

MOTION BY SUPERVISOR KATHRYN BARGER

October 10, 2017

Enhanced Emergency Shelter Facilities in the Antelope Valley

On August 1, 2017, the Board of Supervisors approved a motion to create the Antelope Valley Homeless Consortium and requested a report back from the Chief Executive Office (CEO) on solutions to address the region’s homelessness crisis in the short-term and the long-term. On August 7, 2017, the Lancaster Community Shelter, the only drop-in homeless shelter in the Antelope Valley, closed its doors.

Before the closing of the 108-bed Lancaster Community Shelter, there was already a need for more homeless housing services in the Antelope Valley. Now, that demand is even greater. The homeless count in the Antelope Valley climbed 50% this past year to an estimated 4,559, and this region is short on resources to house these individuals as winter approaches.

In the winter months, temperatures in the Antelope Valley are near freezing, and last year, overnight lows reached 10-degrees Fahrenheit. Life-threatening hypothermia can begin to set in when temperatures drop below 50-degrees Fahrenheit. Unsheltered individuals are at high risk of injury and harm due to exposure to the elements. This shelter crisis in the Antelope Valley has become an emergency and immediate action must be taken.

Los Angeles Homeless Services Authority (LAHSA) has identified the Lancaster National Guard Armory as an emergency shelter facility as part of the Winter Shelter Program. This facility will provide an estimated 125 beds nightly from November 10, 2017 through March 10, 2018. Additional shelter capacity is necessary to shelter individuals experiencing homelessness in the Antelope Valley area.

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MOTION

SOLIS _____

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BARGER _____

RIDLEY-THOMAS _____

On August 8, 2017, the CEO identified an additional facility, the former High Desert Multiple Ambulatory Care Center (High Desert MACC), as a potential temporary 24-hour homeless shelter. The High Desert MACC may add up to 100 beds in Antelope Valley to address this critical need. High Desert MACC is a County-owned facility that was used as a temporary emergency shelter during the winter months from January 2016 through March 2016. At that time, the Board declared a shelter crisis pursuant to Government Code Sections 8698 et. seq. to allow the High Desert MACC to open as a temporary shelter on an emergency basis.

Government Code Sections 8698 et seq. permit the Board to declare a shelter crisis to address the need for emergency temporary shelters when a significant number of persons within its jurisdiction are without the ability to obtain shelter, resulting in a threat to their health and safety. Due to this winter's expected freezing temperatures in the Antelope Valley, the increasing number of homeless individuals, and the lack of shelters in the region, it is critical to declare a shelter crisis for Antelope Valley to allow the operation of High Desert MACC as a temporary emergency shelter from November 10, 2017 through March 10, 2018. The High Desert MACC will serve as an enriched emergency shelter that will support transition into long-term housing. This will allow the County to provide shelter and bridge housing services to constituents in an expeditious manner.

During the declared shelter crisis, the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety may be suspended with respect to the County facility being used as a temporary shelter to the extent that strict compliance would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis. In place of any such housing, health, or safety standards, the County may enact and implement any applicable health and safety standards or regulations as applied to the temporary emergency shelter and to be operative during the shelter crisis consistent with ensuring public health and safety.

I, THEREFORE, MOVE that the Board of Supervisors:

1. Direct the CEO Homeless Initiative to work with LAHSA to establish a winter shelter at the Lancaster National Guard Armory;
2. Direct the CEO to transfer \$248,000 in one-time funding from the Provisional Financing Uses budget unit allocated for the Homeless Initiative to the Homeless and Housing Program (HHP) budget unit for the winter shelter at the Lancaster National Guard Armory; and,
3. Direct the CEO to allocate \$248,000 from the HHP budget unit to LAHSA to add 86 beds to the existing 39 Winter Shelter Program (WSP) beds for a total of 125 beds at the Lancaster National Guard Armory, and extend the WSP in Lancaster to include November 10-30, 2017 and March 1-10, 2018, due to cold weather conditions.

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I, FURTHER, MOVE that the Board of Supervisors:

