

LAW OFFICE OF THE PUBLIC DEFENDER COUNTY OF LOS ANGELES

CLARA SHORTRIDGE FOLTZ CRIMINAL JUSTICE CENTER 210 WEST TEMPLE STREET, 19TH FLOOR LOS ANGELES, CALIFORNIA 90012



RICARDO D. GARCIA PUBLIC DEFENDER

March 12, 2019

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

TEL (213) 974-2801 / FAX (213) 625-5031 / TDD (800) 801-5551

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

35 March 12, 2019

CELIA ZAVALA EXECUTIVE OFFICER

**Dear Supervisors:** 

ACCEPT A GRANT AWARD FROM THE JOHN D. AND CATHERINE T. MACARTHUR FOUNDATION FOR PHASE IV OF THE SAFETY AND JUSTICE CHALLENGE GRANT PROGRAM AND APPROVE AN APPROPRIATION ADJUSTMENT (ALL SUPERVISORIAL DISTRICTS) (4 VOTES)

## **SUBJECT**

Request Board approval authorizing the Los Angeles County Public Defender's Office (PD) to execute a Grant Award Agreement Number 18-1806-153381-CJ (Agreement) for Fiscal Years (FY) 2018-20 Phase IV Safety and Justice Challenge Grant Program (Program) from the John D. and Catherine T. MacArthur Foundation (Foundation) in the amount of \$1,200,000, and approve an Appropriation Adjustment.

# IT IS RECOMMENDED THAT THE BOARD:

- 1. Delegate authority to the Public Defender, or his designee, as an agent for the County, to execute the attached Agreement with the Foundation, and accept grant funds in the amount of \$1,200,000 with no match requirement for the grant period from January 1, 2019 to December 31, 2020.
- 2. Delegate authority to the Public Defender, or his designee, as an agent for the County, to execute and submit all required grant documents, including but not limited to, agreements, modifications, extensions, and payment requests that may be necessary for completion of the Program.
- 3. Approve an Appropriation Adjustment to increase PD's Budget in the amount of \$300,000.

The Honorable Board of Supervisors March 12, 2019 Page 2

- 4. Delegate authority to the Public Defender, or his designee, as an agent for the County, to execute individual funding agreements to transfer Foundation grant funds to the Program participating groups or agencies, including but not limited to PD, Sheriff's Department (LASD), Department of Mental Health (DMH), Probation Department (Probation), and other non-county agencies for reimbursement of Program funds, and to execute, as necessary, all future amendments to such funding agreements.
- 5. Delegate authority to the Public Defender, or his designee, as an agent for the County, to apply and submit a grant application to the Foundation for the Program in future FYs, and to execute all required grant application documents, including assurances and certifications, when and if such future funding becomes available.

# PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

During the first, second, and third phases of this continuing Program, the County committed to enhancing and expanding its criminal justice system reform efforts. In the fourth phase, the major areas of concentration include: 1) the implementation of early in-court mental health evaluations and needs assessments for misdemeanor detainees with the goal of diverting those detainees out of the criminal justice system and into mental health treatment services; 2) collaboration between county and city partners, including PD, LASD, DMH, Probation, and the Los Angeles City Attorney's Office (LACAO) to expand the use of pre-plea diversion for qualifying defendants pursuant to Assembly Bill 1810 (Mental Health Diversion); and 3) comprehensive and effective reentry assistance for those who cycle between medical and/or mental health facilities and custody environments (with a focus on the homeless population).

Funding as a Safety and Justice Challenge partner site will enable the County to: 1) create a pilot program under which mental health experts will be embedded in busy arraignment courts to provide same-day evaluations of defendants who appear to suffer from a mental health disorder; 2) conduct a same-day needs assessment for defendants who suffer from a mental health disorder; 3) determine whether those defendants qualify for pre-plea mental health diversion as described in Assembly Bill 1810; 4) release, transport, and house qualifying defendants in community based treatment programs responsive to their needs; and 5) provide transitional enriched housing for defendants who are awaiting permanent placement in residential treatment programs.

The Honorable Board of Supervisors March 12, 2019 Page 3

To broaden the County's reach, PD and LACAO are collaborating with one another, and with other agencies, to quickly and efficiently implement a robust mental health diversion pilot program in Los Angeles.

# Implementation of Strategic Plan Goals

This Program is consistent with the County's Strategic Plan, Goal 1.2, Enhance Our Delivery of Comprehensive Interventions, by delivering comprehensive and seamless services to those seeking assistance from the County. The continued implementation of this Program for detained misdemeanor defendants aims to reduce jail incarceration and the over-incarceration of those suffering from mental illness.

## FISCAL IMPACT/FINANCING

The total cost for the Program is \$1,200,000 (Salaries and Employee Benefits; Services and Supplies). There is no match requirement.

