



**Los Angeles County
Probation Oversight
Commission**

**Juvenile Facilities
PRE-INSPECTIONS
REPORT: 2022**

BACKGROUND

An entire inspection cycle was completed by the Probation Oversight Commission (POC) in 2021. A formal [Facility Inspections](#) report was submitted to the Board of State and Community Corrections (BSCC) by the Commission at the end of 2021. The findings of this report were presented and made public at the end of 2021, during various public-facing meetings.

Findings in the POC's report garnered attention from various community stakeholders, advocates, and the general public. In addition, the Board of Supervisors (BOS) also referenced the report and its findings during discussions about health, safety, and welfare for youth at LA County juvenile facilities. As such, specific requests by the BOS to the Chief Probation Officer were made to ameliorate conditions referenced in the report. Moreover, it was recommended by the BOS that the POC communicate findings to the Probation Department with increased frequency, following each inspection in addition to the delivery of the annual report and that the Probation Department respond to the inspection reports in writing. Thus, to fully engage the Probation Department and key stakeholders, this report focuses on two pre-inspections conducted by the Probation Oversight Commission in April 2022 whilst offering findings and eliciting answers to the questions posed by the Commission following the inspections.

2022 INSPECTION CYCLE: PRE-INSPECTIONS

As per the authority to inspect under Title 15 of the California Code of Regulations and as part of standard operating procedure, the POC will complete an inspection cycle this year of the eight (8) operating juvenile facilities in Los Angeles County. This inspection cycle is proposed to commence in June 2022. However, due to extenuating factors related to the temporary closure of **Central Juvenile Hall (CJH)** and subsequent merging of the two (2) juvenile halls in March and the plan to move the former "Department of Juvenile Justice" (DJJ) population (hereafter "secure track youth") to a permanent secure facility, two (2) pre-inspections were planned at **Central Juvenile Hall (CJH)** and at **Campus Kilpatrick (Kilpatrick)** before the formal inspection process begins.

The purpose of the CJH pre-inspection was to (1) have a first-hand view of the current construction underway there; (2) follow-up on concerning issues from the 2021 POC inspection; and (3) assess the facility's readiness for the CJH youth's return. The pre-inspection aims were achieved through direct observation at the facility; review of work plan records provided by the Probation Department's Maintenance Services Bureau (MSB) and Probation leadership, and via communication with on-site Probation and Internal Services Department (ISD) staff members.

The POC planned its pre-inspection of Kilpatrick for the end of April to coincide with plans publicized by the Probation Department to move the secure track population from Barry J. Nidorf Juvenile Hall (BJNJH) to Kilpatrick, which was identified by the BOS as one of two permanent secure facilities. The key aim of the POC's pre-inspection at Kilpatrick was to assess the facility's readiness to receive the youth from BJNJH and assess the security and safety measures in place as well as the physical space and programming available to the youth.

CENTRAL JUVENILE HALL

During the weekend of March 12th, the Central Juvenile Hall (youth) population was moved to Barry J. Nidorf Juvenile Hall (BJNJH). Repairs and renovations at the CJH facility were said to have prompted the relocation. As such, per Probation Department leadership, the youth are expected to remain at BJNJH 90 days or less, pending the completion of the work needed at CJH.

In April 2022, two POC commissioners and three POC staff members visited CJH to conduct a pre-inspection of the facility. There were no youth residing at the facility. The only areas holding youth were the medical units, intake, and court appearances areas. Probation informed the POC that youth stay in these temporary detention areas for no longer than six (6) hour per day at which point they are returned to BJNJH or released. Representatives from ISD, Probation Maintenance Service Bureau (MSB) Management, and Probation accompanied the POC during the walk through. It is noted that prior to the pre-inspection, a building inspection work plan dated April 13, 2022 indicating work completed and outstanding repairs was shared with the POC team. In sum, the plan indicated that **58** repairs or tasks were completed between 3/30/22 to 4/13/22 and **230** repairs or tasks remained outstanding at the time of this inspection.

