discontinues business operations prior to repaying initial funding contributed by certain of the CCE Study Partners, then such Partners run the risk of financial losses equivalent to any amounts expended in advance of such circumstances. With regard to the risk of the CCE Study Partners losing its initial investment in CCE evaluation and formation, failure to launch the SVCCE program represents the primary risk in this regard. Once SVCCE has launched and is serving customers, it is reasonable to assume that the financial contributions that were previously made by certain CCE Study Partners would be paid back within the first five years of SVCCE operation. Based on recent discussions and general enthusiasm related to the SVCCE initiative, it seems reasonable to assume that the SVCCE program will launch as planned, unless market conditions significantly change such that initial SVCCE rates are projected to exceed similar rates charged by PG&E. Under Scenario 2, for example, sensitivity analyses suggest that power costs could increase by 14% or PG&E rates could decrease by 11% (or a related combination of such impacts) before projected SVCCE rates would exceed PG&E's projected rates. From a practical perspective, this observation suggests that current operating projections provide considerable safety margins for SVCCE, allowing for a range of market conditions and/or rate changes before rate competitiveness would be compromised. It is noteworthy that PG&E's 2016 rates will remain unknown until January, and power costs won't be known until SVCCE issues a related solicitation for such products, which is expected to occur in early 2016. In the event that actual PG&E rate changes and/or proposed power prices fall outside of the aforementioned safety margins, SVCCE would likely defer program launch and cease incurring startup expenses until projected operations improve, potentially jeopardizing or delaying the reimbursement of funding initially provided by certain of the CCE Study Partners.

Deviations between Actual Energy Use and Contracted Purchases

Deviations between actual customer energy use and contracted energy purchases are inevitable. For example, weather variation may impose meaningful day-to-day variances in expected customer energy use, which results in the potential for ongoing imbalances between procured energy volumes and actual electric energy consumption by SVCCE's customer base. To the extent that such imbalances exist, the CCE may be required to make market purchases during unexpected price spikes and/or sell off excess energy volumes at times when prices are relatively low (when compared to the price paid for such energy), which could impose adverse financial impacts on the CCE program. Again, this is an inevitable risk that is assumed by all energy market participants, but prudent planning and procurement practices can be utilized by the CCE to manage

such risk to acceptable levels. In particular, "laddered" procurement strategies can be highly effective in mitigating such risks – this procurement strategy is designed to promote increased cost/rate certainty during the upcoming 12-month operating period by securing 90-100% of the CCE's projected energy requirements during this period of time. Beyond the 12-month operating horizon, an increasing proportion of the CCE's anticipated energy requirements are left "open" (i.e., are not addressed via contractual commitments) to avoid financial commitments based on reduced planning certainty. For example, the CCE program may decide that it is acceptable to take on market price risk associated with 5% of its expected energy requirements over the upcoming 12-month operating period – this strategy would create cost certainty for a significant portion of the CCE's expected energy requirements, allowing the CCE to set rates in consideration of such costs with minimal financial/budgetary risk. For months 13-24, the CCE would reduce forward supply commitments to a level approximating 80-90% of expectations; for months 25-36, the CCE would further reduce forward supply commitments to a level approximating 70-80% of expectations. Forward procurement commitments would continue to "fall down the ladder" in subsequent months, but such open positions are ultimately filled with time. It is also noteworthy that such percentages could always be adjusted in consideration of prevailing market prices and the CCE's overall risk tolerance.

This procurement strategy avoids the prospect of over-procurement and minimizes the prospect of surplus energy sales while also allowing the CCE program to take advantage of favorable procurement opportunities that may come about with time. During early-stage CCE operations, this strategy is particularly useful since the CCE is unlikely to know exact customer participation levels. Over time, as the CCE's customer base becomes more stable/predictable, it will become less challenging to predict customer usage patterns. Furthermore, a laddered procurement strategy allows the CCE's portfolio composition to evolve over time as opposed to committing to a specific resource mix that would only be minimally adjustable (subject to potential adverse economic consequences) until related power supply agreements had expired.

Legislative and Regulatory Risk

California's operating CCEs can attest to the challenges presented by anti-CCE legislation – a range of tactics have been employed over time, pre-dating MCE's launch in May, 2010 and resurfacing thereafter in various forms. Ongoing issues continue to arise with regard to proposed legislation designed to assign/shift costs for purposes of competitively disadvantaging CCE programs and/or limit the autonomy of CCE programs, so that such programs appear more similar to their investor-owned counterparts. Recently, SB 350 and AB 1110 presented such issues. However, California's operating CCEs were able to address many of the potentially detrimental changes included within these bills through effective lobbying and technical support. California's IOUs regularly rely on professional lobbyists to promote their respective interests within the California legislature, and CCEs have successfully employed similar tactics to represent their own interests, which often differ from those of their investor-owned counterparts. Use of lobbyists within proximity to the State Capitol also mitigates logistical challenges that may be encountered when addressing time-sensitive issues that require on-site meeting participation and collaboration.

CCEs have also enjoyed similar success in California's regulatory arena by utilizing the expertise of specialized regulatory support, including qualified regulatory counsel and analysts, who have deep and long-standing familiarity with a broad range of regulatory proceedings, assigned commissioners, judges and support staff within jurisdictional agencies. Because certain proceedings have the potential to directly affect the formation and ongoing operation of CCE programs, it is critically important to retain such expertise for purposes of representing the CCEs interests, particularly if the CCE has not yet hired internal regulatory counsel and/or staff. Over time, the CCE program may choose to scale its internal regulatory staffing in consideration of the level of work required to achieve successful regulatory representation and desired outcomes.

Regarding recent legislation, on October 7, 2015, Governor Brown signed Senate Bill 350, the Clean Energy and Pollution Reduction Act of 2015, enacting pertinent clean energy mandates reflected in this legislation. In particular, SB 350 increases California's RPS to 50% by 2030 amongst other clean-energy initiatives. Many details regarding implementation of SB 350 will be developed over time with oversight by applicable regulatory agencies. With regard to other relevant changes that have been created by SB 350, CCEs should be aware of the following:

- Costs associated with the integration of new renewable infrastructure may be off-set by a CCE if it can demonstrate to the CPUC that it has already provided equivalent resources [Sections 454.51(d) and 454.52(c)];
- CCEs will be required to submit Integrated Resource Plans to the CPUC for certification while retaining the governing authority and procurement autonomy administered by their respective governing boards [Section 454.52(b)(3)];
- The CPUC is now responsible for ensuring that: (1) IOU bundled customers do not incur any cost increases as a result of customers participating in CCE service options, and (2) CCE customers do not experience any cost increases as a result of IOU cost allocation that is not directly related to such CCE customers (Sections 365.2 and 366.3);
- Beginning in 2021, CCEs must have at least 65% of their RPS procurement under long-term contracts of 10 years or more [Section 399.13(b)]; and
- CCE energy efficiency programs will be able to count towards statewide energy efficiency targets [Sections 25310(d)(6) and 25310(d)(8)].

In aggregate, the CCE-specific changes reflected in SB 350 are generally positive, providing for ongoing autonomy with regard to resource planning and procurement. CCEs must be aware, however, of the long-term contracting requirement associated with renewable energy procurement. This is not expected to present issues for SVCCE, but planning and procurement efforts will need to consider this requirement during ongoing operation of the CCE program.