Funding for this program will be provided by the grantor in \$600,000 yearly installments in January of each calendar year, contingent on the completion of the previous year's performance and reporting requirements. The calendar year funding periods span three County fiscal years and will be budgeted as follows:

FY 2018-19: \$300,000

FY 2019-20: \$600,000

FY 2020-21: \$300,000

Grant awards that spans County fiscal years will be kept in trust until needed.

For FY 2018-19, approval of an appropriation adjustment is requested to increase the Department's budget in the amount of \$300,000 (Salaries and Employee Benefits - \$20,000; Services and Supplies - \$280,000), funded by an increase in grant revenue.

The remaining funds of \$900,000 will be kept in trust until the appropriate fiscal year and will be incorporated into the future budgeting process.

The Honorable Board of Supervisors March 12, 2019 Page 4

# FACTS AND PROVISIONS/LEGAL REQUIREMENTS

This will be the fourth year of funding for the Program. The term of the Agreement is from January 1, 2019, to December 31, 2020.

The attached Agreement has been approved as to form by County Counsel.

# **IMPACT ON CURRENT SERVICES (OR PROJECTS)**

The Offices of the Public Defender, Los Angeles City Attorney, and other partners have determined that implementation of this program using grant money provided through the Agreement will not have a significant impact on the departments' ability to provide preexisting services.

## CONCLUSION

Upon your Board's approval, it is requested that the Clerk of the Board of Supervisors return two (2) adopted stamped copies of the Board letter to: Public Defender, Attention Ricardo D. García, Public Defender, 210 West Temple Street 19th Floor, Los Angeles, CA 90012.

Respectfully submitted,

RDG:ag

# Attachment I

FY 2018-19: \$300,000

| Personnel<br>LA County Mental Evaluation teams (LASD/DMH).<br>PD's clerical support for data collection and grant administration.<br>LACAO's clerical support for data collection.<br>LASD's clerical support for data collection.<br>Probation's clerical support for text messaging system (year 1). | \$50,000<br>\$20,000<br>\$8,000<br>\$5,000<br>\$5,000     |
|--|---|
| Professional Services<br>Non-County agency's professional services (i.e. secondary<br>psycho-social assessments, client transportation to/from<br>supportive services, and client support services).   | \$197,000   |
| Data Enhancements<br>Probation's Information Technology system improvement.  | \$5,000   |
| <u>Travel</u><br>County and LA City site visits and networking meetings (including<br>airfare, hotel accommodations, food, and incidentals).   | \$10,000  |
| FY 2019-20: \$600,000  |   |
| Personnel<br>LA County Mental Evaluation teams (LASD/DMH).<br>PD's clerical support for data collection and grant administration.<br>LACAO's clerical support for data collection.<br>LASD's clerical support for data collection.<br>Probation's clerical support for text messaging system (year 1). | \$100,000<br>\$40,000<br>\$16,000<br>\$10,000<br>\$10,000 |
| <u>Professional Services</u><br>Non-County agency's professional services (i.e. secondary<br>psycho-social assessments, client transportation to/from<br>supportive services, and client support services).  | \$394,000   |
| Data Enhancements<br>Probation's Information Technology system improvement.  | \$10,000  |
| <u>Travel</u><br>County and LA City site visits and networking meetings (including<br>airfare, hotel accommodations, food, and incidentals).   | \$20,000  |

# FY 2020-21: \$300,000

| Personnel<br>LA County Mental Evaluation teams (LASD/DMH).<br>PD's clerical support for data collection and grant administration.<br>LACAO's clerical support for data collection.<br>LASD's clerical support for data collection.<br>Probation's clerical support for text messaging system (year 1). | \$50,000<br>\$20,000<br>\$8,000<br>\$5,000<br>\$5,000 |
|--|---|
| Professional Services<br>Non-County agency's professional services (i.e. secondary<br>psycho-social assessments, client transportation to/from<br>supportive services, and client support services).   | \$197,000   |
| Data Enhancements<br>Probation's Information Technology system improvement.  | \$5,000   |
| <u>Travel</u><br>County and LA City site visits and networking meetings (including<br>airfare, hotel accommodations, food, and incidentals).   | \$10,000  |

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### AGREEMENT

| THE GRANTEE AND GRANTOR (AS SET FORTH BELOW) HEREBY AGREE AS FOLLOWS: |   |  |
|---|---|--|
| DATE:   | January 28, 2019  |  |
| GRANT NO.:  | 18-1806-153381-CJ   |  |
| GRANTEE:  | County of Los Angeles, California<br>211 West Temple Street<br>Los Angeles, CA 90012<br>( <b>"your organization</b> ")  |  |
| GRANTOR:  | John D. and Catherine T. MacArthur Foundation<br>140 South Dearborn Street, Suite 1200<br>Chicago, Illinois 60603-5285<br>(the <b>"Foundation</b> ")  |  |
| GRANT AMOUNT:   | U.S. \$1,200,000  |  |
| PURPOSE OF GRANT:   | To support participation as an implementation site in the Safety and<br>Justice Challenge, the Foundation's criminal justice reform initiative<br>aimed at reducing over-incarceration by changing the way America<br>thinks about and uses jails (the <b>"Purpose</b> ") |  |
| FOR USE OVER THE PERIOD:  | January 1, 2019 - December 31, 2020   |  |

