

# Los Angeles County Medical and Health Operational Area Coordination Program

# **Allocation of Scarce Resources Guide**

# September 26, 2017

Cathy Chidester EMS Agency Director Medical and Health Operational Area Coordinator





# Acknowledgements

The Allocation of Scarce Resources Guide Project was led by the Los Angeles County Emergency Medical Services (EMS) Agency and developed in coordination with the following Technical Advisory Committee Members and Contributors.

## Los Angeles County Department of Health Services EMS Agency

- Roel Amara
- Terry Crammer
- Elaine Forsyth

### Medical Health Operational Area Coordinator Representative

- John Opalski
- Darren Verrette

# Los Angeles County Department of Mental Health

- Ana Maria De La Torre
- Sandra Shields

# Los Angeles County Department of Public Health:

#### **Emergency Preparedness and Response**

- Dee Ann Bagwell
- Michael Contreras

#### **Ethics Committee**

- Stephanie Caldwell
- Kim Harrison Eowan

#### Acute Communicable Disease Control

- Christina Eclarino
- Brit Oiulfstad

## Long Beach Department of Health & Human Services

• Sandy Wedgeworth

#### **Pasadena Public Health Department**

• Adrienne Kung

### Los Angeles County Office of Emergency Management

- Leslie Luke
- Ashu Palta

### Los Angeles County Internal Services Department

• Robert Shephard

### Hospital Representatives:

Providence Saint Joseph Medical Center (DRC)

Connie Lackey

Citrus Valley Health Partners (Non-DRC)/ Disaster Management Area D

• Diana Manzano-Garcia

#### Consultant

Tamiza Teja - Fusion Performance

# **Allocation of Scarce Resources Guide**

## Contents

Acknowledgments	2
Purpose	5
Scope	5
Triggers	6
Resources and Scarce Defined	7
Overarching Principle	8
Ethical Framework	8
Assumptions and Considerations	9
Scarce Resource Allocation Assessment Process	10
Assessment Worksheets	10
Health Services	1
Mental Health	13
Public Health1	15

## Appendices

A: Legal Authorities and References	17
B: Glossary and Acronym List	
C: Resources and References	20

This page is intentionally left blank.

# Purpose

The purpose of the Los Angeles County Medical and Health Operational Area Coordination (MHOAC) Program Allocation of Scarce Resources Guide and its included Assessment Worksheets is to provide health-related departments with an all-hazards standardized approach and decision-making tool that can be used during incident response to allocate scarce resources.

The *Guide* document provides the framework and context in which the allocation of scarce resources will occur.

The *Assessment Worksheets* are designed to be quickly implemented. They will be used as a tool to help in decision-making for scarce resources only, not all resource allocation. The final decision for scarce resource allocation will be made by incident response leadership.

# **Scope: Operational Area**

In the event of a local emergency, the MHOAC coordinates disaster medical, mental health, and public health resources within the operational area (OA), and is the point of contact for coordination with the Regional Disaster Medical and Health Coordinator/Specialist Program.

The Los Angeles County OA is home to five health-related departments. Collectively, these agencies serve to enhance and protect the health and well-being of all those who reside within the jurisdiction (over 10 million people). During an emergency or disaster, in addition to its residents, these agencies will also serve those who come in to the area to work, study, or visit. The health departments that serve the Los Angeles OA are:

- Los Angeles County Department of Health Services
- Los Angeles County Department of Mental Health
- Los Angeles County Department of Public Health
- Long Beach Department of Health and Human Services
- Pasadena Public Health Department

While the EMS Agency Director (Department of Health Services) serves as the MHOAC, each department is responsible for the resources under its purview. Collectively, they must support disaster response efforts through the coordination of resources, especially when resources are scarce. Resource allocation should be coordinated by assessing resource availability and needs, tracking resources, and identifying and performing optimal resource allocation. This process helps inform incident decision-making from response through recovery.

## **Scope: Department Operations Centers**

Each health department's Department Operations Center (DOC) should use this *Guide* and appropriate *Assessment Worksheet* to assist in the management of their respective scarce resources. The *Assessment Worksheet* is a tool to help in the decision-making process when a resource has been identified as scarce.