1. Find the proposed actions are not a project as defined by Section 15378 of the State California Environmental Quality Act ("CEQA") Guidelines, and therefore these actions are not subject to CEQA. Alternatively, the proposed actions are exempt from the provisions of CEQA in accordance with the State CEQA Guidelines Sections 15061(b), 15301, 15303, and 15304;
2. Find that pursuant to Government Code Sections 8698 et seq., during the winter season and extreme weather conditions from November 10, 2017 through March 10, 2018, a significant number of persons within the Antelope Valley are without the ability to obtain shelter, resulting in a threat to their health and safety;
3. Adopt the attached Resolution declaring a shelter crisis for the Antelope Valley during the period of November 10, 2017 through March 10, 2018, in accordance with Government Code Sections 8698 et seq., as a result of which declaration the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety shall be suspended pursuant to this action, to the extent that strict compliance would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis;
4. Direct the CEO Homeless Initiative to work with LAHSA, Fire Department, Department of Public Works, County Counsel, and other pertinent county departments to establish a 24 hour emergency shelter at the High Desert MACC, pursuant to Government Code Sections 8698 et seq. during the shelter crisis period of November 10, 2017 through March 10, 2018 utilizing a combination of Fifth Supervisorial District Homeless Prevention funds and Measure H strategy E8 funding;
5. Direct CEO Homeless Initiative to work with LAHSA to identify and contract with a service provider to operate the temporary emergency shelter at the High Desert MACC;
6. Delegate authority to the CEO or her designee, in consultation with County Counsel and the Departments of Public Works, Public Health, Fire, and Regional Planning, pursuant to Government Code Section 8698.1(b), to identify, with respect to the High Desert MACC, which provisions of any applicable state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis to the extent there was strict compliance with same. This delegation of authority in no way limits the broad suspension of the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety that occurs by operation of law pursuant to Government Code Section 8698.1 upon the Board's declaration of a shelter crisis for the Antelope Valley;

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7. Delegate authority to the CEO or her designee, in consultation with County Counsel and the Departments of Public Works, Public Health, Fire, and Regional Planning, pursuant to Government Code Section 8698.1(b), to enact and implement any applicable health and safety standards or regulations as applied to the use of High Desert MACC as a temporary emergency shelter and to be operative during the shelter crisis consistent with ensuring public health and safety; and,
8. Authorize the CEO or her designee to take any other actions consistent with and/or necessary for the implementation of the foregoing actions.

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**RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF LOS ANGELES DECLARING A SHELTER CRISIS FOR THE
ANTELOPE VALLEY TO PROVIDE
EMERGENCY TEMPORARY SHELTER**

WHEREAS, homelessness in the Antelope Valley climbed 50% this past year to an estimated 4,559; and

WHEREAS, on August 7, 2017, the Lancaster Community Shelter, the only drop-in homeless shelter in the Antelope Valley, closed its doors; and

WHEREAS, in the winter months, temperatures in the Antelope Valley are near freezing, and last year, overnight lows reached 10-degrees Fahrenheit; and

WHEREAS, unsheltered individuals in the Antelope Valley are at high risk of injury and harm due to exposure to the elements and due to other health, safety and welfare-related circumstances and consequences of being homeless; and

WHEREAS, weather forecasts predict harsh winter conditions in the Antelope Valley between November 10, 2017 and March 10, 2018; and

WHEREAS, in anticipation of the onset of the winter season, the County wishes to declare a shelter crisis for the Antelope Valley in accordance with Government Code Sections 8698 et seq. in an effort to facilitate the availability of temporary shelters for persons unable to obtain shelter during this time period; and

WHEREAS, Government Code Sections 8698 through 8698.2 permit the governing body of a political subdivision of the state to declare a shelter crisis; and

WHEREAS, Government Code Sections 8698 et seq. provide authority for the County to address the need for emergency temporary shelters when a significant number of persons within its jurisdiction are without the ability to obtain shelter, resulting in a threat to their health and safety; and

WHEREAS, under the conditions set forth in Government Code Sections 8698 et seq., the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety shall be suspended to the extent that strict compliance would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis; and

WHEREAS, in place of any such housing, health and safety standards, the County may enact municipal health and safety standards to be operative during the housing emergency consistent with ensuring minimal public health and safety; and

WHEREAS, the County owns the former High Desert Multi-Service Ambulatory Care Center (High Desert MACC) facility, located in the Antelope Valley; and

WHEREAS, the Chief Executive Office (CEO) has identified High Desert MACC as a potential suitable temporary 24-hour homeless shelter in Antelope Valley;

WHEREAS, there may be other suitable facilities which are owned, operated or leased by the County in the Antelope Valley that have not yet been identified but could later be determined as suitable to use as supportive emergency homeless housing during the shelter crisis; and

WHEREAS, the CEO, in consultation with County Counsel and the Departments of Public Works Public Health, Fire, and Regional Planning intend to evaluate which, if any, applicable state or local laws prescribing standards of housing, health or safety, if strictly complied with, would in any way prevent, hinder, or delay the establishment of an emergency temporary shelter at High Desert MACC; and

WHEREAS, these same County Departments may choose to adopt health and safety standards or regulations, in place of the suspended standards, to be applied to the use of High Desert MACC as an emergency temporary shelter and to be operative during the shelter crisis consistent with ensuring public health and safety.

NOW, THEREFORE BE IT RESOLVED by the Board of Supervisors of the County of Los Angeles that:

Section 1. The Board adopts the recitals above as findings and determinations.

Section 2. Find the proposed actions are not a project as defined by Section 15378 of the State California Environmental Quality Act ("CEQA") Guidelines, and therefore these actions are not subject to CEQA. Alternatively, the proposed actions are exempt from the provisions of CEQA in accordance with the State CEQA Guidelines Sections 15061(b), 15301, 15303, and 15304.