AB 1110, which is now a two-year bill, was primarily focused on the addition of GHG emission disclosures within the Power Content Label. During discussion in the recent legislative session, CCE interests were generally concerned that the emissions methodology reflected in the bill was designed in a manner that was not necessarily consistent with retail-level emissions reporting conventions used throughout the electric utility industry and also appeared to diminish the environmental value of certain clean energy products. On September 8, 2015, AB 1110 was ordered to the inactive file at the request of Senator Wolk.[34] With this direction in mind, AB 1110 is no longer an issue in the current legislative session. However, PEA recommends that the CCE Study Partners should continue to monitor the legislature's interest in promoting certain reporting changes reflected in AB 1110, as such changes could narrow the potential field of cost-effective supply options that could be pursued by SVCCE at some point in the future. The AB 1110 GHG emissions reporting methodology may also present methodological conflicts with other programs, such as The Climate Registry, which may be of interest to SVCCE at some point in the future.

Another piece of pending legislation that could pose direct and indirect impacts on CCE programs is SB 286 (Hertzberg). SB 286 was originally introduced during the 2015 legislative session (has now been converted into a two-year bill) with the goal of increasing the direct access participatory cap by approximately 33%. In its current form, SB 286 suggests that new direct access customers would be required to contract for 100%

[34] AB 1110 bill history: http://leginfo.legislature.ca.gov/faces/billHistoryClient.xhtml?bill_id=201520160AB1110.

renewable energy. If passed during the 2016 legislative session, SB 286 could either spark additional renewable development, which could keep prices stable, or push renewable prices upward due to the increased demand. Additionally, raising the direct access cap could put more pressure on CCE programs to offer even more price competitive products to retain large commercial and industrial customers.

Regulatory risks include the potential for utility generation costs to be shifted to non-bypassable and delivery charges. Examples include: 1) the Cost Allocation Mechanism ("CAM"), under which the costs of certain generation commitments made by the investor owned utilities deemed necessary for grid reliability or to support other state policy, are allocated to non-bundled (CCE and direct access) customers; and 2) the PCIA as previously discussed.

CAM is a mechanism that allows investor owned utilities to impose a portion of the costs associated with their power purchases onto CCE customers, even though these purchases are for fossil fuel resources with prices that are often above current market levels. In theory, the goal of CAM is to promote grid reliability and should only be applied to resources that contribute in that regard; in practical terms, the investor owned utilities have obtained CPUC-approved CAM treatment for many types of generating resources. Bundled, CCE, and direct access customers pay for CAM in the form of the New System Generation Charge ("NSGC"). The NSGC imposes costs on CCE customers that often seem to be duplicative in light of long-term capacity commitments that have already been made by CCEs in the form of various power purchase agreements (which can include capacity attributes as an element of the purchased product). In other words, the present CAM methodology does not appear to adequately reflect the contribution being made by CCEs in terms of promoting capacity buildout within California's energy market and generally undermines CCE procurement autonomy through the imposition of costs that are not associated with contracts voluntarily entered into by the CCE.

One of the only tangible benefits realized by CCE's under the current CAM rules is an offsetting capacity allocation, which slightly reduces monthly resource adequacy requirements of the CCE entity. As previously noted, the passage of SB 350 requires that CCEs have at least 65% of applicable RPS procurement under long-term contracts, and existing CCEs have already demonstrated a track record of long term contracting notwithstanding the pending requirements of SB 350. Such contracts typically confer capacity benefits associated with the contracted resources, which could result in diminished value of CAM capacity allocations, as many CCEs would have already procured a significant portion of applicable capacity requirements through requisite renewable energy contracting efforts – stated somewhat differently, the CAM charges imposed on CCE customers would result in little capacity value for CCE customers due to the fact that many CCEs would have already arranged for such capacity under requisite long-term contract arrangements.

Another significant regulatory risk relates to changes that may occur with regard to the CCE Bond amount. Currently, the $100,000 bond amount is quite manageable for aspiring CCE initiatives, but this could change dramatically in the event that a larger bond amount, based on market conditions at the time of an involuntary return of customers to bundled service, is established at some point in the future. PEA recommends that the CCE Study Partners actively monitor and participate in, as necessary, related regulatory proceedings to ensure that this item does not become a barrier for CCE formation or ongoing operation. As previously noted, retention of an experienced lobbyist and qualified regulatory expertise will serve to manage and mitigate the aforementioned risks.

Availability of Requisite Renewable and Carbon-Free Energy Supplies

California's recent adoption of a 50% RPS has prompted various questions regarding the sufficiency of renewable generating capacity that may be available to support compliance with such mandates. In particular, both new and existing CCEs, which will be subject to prevailing RPS procurement mandates, represent a growing pool of renewable energy buyers that will be "competing" for requisite in-state resources. While this is certainly a legitimate concern, particularly when considering that the potential for CCE

expansion throughout California seems quite significant, it is highly unlikely that any CCE buyer would be unable to meet applicable procurement mandates during the ten-year planning horizon. To date, renewable energy contracting opportunities within California have been abundant, providing interested buyers with cost-competitive procurement opportunities well in excess of compliance mandates and voluntary renewable energy procurement targets that have been established by certain CCEs. Furthermore, to the extent that additional CCE programs continue to form, California's largest buyers of renewable energy, represented by the three investor-owned utilities, will have diminished renewable energy procurement obligations as a result of decreasing retail sales. Certainly, the potential exists for increased supply costs as additional CCE buyers compete for available renewable projects, but the general availability of such projects does not seem to be a significant issue that will face SVCCE over the ten-year planning horizon. It is also reasonable to assume that California-based project developers will be competing for buyers in the sense that prospective renewable development opportunities (i.e., potential renewable generating capacity) may actually exceed statewide demand. This circumstance has occurred in the past, particularly when California's largest renewable energy buyers, the IOUs, have met applicable renewable energy procurement targets – in these instances, project developers are forced to "compete" for other buyers, including CCEs, which have benefited from very favorable pricing for both short- and long-term transactions.