EXPECTED PAYMENT SCHEDULE: This grant is expected to be paid in the following installment amounts (the "Payment Schedule"):

| Initial Installment: | U.S. \$600,000, paid in a single lump sum, |
|----------------------|--|
| Instaliment 2:       | U.S. \$600,000, paid in a single lump sum  |

WRITTEN REPORTS DUE, as may be amended from time to time upon written authorization from the Foundation (the "Due Dates"):

February 29, 2020: Annual Report, covering the period through December 31, 2019 February 28, 2021: Annual Report, covering the period January 1, 2020 through December 31, 2020 February 28, 2021: Final Report, covering the period January 1, 2019 through December 31, 2020

PERFORMANCE MEASURES DUE, to the CUNY Institute for State and Local Governance (ISLG), every quarter, on the schedule outlined below. These reporting requirements are further described in Paragraph 5 herein.

May 31, 2019: Baseline (November 2017-April 2018), Quarter 1 (May-July 2018), Quarter 2 (August-October 2018), Quarter 3 (November 2018-January 2019), and Quarter 4 (February 2019-April 2019)

August 31, 2019: Quarter 5 (May 2019-July 2019)

Performance reporting will continue according to this quarterly schedule for the duration of time that your organization receives or expends any portion of the grant funds until the Foundation's grant funds, and any income earned thereon are expended in full or the grant is otherwise terminated.

#### OTHER TERMS AND CONDITIONS:

1. PAYMENT TERMS: (A) Payment of the grant funds is expected to be made as indicated in the Payment Schedule above, *provided* your organization is in compliance with all terms and conditions of this agreement at the time of each scheduled payment. (B) The initial installment of the grant funds will be made within thirty (30) days after receipt by the Foundation of a fully-executed copy of this agreement and all necessary tax documents if all conditions are satisfied. The scheduled dates of estimated payment for any subsequent installments, which dates may be amended by the Foundation from time to time, are available in the Foundation's online Grants Management System ("GMS").

- BANK ACCOUNTS: Grant funds shall be deposited in an interest-bearing account whenever feasible. Any grant funds, and income carned thereon, not expended or committed for the purposes of the grant, will be returned to the Foundation.
- 3. USE OF FUNDS: (A) Under United States law, Foundation grant funds, and income earned thereon, may be expended only for charitable, religious, scientific, literary or educational purposes. This grant is made only for the Purpose stated above. It is understood that these grant funds will be used only for such Purpose, substantially in accordance with the document uploaded into GMS by the Foundation on January 11, 2019 and entitled "Final Proposal 153381", and the budget uploaded into GMS on November 7, 2018, relating thereto (the "Approved Budget"), subject to the terms of this agreement. Your organization agrees to obtain the Foundation's prior approval in writing should there be any material changes or variances to the Approved Budget, including the timing of expenditures, at any point during the course of this grant.

(B) Your organization confirms that this project is under its complete control. Your organization further confirms that it has and will exercise control over the process of selecting any secondary grantee or consultant, that the decision made or that will be made on any such selection is completely independent of the Foundation and, further, that there does not exist an agreement, written or oral, under which the Foundation has caused or may cause the selection of a secondary grantee or consultant.

(C) RESTRICTIONS ON USE OF FUNDS: (1) In connection with the activities to be funded under this grant, your organization acknowledges that it is responsible for complying with all relevant laws and regulations of the countries in which such activities are conducted.

(2) Your organization hereby confirms that Foundation grant funds will not be used to carry on propaganda, to lobby or otherwise attempt to influence legislation or to conduct any activities described in Sections 4945(d)(1) and (e) of the United States Internal Revenue Code and the Treasury Regulations thereunder. Your organization further confirms that the primary purpose of undertaking the work described in your organization's proposal is not for use in lobbying. For your information, enclosed is a summary of the types of activities prohibited under Section 4945(d)(1) of the United States Internal Revenue Code. Further questions regarding impermissible activities should be directed to your organization's tax or legal advisor.

(3) Your organization agrees that Foundation grant funds will be used in compliance with all applicable anti-terrorist financing and asset control laws, regulations, rules and executive orders, including but not limited to, the USA Patriot Act of 2001 and Executive Order No. 13224.

4. WRITTEN REPORTS: (A) Written reports are to be furnished to the Foundation covering each year in which your organization receives or expends any portion of the grant funds until the Foundation's grant funds, and any income earned thereon are expended in full or the grant is otherwise terminated. The written reports for this grant are due no later than the Due Dates specified on Page 1 of this agreement. The written reports should be submitted electronically through GMS.