It is important to note that completion of the *Assessment Worksheet* does not make the decision, rather it is an aid to help in the decision-making process. The final decision for scarce resource allocation will be made by DOC leadership.

# Triggers

The need to allocate scarce resources may be a result of:

- The size of a request is larger than anticipated and may quickly overwhelm current resources
- The number of requests exceeds available resources / existing resources
- Resources received need to be distribute for incident response (e.g., Strategic National Stockpile (SNS) resources, etc.).

## **Resources and Scarce Defined**

This *Guide* and the *Assessment Worksheets* are designed to be used from an all-hazards approach, and so there are numerous resources that may be used in a given incident response, and changing incident conditions may affect which of those resources becomes scarce.

## **Definition: Resource**

Categorically, the resources used under this *Guide* are:

- Medical, mental health and public health resources
- Supplies, personnel, equipment, and services

These resources may originate from the following sources:

- Disaster Staging Facility (DSF)
- Local and pre-deployed caches
- Disaster Resource Center (DRC) caches
- Federally-funded assets
- Strategic National Stockpile (SNS)
- Other resources arriving based on the incident

## **Definition: Scarce**

The definition of scarce used in this Guide is: Insufficient resources to meet demand.

The cause of the scarcity may include the following, however the end result is that resources are not available or they are expected to run out and will not be able to meet expected demand:

- Increased utilization
- Demand likely to outpace replenishment
- Low initial on-hand supply
- Damage to initial stockpiles
- Supply chain problems including manufacturing and transportation
- Unanticipated needs

# **Overarching Principle: Greatest Benefit / Greatest Impact**

With the ultimate goal of being able to enhance and protect the health and well-being of residents during an emergency or disaster, and to additionally serve those who work, study, or visit the operational area, the overarching principle of this *Guide* is to assist DOC Managers make decisions that have the greatest benefit and the greatest impact while being good stewards of the available resources.

# **Ethical Framework**

The *Guide* and the *Assessment Worksheets* are based on an ethical framework. The Technical Advisory Committee identified numerous underlying ethical considerations that guide the approach, content and use of the *Assessment Worksheets*.

Accountability: holding decision-makers responsible for their actions

Apolitical: having no interest or involvement in political affairs

Beneficence: preserving the welfare of others through affirmative acts to promote well-being

and save lives

Fairness: applying consistent, equitable, and nondiscriminatory policies and practices

Proportionality: demanding policies necessary and proportional to the scope and severity of

the circumstances

Respect for persons: upholding individual autonomy, privacy, dignity, and bodily integrity

Solidarity: shared obligations and social cohesion

Stewardship: preserve the effectiveness and impact of these resources and services as best as

possible

Transparency: providing open access to information and decision-making processes

Utility: achieving the greatest good for the greatest number

Veracity: truth-telling

These ethical considerations were framed, in part, from those identified in the Guidelines for Ethical Allocation of Scarce Medical Resources and Services During Public Health Emergencies in Michigan by the Michigan Department of Community Health, 2012, page 2. Additionally, AHRQ's 2012 Evidence Report: Allocation of Scarce Resources During Mass Casualty Events was reviewed especially the public's concerns regarding strategies to allocate scarce resources. For a full list of references, see Appendix C.

# **Assumptions and Considerations**

- This process is not intended to be utilized for all resources to be allocated, but focused on scarce resources.
- The DOC has the authority to allocate the resource.
- Standard resource requesting procedures are already in place and will be followed. These procedures are in accordance with the Standardized Emergency Management System (SEMS) and the National Incident Management System (NIMS).
- The requestor is unable to obtain resources within a reasonable time frame from vendors, contractors, MOU/MOAs, corporate offices, and other non-traditional sources.
- Attempts at conservation, reutilization, adaption, and substitution have been performed maximally.
- The first request received does not automatically get the resource.
- Facility size is not a factor.
- Not all available scarce resources may be immediately allocated or distributed in anticipation of how the incident may develop.
- Allocation may be impacted by whether more of the resource or alternate resource becomes available, based on incident projection and needs.

## **Scarce Resource Allocation Assessment Process**

All of the five health-related departments have agreed to use this *Guide* and *Assessment Worksheets* when resources are scarce. Each department/DOC will determine the exact procedures and staff involved in the assessment and decision-making process.

