

## To enrich lives through effective and caring service



#### Santos H. Kreimann

Director

**Kerry Silverstrom** Chief Deputy

#### **AGENDA**

# JOINT MEETING OF THE MARINA DEL REY DESIGN CONTROL BOARD **SMALL CRAFT HARBOR COMMISSION**

Wednesday, September 15, 2010, 12:30 - 2:30 p.m.

**Burton W. Chace Park Community Building** 13650 Mindanao Way ~ Marina del Rey, CA 90292

#### Call to Order, Action on Absences, and Pledge of Allegiance 1.

#### 2. **New Business**

A. Presentation of the Local Coastal Program Major Amendment & Public Comment Opportunity

The Department of Regional Planning will present the draft amendment to the Marina del Rey Local Coastal Program. The presentation will be followed by questions/comments from the Design Control Board and Small Craft Harbor Commission.

Members of the public will be afforded the remaining time to provide comments. There will be a three minute time limit per speaker, time permitting.

#### 3. <u>Adjournment</u>

ADA ACCOMMODATIONS: If you require reasonable accommodations or auxiliary aids and services such as material in alternate format or a sign language interpreter, please contact the ADA (Americans with Disabilities Act) Coordinator at (310) 827-0816 (Voice) or (310) 821-1734 (TDD), with at least three business days' notice.

Project Materials: All materials provided for the meeting are available (beginning the Saturday prior to the meeting) for public review at the following Marina del Rey locations: Marina del Rey Library, 4533 Admiralty Way, 310-821-3415; MdR Visitors & Information Center, 4701 Admiralty Way, 310-305-9546; Burton Chace Park Community Room, 13650 Mindanao Way, 310-305-9595; and (beginning the Monday prior to the meeting) Department of Beaches and Harbors Administration Building, 13837 Fiji Way, 310-305-9503. The materials can also be accessed on our website at marinadelrey.lacounty.gov.

Please Note: The Los Angeles County Board of Supervisors adopted Chapter 2.160 of the Los Angeles County Code (Ord. 93-0031 §2(part), 1993) relating to lobbyists. Any person who seeks support or endorsement from the Design Control Board or Small Craft Harbor Commission on any official action must certify that they are familiar with the requirements of this ordinance. A copy of this ordinance can be provided prior to the meeting and certification is to be made before or at the meeting.

Departmental Information: http://marinadelrey.lacounty.gov or http://beaches.lacounty.gov



## To enrich lives through effective and caring service

September 9, 2010



Santos H. Kreimann

Director

**Kerry Silverstrom** Chief Deputy

TO:

Design Control Board & Small Craft Harbor

Commission

FROM:

Santos H. Kreimann, Director

SUBJECT:

ITEM 2A - PRESENTATION OF THE LOCAL

**COASTAL PROGRAM MAJOR AMENDMENT &** 

PUBLIC COMMENT OPPORTUNITY

Item 2A on the agenda is a presentation by the County of Los Angeles Department of Regional Planning (DRP) about the proposed Marina del Rey Local Coastal Program (LCP) major amendment. This presentation is to provide you information regarding the LCP amendment and provide a forum for discussion and comment. A copy of the proposed LCP amendment is enclosed.

The LCP amendment is part of the three-step "Roadmap" to organize various Marina projects for Coastal Commission review and consideration that was recommended by Coastal staff with the unanimous concurrence of the Coastal Commission and later approved by the Board of Supervisors on September 1, 2009. The Roadmap calls for presentation of a single aggregate LCP map and text amendment accounting for all Phase II Marina redevelopment projects ("pipeline projects") requiring an LCP amendment.

The draft major amendment also addresses the following:

Consolidation of LCP development zones;
Sensitive Biological Resources;
Recreational Boating and Visitor-Serving Uses; and
Public Parking.

All proposed amendments tied to Phase II redevelopment projects are within the existing development allowance allocated to Marina del Rey by the Coastal Commission in the 1996 certified LCP.

The DRP hosted two public meetings at Burton Chace Park to present information and solicit community input on the proposed amendment. The first was held on Saturday, August 21, 2010, and the second on Tuesday, August 24, 2010. The Regional Planning Commission is currently scheduled to consider the amendment at its November 3, 2010 meeting.

Enclosure

# Marina del Rey Land Use Plan

\*WORKING DRAFT

A component of the Los Angeles County Local Coastal Program

Certified by the California Coastal Commission February 8, 1996

> REVISION No. 2 August 2010

County of Los Angeles
Department of Regional Planning

This document is a first draft presented for public review. It is expected that this document will undergo changes in response to public and agency comment prior to being set for hearing.

# Marina del Rey Land Use Plan

# Legislative History

# Original Marina del Rey/Ballona Land Use Plan:

January 12, 1984 ~ Certification with suggested modifications approved

by the California Coastal Commission.

September 13, 1984 ~ Approval of suggested modifications by County Board

of Supervisors.

October 11, 1984 ~ Effective certification by Coastal Commission following

Executive Director's determination of County

compliance with suggested modifications.

# Annexation Removes Ballona Area from Land Use Plan:

December 9, 1986 ~ Certification of revised Land Use Plan, as submitted

by Los Angeles County, approved by Coastal Commission; revision reflects removal of Playa Vista Areas B and C from Plan due to annexation by the

City of Los Angeles.

# **Major Amendment to Marina del Rey Land Use Plan:**

September 14, 1994 ~	Recommended	by 1	the	Los	Angeles	County	Regional
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Planning Commission.

November 3, 1994 ~ Approved for submittal to the Coastal Commission by

the County Board of Supervisors.

May 10, 1995 ~ Certification with suggested modifications approved

by the Coastal Commission.

August 22, 1995 ~ Approval of suggested modifications by Board of

Supervisors.

February 8, 1996 ~ Effective certification by Coastal Commission following

Executive Director's determination of County

compliance with suggested modifications.

January 7, 2002 LCPA 01-01 finally certified by

California Coastal Commission (Parcel 20)

February 17, 2009 ~ Certification of amendment to Design Control Board

responsibilities adopted by the Board of Supervisors.

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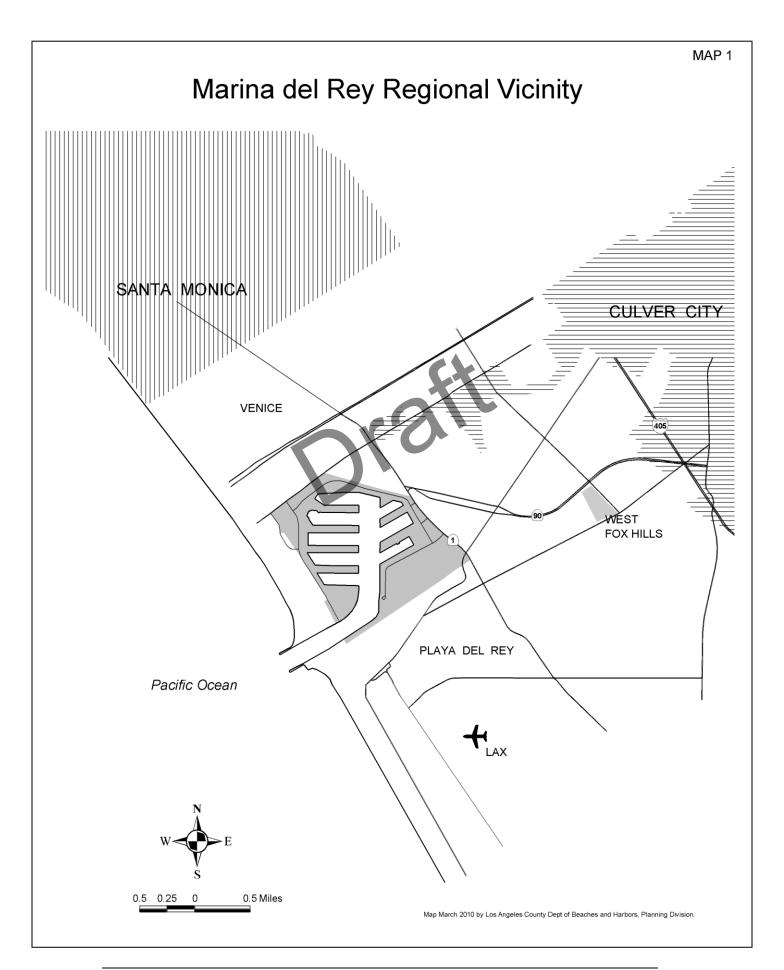
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# **DEFINITIONS**

The definitions in this chapter govern the interpretation of the Land Use Plan.

**Ambient Traffic Growth** represents the natural "background" growth in traffic volumes which is mainly attributable to regional traffic growth and the collective effects of many small developments.

**City** means the City of Los Angeles, unless another city is specifically cited.

**Coastal-dependent development** or use means any development or use which requires a site on, or adjacent to, the sea to be able to function.

**Coastal Development Permit (CDP)** means a permit for any development, as defined below, within the coastal zone what is required pursuant to subdivision (a) of Section 30600 of the California Coastal Act. This permit grants a right or entitlement to pursue development specified in the permit, so long as the permit remains valid and the project description and conditions of the permit are adhered to.

**Commission** means the California Coastal Commission.

**County** means the County of Los Angeles.

**Development** means, on land, in or under water, the placement or erection of any solid material or structure; discharge or disposal of any dredged material or of any gaseous, liquid, solid, or thermal waste; grading, removing, dredging, mining, or extraction of any materials; change in the density or intensity of use of land, including, but not limited to, subdivision pursuant to the Subdivision Map Act, and any other division of land, including lot splits, except where the land division is brought about in connection with the purchase of such land by a public agency for public recreational use; change in the intensity of use of water, or of access thereto; construction, reconstruction, demolition, or alteration of the size of any structure, including any facility of any private, public, or municipal utility; and the removal or harvesting of major vegetation other than for agricultural purposes, and kelp harvesting. "Structure" includes, but is not limited to, any building, road, pipe, flume, conduit, siphon, aqueduct, telephone line, and electrical power transmission and distribution line.

**Development potential** refers to the specific types of land uses and the maximum intensity of development that may be permitted on a specific parcel or sub-parcel as established by text policy or shown by land use category on policy maps. The actual development that may be granted on any given parcel is subject to constraints, limitations and conditions, applicable at the time of application, that may be imposed during a public hearing process culminating in the granting of a Coastal Development Permit. Development potential, by it self, does not establish any right or entitlement to a specific development project.

**Dry storage** means a delineated surface or elevated area, defined by marked spaces, racks, or structures, for the purpose of accommodating a recreational boat or vessel as distinguished from wet slips

**Energy facility** means any public or private processing, producing, generating, storing, transmitting or recovering facility for electricity, natural gas, petroleum, coal, or other source of energy.

**Entitlement** means a right to develop secured by the legal granting of a Coastal Development Permit; such entitlement shall remain in force only so long as a CDP remains valid, and the conditions of approval are adhered to. An entitlement is not the same as development potential.

**Environmentally sensitive habitat area (ESHA)** means any area in which plant or animal life or their habitats are either rare or especially valuable because of their special nature or role in an ecosystem and which could be easily disturbed or degraded by human activities and development.

Farmers' Market, Certified means a location approved by the Los Angeles County agricultural commissioner where agriculture products are sold by producers or certified producers directly to consumers. A certified farmers' market may be operated by one or more certified producers, by a nonprofit organization, or by a local government agency

**Feasible** means capable of being accomplished in a successful manner within a reasonable period of time, taking into account economic, environmental, social and technological factors.

**Land Use Plan (LUP)** means the relevant portion of a local government's general plan, or local coastal element, which are sufficiently detailed to indicate the kinds, location and intensity of land uses, the applicable resource protection and development policies and, where necessary, a listing of implementing actions. This document serves as the LUP for Marina del Rey.

**Local Coastal Program (LCP)** means a local government's (a) **Land Use Plan (LUP)**, (b) zoning ordinances, (c) zoning district maps, and (d) within sensitive coastal resource areas, other implementing actions which, when taken together, meet the requirements of, and implement the provisions and policies of the Coastal Act. Items (b), (c) and (d) are collectively referred to as the **Local Implementation Program (LIP).** 

**Major Public Works** refers to public works, including all public utility facilities, roads, transportation facilities, publicly financed recreational facilities and community college facilities defined as public works in Section 30114 of the California Coastal Act that are also considered major public works under the provisions of Section 13012 of the California Code of Regulations.

Mole refers to a structure or fill set up in the water such as for a breakwater, pier or man-made peninsula. A mole is not a portion of land adjacent to the water, and connected to other land, whether raised by dredge spoil or otherwise, which does not form a peninsula.

Mole Road is a road situated on a man-made mole as defined above.

**Phase II Development** refers to all development authorized under this revised Local Coastal Program. Prior distinctions to Phase  $I_{\tau}$  and III development are no longer valid.

**Sensitive Biological Resources (SBR)** means those natural plant or animal resources which require conservation and management in order to protect and perpetuate their presence in Marina del Rey. Sensitive biological resources are not "Environmentally sensitive areas" with the meaning of California Public Resources Code Sections 30107.5 or 30240.

**Shall** and **will** when used in a policy statement implies the following interpretation: "shall" means that when the policy applies to a specific situation, the action required is mandatory and must be followed by the decision makers; "will" means that the action required is discretionary, and that the decision makers may determine that alternative actions or mitigation measures are more appropriate for the specific situation.

**Wet Slip** refers to an accommodation in the water of the marina for a boat, whether sail or power on a regular, as opposed to periodic, basis.

**Study Area** refers to that portion of the unincorporated area of Los Angeles County, located in the Coastal Zone, commonly referred to as Marina del Rey, and includes (a) the County owned Small Craft Harbor and adjacent land area

(referred to as the existing Marina), and (b) Area A, a privately owned and currently undeveloped site.

**Zoning Ordinance** means the Los Angeles County Planning and Zoning Codes, Title 22, as submitted as Appendix A (on December 28, 1994), or as certified by the Commission as a subsequent amendment.



# **LEGAL CHALLENGES**

# a. Severability Clause

In the event of legal challenge to any portion of the Marina del Rey Local Coastal Program (LCP), the following legal provision shall govern the effect upon the remainder of the LCP:

If any provision, clause, sentence or paragraph of this Local Coastal Program or the application thereof to any person or circumstances shall be held invalid, such invalidity shall not affect the other provisions or applications of the provisions of this LCP which can be given effect without the invalid provision or application, and, to this end, the provisions of this LCP are hereby declared severable.

Moreover, during any period of time that a portion of the LCP is subject to on-going litigation, that portion of the LCP not subject to the lawsuit shall remain in full force and effect, and the County's ability to issue valid permits shall not therefore be curtailed.

# **b.** Indemnity Clause – Marina Lessees

In the event of legal challenge to any portion of the Marina del Rey Local Coastal Program (LCP) affecting the existing Marina, the lessees shall abide by the following provisions:

The lessees of the leasehold parcels within the existing Marina ("the lessees") shall cooperate jointly and severally to defend, indemnify and hold harmless the County of Los Angeles ("the County"), its agents, officers, and employees from any claim, action, or proceeding against the County or its agents, officers, or employees to attack, set aside, void, annul or seek damages or compensation in connection with this LCP approval or the conditions of LCP approval, which action is brought within the applicable time period. If the County fails to promptly notify the lessees of any claim, action or proceeding, or if the County fails to cooperate fully in the defense, the lessees shall not thereafter be responsible to defend, indemnify, or hold harmless the County.

# A. COASTAL ACCESS AND RECREATION POLICY

- 1. Shoreline Access
- 2. Recreation and Visitor-Serving Facilities
- 3. Recreation Boating



# 1. Shoreline Access

# a. Coastal Act Policies

- In carrying out the requirement of Section 4 of Article X of the California Constitution, maximum access, which shall be conspicuously posted, and recreational opportunities shall be provided for all the people consistent with public safety needs and the need to protect public right, rights of private property owners, and natural resource areas from the overuse.
- 30211. Development shall not interfere with the public's right of access to the sea where acquired through use or legislative authorization, including, but not limited to, the use of dry sand and rocky coastal beaches to the first line of terrestrial vegetation.
- (a) Public access from the nearest public roadway to the shoreline and along the coast shall be provided in new development projects except where:
  - (1) it is inconsistent with public safety, military security needs, or the protection of fragile coastal resources,
  - (2) adequate access exists nearby, or
  - (3) agriculture would be adversely affected. Dedicated access way shall not be required to be opened to public use until a public agency or private association agrees to accept responsibility for maintenance and liability of the access way.
  - (b) For purposes of this section, "new development" does not include:
    - (1) Replacement of any structure pursuant to the provisions of subdivision (g) of Section 30610.
    - (2) The demolition and reconstruction of a single-family residence; provided, that the reconstructed residence shall not exceed either the floor area, height or bulk of the former structure by more than 10 percent, and that the

reconstructed residence shall be sited in the same location on the affected property as the former structure.

- (3) Improvements to any structure which do not change the intensity of its use, which do not increase either the floor area, height, or bulk of the structure by more than 10 percent, which do not block or impede public access, and which do not result in a seaward encroachment by the structure.
- (4) The reconstruction or repair of any seawall; provided, however, that the reconstructed or repaired seawall is not seaward of the location of the former structure.
- (5) Any repair or maintenance activity for which the commission has determined, pursuant to Section 30610, that a coastal development permit will be required unless the commission determines that the activity will have an adverse impact on lateral public access along the beach.

As used in this subdivision "bulk" means total interior cubic volume as measured from the exterior surface of the structure.

- (c) Nothing in this division shall restrict public access nor shall it excuse the performance of duties and responsibilities of public agencies which are required by Sections 66478.1 to 66478.14, inclusive, of the Government Code and by Section 4 of Article X of the California Constitution.
- The location and amount of new development should maintain and enhance public access to the coast by: (1) facilitating the provision or extension of transit service, (2) providing commercial facilities within or adjoining residential development or in other areas that will minimize the use of coastal access roads, (3) providing non-automobile circulation within the development, (4) providing adequate parking facilities or providing substitute means of serving the development with public transportation, (5) assuring the potential of public transit for high intensity uses such as high-rise office buildings, and by (6) assuring that the recreational needs of new residents will not overload nearby coastal recreation areas by correlating the amount of development with local park acquisition and development plans with the provisions of on-site recreational facilities to serve the new development.

#### b. Issues Identified

Access to the shoreline is limited to a certain extent by leased development. Given special Coastal Act provisions for public access, future development has the potential for providing greater shoreline access. HOW WILL GREATER ACCESS TO WATER AREAS BE INCORPORATED INTO FUTURE DEVELOPMENT?

Safety and security in the Marina are important to residents, boaters and visitors. Public access ways, private boats, apartments and commercial uses all require special security precautions. WHAT ARE THE CURRENT POLICING/SECURITY PROBLEMS AND HOW WILL THEY CHANGE IN THE FUTURE?

The County has a goal of encouraging public use of the Marina. In so doing, the public's use and proximity to development must be balanced with leaseholders' property rights. HOW WILL LEASED PROPERTY RIGHTS BE PRESERVED WHILE ALLOWING FOR MAXIMUM PUBLIC ACCESS?

Recreation and local visitor-serving automobile traffic contribute a large part of the traffic in the Marina. WHAT ALTERNATIVE TRANSPORTATION MODES ARE FEASIBLE IN IMPROVING THIS TRAFFIC?

# c. Research Analysis

#### **Shoreline Public Access**

The Marina del Rey LCP study Aarea is separated from the shore of the Pacific Ocean by the City of Los Angeles (see Map 2, LCP Area & Map 3 LCP Lease Parcels, at the end of the chapter). Within the LCP Astudy area, shoreline frontage consists only of the Marina entrance channel, the Ballona Creek flood control channel, and 9.2 miles of jetties and bulkheads facing the Marina harbor.

Regional access to the small craft harbor of Marina del Rey is provided through a network of freeways and major and secondary highways joining the area to the entire county. Local shoreline access within the marina is provided by local streets, driveways, bike paths, walks, promenades, and open spaces and WaterBus which carries visitors to various visitor-serving destinations in the Marina. Together, these features permitting direct access to the harbor and creek waters (See Map 43, Existing & Proposed Shoreline Access, at the end of the chapter). The County has the option to allow office building parking lots near Burton Chace Park to be used as public parking lots on weekends and holidays.

While public safety necessitates the exclusion of the public from certain areas, 8.75 miles (or 78 Percent) of the 11.25 miles of shoreline in the LCP study Aarea-in addition to jetties outside the LCP Area-areis open to public access – all of which is served by paths, walks, drives, or streets. The public promenade, existing and proposed, is shown on Map 4.

Public access is as follows:

# 1. Property leased from the County, open to the public –

About 5.5 miles of shoreline located along basins A, B, C, portions of basins D, E, F, G, H, and Fisherman's Village Parcels 7, 55, and 56 (Fisherman's Village) and 112.

# 2. Property leased from the County, open to the public, with limited (between hours of operation (7:00 am to 9:00 pm)

The quarter mile portion of Promenade Way adjacent to the Marina City Club Towers (Parcel 125).

# 3. Property leased from the County subject to restrictions -

The almost 2.5 mile portion of the harbor bordering Parcels 30, 52, 53, 54, 64, 113, 132. The dry stack project proposed at Parcel 52 would restrict waterside public access for safety; however, a view park is proposed at the end of a 32-foot wide public promenade in order for the public to view the operation of the dry stack facility and open water areas. Moreover, as lease extensions are approved by the County and/or leased parcels are remodeled or redeveloped, public access will be augmented subject to available space and provisions to ensure safety. Finally, the promenade and public access at Parcel 125 has limited hours of access for security reasons.

# <u>4.</u> Public (County) property, <u>which is open to the public –</u>

The nearly 3 miles adjoining the north jetty, south jetty, <u>Marina the bB</u>each, portions of basins D, E, H, Palawan Way (a perimeter mole road), library, Burton Chace Park, launching ramp, Harbor Administration facilities (partial), and the bike path. <u>In addition, the County is developing a 1.46 acre wetland park on Parcel 9, and the County intends to locate a small park waterside at Parcel 52 connected to Fiji Way by a 32-foot wide, landscaped public promenade. Finally, the County has incorporated a pedestrian path on Parcel 147 (Formerly Parcel OT) connecting Washington Boulevard to Admiralty Way when development on that parcel occurs.</u>

# <u>5.</u> Public (County) property, <u>which is subject to access</u> restrictions –

Parcels 61 and 62 (although Parcel 61 has a promenade) GG at the eastern end of Basin H.

-Mariner's Village apartments, Del Rey Yacht Club, California Yacht Club, Stor a Boat Rent a sail, county maintenance center, Yamaha Marina del Rey, Windward Yacht Center and the villa Venetia apartments

# **Local Transportation**

Figure 1, on the next page, lists the types of transportation serving the  $\underline{\text{LCP}}$  study  $\underline{\text{a}}$  rea.

In addition to commercial parking in the area, there are 12 numerous public parking lots in the Small Craft Harbor (see page 2-4 of Chapter 2, Recreation and Visitor-Serving Facilities, for a fuller discussion of existing and proposed public parking conditions). The public parking provided has been sited and sized in accordance with a long range public parking needs study conducted in 2009, and incorporated into the Cumulative Impact Assessment for the Pipeline Projects amendment.

# **Access Improvements**

The provision of additional public access to the Pacific shore at Venice Beach, consistent with Coastal Act policies §30210 and §30252, can be is achieved by creating an internal Marina del Rey passenger shuttle system with stops on a loop that heads south and west on Via Marina, north on a series of transportation options. Roadway systems, the public promenade, bicycle trails, the WaterBus, and a public shuttle operated during peak periods assist in helping the public to move within Marina del Rey and to the beach.