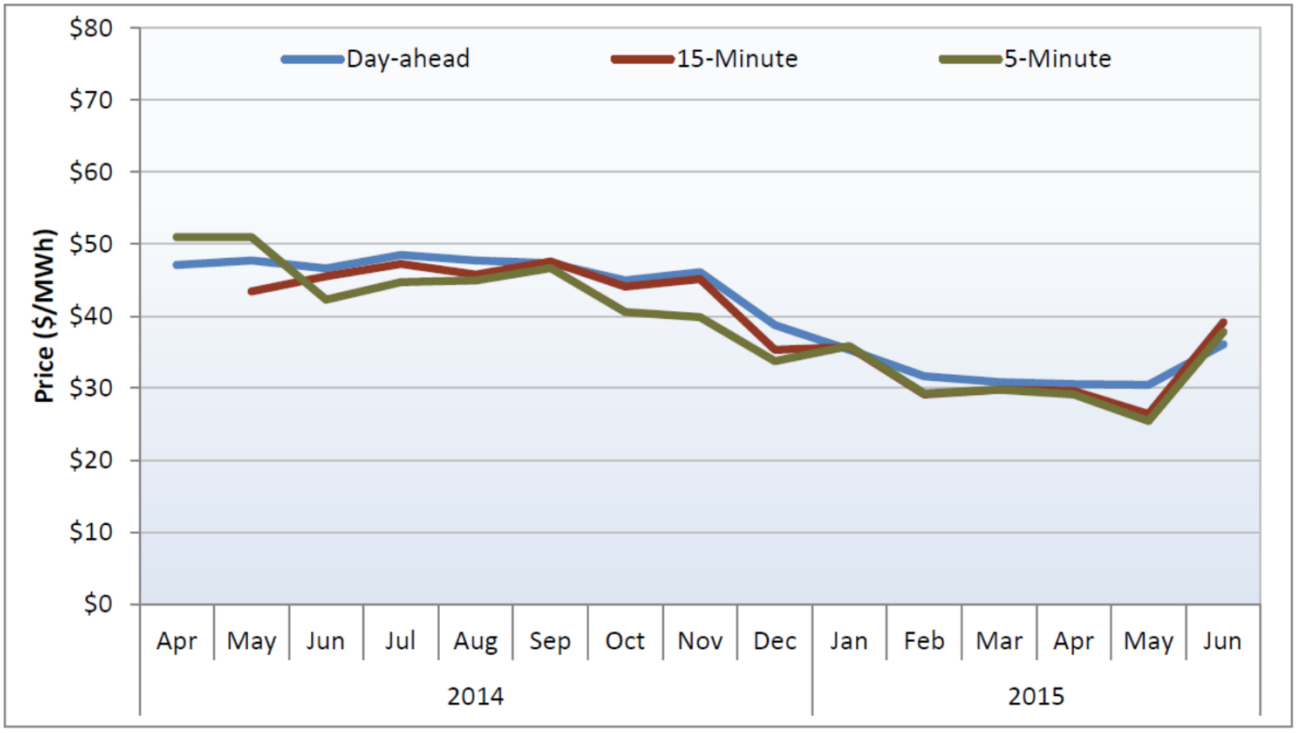
Additionally, as the operational and future CCE's strive to meet high carbon-free energy targets, there is some uncertainty around the availability of hydroelectric generation resources within California and throughout the Pacific Northwest to meet such goals. Outside of renewable energy resources, hydroelectric generation is the lowest cost means of meeting carbon-free objectives (keeping in mind that nuclear generation will be excluded from SVCCE's supply portfolio) but also comes with certain variability in supply. Given the variability of such resources (i.e., wet versus dry year) and unpredictability of the day-to-day energy deliveries, there is risk in achieving carbon content goals. There is also a cost risk associated with the transmission of out-of-state hydroelectric generation into California during certain times of the year when California energy buyers are seeking to import peak hydro season production – this congestion risk could add significant costs to contracted hydroelectric power. To the extent that necessary hydroelectric power supply is not available, the CCE program may choose to incorporate additional renewable energy supply, likely at an increased cost, to ensure that emission reduction commitments can be satisfied.

Market Volatility and Price Risk

Wholesale energy markets are subject to sudden and significant volatility, resulting from myriad factors, including but not limited to the following: weather, natural disasters, infrastructure outages, legislation and implementing regulations, and natural gas storage levels. Over the past 24 months (or longer), wholesale energy prices have fallen to near-historic lows, providing a favorable environment for buyers of electric energy. An abundance of domestic natural gas supply, particularly shale gas, and strong storage levels have also suppressed electric energy pricing, which will likely promote the continued trend of relatively low prices for the foreseeable future. However, unexpected circumstances can impose abrupt changes to available pricing, which necessitates a thoughtful, disciplined approach to managing such risk. The following figure, provided by the CAISO, illustrates historic volatility in the wholesale electricity market, including a nearly 40% reduction in such prices over the past 24 months.[35]

[35] California ISO Q2 2015 Report on Market Issues and Performance, August 17, 2015.

Figure 29: Historical Wholesale Electricity Price Curve



As previously described, a laddered procurement strategy will serve to mitigate wholesale pricing impacts at any single point in time. Much like dollar cost averaging in the financial sector, laddered procurement strategies serve to mask the impacts of periodic price spikes and troughs by blending the financial impacts associated with such changes through a temporally diversified supply portfolio. For example, Table 29 reflects typical guidelines associated with a laddered procurement strategy – such strategies generally attempt to balance the interests of near-term planning and budgetary certainty while moderating market price risks at any single point in time. Based on the declining percentages reflected in Table 29, this balance could be reasonably achieved while allowing for the inclusion of other, future contracting opportunities as well as planned efficiency and demand-side impacts. Such strategies have been successfully implemented by other CCE programs and are generally recognized as a prudent planning/procurement strategy. Note that the percentages reflected in Table 29 may vary in consideration of the buyer's unique preferences and tolerance for risk.

Table 29: Indicative Contracting Guidelines under a Laddered Procurement Strategy

Time Horizon	Contracting Guideline (Contractual Commitments/Total Energy Need)
Current Year	80% to 100%
Year 2	70% to 100%
Year 3	60% to 95%
Year 4 and Beyond	Up to 70%

This procurement strategy should also create a certain level of symmetry with market impacts that would also affect incremental procurement completed by the incumbent utility. Ultimately, there is no mitigation tactic that could completely insulate the CCE from market price risk, but a diversified supply portfolio, in terms of transaction timing, fuel sources and contract term lengths, will minimize such risks over time.

SECTION 8: CCE FORMATION ACTIVITIES

This section provides a high level summary of the main steps involved in forming a CCE program that culminates in the provision of service to enrolled customers. Key implementation activities include those related to 1) CCE entity formation; 2) regulatory requirements; 3) procurement; 4) financing; 5) organization; and 6) customer noticing. Completion of these activities is reflected in the Study's startup cost estimates.

CCE Entity Formation

Unless the municipal organization that will legally register as the CCE entity already exists, it must be legally established. Municipalities electing to offer or allow others to offer CCE service within their jurisdiction must do so by ordinance. As anticipated for SVCCE, a joint power authority ("JPA"), the members of which will include certain or all municipal jurisdictions currently represented amongst the CCE Study Partners, will be formed via a related agreement amongst the participating municipalities. Specific examples of applicable JPA agreements are available for currently operating CCE programs, including MCE and SCP, which were formed under this joint structure. Based on PEA's understanding, specific details related to SVCCE's JPA agreement are being developed.

Regulatory Requirements

Before aggregating customers, the CCE program must meet certain requirements set forth by the CPUC. In the case of SVCCE, an Implementation Plan must be adopted by the joint powers authority, and that Implementation Plan must be submitted to the CPUC. The Implementation Plan must include the following:

- An organizational structure of the program, its operations, and its funding;
- Ratesetting and other costs to participants;
- Provisions for disclosure and due process in setting rates and allocating costs among participants;
- The methods for entering and terminating agreements with other entities;
- The rights and responsibilities of program participants, including, but not limited to, consumer protection procedures, credit issues, and shutoff procedures;
- Termination of the program; and
- A description of the third parties that will be supplying electricity under the program, including, but not limited to, information about financial, technical, and operational capabilities.

A Statement of Intent must be included with the Implementation Plan that provides for:

- Universal access
- Reliability
- Equitable treatment of all classes of customers
- Any requirements established by law or the CPUC concerning aggregated service.

The CPUC has ninety days to complete a review and certify the Implementation Plan though previous Implementation Plan reviews completed on behalf of other California CCE programs have required far less time. Following certification of the Implementation Plan, the CCE entity must submit a registration packet to the CPUC, which includes:

- An executed service agreement with PG&E, which may require a security deposit; and

- A bond or evidence of sufficient insurance to cover any reentry fees that may be imposed against it by the CPUC for involuntarily returning customers to PG&E service. As previously noted, the current CCE bond amount is $100,000.