In general, upon determination in a DOC that a resource is or will become scarce:

- 1. A DOC staff member will be assigned to complete the Assessment Worksheet.
- 2. A separate worksheet should be used for each request.
- 3. The Assessment Worksheets will be reviewed by DOC leadership who will then

determine how the resource will be allocated.

## **Assessment Worksheets**

The Assessment Worksheets identify potential impacts and benefits if the requestor/recipient is allocated the resource. Each impact/benefit consideration is given a point value, and the more items that are checked off, the higher the final point tally will be. When comparing requests, a higher final point tally will be a proxy to indicate higher impact and increased benefit.

There are three versions to reflect the focus of the department using the tool. The three *Assessment Worksheets* are:

- Health Services
- Mental Health
- Public Health

## **Worksheet Layout**

- Page 1 Front: Contains a series of boxes 1-17 that are to be completed so that an assessment can be made.
- Page 2 Back: Contains the instructions on how to complete the *Assessment Worksheet*. The box numbers on Page 1 correspond to the instruction box numbers.

# Allocation of Scarce Resources Assessment Worksheet

**Department of Health Services (DHS)** 

1. Incident Name:		2. Date:	3. Time:	
4. Requesting Entity: 5. Requestor Tracking #:		6a. Resource Description /b. RRMH Item #:		
7 7	/#			
	<ul> <li>7. The requestor is able to receive and support the implementation and use of this resource:</li> <li>Yes - Continue to #8</li> <li>No – STOP. Comment:</li> <li>N/A. Comment:</li> </ul>			
IMP	ACT / PREDICTABILITY OF BENEF	Т		Points/Max Pts
	equestor assessment status / invo		se:	
BLACK (40 pts) RED (30 pts) ORANGE (20 pts) YELLOW (10 pts) GREEN (0 pts)				/40
	R use the following scale: Heavily impacted (40 pts)	erately impacted (20 nts)	Minimally impacted (0 nts)	
	allocation of this resource to this			
9.	Will support the following:			
	□ Hospitals (10 pts)			/10
	Ambulatory Surgery Centers (	5 pts) 🛛 Community Hea	alth Centers (Clinics) (5 pts)	/10
	□ Correctional Health Services (	5 pts) 🗌 Dialysis Centers	s (5 pts)	/10
	EMS Providers (5 pts)	□ Home Health/H	lospice Care (5 pts)	/10
	Long Term Care (5 pts)	Other (5 pts)		/10
10.	10. Will have the following benefits (10 pts each):			
	□ Increase surge capability for: □ Pediatric (10 pts) □ Trauma/Burn (10 pts) /2			
	Sustain normal operations not related to the surge incident			
	Increase surgical/operating room capacity			/10
				/10
	□ Support AFN and/or special needs sector(s)			/10
	Enhance infection control cap	ability		/10
	Increase isolation capacity			/10
	Increase decontamination cap	pability		/10
	□ Support the main care provide	er in the impacted area		/10
				/10
11.	Priority of item requested:	nergent (10 pts) 🗆 Urgent (5	pts) 🗆 Sustainment (0 pts)	/10
13.	12. Total       13.			
14a.	<b>14a. County resources are required to transport this resource:</b> Yes (go to #14b) NO N/A			□ N/A
14b. County transport is available:   Yes   No				
15. Notes or comments:				
16. 0	Completed by:	17. Revi	ewed by:	

## Allocation of Scarce Resources Assessment Worksheet – Instructions Department of Health Services (DHS)

**Purpose:** The Assessment Worksheet is a tool to help in decision-making. The final decision for scarce resource allocation will be made by DOC leadership.