Findings:

- Some major work like HVAC, Furnace replacement/repair, and roofing was not indicated on the workplan. However, staff noted that roofing and HVAC is underway on a couple of buildings and other projects will commence later. Specifically, at least three (3) buildings, housing units for boys, were identified as needing these major repairs which staff expect to take at least six (6) months to complete.

Question: What is the plan for these major projects including goals for starting and completing the work?

- Guides who accompanied the Commissioners on the inspection noted that COVID created issues and further delayed work at the facility, particularly affecting work schedules over the past year, due to the availability of ISD crews, supply chain delays, and other issues.

Question: Are there any further delays foreseen or expected?

- Significant concrete replacement work is underway, currently in two areas that serve as main thoroughfare from the east side of the facility to the west side and vice-versa and to outside care or appointments. Important to note is that the medical modular building is located on the west-side of the facility and access to court or outside medical care (LAC-USC) requires access to be gained through these two areas. Additionally, another walkway area that is being planned for concrete replacement is in front of the boy's school.

Question(s): What is the timeframe for full completion of the concrete replacement project? If not complete by the time youth begin to return, what is the plan to move youth around the facility?

- Intake/Receiving and Quarantine Units: The regular unit that processes youth at intake needs significant improvement. Work is currently underway to the dayroom ceiling and floor (e.g., exposed ceiling/insulation material; broken concrete; and drywall work, due to previous moisture damage on walls (bulging paint/drywall). Commissioners were informed that Unit W is currently being used as intake and quarantine (Unit W is located approx. 400 yards from this building). It was also noted that there was significant damage to the Unit W roof – the Commissioners learned that there is no active work order for the roof repair on Unit W.

Question(s): What is the interim plan for boy's intake/receiving? When are these areas expected to be completed?

- During the inspection, a Probation skeleton crew was noted to be working on-site. Per observation, it appeared that fewer than 20 staff were assigned at CJH (not counting ISD, MSB work crews and kitchen staff). Most staff were noted to be assigned in the IDC area and court holding area.

Question(s): What is the average number of youth (for intake) currently? How many youth get transported to and from CJH (on average)? With regards to the control center (admitting area, near IDC), are there plans to upgrade old equipment and renovate that area?

- The entire Girls' CARE unit is under much needed renovations; ISD and Probation indicated that youth are not expected to return to this unit and that another unit may be used as an alternative to house girls previously assigned to CARE. The proposed unit (XY) is said to be further along regarding readiness and is equipped with wet rooms and cleaner recreational space immediately outside the unit.

Question(s): When would the alternate unit be available to girls to move in? What is the projected status of the completion of Girls' CARE?

- Units A/B and C/D (on the east side of the facility): The work to these housing units which has typically housed girls/young women, is underway (painting walls, cracks on floor being filled, etc.).

Question: Completion and readiness of these buildings – timeline?

- The kitchen appeared in good repair with commissioners noting improvements since the last inspection including plumbing issues resolved and proper drainage with exception of leaky hot water bowls. The Commissioners were informed that the kitchen is currently serving approximately 20 meals/day.

Question: When will remaining scheduled repairs be completed in the kitchen?

- Repair work is underway at the boy's school (west side), in various classrooms. The Commissioners were informed that the steam pressure valve project (leading up to the school) is currently underway between Probation and USC). Note: This area is currently roped off with yellow "caution" tape. There are uneven sidewalks leading up to the school which need repair, but the projected start of this concrete replacement work is unknown.

Question(s): Is the steam pressure valve project expected to affect construction or repair completions at the school or on any other areas of the facility? What is the timeline for concrete replacement?

- Commissioners were informed that the area in front of the boy's school is earmarked for building chain-link fences described as "pen-like" barriers to prevent youth from different units from recreating together.

Question: Is this project continuing to be considered and/or planned?