(B) Each written report should contain a narrative and financial account of what was accomplished by the expenditure of the grant funds during the period covered by the report. The narrative account should contain a detailed description of what was accomplished by the grant, including a description of the progress made toward achieving the goals of the grant and an assurance that the activities under the grant have been conducted in conformity with the terms of the grant. The financial account should contain a financial statement reporting, in U.S. dollars, all expenditures of the grant funds and any income earned thereon during the period covered by the report.

5. PERFORMANCE REPORTING: Performance measures are to be submitted to ISLG each quarter, with evidence of such submission provided to the Foundation, upon its request, on the schedule and under the terms outlined in above. Your measures will be drawn from the Safety and Justice Challenge performance measurement framework and will be determined in collaboration with ISLG by January 31, 2019. All measures will be submitted in aggregate form.

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6. INTELLECTUAL PROPERTY: (A) In countersigning this agreement, your organization acknowledges that it has read the Foundation's Policy Regarding Intellectual Property Arising Out of Foundation Grants (the "Policy"; Attachment I hereto). Except as may otherwise be provided herein, all copyright interest in materials produced as a result of this grant (the "Grant Work Product") shall be owned by your organization and made available consistent with the terms of the Policy. To effect the widest possible distribution of the Grant Work Product and to ensure that it furthers charitable purposes and benefits the public, your organization hereby grants to the Foundation a non-exclusive, transferable, perpetual, irrevocable, royalty-free, paid-up, worldwide license to use, display, perform, reproduce, publish, copy, and distribute, for non-commercial purposes, the Grant Work Product and any other work product arising out of or resulting from your organization's use (including digital, electronic or other media) of these funds, including all intellectual property rights appurtenant thereto, and to sublicense to third parties the rights described herein. Without limiting the foregoing, such license includes the right of the Foundation to publish the Grant Work Product on the Foundation's website in connection with the Foundation's work with and support of your organization, and for use in periodic public reports, press releases, and fact sheets about the Foundation's grantmaking. Your organization further acknowledges and agrees, at the Foundation's request, to execute any additional documents necessary to effect such license

(B) To the extent that, as part of any arrangement with any subcontractor, subgrantee, or other party working on matters related to this grant and receiving the benefit of the grant funds (a "Third Party"), the intellectual property rights in the Grant Work Product is to be owned by such Third Party, your organization agrees to require that the Foundation be granted a license in such Grant Work Product in a form reasonably acceptable to the Foundation.

(C) Except as stated in Paragraph 6(A) herein, and as you may be otherwise notified by the Foundation, it is the Foundation's policy not to ordinarily use the license granted herein if the Grant Work Product is otherwise made widely available through a means and on terms (including any cost to the public and timeliness of publication) satisfactory to the Foundation. Under the Foundation's Policy, the Foundation will consider also releasing such license at the request of your organization if it is demonstrated to the Foundation's satisfaction that such release is necessary in connection with a publication or distribution plan that will make the Grant Work Product widely available at a reasonable or little cost, such as through scholarly publication, open access journals, or use of a suitable Creative Commons license.

(D) In connection with the narrative reports required to be submitted in the GMS under this agreement, your organization will be required to address a series of questions related to intellectual property that are available on the narrative report form in the GMS.

- 7. USE OF NAME: Your organization acknowledges that the name and mark "John D. and Catherine T. MacArthur Foundation" and all variations thereof and any other names and marks comprising the name or mark "MacArthur" (the "MacArthur Name"), are the sole and exclusive property of the Foundation, that any and all uses of the MacArthur Name by your organization shall inure solely to the benefit of the Foundation, and that your organization shall not acquire any right, title or interest in any MacArthur Name. All uses of any MacArthur Name by your organization in any manner shall be subject to inspection by and approval of the Foundation. Upon termination of this agreement, or at the request of the Foundation at any time, your organization shall immediately discontinue and forever thereafter desist from any and all use of any MacArthur Name and shall either destroy or deliver to the Foundation, at no charge to the Foundation, stationery, brochures, proposed paid media and other similar materials bearing any MacArthur Name that then are in the possession or control of your organization.
- 8. PUBLICATIONS: Two copies of any publications produced or disseminated wholly or in part with these grant funds will be furnished to the Foundation. Unless otherwise notified by the Foundation, such publications should include a simple acknowledgment of the grant support from the Foundation.
- 9. NOTIFICATION: Your organization will promptly notify the Foundation upon the occurrence of any of the following: (i) A change in the executive director, chief executive officer, president, or comparable senior level executive of any agency that is engaged materially in the activities funded by the Foundation ("Agency"); (ii) receipt by the Agency of notification by another significant funder, if any, that the funder is ceasing further funding; or (iii) unless prohibited by court or agency order, the filing of a claim in any court or federal, state, or local agency alleging (a) sexual or other harassment, discrimination, a hostile work environment, or similar claims regarding the activities of the Agency; (b) financial impropriety by the Agency; or (c) breach of fiduciary obligations by senior leadership or the board of the

Foundation Grant No. 18-1806-153381-CJ - 3 -

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Agency. Written notification will be given to the signatory of this agreement at the e mail address under the signature line below.