**Completed by:** DOC position identified in DOC procedures.

#### USE A SEPARATE WORKSHEET FOR EACH REQUEST.

Box #	Box Title	Instructions	
1	Incident Name	Enter the name assigned to the incident by the Incident Commander.	
2	Date	Enter the date using a mm/dd/yyyy format when the worksheet is being	
		completed.	
3	Time	Enter the time using a 24-hour clock (i.e., 7:00pm = 1900) when the	
		worksheet is being completed.	
4	Requesting Entity	Enter the name of the facility/agency/organization who is requesting	
		resources, or the facility/agency/organization that may potentially receive a	
		pushed resource.	
5	Requestor	• Enter the number submitted by the Requesting Entity on the Resource	
	Tracking #	Request Medical and Health (RRMH) Form, if submitted.	
		<ul> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>	
6a	Resource Description	Enter a one or two word description of the resource being requested, e.g.,	
		N95 respirators.	
6b	RRMH Item #	• Enter the line item number from the RRMH Form, if submitted.	
		<ul> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>	
7	The requestor is able	Enter the appropriate answer. Contacting the requestor may be required to	
	to receive and	complete this assessment.	
	support the		
	implementation and		
	use of this resource		
8	Requestor	Refer to ReddiNet status, or conduct a DOC assessment.	
	assessment status		
9	Will support the	Check all boxes that apply, then tally the points across and enter the total in	
- 10	following	the right column.	
10	Will have the	• Check all boxes that apply, then enter 10 points in the right column.	
	following benefits	Use the blank rows to add considerations for a specific incident.	
11	Priority of item	Check one box, and enter the corresponding points in the right column.	
	requested	Definition: Emergent is <12 hours; Urgent is >12 hours.	
12	Total Points	Add up all of the points in right column, and enter the total here.	
13	User Defined	This box may be used for any purpose as needed.	
14a	County resources are	Enter the appropriate answer.	
	required to transport		
4.41	this resource		
14b	County transport is	If the answer to #14a is Yes, answer this question.	
4 5	available		
15	Notes or comments	Enter any notes or comments about the request, resource, etc.	
16	Completed by	Enter the name of the person completing the worksheet.	
17	Reviewed by	Enter the name of the person reviewing the worksheet.	

# Allocation of Scarce Resources Assessment Worksheet

**Department of Mental Health (DMH)** 

1. Incident Name:			2. Date:		3. Time:
4. Requesting Entity: 5. Reque		5. Requestor Tracking #:	6. Resource Des	scription	/RRMH Item #:
7 T	he requestor is able to receive ar	d sunnort the implementa	tion and use of t	his resource	/#
	: This item is not applicable to DN				
IMP	ACT / PREDICTABILITY OF BENEFI	т			Points/Max Pts
8. Re	questor assessment status / invo	olvement in incident respon	ise:		(40
	leavily impacted (40 pts) 🗆 Mode	erately impacted (20 pts) $\Box$	Minimally impact	ed (0 pts)	/40
The	allocation of this resource to this	requestor:			
9.	Will support the following:				1
	DMH facility/program (5 pts)	PH Point of	Dispensing (POD	) (5 pts)	/10
	□ DMH or County staff (5 pts)	🗆 Family Assi	stance Center (FA	AC) (5 pts)	/10
	Disaster shelter (5 pts)	🗆 (Hospital) F	amily Info Ctr (FI	C) (5 pts)	/10
	□ Disaster location (5 pts)	Memorial s	ite (5 pts)		/10
	Childcare/educational institut	ions (5 pts)	ncy Disaster Ops	(5 pts)	/10
10.	Will have the following benefit:	s (10 pts each):			
	Maintain ongoing DMH servic	es			/10
	Increase coping and resiliency	for DMH or County staff			/10
	□ Increase crisis mental health services and follow up referrals				/10
	□ Increase community-based outreach meetings and disaster recovery education				/10
	□ Provide support for public info	ormation and messaging for	reassurance effo	orts	/10
	□ Reduce the surge of psycholog	gical casualties to health car	e facilities		/10
	□ Support AFN and/or special net the second	eeds sector(s)			/10
					/10
					/10
					/10
11.	Priority of item requested:	nergent (10 pts) 🗆 Urgent (5	pts) 🗆 Sustainm	ent (0 pts)	/10
				12. Total	
13.  APPROVED (DMH MGMT)  NOT APPROVED  PARTIALLY APPROVED Points					
14a. County resources are required to transport this resource:       Yes (go to #14b)       No       N/A         14b. County transport is available:       Yes       No					
15. Notes or comments:					
	Completed by:	17. Revi	ewed by:		

**Purpose:** The Assessment Worksheet is a tool to help in decision-making. The final decision for scarce resource allocation will be made by DOC leadership.