FIGURE 1: TYPES OF LOCAL TRANSPORTATION

<u>Type</u>	Method	Route
1750	<u> </u>	<u>itoute</u>
<u>Private</u>	Pedestrian	Arterial highways, Local Streets, drives, footpaths
	Bicycle <del>South Bay</del>	Marvin Braude Bike Trail, local streets, drives
	Bicycle Trail	
	Automobile	via 90 and 405 freeways, local streets, and drives
	Boat	Marina Entrance and Main Channels, various basin
		fairways
Public	Bus	Culver City local bus routes <del>Nos. (nearest) and 2</del> along
		Washington Blvd
		<u>Culver City Bus Line No. 7</u>
		Santa Monica <u>Big Blue Bus</u> <u>local bus route</u> No. 3
		Santa Monica Big Blue Bus, Rapid Bus No. 3
		LADOT Commuter Express, Venice to Downtown Los
		Angeles No. 437
		MTA local bus line No. 108, linking Marina del Rey to
		South Los Angeles and Pico Rivera

		MTA local bus line 115 linking the Marina del Rey/Ballona area with Norwalk and points in-between
	Summer Shuttle	A seasonal shuttle for visitors to access the Marina, Playa Vista and Venice Beach Pier (operated in conjunction with Playa Vista)
	WaterBus boat	A seasonally operated system for on-the-water transit
	boat tours	Marina Entrance and Main Channels
	<u>taxi</u>	via 90 and 405 freeways, local streets, and drives

MTA freeway bus lines No. 220 connecting Fisherman's Village with LAX, Beverly Hills and West Hollywood

MTA local bus line No. 108, linking Marina del Rey to —South Los Angeles and Pico Rivera

MTA local bus line 115 linking the Marina del Rey/Ballona area with Norwalk and points in between

boat tours

Marina Entrance and Main Channels

taxi same as automobile

Pacific Avenue in the City of Los Angeles and then east along Washington Street to Via Marina, then to Admiralty Way to complete the loop linking to another internal shuttle route to Fisherman's Village and the new basin in Area A (see Map 4, Shoreline Access Improvements, at the end of the chapter). This proposed system is part of a larger shuttle system which may link together all parts of the Marina del Rey area.

A 1991 DKS traffic study states that the provision of an internal Marina shuttle system would not generate sufficient rider ship to be warranted unless connected to an accompanying a regional light rail transit service in the vicinity of the Marina. Such a shuttle system may become feasible should a proposed Coastal light rail transit line be eventually constructed north along Lincoln Boulevard to a planned terminus at the intersection of Lincoln and Culver boulevards. A shuttle system within the Marina could provide the needed connecting link between the light rail station and the rest of the Marina.

Additionally, the western most 1,400 feet of the south jetty would be paved to enhance pedestrian access.

#### **Additional Bulkhead Access**

Marina Harbor (parcel 112) and Mariner's Village (parcel 113) The County commits to will provide providing access along their bulkheads on any redevelopment of a parcel bordering the Main and Entrance Channels in any redevelopment, except where safety may be compromised, such as boatyards, dry stack storage facilities, launch ramps and public and private hoists or small craft staging areas. on their parcels (see Map 4. at the end of the chapter). Redevelopment shall include refurbishment, such as interior remodeling and upgrades, as well as demolition and reconstruction, provided, however, that only in the case of demolition is the 28-foot promenade required.

Parcels 30 and 132 will open up their shoreline to public access if intensification occurs on the land side portions of their parcels (see Map 4). As stated under "Shoreline Public Access" herein, the County may restrict certain areas and not allow public access, for public safety reasons.

# **Summary of Access Improvements**

The preceding access improvements will be implemented as development in these areas proceeds. New public shoreline access as explained above will add about 2,700 linear feet in the existing Marina

# Public and Leaseholder rights in Marina del Rey Small Craft Harbors:

Public rights in Marina del Rey

Public rights emanate from the fact that Marina del Rey is a publicly owned harbor to which the general public is guaranteed certain access. Public access and use of lessee facilities, such as apartments and boat slips, are subject to developers' contractual rights outlined in their County lease agreements. Access and use of County-constructed and operated facilities (parks, launch ramp, public beach) are subject to the County's recreational policies established by the County Board of Supervisors.

Leaseholder Private Rights in Marina del Rey

Of the Marina's 80<u>47</u> acres, <u>292260</u> acres of land and 14<u>86</u> acres of water are leased to the private sector under long term leases. <u>These\_There are currently 564</u> leases <u>which were\_have been awarded</u> by open competitive bids <u>insince</u> the early and mid 1960's. The <u>developers\_leaseholders were\_are\_required</u> to construct improvements on unimproved parcels in conformance with authorized uses designated in their leases and pursuant to a master plan for Marina del Rey. Most leases <u>run forwere given for an original term of</u> 60 years.

In entering into these <u>leases</u> contracts, the County retained certain controls over the private developer to ensure the facilities were constructed in a timely manner and thereafter operated in a manner consistent with the County's goal of

encouraging public use of the project. These controls provide the County the right to: 1) approve all construction on the leaseholds to ensure both use and architectural mandates are met; 2) ensure prices charged for facilities and services are fair and reasonable to the user public, while entitling the lessee to a fair and reasonable return on investment; 3) control commercial sublease agreements in compliance with authorized uses of the leaseholds; and 4) ensure adequate maintenance of leasehold facilities.

The lease agreements outline the parameters within which each private developer must operate. The private rights of these developers are best summarized as one of contractual law.

# Restricted Use/Usage Problems

Higher levels of use place great demands, at times, on traffic circulation and parking.

Areas of more intense use are as follows:

- High Usage: North Jetty the beach, and the launching ramp
- Moderate Usage Pisherman's Village and Burton Chace Park

While public access is an issue of concern and a theme found throughout the Coastal Act, the demands of safety and security (Coastal Act §\_30210), as well as protection of Sensitive Biological Resources as defined in this LUP, require that certain areas be precluded or restricted from public entry. Public safety concerns dictate excluding the public from areas maintaining potentially hazardous activities, such as boat yards, maintenance yards, dry stack storage facilities, hoist areas, boat ramps, flood control projects, Sensitive Biological Resources, Southern California Gas Company facilities, and private launching facilities. Caution must also be exercised around boat slip areas where the non-boating public needs to understand boating safety concerns such as proper disposal of smoking materials. Access to sensitive biological environmentally sensitive resource areas should be controlled so as not to degrade these natural resources.

To invite maximum use by the public, access to the shoreline requires: 1) public awareness, 2) physical presence, and 3) legal access.

Physical presence and legal access to the shoreline are available and consistent throughout most of the Marina. However, public awareness of shoreline access varies as follows:

Maximum Shoreline adjacent to public attractions such

Awareness: as Fisherman's Village, the Marina bBeach and Burton

Chace Park.

Moderate

Awareness: Mole roads like Palawan Way.

Minimum Shoreline adjacent to private and commercial

Awareness: uses like apartments and, boat clubs and dry stack storage

facilities.

As a first step toward increasing public awareness of coastal access points, the County of Los Angeles already has contributed information on the Marina del Rey section of the *California Access Guide*, published by the California Coastal Commission (reproduced in Figure 2 at the end of this chapter). The County also annually publishes brochures and pamphlets with maps, and maintains a comprehensive website with information for visitors, boaters and residents alike.

# d. Findings

There is a strong demand for increased public access to and public use of coastal resources in the Los Angeles area.

The existing Marina provides a well developed public shoreline access system, which is being expanded over time as older projects redevelop. However, if there is no redevelopment and the project is simply remodeled, there is often insufficient room to fit the County's 28-foot promenade with benches, drinking fountains and other public amenities.

The Marina has no shoreline in the traditional sense of beach shoreline; but rather a continuous bulkhead of functioning boating-related uses.

Public awareness of all shoreline access areas presently available in the Marina should be increased.

Unconstrained development would ultimately result in unacceptable heavy traffic congestion restricting public access to the shoreline.

Additional methods of transporting persons within the Marina area are advantageous to increased enjoyment of the marina as a whole. Modes of circulation other than by private automobile are preferred.

Access to coastal resources to allow persons with disabilities full enjoyment of the shoreline is highly desirable.

#### e. Policies and Actions

#### **Shoreline Pedestrian Access**

- 1. **Public Access to Shoreline a Priority**. Maximum public access to and along the Shoreline within the LCP <u>Aarea shall</u> be a priority goal of this Plan, balanced with the need for public safety, and protection of private property rights and sensitive <u>habitatcoastal</u> resources. This goal shall be achieved through the coordination and enhancement of the following components of a public access system: pedestrian access, public transit, water transit, parking, bikeways, circulation network, public views and directional signs and promotional information.
- 2. Existing public access to the shoreline or water front shall be protected and maintained. All development shall be required to provide public shoreline access consistent with Policy 1.
- 3. All development in the existing Marina shall be designed to improve access to and along the shoreline. All development adjacent to the bulkhead in the existing Marina shall provide pedestrian access ways, benches and rest areas along the bulkhead, except where safety may be compromised, such as boatyards, dry stack storage facilities, launch ramps and public and private hoists or small craft staging areas, as well as sheriff, fire, and lifeguard facilities.
- 4. All development in the existing Marina, other than as set forth above, shall provide for public access from the first public road to the shoreline along all fire roads and across all dedicated open space areas consistent with the Shoreline Access Improvements, shown on Map 4.
- 5. **Parcels 30, 52, and 132.** Any development or expansion of <del>club</del> buildings, in excess of 10 percent of the existing floor area, shall require the provision of public pedestrian access along the full length of the bulkhead except where boat launch hoists present a safety hazard to pedestrians. Where access is interrupted due to safety hazard to pedestrians, an alternative access route shall be provided to ensure continuous pedestrian access throughout the Marina.
- 6. **Parcels 64, 112, and 113**. Waterfront pedestrian access, on-site public parks adjacent to main channel and public access along all roads shall be provided on parcels 64, 112 and 113 in conjunction with any development that increases intensity of use of the site or extends the current lease period for more than 10 years. If a parcel is renovated with no significant demolition or expansion of the use (less than 10 percent of the gross floor area), bulkhead access must be provided within the existing parcel. Upon demolition or reconstruction, further access improvements must be provided consistent with this LCP. These aAccess improvements shall include a small waterfront viewing park of not less than 500 square feet

- which may be on <u>a platform</u> over the bulkhead on parcels 112 and 113. Such access shall connect to access ways on adjacent parcels to assure continuous pedestrians access throughout the Marina. Adequate parking for public viewing of Main Channel activity shall be incorporated (see Phase II land use proposals in Chapter 8. Land Use).
- 7. In connection with the development of Parcel 147 (formerly Parcel OT), install a pedestrian walkway connecting Washington Boulevard with Admiralty Way.

#### **Public Transit**

- 8. 7. Work with the Los Angeles County Metropolitan Transportation sit Authority (MetroTA) and other transit operators to provide high-quality transit service to the Marina including, the capability to transport bicycles to the Marina area.
- 9. 8. Work with MTA to incorporate peak period/peak event scheduling for the Marina area.
- 10.9. Support the construction of a light rail, people mover, or other subregional transit system along the Coastal Transportation Corridor, if found feasible by local, regional or state agencies, to interconnect important destinations throughout the Westside Coastal Zone study area. This system should be linked to the internal shuttle bus, the regional MTA system, and should extend to Los Angeles International Airport.

#### **Shuttle Bus Service**

- 10.—To further insure improved coastal access when there is sufficient demand to sustain it, a shuttle bus system shall be established to serve Marina del Rey with connecting service to nearby park-and-ride lots, parks, and local beaches in Venice and Playa del Rey. A shuttle would be likely deployed in conjunction with any light rail transit system that would be constructed along Lincoln Boulevard or the Expo RT line. All development projects, including hotel, office, commercial and residential redevelopment in the Marina, that contain more than 75 parking spaces shall be designed to incorporate turn out area(s) for future shuttle stops and/or transit stops.
- 11. To further insure improved coastal access, a shuttle bus system shall be established to serve\_Marina del Rey with connecting service to nearby park and ride lots, parks, and local beaches in Venice and Playa del Rey. All new visitor serving commercial, hotels, and residential development in

Marina del Rey shall, as a condition of development, agree to participate in their proportionate share of the cost of running the shuttle system.

In 2006, the County entered into an agreement with Playa Vista to expand its 2005 Playa Vista, Marina del Rrey, Venice Beach Pier Summer Shuttle, which provides limited service to the Marina del Rey area. The service provider for the summer shuttle is contracted by Playa Vista, and the County contributes funding towards this service. The summer shuttle primarily operates on Fridays, weekends, and holidays from Memorial Day weekend through Labor Day. The County's share of costs is provided by the Fourth Supervisorial District's Proposition A Local Return Transit Program.

12. **Shuttle Bus Funding.** Funds to assist in the establishment of a public shuttle service in the Marina may be obtained as part of Category 3 developer mitigation gees (see Chapter 11, Circulation, policy no. 4).

# **Pedestrian Access Improvements**

11. The County has improved pedestrian travel along the public roads and mole roads in Marina del Rey. To encourage pedestrian travel, the County now requires development projects to widen sidewalks from five to eight feet along their frontage of Admiralty Way, Via Marina, and Fiji Way. Also, the County now requires developments to provide a five-foot sidewalk along their mole road frontage. To further increase pedestrian travel, the County has added new pedestrian crosswalks with traffic signal protection across Admiralty Way at the west leg of Mindanao Way, at the Marvin Braude Bike Trail crossing of Admiralty Way at the library (Parcel 40), at the Fire Station (Parcel 129) and at Parcel 125.

#### **WaterBus Service**

12. The County will operate a WaterBus for the destinations shown on Map 5 (end of Chapter 2, Recreation & Visitor-Serving Facilities) and other destinations which might be advisable in the future. The WaterBus only operates in the summer.

# **Directional Signs**

13. Public awareness of shoreline access ways and public areas shall be promoted by the provision of appropriate signs, outdoor exhibits and brochures. All development in the existing Marina shall be required to incorporate the following informational features to improve the public's awareness of access opportunities and the costal environment:

- a. Outdoor maps indicating the location and type of public access ways and parks;
- b. Identifying and directional signs;
- c. As appropriate, facilities for brochures and other informational aids; and
- d. Outdoor exhibits describing historical, biological and recreational aspects of the Marina, coast, wetlands, and other aspects of the coastal environment, which should be coordinated and integrated with similar such exhibits which may be established in other areas of the Playa Vista project.

# **Waterfront Viewing Opportunities**

- 14. Public opportunities for viewing the Marina's scenic elements, particularly the small craft harbor water areas, shall be enhanced and preserved.
  - All development on the waterfront side of Via Marina, Admiralty Way and Fiji Way shall provide windows to the water, wherever possible, while, at the same time, screening unsightly elements such as parking areas and trash receptacles with landscaping.
  - All development particularly visitor-serving commercial uses proposed adjacent to the main channel shall provide additional opportunities and vantage points for public viewing of boating activity.
  - All development, redevelopment or intensification on waterfront parcels shall provide an unobstructed view corridor of no less than 20 percent of the parcel's water front providing public views of the Marina boat basins and/or channels.

# ENVIRONMENT Figure 2 - Coastal Access Points Along entrance channel, Marian del Rey South of Venice, Marine del Rey LOS ANGELES COUNTY **MARINA DEL REY** ais Channel View Park farisa del Rey Harbor

•

MARINA DEL REY HARBOR. Built in 1960, the largest artificial small-craft harbor in the world, with more than 6,000 private pleasene craft. Facilities include public boar slips (writing list), manine supplies, bottes, find docks, and the basis H. Fiji Way, is 10-lases concrete with floating docks, opes 24 hours. Pee for parting, and set of ramp. Adjacent to the man is a public day storage boating facility; fee. There are also not restals and dry boat morage. Special events include the Christman Boat Parade, the annual boat show at Barron Cheffornia Cup Race.

Guest benths with water, electricity, restrooms, and showers are available at Basin H; transleaus report to Harbor master for benth assignment. Advance reservations recommended. The Harbor master is on the east side of the bend in the master channel. (310) 802-0119. Open daily in the number and on weekends and bolidays the rest of the year. Home of the Marins del Rey Chamber of Commerce; (310) 802-0119. Open daily in the number of Commerce; (310) 802-0119.

Man tread: Metropolites Transit Authority (MTA) Routes 198, 115 and 220. Santa Monica Municipal But Lines (MBL) Route 3. Calver City Bus routes 1 and 2.

MAIN CHANNEL VIEW PARK: Walvoy with beaches along sorth side of the entrace channel of the harbor (north jets); fishing from jettics on either side.

PUBLIC BEACE: Swimming beach and hand launching, open all year. Free for band-launched, non-motorized bonts weighing less than 200 pounds. Public beach also features a handicapped ramp with wheelchairs provided free of charge.

PROMENADE WALKWAY: Public access way along the builthead in front of the Marina City Club walkway open 6 AM to 9 PM; Marina City Club is private.

ADMIRALTY PARK: A linear grassy park along Admiralty Way between Linecla Bivd. and Washington Bivd. Parking fee. The Marina del Rey bike path runs along one edge.

DURTON CHACE PARK: 8-acre park with a pasoramic view of the main channel. Transicat boat docks, picnic abelier, watchbower, fishing dock and fish cleaning facility. Annual in-the-water boat show. Parking at the park is free only on weekdays.

FISHERMAN'S VILLAGE: Commercial area which offers abope, galleries, restaurans, sail, power, and sport fishing boat charters and realsd, fishing licenses, but and actie and a view of the harbor (310) 823-5411. Parting fee. Harbor cruises on the Marina Bells, when the Boat Home in the nouthern part of Fisherman's Village, 13727 Fiji Way, (310) 822-1151.

desirally Park arton Chace Park sherman's Village

Basis H, West and of Misdasso Way, Maries del Rey

Around perimeter of Harbor, Marina del Rey

aries del Rey Bike Path

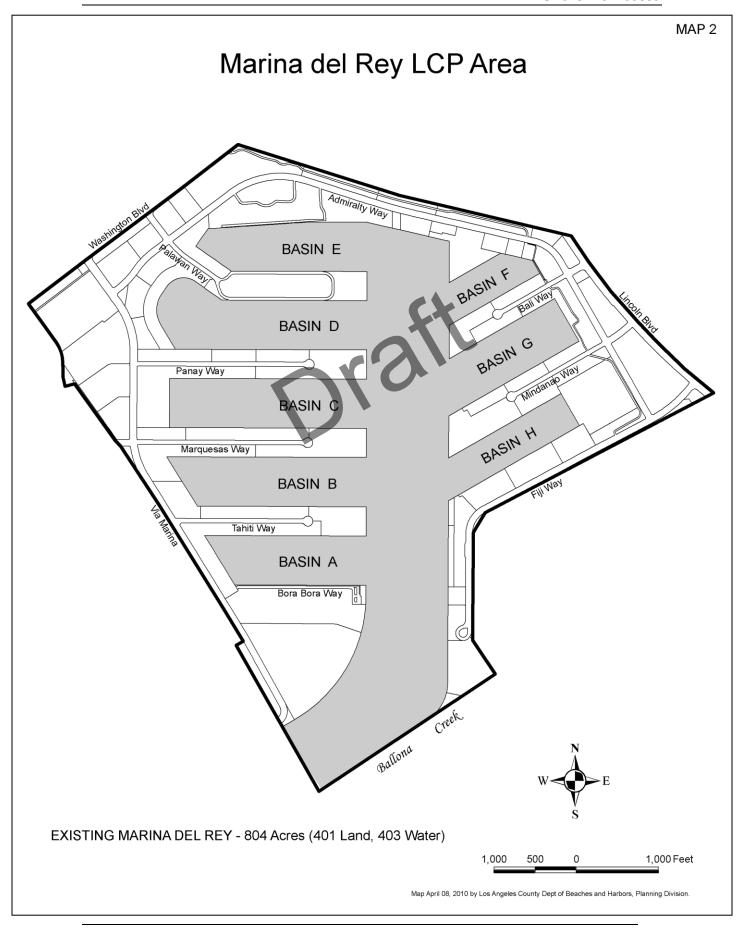
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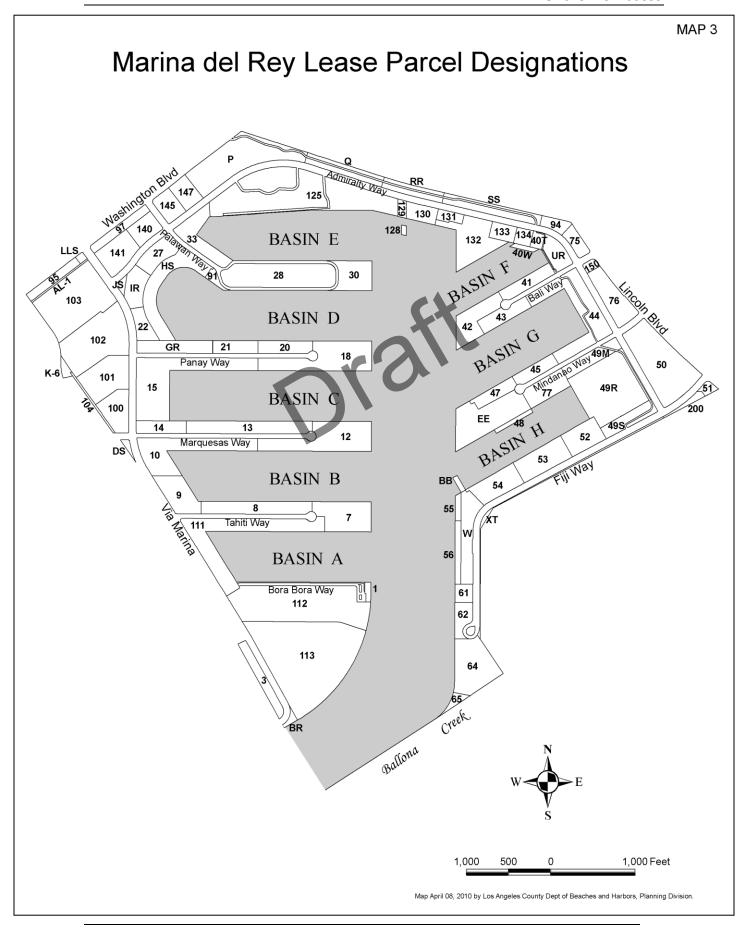
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caade Walkway

blic Beach

Admiralty Way, Maries del Rey





MAP 4 Marina del Rey Existing and Potential Shoreline Access 15 49R 61 112 62 113 64 Creek Ballona • • • Open To Public (Private Leasenold) ▲▲▲ Open To Public (County Leasehold) 1,000 1,000 Feet 500 Restricted Access ● ● ● Potential Access Map April 08, 2010 by Los Angeles County Dept of Beaches and Harbors, Planning Division

# 2. Recreation and Visitor-Serving Facilities

# a. Coastal Act Policies

- 30212.5 Wherever appropriate and feasible, public facilities, including parking areas or facilities, shall be distributed throughout an area so as to mitigate against the impacts, social and otherwise, or overcrowding or overuse by the public of any single area.
- 30213. Lower cost visitor and recreational facilities shall be protected, encouraged, and where feasible provided. Developments providing public recreational opportunities are preferred.

Neither the commission nor any regional commission shall either: (1) require that overnight room rentals be fixed at an amount certain for any privately owned and operated hotel, motel, or other similar visitor-serving facility located on either public or private lands; or (2) establish or approve any method for the identification of low or moderate-income persons for the purpose of determining eligibility for overnight room rentals in any such facilities

- **30220.** Coastal areas suited for water-oriented recreational activities that cannot readily be provided at inland water areas shall be protected for such uses.
- Ocean front land suitable for recreational use shall be protected for recreational use and development unless present and foreseeable future demand for public or commercial recreational activities that could be accommodated on the property is already adequately provided for in the area.
- The use of private lands suitable for visitor-serving commercial recreational facilities designed to enhance public opportunities for coastal recreation shall have priority over private residential, general industrial, or general commercial development, but not over agriculture or coastal-dependent industry
- 30223. Upland area necessary to support coastal recreational uses shall be reserved for such uses, where feasible.

*30250.* 

(c) Visitor-serving facilities that cannot feasibly be located in existing developed areas shall be located in existing isolated developments or at selected points of attraction for visitors.

## b. Issues Identified

There is a wide variety of non-boating recreational activities sharing public use areas in and adjacent to the Marina. The use of these activities is largely dependent on public awareness of opportunities available. TO WHAT EXTENT SHOULD A BALANCE OF THESE ACTIVITIES BE PRESERVED OR CHANGED?

The provision of lower-cost recreational facilities is a trust of local government as well as a requirement of the Coastal Act. IS THERE A DEFICIT OF LOWER-COST RECREATIONAL FACILITIES IN AND ADJACENT TO THE MARINA?

Public parking in the Marina is very important because of the County's policy of maximizing recreational use of the area. However, the locations and size of parking lots may not be sufficient to handle peak periods. HOW CAN PUBLIC PARKING BE IMPROVED?

IS NO-FEE BEACH PARKING DESIRABLE OR FEASIBLE IN AND ADJACENT TO THE MARINA?