10. WORKPLACE CONDUCT STANDARDS: (A) Your organization represents that it aspires to a tolerant and civil workplace, one that is free of discrimination, harassment, and misconduct of any kind. Your organization further represents that it has in place or is committed to putting in place policies, procedures, or practices that will help ensure a tolerant and civil workplace, including the following: Staff training regarding workplace misconduct; mechanisms for complaints to be made to an impartial person; fair processes for investigation and adjudication; and prohibitions against retaliation against persons making good faith complaints.

(B) In the event the Foundation learns of allegations of workplace misconduct as a result of notification by your organization or by third parties, your organization agrees to cooperate with reasonable requests of the Foundation to understand the policies, procedures, and practices in place and what steps were taken in response to the allegations. In making such requests, the Foundation is not seeking to determine the truth or falsity of the underlying allegations and is not accepting any such allegations as true. If the Foundation concludes that your organization lacks the necessary workplace protections or has failed to adhere to appropriate practices in its investigation, the Foundation may take such action as is appropriate under the circumstances, including suspending future grant payments until your organization has implemented additional steps to addressing the situation or, in extreme cases, terminating the grant. Prior to taking any action, the Foundation will discuss with you the proposed course of action and provide your organization an opportunity to respond and suggest corrective action.

- 11. EVALUATING OPERATIONS: The Foundation may monitor and conduct an evaluation of operations under this grant, which may include a visit from Foundation personnel to observe your organization's program, discuss the program with your organization's personnel, and review financial and other records and materials connected with the activities financed by this grant.
- 12. FOUNDATION GRANT REPORTS: The Foundation may include basic information about this grant through a variety of public channels, including press releases, publications, videos, social media, and the Foundation's website. If there are special considerations concerning the public announcement of this grant at your organization, if you plan to issue a public announcement of the grant, or if you would like to coordinate a public announcement of the grant with the Foundation's announcement, please reach out to Communications at the Foundation.
- 13. RIGHT TO DISCONTINUE FUNDING, RESCIND PAYMENTS, AND REQUIRE RETURN OF UNSPENT FUNDS: The Foundation may, in its sole discretion, discontinue or suspend funding, rescind payments made or demand return of any unspent funds based on any of the following: (a) the written reports required herein are not submitted to the Foundation on a timely basis, (b) the reports do not comply with the terms of this agreement or fail to contain adequate information to allow the Foundation to determine the funds have been used for their intended charitable purposes, (c) grant funds have not been used for their intended charitable purposes or have been used inconsistent with the terms of this agreement, (d) the Foundation is not satisfied with the progress of the activities funded by the grant, (e) the purposes for which the grant was made cannot be accomplished, (f) making any payment might, in the judgment of the Foundation, expose the Foundation to liability, adverse tax consequences, or constitute a taxable expenditure, or (g) failure to report quarterly performance measures in a timely manner. The Foundation will provide notice of any determinations made under this paragraph. In the event the Foundation takes action permitted by this paragraph solely based on (d) and (e), and your organization provides documentation that it has incurred obligations consistent with the terms of the grant in good faith reliance on the grant agreement and the Approved Budget, the Foundation will consider in good faith permitting grant funds to be used to pay such obligations.
- 14. RIGHT TO RECOVER SPENT FUNDS: Your organization will repay the Foundation, upon demand, the amount of any funds spent for purposes inconsistent with or contrary to the grant agreement or the Approved Budget.
- 15. U.S. TAX STATUS: By countersigning this agreement, your organization confirms that it is a governmental entity. If such status changes during the course of this grant, your organization hereby agrees to notify the Foundation and, upon request, promptly return any unspent grant funds to the Foundation as of the date of such change.
- 16. MODIFICATION OF TERMS: The terms of this agreement may be modified only by an agreement signed by an officer of your organization and a corporate officer of the Foundation. Any modifications made by your organization to this printed agreement (whether handwritten or otherwise) will not be

Foundation Grant No. 18-1806-153381-CJ - 4 - considered binding on the Foundation until written confirmation of such modification is obtained from the Foundation.