CAMPUS KILPATRICK

The pre-inspection of Kilpatrick occurred at the end of April 2022, to coincide with plans made by the Probation Department to move the former Department of Juvenile Justice (DJJ) ("secure track") population from Barry J. Nidorf Juvenile Hall (BJNJH) to a permanent secure facility. After months of deliberation among Probation, the BOS, and county and community stakeholders, Campus Kilpatrick was identified as one of two permanent secure facilities for these boys and young men. As such, the key aim of the POC's pre-inspection at Kilpatrick was to assess the facility's readiness to receive the youth from BJNJH; particularly assessing security and safety measures in place as well as having physical space and programming available to the youth.

Three Commissioners along with three staff members from the POC visited Kilpatrick to conduct a pre-inspection of the facility. The facility's director and a Supervising Deputy Probation Officer (SDPO) accompanied the group during the inspection and availed themselves to answer questions from the Commissioners as they came up.

Findings:

- **Safety and Security Measures:** As part of the pre-inspection, the Commissioners performed a walk through of the facility, including alongside the camp's perimeter. All housing areas, administrative and school buildings appeared secure and required key or scan access for entry. Commissioners visited one cottage (Maple) identified as a potential cottage to house the incoming youth. The perimeter fencing immediately outside the cottage did not have the new "roller bar" installed on the top of the fence. This roller bar has been identified as adding a premier layer of security to Kilpatrick. It was explained to the Commissioners that the materials for the roller bars are on back-order, thereby delayed in arriving to Kilpatrick. A precise timeline for their arrival was not given. Since the inspection, the POC has learned that a different cottage, Oak, will be used for the first group of secure track youth and that roller bars are installed on the fencing outside that cottage. Commissioners inspected Oak last year but did not visit that cottage during the April 2022 pre-inspection.

Question(s): What impact does the roller bar back-order have? Are there any other safety or security measures planned for Kilpatrick?

- Physical Space and Programs/Services: Kilpatrick leadership shared the plan to house the incoming youth with the Commissioners: One dedicated cottage would be used for the first group, with both sides available to accommodate youth as they phase-in to Kilpatrick and to provide space for sleeping, education, and programming. As the incoming youth would have their own sleeping quarters, they too would recreate and participate in programming together as well as visit the dining hall with their group for meals. Since this first cohort arriving to Kilpatrick are all high school graduates, they would not attend the LACOE school on-site. Rather, college, vocational, or employment training would need to be identified and provided for this population.

Question(s): What will happen to the youth currently at Kilpatrick serving their camp disposition? What is the housing and school plan for the second/next incoming cohort of boys/young men? What colleges and/or CBO's have been engaged to work with the youth in an educational/vocational or mentorship capacity?

- Other Observations / Staff Perspectives: First, regarding parking lot safety and security, staff felt the security of Kilpatrick would be improved by enhancing parking lot security. The staff culture and leadership seemed positive, and it would be beneficial to probation to maintain that team dynamic. It would be ideal to see the director of Kilpatrick directly involved in conceptualizing youth programming and staff training for secure track under an LA model given her expertise. Related, the DPO's currently at Kilpatrick maintained that they would be willing to work with secure track youth, but the department would need to appropriately train them and increase compensation.

Question(s): Are there any plans to enhance security in the parking lot? Would staff perspectives be directly sought out to inform the transition to Kilpatrick?

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COUNTY OF LOS ANGELES PROBATION DEPARTMENT


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ADOLFO GONZALES
Chief Probation Officer

May 25, 2022

TO: Supervisor Holly J. Mitchell, Chair
Supervisor Hilda L. Solis
Supervisor Sheila Kuehl
Supervisor Janice Hahn
Supervisor Kathryn Barger

FROM: Adolfo Gonzales 
Chief Probation Officer

SUBJECT: **PROBATION OVERSIGHT COMMISSION – PRE-INSPECTIONS REPORT 2022**

Probation was provided with Los Angeles County Probation Oversight Commission's 2022 Juvenile Facilities Pre-Inspections Report on Wednesday, May 18, 2022. The Probation Oversight Commission's inspection cycle is proposed to commence in June 2022. However, due to extenuating factors related to the temporary closure of Central Juvenile Hall (CJH) and subsequent merging of the two (2) juvenile halls in March and the plan to move SYTF youth to Campus Kilpatrick (CVK) two (2) pre-inspections were planned at CJH and at CVK before the formal inspection process begins. What follows are Probation's responses to the questions provided in that report.