Present parking requirements are generally derived on an individual land use basis regardless of hours of operational use or actual need for parking. In some cases, shared parking is already utilized. HOW FEASIBLE WOULD MULTIPLE USE OF PARKING SPACES BE FOR LAND USES NOT CONFLICTING OR SHARING IDENTICAL HOURS?

Where apartment dwellers and boat slip renters share the same parking spaces, required parking is considered separately. SHOULD PARKING CONTINUE TO BE DETERMINED ON AN INDIVIDUAL BASIS?

Special events and peak summer periods present the most severe parking problems in the Marina. WHAT ALTERNATIVE PARKING STRATEGIES EXIST FOR THE MARINA DURING THESE SPECIAL TIMES?

# c. Research Analysis

# Recreational Activities in and Adjacent to the Marina

A variety of non-boating recreational activities are located within the Marina del Rey LCP—study Aarea. These can be classified as either public, leased, or commercial recreation. Existing land and water recreational uses are shown on Map 5, Existing & /Proposed Visitor-Serving Facilities, located at the end of the chapter.

#### Public Areas

The Coastal Act concerns itself with the provision of recreational opportunities to serve the broader public, as opposed to local residents. Public recreation consists of those activities provided at minimal or no cost to users, and attractive to persons visiting the marina from distant areas. Surrounded by water on three sides, Burton W. Chace Park, located at the end of Mindanao Way, provides a community center, entertainment, picnic shelters and fishing dock. The County is proposing to expand Chace Park by 7.1 acres to better serve the public. At this park, access is afforded to public docks and the fishing dock for persons with disabilities. Besides swimming and sunning, the Marina Beach, located along Admiralty Way and Via Marina, between Palawan and Panay, provides water access ramp facilities for persons with disabilities, free wheelchairs, picnicking (tables and barbecue stands) and volleyball, For the walking/jogging, roller skating, and biking enthusiasts, the Los Angeles County South Bay Marvin Braude Bikecycle Ttrail, a 19.1 mile bike path from Torrance Beach to Santa Monica, provides an unequaled coastline experience. The path weaves through the outskirts of the developed marina. Fishing is permitted along the docks in front of Fisherman's Village. Informal fishing occurs at many locations in the Marina, but may require regulation to avoid conflicts with Sensitive Biological Resources. Fisherman's Village also offers sightseeing opportunities (both of the village and the Main Channel), shopping eating and equipment rentals. Walking to enjoy the view is likely to take place along the Marina bulkheads and north jetty promenade. Spectator events include scheduled regattas, crew races, boat parades, sailing races, and park concerts.

Additionally, <u>Yvonne B. Burke Admiralty Park</u>, located along Admiralty Way in the northern portion of the Marina, offers an attractively landscaped public open space with opportunities for strolling, <u>sitting</u>, sunbathing, <u>exercising</u>, and bicycling. This Land Use Plan allows for significant increases in residential development, primarily on the west side of the Marina. <del>To adequately provide for the recreational needs on these new residents, and to facilitate public use of and additional access along the <u>harbor</u>, <u>Parcel FF is being proposed for conversion form a parking lot to a public park. harbor</u>, a new wetland park, <u>1.46 acres in size</u>, is to be established on <u>Parcel 9 as part of a proposed hotel development in the vicinity of Tahiti Way</u>. This park will also feature transient docking arrangements for water-borne visitors to visit the park as an in-marina destination.</del>

Private Use Areas

¹ The County purchased the lease on approximately four acres of land along Mindanao Way, and has an option to acquire an adjacent approximately three acres of land and water for this expansion.

Leased recreation consists of those facilities which require some form of membership or residence for facility use. UCLA offers various water-oriented sports classes, including wind surfing and sailing at their boat house located southerly of the Fiji Way terminus. Many of the apartment complexes provide a variety of recreational amenities for their tenants such as paddle tennis courts, tennis courts, swimming pools, and jacuzzis. Further, Marina City Club, located on Admiralty Way across from the Oxford Flood Control Basin, provides health for resident and non-resident club both Facilities/activities include swimming pools, tennis, racquetball, exercise and weight rooms, jacuzzis and saunas. Boy Scouts of America, Great Western Council maintains the Pardee Scout Sea Base The Great Western Council, Boy Scouts of America<del>which provides various boating activities and instructions on</del> boat maintenance at the Sea Scout base. There are also several private sailing and boating opportunities open to the public, including Fairwinds Sailing Program, Outriggers at Marina Beach, and LA Rowing Club at Marina Beach

#### Commercial Recreation

Commercial recreation includes those privately-owned activities open to the general public for a set fee. Narrated harbor tours, ocean cruises and seasonal whale watching excursions are provided at Fisherman's Village, as well as sport fishing, sailing instruction and boat rentals. A variety of classes are also provided elsewhere in the Marina. Bike rentals are available in several locations, and at hotels. For those who enjoy indoor sports, there is Holiday Harbor Racquetball Courts located on Panay Way. Additional facilities, including tennis courts and health clubs, are located in proximity to the LCPstudy Aarea and are available to visitors and residents of Marina del Rey.

#### Visitor-Serving Facilities

Visitor-serving facilities are considered recreational and provide service to those who reside in or visit the Marina del Rey area. As of 1991 2010, fivethree shopping centers offer a wide range of goods and services: Marina The Waterside Shopping Center at Admiralty Way, between Mindanao and Fiji Ways; two Sshopping Centers located at Washington Street between Palawan and Via Marina Dolce, and a small center near Marina Beach, and Fisherman's Village at the end of Fiji Way. Four hotels and two motels provide 1,098969 rooms. Twenty-eight restaurants with a total seating capacity of approximately 8,641 seats are located throughout the marina and are considered inexpensive to moderate in price. Public visitor-serving facilities include the information and central directories. The Marina Information Center, at the corner of Mindanao and Admiralty Ways, has a staff as well as information brochures and other information to assist visitors.

Support facilities include those necessary services and/or uses which maintain the recreational opportunities of the Marina. Beaches and Harbors, Fire, Sheriff, Harbor Patrol, Library, Park Maintenance and Coast Guard maintain offices in the Marina and provide various service and administrative functions. An adequate number of public restrooms and drinking fountains are currently provided at Fisherman's Village, Marina Beach, Burton W. Chace Park, the public launching ramp and the Administration Office. Additional facilities are available at the information center. One locked restroom facility for transient dockers is located next to Chace Park. (Another at the same location appears to be needed). A restroom facility for transient boaters is located next to Chace Park. The Promenade through Parcel 30 connects to public restrooms, and the County is planning drinking fountains along the promenade as part of new development.

Further, to ensure the aesthetically clean atmosphere at the Marina, Beaches and Harbors adequately maintains a sufficient number of refuse containers throughout the facility. Various public parking facilities are also located throughout the Marina

The County is also planning a transient docking facility at Parcel 9. This facility, which hosts 9-11 boats, will be available for in-the-marina destination sailing (such as student sailors from Chace Park) as well as visiting boats.

Sensitive Biological Resources. See Chapter 5)

Sensitive Biological Resources. (SBRs) as defined herein can be an attraction for visitors and recreating avian enthusiasts alike. Marina del Rey has long been associated with avian resources. Its proximity to the Ballona Wetlands, the ample food sources of the marina and the surrounding lagoons, and the large number of mature landscaping trees provide an attractive refuge for a wide variety of native and non-native birds. The Sensitive Biological Resources. section of this LUP recites policies for long-term conservation and management of these resources. Because the resources of Marina del Rey are virtually all man-made, attention to environmental resources is on a case-by-case basis where they occur, as opposed to a specifically defined area. This is described in more detail in Chapter 5.

The County is focusing on certain specific areas for concentrated attention and restoration. The Oxford Basin area (Parcel P) for a major restoration reminiscent of the open water and marsh habitat that was in existence before Marina del Rey was constructed. This recreation opportunity must operate in a manner consistent with the primary mission of the basin, which is flood control. Together with possible restoration efforts on the Ballona Lagoon and the Del Rey Lagoon (both within the City of Los Angeles), the wetland park on Parcel 9, and the restored Ballona wetlands, incrementally create a broad context for environmental interpretation and further the public access goals of the Coastal Act.

# **Existing Parking Conditions**

Marina del Rey, while primarily devoted to boating interests, provides a variety of activities, including nearly 5,800 residential units that attract people from all over Los Angeles County. <u>TCombined</u>, these activities attract a large volume of traffic and result in the accompanying needresult in the demand for parking facilities.

Parking facilities in the area, in general provide sufficient capacity to serve the area, although special events and peak demands at restaurants and clubs sometimes create parking overloads. Public parking facilities located near visitor areas such as the Marina Beach fill up very quickly during summer weekends. However, when necessary, with the overflow parking demand is accommodated at more remote lots in the Marina.

<u>In general, public parking is underutilized in Marina del Rey, even during summer weekends.</u>

### Public Parking

As of 2010, tThere awere seventeen12 permanent and one temporary public parking lots, as listed in Figure 4 plus a boat launch ramp that provide approximately 3, 138 2,699 public parking spaces. The public lots are conveniently located conveniently closest to major visitor attractions, including the jetty, Marinapublic Bbeach, Burton Chace Park, Fisherman's Village and the bike path. A user fee ranging from \$51.00 - \$10.5.00 is charged for public lots. The fee is intended to prevent abuse and provide for parking lot their maintenance and operation of public facilities in the Marina.

Parking demand varies by time (weekend-heavy), use (beach and north jetty promenade on weekend-daytime-heavy), and the scheduling of special events (i.e., regattas, boat parades, boat races, etc.)

In 2009, the County published a parking study entitled "Right-Sizing Parking Study for Public Parking Lots in Marina del Rey, California". This study assessed current and future parking demand in the Marina through the year 2030, including the expansion of public facilities. Parking supplies were surveyed by both the County and the consultant for a total of 12 public parking lots (and one temporary lot) containing 2,699 spaces. Peak demand periods were also evaluated. The data were linked to five key activity areas in the Marina in order to "co-locate" parking with the areas visitors most frequented. In terms of occupancy the parking lots only experienced demands of 43 percent to 92 percent of the spaces available even at the busiest periods, and in all cases noted a surplus of spaces at each activity area. The study then evaluated future

demand and provided a recommendation, accepted by the County, of maintaining the 90th percentile of peak parking demand as the minimum parking supply. In addition, it recommended that an additional 10 percent supply be added, simply to avoid the need for visitors to circle to look for a parking space. The total number of parking spaces needed for Marina del Rey was projected at 1,175. While the County has concurred with this recommendation, and the figures herein reflect the recommended space allocations, the County has not reduced the parking to that degree. Therefore, more public parking opportunities exist than are projected as necessary.

For the highest peak periods, such as the Boat Parade and the Fourth of July, a parking management plan will be implemented by the County. Notwithstanding the parking study, in the long term the County proposes to retain a minimum of 1,200— parking spaces. In the near term, the known projects of the County will result in a reduction of parking spaces to 2,351 – spaces. Since this is more than twice the number projected as needed between 2009 and 2030, this is an adequate parking provision.

A key feature of Marina del Rey is that it provides both water and surface transportation for the public to move throughout the Marina. The water and some of the surface transportation systems operate only seasonally at this time, when the demand is highest and pressure on the transportation system is the greatest. During the summer, when the highest demand is present, the public could park in virtually any parking lot in the Marina and still be able to visit the key attractions in Marina del Rey via the Waterbus (see Map 5), and summer shuttle service, particularly during the summer when the highest demand is present. With over 40,000 riders in 2009, the WaterBus provides an effective and pleasant way to visit the most popular areas of the Marina,

### Leasehold Parking

All leaseholds are required to provide parking on-site for their approved uses. Specific user parking requirements are intended to supply sufficient parking so that there will not be spill-over into public lots by the particular leasehold user group. However, in some areas, apartments and boat slips users of leaseholder property (residents, employees, customers, and boaters) are assigned and compete for a common pool of parking facilities. As the leaseholds are developed, the County requires a demonstration that the uses on the leasehold provide adequate parking for their own activities without resorting to the use of public parking areas.

It is important to note that the County has existing agreements, predating in most cases the LCP, which allow the use of underutilized public parking lots. This practice is expected to continue for the foreseeable future, and after redevelopment.

No additional use of public parking lots by private leaseholds to meet their private parking needs shall be permitted.

# Special Event Parking

The County supports use of the Marina for special events of interest to the visiting public, including regularly scheduled events. Use of public parking lots for these events is permitted. Use of any public parking lot is specifically permitted for certified farmers' markets as defined herein, with a frequency not exceeding one day per week. Physical changes may be required. These might include signage, restrooms, refreshment stands and tables, displays and similar support features. Public parking lots may temporarily be used for support and staging of these events. It is the intention of the Local Coastal Plan to allow such events without the need to pursue permitting. However, all such events will be posted on the website of the Department of Beaches and Harbors for public information purposes at least 14 days before the event begins unless exigent circumstances prevent such notice.

The most severe parking demand occurs on special event days, the most notable of which is the Christmas boat parade. Boat shows, concerts in the park and the 4<sup>th</sup> of July Fireworks also draw major crowds. On these occasions, staff of the Department of Beaches and Harbors (DBH) post "lot full" signs and direct traffic to other lots. A few specially designed overflow lots are pressed into serviceused for these occasions.

The County will implement a parking management plan for these special events on an as-needed basis.

### Provision of No Fee Parking

Public parking fees in the highly popular marina are low in comparison to other dense, visitor serving coastal areas in the County. While not free, these fees have intentionally been kept low so that on one from the general public would be excluded from using the Marina's recreational facilities.

# Potential Conversion Physical Arrangement of Public Parking Lots

As Marina del Rey developed, there were a number of parking lots incidentally installed or provided for temporary use without a comprehensive plan. This fact in part accounts for the low usage of some parking lots. The County intends to increase both the size of Burton Chace Park and the number of parking spaces associated with it. In addition, a planned project for Parcel 21 will increase the size of Parcel GR by reducing Parcel 21 to accommodate more parking at Marina Beach.

The study prepared by the County aptly demonstrates that the long-term parking demand falls well short of the parking supply shown in Figure 3, even with

increases in recreational use and population. Peak periods are best served by a parking management plan, as opposed to physical facilities which are unused much of the year.

For the immediate future, and as finds become available, the County will add approximately 100 parking spaces to Parcel GR through a reduction in the leased area of Parcel 21. The County has also proposed to relocate 94 underutilized spaces from Parcel OT to Parcel 21, all when Parcel 21 re-develops through a proposed project. No occupancy of Parcel OT can commence before Parcel 21 has accommodated the 94 spaces at Parcel OT and the contribution of expanded area to Parcel GR.

<u>In some cases, public parking will be incorporated into private projects. When</u> this is undertaken, the public parking must be:

- 1. Separately signed as Public Parking;
- 2. Separately accessed as Public Parking;
- 3. Separated from private parking in such a way that the private parking cannot; and
- 4. Be commingled with public parking

The parcels which will have public parking incorporated into their design are as follows:

Parcel 147 – 92 spaces

Parcel 21 – 94 spaces

Parcel 33 – 69 spaces

Parcel 56 – 502 spaces<sup>2</sup>

It is understood that even with these precautions there is an opportunity for abuse. However, the abuse of public parking occurs in the Marina in open lots now, as many visitors park at off peak hours in leased parcels (such as restaurants) in order to avoid paying for parking. All reasonable steps will be taken to minimize such abuses.

#### **Future Projects**

The County is planning a major expansion of Chace Park, as well as an increased emphasis on visitor-serving uses at Parcels 49 and 77. The County plans to coordinate public parking and link bike trails and promenade development with these projects. While it is clear that public parking will be increased in this area, a specific number of spaces have not been set.

This LUP contemplates the potential conversion of three of the parking lots to other uses. These lots are FF, OT, and 52 with a total parking capacity of 638 spaces. Lots FF and OT, both on the west side of the Marina, are under utilized

<sup>&</sup>lt;sup>2</sup> Mixed with commercial uses. Figure reflects current spaces at Parcel 56 as of 2009.

throughout most of the year. They are being contemplated for development as residential uses. In the case of Lot FF, a public park is being contemplated as part of the new development. Lot OT is fully used only during peak events. Alternate peripheral parking lots could be used on those occasions to compensate for the loss of this lot.

Lot 52is being proposed as the site for the new office headquarters for the Dept. of Beaches and Harbors. A new office will be necessitated when the current office site on Parcel 62 is demolished to may way for the new marina channel entrance for Area A. A yet to be determined number of public parking spaces will be incorporated into the design of this new office facility.

One additional way to limit the loss of public parking spaces is to curtail the practice of allowing privates leaseholds to negotiate use of public parking spaces to meet their private parking needs

# **Construction Phasing on Public Parking Lots**

Because of the large number of unused parking spaces in public parking lots now and in the foreseeable future, the County has designated other land uses on the most underutilized parking lots, in almost all cases mixed with some public parking. However, the displacement of any lot containing public parking during construction could adversely affect public parking opportunities. Therefore, for each project involving public parking lot redevelopment, the developer shall provide a study that available public parking will meet demand, or that adequate and reasonably located temporary accommodation elsewhere has been incorporated into the redevelopment plan.

# d. Findings

A wide variety of non-boating recreational activities, free or at reasonable costs, are presently located in and adjacent to the LCP-study Aarea for use by both residents and visitors of the marina.

In addition to each marina leasehold providing adequate parking for their tenants and patrons, the County has provided off-street "visitor and overflow" parking areas to accommodate the general public and visitors\_to leasehold facilities.

The Right-Sizing Parking Study states that Certain recreational areas (the Marina Beach, Fisherman's Village and north jetty promenade) experience high-demand periods when existing parking facility may be overcrowded.

<u>Tthere</u> are adequate <u>support parking</u> facilities located throughout the Marina for the general public <u>now and through the year 2030</u>.

A strong demand exists for new lower-cost recreational opportunities in the LCP area such as restaurants, waterfront parks, and pedestrian/bicycle paths, which the County is implementing on a regular basis and as opportunities and funding are available and for improved transit to such opportunities, whereas demand for more expensive visitor serving facilities, such as hotel rooms, has proven to be limited.

A series of public parking lots are conveniently located throughout the Marina to provide access to key visitor attractions.

The County will continue to use appropriate design treatments to enhance the appearance of the lots while not interfering with the public's ability to identify the lot as a public parking opportunity.

#### FIGURE 2: PUBLIC PARKING LOTS-NEAR TERM CONFIGURATION

Lot	Parce	l Address		Capacit	ty		Remarks
1	W <u>/55</u>	13737 Fiji Way		<u>502</u> 483		Fish	erman's Village
2	49R	13477 Fiji Way		<u>239</u> 4 <del>66</del>		Pub	lic Parking/Launch ramp
4	49M	13500 Mindanao Way		243 <mark>124</mark>			rflow – Chace Park
						Mar	ina Shopping Center
5	UR	4545 Admiralty Way		<del>240</del>		Ove	erflow MdR Hotel, Other
7	Q	4350 Admiralty Way		<u>120<del>118</del></u>		Adm	iralty Park – Paved
8	147 <del>-0T-</del> 4	220 Admiralty Way		186 <u>92</u> 0	<del>rerflow</del> -	Beach,	Int'l Hotel, otherOxford
Basi	<u>n</u>	-					-
9	33N 1410	<del>01 Palawan</del> 4211 Admiralt	<u>y</u> Wa	y <del> 191<u>69</u></del>		Bea	ch, Overflow
10	IR	4101 Admiralty Panay Wa	ay	<del>216</del> 212		Bea	ch
1 <u>1</u>	GR	14101 Panay Way		<u> 362*</u>	<del>264</del>	-Beach,	Overflow
12	—FF	14151 Marquesas Way	207		<b>Overflo</b>	w – Pie	<del>r view Café</del>
1 <u>3</u> 3	3	4601 Via Marina		140	Channe	el Vista,	Overflow
14	<del>A</del>	4601 Via Marina	<del>-60</del> -		Channe	el Vista	
<del>15</del>	<u>LLS</u>	4001 Via Marina	<del>-10</del>		-		
1 <u>6</u> 6	EE	4001 Via Marina 13650 M	indar	<u>iao</u>		<u>58</u> 60	Chace Park
<del>17</del>	83	13399 Fiji Way	<del>-13</del>				
<u>-N/A</u>	- 21	14004 ——Panay Way			94 <u>*</u>	<b>None</b>	
	<del>-52</del>	13051 Fiji Way	<del>245</del>		<b>Tempo</b>	<del>rary Par</del>	<del>king</del>

#### TOTAL 2,351<del>3,138</del>

Notes: 1) A minimum of 1200 public parking spaces will be maintained. 2)The County plans to incrementally increase public parking in several areas as follows: a)Parcel GR-Increase by approximately 100 spaces, and b)Parcel 49M-Increase in association with the expansion of Chace Park and replacement of 103 spaces for Parcel FF, now Parcel 14, and c) 94 spaces from Parcel 8 to Parcel 21.

Source: Los Angeles County Department of Beaches and Harbors, County Owned Public Parking Lots, <u>January 2010April 3, 1990</u>; <u>Right-Sized Parking Study, 2009</u>.

### **User Fees**

A nominal fee for public parking is collected by the County in order to defray the cost of maintaining the lots. The collection system involves either "Pay and Display" or on-site payment through automation. The fee never exceeds the fee charged at the nearest State beach.

- 1 Parking fees from \$1.00 to \$5.00 per 24 hour period except Lot 7 which is \$.50
- 2 Special AMPCO validation system.
- 3 Fee of \$4.00 charge for car and trailer, includes parking. Capacity is 233 with combination boat and trailer
- 4 Metered, 25 cents each hour.
- 5 Metered, 25 cents per hour.
- 6 No charge. Permit tee pays in lieu fee

Expanded parking capacity is needed for shoreline access in high use areas.

High design standards for parking facilities enhance the overall appearance of the Marina.

Parking is available on the most occasions providing one is willing to walk a short distance.

Major parking problems are associated with special event days when specific traffic management measures are put into effect.

Time-shared parking, peripheral parking and shuttle services linked to public transit provide the most promise for accommodating additional demand.

Adherence to require parking standards will be necessary to maintain adequate parking tin the Marina and elsewhere in the LCP area.

# e. Policies and Actions

### **Recreation and Visitor-Serving Uses**

1. Visitor-serving uses may be provided in the <u>LCPstudy aArea</u> in accordance with the Existing & \*/Proposed Visitor-Serving Facilities, as depicted on Map 5. Typical visitor-serving uses may include public or private recreation, <u>parks</u>, <u>cultural</u> and educational facilities, gift and specialty

shops, service concessions, (i.e., boat, bicycle or skate rentals), bicycle lockers, food and drink establishments, overnight lodgings and related parking areas. Specific improvements proposed by this LUP include the conversion of parcel FF from a parking lot to a public park, and improvements to parcel P (the Oxford Fflood Ceontrol Bbasin) to enhance the biological productivity of the site and accommodate, through a transfer of acreage to adjoining Parcel OT, a walking path from Washington Boulevard to Admiralty Way. accommodate public recreation use of the site. The creation of a Coastal Improvement Fund is recommended as a means to funding public use facilities.

- 2. As defined by the Coastal Act and specified in the specific design guidelines for each parcel in the Local Implementation Program, new development shall provide additional recreational opportunities including trails, bikeways (additions and/or extensions of existing bike path), open space/park areas and viewing areas as appropriate. Adequate s support facilities (bike storage lockers, drinking fountains, etc.) shall also be provided.
- 3. Existing and proposed recreation and visitor-serving uses in the Marina, as shown on Map 5, Existing 8. Proposed Visitor-Serving Facilities, shall be protected.
- 4. Lower cost visitor-serving facilities shall be protected and, to the extent feasible, new lower cost visitor-serving uses shall be encouraged and provided within the existing Marina. For the purposes of this policy, low or no cost visitor-serving facilities include but are not limited to parks, promenades, transient docks, open public plazas and seating areas, wildlife viewing areas, WaterBus transportation, public transit transportation, and special events.
- 5. Any new proposal for construction of facilities in the existing Marina <u>along</u> the waterfront that is a non-coastal priority or non-marine related use shall require off-setting mitigation. Mitigation shall be accomplished by contribution to a Coastal Improvement Fund or <u>similar effort to support low or no cost visitor facilities</u>. Theis Coastal Fund is primarily intended to finance construction of local park facilities. Uses exempt from this policy requirement include hotels, visitor-serving commercial, office, and marine commercial uses.