- 17. HEADINGS: The section headings in this agreement are for convenience only and are not intended, and shall not be construed, to alter, limit or enlarge in any way the scope or meaning of the language contained in this agreement.
- 18. ENTIRE AGREEMENT: This agreement represents the entire agreement between your organization and the Foundation with respect to the subject matter herein and supersedes any and all prior agreements, understandings, negotiations, representations and discussions with respect thereto. This agreement may be executed in two or more counterparts, each of which together shall be deemed an original, but all of which together shall constitute one and the same instrument. In the event that any signature is delivered by facsimile transmission or by e-mail delivery of a ".pdf" format data file, such signature shall create a valid and binding obligation of the party executing (or on whose behalf such signature is executed) with the same force and effect as if such facsimile or ".pdf" signature page were an original thereof.
- 19. DUE AUTHORITY: The person(s) signing this agreement on behalf of your organization represents and warrants to the Foundation that s/he is an officer of your organization and has requisite legal power and authority to execute this agreement on behalf of your organization and bind your organization to the obligations herein.

IN WITNESS WHEREOF, the parties have caused this agreement to be executed as of the day and date first written above.

| JOHN D. AND CATHERINE T.<br>MacARTHUR FOUNDATION  | County of Los Angeles, California |
|---|-----------------------------------|
| By: Joshnerol by:<br>Joshnerol by | By:<br>Signature                  |
|   | Its:                              |

### Payment should be made payable to COUNTY OF LOS ANGELES, CALIFORNIA

To facilitate receipt of the grant funds:

(1) Please upload the fully-signed agreement (and attachments) to the Foundation's Grants Management System.

(2) Please complete, sign, and return the MacArthur Electronic Payment Authorization Form by e-mail to *MacFinanceGrantees@macfound.org*. The MacArthur Electronic Payment Authorization Form can be downloaded from the Document Library of the Foundation's Grants Management System.

Foundation Grant No. 18-1806-153381-CJ - 5 -

## ATTEMPTS TO INFLUENCE LEGISLATION BY MacARTHUR FOUNDATION GRANTEES

Under United States law, MacArthur Foundation grant monies may not be used to pay for attempts to influence legislation, unless they qualify under certain specific exceptions. (These laws do not affect how grantees may spend money received from other sources.) This paper will generally describe what activities are regarded as attempts to influence legislation and some of the exceptions available. Also, attached is a chart describing some permissible and prohibited public policy activities.

#### <u>Lobbying</u>

Attempts to influence legislation, commonly known as lobbying, may be of two types, direct or indirect:

#### Direct Lobbying

Direct lobbying refers to certain communications directly with government personnel who are involved in the legislative process. They may be legislators or employees of legislative bodies, or other government personnel who participate in the formulation of the legislation concerned.

A communication with these government personnel will be lobbying only if it both refers to specific legislation and indicates a view on that legislation.

### Indirect Lobbying

Indirect (or "grass roots") lobbying refers to communications with members of the general public. Certain "public relations" or educational activities may constitute indirect lobbying, and others will not. Indirect lobbying communications include only communications that (1) refer to specific legislation, (2) indicate a view on the legislation, and (3) encourage the recipient of the communication to take action with respect to the legislation.

#### Specific Legislation

"Specific legislation" includes both legislation that has already been introduced in a legislative body and a specific legislative proposal.

#### Legislation

Legislation refers only to action by a legislative body -- such as a congress, senate, chamber of deputies, house of representatives, state legislature, local council or municipal chamber of representatives -- or by the public in a referendum or similar

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procedure. Legislation of the United States or any other country or of any local government is included.

Legislation also includes proposed treaties required to be submitted by the President of the United States to the Senate for its advice and consent from the time the President's representative begins to negotiate its position with the prospective parties to the proposed treaties.

Action by an executive or by a judicial or administrative body does not constitute legislation, so attempts to influence such action do not constitute lobbying.

## Encouraging Recipient to Take Action

A communication may encourage the recipient to take action with respect to legislation, and therefore meet the third test for indirect lobbying, in any one of the following four ways:

- It may state that the recipient should contact a legislator (or other government official or employee who may be involved in the legislation).
- It may state the address, telephone number, or similar information of a legislator or an employee of a legislative body.
- It may provide a petition, tear-off postcard, or similar materials for the recipient to send to a legislator or other government official or employee.
- 4. It may specifically identify one or more legislators who will vote as:
  - a. opposing the communication's view with respect to the legislation,
  - b. undecided about the legislation,
  - c. the recipient's legislative representative, or
  - d. a member of the legislative committee that will consider the legislation.

#### Exceptions

There are a few specific exceptions from prohibited lobbying. The most important of these for MacArthur Foundation grantees are the exception for examinations and discussions of broad social, economic, and similar problems and the exception for nonpartisan analysis, study, or research.

A communication regarding broad social, economic, and similar problems will not constitute lobbying, even if the problems discussed are of a type with

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which government would be expected to deal eventually. Accordingly, it is permissible to speak to legislators or the general public about problems that the legislature should address. These communications may not, however, discuss the merits of a specific legislative proposal or directly encourage recipients to take action with respect to the legislation.

Nonpartisan analysis, study, or research means an independent or objective exposition of a particular subject matter. It may advocate a particular position or viewpoint, so long as there is a full and fair discussion of the pertinent facts, which is sufficient to enable an individual to form an independent opinion or conclusion.