The CCE program would be required to participate in the CPUC's resource adequacy program before commencing service to customers by providing load forecasts and advance demonstration of resource adequacy compliance. More specifically, a start-up CCE program would be required to file a formal load forecast with the CEC upon execution of a primary supply contract, which triggers a 100% commitment to program launch.

Procurement

Power supplies must be secured several months in advance of commencing service. Power purchase agreements with one or more power suppliers would be negotiated, typically following a competitive selection process. Services that are required include provision of energy, capacity, renewable energy and scheduling coordination. Once a firm commitment to offering CCE service is made, typically through execution of power supply contracts, the CCE should provide its inaugural load forecast to the California Energy Commission to initiate determination of the applicable resource adequacy requirements (i.e., capacity) for the first year of operation.

Financing

Funding must be obtained to cover start-up activities and working capital needs. Start-up funding would be secured early in the implementation process as these funds would be needed to conduct the critical activities leading up to service commencement. Working capital lender commitments should be secured well in advance, but actual funding need not occur until near the time that service begins.

Organization

Initial staff positions would be filled several months in advance of service commencement to conduct the implementation process. Initially, internal staff of the CCE program may be relatively small but this would likely change in the event that the CCE determines to insource various administrative and operational responsibilities and/or develops and administers new programs for its customers. Contracts with other service providers, such as for data management services, would be negotiated and put into effect well in advance of service commencement.

Customer Notices

Customers must be provided notices regarding their pending enrollment in the CCE program. Such notices must contain program terms and conditions as well as opt-out instructions and must be sent to prospective customers at least twice within the sixty-day period immediately preceding automatic enrollment. These notices are referred to as "pre-enrollment" notices. Two additional "post-enrollment" notices must be provided within the sixty-day period following customer enrollment during the statutory opt-out period.

Ratesetting and Preliminary Program Development

As a California CCE, SVCCE would have independent ratesetting authority with regard to the electric generation charges imposed on its customers. Prior to service commencement, SVCCE would need to establish initial customer generation rates for each of the customer groups represented in its first operating phase or for all prospective customers within the CCE's prospective service territory. SVCCE may decide to create a schedule of customer generation rates that generally resembles the current rate options offered by PG&E.

This practice would facilitate customer rate comparisons and should avoid confusion that may occur if customers were to be transitioned to dissimilar tariff options. SVCCE would need to establish a schedule for ongoing rate updates/changes for future customer phases and ongoing operations.

SVCCE may also choose to offer certain customer-focused programs, such as Net Energy Metering ("NEM"), voluntary green pricing and/or FIT programs, at the time of service commencement. To the extent that SVCCE intends to offer such programs, specific terms and conditions of service would need to be developed in advance of service commencement.

SECTION 9: EVALUATION AND RECOMMENDATIONS

This section provides an overall assessment of the feasibility for forming a CCE program serving communities of the CCE Study Partners and provides PEA's recommendations in the event a decision is made to proceed with development of the SVCCE program.

PEA's analysis suggests that SVCCE could provide significant benefits – both economic and environmental – which could be accomplished under certain prospective operating scenarios with customer rates that are competitive, if not lower than, current rate projections for PG&E. Under a reasonable range of sensitivity assumptions, the analysis shows that customer rates are projected to range from approximately 21 to 23 cents per kWh, on a ten-year levelized cost basis, while PG&E rates are projected to range from 22 to 24 cents per kWh on a levelized basis over this same period of time.

Under base case assumptions, CCE program rates are projected to range from 21.5 cents per kWh to 22.3 cents per kWh, depending upon the ultimate CCE program resource mix. PG&E's generation rate is projected to be 22.3 cents per kWh, creating the potential for customer savings under two of the three supply scenarios. Table 30 shows projected levelized electric rates and typical residential monthly electric bills under the base case assumptions.

Table 30: Summary of Ratepayer Impacts

Ratepayer Impact	Scenario 1	Scenario 2	Scenario 3	PG&E
Levelized Electric Rate (Cents/KWh)	21.5	21.8	22.3	22.3
Typical Residential Bill ($/Month)[36]	$112	$114	$116	$116

It should be noted that there is considerable overlap in the range of estimated rates under the various sensitivity scenarios described in this Study, and while base case estimates generally show highly competitive rates for the CCE program, it is anticipated that Scenarios 1 and 2 are most likely to generate customer rate savings while Scenario 3 is most likely to result in general cost equivalency over time.

With regard to GHG emissions impacts, the ultimate resource mix identified by the CCE program will dictate actual GHG emissions impacts created by SVCCE operation. Depending upon resource choices made by the CCE program, potential GHG emissions may vary widely relative to PG&E. For example, under Scenario 1, SVCCE should assume zero electric power sector GHG emissions impacts within communities of the CCE Study Partners. Scenarios 2 and 3 are both expected to create significant GHG emissions reductions through the procurement of significant quantities of renewable and additional carbon-free energy. Table 31 summarizes projected GHG emissions impacts for each of the modeled supply scenarios.

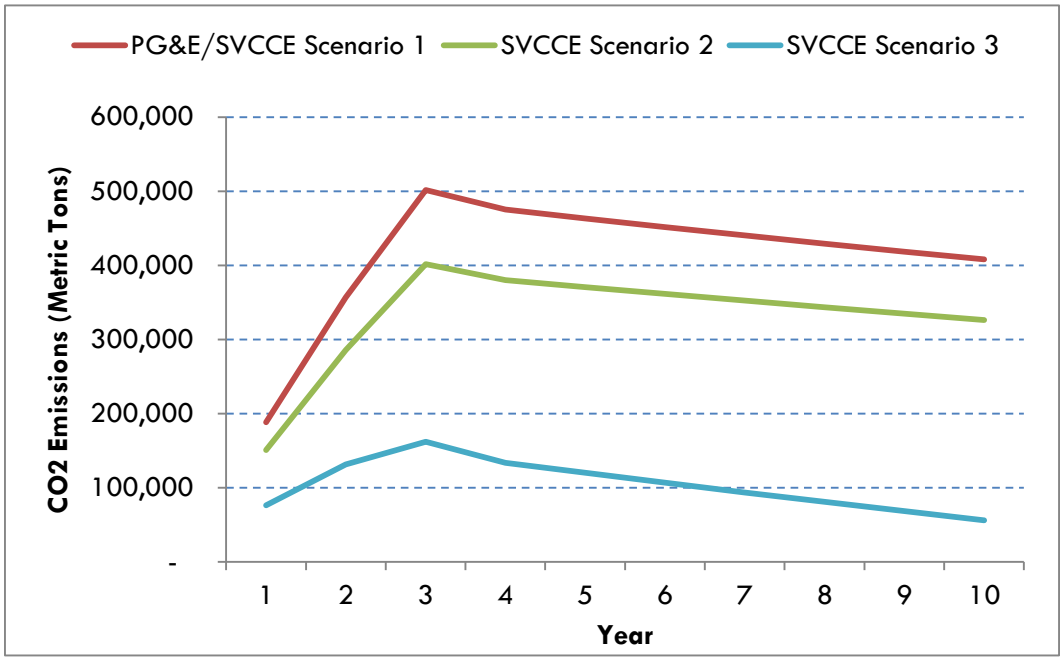
[36] Average monthly residential electricity consumption within communities of the CCE Study Partners is approximately 510 kWh.