Central Juvenile Hall:

1. Some major work like HVAC, Furnace replacement/repair, and roofing was not indicated on the workplan. However, staff noted that roofing and HVAC is underway on a couple of buildings and other projects will commence later. Specifically, at least three (3) buildings, housing units for boys, were identified as needing these major repairs which staff expect to take at least six (6) months to complete. **Question: What is the plan for these major projects including goals for starting and completing the work?**

Most of these projects have already begun and we are working with the Internal Services Department (ISD) to ensure progress is monitored for completion. These are considered capital projects and require coordination with the Department of Public Works (DPW), ISD, and the Chief Executive Office (CEO).

2. Guides who accompanied the Commissioners on the inspection noted that COVID created issues and further delayed work at the facility, particularly affecting work schedules over the

Rebuild Lives and Provide for Healthier and Safer Communities

past year, due to the availability of ISD crews, supply chain delays, and other issues.

Question: Are there any further delays foreseen or expected?

The County is experiencing supply chain delays. Probation is reliant on ISD work crews and employees with specialized skills to complete some of the work at our facilities. Probation and ISD are meeting on a regular basis to discuss priorities.

3. Significant concrete replacement work is underway, currently in two areas that serve as main thoroughfare from the east side of the facility to the west side and vice-versa and to outside care or appointments. **Question(s): What is the timeframe for full completion of the concrete replacement project? If not complete by the time youth begin to return, what is the plan to move youth around the facility?**

Concrete work surrounding Medical modular building is completed. Concrete repair leading up to Boys school is pending and will need to be scheduled and organized after all youth return to the facility. The concrete repair near PQ/RS leading to the Boy's School is in progress.

Probation is finalizing construction of a Game Room and Barber Shop for our youth. Due to electrical requirements for this project, the concrete repair for this area is being coordinated by ISD. Concrete is expected to be poured in the coming weeks. Youth will not access this area upon return, but as a safety measure, this area will be fenced off for security.

4. Intake/Receiving and Quarantine Units: The regular unit that processes youth at intake needs significant improvement. Work is currently underway to the dayroom ceiling and floor (e.g., exposed ceiling/insulation material; broken concrete; and drywall work, due to previous moisture damage on walls (bulging paint/drywall). Commissioners were informed that Unit W is currently being used as intake and quarantine (Unit W is located approx. 400 yards from this building). It was also noted that there was significant damage to the Unit W roof – the Commissioners learned that there is no active work order for the roof repair on Unit W. **Question(s): What is the interim plan for boy's intake/receiving? When are these areas expected to be completed?**

Currently there are no significant repairs planned for the intake and receiving units. Management Services Bureau will have the roof inspected by ISD to determine if the roof will need replacement.

The Medical Unit (MOU) has 8 Beds and will serve as the temporary intake/receiving. Unit W (1&2) is no longer being used as Intake/Receiving and Quarantine. If any youth have COVID they will remain the MOU. Unit W2 will be the temporary location for the Hope Center if it is needed. The additional repairs to Unit W are estimated to be completed before June 1st.

5. During the inspection, a Probation skeleton crew was noted to be working on-site. Per observation, it appeared that fewer than 20 staff were assigned at CJH (not counting ISD,

MSB work crews and kitchen staff). Most staff were noted to be assigned in the IDC area and court holding area. **Question(s): What is the average number of youth (for intake) currently? How many youth get transported to and from CJH (on average)? With regards to the control center (admitting area, near IDC), are there plans to upgrade old equipment and renovate that area?**

Central Juvenile Hall currently averages just over 3 intakes a day and approximately 100 per month. This average reflects the intake numbers since the closure of CJH (March 13th- May 17th).