The results of nonpartisan analysis, study, or research may indicate a view on specific legislation, and they may be communicated to a legislator or government official or employee involved in the legislative process. They may not, however, be communicated to members of the general public with a direct encouragement to the recipient to take action with respect to the legislation.

A grantee may not use the nonpartisan analysis, study, or research exception, such as by omitting the direct encouragement to take action, and then later use the 2/1/99

communication for lobbying purposes. If it does, and if the grantee's primary purpose in preparing the original communication was for use in lobbying, the amounts spent to prepare the original communication will be treated as funds used for lobbying.

### <u>Related Issues</u>

The use of any MacArthur Foundation grant monies to participate in any political campaign on behalf of or in opposition to any candidate for public office is also prohibited by United States law. This applies to elections both inside and outside the United States.

Also, no MacArthur Foundation grant monies may be used to make any payments that would be illegal under local law, such as to offer money to a public official to perform an official action or to omit or to delay an official action.

## **Ouestions**

If you have any questions regarding the rules discussed in this memorandum, or if you would like further information please contact the Office of the General Counsel, at the John D. and Catherine T. MacArthur Foundation, 140 South Dearborn Street, Chicago, Illinois 60603-5285, U.S.A.; telephone (312) 726-8000.

## PERMISSIBLE AND PROHIBITED ACTIVITIES

## Some Permissible Public Policy Activities

- 1. Meetings with or letters to government officials, including legislators, about a problem needing a legislative solution, so long as there is either no reference to specific legislation or no view expressed on specific legislation.
- 2. Communications with members of the general public about a social problem, so long as there is either no reference to specific legislation, no position taken on the legislation or no encouragement of the public to contact legislators or other government personnel concerning the legislation.
- 3. Meetings with or letters to government personnel <u>other</u> than legislators or their staff (such as mayors, governors or their staff) about specific legislation <u>if</u> the personnel contacted are not participating in formulating the legislation.
- 4. Efforts to influence regulations or other actions of an executive, judicial or administrative body.
- 5. Public interest lawsuits.
- 6. Communications directly to legislators or their staff regarding legislation that might affect the communicating organization's existence, powers and duties, or its exemption from taxes.
- 7. Responding to written requests from a legislative body or committee (but not one legislator) for technical advice or assistance on particular legislation.
- 8. Communicating the results of nonpartisan analysis, study or research on a legislative issue, so long as there is no direct encouragement of members of the general public to contact legislators or other government personnel concerning the legislation.

#### Some Prohibited Public Policy Activities

- 1. A letter to or meeting with a legislator encouraging the legislator to vote either for or against specific legislation or to submit a specific legislative proposal to the legislature.
- 2. An advertisement or pamphlet encouraging people to contact their legislators and to urge them to vote for or against specific legislation.
- 3. A public meeting where individuals are asked to sign a petition urging legislators to vote for or against specific legislation.
- 4. Publishing articles and producing radio and television broadcasts urging recipients to become involved in a political campaign on behalf of or in opposition to a candidate.
- 5. Preparing a fact sheet for a legislative committee describing one view of proposed legislation important to an organization's objectives, when such fact sheet has not been requested in writing by the committee.

## ATTACHMENT I

## Policy Regarding Intellectual Property Arising Out of Foundation Grants

### Introduction

Foundation grants often result in tangible products, such as reports, papers, research, software, data sets, curriculum, books, film or television documentaries, or radio programs ("Grant Work Product"). This Policy articulates the principles guiding the Foundation's approach to the ownership and use of Grant Work Product. It addresses specifically the ownership, use, copyright to, distribution and licensing of the Grant Work Product arising from project grants by balancing the interests of the Foundation with the interests of the grantee and other interested parties.

Recipients of general operating support grants are expected to have policies in place reasonably consistent with the underlying philosophy and principles reflected in this Policy.

The Foundation is cognizant that fast-evolving technological advances are impacting the manner and method by which knowledge in whatever form can be protected and distributed and the Foundation will evaluate this policy in light of this understanding. The attached glossary defines certain underscored terms used in this Policy. A Guidance Memorandum that provides further detail on the Foundation's approach to specific issues accompanies this policy and will be revised from time to time as appropriate.

#### Policy

The Foundation's policy is to ensure that use of the Grant Work Product furthers charitable purposes and benefits the public. To that end, the Foundation seeks prompt and broad dissemination or availability of the Grant Work Product at minimal cost to the public or, when justified, at a reasonable price. Distribution at a reasonable price may be justified when integral to the business plan and sustainability of a charitable organization or when the Foundation is satisfied that net revenues derived from the distribution will be used for charitable purposes.