Table 31: GHG Emissions Impacts (Ten Year Average)

GHG Impact	Scenario 1	Scenario 2	Scenario 3
Annual Change in GHG Emissions (Tons CO_2/Year)	Zero	-82,659	-310,504
Change in Electric Sector CO_2 Emissions within Communities of the CCE Study Partners (%)	Zero	-20%	-73%
Projected SVCCE Portfolio Emissions Factor (metric tons/MWh)	0.128	0.103	0.034
Projected PG&E Portfolio Emissions Factor (metric tons/MWh)	0.128	0.128	0.128

Figure 30 illustrate projected GHG emissions from CCE program customer under the status quo as well as each of the prospective SVCCE supply scenarios. When reviewing Figure 30, note that the sharp increase in emissions between year one and year three is directly related to SVCCE's phased customer enrollment schedule – during this three-year period, total emissions are expected to increase as customers are added to the SVCCE program. Following full enrollment in year three, SVCCE portfolio emissions gradually decline over time as increased quantities of carbon-free energy sources are increasingly reflected in the overall SVCCE resource mix. Note that the projected GHG emissions trend associated with Scenario 1 coincides with the PG&E reference line, as there are zero assumed GHG emissions reductions under this planning scenario.

Figure 30: Projected GHG Emissions



The potential for local generation investment arising from the CCE program appears to offer significant benefits to the local economy. Again, resource decisions will impact the degree to which generation investments yield local benefits as indicated through the analysis of local economic impact associated with the representative supply scenarios. Compared to some other areas in the state, communities of the CCE Study Partners are not the best resource areas for solar and wind production, and local projects of this type will tend to have higher costs than projects sited in prime resource areas. Tradeoffs also exist between minimizing ratepayer costs in the short run and expanding use of renewable energy due to the cost premiums that currently exist for renewable energy. Decisions made during the implementation process and during the life

of the CCE program will determine how these considerations are balanced. PEA recommends that considerable thought be given upfront to the ultimate goals of the CCE program so that clear objectives are established, giving those responsible for administering the CCE program the opportunity to develop and execute resource management and procurement plans that meet objectives of the CCE Study Partners.

In summary, it is PEA's opinion that, based on currently observed wholesale market conditions, anticipated PG&E electric rates and certain of the supply scenarios evaluated in this Study, amongst various other considerations, a CCE program serving customers within communities of the CCE Study Partners could offer both economic (i.e., positive economic development impacts and overall cost savings for customers of the CCE program) and environmental benefits during initial program operations and, potentially, throughout the ten-year study period. As previously noted, due to the dynamic nature of California's energy markets, particularly market prices which are subject to frequent changes, the SVCCE Partnership should confirm that the assumptions reflected in this Study generally align with future market conditions (observed at the time of any decision by the SVCCE Partnership to move forward) to promote the achievement of early-stage SVCCE operations that generally align with the operating projections reflected in this Study – to the extent that future market price benchmarks materially differ from any of the assumptions noted in this Study, PEA recommends updating pertinent operating projections to ensure well-informed decision making and prudent action related to SVCCE program formation.