**Completed by:** DOC position identified in DOC procedures.

#### USE A SEPARATE WORKSHEET FOR EACH REQUEST.

Box #	Box Title	Instructions		
1	Incident Name	Enter the name assigned to the incident by the Incident Commander.		
2	Date	Enter the date using a mm/dd/yyyy format when the worksheet is being completed.		
3	Time	Enter the time using a 24-hour clock (i.e., 7:00pm = 1900) when the worksheet is being completed.		
4	Requesting Entity	Enter the name of the facility/agency/organization who is requesting resources, or the facility/agency/organization that may potentially receive a pushed resource.		
5	Requestor Tracking #	<ul> <li>Enter the number submitted by the Requesting Entity on the Resource Request Medical and Health (RRMH) Form, if submitted.</li> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>		
6a	Resource Description	Enter a one or two word description of the resource being requested, e.g., N95 respirators.		
6b	RRMH Item #	<ul> <li>Enter the line item number from the RRMH Form, if submitted.</li> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>		
7	The requestor is able to receive and support the implementation and use of this resource	Skip. This item is not applicable to DHM requests.		
8	Requestor assessment status	Enter the appropriate answer.		
9	Will support the following	Check all boxes that apply, then tally the points across and enter the total in the right column.		
10	Will have the following benefits	<ul> <li>Check all boxes that apply, then enter 10 points in the right column.</li> <li>Use the blank rows to add considerations for a specific incident.</li> </ul>		
11	Priority of item requested	Check one box, and enter the corresponding points in the right column. <i>Definition</i> : Emergent is <12 hours; Urgent is >12 hours.		
12	Total Points	Add up all of the points in right column, and enter the total here.		
13	Approval Status	Enter the appropriate answer		
14a	County resources are required to transport this resource	Enter the appropriate answer.		
14b	County transport is available	If the answer to #14a is Yes, answer this question.		
15	Notes or comments	Enter any notes or comments about the request, resource, etc.		
16	Completed by	Enter the name of the person completing the worksheet.		
17	Reviewed by	Enter the name of the person reviewing the worksheet.		

## Allocation of Scarce Resources Assessment Worksheet

## **Public Health**

1. Incident Name:		2. Date:	3. Time:		
4. Requesting Entity: 5. Requestor Tracking #:		6. Resource Description	/RRMH Item #: /#		
7. Th	7. The requestor is able to receive and support the implementation and use of this resource:				
	Yes - Continue to #8       No - STOP. Comment:       N/A. Comment:				
IMPACT / PREDICTABILITY OF BENEFIT				Points/Max Pts	
<ul> <li>8. Requestor assessment status / involvement in incident response:</li> <li>BLACK (40 pts) RED (30 pts) ORANGE (20 pts) YELLOW (10 pts) GREEN (0 pts)</li> <li>OR use the following scale:</li> <li>Heavily impacted (40 pts) Moderately impacted (20 pts) Minimally impacted (0 pts)</li> </ul>			/40		
	allocation of this resource to this	requestor:			
9.	Will support the following:				
	□ Public Health Clinics (PHC) (5 p	· · · · · · · · · · · · · · · · · · ·	pensing (POD) (5 pts)	/10	
	Schools (5 pts)	Airports/Por		/10	
	Disaster Shelters (5 pts)	EMS Provide		/10	
10.	□ Jails (5 pts)	Other (5 pts	)	/10	
10.				(10)	
	□ Increase outbreak reduction/p			/10	
	Enhance infection control cap	· · ·		/10	
	Increase epidemiological investigation capability			/10	
	Increase access to medical countermeasures			/10	
	□ Allow a facility to remain open, e.g., PHC, POD, etc.			/10	
	Support AFN and/or special net			/10	
	Enhance specimen collection a			/10	
	Enhance mass fatality manage			/10 /10	
	Enhance environmental hazard mitigation		/10		
			/10		
11.	Priority of item requested:	nergent (10 pts) 🗆 Urgent (5	5 pts) 🗆 Sustainment (0 pts)	/10	
	· · · · · · · · · · · · · · · ·		12. Total	,	
13. Points					
14a. County resources are required to transport this resource:Yes (go to #14b)NoN/A14b. County transport is available:YesNo					
15. Notes or comments:					
16. C	Completed by:	17. Revi	ewed by:		

## Public Health

**Purpose:** The Assessment Worksheet is a tool to help in decision-making. The final decision for scarce resource allocation will be made by DOC leadership.

