

# Health Agency



Los Angeles County  
Board of Supervisors

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*"The mission of the Los Angeles County Health Agency is to improve health and wellness across Los Angeles County through effective, integrated, comprehensive, culturally appropriate services, programs, and policies that promote healthy people living in healthy communities."*



June 6, 2017

The Honorable Board of Supervisors  
County of Los Angeles  
383 Kenneth Hahn Hall of Administration  
500 West Temple Street  
Los Angeles, California 90012

Dear Supervisors:

**ADOPT A RESOLUTION TO AUTHORIZE ACCEPTANCE OF  
GRANT FUNDS FROM THE CALIFORNIA BOARD OF STATE AND  
COMMUNITY CORRECTIONS FOR THE DEVELOPMENT AND  
IMPLEMENTATION OF THE PROPOSITION 47 GRANT PROGRAM  
AND OTHER RELATED CONTRACT ACTIONS  
(ALL SUPERVISORIAL DISTRICTS)  
(4 VOTES)**

**SUBJECT**

Adopt a resolution to authorize acceptance of up to \$20 million in grant funds from the California Board of State and Community Corrections to carry out the development and implementation of three programs: Substance Abuse Recovery Interim Housing, Mental Health Prevention and Early Intervention, and Diversion and Re-entry Support Services; authorize the Director of the Health Agency or his designee, to execute the Grant Award Agreement and related documents; and approve various contract actions necessary in order to implement the Proposition 47 Program.

**IT IS RECOMMENDED THAT THE BOARD:**

1. Adopt a resolution authorizing the Director of the Health Agency (Director), or his designee, to: (a) accept an anticipated grant award of up to \$20 million from the California Board of State and Community Corrections (BSCC) for implementation of the Los Angeles (LA) County Proposition 47 Program consisting of Substance Abuse Recovery Interim Housing, Mental Health Prevention and Early Intervention, and Diversion and Re-entry

**ADOPTED**

BOARD OF SUPERVISORS  
COUNTY OF LOS ANGELES

19 June 6, 2017

LORI GLASGOW  
EXECUTIVE OFFICER

Support Services, which will be managed by the Office of Diversion and Re-Entry (ODR); (b) execute the BSCC Grant Award Agreement and all other necessary documents to accept the award, effective upon execution; and (c) execute any future amendments to the Grant Award Agreement and all other related documents; subject to prior review and approval as to form by County Counsel.

2. Delegate authority to the Director, or his designee, to execute: amendments to existing Department of Health Services (DHS), Department of Mental Health (DMH) and Department of Public Health (DPH) agreements with community based organizations (CBO) that are necessary to implement the LA County Proposition 47 Program; subject to prior review and approval as to form by County Counsel and with notification to the Board and Chief Executive Office (CEO).
3. Delegate authority to the Director, or his designee, to execute and/or amend data use agreements with participating entities (governmental, non-profit, and private organizations) with modifications to, or waivers of, the County's contracting requirements for insurance, standard indemnification and other standard County contract terms not mandated by County ordinance, on a case-by-case basis; subject to prior review and approval as to form by County Counsel and with notification to the Board and CEO.
4. Delegate authority to the Director, or his designee to amend agreement H-706815 with Eccovia, Inc., dba ClientTrack (ClientTrack) to: (a) revise terms and conditions, statements of work, program deliverables, and/or services; and (b) allow for changes in payment structure and increase the maximum agreement sum necessary to facilitate the deployment of the ClientTrack case management system for the Proposition 47 Program, provided such actions do not exceed Board approved funding for the Proposition 47 Program, and with all amendments subject to prior review and approval as to form by County Counsel, with notice to the Board and CEO.
5. Delegate authority to the Director, or his designee to: (a) execute an agreement or work order with a professional services consultant to perform data collection and evaluation services during the term of the Proposition 47 Program grant, at a cost not exceed ten percent of the total grant award from BSCC for the Proposition 47 Program, with such professional services consultant selected through a solicitation process or use of an existing County agreement for data collection and evaluation services; and (b) execute amendments to such agreement or work order to make changes to the statement of work, add, delete and/or change certain terms and conditions required by under Federal or State law or regulation, County policy, Board and/or CEO; with any agreement, work order, and amendments, subject to prior review and approval as to form by County Counsel and with notice to the Board and CEO.