APPENDIX A: SVCCE PRO FORMA ANALYSES

SILICON VALLEY COMMUNITY CHOICE ENERGY
FINANCIAL PRO FORMA ANALYSIS
SCENARIO 1

CATEGORY	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10
I. CUSTOMER ACCOUNTS:										
RESIDENTIAL (E-1)	61,781	124,179	187,200	188,136	189,076	190,022	190,972	191,927	192,886	193,851
SMALL COMMERCIAL (A-1)	5,085	10,221	15,409	15,486	15,563	15,641	15,719	15,798	15,877	15,956
SMALL COMMERCIAL (A-6)	332	667	1,006	1,011	1,016	1,021	1,026	1,032	1,037	1,042
MEDIUM COMMERCIAL (A-10)	716	1,439	2,169	2,180	2,191	2,202	2,213	2,224	2,235	2,247
LARGE COMMERCIAL (E-19)	331	665	1,002	1,007	1,012	1,017	1,022	1,027	1,032	1,037
INDUSTRIAL (E-20)	12	24	37	37	37	37	38	38	38	38
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	452	908	1,369	1,376	1,383	1,390	1,397	1,404	1,411	1,418
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	267	538	810	814	819	823	827	831	835	839
SUBTOTAL - CUSTOMER ACCOUNTS	68,976	138,642	209,003	210,048	211,098	212,153	213,214	214,280	215,352	216,428
II. LOAD REQUIREMENTS (KWH):										
RESIDENTIAL (E-1)	379,302,235	762,397,493	1,149,314,221	1,155,060,792	1,160,836,096	1,166,640,276	1,172,473,478	1,178,335,845	1,184,227,524	1,190,148,662
SMALL COMMERCIAL (A-1)	103,830,975	208,700,259	314,615,641	316,188,719	317,769,663	319,358,511	320,955,304	322,560,080	324,172,881	325,793,745
SMALL COMMERCIAL (A-6)	15,589,202	31,334,295	47,236,450	47,472,633	47,709,996	47,948,546	48,188,289	48,429,230	48,671,376	48,914,733
MEDIUM COMMERCIAL (A-10)	161,290,281	324,193,466	488,721,650	491,165,258	493,621,084	496,089,190	498,569,636	501,062,484	503,567,796	506,085,635
LARGE COMMERCIAL (E-19)	226,157,453	454,576,480	685,274,044	688,700,414	692,143,916	695,604,636	699,082,659	702,578,072	706,090,963	709,621,418
INDUSTRIAL (E-20)	213,906,622	429,952,310	648,153,107	651,393,872	654,650,841	657,924,096	661,213,716	664,519,785	667,842,384	671,181,596
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	5,830,063	11,718,427	17,665,529	17,753,857	17,842,626	17,931,839	18,021,498	18,111,606	18,202,164	18,293,175
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	18,032,203	36,244,729	54,638,929	54,912,124	55,186,684	55,462,618	55,739,931	56,018,630	56,298,723	56,580,217
SUBTOTAL - LOAD REQUIREMENTS	1,123,939,035	2,259,117,460	3,405,619,571	3,422,647,669	3,439,760,907	3,456,959,711	3,474,244,510	3,491,615,733	3,509,073,811	3,526,619,180
III. CCA OPERATING COSTS ($)										
SHORT TERM MARKET PURCHASES	$5,041,013	$10,132,991	$14,681,238	$14,891,117	$15,310,728	$15,848,723	$16,237,063	$16,791,157	$17,023,403	$17,414,879
TERM CONTRACT PURCHASES	$12,703,352	$61,538,738	$90,598,285	$120,270,043	$122,099,085	$124,231,022	$142,640,040	$143,685,314	$150,230,703	$150,904,675
SHORT TERM RENEWABLE MARKET PURCHASES AND RECS	$24,965,932	$23,699,137	$34,635,089	$16,805,807	$21,442,193	$26,684,873	$16,084,761	$23,234,929	$24,503,443	$31,730,964
SHORT TERM CARBON FREE MARKET PURCHASES	$13,777,449	$31,618,914	$53,529,156	$58,123,045	$59,786,581	$61,774,017	$63,729,119	$65,508,621	$65,957,309	$66,808,386
ANCILLARY SERVICES AND CAISO CHARGES	$3,405,692	$7,075,827	$10,997,945	$11,428,579	$11,866,795	$12,334,026	$12,821,715	$13,326,878	$13,812,781	$14,335,558
RESOURCE ADEQUACY CAPACITY	$5,570,842	$9,270,545	$13,329,099	$13,009,335	$13,391,766	$13,788,938	$13,812,953	$14,402,178	$14,745,455	$15,381,372
STAFF AND OTHER OPERATIONS COSTS	$7,169,346	$8,517,394	$9,928,752	$10,146,128	$10,368,322	$10,595,445	$10,827,606	$11,064,918	$11,307,498	$11,555,463
BILLING AND DATA MANAGEMENT	$1,622,317	$3,358,684	$5,215,112	$5,398,424	$5,588,178	$5,784,603	$5,987,931	$6,198,407	$6,416,281	$6,641,814
UNCOLLECTIBLES EXPENSE	$384,599	$789,381	$1,177,893	$1,263,682	$1,312,588	$1,355,208	$1,410,706	$1,471,062	$1,519,984	$1,573,866
STARTUP FINANCING	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$0	$0	$0	$0	$0
CCA BOND CARRYING COST	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500
SUBTOTAL - CCA OPERATING COSTS	$77,305,968	$158,667,037	$236,757,995	$254,001,584	$263,831,662	$272,398,355	$283,553,394	$295,684,964	$305,518,358	$316,348,477
IV. REVENUES FROM GREEN PREMIUM AND MARKET SALES ($)										
GREEN PRICING PREMIUM	$ 271,812	$ 562,733	$ 873,770	$ 886,393	$ 890,614	$ 894,036	$ 896,599	$ 898,237	$ 898,882	$ 898,463
MARKET SALES	$0	$0	$0	$0	$0	$0	$0	$0	$0	$0
V. CONTRIBUTION TO PROGRAM RESERVES ($)	$3,092,239	$6,346,681	$9,470,320	$10,160,063	$10,553,266	$10,895,934	$11,342,136	$11,827,399	$12,220,734	$12,653,939
VI. CCA REVENUE REQUIREMENT ($)	$80,126,394	$164,450,985	$245,354,545	$263,275,255	$273,494,314	$282,400,254	$293,998,932	$306,614,126	$316,840,210	$328,103,953
CCA PROGRAM AVERAGE RATE (CENTS/KWH)	7.1	7.3	7.2	7.7	8.0	8.2	8.5	8.8	9.0	9.3
PG&E AVERAGE GENERATION COST (CENTS/KWH)	9.6	9.7	10.1	10.5	10.7	10.9	11.3	11.6	11.9	12.3
VII. PG&E CCA CUSTOMER SURCHARGES ($)										
POWER CHARGE INDIFFERENCE ADJUSTMENT	$17,176,539	$34,339,259	$57,624,201	$59,979,592	$68,846,649	$71,301,137	$73,395,868	$72,904,287	$76,084,978	$75,601,919
FRANCHISE FEE SURCHARGE	$807,311	$1,645,165	$2,566,976	$2,677,997	$2,765,271	$2,826,865	$2,939,449	$3,028,912	$3,132,039	$3,233,921
SUBTOTAL - PG&E CCA CUSTOMER SURCHARGES	$ 17,983,851	$ 35,984,424	$ 60,191,178	$ 62,657,588	$ 71,611,920	$ 74,128,002	$ 76,335,317	$ 75,933,200	$ 79,217,017	$ 78,835,840
VIII. CCA REVENUE REQUIREMENT PLUS PG&E CCA CUSTOMER SURCHARGES	$98,110,245	$200,435,409	$305,545,722	$325,932,843	$345,106,235	$356,528,255	$370,334,248	$382,547,326	$396,057,227	$406,939,792
IX. REVENUE AT PG&E GENERATION RATES	$107,931,990	$219,947,272	$343,187,142	$358,029,788	$369,697,818	$377,932,408	$392,984,207	$404,944,826	$418,732,178	$432,353,066
X. TOTAL CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS	**$ (9,821,745)**	**$ (19,511,863)**	**$ (37,641,419)**	**$ (32,096,944)**	**$ (24,591,584)**	**$ (21,404,153)**	**$ (22,649,959)**	**$ (22,397,500)**	**$ (22,674,951)**	**$ (25,413,274)**
CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS (%)	**-4%**	**-4%**	**-5%**	**-4%**	**-3%**	**-3%**	**-3%**	**-3%**	**-3%**	**-3%**