**Completed by:** DOC position identified in DOC procedures.

#### USE A SEPARATE WORKSHEET FOR EACH REQUEST.

Box #	Box Title	Instructions
1	Incident Name	Enter the name assigned to the incident by the Incident Commander.
2	Date	Enter the date using a mm/dd/yyyy format when the worksheet is being completed.
3	Time	Enter the time using a 24-hour clock (i.e., 7:00pm = 1900) when the
5		worksheet is being completed.
4	Requesting Entity	Enter the name of the facility/agency/organization who is requesting resources, or the facility/agency/organization that may potentially receive a pushed resource.
5	Requestor	• Enter the number submitted by the Requesting Entity on the Resource
	Tracking #	Request Medical and Health (RRMH) Form, if submitted.
		<ul> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>
6a	Resource Description	Enter a one or two word description of the resource being requested, e.g., N95 respirators.
6b	RRMH Item #	• Enter the line item number from the RRMH Form, if submitted.
		<ul> <li>Indicate N/A if a RRMH form has not been submitted.</li> </ul>
7	The requestor is able to receive and support the implementation and use of this resource	Enter the appropriate answer. Contacting the requestor may be required to complete this assessment.
8	Requestor	Refer to ReddiNet status, or conduct a DOC assessment.
	assessment status	
9	Will support the following	Check all boxes that apply, then tally the points across and enter the total in the right column.
		<i>Note</i> : Schools refers to daycare, preschool, K-12, and colleges.
10	Will have the	• Check all boxes that apply, then enter 10 points in the right column.
	following benefits	<ul> <li>Use the blank rows to add considerations for a specific incident.</li> </ul>
11	Priority of item	Check one box, and enter the corresponding points in the right column.
	requested	<i>Definition</i> : Emergent is <12 hours; Urgent is >12 hours.
12	Total Points	Add up all of the points in right column, and enter the total here.
13	User Defined	This box may be used for any purpose as needed.
14a	County resources are required to transport this resource	Enter the appropriate answer.
14b	County transport is available	If the answer to #14a is Yes, answer this question.
15	Notes or comments	Enter any notes or comments about the request, resource, etc.
16	Completed by	Enter the name of the person completing the worksheet.
17	Reviewed by	Enter the name of the person reviewing the worksheet.

# **Appendix A: Legal Authorities and References**

## **Federal**

- 2012-2016 US DHHS ASPR Healthcare Preparedness Capability 3: Emergency Operations Coordination, Function 3: Support healthcare response efforts through coordination of resources: Identify available healthcare resources, Resource management implementation, Public health resource support to healthcare organizations, Managing and resupplying resource caches, and Inventory management system.
- 2017-2022 US DHHS ASPR Health Care Preparedness and Response Capability 2: Health Care and Medical Response Coordination, Objective 3: Coordinate Response Strategy, Resources, and Communication, Activity 1: Identify and Coordinate Resource Needs during an Emergency.
- CDC's Public Health Preparedness Capabilities: National Standards for State and Local Planning March 2011. CAPABILITY 3: Emergency Operations Coordination, Function 4: Manage and sustain the public health response, Task 2: Track and account for all public health resources during the public health response.
- National Incident Management System

## State

- California Code of Regulations, Title 19, Division 2, Chapter 1 Standardized Emergency Management System
- California Health and Safety Code §1797.153 Medical Health Operational Area Coordination (MHOAC)
- California Health and Safety Code §101025-101165 Powers and Duties of Local Health Officers and Local Health Departments
- California Public Health and Medical Emergency Operations Manual

## Local

• Los Angeles County Code Title 2 Chapter 2.68 Emergency Services

# **Appendix B: Glossary and Acronym List**

Assistant Secretary for Preparedness and Response (ASPR): ASPR was created to lead the nation in preventing, preparing for, and responding to the adverse health effects of public health emergencies and disasters. ASPR focuses on preparedness planning and response; building federal emergency medical operational capabilities; countermeasures research, advance development, and procurement; and grants to strengthen the capabilities of hospitals and health care systems in public health emergencies and medical disasters. The office provides federal support to augment state and local capabilities during an emergency or disaster.