## **PURPOSE/JUSTIFICATION OF RECOMMENDED ACTIONS**

### **Background**

Proposition 47 funding represents an important opportunity for LA County to serve justice involved individuals through the provision of mental health and substance use disorder treatment and comprehensive diversion and re-entry support services. ODR was established in August of 2015 by the Board of Supervisors to improve coordination and implementation of diversion efforts throughout the County and has since conducted community outreach to assess needs, identify resources and service gaps.

As part of a community engagement process that began in December of 2015, ODR and the City of Los Angeles facilitated six Town Hall meetings to gain an understanding about the needs of underserved populations and disparities experienced based on race, ethnicity, socioeconomic status, gender, sexual orientation, educational attainment and immigration status. Priority areas identified in the Town Halls were consistent with the Proposition 47's goal of ensuring that prison spending is focused on violent and serious offenses while maximizing alternatives for non-serious, nonviolent crime, and investing the savings into prevention and support programs such as mental health and substance use treatment.

On November 22, 2016, the Board directed the Director of ODR, in collaboration with key County, City of Los Angeles, and community partners, to lead development of an innovative Proposition 47 grant proposal. Following the release of the Proposition 47 Request for Proposals (RFP), the County reengaged with the LA City Mayor's office and determined that the best way to complement and not duplicate services, was to continue its collaboration. To that end, a Joint Local Advisory Committee (JLAC) was created comprising of numerous County and City departments including the Sheriff, District Attorney, Public Defender, Alternate Public Defender, Probation, Mental Health, Public Health, LA Superior Court, LA City Mayor's Office, LA City Attorney's Office, the California Endowment, CBOs, Community Advocates and formerly incarcerated individuals.

To obtain additional input from a wide cross-section of community stakeholders, ODR and the City of Los Angeles Mayor's office, hosted an additional series of three public convenings held in January 2017, at locations within the three geographic locations and supervisorial districts with the highest levels of crime and poverty. Invitations to the convening sessions were extended to the JLAC members and all their respective community partners, advocacy groups, institutions of higher learning, and interested parties. Over 100 community based organizations and interested parties attended these sessions which were intended to obtain recommendations based on their experience working with the justice-involved population and to obtain input on the following: 1) target populations; 2) needs (new and existing programs); and 3) top

priorities. Priority themes identified from these sessions included: 1) need for intensive, long term case management including navigation; 2) ensuring access to mental health services in affected communities; 3) co-occurring and integration of services; 4) peer-delivered services; 4) jobs and employment; 5) housing; and 6) culturally and linguistically appropriate services.

ODR prepared the County's application in response to the BSCC RFP for Proposition 47 programs. The application was submitted to the BSCC for consideration on February 16, 2017. In June 2017, ODR will be notified if the application has been recommended to the BSCC board for approval. If approved, the grant period will be June 16, 2017 through August 15, 2020.

### **Recommendations**

Approval of recommendation one will provide the Governing Body Resolution (Attachment I) that is required to be submitted to BSCC prior to Grant Award Agreement execution. The resolution was not required to be submitted at the time of the grant application. Approval of recommendation one will also enable the Director, or his designee, to accept the BSCC grant and execute the Grant Award Agreement and all other necessary documents to accept the award; as well as execute any future amendments to the Grant Award Agreement and all other related documents. The grant period is from June 16, 2017 through August 15, 2020.

Approval of the second recommendation will enable the Director, or his designee, to execute amendments to existing DHS, DMH, and DPH agreements with community based organizations, necessary to implement the programs as outlined in the grant application. The Proposition 47 Program will provide mental health services, substance use disorder treatment, and diversion and re-entry support services through three programs: Substance Use Recovery Interim Housing, Mental Health Prevention and Early Intervention, and Diversion and Re-entry Support Services. The target population is comprised of individuals who have encountered the criminal or juvenile justice system with mild to moderate mental health and/or substance use disorders.

The goal of the Proposition 47 funding is to leverage federal and state funding for reimbursable expenses or programming under Drug Medi-Cal, the Mental Health Services Act, Whole Person Care (WPC), Workforce Innovation and Opportunity Act, and Housing and Urban Development funding so that Proposition 47 funding can be used to fund costs that are not reimbursable or to expand needed services. The Proposition 47 Program will capitalize on the breadth of existing resources within LA County to improve the health outcomes of vulnerable populations including substance use disorder treatment services administered by the DPH, mental health services provided by DMH, and workforce development services provided by Workforce Development, Aging, and Community Services.

