

MOTION BY SUPERVISORS SHEILA KUEHL AND
HILDA L. SOLIS

August 10, 2021

**Transforming the Measure J Reimagine Advisory Committee into the Care First
and Community Investment Advisory Committee**

The Los Angeles County Board of Supervisors (Board) remains committed to its decision to re-imagine Los Angeles as a “Care First, Jails Last” county that invests in our most vulnerable residents and communities so as to provide care, services and opportunities—not jail—to those who have historically been trapped in a broken justice system based on longstanding racial and economic disparities. Beginning in 2015, building upon a growing community consensus and responding to significant changes in public opinion shaped by organizing in affected communities, the Board worked to prioritize the County’s vulnerable residents and communities by creating the Office of Diversion and Reentry; the Alternatives to Incarceration Office (ATI); and the Anti-Racism, Diversity, and Inclusion Initiative (ARDI).

The Board’s efforts in meeting these challenges required an even greater commitment, because the vast majority of federal, state and local funding streams available to support this vision are restricted or come with inflexible spending, matching, or legal requirements. In August 2020, the Board turned its attention to the County’s

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locally generated revenue as a funding source to fulfill its commitment to support its most vulnerable residents and communities. The County's locally generated revenue is partly restricted, partly unrestricted. Focusing on the unrestricted portion of its locally generated revenue, the Board adopted an ordinance on August 4, 2020 to place a measure on the November 2020 ballot that would give County residents an opportunity to either support or reject the Board's intent to allocate no less than 10 percent of the County's locally generated unrestricted revenues to address the disproportionate impact of racial injustice by investing directly in communities and alternatives to incarceration. On November 3, 2020, County residents voted overwhelmingly to support the priorities and funding outlined in the ballot measure.

On November 10, 2020, the Board adopted Supervisors Kuehl and Solis' motion entitled "Establishing an Inclusive and Transparent Measure J Revenue Allocation Process" (Measure J Motion). The Board directed the CEO, in coordination with the Directors of the Alternatives to Incarceration Office (ATI) and the Anti-Racism, Diversity, and Inclusion Initiatives (ARDI), to establish a 17-member "Re-Imagine LA Advisory Committee" (Reimagine Committee) to ensure an inclusive, transparent, and community-driven plan for developing recommendations to the Board for allocation of the locally generated revenues identified as unrestricted by the CEO.

Within three weeks of the Board passing the Measure J Motion, the Reimagine Committee began meeting—first monthly, then weekly—to accomplish the Board's directives. Consistent with the Board's directives, an experienced consultant was retained to facilitate the planning process and subcommittees were formed to develop spending priorities and strategies in five areas: (1) economic opportunity; (2) diversion, behavioral health, and health; (3) education access and youth development; (4) housing; and (5) reentry.

After much dedicated work by community, County personnel, and members of the Reimagine Committee, the Reimagine Committee's FY 2021-2022 spending priorities were finalized on June 3, 2021. The CEO worked to transform the spending priorities into recommendations for the Board's consideration on how to allocate the CEO-identified unrestricted funds. The Board is committed to embedding the principles endorsed by County residents into the County's fiscal and budgeting policies as another step in the Board's commitment to the "Care First, Jails Last" vision. The County's fiscal and budgeting policies serve as a roadmap for the CEO in developing funding recommendations in every budget cycle. Embedding the "Care First, Jails Last" vision into these policies will cement direct community investment and alternatives to incarceration as priorities for future budgeting cycles.

The directives of the Measure J Motion that speak to the process for developing funding priorities and recommendations have been fulfilled for FY 2021-22. As the County, community, and other stakeholders turn their focus to implementing FY 2021-22 spending, it is important for the Board to expand and reconstitute the process by which it will conduct community outreach and continue to seek input from an inclusive and diverse set of stakeholders, including relevant County departments, community members, and impacted persons. Incorporating lessons learned from the FY 2021-22 process, the Board must take immediate steps to ensure that the process for developing FY 2022-23 funding priorities and recommendations for the designated locally generated unrestricted funds is effective and reflects its commitment to addressing the disproportionate impact of racial injustice by investing directly in communities and alternatives to incarceration.

WE, THEREFORE, MOVE that the Board of Supervisors thank the Measure J Reimagine Advisory Committee, the County departments, and all the individuals who

participated in the FY 2021-22 spending priorities and recommendations process and take the following actions to advance the “Care First, Jails Last” momentum:

1. Direct the CEO to report back in 30 days with a proposal to retain professional facilitators or consultants with expertise in racial equity, a deep knowledge and understanding of serving Brown, Black, Indigenous, and low-income communities, and experience in leading robust community engagement processes, to advise a newly established 24-member Los Angeles County Care First & Community Investment Advisory Committee (CFCI Advisory Committee) comprised of 23 voting members and 1 non-voting member. The CFCI Advisory Committee shall replace the Measure J Reimagine Advisory Committee and shall be comprised of County representatives; community-based, philanthropic, and/or advocacy organizations; labor partners; and individuals with lived experience or direct knowledge of the criminal justice, homeless, or foster care systems due to a family member’s experience. Specifically, the CEO’s Office will provide the initial complement of staff to support the CFCI Advisory Committee and is directed to initiate the committee’s appointment process within 14 days and provide a list containing all finalized appointments to the Board within 45 days with the CFCI Advisory Committee recommended appointments being made as follows:

- a. Eight County Department Heads (or a designee), one from each of the following: Department of Health Services, Department of Mental Health, Department of Public Health, Department of Parks and Recreation, Department of Public Social Services, Department of Consumer and Business Affairs, Workforce Development Aging Community and Senior Services; and the Los Angeles County Development Authority.