# **Parking Policies**

### Applicable Regulations

6. All development, including redevelopment, expansion projects or new construction, shall be subject to the applicable parking requirements set

forth in Los Angeles County Code, Title 22 (Zoning), as certified by the Commission in Appendix B of the LIP Specific Plan. In addition, public recreation areas shall be supported with visible public parking, consistent with the standards of Title 22, except that boat launch, boat storage, and marina parking and design shall be provided as specified in the Dept. of Beaches and Harbors' *Specifications and Minimum Standards of Architectural Treatment and Construction*, adopted in 1989.

### Parking Facility Design

7. The use of parking structures can enhance capacity but also reduce pollutant contribution to Marina waters that are associated with open parking lots. <sup>3</sup>Parking facilities shall be integrated into the overall design of all development and landscaped to soften their visual appearance. All parking shall be located either below grade, or within multi-story structures, or, if on a level grade shall be attractively designed with a buffer of landscaping, berms or other screening materials. To enhance the visitor experience in Marina del Rey, parking facilities shall include posted public information, including maps and other wayfinding signs and resources.

### Public Lots

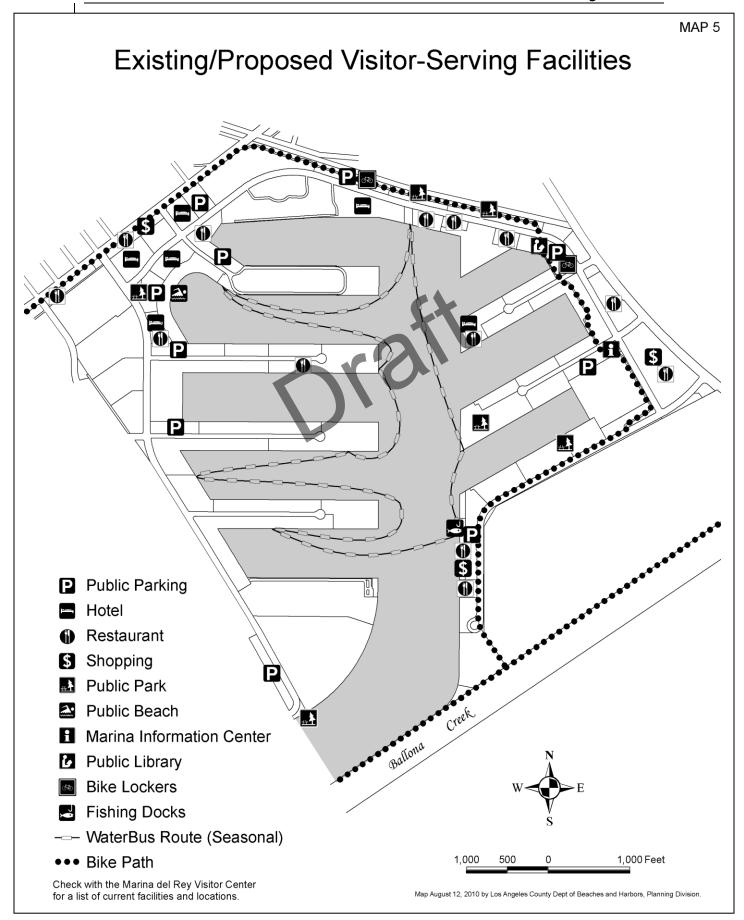
- 8. Public parking lots shall be provided in locations convenient to key visitor attractions in the Marina. The lots shall feature adequate locational signage and publicity. If parking fees are charged, pParking fees shall be kept low comparable to those charged in public lots in the vicinity of Marina del Rey, such as at public beaches. so that the general public may use the Marina facilities for free or at a nominal rates.
- 9. Except as stated above, pPublic parking lots shall not be assigned to, nor allocated for use by private leasehold uses for the purposes of satisfying parking requirements for such private uses. All private uses shall satisfy their parking requirements on site. Parking agreements that predate the California Coastal Act or the LCP, or which have been incorporated into a coastal development permit vested prior to LCP certification shall be exempt from this requirement.
- 10. One or more park-and-ride lots may be created for use by the commuter express bus service to Downtown Los Angeles and other major destination

<sup>&</sup>lt;sup>3</sup> Surface parking lots collect automobile by products (oil, rubber, etc) as well as trash. When runoff from precipitation occurs, these pollutants are carried directly to the water body. Structured parking sharply reduces the contribution of these pollutants by minimizing or eliminating runoff.

- points as long as such lots are available for recreation use during holidays and weekends.
- 11. The use of peripheral parking lots outside the Marina shall be instituted so that a convenient shuttle from the lots to key Marina points of interest can be provided.
- 12. No designated public parking areas, including, but not limited to Lots OT, UR, or FF shall be converted to uses other than public parking or public park purposes. Parking spaces lost as a result of conversion of public parking areas to public park uses, shall be replaced on a 0.5:1 basis, either on site or elsewhere in the Marina

### Private Use Areas

- 132. Office, governmental and commercial development, where feasible shall provide multi-use parking facilities to be used at off peak hours for public parking. The Department of Beaches and Harbors shall review development applications and determine when and where if any visitor support facilities should be required as a permit condition.
- 134. Encourage existing commercial developments to provide a program to make parking available to the general public during their—slack off peak times (weekends) to help meet the demand for parking during public recreation peak periods for special events and on weekends.
- 1<u>45</u>. Encourage the concept of multi-use/time-shared parking for different user groups, such as commercial users during the weekday and recreational users during the weekend and evenings.
- 1<u>5</u>6. All new development shall provide visitor, public access and guest parking on site. Park and access areas shall be served by convenient and appropriate public parking.



# 3. Recreational Boating

### a. Coastal Act Policies

- 30224. Increased recreational boating use of coastal waters shall be encouraged, in accordance with this division, by developing dry storage areas, increasing public launching facilities, providing additional berthing space in existing harbors, limiting non-water-dependent land uses that congest access corridors and preclude boating support facilities, providing harbors of refuge, and by providing for new boating facilities in natural harbors, new protected water areas, and in areas dredged from dry land.
- 30234. Facilities serving the commercial fishing and recreational boating industries shall be protected and, where feasible, upgraded. Existing commercial fishing and recreational boating harbor space shall not be reduced unless the demand for those facilities no longer exists or adequate substitute space has been provided. Proposed recreational boating facilities, shall, where feasible, be designed and located in such a fashion as not to interfere with the needs of the commercial fishing industry.
- 30255. Coastal-dependent developments shall have priority over other developments on or near the shoreline. Except as provided elsewhere in this division, coastal-dependent developments shall not be sited in a wetland. When appropriate, coastal-related developments should be accommodated within reasonable proximity to the coastal-dependent uses they support.

### b. Issues Identified

Marina del Rey was originally planned as a small craft harbor. Now, many other recreational, residential, and commercial uses have been developed, making it a multi-use area. SHOULD THE FUTURE USE OF THE MARINA FOCUS ON RECREATIONAL BOATING AS THE PRIMARY USE OF THE AREA?

A heavy demand exists for waterfront wet and dry boat storage in the Marina because of the limited amount of usable space. WHAT AND WHERE ARE THE BEST TECHNIQUES AND SITES FOR ADDITONAL BOAT STORAGE?

Additional space for harbor expansion is available. Boat slips could therefore be created to increase the waterfront and anchorage. HOW CAN THE HARBOR BEST BE DESIGNED?

# c. Research Analysis

Planned and developed as a recreational small craft harbor, Marina del Rey will ultimately provides 5,923 up to 4,255 wet-slipsberths on its 406 acres of water, together with up to 1,088 dry storage spaces for a minimum of 5,343 berths as defined herein. Figure 4 identifies the distribution of smaller berths in Marina del Rey. the parcel location and operator of the individual anchorages.

Other boating facilities encompass over 3,0002,100 lineal feet of transient docks, a public launching ramp, charter and rental boats, harbors tours, sailing instructions, and repair yards. Public safety services for boaters are provided by the Harbor Patrol and, outside the Marina, by the U.S. Coast Guard and the Los Angeles County Lifeguards. Constructed in 1962, the harbor was originally funded by revenue bonds, County general funds, and the federal government. Most of the improvements, including 5, 895 berths and 437 dry storage spaces, have been made by private investors under long term parcel leases.

The County of Los Angeles maintains and runs the ten-lane public launching ramp in Basin H (Parcel 49R) as well as the transient docks located in Chace Park. The County also provides 303 mast-up storage spaces. The Sheriff and Fire Department also maintain small docks for their operations. The remainder of the boating activities inventoried are handled by lessees and sub-lessees. The County will maintain the berth lengths and totals (both wet and dry) as shown in Figure 4 below. End ties and side ties are specifically not included although they provide additional berthing capacity.

### FIGURE 4: MINIMUM SLIP PERCENTAGES FOR SMALLER BOATS

A. Waterfront Slip Length Distributions							
<b>Berth Length</b>	<u>Percentage</u>						
32 FEET AND UNDER	25%						
32 FEET, 1 INCH TO 38 FEET	25%						

B. MDR Dry Boat Storage				
Parcel No.	<b>Number of Dry Boat</b>			
	Storage Spaces			
	(Maximum Numbers)			
<u>30</u>	<u>52</u>			
<u>44</u>	<u>234</u>			

<u>47</u>	<u>27</u>
<u>52/GG</u>	<del>34</del> 9
<u>77</u>	<u>0</u>
<u>132</u>	<u>122</u>
<u>Mast-up</u>	<u>304</u>
<u>TOTAL</u>	<u>1,088</u>

<u>Source: Boat slip information from Department of Beaches and Harbors , Marina del Rey Slip Sizing Study, Noble Consultants, 2009</u>

——————————————————————————————————————	FIGURE 4
	MARINA DEL REY ANCHORAGES
Parcel No. Berths	Name Name
7	Tahiti Yacht Landing
225214 8 Bay Club Apartments	Islander Marina 351207
10 209161	Neptune Marina
12 445 216	Decauville Marina
	Villa del Mar Marina
213 <u>100</u> ———————————————————————————————————	Bar Harbor Marina
18 489424	Dolphin Marina
<del></del>	Tradewinds Panay Way Marina
157 <u>149</u> ————————————————————————————————————	Holiday Harbor Del Rey
<del>211<u>92</u></del> <del></del>	Mariner's Bay
404 <u>369</u> 	Del Rey Yacht Anchorage
317 <u>287</u> ————————————————————————————————————	Catalina Yacht Anchorage
174 <u>148</u> 	Marina del Rey Hotel
<del>367<u>277</u></del> ————44	Pier 44
<u>410143</u>	

		A.J. Recreational boating
	<del>45/47</del>	Santa Monica Yacht Club
<del>197 188</del>		
	48	Sea Scout Base
<del>39</del>	10	Sea Seout Base
39	FO	Valance Marine
<del>-</del>	<del>-53</del>	Yahama Marina
The Boaty		<u>1083</u>
-	<del>-54</del>	
<del>5<u>3</u>1</del>		
	<del>-56</del>	Fisherman's Village
<del>12</del>		ğ ,
<del></del>	62	Los Angeles County Sheriff/Harbor
Patrol	<del>15</del>	203 / ligeles county shering harbor
Tautoi	<del>- 77</del>	44 Stor A Boat
25	11	44 Stor A Boat
<del>35</del>		
-	<del>-111/112</del>	Marina Harbor Anchorage
<del>653 <u>287</u></del>		
-	<del>- 125</del>	Marina City Club
<del>368<u>273</u></del>		
	129	Los Angeles County Fire Station
3		
	132	California Yacht Club
211 252	132	California Facrit Club
<del>311 <u>253</u></del>		
	<del>EE</del>	Chace Park
<del>10</del>		
<del>TOTAL</del>		
<del>4, 255</del>		
	slin informat	ion from Department of Beaches and Harbors data
	_	February.1993,
and race	iiicy sairely,	. co. aa. y. 200 <u>1</u>

Over 50% of the wet slips will be in lengths 38 feet and under.

As the County redevelops aging marinas, slip counts and slip size ranges are expected to fluctuate until the ultimate configuration is reached. If the County is able to increase the number of total slips shown in Figure 4, the County may do so without a LCP amendment.

# **Harbor Focus: Satisfying Local Boating Needs**

A primary purpose of the Marina remains provision of recreational boating opportunities to satisfy local needs. Within Los Angeles County, there were 110,288102,000 registered boats in 20081980. While many boats are stored on land or outside of the Marina, overall it is currently estimatedslip vacancy rates are low indicating that there is a shortage of 10,000 wet need for slips beyond those the 14,508 currently provided. The shortage is exacerbated by

restrictions—geographical, financial, or governmental—limiting the creation of new small harbors, marina, or anchorages in Los Angeles County.

Although the recession of the last three years, 1991-93, has caused a temporary increase in slip vacancy rates, the number of vacancies are lessening as the economy begins to strengthen in 1994. The fact that there has been very little fluctuation in the vacancy rates of larger slips over 36 feet in length during the recession indicates a strong constant demand for this size of slip. This trend is reinforced by the interest of Marina anchorages in converting some of their smaller slips into larger boat slips. The County recognizes that while 2 small boats can fit into a large slip (like two 25-foot boats in a 60-foot slip), the converse is not true — a large boat cannot fit into a small slip. Therefore, a shift to larger slips allows more flexibility in marina management.

The 2009 Noble Consultants report demonstrates that there has been an overall decline in demand for small boat slips (i.e. under 30 feet) and an overall increase in demand for larger boat slips (greater than 36 feet).). Therefore, this LCP properly balances the slip size provision with the demand as identified in technical reports.

# **Dry Storage and Launching Options**

The California Coastal Commission recommended in its final report to Governor Brown in December 1975, that the state "should initiate a dry storage program as a supplement to the state's support of small craft harbor development". Dry land storage provides a viable alternative to more expensive, scarce wet slips and meets the public's need for low-cost accessible boat storage,—According to a study made by Williams Kubelbeck Associates in 1975, boaters' first choice of a site for boat storage in Southern California was, by a large margin, Marina del Rey.

Sailboats and powerboats require different types of land storage. Sailboats, limited by keels and high masts, are usually best served with "mast-up storage", level yards without roofs and adjacent to launching ramps. Powerboats may also be accompanied by similar facilities. However, the most space efficient storage for powerboats is a "dry stacked storage building" in which boats are placed in pigeon-hole type racks with forklifts or stacker cranes built into the structure. Usually limited to powerboats shorter than 26 feet, Aa dry stacked storage structure demands high capital investment and is economically feasible only if it holds more than 3400 boats.

Within the Marina, provision of dry stacked storage and additional mast-up-storage is limited by space, existing development, allowable land uses specified in 60-year land leases, and financial feasibility. Public mast-up storage yards existare permitted on parcels 44, 49, and 7752.

Additional land storage is proposed for parcel 49 by the Department of Beaches and Harbors consistent with Coastal Act policy 30224. Mast up storage on parcel 49 will be launched from the ramp there. Boats stored at parcel 52 will be brought by trailer to the ramp or will use an on-site hoist. In addition, the lessee of parcel 53 is designing a 140 boat dry stacked storage facility.

In terms of storage, a dry stack facility is proposed for Parcel 52 which includes a mast-up storage with an on-site launch hoist. The Waterfront Overlay Zone will provide an opportunity for other potential visitor-serving amenities of a more limited character (such as a beverage facility at the park, boat rentals, bike rentals and other similar uses). An additional dry stack facility may be incorporated into the development of Parcel 44.

The County of Los Angeles wishes to support additional dry storage in the marina, which is the more cost-effective for small boats and also reduces the amount of pollutants which normally result from in-the-water storage. To do this, the County will seek opportunities to balance boating support uses with dry stack or dry storage opportunities in conjunction with boating support uses. Where it can be shown that boating support opportunities will not be materially diminished by including dry surface or stack storage, no Local Coastal Program amendment will be required to allow dry storage to be included. Since more than one-third of the boats registered in Southern California can be brought by trailer to a launching site, the County-run launching ramp in Marina del Rey has provided oven a vital service to the boating public. Approximately, Almost 204,000 launchings were made from the facility during 1980, 2008.

# **Wet Slips**

The Noble study examined slip sizing in Marina del Rey. Because of the age of most of the marinas in Marina del Rey, combined with antiquated dock arrangements, fairway and dock widths, many marinas will be redeveloped over the coming years. Such redevelopment is accompanied by improved construction techniques and increased environmental controls. However, the combination of new standards and guidelines, together with a corresponding reduction in demand for smaller boat wet slips, will cause the overall number of slips in Marina del Rey to be reduced.

<u>Figure 4 depicts the various marinas in Marina del Rey, both existing and proposed.</u>

To ensure that the maximum access to recreational boating is implemented, Figure 4 shall establish the wet slip percentages to be maintained in Marina del Rey. These percentages may be met by adding slips to other marinas as well.

Additional wet slips can result from placement of new slips in the existing harbor or from expansion of harbor waters into undeveloped areas. Current plans by the Department of Beaches and Harbors calls for new slips in the main channel

in a "funnel" configuration (see Map 6, at the end of the chapter). The "funnel" concept rests on the assumption that there is less boat traffic as the main channel extends northward (several boats having exited into the southerly basins), thus providing additional main channel space for wet slips. The "funnel" concept will provide up to 20 acres of new slips pursuant to Coast Act policy 30224, but the actual number and size of the slips will be determined by the lessee of the water area and depends on the availability of supporting facilities such as parking. Similarly, any plans to expand the number of boat slips in the basins, either by expansion into open water areas or by reconfiguration of existing dock area, must be accompanied with plans for adequate land side support facilities.

In all cases for expanding docks and wet slips the lessee of the water area will provide funding and maintenance, as specified in their leases with the County.

# **Boating Support**

<u>ThreeFour</u> land parcels in the Marina contain water-dependent support services for boaters. The fuel dock at the end of Bora Bora Way (<u>Pparcel 1</u>) and parcel <u>55 adjacent to Fiji Way provides diesel and gasoline fuels for all boaters. Boat yards on parcels 53 and 54 provide local haul out servicing and repairs, including a "do-it-yourself" facility on each parcel (see Map 7 Boating-Related Support Facilities). As noted previously, the County will seek opportunities to include dry storage on these boating support parcels to the extent that such storage does not materially interfere with boating support uses.</u>

Since these facilities are not presently used to capacity, retention of the fuel docks and the boat repair yards will provide the basic local boating services required in Marina del Rey and in any marina expansion within the Local Coastal Plan area.

### Boater Parking

The County will insure adequate boater parking as the Marina redevelops. A parking ratio of 0.6 parking spaces per slip is considered adequate. For dry storage, parking will be provided in an amount which the director of planning finds adequate to prevent traffic congestion and excessive on-street parking.

# d. Findings

A primary purpose of the Marina is to provide recreational boating opportunities for citizens of Los Angeles County.

Demand for boating recreation throughout Southern California historically has been very high,...hHowever, since the recession begin in 1990, the demand for boat slips has slackened, boat slip rental rates have declined, and slip vacancies

are on the increase in the small slip category. In terms of long-term operation of a Marina, one can always berth a smaller boat in a larger slip – but not the other way around. Therefore, have risen. Once the economic recovery gets underway, the demand for boat slips and boat usage at the Marina is expected to rapidly increase. prudent marina management dictates larger slips as opposed to smaller slips in order to maintain maximum flexibility.

Public demand for boating promotes the need for a wide range of boating services in terms of the time, resources, expense, and skill expected of the user.

### e. Policies and Actions

- 1. **Recreational Boating a Top Priority.** Recreational boating shall be emphasized as a priority use throughout the planning and operation of the Marina. To help achieve this goal, the Plan shall strive to ensure that adequate support facilities and services are provided including, but not limited to, the following: boat slips, a fueling dockstations, boat repair yards, boat dry storage yards, launch ramps, boat charters, day-use rentals, equipment rentals and on-going maintenance of the marina harbor and entrance channel, bulkhead repair, pollution control, safety and rescue operations, and sufficient parking for boaters. Emphasis shall be given to providing water access for the small boat owner through provision of public ramp facilities.
- 2. Slip reductions resulting from marina reconstruction shall be offset in support of low-cost boating. For marina reconstruction projects, every 100 slips in excess of 32 feet shall comply with the following conditions:

<u>Prior to the issuance of a coastal development permit, the applicant</u> or its successor in interest shall agree to provide:

a. An in-lieu fee to the County, or a non-profit organization acceptable to the Executive Director of the Coastal Commission, to be used for scholarships for youths to participate in boating programs, for purchase of sail training vessels, funding for transportation to bring youths to the Marina, and for other similar programs to enhance lower cost boating opportunities. Such programs may include, but are not limited to the County's Water Awareness, Training, Education and Recreation (W.A.T.E.R.) Youth Program.

b. The in-lieu fee shall be the equivalent annual rental value of one 30-foot boat slip (based upon the listed per-foot rental rate posted at the marina on July 1 of each year for 30-foot slips) for each 100

slips measuring over 32 feet in length. The payment of the in-lieu fee to the County, or the approved non-profit organization, will commence upon completion of the Marina redevelopment construction and continue annually, throughout the life of the project.

c. The DBH shall provide (or shall cause the appropriate non-profit organization to provide) an annual report, for the review and approval of the Executive Director of the Coastal Commission, detailing the in-lieu fees that have been collected, the lower cost boating programs developed and operated, and the number of people participating in such programs. The report shall be provided annually, no later than January 15th of each year for the proceeding calendar year.

# **Funnel Expansion Areas**

2. Additional public boating facilities in the Marina may be provided in accordance with the Funnel Concept Boat Slip Expansion Plan, as depicted on Map 6. Lease holders may construct additional slips according to the "funnel concept" and realign existing slips where possible provided that land side facilities fulfill lease and specific plan requirements, including provision of adequate parking to meet applicable Zoning Ordinance requirements. The specific design and location of new boat slips shall be subject to navigational safety review by the Harbor Master.

# **Boating-Related Support Facilities**

- 4. Additional boat storage facilities may be developed within Marina del Rey. Deck storage (storage of small day-use sailboats on a floating dock) for sailboats may be constructed on a portion of Pparcel 49 and dry stack

storage may be constructed on <u>pParcel 532</u>, or on other parcels with a marine commercial or visitor\_serving commercial designation, as long as <u>public parking and view corridors</u> are <u>complied with preserved and adequate private parking is available</u>. A <u>parking analysis demonstrating adequate independent or shared parking shall accompany project</u>.

- 5. **Commercial Fishing Not a Priority.** Recreational boating shall be emphasized over commercial boating activities, because of the strong public demand for recreational boating facilities. The original plans for Marina del Rey did not include support facilities for commercial fishing, and none have been developed or planned since then.
- 6. The County intends to expand boating-related support facilities, where feasible, particularly on Parcel 52 for mast-up and dry stack storage, and increased area for kayak and outrigger canoe launching on Marina Beach as well as a dock at Parcel 77 in conjunction with the Chace Park expansion.
- 7. A parking provision of 0.6 spaces for each wet-slip should be provided.

MAP 6 Marina del Rey Permitted Public Dry Storage Areas BASIN E BASIN F BASIN D BASIN G BASIN BASIN H BASIN B BASIN A Creek Ballona 1,000 1,000 Feet Map April 08, 2010 by Los Angeles County Dept of Beaches and Harbors, Planning Division

MAP 7 Marina del Rey Boating-Related Support Facilities Ů BASIN E Ů BASIN F BASIN D BASIN G Ů BASIN C BASIN H ◉ 1 BASIN B T. • BASIN A WaterBus Stop Creek Boat Yard Ballona ■ Fuel Dock Watercraft Rental Kayak/Canoe Storage & ADA Beach Access Public Launch Ramp 1,000 Feet 1,000 500 Guest, Transient and Dinghy Docks Map April 12, 2010 by Los Angeles County Dept of Beaches and Harbors, Planning Division

# **B. MARINE AND LAND RESOURCES**

- 4. Marine Resources
- 5. <u>Sensitive Biological Resources</u>
- 6. Deleted
- 7. Cultural Heritage Resources

# 4. Marine Resources

### a. Coastal Act Policies

- 30230. Marine resources shall be maintained, enhanced, and where feasible, restored. Special protection shall be given to areas and species of special biological or economic significance. Uses of the marine environment shall be carried out in a manner that will sustain the biological productivity of coastal waters and that will maintain healthy populations of all species of marine organism adequate for long-term commercial, recreational, scientific and educational purposes.
- 30231. The biological productivity and the quality of coastal waters, streams, wetlands, estuaries, and lakes appropriate to maintain optimum populations of marine organisms and for the protection of human health shall be maintained and, where feasible, restored through, among other means, minimizing adverse effects of waste water discharges and entrainment, controlling runoff, preventing depletion of ground water supplies and substantial interference with surface water flow, encouraging waste water reclamation, maintaining natural vegetation buffer areas that protect riparian habitats, and minimizing alteration of natural streams.
- 30236. Channelizations, dams, or other substantial alterations of rivers and streams shall incorporate the best mitigation measures feasible, and be limited to (1) necessary water supply projects, (2) flood control projects where no other method for protecting existing structures in the flood plain is feasible and where such protection is necessary for public safety or to protect existing development, or (3) developments where the primary function is the improvement of fish and wildlife habitat.