SILICON VALLEY COMMUNITY CHOICE ENERGY
FINANCIAL PRO FORMA ANALYSIS
SCENARIO 2

CATEGORY	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10
I. CUSTOMER ACCOUNTS:										
RESIDENTIAL (E-1)	61,781	124,179	187,200	188,136	189,076	190,022	190,972	191,927	192,886	193,851
SMALL COMMERCIAL (A-1)	5,085	10,221	15,409	15,486	15,563	15,641	15,719	15,798	15,877	15,956
SMALL COMMERCIAL (A-6)	332	667	1,006	1,011	1,016	1,021	1,026	1,032	1,037	1,042
MEDIUM COMMERCIAL (A-10)	716	1,439	2,169	2,180	2,191	2,202	2,213	2,224	2,235	2,247
LARGE COMMERCIAL (E-19)	331	665	1,002	1,007	1,012	1,017	1,022	1,027	1,032	1,037
INDUSTRIAL (E-20)	12	24	37	37	37	37	38	38	38	38
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	452	908	1,369	1,376	1,383	1,390	1,397	1,404	1,411	1,418
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	267	538	810	814	819	823	827	831	835	839
SUBTOTAL - CUSTOMER ACCOUNTS	68,976	138,642	209,003	210,048	211,098	212,153	213,214	214,280	215,352	216,428
II. LOAD REQUIREMENTS (KWH):										
RESIDENTIAL (E-1)	379,302,235	762,397,493	1,149,314,221	1,155,060,792	1,160,836,096	1,166,640,276	1,172,473,478	1,178,335,845	1,184,227,524	1,190,148,662
SMALL COMMERCIAL (A-1)	103,830,975	208,700,259	314,615,641	316,188,719	317,769,663	319,358,511	320,955,304	322,560,080	324,172,881	325,793,745
SMALL COMMERCIAL (A-6)	15,589,202	31,334,295	47,236,450	47,472,633	47,709,996	47,948,546	48,188,289	48,429,230	48,671,376	48,914,733
MEDIUM COMMERCIAL (A-10)	161,290,281	324,193,466	488,721,650	491,165,258	493,621,084	496,089,190	498,569,636	501,062,484	503,567,796	506,085,635
LARGE COMMERCIAL (E-19)	226,157,453	454,576,480	685,274,044	688,700,414	692,143,916	695,604,636	699,082,659	702,578,072	706,090,963	709,621,418
INDUSTRIAL (E-20)	213,906,622	429,952,310	648,153,107	651,393,872	654,650,841	657,924,096	661,213,716	664,519,785	667,842,384	671,181,596
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	5,830,063	11,718,427	17,665,529	17,753,857	17,842,626	17,931,839	18,021,498	18,111,606	18,202,164	18,293,175
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	18,032,203	36,244,729	54,638,929	54,912,124	55,186,684	55,462,618	55,739,931	56,018,630	56,298,723	56,580,217
SUBTOTAL - LOAD REQUIREMENTS	1,123,939,035	2,259,117,460	3,405,619,571	3,422,647,669	3,439,760,907	3,456,959,711	3,474,244,510	3,491,615,733	3,509,073,811	3,526,619,180
III. CCA OPERATING COSTS ($)										
SHORT TERM MARKET PURCHASES	$4,059,363	$8,161,906	$11,803,457	$11,999,206	$12,339,124	$12,774,593	$13,055,640	$13,504,281	$13,694,329	$14,012,698
TERM CONTRACT PURCHASES	$10,229,594	$56,571,604	$83,346,275	$112,982,427	$114,610,645	$116,484,213	$134,622,855	$135,402,388	$141,841,435	$142,331,178
SHORT TERM RENEWABLE MARKET PURCHASES AND RECS	$35,076,103	$45,044,757	$67,963,379	$48,982,201	$56,858,919	$65,786,260	$59,197,404	$70,642,350	$75,808,294	$87,544,105
SHORT TERM CARBON FREE MARKET PURCHASES	$10,013,757	$23,149,763	$39,463,112	$44,779,872	$44,105,738	$43,422,383	$42,427,284	$40,997,517	$38,438,717	$35,815,942
ANCILLARY SERVICES AND CAISO CHARGES	$3,405,692	$7,075,827	$10,997,945	$11,428,579	$11,866,795	$12,334,026	$12,821,715	$13,326,878	$13,812,781	$14,335,558
RESOURCE ADEQUACY CAPACITY	$5,570,842	$9,270,545	$13,329,099	$13,009,335	$13,391,766	$13,788,938	$13,812,953	$14,402,178	$14,745,455	$15,381,372
STAFF AND OTHER OPERATIONS COSTS	$7,169,346	$8,517,394	$9,928,752	$10,146,128	$10,368,322	$10,595,445	$10,827,606	$11,064,918	$11,307,498	$11,555,463
BILLING AND DATA MANAGEMENT	$1,622,317	$3,358,684	$5,215,112	$5,398,424	$5,588,178	$5,784,603	$5,987,931	$6,198,407	$6,416,281	$6,641,814
UNCOLLECTIBLES EXPENSE	$399,055	$819,072	$1,223,555	$1,306,950	$1,358,967	$1,404,852	$1,463,767	$1,527,695	$1,580,324	$1,638,091
STARTUP FINANCING	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$0	$0	$0	$0	$0
CCA BOND CARRYING COST	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500
SUBTOTAL - CCA OPERATING COSTS	$80,211,494	$164,634,977	$245,936,112	$262,698,547	$273,153,881	$282,376,814	$294,218,655	$307,068,112	$317,646,612	$329,257,722
IV. REVENUES FROM GREEN PREMIUM AND MARKET SALES ($)										
GREEN PRICING PREMIUM	$ 209,086	$ 432,872	$ 672,130	$ 695,756	$ 684,201	$ 670,974	$ 655,973	$ 639,087	$ 620,204	$ 599,204
MARKET SALES	$0	$0	$0	$0	$0	$0	$0	$0	$0	$0
V. CONTRIBUTION TO PROGRAM RESERVES ($)	$3,208,460	$6,585,399	$9,837,444	$10,507,942	$10,926,155	$11,295,073	$11,768,746	$12,282,724	$12,705,864	$13,170,309
VI. CCA REVENUE REQUIREMENT ($)	$83,210,867	$170,787,505	$255,101,426	$272,510,733	$283,395,835	$293,000,912	$305,331,428	$318,711,749	$329,732,273	$341,828,827
CCA PROGRAM AVERAGE RATE (CENTS/KWH)	7.4	7.6	7.5	8.0	8.2	8.5	8.8	9.1	9.4	9.7
PG&E AVERAGE GENERATION COST (CENTS/KWH)	9.6	9.7	10.1	10.5	10.7	10.9	11.3	11.6	11.9	12.3
VII. PG&E CCA CUSTOMER SURCHARGES ($)										
POWER CHARGE INDIFFERENCE ADJUSTMENT	$17,176,539	$34,339,259	$57,624,201	$59,979,592	$68,846,649	$71,301,137	$73,395,868	$72,904,287	$76,084,978	$75,601,919
FRANCHISE FEE SURCHARGE	$807,311	$1,645,165	$2,566,976	$2,677,997	$2,765,271	$2,826,865	$2,939,449	$3,028,912	$3,132,039	$3,233,921
SUBTOTAL - PG&E CCA CUSTOMER SURCHARGES	$ 17,983,851	$ 35,984,424	$ 60,191,178	$ 62,657,588	$ 71,611,920	$ 74,128,002	$ 76,335,317	$ 75,933,200	$ 79,217,017	$ 78,835,840
VIII. CCA REVENUE REQUIREMENT PLUS PG&E CCA CUSTOMER SURCHARGES	$101,194,718	$206,771,929	$315,292,604	$335,168,322	$355,007,755	$367,128,913	$381,666,745	$394,644,949	$408,949,290	$420,664,666
IX. REVENUE AT PG&E GENERATION RATES	$107,931,990	$219,947,272	$343,187,142	$358,029,788	$369,697,818	$377,932,408	$392,984,207	$404,944,826	$418,732,178	$432,353,066
X. TOTAL CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS	**$ (6,737,272)**	**$ (13,175,343)**	**$ (27,894,538)**	**$ (22,861,466)**	**$ (14,690,063)**	**$ (10,803,495)**	**$ (11,317,462)**	**$ (10,299,877)**	**$ (9,782,888)**	**$ (11,688,400)**
CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS (%)	**-3%**	**-3%**	**-4%**	**-3%**	**-2%**	**-1%**	**-1%**	**-1%**	**-1%**	**-1%**