**Centers for Disease Control and Prevention (CDC)**: CDC works 24/7 to protect America from health, safety and security threats, both foreign and in the U.S. Whether diseases start at home or abroad, are chronic or acute, curable or preventable, human error or deliberate attack, CDC fights disease and supports communities and citizens to do the same.

**Department Operations Center (DOC)**: The physical location at which the coordination of information and resources to support incident management (including on-scene operations) activities normally takes place. Under SEMS, DOCs are organized by the incident command system.

DHS: Los Angeles County Department of Health Services

**DHHS**: Department of Health and Human Services

**Disaster Resource Center (DRC):** One of a limited number of volunteer hospitals which, upon designation by the LA County EMS Agency, is responsible for developing plans, relationships and procedures to enhance hospital surge capacity for responding to a terrorist/disaster event in a geographical area. Each DRC is also responsible for maintaining a pharmaceutical cache and medical/surgical cache in a constant state of readiness.

**Disaster Staging Facility (DSF)**: An LA County warehouse where resources are kept ready for deployment. Also the location where resources are received and prepared for deployment.

DMH: Los Angeles County Department of Mental Health

DPH: Los Angeles County Department of Public Health

**Hospital Preparedness Program (HPP)**: As the only source of federal funding that supports regional health care system preparedness, HPP promotes a sustained national focus to improve patient outcomes, minimize the need for supplemental state and federal resources during emergencies, and enable rapid recovery.

**Incident:** An occurrence, natural or manmade, that requires a response to protect life or property. Incidents can include major disasters, emergencies, terrorist attacks, terrorist threats, civil unrest, wildland and urban fires, floods, hazardous materials spills, aircraft accidents, earthquakes, tornadoes, tropical storms, tsunamis, war-related disasters, public health and medical emergencies, and other occurrences requiring an emergency response.

**Medical Health Operational Area Coordinator (MHOAC):** Responsible for ensuring the development of a medical and health disaster plan for the operational area in cooperation with the county health officer, local EMS agency, county office of emergency services, local public health department, local office of environmental health, local department of mental health, and local fire department, the Regional Disaster and Medical Health Coordinator, and the regional office of the CA Office of Emergency Services.

**National Incident Management System (NIMS):** A set of principles that provides a systematic, proactive approach guiding government agencies at all levels, nongovernmental organizations, and the private sector to work seamlessly to prevent, protect against, respond to, recover from, and mitigate the effects of incidents, regardless of cause, size, location, or complexity, in order to reduce the loss of life or property and harm to the environment.

**Operational Area (OA):** Under SEMS, the operational area means an intermediate level of the state's emergency management organization which encompasses the county and all political subdivisions located within the county including special districts. The operational area manages and / or coordinates information, resources, and priorities among local governments within the operational area, and serves as the coordination and communication link between the local government level and regional level.

**Resources:** The resources that will be managed in this Guide are medical, mental health and public health resources, and include supplies, personnel, equipment, and services. These resources may include DSF/local and other pre-deployed caches, DRC caches, Federally-funded assets, SNS, State resources, and other resources arriving based on the incident.

Scarce Resource: Any resource that is insufficient to meet demand.

**Standardized Emergency Management System (SEMS):** SEMS unifies all elements of California's emergency management community into a single integrated system and standardizes key elements. SEMS incorporates the Incident Command System, California Disaster and Civil Defense Master Mutual Aid Agreement, the OA concept, and multiagency or inter-agency coordination. Local government entities must use SEMS to be eligible for any reimbursement of response-related costs under the state's disaster assistance programs.

**Strategic National Stockpile (SNS):** The nation's largest supply of potentially life-saving pharmaceuticals and medical supplies for use in a public health emergency severe enough to cause local supplies to run out. The stockpile ensures the right medicines and supplies are available when and where needed to save lives. Managed by the CDC.

# **Appendix C: Resources and References**

Agency for Healthcare Research and Quality. Evidence Report: Allocation of Scarce Resources During Mass Casualty Events. Publication No. 12-E006-EF. <u>https://www.ncbi.nlm.nih.gov/books/NBK98854/</u>. Published June 2012.

California Mutual Aid Region 2 Medical/Health Multi-Agency Coordination Group Handbook. Interim, December 31, 2015.