### b. Issues Identified

Water quality in the Marina del Rey Small Craft Harbor has been affected by the original construction of the harbor and its continued recreational use. GIVEN THE HEAVY RECREATIONAL USE OF THE HARBOR, HOW CAN WATER QUALITY BE MAINTAINED OR IMPROVED?

The Oxford Storm Water Retention Basin at the northern end of the Small Craft Harbor was designated as a bird conservation aread in 1963. BASED UPON A SCIENTIFIC EVALUATION OF THIS STIE, SHOULD IT CONTINUE TO BE USED AS A BIRD CONSERVATION AREA (AND POSSIBLY IMPROVED) OR SHOULD IT BE CONVERSTED TO ANOTHER USE?

Surface water runoff is the major source of pollutants in Marina del Rey, originating both from the Marina drainage area and Ballona Creek's drainage area. HOW CAN THE DRAINAGE REQUIREMENTS FOR FLOOD CONTROL WITHIN THE MARINA DRAINAGE BASIN BE SATISFIED WITHOUT DEGRADING WATER QUALITY IN THE MARINA AND SANTA MONICA BAY?

Marinas can provide habitat for fish and wildlife. WHAT MEASURES CAN BE INCORPORATED INTO THE MARINA DESIGN TO INCREASE BIOLOGICAL PRODUCTIVITY OF THE MARINA AS A MARINE HABITAT?

# c. Research Analysis

# **Existing Authority and Regulations**

State Water Resources Control Board (SWRCB): Pursuant to the California Porter-Cologne Water Quality Control Act and the Clean Water Act, the SWRCB approved the Water Quality Control Plan for the Los Angeles River Basin Plan in 1975. Embodied in this plan are objectives, standards and policies regulating such water factors as pH balance, temperature, suspended materials, turbidity and solid wastes. Essentially these standards seek to prevent water quality degradation and to protect the beneficial uses of water.

The Basin Plan also includes goals, management principles and policies applicable to the Marina del Rey area.

The SWRCB also adopted an amendment to the Water Quality Control Plan for Ocean Waters of California in March 1990 ("California Ocean Plan"). This plan is intended to protect the quality of ocean waters for the use and enjoyment of the people of the state. It embodies objectives, requirements and prohibitions for waste discharge to ocean waters. The California Ocean Plan is to be reviewed at least every three years to insure that the standards developed are adequate and are not allowing degradation of marine species or posing a threat to human health.

Pursuant to the Clean Water Act amendments of 1987, U.S. Environmental Protection Agency (EPA) developed regulations to control storm water discharges from municipal areas, industrial facilities, and construction sites of greater than five acres. The SWRCB was given authority by the EPA to implement this National Pollutant Discharge Elimination System (NPDES) program. SWRCB in

turn delegated responsibility to the Regional Water Quality Control Boards (RWQCB) to implement at a local level.

Santa Monica Bay Restoration Project (SMBRP): The SMBRP was established following the inclusion of Santa Monica Bay in the EPA's National Estuaries Program. The purpose of the program is to document existing conditions in the Bay and the effects of pollution, evaluate its management and recommend future action to protect and enhance the Bay.

Los Angeles County Department of Public Works ("Public Works"): Public Works has liquid waste policies which apply to sewer discharges within the department's service area boundaries. Among the negative waste discharge impacts these policies prohibit are the following: interference with waste water-treatment processes; the endangerment of public health; the damaging of structures or the creation of nuisance.

Public Works is also responsible for the County's flood control functions. Department policy is to "provide for the control and conservation of the flood, storm and other waste waters of the County for beneficial uses by spreading, storing, retaining or otherwise percolating these waters; and shall protect from damage from such flood or storm waters, the harbors, waterways, public highways and properties within the County".

The RWQCB has issued a NPDES permit for storm water discharge to the County of Los Angeles as the principal permittee, with a number of cities, including Los Angeles, Culver City and Santa Monica, as co-permittees. Unincorporated areas within the cities must comply with the requirements of the NPDES permit through the development and approval of a Storm Water Management Plan.

Los Angeles County Code, Title 19 (Airports and Harbors): Water quality in the Marina is also protected by regulations contained in the Los Angeles County Code. These regulations relate to such uses and activities as sanitation, toilet fixtures, live-aboards, disposal/handling of dead animals or fish and the discharge of wastes, coal, petroleum or paint products.

# **Current Testing/Sampling Procedures**

Los Angeles County Department of Health Services ("Health Services"): As of 1991, Health Services conducts a regular water sampling program in the Marina. The USC Harbors Environmental Projects also conducts regular monthly water sampling tests of the Marina waters.

Once each week, Health Services tests marina water quality at four locations: (1) the Marina beach; (2) just off the beach, between the lifeguard tower and the boat docks; (3) at the Fire Department dock; and (4) at the Sheriffs

Department dock. Tests are performed for total coliform, fecal coliform and enterococcus. These coliform bacteriological counts analyze marina waters by ocean water standards and have shown Marina waters to be meeting these standards, with a few exceptions. No recent bacterial problems of significance have been found through these testing efforts.

Hyperion Treatment Plants, City of Los Angeles ("Hyperion"): Staff at Hyperion also conduct coliform bacteriological counts of marina waters on special request from Health Services.

Los Angeles County Department of Public Works ("Public Works"): Public Works conducts a regular sampling program in Ballona Creek for both storm and dry weather flow.

# **Harbor Water Quality**

In 1976, the Department of Small Craft Harbors (now Beaches and Harbors) initiated a contract with USC Harbors Environmental Projects (HEP) to conduct a three year study of the Marina to determine harbor water quality, assess the faunal population and develop recommendations to improve the marine environment. Monthly testing has continued since 1984 in response to public health and environmental concerns dependent upon the availability of funding. The major research analysis and findings in this chapter relating to harbor water quality are adapted from the HEP study.1

Water quality in Marina del Rey is determined by both oceanographic conditions prevailing in the adjacent open coastal waters and the factors superimposed on those conditions by the rainfall, urban runoff and general uses of the marina waters. Water quality varies with rain and runoff frequency, rate and volume, with quality being poorest following a heavy rain after several dry years when pollutants have accumulated in storm drains and enter the runoff. Thus, only organisms tolerant of wide ranges of salinity, temperature, dissolved oxygen (D.O.) and the presence of various metals and other pollutants, particularly pesticides and polychlorinated biphenyls (PCBs) can survive this environment.

1 Special appreciation is extended to Dr. Dorothy Soule, Director of the USC Harbors Environmental Projects, for reviewing and updating the factual content of this chapter. (March 1994)

Marina del Rey has been rated as Class C (impaired) by the SWRCB. This is partly due to the introduction of Santa Monica Bay waters into the Marina, which are also rated Class C. Runoff from about 100 square miles of urban land uses also impacts the Marina, through the discharge of Ballona Creek into the mouth of the Bay and partial return of these waters into Marina del Rey due to tidal flow and wind action. Non-point sources of pollutants within the Marina and from

adjacent developed land uses also contribute to the degradation of water quality within the Marina. This impact is most severe in areas of the Marina which are furthest from the Bay and its flushing action.

### *Temperature*

The water temperature in Marina del Rey generally increases with distance from the Bay during the summer and decreases with distance from the Bay during the winter. Winter low temperatures have ranged from 11 to 14.4 degrees C and high temperatures from 22.6 to 26.0 degrees C, depending on whether cooler ocean temperatures or incursions of warm, tropical waters (El Niño events) prevail. The mean annual temperature in the ocean has ranged from 15.1 to 18.3 degrees C. Seasonal variation of 4.5 to 13.4 degrees C have been recorded during monitoring. Although impacts to aquatic life due to temperature fluctuations are possible, the aquatic life within Marina waters has adapted to such temperature fluctuations, although some rish species leave the area during warmer periods and may be replaced by other species.

### Salinity

Salinity in ocean waters in Southern California generally range from 33 to 34.5 parts-per-thousand (ppth). Within the Marina, salinities are lower by one to two ppth. The salinity in Ballona Creek varies widely, and has fallen to 2 ppth during a storm event and 0.1 ppth at the Oxford Retention Basin. These discharges, along with runoff from surrounding land uses during rainfall events, has been shown to have a temporary impact on Marina salinities, lowering the mean to about 26 ppth.

# Dissolved Oxygen (D.O.)

D.O. levels in surface waters is considered by regulatory agencies to be an indicator of the water quality for aquatic life. Levels usually range from 6.0 to 8.5 mg/l along the coast, depending on temperature. A D.O. concentration of 5 mg/l is considered to be acceptable for fish survival; however, many invertebrates can survive almost down to a point of anoxia.

In general, the monitoring of D.O. levels in Marina del Rey indicates that sufficient dissolved oxygen is available to support aquatic life. The potential for low D.O. concentrations exists during the summer months when the temperature is elevated and waters become stratified, and following storms when the organic nutrient loading of runoff into the Marina exerts a high chemical oxygen demand. This potential is most significant for portions of the Marina which are furthest from the flushing action of the Bay.

Some of the water-borne pollutants may enter the Marina from Ballona Creek because of the effects of southwest winds and tides on water currents and floating trash. However, sewage overflows from Hyperion do not normally impact internal Marina waters. Proportionally, more pollutants appear to enter the Marina from the Oxford Retention Basin than from Ballona Creek in spite of the much smaller volume of flow.

#### **Nutrients**

Inorganic nitrogen and phosphorus are essential nutrients for microorganism growth. In high concentrations, however, excess microbiological and phytoplanktonic growth may occur, depleting dissolved oxygen and creating odors and eutrophication. The ocean water in the Bay is generally nutrient poor. Elevated concentrations in the Marina result from storm runoff, from Ballona Creek and directly from surrounding uses. Inorganic nitrogen concentrations in the Marina average 0.266 mg/l as nitrogen, primarily in the form of ammonia, in 1992-1993, compared with 0.03 mg/l in the Bay. Nutrients also increase in the winter when phytoplankton crops are lower and are not using as much nitrogen.

Phosphate concentrations ranged from 0.024 to 0.073 mg/l in the Marina in 1992-1993, much lower than when phosphate detergents were in use. Phosphate in the Bay is generally not a limiting nutrient, at concentrations in surface waters of about 004. to 0.1.mg/l.

#### Sediments and Pollutants

Following the initial period of heavy runoff after a dry season, finer sediments appear to dominate in the inner slips (away from the entrance channel) and along the main channel, which lies in a north-south direction. In subsequent storms, finer sediments may be swept from the Marina unless flow is impeded by sand bars deposited near the Marina mouth. This suggests that sand may originate in flows from Ballona Creek as well as being carried from the beach by prevailing winds and storms. Sand settles out near the entrance to the harbor. The finer materials tend to deposit in areas where reduced turbulence permits settling. Heavy runoff tends to re-suspend and sweep the finer sediments out of the Harbor.

Concentrations of heavy metals found in the Marina sediments have generally been proportionate to their concentrations in local soils. The exception are copper and iron, which are found in concentrations in the Marina interior that are several times higher than in ocean sediments. The source of these metals is primarily leaching from boat surfaces. Elevated levels of lead and zinc have also been found in areas which receive large amounts of surface runoff.

Pesticide concentrations in the sediment have generally not decreased appreciably with time. DDT and its derivatives were still being detected in 1992, although widespread use ceased in 1972. Chlordane was banned from general public use in 1988, but it is still entering the marina and is present in toxic, inhibitory concentrations. Polychloridated byphenyls (PCBs) have in recent years been found in separate episodes coincidental with large excavations nearby.

Concentrations of some metals (particularly copper, iron and zinc) in mussel tissue from the State Mussel Watch Program in the Marina are higher than typical soil concentrations. A major non-point source for these metals is leaching of anti-fouling bottom paints from the many boats moored in the Marina. State Mussel Watch results have also revealed high levels of DDT, Chlordane, and PCB's, in a gradient from low to high when going from the channel entrance to side basins. Elevated levels of lead and zinc have also been found in areas which receive large amount of surface runoff.

Overall, populations of benthic organisms have remained stable over the years, but have decreased in periods immediately following heavy rainfall, and species composition may change temporarily. The number of species is stable having ranged from 25 to 41, with an average of 32.3 per square meter. Fish populations are considered to be stable, although they also are affected by heavy rains, and fluctuate greatly, depending on the presence of young pelagic fish that feed in the Marina and depart. The mean number of species since 1984 is 39, with a range of 28 to 45. Some 90 species have been recorded during that period, with the species composition changing according to temperature preferences.

Although there are elevated concentrations of some parameters in Marina sediments, there does not appear to be pronounced related toxicity. Long-term toxicity test, however, have indicated slightly higher than normal mortality in two polychaete species and decreased byssal thread production, anchoring fibers in mussels. Tributyl tin was banned in California in 1988; in 1987, the mean concentration in Marina water samples was 0.155 ug/l, and in sediments it was 535  $\mu$ g/kg (dry wt). The peak value in water in 1987 was 1,070  $\mu$ g/kg, dropping to 5.57  $\mu$ g/kg in 1988 and continuing to decline to a peak of 2.2  $\mu$ g/kg in 1992 and a mean of 0.57  $\mu$ g/kg. These levels should now be below concentrations considered to be inhibitory to larval mussels, crustaceans and polychaete worms. Tributyl tin in water may have been the reason for decreased mussel production in the Marina in the 1980s, since mussels bioaccumulate pollutants. It is more likely that the synergistic effects from the interaction of multiple pollutants, are responsible for inhibition of some species. Tin in sediments, like many metals, may be more or less inactive when complexed to sediments in the bottom.

Microbiota and Phytoplankton

Bacteria and microheterotrophs (non-photosynthetic organisms) such as some protozoans are important constituents of the food web, especially for bottom dwellers and bottom feeding fish. Together with phytoplankton, they form the base of the macroscopic food web and, thus, provide food for fishes and invertebrates. In general, the Marina waters are more productive than the adjacent coastal waters, although the productivity of phytoplankton drops markedly during periods of low D.O. levels such as those following storms. Excess phytoplankton (blooms) can drive dissolved oxygen up to supersaturated levels, but the subsequent death of the bloom and bacterial degradation of it uses up oxygen, sometimes depleting the D.O. drastically.

# Zooplankton

Zooplankton are tiny organisms permanently or temporarily suspended in a water mass which do not produce oxygen by photosynthesis. Approximately 95 percent of the total zooplankton found in the Marina in 1976-1979 were *Acarta californiensis*, a crustacean species which prefers shallower, warmer more turbid bottom waters and is believed to be more tolerant to environmental stress than other plankton. In the 1976-1979 surveys, less than 0.04 percent of the total consisted of ichthyoplankton, fish egg or larvae, which suggested that the Marina was not a center of fisheries reproduction. Zooplankton levels were high, but due to low species variety, it appeared not to be attractive to fish species. (A total of 36 fish species were found.)

A better understanding of the food web suggests that the Marina is more dependent on the microheterotrophs (bacteria, fungi, protista) than it is on phytoplankton, as USC-HEP studies demonstrated in Los Angeles-Long Beach Harbors.

In fish surveys since 1984, the techniques for sampling and identification have been much improved and standardized. Sampling only twice a year, in May and October, may sometimes miss the main reproductive period, which is temperature dependent, but counts have ranged from 1,714 to 68,756 ichthyoplankton (eggs and larvae) per cubic meter. The mean number of fish species per survey is 39 between 1977 and 1993.

#### Benthic Fauna

These invertebrates that live in or on substrate at the bottom of areas such as Marina del Rey give indications of long-term water and sediment quality conditions and kinds of food available for fish. A mean number of species in fall surveys since 1976 is 32, and the mean number of individuals is 15,611, per square meter of bottom sampled. The principal species are polychaete worms, which are good fish food, due to the soft bottom, low energy environment and

the frequency of disturbances, ranging from propeller wash to storms and runoff volume.

In 1984, species diversity was greatest at a collecting station at the mouth of Ballona Creek but the site of highest diversity varies from year to year, depending on the amount of flushing or impacts of pollutants. Diversity indices were generally better than those in Los Angeles/Long Beach Harbors.

# Flushing

The existing Marina design is generally directed toward protection of boats. The criteria involved achieving the least water movement while accommodating the highest number of vessels feasible.

Flushing in Marina del Rey's side basins is much lower than in the Entrance or Main Channels. To a large extent, this is due to the greater distance of these basins from the open ocean, the angles at which the basins are set and the dead end configuration of basins. The placement of pollution injection points (storm drains) at the inner ends of Basins E. G and H where the solid basin boundaries restrict dispersive transport of pollutants has exacerbated the situation. (There are also storm drains in the Oxford Retention Basin). Therefore, any future drainage should be connected to the main channel or Ballona Creek consistent with Coastal Act policy § 30231 rather than diverting it into boat basins.

It should be noted that the Department of Public Works recently constructed a pump station and intake line adjacent to the Oxford Retention Basin. The facility collects water from Oxford Street and discharges it into the retention basin. Since this project was considered to be merely an improvement to the existing drainage system, it discharges into the retention basin rather than Ballona Creek.

Additional studies, aimed at limiting non-point high oxygen demand or toxic materials from entering the Marina through the storm drains, should be pursued.

### **Marina Fish and Wildlife Resource**

Marina del Rey provides habitat for numerous fish and wildlife species. Over 90 species of fish have been reported in the artificial bay since surveys began. In a 1990-91 survey, 22 species of fish were collected from the Entrance Channel, while the mean number of species throughout the Marina is 39 per survey, of which 20 are almost always present in the Marina, and the remainder are composed of various species that change according to temperature preferences or are simply more rare and/or not often captured. Of note are forage fish such as top smelt and northern anchovy, and sea bass, halibut, mullet, turbot and surfperch. Also, the now rare bone fish, *Albula vulpes*, is sometimes found in the Marina.

In addition, Marina del Rey provided habitat for many species of water-associated birds. The endangered California brown pelican rests and forages in the Marina's water. The endangered California least tern also forages in the Marina. The Dept. of Beaches and Harbors has begun a fish breeding project in the Marina to further enhance the biological productivity of the Marina habitat.

# **Wetland Resources (Parcel 9)**

Parcel 9 contains a wetland, as defined under the Coastal Act and the Coastal Commission regulations, which was created when the excavation for a hotel project was abandoned. This wetland is slated for restoration and inclusion in a new park, all in connection with the development of adjacent parcels.

#### **Oxford Retention Basin**

The Oxford Retention Basin (also designated as a bird conservation area by the L.A. County Board of Supervisors in 1963) occupies the 10.7 acres at the northwest corner of Marina del Rey. Its primary purpose is a storm water retention facility (also identified as the Oxford Street Flood Control Basin).

Although various proposals have been advanced over the years to improve the area as a wild bird habitat, the L.A. County Natural History Museum conducted a 17-month long study of the area (*The Birds of the Conservation Area* by Ralph W. Schreiber and Charles F. Dock, 1980) which described the area as "not an important component of the overall pattern of avian distribution in the L.A. area".

Among the drawbacks of this area cited in the report were its limited size and isolation and its proximity to tall apartment complexes cutting it off from the general path of bird movement in the surrounding vicinity.

The report concluded that it is very unlikely that the area could ever be improved to serve as a wild bird habitat regardless of the funding level assigned to the project. At the present level of pollutants including pesticides and PCBs in the sediments, it could be harmful to birds to feed on the invertebrates for which they forage in the mud along the banks.

However, as the study notes, small populations of birds, including abandoned ducks, do use the area. The opportunity exists to use the area as a public park with improved maintenance, landscaping and bird feeding locations provided. Restrooms are essential, since high enterococcus and coliform counts are often found in the basin, indicating the entry of fecal wastes into the water. Public Works has indicated its willingness to support any reasonable use of this area which preserves its flood control function. Possibility exists to provide a marine-orientated public museum on the site.

# d. Findings

The Marina del Rey area provides habitat to many fish and wildlife species, including endangered species.

Water quality in the Marina is heavily impacted by storm drain run off and pollutants introduced from Ballona Creek and the Oxford Retention Basin, as well as the effects of anti-fouling paints leached and scraped from boat hulls and oily films from refueling or seepage.

Overall population of benthic organisms has remained relatively stable over the years, decreasing during times of heavy runoff, and possibly during incursions of pollutants. The number of species also fluctuates but is considered stable.

The fish population has remained stable, but has a wide range of fluctuation, depending on the presence of pelagic species feeding in the Marina at the time of surveys. The mean number of species dropped from 40 to 39 because of the dredging operations in October 1992.

State Mussel Watch results have indicated bio-accumulation of contaminants by mussels in the Marina occurs in these filter feeding organisms, resulting in higher concentrations of contaminants in mussels than in typical bottom sediments. Some terrestrial soils near the marina have higher concentrations than do Marina sediments.

Flushing in the Marina could be improved by diverting storm water flow into Ballona Creek.

An incremental increase in the potential for non-point source pollution will be created by the additional boat usage planned for the marina.

The Oxford Retention Basin has been judged not to be an important component in the overall avian distribution in the Los Angeles area.

The Oxford Retention Basin is a more significant source of pollutants for the Marina than is Ballona Creek, relative to their respective volumes of flow. Potential exists for the use of the Oxford Retention Basin as a public open space area or marine-orientated public museum as long as its flood control function is preserved.

Present standards, regulations and requirements of the Porter-Cologne Water Quality Control Act, State Water Resources Control Board, Regional Water Quality Control Board and Los Angeles County Department of Public Works will govern any development plans which could impact water quality in the LCP Aarea.

Harbor water quality is controlled by applicable codes in the Los Angeles County Code, Title 19 (Airports and Harbors).

The U.S. Environmental Protection Agency in conjunction with the State Water Resources Control Board has brought storm water runoff systems under waste discharge requirements.

# e. Policies and Actions

- 1. The existing wetlands, including the flood control basin on a portion of Parcel PP, the Marina waters, and a portion of the Ballona Creek flood control channel Parcel 9 are the marine resources which shall be maintained and, where feasible, enhanced and restored. Uses permitted in or adjacent to these areas shall be carried out in a manner to protect the biological productivity of these marine resources and maintain healthy populations of marine organisms.
- 2. All development shall include measures consistent with the Santa Monica Bay Restoration Plan and the programs of the Department of Public Works to reduce contaminated runoff into bay and Ballona Creek waters, including filtration of low flows, control and filtration of runoff from parking lots and roofs, reduction of impervious surfaces, and provision of pump out facilities, and other necessary measures to reduce harmful pollutants from storm drain waters prior to these waters entering the marina.
- 3. The storm drain emptying into Basin H shall be capped and diverted into Ballona Creek while correcting the existing drainage deficiency in this line.
- 4. The Oxford Retention Basin shall be retained as either an open space area and/or public park or marine-orientated museum. In any redesign, 1) the water volume shall remain the same <u>or greater</u>, 2) the flood control function shall be retained or alternatives provided to the satisfaction of the Department of Public Works, 3) the biological productivity of the basin and immediate land area enhanced, and 4) the quality of water discharged into the Marina improved.
- 5. Discharge of storm runoff to the Marina shall be limited to overflows during flood stage levels in Ballona Creek.allowed only if the runoff is subjected to measures to reduce harmful pollutants to levels that comply with TMDL requirements for Santa Monica Bay.

6. Boat operations in the Marina shall follow the regulations of Part 7 (Sanitation), Part 8 (Safety and Maintenance), and Part 9 (Marina del Rey) of Chapter 19.12 of the Los Angeles County Code, Title 19 (Airports and Harbors), to minimize introduction of pollutants into Marina waters. This language is found in Appendix B of the Local Implementation Program.



# 5. Sensitive Biological Resources - ("SBR")

# a. Coastal Act Policies

While no Environmentally Sensitive Habitat Areas exist in Marina del Rey, and therefore no Coastal Act policies relating to environmentally sensitive habitat areas apply, Sensitive Biological Resources (SBR) do exist and require policy protection as coastal resources. This protection is consistent with central principles of the Coastal Act and the California Environmental Quality Act, which taken together call for attention to sensitive coastal resources even if they do not rise to the level of ESHA.