Since the CJH closure there have been 226 intakes - 199 males 27 females. This number is low because it does not include Probation Department's intake which was rerouted to BJNJH. During the closure of CJH, approximately 22 youths traveled to and from CJH on a daily basis.

6. The entire Girls' CARE unit is under much needed renovations; ISD and Probation indicated that youth are not expected to return to this unit and that another unit may be used as an alternative to house girls previously assigned to CARE. The proposed unit (XY) is said to be further along regarding readiness and is equipped with wet rooms and cleaner recreational space immediately outside the unit. **Question(s): When would the alternate unit be available to girls to move in? What is the projected status of the completion of Girls' CARE?**

Unit XY is ready to receive youth. The ISD plans were recently received for improvements in the Girls' CARE unit. Project scope and timeline are currently under review.

7. Units A/B and C/D (on the east side of the facility): The work to these housing units which has typically housed girls/young women, is underway (painting walls, cracks on floor being filled, etc.). **Question: Completion and readiness of these buildings – timeline?**

The work in units A/B and C/D work is complete, and these units are now occupied. This work included painting, repairing cracks in the floor, cleaning of walls and windows. All units deep-cleaned for the arrival of the youth back to CJH.

8. The kitchen appeared in good repair with commissioners noting improvements since the last inspection including plumbing issues resolved and proper drainage with exception of leaky hot water bowls. The Commissioners were informed that the kitchen is currently serving approximately 20 meals/day. **Question: When will remaining scheduled repairs be completed in the kitchen?**

Probation is working closely with ISD to address the remaining repairs. We hope that these repairs will be completed in the coming weeks.

9. Repair work is underway at the boy's school (west side), in various classrooms. The Commissioners were informed that the steam pressure valve project (leading up to the school) is currently underway between Probation and USC). Note: This area is currently

roped off with yellow "caution" tape. There are uneven sidewalks leading up to the school which need repair, but the projected start of this concrete replacement work is unknown.

Question(s): Is the steam pressure valve project expected to affect construction or repair completions at the school or on any other areas of the facility? What is the timeline for concrete replacement?

The steam project with USC has not begun. We do not anticipate that this work will have a negative impact on the movement of youth to school. Concrete repair is being scheduled with ISD.

10. Commissioners were informed that the area in front of the boy's school is earmarked for building chain-link fences described as "pen-like" barriers to prevent youth from different units from recreating together.

Probation is not moving forward with this project.

Campus Kilpatrick:

1. Safety and Security Measures: As part of the pre-inspection, the Commissioners performed a walkthrough of the facility, including alongside the camp's perimeter. All housing areas, administrative and school buildings appeared secure and required key or scan access for entry. Commissioners visited one cottage (Maple) identified as a potential cottage to house the incoming youth. The perimeter fencing immediately outside the cottage did not have the new "roller bar" installed on the top of the fence. This roller bar has been identified as adding a premier layer of security to Kilpatrick. It was explained to the Commissioners that the materials for the roller bars are on back-order, thereby delayed in arriving to Kilpatrick. A precise timeline for their arrival was not given. Since the inspection, the POC has learned that a different cottage, Oak, will be used for the first group of secure track youth and that roller bars are installed on the fencing outside that cottage. Commissioners inspected Oak last year but did not visit that cottage during the April 2022 pre-inspection. **Question(s): What impact does the roller bar back-order have? Are there any other safety or security measures planned for Kilpatrick?**

The back order of roller bars may delay moving into some of the cottages at Kilpatrick. Roller bars and other anti-climbing measures will be completed by ISD once the materials are available. Probation is prioritizing appropriate staffing and programming for these young people, which we believe contribute to enhanced safety and security.