Approval of the third recommendation will enable the Director, or his designee, to execute and/or amend data use agreements with participating entities (governmental, non-profit, and private organizations). The data use agreements are not the typical services contracts that the County enters into and many of the standard County terms and conditions are not appropriate to such agreements, thus the Director is requesting authority to modify or waive standard County contract terms and conditions not required by County ordinance.

Approval for the fourth recommendation will enable the Director, or his designee, to amend the current case management system agreement with ClientTrack to expand its use to include the participants in the Proposition 47 Program. The case management system, referred to in DHS as Client Housing Access Monitoring Program Systems (CHAMPS), is currently deployed in the Housing for Health Program and is also the information technology platform for a care management platform that is the backbone to support the WPC Program. This Information Technology platform will be the primary tool to track Proposition 47 Program participants, report on activities with respect to each participant and create the records needed to support reporting requirements associated with the Proposition 47 Program.

Approval of the fifth recommendation will enable the Director, or his designee, to engage an outside consultant to provide the necessary data collection and evaluation for compliance with the grant.

During the term of the Proposition 47 Program, DHS will submit status reports to the Board every six months.

### **Implementation of Strategic Plan Goals**

The recommended actions support “Goal II, Foster Vibrant and Resilient Communities, II.2 Support the Wellness of Our Communities” and “Goal III, Realize Tomorrow’s Government Today, III.3 Pursue Operational Effectiveness, Fiscal Responsibility, and Accountability” of the County’s Strategic Plan.

### **FISCAL IMPACT/FINANCING**

The total requested grant funding is \$20 million over a 38-month period.

Funding will be requested in FY 17-18 Supplemental Budget Resolution and future fiscal years as needed.

## **FACTS AND PROVISIONS/LEGAL REQUIREMENTS**

The target population for the LA County Proposition 47 Program consists of individuals with mild to moderate mental health and/or substance use disorders who have encountered the criminal or juvenile justice system (arrested, charged with, or convicted of a criminal offence). This population was selected because it has historically been underserved. There are various programs designed for clients with severe and persistent mental health and substance use disorders which to date, have been ODR's focus population. LA County views Proposition 47 funding as an opportunity to serve those who may not rise to the top in terms of need, but whose mental health and substance use disorders combined with other barriers to successful re-entry, make them likelier to recidivate. The proposed Proposition 47 Program will encompass a "no wrong door" approach to ensure that persons seeking help will find culturally and linguistically appropriate services irrespective of their referral source. Referrals will come from various sources including: community based organizations, Proposition 47 mailers, Diversion and Collaborative Courts, the Sheriff's Department, Jail In-reach Providers, the Probation Department, and the Homeless Services Coordinated Entry System. All clients will be assessed for risk and needs based on a tool agreed upon by stakeholders.

The Health Agency will enter into memorandums of understanding (MOUs) with the other County departments participating in the LA County Proposition 47 Program. These MOUs between County departments do not require Board approval. In addition, contract actions in recommendations two through three, ODR will access the existing Supportive Housing Services Master Agreements for Intensive Case Management Services (ICMS). On February 21, 2017, the Board approved expansion of those Master Agreements to include ODR programs.

County Counsel will review and approve the Grant Award Agreement, and all other agreements and amendments and approve the documents as to form before execution.

## **CONTRACTING PROCESS**

ODR submitted the grant application in response to the BSCC RFP. The application identified the specific partners that will participate in the Proposition 47 Program.

The ClientTrack agreement was awarded as a result of a competitive solicitation process.

## **IMPACT ON CURRENT SERVICES**

Approval of the recommended actions will allow for a unique collaborative effort designed to impact the lives of clients served by improving health outcomes, supporting stable employment, and reducing recidivism, with an overarching goal to ensure that

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partnering government entities become even stronger in their efforts to serve justice involved populations and that community based providers can support a collaborative approach to make LA County a healthier and safer community. In actuality, this programming represents a dramatic shift in the way this population is served and is expected to have long-term implications on policies and on how resources are spent.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Mitchell Katz".