# **b.** Issues Identified

The Oxford Retention Basin at the northern end of the Small Craft Harbor is an important flood control facility, and was designated as a bird conservation area in 1963. BASED UPON A SCIENTIFIC EVALUATION OF THIS SITE, SHOULD IT CONTINUE TO BE USED AS A BIRD CONSERVATION AREA (AND POSSIBLY IMPROVED OR EXPANDED) OR SHOULD IT BE CONVERTED TO ANOTHER USE?

Wetlands may occur as a result of abandonment of construction sites. HOW SHOULD THE LCP ACCOMMODATE THESE MANMADE OR INCIDENTAL WETLANDS IN THE REDEVELOPMENT OF MARINA DEL REY?

Landscape installation and maintenance polices can inadvertently but adversely affect wildlife. WHAT PRECAUTIONS SHOULD BE INCORPORATED INTO THE PLAN TO ENSURE LONG-TERM PROTECTION OF SENSITIVE BIOLOGICAL RESOURCES WITHIN AND ADJACENT TO MARINA DEL REY?

Waterbird nesting has occurred at Marina del Rey for many years, and was recognized in the supporting work of the 1996 LCP amendment. Over the years, some water birds – mainly herons and egrets – have expanded their use of the Marina, adapting to non-native mature trees, but also causing decline and death in some trees, and in some cases conflicting with the operation and redevelopment of Marina del Rey. BASED ON SCIENTIFIC EVALUATION OF MARINA DEL REY AND ITS ENVIRONS, WHAT IS THE APPROPRIATE LEVEL OF

ATTENTION WHICH SHOULD BE DEVOTED TO THESE SPECIES, AND HOW SHOULD THEY BE ACCOMMODATED IN THE MARINA?

#### **Sensitive Biological Resources**

Marina del Rey provides habitat for numerous fish and wildlife species. More than 90 species of fish have been reported in the artificial bay since surveys began. In a 1990-91 survey, 22 species of fish were collected from the Entrance Channel and the mean number of species throughout the Marina was 39 per survey, of which 20 are almost always detected in the Marina. The remaining species may be present or absent depending upon temperature variations, or they are simply more rare and/or not often captured. Of note are forage fish such as top smelt and northern anchovy, and sea bass, halibut, mullet, turbot and surfperch. Also, the now-rare bone fish, *Albula vulpes*, is sometimes found in the Marina.

In addition, Marina del Rev provides habitat for many species of waterassociated birds. The endangered California brown pelican rests and forages in the Marina waters. The endangered California least tern also forages in the Marina. Multiple species of herons and egrets, as well as cormorants, roost and nest in Marina del Rey. The wading birds forage in Oxford Basin and the adjacent Ballona wetlands and Creek as well as in Del Rey Lagoon and other nearby areas, and the cormorants forage in the marina, Ballona Creek channel, and in nearshore oceanic waters. While these colonial waterbirds have long been observed in Marina del Rey, particularly in the vicinity of the Oxford Basin, it is clear that they are adapting to human activity to the extent that their tolerance of noise and human activity is facilitating their use of mature landscape trees for nesting throughout the Marina. The establishment of breeding populations of colonial waterbirds in urban coastal settings has been documented in numerous locations in Los Angeles County and the wider region. Also documented is the propensity of these colonial waterbirds to change breeding and roosting sites from year to year, a life-history trait that must be taken into account when developing strategies to achieve long term protection of their local populations.

The proximity of the Ballona wetlands also calls for careful judgment in development with respect to lighting and landscaping in order to protect resources there.

The Department of Beaches and Harbors has a fish breeding project in the Marina to further enhance the biological productivity of the Marina habitat.

The County commissioned biologists Robert A. Hamilton and Daniel S. Cooper to prepare a comprehensive study of avian resources in Marina del Rey in 2008, and this culminated in their preparation of a Conservation and Management Plan (CMP) in 2010. The policies herein are consistent with the recommendations of the CMP, which uses a two-pronged approach. First, it provides Marina-wide

management recommendations covering such topics as preserving viable nesting opportunities for native birds (e.g., through modifications to the County's existing tree-pruning policy) and avoiding impacts to actively nesting birds (e.g., through noise monitoring). Second, the CMP provides recommendations for improving habitat conditions in three specific areas of Marina del Rey (Oxford Retention Basin, Proposed Wetland Park at Parcel 9, and the margin of Ballona Wetlands Area A).

#### **Oxford Retention Basin**

The Oxford Retention Basin (also designated as a bird conservation area by the L.A. County Board of Supervisors in 1963) occupies 10.27 acres in the northwest corner of Marina del Rey. Its primary and dominant purpose is a storm water retention facility (flood control). The basin must be periodically maintained by excavating materials, and must be managed in terms of tides and water levels prior to storms to fulfill its flood control function. Over the years, the non-native landscape vegetation has reached the end of its useful life, and has deteriorated.

Although various proposals have been advanced over the years to improve the area as a wild bird habitat, the L.A. County Natural History Museum conducted a 17 month-long study of the area (The Birds of Bird the Conservation Area by Ralph W. Schreiber and Charles F. Dock, 1980) that described the area as "not an important component of the overall pattern of avian distribution in the L.A. area." That study first reported on herons foraging in Oxford Basin, and heron use of the basin has increased over the years.

The CMP published by the County in 2010 recommends the restoration and expansion of Oxford Basin, which contains a portion of the historical Lagoon, and also recommends incorporating professional management approaches into SBR policies for the basin while acknowledging that the basin's primary function is to provide flood protection for surrounding neighborhoods.

Therefore, the opportunity exists to use the area as a passive public park with improved maintenance and landscaping, and to enhance the area as a SBR together with other improvements in the Marina. Adequate parking for visitors exists on Parcel Q adjacent to Yvonne B. Burke Park.

#### Other Areas Identified for Restoration and Management

Areas further available for enhancement of their biological value include (a) the proposed wetland park on Parcel 9, which is currently a vacant lot with the remnants of an abandoned hotel development project, and (b) the margin of Ballona Wetlands (Area A). The Conservation and Management Plan identifies the removal of non-native trees and shrubs from along the eastern shoulder of Fiji Way, adjacent to Area A, as a measure that would enhance ecological values

of Area A. The CMP's Marina-wide management recommendations provide for the retention of mature non-native trees, where appropriate, and identify policies designed to maintain viable breeding populations of waterbirds, as well as other native species, in Marina del Rey.

# c. Findings

As defined in the Coastal Act, "environmentally sensitive area" means any area in which plant or animal life or their habitats are either rare or especially valuable because of their special nature or role in an ecosystem and which could be easily disturbed or degraded by human activities and developments (Coastal Act, Section 30107.5). If an area is found to be an "environmentally sensitive area", the area is governed by Section 30240 of the Coastal Act and cannot be developed except in ways that are resource dependent. The SBRs are not ESHA merely because they contain sensitive resources.

Marina del Rey is a highly urbanized area that is dominated by human activities. Rather than resources being "disturbed or degraded" by human activities, wildlife species have colonized an already-developed area and adjusted to pre-existing human activities. Therefore, the extraordinarily high degree of protection afforded by Coastal Act Section 30240 is inappropriate in Marina del Rey. A key element of the definition of "environmentally sensitive resource area" is missing — namely, that the resource is "easily disturbed or degraded by human activities." Birds that are "easily disturbed" by human activities would not choose to colonize a busy area like Marina del Rey.

However, the fact that a resource does not rise to the level of ESHA does not mean it is without value, or not deserving of protection. For this reason, the County has developed specific policies to address the needs of sensitive biological resources. The County approach involves both a set of management actions for resources in Marina del Rey, as well as approaches for enhancing resources that already exist or are planned. In this way, the resources in Marina del Rey will be given the appropriate level of attention.

# d. Policies and Actions

#### **Oxford Basin**

It is understood that Oxford Basin's primary role involves receiving runoff from streets and providing flood control for the surrounding area. There is no other flood control facility in this area, nor is there land available for such a facility. As such, the Basin must be regularly maintained, including periodic removal of sediments, regular inspection of the facility, and operation of tide gates. Nevertheless, opportunities exist to substantially increase habitat values of Oxford Basin for various native plant and wildlife species without compromising its flood control mission.

#### Restore functional saltmarsh habitat

The vegetated intertidal zone at Oxford Basin currently supports such native saltmarsh plants as Common woody pickleweed (Salicornia virginica), sandmarsh sand-spurry (Spergularia marina), and spearscale (Ariplex prostrata). This native vegetation should be preserved in place or stockpiled during any reworking of the basin's contours.

The term "functional saltmarsh habitat" implies regular and, if possible, natural tidal flushing (corresponding to timing and magnitude of natural tidal cycles). A functional saltmarsh at Oxford Basin would, ideally, support a healthy sedimentary invertebrate fauna, to provide habitat for ducks and shorebirds, and a predictable population of small fish during the May–July nesting season for the California least tern, a listed species that maintains a large nesting colony on Venice Beach and that has been documented foraging at Oxford Basin in past years. Many other migratory and resident waterbirds would also benefit from the enhancement of this habitat.

To the extent possible and consistent with the primary flood control purpose, any reworked design of Oxford Basin should work with the natural characteristics of the site (e.g., historical land contours, soil characteristics). Once the final contours are established, habitat should be established to include areas of emergent native marsh vegetation exposed during high tide, to serve as refugia for animals, and areas of exposed mud ("mudflats") at low tide, to serve as foraging areas for migratory and resident birds. Although the extent of mudflats may be limited by engineering constraints, including at least a band of this habitat at low tide would be valuable, considering how much mudflat habitat was lost during construction of Marina del Rey, and how vital such areas are for a wide variety of native wildlife, including birds, mollusks, and other intertidal invertebrates.

<u>Subsurface debris, including chunks of concrete and asphalt, and sections of pipe, should be removed from the basin where possible, as these would interfere with ecological functions of the mudflat.</u>

The County will establish the primacy of wildlife habitat values over recreational uses

The County intends to remove non-native landscaping and increase public access to the margins of Oxford Basin. Existing dense vegetation and fencing provides considerable security for wildlife, including the herons and egrets that use the basin's existing habitats in large numbers. Improving public access to the basin and replacing the tall myoporum with low-growing scrub will be of little or no practical value (for wildlife or the public) if increased human activity causes the herons, egrets, and other wildlife species to stay away from Oxford Basin. Therefore, the basin must be managed carefully for its wildlife habitat values, along with providing for flood protection and water quality improvement. Levels of passive recreation and other non-essential numan uses should not conflict with these main purposes.

From the 1970s through the 1990s, Oxford Basin served as a "dumping ground" for unwanted pets, mainly ducks, chickens, and domestic rabbits (often exchanged at Easter). These animals were thrown over the fence, creating a public nuisance and degrading the area's ecology. With plans for new fencing and increased public access to the basin, care must be given to ensure that the old pattern does not recur, perhaps by the creation and support of a local stewardship organization (including a volunteer ranger/docent program) and clear, vandal-resistant (and easily-replaced/repaired) signage.

Any new development at Oxford Basin shall be evaluated for its role in promoting natural wildlife habitat, vs. degrading or hindering this habitat. As the site is restored and public access improves, the County may receive proposals from groups to make various uses of the area (e.g., filming, special events, trash clean-up). The County will establish a mechanism for handling such requests, will include appropriate provisions in a contract with an outside resource management group or a local Audubon chapter.

Care will be taken to communicate effectively with all relevant users and managers that Oxford Basin, although first and foremost a flood-control facility, can be managed simultaneously as a habitat for native plants and wildlife without affecting flood-control capabilities. Therefore, activities like dumping compost or construction material, planting inappropriate vegetation, and feeding wildlife or domesticated birds, will not be tolerated. Maintenance and management activities will be carefully crafted to insure that flood control and water quality goals are met, that wildlife habitat is enhanced, and that public activities are regulated in a way that fulfills the public works and wildlife

enhancement objectives. If periodic restrictions to public access are necessary to fulfill one or both of the primary goals, such restriction is permitted.

#### Restoration and landscape management considerations for upper slopes

Non-native vegetation should be removed from all parts of Oxford Basin on a regular, continuing basis under the supervision of a qualified professional, except where demonstrated to be critical to fulfilling an important natural process (e.g., retention of a small number of eucalyptus, ficus, or other non-native trees with regularly-nesting herons/egrets), consistent with the operation and maintenance requirements of the Los Angeles County Flood Control District (LACFCD). However, no new non-native vegetation, or even "California native" (but not locally-native) vegetation inappropriate for the Ballona Wetlands, should be introduced.

The establishment of appropriate native landscaping will probably require a complete removal of all existing ground cover and weeds, and could also require eradication of the weed seedbank (e.g., through "solarization" or appropriate means).<sup>4</sup>

All vegetation above the high tide line to be preserved, promoted, and restored/re-created should consist only of the two habitat types native to the historical Ballona Wetlands area. 1) coastal scrub (a low-profile, summer-deciduous community dominated by such species as California sagebrush Artemisia californica, California sunflower Encelia californica, and coast goldenbush Isocoma menziesii), and 2) willow scrub (a low thicket-like community dominated by narrow-leaved willow Salix exigua). A professional firm, or firms, specializing in southern California native plant restoration, installation, and maintenance is recommended to prepare the site for planting, and to achieve successful establishment of these native communities.

<u>Unnecessary and derelict concrete structures currently on the site (such as old wildlife watering troughs) and redundant fencing should be removed from the upper slopes where feasible.</u>

The County will support relocation of telephone lines that currently cut across the northern part of Oxford Basin if such re-routing along Washington Boulevard or Admiralty Way is proposed by the entity operating these lines, as they could

<sup>&</sup>lt;sup>4</sup> The term *solarization* refers to sterilization of soil by covering it with plastic sheeting for roughly six weeks during warm weather. The sun's radiation is converted to heat by absorption, heating the material above 60°C, hot enough to kill seeds and pathogens in the soil.

conflict with future wildlife use of the site (and lead to collisions with flying birds, especially on foggy days).

#### **Conservation Policies for Wetland Park at Parcel 9**

#### Restore saltmarsh habitat with tidal influence

To the extent permitted under engineering constraints, tidally influenced saltmarsh habitat will be restored/enhanced at the Wetland Park. Once the final contours of the development are established, habitat should be established that includes areas of emergent native marsh vegetation, exposed even during high tide, to serve as refugia for animals, and areas of exposed mud ("mudflats") at low tide, to serve as foraging areas for migratory and resident birds. The potential area of mudflats may be limited by engineering constraints.

<u>Debris, including a concrete slab that was installed as part of the abandoned hotel project, should be removed, as these would interfere with ecological functions of the Wetland Park.</u>

# Restoration and landscape management considerations for upper slopes

Non-native vegetation should be professionally removed from all parts of the Wetland Park on a regular, continuing basis. No non-native vegetation, or "California native" (but not locally-native) vegetation inappropriate for the Ballona Wetlands, should be introduced.

All vegetation above the high-tide line should consist of two habitat types: 1) coastal scrub (a low-profile, summer-deciduous community dominated by such species as California sagebrush, California sunflower, and coast goldenbush, and 2) willow scrub (a low thicket-like community dominated by narrow-leaved willow that already exists at the Wetland Park site). A professional firm, or firms, specializing in native plant restoration, installation, and maintenance should be retained to prepare the site for planting, and to achieve successful establishment of these native communities.

#### Establish the primacy of habitat values over recreational uses

The Wetland Park, as envisioned, will be a very small area (less than 1.5 acres) effectively surrounded by development. To provide habitat useful to wildlife other than the most human-tolerant species, this area will be designed and managed primarily for its wildlife habitat values. Passive recreation and other human uses at the Wetland Park should follow from this main purpose. For these reasons, a truncated trail system is recommended, with little or no area devoted to hardscape features, such as picnic tables, outdoor exhibit areas, or wide, paved trails.

Maintenance and management activities shall be compatible with managing the site as a native wildlife sanctuary. The routine use of power equipment (e.g., trimmers and electric or gas-powered blowers), dumping of compost, or feeding of wildlife or domesticated birds, should not be tolerated.

#### Conservation Policy for Margin of Ballona Wetlands (Area A)

Phase out non-native trees along southeastern shoulder of Fiji Way

The eastern shoulder of Fiji Way should be managed to promote the natural, open-country features along the northern margin of Ballona Wetlands Area A, especially as the Ballona Wetlands are restored to a more natural condition, as is proposed. In particular, non-native trees and shrubs along the shoulder of Fiji Way adjacent to Area A, including oleander (*Nerium oleander*), juniper (*Juniperus* sp.), and eucalyptus should be carefully removed, in a manner that ensures no significant negative impacts to resting or roosting colonial waterbirds.

# Coordinate maintenance practices with State Fish and Game Managers

County maintenance crews should work with California Department of Fish and Game (CDFG) managers at the Ballona Wetlands Ecological Reserve to ensure the success of future ecological restoration actions in Area A and elsewhere in the Ballona Wetlands. For example, County staff will be made aware that landscaping and maintenance practices along Fiji Way, such as garbage storage (which attracts non-native predators, including rats [Rattus spp.] that prey on bird eggs), tree-trimming during the nesting season, and rodent abatement using poison, would conflict with ecological restoration and/or wildlife management goals for the Ballona Wetlands.

# **Summary of Management Assumptions and Concepts**

The following numbered points provide a concise summary of information discussed at length in the CMP and outline the basic rationale behind that plan's management recommendations.

- 1. In 2009, after at least five years with generally increasing numbers and diversity of nesting colonial waterbirds at Marina del Rey, the first marina-wide census of nesting areas and population sizes for Double-crested Cormorants, Black-crowned Night-herons, Great Blue Herons, Great Egrets, and Snowy Egrets showed that these species appear to be thriving at the marina, and each of their local populations exists at relatively high levels for Los Angeles County and elsewhere along the coast of southern California.
- 2. <u>Nesting herons, egrets, and cormorants, while not present historically at the marina, are thriving there now, and should be given the opportunity to</u>

- continue to occur and nest so long as their presence is compatible with (a) other species of conservation concern in the local area (b) human usage of the marina.
- 3. Waterbird nesting colonies are scattered throughout the marina, subject to change from year to year, and do not always occur where they might be expected. This dynamism and lack of predictability prevent managers from identifying the area's "sensitive" resources; only through periodic review can this question be answered at any given time. An effective management strategy should consider all trees in Marina del Rey as having potential to support nesting in the future.
- 4. Some species of colonial waterbirds, including the Great Blue Heron and Black-crowned Night-Heron, have been shown to negatively impact nesting of other species by preying on nestlings. This may be related to the size and proximity of the nesting colony of the depredating waterbirds. Each situation is different, which necessitates a case-by-case, adaptive-management approach.
- 5. At the Venice California Least Tern colony, predation by American Crows has presented serious management problems in recent years. Therefore, appropriate measures should be taken to discourage the proliferation of crows and other omnivorous species in Marina del Rey (and elsewhere in the local area).
- 6. The CMP recommends against installing more non-native trees that could provide additional waterbird nesting substrates, and against providing manmade structures for nesting waterbirds at Marina del Rey due to (a) lack of evidence that these species nested in the local area historically; (b) potential conflicts between colonial waterbirds and species of conservation concern in the local area, especially the California Least Tern; and (c) potential conflicts between colonial waterbirds and established human uses of the marina. The CMP also recommends against replacing nesting trees with new nesting trees if they should be rendered unusable through natural/normal use by the birds (e.g., "guanotrophy" of the nesting trees at the end of Fiji Way) or acts of nature. Rather, to the extent possible, natural processes should guide habitat management decisions marina-wide.
- 7. For public safety, tree health, and to allow intended human uses of the marina, trees must occasionally be pruned or removed. This must be done in accordance with State and federal law. With regard to these activities, the colonial waterbirds that nest in Marina del Rey enjoy the same legal protections afforded to nearly all other native bird species (i.e., active nests may not be disturbed).
- 8. The general expansion and diversification of Marina del Rey's waterbird colonies achieved under the County's existing (2006) tree-pruning policy leads the CMP authors to conclude that this bird-friendly policy effectively supports the continued existence of colonial waterbirds in the marina.
- 9. Nevertheless, because colonial waterbirds are extremely visible, popular, and charismatic components of Marina del Rey and nearby areas, and in light of

- ongoing potential for serious conflicts between nesting colonies and legitimate human uses of the marina (such as the current situation involving dying cypress trees at the end of Fiji Way), a more formalized management approach for the area's waterbird colonies is warranted.
- 10. First, the County has extended its existing (2006) tree-pruning policy to cover all leaseholders in Marina del Rey (the 2006 policy applied only to the County itself and new or renewing leases, but not to leaseholders in good standing with the County).
- 11. Second, in cases where a waterbird nest might be removed or rendered unusable as a result of pruning that an arborist deems necessary to promote the health of the tree (as permitted under the County's existing tree-pruning policy), the policy should be amended to specify that a County biologist, or County-contracted biologist, review and approve the proposed pruning. The purpose would not be to second-guess the arborist, but to provide an appropriate level of administrative biological review before actions are taken that could potentially disrupt waterbird resting in future years. Pruning deemed necessary to alleviate an immediate threat to public safety would not be subject to this additional review.
- 12. The CMP recommends that the County conduct waterbird population surveys, preferably on an annual basis, that would be needed in order to track the status of colonies and to provide current information on the locations of active nests to the public, the County, resource agencies, and other regulators. The County concurs with this recommendation.
- 13. The CMP also recommends that the County conduct periodic nesting colonial waterbird surveys (e.g., every 3–5 years) throughout the coastal slope of Los Angeles County to establish a regional context for the Marina del Rey colonies. For example, the Snowy Egret is known to breed in fewer than five locations on the coastal slope of Los Angeles County, with Marina del Rey supporting one of the larger colonies. Should this continue to be the case, special care should be taken around the marina's Snowy Egret colonies, to help preclude a regional population decline. The County concurs with this recommendation as funding permits.

#### **Tree Management Policies**

The following numbered paragraphs provide guidance for County personnel, contractors, lessees, and anyone else potentially involved in pruning or removing trees in Marina del Rey. Note that, for most species, the "breeding season" generally extends from February through August. For species like the Great Blue Heron, however, breeding activities may start as early as December, and both Mourning Doves (*Zenaida macroura*) and hummingbirds may nest essentially year-round. Since removal of the active nest of virtually any native species represents a violation of State and federal law, all tree pruning or removal should be done in consultation with a trained biologist familiar with the relevant statutes

and with this plan and its goals. Furthermore, the "breeding season" for bats is considered to extend from March 1 to September 15.

- 1) Trees posing an immediate safety threat that cannot be avoided (e.g., falling over into traffic or fire-lane) should be pruned/removed immediately regardless of presence of nesting herons/egrets or other species. Notification should be provided to the California Department of Fish and Game (CDFG) and U.S. Fish and Wildlife Service (USFWS) before any action is undertaken that might disturb any actively nesting birds.
- 2) Trees not posing an immediate safety threat or not otherwise impacting normal human use of the marina shall be maintained in accordance with the 2006 tree-trimming guidelines. If a waterbird nest might be removed or rendered unusable as a result of pruning that an arborist deems necessary to promote the health of the tree (as permitted under the County's existing tree-pruning policy), a County biologist or County-contracted biologist will review and approve the proposed pruning. The purpose would be to provide an appropriate level of administrative biological review before actions are taken that could potentially disrupt waterbird nesting in future years.
- 3) In cases where a waterbird colony is fouling cars, landscaping, etc., but not apparently endangering public health, a temporary structure, such as a tarp or a tent supported by metal poles, may be erected below the colony, but the tree itself must not be disturbed during the breeding season as long as birds are involved in nest-building, nesting, or raising young there.

# **Management Policies for Crows and Other Omnivores**

The CMP provides the following guidance to the County and other land managers in Marina del Rey to help reduce predation pressure upon native wildlife populations from American Crows and other omnivores currently thriving in the local area:

- 1. Crows prefer to nest in trees, so discouraging tree-planting would help reduce numbers over time.
- 2. Crows are scavengers, especially of garbage cans, so restricting trash cans to the covered type and ensuring prompt servicing during periods of heaviest use (such as over weekends, especially during summer) would help to reduce numbers of crows, rats, and other scavengers.
- 3. Restaurants should be required to maintain covered, well-functioning dumpsters that discourage crows, rats, and other scavengers.
- 4. The County should consider similar measures on beaches adjacent to Marina del Rey (e.g., Venice and Dockweiler) as well as trash-reduction policies for Ballona Creek, where large numbers of crows congregate.
- 5. Crows, like Raccoons, frequently "wash" their food, and they often use irrigation runoff in gutters to do so. This attractant could be mitigated by

reducing irrigation, where possible, by replacing tropical plants with drought-tolerant landscaping.