2. Physical Space and Programs/Services: Kilpatrick leadership shared the plan to house the incoming youth with the Commissioners: One dedicated cottage would be used for the first group, with both sides available to accommodate youth as they phase-in to Kilpatrick and to provide space for sleeping, education, and programming. As the incoming youth would have their own sleeping quarters, they too would recreate and participate in programming together as well as visit the dining hall with their group for meals. Since this first cohort arriving to Kilpatrick are all high school graduates, they would not attend the LACOE school on-site. Rather, college, vocational, or employment training would need to be identified and provided

for this population. **Question(s):** What will happen to the youth currently at Kilpatrick serving their camp disposition? What is the housing and school plan for the second/next incoming cohort of boys/young men? What colleges and/or CBO's have been engaged to work with the youth in an educational/vocational or mentorship capacity?

The current plan would not call to disrupt the Kilpatrick youth's program and they will remain on-site. Kilpatrick's intake was stopped as of March 18, 2022, in an effort to reduce the population foreseeing the transition and need of capacity for the SYTF population.

The second cohort will transition into the Oak Cottage where the first cohort will be living and integrate with the first cohort. The school plan is responsive to the needs and interest of the young men. The majority are over the age of 18 therefore are not required to attend our traditional LACOE educational services. Career Technical Education (CTE) courses will be offered though Mission College and LACOE.

There are an array of CBOs currently serving the SYTF population. Below are the current providers who have committed to continue and expand services at Campus Kilpatrick as the young people transition.

- *ARC (Anti-Recidivism Coalition (ARC)) - Family Therapy*
- *Probation (Individual Dialectical Behavior Therapy (DBT) Counseling) - Individual meetings with DPOII/T&C to work on Interactive Journaling*
- *Arts and Culture Department (Inside Out Writers)- This program focuses on language, rhyming and emotional balance through writing to enhance the youth's reading experience and literacy.*
- *Arts and Culture Department - (HomeBoy Arts Academy) - Arts programming and mentoring*
- *LACOE (Let it out) - Self-expression through music*
- *County Delinquency Prevention Program (Healing Dialogue & Action (HDA)) – Mentoring: HDA brings together people wounded by violence and broken criminal justice systems to change the criminal justice system, so it is one that respects and offers an opportunity for transformation for victims, offenders, and families.*
- *Probation Education Services College Courses (Mission College, East Los Angeles College and UCLA) - A 12-week course on college enrollment. The course teaches the youth how to apply to college, register for classes, and read a syllabus and course catalog.*
- *Catholic and Protestant Services (Religious Services) - Weekly Protestant and Catholic services*
- *AYC (Asian Youth Center) - Curriculum-based discussions regarding Decision Making, Choices and Consequences, Anger Management, Substance Abuse Prevention, and*

Recognizing Thinking Errors as Minimizing, Self-Centeredness, and False Blaming which will help in decrease criminal and delinquency behavior.

3. Other Observations / Staff Perspectives: First, regarding parking lot safety and security, staff felt the security of Kilpatrick would be improved by enhancing parking lot security. The staff culture and leadership seemed positive, and it would be beneficial to probation to maintain that team dynamic. It would be ideal to see the director of Kilpatrick directly involved in conceptualizing youth programming and staff training for secure track under an LA model given her expertise. Related, the DPO's currently at Kilpatrick maintained that they would be willing to work with secure track youth, but the department would need to appropriately train them and increase compensation. **Question(s): Are there any plans to enhance security in the parking lot? Would staff perspectives be directly sought out to inform the transition to Kilpatrick?**

Probation is working with DPW to build a security gate and the entrance of the parking lot. This will provide a needed security enhancement to the facility. Staff will also enhance perimeter searches and surveillance as part of their regular duties.

The Director and staff at Kilpatrick continue to be engaged in the planning to expand the LA Model to all facilities and populations in our detention facilities. Staff currently assigned to Kilpatrick have received additional training on the LA Model and are providing valuable operational insights to the SYTF planning team. Probation is committed to fully implementing the LA Model at Kilpatrick and across all juvenile facilities.

- c: Fesia Davenport, Chief Executive Officer
Celia Zavala, Executive Officer, Board of Supervisors
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