

Los Angeles County Board of Supervisors October 3, 2017

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"The mission of the Los Angeles County Health Agency is to improve health and wellness across Los Angeles County through effective, integrated, comprehensive, culturally appropriate services, programs, and policies that promote healthy people living in healthy communities."



The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

DELEGATIONS OF AUTHORITY TO TAKE VARIOUS
CONTRACTING ACTIONS RELATED TO PROVISION OF VITAL
SERVICES FOR JUSTICE-INVOLVED ADULTS AND JUVENILES
AND APPROVE ADDITIONAL STAFF FOR THE OFFICE OF
DIVERSION AND REENTRY
(ALL SUPERVISORIAL DISTRICTS)
(3 VOTES)

SUBJECT

Delegate authority to the Director of the Health Agency and/or Chief Probation Officer to take various contract actions to implement SB 678 and Juvenile Justice Crime Prevention Act funded programs and approve additional staff for the Department of Health Services, Office of Diversion and Reentry (ODR) in an effort to reduce recidivism and assist this population to ensure they have the resources and support needed to rehabilitate and lead productive lives.

IT IS RECOMMENDED THAT THE BOARD:

1) Delegate authority to the Director of the Health Agency, or his designee, (Director) and/or the Chief Probation Officer, or her with designee, execute agreements organizations, joint ventures, and other interested providers as a result of competitive processes, to obtain services for justiceinvolved adults and juveniles with such services to include but not be limited to, containment model services (therapy and polygraph), Re-Entry Center wraparound services, substance use disorder treatment services, behavioral health services, supportive services, and employment services, provided such agreements do not exceed current and future budget appropriations for SB 678 and Juvenile Justice Crime Prevention Act (JJCPA) programs, whether those appropriations are within Probation or the Health Agency

departments, with approval of all agreements as to form by County Counsel, with notice to the Board and Chief Executive Office (CEO).

- 2) Delegate authority to the Director and/or the Chief Probation Officer, her designee, to: (i) execute agreements with qualified contractors selected through a competitive selection process for the provision of ancillary services to support programs for justice-involved adults and juveniles, including but not limited to, consultant services (e.g., women and emerging adult population), evaluation services, technical assistance services and training services for Health Agency and Probation staff and/or contracted service providers' staff; and (ii) amend any existing Information Technology (IT) agreements to revise terms and conditions, statements of work, program deliverables, and/or services, and allow for changes in payment structures and increase contract sums to facilitate the deployment of IT platforms in support of programs for justice-involved adults and juveniles and to advance the objectives of such programs; provided such agreements and amendments do not exceed current and future budget appropriations for SB 678 and JJCPA programs, whether those appropriations are within Probation or the Health Agency departments, with approval of all agreements and amendments as to form by County Counsel, with notice to the Board and CEO.
- 3) Delegate authority to the Director and/or the Chief Probation Office, or her designee, to: (i) execute amendments to any agreements entered into pursuant to the delegations of authority in recommendations one and two to make changes to the statement of work, add, delete and/or change certain terms and conditions required by under Federal or State law or regulation, County policy, Board and/or CEO subject to prior review and approval as to form by County Counsel; and (ii) terminate agreements in accordance with the provisions of each agreement with notice to the Board and CEO.
- 4) Authorize the Director of Health Services to add and fill 8.0 positions as detailed in Attachment A, pursuant to Section 6.06.020 of the County Code and subject to allocation by the CEO, to provide critical staffing needed to implement activities to achieve Office of Diversion and Reentry (ODR) goals as they relate to bringing the programs contemplated in the above recommendations that are funded by SB 678 to successful implementation.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

Background

ODR was created by the Board of Supervisors in September 2015 to develop and implement county-wide criminal justice diversion for persons with mental illness and/or substance use disorders and to provide reentry support services. The goals of ODR include reducing the number of mentally ill inmates in the Los Angeles County Jails, reducing recidivism, and improving the health outcomes of justice-involved populations who have the most serious underlying health needs. Under the leadership of ODR, County departments and stakeholders are continuing to collaborate on a variety of diversion initiatives, as well addressing any new opportunities that emerge as the diversion work expands across the County.