SILICON VALLEY COMMUNITY CHOICE ENERGY
FINANCIAL PRO FORMA ANALYSIS
SCENARIO 3

CATEGORY	YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5	YEAR 6	YEAR 7	YEAR 8	YEAR 9	YEAR 10
I, CUSTOMER ACCOUNTS:										
RESIDENTIAL (E-1)	61,781	124,179	187,200	188,136	189,076	190,022	190,972	191,927	192,886	193,851
SMALL COMMERCIAL (A-1)	5,085	10,221	15,409	15,486	15,563	15,641	15,719	15,798	15,877	15,956
SMALL COMMERCIAL (A-6)	332	667	1,006	1,011	1,016	1,021	1,026	1,032	1,037	1,042
MEDIUM COMMERCIAL (A-10)	716	1,439	2,169	2,180	2,191	2,202	2,213	2,224	2,235	2,247
LARGE COMMERCIAL (E-19)	331	665	1,002	1,007	1,012	1,017	1,022	1,027	1,032	1,037
INDUSTRIAL (E-20)	12	24	37	37	37	37	38	38	38	38
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	452	908	1,369	1,376	1,383	1,390	1,397	1,404	1,411	1,418
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	267	538	810	814	819	823	827	831	835	839
SUBTOTAL - CUSTOMER ACCOUNTS	68,976	138,642	209,003	210,048	211,098	212,153	213,214	214,280	215,352	216,428
II. LOAD REQUIREMENTS (KWH):										
RESIDENTIAL (E-1)	379,302,235	762,397,493	1,149,314,221	1,155,060,792	1,160,836,096	1,166,640,276	1,172,473,478	1,178,335,845	1,184,227,524	1,190,148,662
SMALL COMMERCIAL (A-1)	103,830,975	208,700,259	314,615,641	316,188,719	317,769,663	319,358,511	320,955,304	322,560,080	324,172,881	325,793,745
SMALL COMMERCIAL (A-6)	15,589,202	31,334,295	47,236,450	47,472,633	47,709,996	47,948,546	48,188,289	48,429,230	48,671,376	48,914,733
MEDIUM COMMERCIAL (A-10)	161,290,281	324,193,466	488,721,650	491,165,258	493,621,084	496,089,190	498,569,636	501,062,484	503,567,796	506,085,635
LARGE COMMERCIAL (E-19)	226,157,453	454,576,480	685,274,044	688,700,414	692,143,916	695,604,636	699,082,659	702,578,072	706,090,963	709,621,418
INDUSTRIAL (E-20)	213,906,622	429,952,310	648,153,107	651,393,872	654,650,841	657,924,096	661,213,716	664,519,785	667,842,384	671,181,596
STREET LIGHTING AND TRAFFIC CONTROL (LS-3)	5,830,063	11,718,427	17,665,529	17,753,857	17,842,626	17,931,839	18,021,498	18,111,606	18,202,164	18,293,175
AGRICULTURAL (AG-1B, AG-4A, AG-4B, AG-5A, AG-5B, AG-5C)	18,032,203	36,244,729	54,638,929	54,912,124	55,186,684	55,462,618	55,739,931	56,018,630	56,298,723	56,580,217
SUBTOTAL - LOAD REQUIREMENTS	1,123,939,035	2,259,117,460	3,405,619,571	3,422,647,669	3,439,760,907	3,456,959,711	3,474,244,510	3,491,615,733	3,509,073,811	3,526,619,180
III. CCA OPERATING COSTS ($)										
SHORT TERM MARKET PURCHASES	$2,138,349	$4,000,476	$4,990,457	$4,840,857	$4,751,013	$4,699,524	$4,563,852	$4,509,270	$4,357,738	$4,232,619
TERM CONTRACT PURCHASES	$5,388,639	$46,084,798	$66,177,515	$94,943,387	$95,488,604	$96,135,040	$113,223,549	$112,734,958	$118,313,226	$117,685,380
SHORT TERM RENEWABLE MARKET PURCHASES AND RECS	$51,926,387	$80,620,791	$123,510,529	$107,698,247	$112,467,877	$118,060,841	$107,591,967	$114,483,986	$113,868,272	$119,473,820
SHORT TERM CARBON FREE MARKET PURCHASES	$4,929,960	$12,792,213	$24,041,575	$29,030,947	$32,521,755	$36,495,558	$40,807,495	$45,397,707	$49,423,560	$54,107,821
ANCILLARY SERVICES AND CAISO CHARGES	$3,405,692	$7,075,827	$10,997,945	$11,428,579	$11,866,795	$12,334,026	$12,821,715	$13,326,878	$13,812,781	$14,335,558
RESOURCE ADEQUACY CAPACITY	$5,570,842	$9,270,545	$13,329,099	$13,009,335	$13,391,766	$13,788,938	$13,812,953	$14,402,178	$14,745,455	$15,381,372
STAFF AND OTHER OPERATIONS COSTS	$7,169,346	$8,517,394	$9,928,752	$10,146,128	$10,368,322	$10,595,445	$10,827,606	$11,064,918	$11,307,498	$11,555,463
BILLING AND DATA MANAGEMENT	$1,622,317	$3,358,684	$5,215,112	$5,398,424	$5,588,178	$5,784,603	$5,987,931	$6,198,407	$6,416,281	$6,641,814
UNCOLLECTIBLES EXPENSE	$424,077	$871,923	$1,304,275	$1,395,799	$1,445,541	$1,489,470	$1,548,185	$1,610,592	$1,661,224	$1,717,069
STARTUP FINANCING	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$2,663,926	$0	$0	$0	$0	$0
CCA BOND CARRYING COST	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500	$1,500
SUBTOTAL - CCA OPERATING COSTS	$85,241,036	$175,258,077	$262,160,685	$280,557,129	$290,555,277	$299,384,946	$311,186,754	$323,730,394	$333,907,533	$345,132,416
IV. REVENUES FROM GREEN PREMIUM AND MARKET SALES ($)										
GREEN PRICING PREMIUM	$ 104,543	$ 216,436	$ 336,065	$ 347,878	$ 360,106	$ 372,764	$ 385,866	$ 399,429	$ 413,469	$ 428,003
MARKET SALES	$59,746	$254,892	$150,425	$914,557	$1,200,555	$1,580,940	$2,278,637	$2,830,291	$3,378,309	$3,990,921
V. CONTRIBUTION TO PROGRAM RESERVES ($)	$3,407,252	$7,000,127	$10,480,410	$11,185,703	$11,574,189	$11,912,160	$12,356,325	$12,836,004	$13,221,169	$13,645,660
VI. CCA REVENUE REQUIREMENT ($)	$88,483,999	$181,786,877	$272,154,605	$290,480,396	$300,568,806	$309,343,403	$320,878,575	$333,336,678	$343,336,924	$354,359,152
CCA PROGRAM AVERAGE RATE (CENTS/KWH)	7.9	8.0	8.0	8.5	8.7	8.9	9.2	9.5	9.8	10.0
PG&E AVERAGE GENERATION COST (CENTS/KWH)	9.6	9.7	10.1	10.5	10.7	10.9	11.3	11.6	11.9	12.3
VII. PG&E CCA CUSTOMER SURCHARGES ($)										
POWER CHARGE INDIFFERENCE ADJUSTMENT	$17,176,539	$34,339,259	$57,624,201	$59,979,592	$68,846,649	$71,301,137	$73,395,868	$72,904,287	$76,084,978	$75,601,919
FRANCHISE FEE SURCHARGE	$807,311	$1,645,165	$2,566,976	$2,677,997	$2,765,271	$2,826,865	$2,939,449	$3,028,912	$3,132,039	$3,233,921
SUBTOTAL - PG&E CCA CUSTOMER SURCHARGES	$ 17,983,851	$ 35,984,424	$ 60,191,178	$ 62,657,588	$ 71,611,920	$ 74,128,002	$ 76,335,317	$ 75,933,200	$ 79,217,017	$ 78,835,840
VIII. CCA REVENUE REQUIREMENT PLUS PG&E CCA CUSTOMER SURCHARGES	$106,467,849	$217,771,301	$332,345,782	$353,137,985	$372,180,726	$383,471,404	$397,213,892	$409,269,878	$422,553,941	$433,194,991
IX. REVENUE AT PG&E GENERATION RATES	$107,931,990	$219,947,272	$343,187,142	$358,029,788	$369,697,818	$377,932,408	$392,984,207	$404,944,826	$418,732,178	$432,353,066
X. TOTAL CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS	**$ (1,464,141)**	**$ (2,175,971)**	**$ (10,841,360)**	**$ (4,891,803)**	**$ 2,482,908**	**$ 5,538,996**	**$ 4,229,685**	**$ 4,325,052**	**$ 3,821,763**	**$ 841,925**
CHANGE IN CUSTOMER ELECTRIC CHARGES OR SURPLUS (%)	**-1%**	**0%**	**-2%**	**-1%**	**0%**	**1%**	**1%**	**1%**	**0%**	**0%**