

MOTION BY SUPERVISORS HILDA L. SOLIS AND
SHEILA KUEHL

April 20, 2021

Creation of a “Care First, Jails Last” Capital Project Fund

In July 2020, the Board of Supervisors (Board) directed the Men’s Central Jail (MCJ) Closure workgroup to develop a plan to close MCJ. This was another action of many the Board took to actualize a more just, “care first” vision. The MCJ Closure workgroup report¹ is one of five to be delivered to the Board for review, from the Gender Responsive Advisory Committee (GRAC), Alternatives to Incarceration Initiative (ATI), Jail Population Review Council (JPRC), Measure J Advisory Board, in addition to the CEO’s and Auditor-Controller (A-C)’s consultant, JFA Institute.

It is imperative that we begin preparing, fiscally, to ensure that the County has the funds available, when the Board begins implementing the proposed future steps needed to not only close MCJ, but also to resolve its dependency on mass incarceration as a means to address public safety, homelessness, mental illness, and substance use

¹ “Developing a Plan for Closing Men’s Central Jail as Los Angeles County Reduces Its Reliance on Incarceration” http://file.lacounty.gov/SDSInter/bos/bc/1104568_DEVELO_1.PDF
HOA.103218437.1

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SOLIS	_____

dependencies.

As indicated below, there are several budgetary set asides in the Provisional Financing Uses (PFU) budget, the Project and Facilities Development (PFD) budget, and in the Capital Projects/Refurbishments budget that total \$117.516 million that have been identified to be shifted into a newly created, “Care First, Jails Last” capital project:

- PFD – New Justice Plan Studies (\$9.875M)
- PFU-CP – MCJ Deferred Maintenance (\$43M)
- PFU-CP – TTCF Renovations (\$25M)
- PFU-CP – CRDF Improvements (\$15M)
- CP/Refurbishments – Mira Loma Women’s Facility (\$24.641M)

These identified funds would be set aside should the County approve proposed build out of the robust and comprehensive system of care in the communities and the County’s Alternatives to Incarceration initiatives; potentially demolish MCJ, partial or whole; and potentially modify and renovate existing jail facilities.

Moving these funds into a capital project will ensure transparency about the movement of the funds, and how they may be used, but primarily this is another opportunity for the Board to proclaim that LA County is committed to a “care first” model, that prioritizes humanity and dignity.

The County needs to start taking steps to identify the necessary funding sooner rather than later; otherwise it will cause massive delays, impact other services, proposed projects and plans, and we will fall behind in our pursuit of creating a safer, more equitable, and more just LA County.

WE, THEREFORE, MOVE that the Board of Supervisors:

1. Find that the recommended actions do not constitute a project under the California Environmental Quality Act (CEQA) because they are activities that are

excluded from the definition of a project by section 21065 of the Public Resources Code and section 15378(b)(4) and (5) of the State CEQA Guidelines because the establishment of a project and appropriation of funds would create a government funding mechanism that does not involve any commitment to a specific project that may result in a potentially significant impact on the environment and is an organizational or administrative activity of government that will not result in direct or indirect physical changes in the environment. The actions herein do not approve any activities that would be considered a project under CEQA. Appropriate CEQA findings will be recommended to the Board if project approval is recommended. Upon the Board's approval of the recommended actions, CEO will file a Notice of Exemption with the County Clerk in accordance with section 21152 of the State CEQA Guidelines.

2. Establish the proposed "Care First, Jails Last" project, Capital Project No. 87733, under the FY 2020-21 Capital Projects/Refurbishments Budget.
3. Approve an appropriation adjustment transferring \$83.0M from PFU, \$9.875M from PFD, and \$24.641M from the cancelled Mira Loma Women's Village, Capital Project No. 69719, which funds were available to be considered for potential work on a new gender-responsive women's facility pursuant to prior Board directives, for a total transferred amount of \$117.516M, to the proposed "Care First, Jails Last" project, Capital Project No. 87733.
4. The appropriation adjustment would allocate funds for the potential future proposed use for the following activities, which would require express Board approval in advance of implementation:

- a. The demolition of MCJ, partial or whole.
- b. Funding the efforts to build out the robust and comprehensive system of care in the communities and the County's Alternatives to Incarceration initiatives.
- c. Modification and renovation of existing jail facilities.
- d. Any consultant, project management, support services, or efforts needed for the development of costs, timelines, phasing plans and other activities consistent with the funding uses previously defined.

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April 20, 2021

COUNTY OF LOS ANGELES

REQUEST FOR APPROPRIATION ADJUSTMENT

DEPARTMENT OF CHIEF EXECUTIVE OFFICER

AUDITOR-CONTROLLER:

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. PLEASE CONFIRM THE ACCOUNTING ENTRIES AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HER RECOMMENDATION OR ACTION.

ADJUSTMENT REQUESTED AND REASONS THEREFORE**FY 2020-21****3 - VOTES****SOURCES****PROJECT AND FACILITY DEVELOPMENT**

A01-CF-2000-10190

SERVICES & SUPPLIES

DECREASE APPROPRIATION**9,875,000****PFU-CAPITAL PROJECTS**

A01-CB-2000-13749-13766

SERVICES & SUPPLIES

DECREASE APPROPRIATION**83,000,000****SHERIFF DEPARTMENT****SH-MIRA LOMA WOMEN'S VILLAGE PROJECT**

A01-CP-6014-65046-69719

CAPITAL ASSETS - B & I

DECREASE APPROPRIATION**24,641,000****SOURCES TOTAL****\$ 117,516,000****USES****VARIOUS CAPITAL PROJECTS****CARE FIRST JAILS LAST**

A01-CP-6014-65099-87733

CAPITAL ASSETS - B & I

INCREASE APPROPRIATION**117,516,000****USES TOTAL****\$ 117,516,000****JUSTIFICATION**

Reflects a total transfer of \$117.516M, consisting of \$9.875M from the Project and Facility Development Budget, \$83M from the Provisional Financing Uses Budget, and \$24.641M from the Mira Loma Women's Village, Capital Project No. 69719, to the Care First Jails Last project, Capital Project No. 87733.

ADOPTEDBOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

#21 APR 20 2021

AUTHORIZED SIGNATURE

JAMES YUN, MANAGER, CEO

BOARD OF SUPERVISOR'S APPROVAL (AS REQUESTED/REVISED)

CELIA ZAVALA
EXECUTIVE OFFICERREFERRED TO THE CHIEF
EXECUTIVE OFFICER FOR---☐ ACTION☒ RECOMMENDATION☒ APPROVED AS REQUESTED☐ APPROVED AS REVISED

AUDITOR-CONTROLLER

BY

CHIEF EXECUTIVE OFFICER

BY

B.A. NO. 238

DATE

DATE

April 14, 2021

4/14/2021