California Department of Public Health. Standards and Guidelines for Healthcare Surge During Emergencies. <u>http://www.bepreparedcalifornia.ca.gov/CDPHPrograms/PublicHealthPrograms/</u> EmergencyPreparednessOffice/EPOProgramsandServices/Surge/SurgeStandardsandGuidelines/ Pages/SurgeStandardsandGuidelines.aspx. Published 2007.

California Department of Public Health and California Emergency Medical Services Authority. California Public Health and Medical Emergency Operations Manual. Published July 2011. <u>http://www.bepreparedcalifornia.ca.gov/Documents/FinalEOM712011.pdf</u>.

Centers for Disease Control and Prevention. Public Health Preparedness Capabilities: National Standards for State and Local Planning. <u>https://www.cdc.gov/phpr/readiness/capabilities.htm</u> Published March 2011.

Clark County Public Health Ethics Committee. Framework for Ethical Analysis. Updated: June 21, 2012.

County of Los Angeles MHOAC Program Manual, Draft 2017.

DC Emergency Healthcare Coalition. Modified Delivery of Critical Care Services in Scarce Resource Situations (Overview). Published June 2013.

Institute of Medicine. Crisis Standards of Care: A Systems Framework for Catastrophic Disaster Response. <u>http://www.nationalacademies.org/hmd/Reports/2012/Crisis-Standards-of-Care-A-Systems-Framework-for-Catastrophic-Disaster-Response.aspx</u>. Published May 21, 2012.

Los Angeles County Department of Public Health Ethics Committee Charter, Draft 2017.

Los Angeles County Department of Public Health. Quality Improvement Brief: Priority Setting in Public Health. <u>https://admin.publichealth.lacounty.gov/qi/docs/QIBrief-PrioritySettingin</u> <u>PublicHealth.pdf</u>. Published September 2010.

Los Angeles County Emergency Medical Services Agency. Resource Request Medical and Health Form: FIELD/HCF to Op Area. <u>http://dhs.lacounty.gov/wps/portal/dhs/ems/</u>. Published August 2014.

Michigan Department of Community Health. Guidelines for Ethical Allocation of Scarce Medical Resources and Services During Public Health Emergencies in Michigan, Version 2.0. Published November 2012.

Minnesota Department of Health. For the Good of Us All: Ethically Rationing Health Resources in Minnesota in a Severe Influenza Pandemic. <u>http://www.health.state.mn.us/divs/idepc/ethics/ethics.pdf</u>. Published 2010.

Minnesota Department of Health. Patient Care Strategies for Scarce Resource Situations. <u>http://www.health.state.mn.us/oep/healthcare/crisis/standards.pdf</u>. Published December 2013.

Tennessee Altered Standards of Care Workgroup. Guide for the Ethical Allocation of Scarce Resources during a Community-Wide Public Health Emergency as Declared by the Governor of Tennessee, Version 1.6. <u>https://www.tn.gov/assets/entities/health/attachments/</u> <u>Guide for the Ethical Allocation of Scarce Resources.pdf</u>. Published July 2016.

Timbie JW, Ringel JS, Fox DS, et al. Systematic review of strategies to manage and allocate scarce resources during mass casualty events. Ann Emerg Med. 2013 Jun;61(6):677-689.e101. doi: 10.1016/j.annemergmed.2013.02.005. Epub 2013 Mar 20. <u>https://www.ncbi.nlm.nih.gov/pubmed/23522610</u>

US Department of Health and Human Services (HHS) Office of the Assistant Secretary for Preparedness and Response (ASPR). 2012-2016 Healthcare Preparedness Capabilities. <u>https://www.phe.gov/preparedness/planning/hpp/reports/documents/capabilities.pdf</u>. Published January 2012.

US Department of Health and Human Services (HHS) Office of the Assistant Secretary for Preparedness and Response (ASPR). 2017-2022 Health Care Preparedness and Response Capabilities. <u>https://www.phe.gov/Preparedness/planning/hpp/reports/Documents/2017-2022-healthcare-pr-capablities.pdf</u>. Published November 2016.

Los Angeles County Emergency Medical Services Agency <u>http://dhs.lacounty.gov/wps/portal/dhs/ems</u>

This guide was made possible by funds through: US DHHS ASPR Hospital Preparedness Program Federal Award Identification Number (FAIN) U90TP000516









JADEN