The Probation Department's mission is to enhance public safety while helping justice-involved individuals under Probation's supervision to rehabilitate and lead productive lives in the belief that those individuals can benefit from programming, skills and opportunities that allow and encourage them to perform to their highest potential. ODR and Probation have a unique opportunity to form a rehabilitation partnership and leverage their already complimentary missions by joining together in the planning and implementation of expansive services for their justice-involved clients. The Health Agency and ODR are in the unique position of launching many new initiatives for which Probation can supply robust funding through programs such as SB 678 and JJCPA.

ODR will facilitate a comprehensive menu of services targeted for the adult felony and juvenile probationer population, including, but not limited to, substance use disorder treatment, mental health treatment, cognitive behavioral interventions, intensive case management, housing services, and employment services. Services will be provided by the Department of Health Services (DHS), Department of Mental Health, Department of Public Health, Department of Workforce Development and Community Services, and their community based providers. The Probation Department, in partnership with ODR, will provide funding for services provided to SB 678 eligible clients. Accordingly, Probation has earmarked \$187.6 million from SB 678 funds for ODR to implement a wide range of evidence-based community programs, initiatives, and services aimed at facilitating reintegration and reducing recidivism amongst the adult felony population.

Recommendations

The complexity, scale, and condensed timeframe under which ODR and Probation will launch these new initiatives over this year, and in subsequent years, create challenges with regards to County contracting processes that can often be lengthy. As a result, the Health Agency and Probation, with guidance from County Counsel, will be utilizing various nimble and collaborative contracting strategies and methods to conduct competitive processes that can expedite funding allocation to agencies and organizations. The following recommendations have been developed to further expedite the contracting process for these vital initiatives.

Approval of the first and second recommendation will enable the Director and the Chief Probation Officer to execute agreements with a range of providers for the provision of direct services and programs for justice-involved adults and juveniles under the supervision of Probation; as well as ancillary services to support the programs and amend exiting IT agreements as necessary in support of the program.

Approval of the third recommendation will provide the Health Agency and Probation with the flexibility to amend agreements entered into under the delegations in recommendation one and two, and also allow the ability to terminate agreements if in the best interest of the County.

Approval of the fourth recommendation will provide authority to hire ODR staff needed to implement new county-wide criminal justice diversion programs. Timely recruitment and onboarding of administrative and program staff will ensure that SB 678 funding for various program components are implemented timely.

Board approval of the recommendations in this letter will enable the Health Agency and Probation Department to continue setting up the necessary infrastructure to make diversion and reentry efforts a success and accomplish the Board's initiatives.

Implementation of Strategic Plan Goals

The recommended actions support: (i) Goal I, Make Investments that Transform Lives, Strategy I, Increase Our Focus on Prevention Initiatives, Strategy 2, Enhance Our Delivery Of Comprehensive Interventions, and Strategy 3, Reform Service Delivery within our Justice Systems; (ii) Goal II, Foster Vibrant and Resilient Communities, Strategy 2, Support the Wellness of Our Communities; and (iii) Goal III, Realize Tomorrow's Government Today, Strategy 3, Pursue Operational Effectiveness, Fiscal Responsibility, and Accountability.

FISCAL IMPACT/FINANCING

DHS and Probation will include the necessary appropriation and revenue changes in mid-year and future budget phases as necessary.

The Director and Chief Probation Officer will report back to the Board on a quarterly basis regarding services procured and the associated expenditures. The report will list all contracts executed and contract funding levels.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

All agreements, any future amendments and/or related documents, allowed under the aforementioned recommendations will be reviewed and approved as to form by County Counsel prior to execution in the case of agreements, and prior to release in the case of competitive procurements.

CONTRACTING PROCESS

Services will be procured through a variety of procurement processes, all of which will be competitive. The Health Agency and Probation are working with community-based organizations to identify opportunities to streamline the contracting process, while ensuring that funds are allocated both efficiently and consistent with County regulations.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Approval of the recommendations will ensure that the County is able to meet timesensitive requirements of Probation's funding sources and support existing ODR efforts, as well as the Board's integrated care initiatives to target the most vulnerable and under-served populations in the County.

Respectfully submitted,

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Mitchell H. Katz, M.D. Director

Jens J. Mc Donald
Terri L. McDonald
Chief Probation Officer

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Enclosure

c: Chief Executive Office County Counsel

Department of Human Resources Executive Office, Board of Supervisors

OFFICE OF DIVERSION AND REENTRY NEW POSITIONS Funded by SB 678

Position	Quantity
Senior Staff Analyst, Item 4594	1
Staff Analyst, Item 4593	6
Staff Assistant I, Item 0907	1
Total Positions Requested	8