- b. One representative from ARDI.
- c. One non-voting representative from ATI who will assist the CFCI Advisory Committee in coordinating and integrating its work with existing County initiatives (such as the Public Safety Realignment Team and Jail Closure Implementation Team); provide administrative coordination and support; and share policies and strategies with the committee related to leveraging various funding streams, including but not limited to federal, state, philanthropic and other locally generated funds.
- d. Five representatives of community-based, philanthropic, and/or advocacy organizations with one to be appointed by each Supervisor. Each Supervisor will also appoint an alternate representative.
- e. Two labor representatives, one from each of the following: SEIU Local 2015 and the Southwest Regional Council of Carpenters to be selected by those respective labor partners.
- f. One individual from the faith community to be selected by LA Voice.
- g. Two transition age youths with lived experience or direct knowledge of the juvenile justice or foster care systems to be selected as follows: one member of the Youth Advisory Commission to be selected by the Director of the Youth Advisory Commission and one member of the Youth Justice Transition Advisory Group to be selected by the Youth Justice Reimagined Consulting Team.
- h. One individual with housing insecurity or homelessness lived experience to be selected from the Los Angeles Homeless Services Authority Lived Experience Advisory Board (LEAB) to be selected by the members of LEAB. Alternatively, if no members of LEAB are available to serve, the individual is to be selected from the Homeless Youth Forum of Los

Angeles County (HYFLA) by members of HYFLA.

- i. Three individuals with lived experience or direct knowledge of the criminal justice system to be selected as follows: one member to be selected by the Reimagine LA Coalition; one member to be selected by the Black-led community-based organizations, youth leaders, community members and allies who have been joint signatories in advocating for equity in direct community outreach, investment and alternatives to incarceration (comprised of Social Justice Learning Institute, Brotherhood Crusade, Community Coalition, Inner City Struggle, California Association of Black School Educators, Black Los Angeles Young Democrats, Brothers Sons Selves Coalition, Youth Justice Coalition, Inglewood Unified School District, Project Joy, Black Lives Matter Los Angeles, BAM Program, and Los Angeles Students Deserve); and one member to be selected by the County's Native American Indian Commission. All non-Board appointed organizations may designate one alternate from their respective organization or group. Alternates can participate and vote in place of the lead appointee only when the lead appointee is absent.
2. Direct the newly established CFCI Advisory Committee, in consultation with the CEO-retained professional facilitator or consultant, to report back to the Board, 60 days after their initial meeting, with the following:
 - a. A meeting schedule that sets forth the meetings of the CFCI Advisory Committee for the remainder of the 2021 calendar year and the first three months of 2022.
 - b. A proposed framework and timeline for community engagement events in

each of the five Supervisorial Districts, using the Advancement Project's Justice Equity Need Index (JENI) to provide guidance on the highest-need communities. The proposed framework should give consideration to proven engagement methods such as community surveys, listening sessions, town hall meetings, canvassing and policy summits. Further, the proposed framework should give consideration to receiving input from geographically established community-based organizations, business leaders, local education agencies, and advocacy groups. The CFCI Advisory Committee should lean on the knowledge and expertise of its members, with a prioritized focus on utilizing ARDI's equity frameworks and tools, in developing the proposed framework and timeline for community engagement.

- c. Proposed and compatible frameworks for receiving County departmental budget requests and non-County priorities and/or budget requests and protocols governing conflicts of interest, including protocols requiring a CFCI Advisory Committee member to recuse themselves from voting on funding priorities or spending recommendations deliberated upon by the committee where a conflict of interest exists.
 - d. Any other tools the CFCI Advisory Committee intends to use in developing its spending plan funding priorities to be presented to the CEO in accordance with the timeline of the County's FY2022-23 budget cycle, or other timeline agreed upon between the CEO and the chair of the Advisory Committee.
3. Direct the CEO-CIO, collaborate with the CFCI Advisory Committee once it is formed, and report back within 150 days with a proposal for designing a data

sharing platform that collects data and monitors programmatic outcome for all entities, organizations and County departments that receive any “Care First and Community Investment” funds.

4. Direct the CEO to develop a fiscal review and program analysis/evaluation plan to ensure fiscal accountability of all CFCI funding recipients; to ensure that the programs, services and interventions supported by CFCI funding are effective; and to ensure that any need to provide technical assistance to CFCI funding recipients is identified and provided as early as possible; report back to the Board in a future budget phase regarding the plan; and work with the CFCI Advisory Committee to set aside funding in and for FY 2022-23 to support these efforts, and to adequately staff the CFCI Advisory Committee.
5. Direct County Counsel, working with the CFCI Advisory Committee, to develop bylaws for the committee with the final bylaws completed within 30 days after the committee approves a final draft and to develop a streamlined governance and procedures handbook, and offer training, to ensure all committee members have a comfortable working knowledge of Brown Act meeting requirements.

WE, FURTHER, MOVE that, upon approval of the CFCI FY 2021-22 spending plan, the County’s fiscal and budgeting policies should be amended to ensure that the County’s budget reflects the Board’s commitment to the “Care First, Jails Last” vision and therefore direct the CEO to prepare such amendments, for the Board’s consideration, with specific references to direct community investments and funding alternatives to incarceration.