Section 3. Find that pursuant to Government Code Sections 8698 et seq., during the winter season and extreme weather conditions from November 10, 2017 through March 10, 2018, a significant number of persons within the Antelope Valley are without the ability to obtain shelter, resulting in a threat to their health and safety.

Section 4. The County declares a shelter crisis for the Antelope Valley during the period of November 10, 2017 through March 10, 2018, in accordance with Government Code Sections 8698 et seq., as a result of which declaration the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety shall be suspended pursuant to this action, to the extent that strict compliance would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis.

Section 5: Direct LAHSA to work with CEO Homeless Initiative, County Fire, Department of Public Works, County Counsel, and other pertinent county departments to establish a 24-hour emergency shelter at the High Desert MACC, pursuant to Government Code Sections 8698 et seq., during the shelter crisis period of November 10, 2017 through March 10, 2018 utilizing a combination of Fifth Supervisorial District Homeless Prevention and Measure H strategy E8 funding.

Section 6: Direct CEO Homeless Initiative to work with LAHSA to identify and contract with a service provider to operate this temporary emergency shelter at the High Desert MACC.

Section 7: Delegate authority to the CEO or her designee, in consultation with County Counsel and the Departments of Public Works, Public Health, Fire, and Regional Planning, pursuant Government Code Section 8698.1(b), to identify, with respect to the High Desert MACC, which provisions of any applicable state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety would in any way prevent, hinder, or delay the mitigation of the effects of the shelter crisis to the extent there was strict compliance with same. This delegation of authority in no way limits the broad suspension of the provisions of any state or local regulatory statute, regulation, or ordinance prescribing standards of housing, health, or safety that occurs by operation of law pursuant to Government Code Section 8698.1 upon the Board's declaration of a shelter crisis in the Antelope Valley.

Section 8: Delegate authority to the CEO or her designee, in consultation with County Counsel and the Departments of Public Works, Public Health, Fire, and Regional Planning, pursuant to Government Code Section 8698.1(b), to enact and implement any applicable health and safety standards or regulations as applied to the use of High Desert MACC as a temporary emergency shelter and to be operative during the shelter crisis consistent with ensuring public health and safety.

Section 9: Authorize the CEO or her designee to take any other actions consistent with and/or necessary for the implementation of the foregoing actions.

10th October

The foregoing resolution was on the (Day) of (Month) 2017, adopted by the Board of Supervisors of the County of Los Angeles and ex officio the governing body of all other special assessment and taxing district, agencies and authorities for which said Board acts.



LORI GLASGOW, Executive Officer-Clerk of
the Board of Supervisor of the County of
Los Angeles

By:

Rachelle Amithuman
DEPUTY

APPROVED AS TO FORM:
LILLIAN SALINGER

Lillian Salinger
Senior Deputy, County Counsel

September 26, 2017
DEPT NO: 060

COUNTY OF LOS ANGELES

REQUEST FOR APPROPRIATION ADJUSTMENT

DEPARTMENT OF CHIEF EXECUTIVE OFFICER

AUDITOR-CONTROLLER:

THE FOLLOWING APPROPRIATION ADJUSTMENT IS DEEMED NECESSARY BY THIS DEPARTMENT. PLEASE CONFIRM THE ACCOUNTING ENTRIES AND AVAILABLE BALANCES AND FORWARD TO THE CHIEF EXECUTIVE OFFICER FOR HIS RECOMMENDATION OR ACTION.

**ADJUSTMENT REQUESTED AND REASONS THEREFOR
FY 2017-18
3 - VOTES**

SOURCES

USES

PFU-VARIOUS
A01-CB-2000-13749-13760
SERVICES & SUPPLIES
DECREASE APPROPRIATION

248,000

HOMELESS AND HOUSING PROGRAM
A01-CB-2000-26685
SERVICES & SUPPLIES
INCREASE APPROPRIATION

248,000

SOURCES TOTAL \$ **248,000**

USES TOTAL \$ **248,000**

JUSTIFICATION

Reflects the transfer of one-time funding for the winter shelter at the Lancaster National Guard Armory.

ADOPTED
BOARD OF SUPERVISORS
COUNTY OF LOS ANGELES

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OCT 10 2017

David Seidenfeld
AUTHORIZED SIGNATURE DAVID SEIDENFELD, MANAGER, CEO

BOARD OF SUPERVISOR'S APPROVAL (AS REQUESTED/REVISED)

Lori Glasgow
LORI GLASGOW
EXECUTIVE OFFICER

REFERRED TO THE CHIEF EXECUTIVE OFFICER FOR---

- ACTION
- RECOMMENDATION

AUDITOR-CONTROLLER

BY *Latham*
DATE *Oct 5, 2017*

APPROVED AS REQUESTED

APPROVED AS REVISED

CHIEF EXECUTIVE OFFICER

BY *Angela Green*
DATE *10/5/17*

B.A. NO. *047*