Mitchell H. Katz, M.D.  
Director

MHK:kh

Enclosure (1)

c: Chief Executive Office  
County Counsel  
Executive Office, Board of Supervisors  
Department of Workforce Development, Aging, and Community Services

**RESOLUTION OF THE LOS ANGELES COUNTY BOARD OF SUPERVISORS TO  
ACCEPT A GRANT AWARD FROM THE BOARD OF STATE AND COMMUNITY  
CORRECTIONS IN THE AMOUNT OF UP TO \$20 MILLION FOR THE  
DEVELOPMENT AND IMPLEMENTATION OF A LOS ANGELES COUNTY  
PROPOSITION 47 PROGRAM**

**WHEREAS**, within the Los Angeles County Jail System of around 16,000 inmates at any given time, there are typically 4,000 people in mental health housing within the jail, thus 25% of inmates are being followed or treated for a mental health disorder; and

**WHEREAS**, many of these people cycle repeatedly through the criminal justice system; and

**WHEREAS**, many of these people are homeless, have a substance abuse disorder, and/or suffer from mental illness, combined with other barriers to successful re-entry make them likelier to recidivate; and

**WHEREAS**, the County desires to improve public safety and public order with a unique collaborative effort designed to impact the lives of clients served by improving health outcomes, supporting stable employment, and reducing recidivism, with an overarching goal to ensure that partnering government entities become even stronger in their efforts to serve justice involved populations and that community based providers can support a collaborative approach to make Los Angeles County a healthier and safer community; and

**WHEREAS**, the State of California Board of State & Community Corrections ("BSCC") has made available up to \$103,651,000 in grant funding to jurisdictions to establish, operate and evaluate a Proposition 47 program to improve public safety and reduce recidivism; and

**WHEREAS**, the Los Angeles Board of Supervisors established the Office of Diversion and Re-Entry ("ODR") within the Health Agency which is responsible for the oversight and coordination of County-wide diversion efforts; and

**WHEREAS**, by motion adopted on November 22, 2016, the Los Angeles County Board of Supervisors directed ODR to collaborate with key stakeholders to prepare an application for State grant funds to expand diversion services and programs emphasizing counseling, treatment and behavior modification instead of punitive measures; and

**WHEREAS**, the Los Angeles County Proposition 47 Program will provide mental health services, substance use disorder treatment, and diversion and re-entry support services through three programs: Substance Use Recovery Interim Housing Services, Mental Health Prevention and Early Intervention, and Diversion and Re-entry Support Services. The target population is comprised of individuals who have encountered the criminal or juvenile justice system with mild to moderate mental health and/or substance use disorders. The Proposition 47 Program provides these individuals with social services for housing, healthcare, job training, treatment and mental health support, which may



cost less and provide better crime reduction, public health and safety results than processing them through traditional criminal justice system avenues; and

**NOW, THEREFORE, BE IT RESOLVED** that the Heath Agency Director, Mitchell H. Katz, M.D. or his designee, is authorized to accept and sign all necessary documents including the Grant Agreement with the BSCC), including any amendments thereto, and all other necessary documents to accept the award and to carry out the development and implementation of the Proposition 47 Program; and

**BE IT FURTHER RESOLVED** that grant funds received hereunder shall not be used to supplant expenditures controlled by this body; and

**BE IT FURTHER RESOLVED** that the Los Angeles County Board of Supervisors agrees to abide by the terms and conditions of the Grant Agreement as set forth by the BSCC.

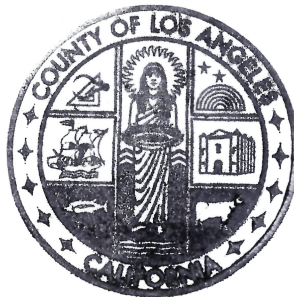
Passed, approved, and adopted by the Los Angeles County Board of Supervisors in a meeting thereof held on June 6, 2017 by the following:

Ayes: Supervisors Solis, Kuehl, Hahn, Barger and Ridley-Thomas

Noes: NONE


Absent: NONE

The foregoing resolution was adopted on the 6th day of June 2017, by the Board of Supervisors of the County of Los Angeles and ex officio the governing body of all other special assessment and taxing districts, agencies and the authorities for which said Board so acts.



LORI GLASGOW, Executive Officer  
Clerk of the Board of Supervisors of the  
County of Los Angeles

By

  
Deputy

APPROVED AS TO FORM:

Mary Wickham  
County Counsel

By

  
Amy S. Naamani

Principal Deputy County Counsel