#### **Waterbird Management Policies**

The County intends to conduct waterbird population surveys on an annual basis, in order to track the status of colonies and to provide current information on the locations of active nests to the public, the County, resource agencies, and other regulators.

The County will also conduct periodic nesting colonial waterbird surveys (e.g., every 3–5 years) throughout the coastal slope of Los Angeles County to establish a regional context for the Marina del Rey colonies as funding permits. For example, the Snowy Egret is known to breed in fewer than five locations on the coastal slope of Los Angeles County, with Marina del Rey supporting one of the larger colonies. Should this continue to be the case, special care should be taken around the marina's Snowy Egret colonies, to help preclude a regional population decline.

# Recommendations for Biological Reports & Construction Monitoring

The following measures shall be implemented when construction is proposed anywhere in Marina del Rey. The requirements for biological reporting are patterned upon Section 4.4.2 of the City of Malibu Local Coastal Program/Local Implementation Plan. The construction monitoring recommendations are patterned upon the conditions of Coastal Development Permit No. 5-08-242, issued by the California Coastal Commission in 2008 for the Oxford Basin low-flow diversion project.

#### **Qualified Biologist**

Since trees capable of supporting nesting birds of many species are now established throughout Marina del Rey, many types of construction projects and maintenance in the marina area will have at least some potential to impact nesting birds. Construction within the aquatic habitats of the marina itself (e.g., in tidal basins) also entails potential impacts to biological resources, mainly in the form of potential water-quality impairment and potential impacts to foraging waterbirds. Thus, in most cases, the project proponent shall be required to retain a biological consultant with appropriate credentials to participate in the planning and monitoring of construction projects in Marina del Rey. Qualified biologists retained for this purpose must be familiar with the CMP and LUP, and possess a working knowledge of the County's other important resource protection policies.

# Biological Reports

Applications for new development on property where the initial site inventory indicates the potential presence of colonial waterbirds, sensitive species, or sensitive habitat shall include a detailed biological study of the site, prepared by a qualified biologist or other resource expert. At minimum, the biological report shall include the following elements:

- 1. A study identifying biological resources, both existing on the site and with potential to occur. The biological study should focus on species identified in Table 3–5 of the CMP (Bird Species of Conservation Concern in Marina del Rey & Surroundings), on colonial waterbirds, and bats. In the absence of standard protocols, at a minimum, the area should be surveyed for two hours between dawn and 10:00 a.m. on five occasions with at least one week between surveys. If there is appropriate habitat for owls on site, at least one nocturnal survey should be conducted.
- 2. It is unknown at this time whether any bats roost or reproduce in Marina del Rey. Bats are considered non-game mammals and are afforded protection by state law from take and/or harassment (Fish and Game Code Section 4150, California Code of Regulations, Section 251.1). It is recommended by CDFG that disturbances to bridge structures, tree cavities, and other potential bat nursery and roosting habitats be avoided between March 1 and September 15 to avoid the breeding season for bats. If disturbance of any bridges, or trees large enough to have cavities or exfoliating bark, is proposed during the bat breeding season, a recognized bat specialist shall conduct a preconstruction survey.
- 3. Photographs of the site.
- 4. A discussion of the physical characteristics of the site, including, but not limited to, topography, soil types, microclimate, and wildlife use.
- 5. Consideration of whether project implementation could affect any areas under the jurisdiction of the U.S. Army Corps of Engineers, CDFG, and/or Regional Water Quality Control Board. If this is possible, a qualified wetlands specialist should be consulted to evaluate the site and to coordinate with the relevant agencies to ensure compliance with all applicable federal and state permitting requirements.
- 6. A map depicting the location of plant communities and other biological resources.
- 7. An identification of rare, threatened, or endangered species, that are designated or are candidates for listing under State or federal law, an identification of "fully protected" species and/or "species of special concern," and identification of any other species for which there is compelling evidence of rarity, for example, plants designated "List 1B" or "List 2" by the California Native Plant Society, that are present or expected on the project site.
- 8. An analysis of the potential impacts of the proposed development on the identified habitat or species.

- 9. An analysis of any unauthorized development, including grading or vegetation removal that may have contributed to the degradation or elimination of habitat area or species that would otherwise be present on the site in a healthy condition.
- 10. Project alternatives designed to avoid and minimize impacts to sensitive resources.
- 11. Mitigation measures that would minimize or mitigate residual impacts that cannot be avoided through project alternatives.

#### Construction Timing

Since many types of projects will have potential to impact nesting birds, it is generally recommended that aspects of the project that have the greatest potential for such impacts be implemented during the "non-breeding season," which in the local area is between September 1 and November 30. This term cannot be taken literally in all cases since, for example, hummingbirds nest year-round and Great Blue Herons may exhibit breeding behaviors at virtually any time of the year. The bat breeding season is considered by CDFG to extend through September 15, although it is not known whether any bats actually breed in Marina del Rey. Nevertheless, the potential for substantial impacts is reduced during the specified period. If construction activities must take place near waterbird nesting sites during the nesting period, it is preferable that such impacts take place toward the end of nesting rather than toward the beginning, since waterbirds are more likely to abandon nests early in the nesting cycle.

# Construction Near Waterbird or Raptor Nesting Sites

Typically, the project biologist should conduct an initial reconnaissance survey to determine whether any active waterbird or raptor nesting sites exist within 300 feet of proposed construction activities. The survey should include inspection of the ground for the guano stains typically present below waterbird nesting sites, but also careful inspections of all trees where nests might be placed.

If an active waterbird or raptor nest is found within 300 feet of construction, the following measures are recommended:

- 1. The project biologist should either possess noise-monitoring equipment or work in conjunction with a noise-monitoring consultant to measure noise levels at active nesting sites.
- 2. The project biologist/noise monitor should be present at all weekly construction meetings and during all activities with potential to generate noise over a threshold of 85 dB at any nest site. This includes such activities as hardscape demolition, pile-driving, and the use of chainsaws. The purpose of monitoring should be to ensure that nesting birds are not disturbed by construction related noise. Thus, the monitor should watch for any behaviors associated

- with noise disturbance, including flushing or other startle movements, changes in foraging or reproductive rituals, interrupted feeding of young, or nest abandonment. If any such behaviors are observed, the monitor shall have the authority to stop work immediately so that measures may be taken to avoid any further disturbance.
- 3. As a guideline, noise levels from construction, measured at the nest, should not exceed 85 dB. Monitoring should be especially careful and intensive, and observations should be recorded in detail, when noise levels approach this level. Nevertheless, given that levels in excess of 100 dB have been recorded at heron and egret nests near Oxford Basin with no apparent adverse effects (Chambers Group 2008), there is no empirical evidence proving that 85 dB is a valid threshold above which birds nesting in an urban environment experience substantial disturbance. Still, the burden of proof should be placed upon the project proponent to demonstrate that a higher noise level can be safely tolerated. If constant, detailed monitoring of noise levels above 85 dB demonstrates that the birds show no evidence of being disturbed, construction should be allowed to continue. In such cases, the final monitoring report should contain relevant details about (a) the types, intensities, and duration of noises the birds were subjected to, (b) any observations of stress behaviors in response to noises or other disturbances, and (c) the nesting success of those birds relative to other birds in the nearby area that were not subjected to the same elevated levels of construction noise. If it turns out that birds subjected to elevated noise levels appear to possibly experience reduced nesting success despite a general lack of evident stress behaviors, the project proponent shall not be subject to any penalties, but the monitoring results should be incorporated into a revised construction monitoring policy that takes these important results into account. Without detailed monitoring of this nature, the actual thresholds that substantially disturb different nesting bird species at urban locations such as Marina del Rev may never be known.
- 4. If stress behaviors are observed from nesting birds in response to any construction activity, the project biologist shall be authorized to call for the implementation of such mitigation measures as sound shields, blankets around smaller equipment, mixing concrete batches off-site, use of mufflers, and minimizing or eliminating the use of back-up alarms. If these sound mitigation measures do not reduce noise levels enough to eliminate the observed stress behaviors, construction within 300 feet of the nesting trees shall cease and shall not recommence until either new sound mitigation can be employed or until nesting is complete. To the extent possible, the biologist's monitoring report shall specify the sound levels at the nest at which the birds demonstrated stress behaviors.
- <u>5. Construction staging areas or equipment shall not be located under any nesting trees.</u>
- 6. <u>Construction employees shall be prohibited from bringing pets (e.g., dogs and cats) to the construction site.</u>

- 7. Any lights used during construction shall be shielded downward.
- 8. Although these policies refer specifically to waterbirds and raptors (because they tend to be most sensitive to disturbance), virtually all native birds are legally protected from disturbance while actively nesting. Therefore, the biological monitor should take all necessary steps to ensure that no native bird species are disturbed by construction activities.

#### Additional Controls on Construction Impacts

The project proponent shall not be allowed to discharge silt or debris into coastal waters. Pursuant to this requirement, project plans should specify measures to minimize construction impacts. Plans shall include the following specifications, as applicable:

- 1. Delineation of the areas to be disturbed by grading or construction activities, including any temporary trenches, staging, and stockpile areas.
- 2. Best Management Practices as part of a written plan designed to control dust, concrete, demolition pavement, or pipe removed during construction, and/ or construction materials, and standards for interim control and for clean up. All sediment waste and debris should be retained on-site unless removed to an appropriate dumping location approved to receive fill.
- 3. Plans to monitor, contain, and clean/remediate oil or fuel leaks from vehicles or equipment.
- 4. Temporary erosion control measures to be employed should grading or site preparation cease for a period of more than 30 days, including but not limited to (a) filling or covering all holes in roadways such that traffic can continue to pass over disturbed areas; (b) stabilization of all stockpiled fill, disturbed soils, and trenches with shoring, sand bag barriers, silt fencing; (c) temporary drains and swales and sediment basins. These temporary measures should be monitored and maintained at least on a weekly basis until grading or construction operations resume.

Prior to commencement of construction, the project proponent should provide for the County's review and approval final plans and plan notes that conform to the County's requirements. Work should not be permitted to commence until the County approves the plans in writing.

# Proposed Approach to Evaluating Land use Conflicts

<u>Currently, conflicts between nesting colonial waterbirds and designated land uses</u> are relatively benign at all but one of the primary waterbird nesting colonies in <u>Marina del Rey (the colony near Villa Venetia).</u>

In parks and park-like settings, such as Burton W. Chace Park or around the parking lot near Oxford Basin, nesting waterbirds will generally be allowed to

continue their activities unmolested, except as future native habitat restoration and normal maintenance require the reduction of non-native trees (to be done outside the breeding season).

In many cases, birds are causing only minor conflicts with a designated land use. For example, at the lightly-used parking lot along Admiralty Way near Oxford Basin, an appropriate response to the occupation of two large trees may be to temporarily designate limited "no-parking" zones beneath those trees and to identify alternate parking spaces elsewhere in the Marina, as needed (rather than to remove the trees outright, unless this is being done as part of native habitat restoration, for example). In the future, it could make sense to reconfigure the parking lots adjacent to Oxford Basin and Yvonne B. Burke Park, relocating the parking lots away from Oxford Basin and establishing passive parkland in the area closer to the Basin that is compatible for waterbird nesting and wildlife values of a restored Basin.

The only current land use conflict that appears to be highly problematic is at the Villa Venetia colony, where guanotrophy has killed one nesting tree and nearly killed the other two (creating a potential public safety hazard), and where constant deposition of guano has caused a small parking lot to be almost completely unusable by residents and Coast Guard employees while also creating a potential health risk from psittacesis. The remaining cypress trees at this location are in very poor health. The County has not made a final determination as to their disposition at this time.

Considering Marina del Rey's urban character, its abundance of trees, and the propensity of local herons and egrets to nest in a variety of arboreal settings, it can be expected that the potential will always exist for problematic land-use conflicts to develop in the marina environment. Such conflicts could include health risks (such as co-location with restaurant uses or risks to humans from airborne pathogens), safety risks (such as an unbalanced tree), and substantial interference with public amenities such as public parking or public walkways. In those limited circumstances, appropriate management responses could include pruning of trees during the non-breeding season to make them unsuitable as nesting substrates. Any such "directed pruning" should be done during the nonbreeding season and in compliance with the existing (2006) tree-pruning policy, which allows the affected birds an opportunity to select among ample nesting trees elsewhere in the nearby area, as has already been documented with respect to guanotrophy and subsequent dereliction of cypress trees at Parcel 64. We expect that annual monitoring of the marina's nesting colonies recommended in this plan would include documentation of any apparent bird-human conflicts and recommendations for how they might be resolved in ways that best respond to both the goals of the LCP as well as normal public health, safety, and publicaccess considerations.

# 6.Agriculture

(Tesxt of this chapter deleted, as no longer applicable.)



# 7. Cultural Heritage Resources

#### a. Coastal Act Policies

- "Sensitive coastal resources areas" means those identifiable and geographically bounded land and water areas within the costal zone of vital interest and sensitivity. "Sensitive coastal resources areas" include the following:
  - (d) Archaeological sites referenced in the California coastline and Recreation Plan or as designated by the State Historic Preservation Officer.
- Where development would adversely impact archaeological or paleontological resources as identified by the State Historic Preservation Officer, reasonable mitigation measures shall be required.

#### b. Issues Identified

A limited number of possible archaeological sites have been identified in the LCP area and may experience possible disruption by new development. WHAT IS THE BEST WAY TO PROTECT THESE RESOURCES?

# c. Resources Analysis

Cultural heritage resources, as protected by the Coastal Act, are those of archeological and paleontological values as identified by the State Historic Preservation Officer. These resources, particularly ones relatively undisturbed, must be considered when planning new development and protected through reasonable mitigation measures.

The Ballona Creek area, which includes the land within the LCP study, is the lower portion of the Los Angeles River drainage system, once an unaltered and non-channelized flood plain. Some of the oldest human fossils in North America, including the Los Angeles man fossil and the Haverty skeleton, have been found along this drainage system indicating the early people on this continent occurred locally and that more of this type may still lie deeply buried in the area. Other artifacts also indicate an extensive time depth. Cogged stones and extensive

mano-metate components suggest a time period between 8000 to 5000 years ago while flexed burials underlying cremations in stratified deposits represent the Middle Period, from 5000 to 3000 years ago. The most numerous deposits are late period Canalino and Shoshonean sites dated 3000 to 150 years old.

The State Historic Preservation regional office is UCLA's Institute of Archaeology where archaeological site survey records are maintained. One study, "Archaeological Assessment of the Summa Corporation Property, Culver City, Los Angeles County, California", March 5, 1979 by archaeologist R.L. Pence, identifies sixteen (16) known sites in the general vicinity although only two relate directly to the study area. Sites in the Ballona Creek area have produced quartzite debitage, pismo and chione clam shells, a temporary campsite, artifact materials plus burials and cremations, food, fish, and mammal remains and arrowheads.

Since Pence's survey, there have been a large number of projects conducted in and around the Ballona Lagoon. One recent survey, conducted by Peck and Associates in conjunction with the development of a fiber optics line, was restricted to a narrow corridor along Lincoln Boulevard. One new site, CA-LAN-1698 which consisted of a shell scatter with no observed artifactual remains, was recorded within the study area.

Because of the area's water dispersion function during heavy rains, the low-lying areas were not popular for permanent residences. Instead, as the recorded site locations demonstrate, they were\_built up along the bluffs overlooking the marsh area.

Another known site located near the County LCP area and one of the few sites in the lower elevations, was recorded by Hal Eberhart on November 27, 1949 as a probable village. Located\_east of Lincoln Boulevard near the upstream banks of the previously free-flowing Ballona Creek (within Area C in the City of Los Angeles), most of it is presently under ten (10) feet of fill. It\_was partially disturbed when recorded and has been built over by Culver Boulevard, Pacific Electric Railroad right-of-way, and the Blue Goose Packing House.

Potential impacts on known and unknown archeological and paleontological resources are reviewed by the County through permit processing and environmental procedures. When it is determined that a project may pose adverse impacts on archaeological and/or paleontological resources, a survey prepared by a qualified archaeologist, paleontologist or geologist is required.

Future impacts on archaeological and/or paleontological resources, if any, will depend on where\_development occurs. Protection measures shall be determined through County environmental procedures and by the State Historic Preservation Office.

Any resources on Marina land already altered or designated for development have been or probably have already been impacted. The existing land mass within the marina facility has been covered with fill material from channel construction and developed with residential and commercial buildings, thereby destroying or burying any potential resources. Anticipated second generation development should not impose any further impacts unless mass excavation is proposed. A qualified archaeologist, paleontologist, and/or geologist should be contacted if any resources are uncovered during construction and depending on the importance of the find, as determined by Regional Planning and the State Historic Preservation Office, salvage of the resources shall be considered.

# d. Findings

There are two known archaeological sites partially within the LCP study area and two partially adjacent to the study area.

There is a limited potential for additional archaeological and paleontological finds.

If any resources exist, they would more likely be discovered and/or impacted in those areas planned for development.

#### e. Policies and Actions

- 1. Proposed projects shall be reviewed for potential cultural impacts through the County environmental review process. Appropriate environmental documentation and reasonable mitigation measures shall be required as determined by the Department of Regional Planning and the State Historic Preservation Office. These mitigation measures shall be incorporated into any development approved pursuant to the certified local coastal program.
- 2. As defined by §30116(d) of the Coastal Act, any cultural resource found in the portion of the LCP study area planned for development shall be located and maintained at the Los Angeles County Museum of Natural History, or other appropriate location as otherwise provided by state law.
- 3. To ensure proper surface and site recordation, the State Historic Preservation Office shall be notified, along with Regional Planning, if any resource is discovered during any phase of development construction. A professional archaeologist shall be retained to monitor any earth-moving operations in the study area. A halt-work condition shall be in place in the event of cultural resource discovery during construction.

- 4. As part of the application for any coastal development permit involving disturbance of native soils or vegetation, including but not limited to excavation, pile driving or grading, the applicant shall provide evidence that they have notified the Office of State Historic Preservation and the Native American Heritage Commission of the location of the proposed grading, the proposed extent of the grading and dates on which the work is expected to take place.
- 5. As part of an application for coastal development permit involving disturbance of native\_soils or vegetation, the County shall notify applicants that, in the event of discovery of Native American remains or of grave goods, § 7050.5 of the Health and Safety Code, and § 5097.94, § 5097.98 and § 5097.99 of the Public Resources Code apply, and shall govern the applicant's development activities. Copies of these code sections shall be provided to applicants and to appropriate local officials.
- 6. Archaeological recovery programs shall require coastal development permits consistent with the provisions of the certified local coastal program.

# C. NEW DEVELOPMENT POLICY

- 8. Land Use Plan
- 9. Coastal Visual Resources
- 10. Hazard Areas
- 11. Circulation Plan
- 12. Public Works
- Diking, Dredging, Filling and Shoreline Structures
- 14. Industrial Development and Energy Facilities

# LAND USE PLAN FOR MARINA DEL REY NEW DEVELOPMENT POLICY

The two previous policy sections, **Coastal Access and Recreation**, and **Marine and Land Resources**, contained policies and actions for public access, recreation and resource protection. Recognizing these concerns, the Land Use Plan for Marina del Rey was developed addressing future land use, new access, recreation and resource protection areas, and improvement of existing facilities.

The map entitled "Land Use Plan" (Map 8) presents in visual terms the policies and actions found in this LCP. Physical changes engendered by this plan are detailed in the balance of the New Development Policy section:

Chapter 8. Land Use Plan
Chapter 9. Coastal Visual Resources

Chapter 10. Hazard Areas
Chapter 11. Circulation Plan
Chapter 12. Public Works

Chapter 13. Diking, Dredging, Filling and Shoreline Structures Chapter 14. Industrial Development and Energy Facilities

# 8.Land Use Plan

#### a. Coastal Act Policies

#### *30250.*

- (a) New residential, commercial, or industrial development, except as otherwise provided in this division, shall be located within, contiguous with, or in close proximity to, existing developed areas able to accommodate it or, where such areas are not able to accommodate it, in other areas with adequate public services and where it will not have significant adverse effects, either individually or cumulatively, on coastal resources. In addition, land divisions, other than leases for agricultural uses, outside existing developed areas shall be permitted only where 50 percent of the usable parcels in the area have been developed and the created parcels would be no smaller than the average size of surrounding parcels.
- (b) Where feasible, new hazardous industrial development shall be located away from existing developed areas.
- (c) Visitor-serving facilities that cannot feasibly be located in existing developed areas shall be located in existing isolated developments or at selected points of attraction of visitors.

#### *30251*.

The scenic and visual qualities of coastal areas shall be considered and protected as a resource of public importance. Permitted development shall be sited and designed to protect views to and along the ocean and scenic coastal areas, to minimize the alteration of natural land forms, to be visually compatible with the character of surrounding areas, and, where feasible, to restore and enhance visual quality in visually degraded areas. New development in highly scenic areas such as those designated in the California Coastline Preservation and Recreation Plan prepared by the Department of Parks and Recreation and by local government shall be subordinate to the character of its setting.

#### *30252*.

The location and amount of new development should maintain and enhance public access to the coast by (1) facilitating the provision of extension of transit service, (2) providing commercial facilities within or adjoining residential development or in other areas that will minimize the use of coastal access roads, (3) providing non-

automotive circulation within the development, (4) providing adequate parking facilities or providing substitute means of serving the development with public transportation, (5) assuring the potential for public transit for high intensity uses such as high-rise office buildings, and by (6) assuring that the recreational needs of new residents will not overload nearby coastal recreation areas by correlating the amount of development with local park acquisition and development plans with the provision of on-site recreational facilities to serve the new development.

#### **30253.** New Development shall:

- (1) Minimize risks to life and property in areas of high geologic, flood and fire hazard.
- (2) Assure stability and structural integrity, and neither create nor contribute significantly to erosion, geologic instability, or destruction of the site or surrounding area or in any way require the construction of protective devices that would substantially alter natural land forms along bluffs and cliffs.
- (3) Be consistent with requirements imposed by an air pollution control district or the State Air Resources Control Board as to each particular development.
- (4) Minimize energy consumption and vehicle miles traveled.
- (5) Where appropriate, protect special communities and neighborhoods which, because of their unique characteristics, are popular visitor destination points for recreational uses.
- New or expanded public works facilities shall be designed and limited to accommodate needs generated by development or uses permitted consistent with the provision of this division; provided, however, that it is the intent of the Legislature that State Highway Route 1 in rural areas of the coastal zone remain a scenic two-lane road. Special districts shall not be formed or expanded except where assessment for, and provision of, the service would not induce new development inconsistent with this division. Where existing or planned public works facilities can accommodate only a limited amount of new development, services to coastal dependent land use, essential public services and basic industries vital to the economic health of the region, state, or nation, public recreation, commercial recreation, and visitor-serving land uses shall not be precluded by other development.

30255. Coastal-dependent developments shall have priority over developments on or near the shoreline. Except as provided elsewhere in this division, coastal-dependent developments shall not be sited in a wetland. When appropriate, coastal-related developments should be accommodated within reasonable proximity to the coastal-dependent uses they support.

#### b. Issues Identified

Leases on <u>most many</u> parcels in the Marina expire after the year 202<u>3</u>0. AS THE LANDOWNER FOR THE EXISTING MARINA, WHAT OPTIONS FOR RECYCLING AND CHANGING DENSITIES EXIST FOR THE COUNTY?

Coastal Act provisions specify a priority for "marine dependent developments". However, non-marine related uses exist in the Marina and are complementary to the overall marine environment. WHAT CONSTITUTES A MARINE DEPENDENT DEVELOPMENT? WHAT BALANCE OF USES SHOULD EXIST?

Public uses such as beaches, bikeways, boat launching, storage and parks exist in the Marina alongside leased uses of yacht/sailing clubs, docks and residential. Likewise, some non-marine dependent commercial retail shares waterfront space with marine dependent commercial uses. WHAT BALANCE BETWEEN PUBLIC AND LEASED, COASTAL AND NON-COASTAL DEPENDENT USES SHOULD BE DEVELOPED?