- Grant Work Product should, whenever feasible, be licensed under a <u>Creative Commons license</u> appropriate for the circumstances or other similar scheme that provides for wide distribution or access to the public.
- Software created with grant funds should be ordinarily licensed under an open source license.
- The Foundation also expects openness in research and freedom of access to <u>research</u> results and, when feasible, to the underlying <u>data</u> by persons with a serious interest in the research. This means that grant-funded <u>impact studies</u> should generally be registered in a field-appropriate <u>registry</u>, preferably before data are collected or at least before statistical analyses are performed.

The Foundation recognizes there may be circumstances where limited or delayed dissemination of Grant Work Product, delayed or non-registration of impact studies, or limited or delayed access to data may be appropriate to protect legitimate interests of the grantee, other funders, principal investigators or participants in research studies. Such circumstances will be evaluated on a case-by-case basis.

We will apply these same general principles to our contract-funded evaluation work and make the relevant information available under our Policy on Information Sharing.

Ownership of intellectual property rights (including copyright and patent rights) should not be used to limit or deny access to the Grant Work Product, to result in exclusive use of such Grant Work Product, or to create revenue that is not used substantially for charitable purposes. Copyright to or patent rights in the Grant Work Product will ordinarily remain with the grantee, but the Foundation will be granted a nocost assignable license to use or publish the Grant Work Product consistent with this Policy. The Foundation may forego or limit the requirement of a license if the Foundation is reasonably satisfied that other appropriate arrangements will be implemented that will assure the goals of this Policy.

In all instances, the Foundation will agree to suitable terms at the time a grant is made based on the facts to ensure the objectives of the Policy are met while respecting appropriate interests of others.

Attachment I Page 1 of 2 This Policy was initially adopted September 18, 2008. It was last revised on September 10, 2015 and applies to grants awarded after that date.

#### Glossary

Creative Commons License: A license that allows creators of intellectual property to retain copyright while allowing others to copy, distribute, and make some uses of their work — at least non-commercially. http://creativecommons.org/licenses/

Data: All materials created during the research process including raw data and metadata required to replicate and assess the trustworthiness of reported findings in their entirety. Impact Study: A study that investigates how an intervention affects outcomes based on a model of cause and effect. It requires a credible counterfactual (typically, a control group or a comparison group) of what those outcomes would have been in the absence of the intervention. An impact study must control for factors other than the intervention that might account for the observed change.

Open Source License: A license that allows software or other products to be used, modified, and shared under defined terms and conditions.

Registry: An access point for collaborators, other scholars, students, and the interested public that provides links to data sets, survey instruments, impact studies, and experimental protocols. The purpose is to enhance the transparency and quality of research/evaluations studies funded by foundations.

Research: The general field of disciplined investigation, covering the humanities, the sciences, jurisprudence, evaluation and so on.

Source: Evaluation Thesaurus. Michael Scriven.

BA FORM 03/13

BOARD OF SUPERVISORS OFFICIAL COPY

670

February 25, 2019

DEPT'S.

NO.

## COUNTY OF LOS ANGELES

**REQUEST FOR APPROPRIATION ADJUSTMENT** 

DEPARTMENT OF PUBLIC DEFENDER

AUDITOR-CONTROLLER:

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. PLEASE CONFIRM THE ACCOUNTING ENTRIES AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HIS RECOMMENDATION OR ACTION.

# ADJUSTMENT REQUESTED AND REASONS THEREFOR

## FY 2018-19

## 4 - VOTES

SOURCES

PUBLIC DEFENDER A01-PD-91-906A-15200 LOCAL GRANTS - \$300,000 INCREASE REVENUE USES

PUBLIC DEFENDER A01-PD-1000-15200 SALARIES AND EMPLOYEE BENEFITS - \$20,000 INCREASE APPROPRIATION

PUBLIC DEFENDER A01-PD-2000-15200 SERVICES AND SUPPLIES - \$280,000 INCREASE APPROPRIATON

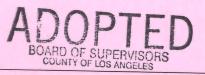
SOURCES TOTAL: \$ 300,000

USES TOTAL: \$ 300,000

## JUSTIFICATION

#35

Reflects the transfer of \$300,000 from the John D. and Catherine T. MacArthur Foundation for the Safety and Justice Challenge Grant Program (Phase IV - Grant Award Agreement Number G-1806-153381). The funding will aid in enhancing and expanding the County's exceptional justice system reform efforts.



2/25/19

BOARD OF SUPERVISOR'S APPROVAL (AS REQUESTED/REVISED)

MAR 1 2 2019

EXECUTIVE OFFICER

| REFERRED TO THE CHIEF<br>EXECUTIVE OFFICER FOR |               | APPROVED AS REQUESTED      |
|--|---------------|----------------------------|
|  |               | APPROVED AS REVISED        |
| AUDITOR-CONTROLLER                             | BY Lanfam     | CHIEF EXECUTIVE OFFICER BY |
| B.A. NO. 185                                   | Feb. 26 20 19 | Feb 27 20 19               |

PINK

AUTHORIZED SIGNATURE , Scott Wiles