The extent of compatibility of development with Coastal Act provisions and existing use of the Marina is dependent on the design and integration of new development with the adopted standard in the LCP. To a larger degree this is a product of trade-offs between development priorities (recreation access, traffic, boating, etc). WHAT TRADE-OFFS ARE THEN NECESSARY FOR COMPATIBILITY?

# c. Research Analysis

# **Policy Framework for Phase II Development**

Under County guidance over the past <u>430 plus</u> years, Marina del Rey has developed into one of the largest man-made multi-use recreational small craft harbor facilities in the world. During this time period, the County of Los Angeles has evolved broad policies for the use of Marina waters and land areas.

In terms of use, the first priority of the Marina is to maximize public boating facilities; the second priority is to provide boating-related facilities and services for the boating public and for traditional boating organizations. The water areas are reserved for boating uses, and recreational activities which require a water surface, such as swimming and wind surfing. County parcels, not leased to private developers, are dedicated to public uses such as dry boat storage, public

boat ramps, public park areas, including a public beach, public parking, a segment of the coastal bike path, dinghy storage at the beach, and view piers on the north jetty.

Above all, the County has sought to maximize revenues from the Marina <u>for</u> <u>operation of the Marina and other social programs of the County</u> by entering into long-term leases for private development of land areas, and for construction of boat anchorages. These revenues are intended to provide an on-going stream of revenue for the County, and to pay off bonded indebtedness. <u>Notwithstanding</u>, <u>the combined acreage of land and water</u>, <u>leaseholds comprise</u> <u>less than 50</u> percent of the property owned by the County in Marina del Rey.

Within the Marina, most structural improvements, beyond construction of the harbor, have been made by private entrepreneurs, operating under long-term land leases. Lease termination dates for <a href="mask-many">most-many</a> parcels will occur after 20230. Leases typically specify a range of primary and related uses appropriate for a parcel, the minimum cost of improvements, and the allowable maximum, height.\_All leases include a section on "active public use", assuring public use of the premises without discrimination as to race or religion.

Within the existing Marina, development of some kind has occurred on all leasehold parcels. This development cycle is generally referred to as Phase I development. Recycling, intensification, or conversion of these initial uses on leased parcels is referred to as Phase II development. Phase II development will be encouraged and permitted, subject to the individual leaseholders' demonstrated consistency with the policies of this LCP, which include priority consideration for development of boating and visitor-serving facilities.

Design requirements for Marina structures on leased parcel are set forth in the Specification portion of the County leases. The Marina del Rey Design Control Board, whose five members are appointed by the Board of Supervisors, reviews building plans, sign and façade designs, and renovation plans. Both existing and future structures must meet requirements of the Board's guidelines, as contained in the *Specifications and Minimum Standards of Architectural Treatment and Construction*.

A program of public improvements is intended to maintain the Marina in first-class order, and provide impetus for, and support of Phase II development by the private sector. This program calls for expanded boat storage facilities, a sand screen project to minimize shoaling in the main channel, new facilities at the beach playground, expanded dinghy and/or rowing shell storage and restrooms near the beach, and various road improvements. A major repair and replacement program is intended to strengthen bulkheads throughout the Marina. Additional boat slip construction is encouraged in the main channel, using the "funnel" concept. Such slips may be constructed by the lessees of parcels contiguous to the funnel expansion areas.

### Identification of Reasons for Change in the Existing Marina

Phase I development of the Marina is now complete. This LCP presents the next phase of the development (Phase II) for the Marina in which existing uses may be recycled or intensified, and new uses may be created<sup>5</sup>. The Land Use Plan for the LCP is based on the need for making necessary changes and improvements in the land uses to ensure that recreational boating, visitor-serving accommodations, and other recreational and commercial facilities are made available to the public on an orderly basis. Consequently, the significant-reasons for-change and expansion of the existing Marina include a consolidated review of Phase II development projects requiring LCP amendments are:

- Implementing objectives of the California Coastal Act;
- Aggregating amendments to account for cumulative impacts of the amendments, taken together with the cumulative impact of projects which do not require amendments;
- Encouraging controlled change over the next 30 years, rather than facing the prospect of major simultaneous changes when leases expire after 2020, and
- Correcting existing problems, and mandating the replacement of physically obsolete structures.

#### A look at the Future Marina

The LCP establishes the following principles regarding future development in the existing Marina portion of the LCP study aArea:

The Phase II development will offer:

- Increased boating opportunities;
- Establishing the first phase of right sizing public parking, and colocating public parking with the appropriate facilities;

<sup>&</sup>lt;sup>5</sup> Phase II development intensities were originally approved by the County and certified by the Coastal Commission in 1996. However, parcel refinements have become necessary in some cases, particularly to relocate existing approved entitlement. Development beyond Phase II will be preceded by a visioning process and a single, integrated LCP amendment for all parcels contemplated for future development.

- Increased visitor-serving facilities, including no or low cost facilities such as improvements to Marina Beach and expansion of Burton Chace Park;
- Open space plan specifying three categories of open space for public use;
- A new mixed-use residential project using approved dwelling units; and
- <u>-A new seniors accommodations site using approved development potential.</u>
- Enhanced coastal access and harbor view opportunities; and
- Additional residential units

High-rise development generally will be permitted in appropriate four locations on the periphery of the Marina, provided that such development will be sited such as to allow for adequate passage of prevailing off-shore winds into the Marina waters, and two locations on the water to encourage visitor-serving development of hotels. Flexible height limits are intended to encourage a variety of buildings types. Winter shadow effects are an important concern in the location of taller buildings.

New development in the existing Marina area is expected to occur incrementally over the next 30 years, thus minimizing significant disruption from construction and related impacts.

The design and appearance of new development will be controlled by requiring conformity to the LCP, and by adhering to the *Specifications of and Minimum Standards of Architectural Treatment and Construction* which will be embodied by reference in new or revised lease agreements.

In the final analysis, future development in the existing Marina can be viewed as an evolutionary process which builds upon a successful base, and creates opportunity for selective reconstruction at higher intensities, while enhancing visitor-serving, public access and coastal view opportunities within the Marina.

#### **Determination of Land Use Intensities**

The following factors were considered in assigning Land Use Categories to individual parcels:

- Requirements of the California Coastal Act, as amended.
- The historic development pattern of the existing Marina, which emphasizes marine commercial and visitor-serving uses on the eastern side of the Marina, and residential uses on the western side.

- County's commitment to provide more public boating facilities.
- Plan amendment requests from individual lessees <u>and/or the County.</u>
- Traffic studies conducted for the LCP study a<u>A</u>rea by Gruen Associates, Barton Aschman, and DKS Associates.

Conclusions by the County related to the above considerations have led to a determination of the types, location and intensities of land use based on the need to:

- Optimize boating opportunities, low cost recreation opportunities, <u>open space</u> and diverse visitor-serving facilities in the existing Marina.
- Relate land use proposals to capacity of existing and planned circulation facilities in the LCP study Aarea.
- Provide for new residential construction consistent with circulation capacity, coastal access and low-cost recreation goals and opportunities, and environmental objectives.

# **Establishing the Appropriate Level of Intensification**

In order to determine the particular level of intensification to be encouraged, certain criteria for each parcel within the existing Marina must be examined. These criteria include:

The County maintains several target objectives when considering land use intensity, as follows:

- Preserving public <u>a</u>Access and Ppedestrian A<u>a</u>menities
- Creation of attractive "gathering places" for visitors
- <u>Characterization and establishment of open space categories</u>
- Architectural and <del>Uurban Ddesign Qquality</del>
- Effective vView cCorridors
- Effect on Marina and Rregional Ttraffic Fflow
- <u>Public p</u>Parking <u>Rrequirements</u>
- Adequated bBoating fFacilities
- <u>Balancing Hheight Llimits in relation to view corridors</u>
- Setbacks
- <u>Sufficient sSolar Aaccess</u>

The criteria and rationale for allocating intensified land uses in the existing Marina is based on the nature and intensity of existing uses. Proposed changes

that complement desired public improvements and enrich the existing environment are given priority. It is not the intent of these intensified uses to detract from the main function of the Marina, which is recreational boating and visitor-serving commercial facilities.

# **Phasing Development**

New development and reconstruction in the existing Marina is divided into threewo phases. Apart from design considerations, traffic capacity is the key factor in determining intensities and phasing. Development intensity is carefully linked to traffic capacity so that sufficient capacity must be added via traffic improvements before development may proceed. Marina del Rey was originally governed by restrictions on growth pending the installation of certain circulation improvements. These have now been completed and only project-driven circulation improvements are necessary. Additional phasing issues may arise from the displacement of public parking lots from development if not properly coordinated.

The completion of Phase IOne development consisted of three hotel projects on Pparcels 9, 125, and 141. Two of three hotels were constructed (parcels 125 and 141). A hotel was approved for Pparcel 9 and preliminary construction commenced, but because of bankruptcy proceedings, the project was never completed, and the parcel has reverted back to the control of the Department of Beaches and Harbors.

<u>The approved</u> Phase <u>IITwo</u> development <u>and project-driven amendments</u> consists of a mix of visitor-serving uses, residential uses, <u>open space</u> and office uses which are detailed in the parcel-by-parcel description which follows in the policy section. <u>None of these amendments changes the overall land use intensity granted for Marina del Rey in 1996.</u>

Original approval of Phase II development in 1984 was conditioned upon construction of the Marina Bypass and four intersection improvements at various Marina intersections. However, the DKS Traffic Study (1991) identified alternative improvements which could substitute as mitigation measures to provide the new traffic capacity, in lieu of the Bypass and original intersection improvements. The alternate circulation system improvements are defined in Chapter 11, *Circulation*. Additionally, alternative circulation improvements or other mitigation measures may be suggested to offset the impacts of a particular development project. A project approved under these conditions shall be exempt from paying the appropriate development impact fees for the circulation system improvements program.

<u>Phase III development will be undertaken after completion and approval of a long-term visioning process to be undertaken between 2014 and 2017</u>(Fix these

dates per Gina). This phase will address leases which are set to expire in the 2020-2030 period.

It should be recognized that Marina del Rey, while unincorporated, is dominated by two key features over which it has no regulatory control; 1) the Lincoln Boulevard corridor linking Los Angeles International Airport and Santa Monica/Malibu (and points north and east) and 2) City of Los Angeles, generally. Since 1996, the area immediately surrounding Marina del Rey has experienced intensive growth of residential high-rises and commercial uses, without corresponding major circulation system improvements. While Marina del Rey development entitlement has not changed, the intensification of the surrounding area causes Admiralty Way to be used as a "bypass" to the Lincoln Boulevard corridor, magnifying traffic impacts beyond what is caused by Marina del Rey and posing special challenges to the County in its planning process, as more fully explained in Chapter 11, Circulation.

# **Development Zones Created**

To relate specific development proposals to their impact on the circulation system, the DKS Traffic Study divided the LCP study area into fifteen traffic analysis zones (TAZs). Each TAZ measures traffic impacts on a specific intersection or major segment of a roadway within the Marina area. Because developmental potential is closely tied to the traffic capacity of the TAZ, the decision was made to use the zones for the basic allocation of potential new development. While each individual parcel will be assigned a principal permitted use, the actual development available to each parcel is dependent upon the total development potential allocated to each Development Zone (DZ), which coterminous with a TAZ. County has established three development zones (DZ). Land use intensities are established by development zone, and transfers from one parcel to another within the same development zone do not require a local coastal program amendment provided, however, that no transfer of land use intensity can occur from one parcel to another as shown on Map 10 without first showing that there will be no unmitigatable traffic impacts greater than what would have occurred without the transfer.

# "First Come, First\_Served" Development Priority

Development potential in Phase II will be granted on a "first\_come, first\_served" basis until the maximum development threshold is reached in each DZ. Total development potential for each DZ is allocated on the basis of the zone's maximum capacity to accommodate traffic.

# **Phasing Mechanism and Funding**

The intensity of development in each phase is carefully coordinated with the available capacity of the circulation system. This is to <u>ei</u>nsure that additional

development will not result in a level of traffic congestion in Marina del Rey which would detract from the liveability of the Marina or constrain public access to coastal resources. Development which would generate traffic which would exceed these transportation capacities will not be permitted until it can be demonstrated that sufficient traffic capacity will be available through transportation improvements. Moreover, the circulation improvements must be incorporated as a part of the proposed development.

However, it should be noted that the County of Los Angeles is only a small part of this system, and that the City of Los Angeles controls the vast majority of the regional circulation system. Therefore, the County can only commit to those measures and those impacts that are within its control. Also, the vast majority of entitled trips in the area are by the City of Los Angeles and to a lesser degree, Culver City. Since the LCP was certified by the Coastal Commission in 1996, 355 PM peak hour trips have been entitled by the County of Los Angeles. During that same time period, over 10,000 peak hour trips have been entitled by the City of Los Angeles and Culver City.

Circulation improvements required to mitigate Phase II development will be funded through developer contracts negotiated at the time that new development is approved. Developer contracts will require either the payment of fees, on a fair share basis, or the actual construction of new improvements. Other possible funding mechanism such as revenue bonds, assessment districts, and general road funds also may be used.

# d. Findings

Future development of the Marinauntil the third decade of the next century will be influenced by the long-term land leases presently in existence or modifications to land leases within the current approved development capacity of Marina del Rey as enunciated in the LCP.

Revisions to the land leases require the participation and agreement of both the County and the lessee.

Parcels which have not been leased are being developed by the County to respond to the needs of the boating public as well as the needs of non-boaters using the Marina for recreation.

Long\_term. leaseholds, while providing opportunities to increase County revenues, should not compromise the County's flexibility to manage activities on the water-oriented moles.

New development and recycling of existing uses in the Marina will provide opportunities to (1) improve the Harbor for recreational boaters and other recreational visitors and, (2) improve coastal access.

#### e. Policies and Actions

Unlike other chapters in this LCP document, the Land Use Policy Map is more complex than other policy maps. It is, therefore, set off as a separate policy section in Part 2 below.

## Part 1 – Written Policy

#### **PRIORITY OBJECTIVES**

- 1. Preservation of the Small Craft Harbor facility a Priority.
  - The primary purpose of the Land Use Plan shall be to maintain Marina del Rey as a Small Craft harbor for recreational purposes. A secondary purpose shall be to promote and provide visitor-serving facilities.
  - Development shall not detract from, nor interfere with the use of existing or planned boating facilities, nor the ancillary uses which support these facilities.
- 2. **Maintenance of the physical and economic viability of the marina a priority.** Lessees shall be encouraged to replace structures and facilities which are physically or economically obsolete.

#### LAND DEVELOPMENT ENTITLEMENT PROCEDURES

- <u>31</u>. **Phase II Development.** All development approved under the authority of this LUP shall be deemed to be Phase II development. All prior distinctions of phased development into Phases I, II or III shall be deemed void.
- <u>2</u>4. **Development Zones Created.** Threewelve Development Zones (DZs) within the Marina\_del Rey segment shall be established as a means of allocating development potential within the LCP study Aarea. These zones relate to and are based upon aggregation of the Traffic Analysis Zones, used in the traffic studies that are discussed in the Circulation Chapter and upon logical relationships between parcels and the circulation system.
- <u>35</u>. **Design Guidelines.** The Department of Beaches and Harbors shall maintain and, when deemed appropriate, modify guidelines for the design and architectural treatment of all structures in the Marina.

- These guidelines shall be known as the Manual for the Specifications and Minimum Standards of Architectural Treatment and Construction.
- These guidelines are supplemental to, and not overriding of any standards or conditions of development set forth in the Specific Plan, acting as Local Implementation Plan, fis LUP, Title 22 (Planning & Zoning) of the Los Angeles County Code.
- **Conflicts of Interpretation.** Should any situation arise where a conflict of interpretation exists between these guidelines, and standards set forth in this LCP. the certified LCP shall control.
- **Enforcement.** The Dept. of Beaches and Harbors County shall have primary responsibility for the enforcement of these guidelines. The most recently approved version of the guidelines shall be applicable at the time an applicant files a development proposal.
- <u>46.</u> **Design Control Board.** The Design Control Board, appointed by the Board of Supervisors, shall review all new development proposals, including renovations, for consistency with the Manual for Specifications and Minimum Standards of Architectural Treatment and Construction, the Statement of Aims and Policies and the Revised Permanent Sign Controls and Regulations.

The Design Control Board shall conduct a conceptual review of the architectural design (i.e. building and façade design) and site planning during the Coastal Development Permit process. Any Design Control Board recommendations to the Regional Planning Commission or Hearing Officer shall be submitted in a timely fashion. Following the Regional Planning Commission's or Hearing Officer's action on Coastal Development Permits, the Design Control Board will have final review of architectural design (i.e. building and façade design, materials, colors), landscaping and signs based on the site plan approved by the Regional Planning Commission or Hearing Officer.

Officer shall be responsible for determining consistency of development proposals with the LCP through the Coastal Development Permit process. All applications for development on a specific parcel shall provide evidence of consistency with all of the following: 1) the access and recreation policies of the Coastal Act and this LCP, including the identity and accessibility of the Marina as a public boating and recreational facility and 2) all policies and development standards in the certified LCP, including the amount of development potential allocated to the Development Zone in which the parcel is located, and the principleal permitted land use

assigned to that parcel, permitted in the Waterfront Overlay Zone, or identified in the LCP as compatible uses that may be allowed, subject to a grant of a Conditional Use Permit.

Actual entitlement to develop a new use, or to change or expand an existing use on a given parcel shall be determined by the Regional Planning Commission or the Hearing Officer through the Coastal Development Permit process as contained in Part 17 of Chapter 22.56 of Title 22, (Planning & Zoning) of the Los Angeles County Code which may culminate in either granting, denying or conditionally approving a Coastal Development Permit, including the site plan. This process shall analyze all applicable policies of this LUP, the County-wide General Plan, and Title 22 (Planning & Zoning) of the Los Angeles County Code, and shall consider any recommendations made by the Design Control Board in determining the design, location, and intensity of development on a specific parcel. This process also shall determine the extent of off-setting mitigation measures that shall be required of an applicant. All approvable development shall include modifications to ensure consistency with all policies and development standards of the certified LCP.

#### **NON-PRIORITY USES**

**18. Coastal Housing not a Priority.** Although construction of housing is not a priority use in the Coastal Zone, additional opportunities for coastal housing may be provided, where appropriate.

All development of coastal housing shall be contingent upon meeting all applicable policies and development standards of the certified LCP, including but not limited to adequate parking, view corridors, public access to the shoreline, provision of new usable public recreation and open space and visitor serving recreational uses in the plan segment, provision of adequate traffic capacity, and any provisions for low-and moderate-income and senior citizen housing subsequently certified by the California Coastal Commission.

**29. Office Commercial Uses Not a Priority.** New or expanded development of office commercial uses shall be discouraged, and, where permitted, confined to sites outside the Waterfront Overlay Zone.

#### AFFORDABLE HOUSING

**110.** Affordable and senior citizen housing projects shall be encouraged as part of Phase II development consistent with the policies and development standards of the certified LCP.

- a) The following General Plan policies shall be applicable to the review and approval of housing projects within the existing Marina:
  - Encourage private sector participation in the development of low and moderate-income housing.
  - Support and facilitate the development of housing affordable to lower-income households, and encourage the dispersal of new lower-income housing throughout the unincorporated areas of the County.
  - Support the design and construction of rental housing to meet the needs of lower income households, particularly large families, senior citizens, and people with disabilities.
- (b) To the extent feasible, new housing developments shall comply with Government Code § 65590 relating to the provision of lowand moderate-income housing within the Coastal Zone.
- (c) The conversion or demolition of existing residential dwelling units occupied by persons of low and moderate income shall be replaced consistent with the provisions of Government Code § 65590.

## Part 2 – Mapped Policy for the Land Use Plan

The Land Use Plan Map illustrates the policies, and standards of development applicable to redevelopment, renovation, and intensification of development in Marina del Rey. The Land Use Plan is summarized on Map <u>87</u>, found at the end of the chapter. The policy map section has four related components: 1) the Legend of Land Use Categories; 2) Definition of Development Zones (DZs); 3) Development Potential Allocation by Zone; and 4) the Parcel-specific Land Use Designations.

## **Legend of Land Use Categories**

The following list of land use categories establishes the range of uses permitted in Marina del Rey. A single category is designated for each parcel or sub-parcel. When applied to a specific parcel, the category establishes the principal permitted land use for each separate parcel of land in the LCP–study  $\underline{A}$  area. Special optional height standards may be applicable to mole road development.  $\underline{^6}$ 

<sup>&</sup>lt;sup>6</sup> See policy 9 of Chapter 9, *Coastal Visual Resources*, regarding special optional height standards applicable to loop and mole roads.

- Residential III: Permitting medium density multi-family residential development, up to\_35 dwelling units per net acre. Height limit of 45 feet. Special height standards may apply to mole roads.
- Residential IV: Permitting medium-high density multi-family residential development, up to 45 dwelling units per net acre. Height limit of 140 feet.
- Residential V: Permitting high density multi-family residential development up to 75 dwelling units per net acre. Height limit of 225 feet.
- Hotel: Permitting hotels and motels to provide overnight accommodations and attendant visitor-serving services including dining and entertainment areas. Height limit of 225 feet except on moles where the limit is 45 feet. Special height standards may apply to mole roads. New hotels (as opposed to redevelopment or remodeling) may also include limited use overnight accommodations, including but not limited to timeshares, fractional ownership, condo hotels, vacation clubs, and other similar arrangements (collectively "limited use overnight accommodations") so long as such other forms of accommodation constitute less than 50 percent of the total rooms available on the site, and are subject to the requirements below. In addition, at no time may the total amount of limited use overnight accommodations exceed 25 percent of the total number of hotel rooms in Marina del Rey. Height limit of 225 feet, except on mole roads where the limit is 45 feet. Special height standards may apply to mole roads.

#### Requirements for limited use overnight accommodations:

- a. Hotel and timeshare units shall be located on the same floors.
- b. The hotel owner/operator shall retain control through lease, easement or other legal means of all structural elements, recreational amenities, meeting space, restaurants, "back of house" and other non-guest unit facilities. The hotel operator must be the same entity for the management of both the traditional hotel guestroom/units and the timeshare units.
- c. The hotel and timeshare resort shall have an on-site operator to manage rental/booking of all guestrooms/units (both traditional hotel and timeshare, guestrooms/units). Whenever a timeshare unit is not occupied, that unit shall be available for hotel rental by the general public through the hotel reservation system on the same basis as a traditional hotel room.
- d. The hotel operator shall market and advertise all rooms to the general public. Timeshare users may also independently market and advertise their interval, but all booking of reservations shall be made by and through the hotel operator.

- e. The hotel operator shall manage all guestrooms/units as part of the hotel inventory, which management shall include the booking of reservations, mandatory front desk check-in and check-out, maintenance, cleaning services and preparing units for use by guest/owners.
- f. All guestrooms/unit keys shall be electronic and created by the hotel operator upon each new occupancy to control the use of the hotel and timeshare units.
- g. Timeshare users shall not discourage rental of their interval or create disincentives meant to discourage rental of their interval.
- h. All timeshare units rented as hotel units shall be rented at a rate similar to that charged by the hotel operator for the traditional hotel rooms of a similar class, size or amenity level.
- i. The hotel operator shall maintain records of usage by timeshare users and renters and rates charged for all units, and shall be responsible for reporting Transient Occupancy Taxes based on records of use for all units.
- j. Timeshare intervals shall be limited to sale in increments of one week, and stays by intervals users shall be limited to no more than a total of four weeks annually. Timeshare users shall be required to participate in a major exchange program, such as RCI or Interval International.
- k. No fee simple interest shall be conveyed to a timeshare participant.
- Seniors Accommodations: A specialized use for the housing of persons over age 62 who may or may not be retired. Units shall contain no more than two bedrooms and shall not provide a kitchen. However, communal dining facilities shall be available on-site. Mixed use services provided on-site for residents may include, but are not limited to, one or more of the following: concierge, dry cleaners, laundry, hair and beauty salon, spa (excluding massage), recreation room, lounge, shuttle/limousine, travel, maid, linen, and other similar personal services. The accommodations may be rented or leased on a monthly or yearly basis. Units within an Seniors Accommodations facility are not considered residential uses for purposes of allocating dwelling units, assessing affordable housing requirements, or assessing transient occupancy taxes or fees. A height limit of 75 feet from finished floor, not including rooftop appurtenances, is permitted. This use is limited to Parcel 147 (Formerly Parcel OT).
- Visitor-Serving Commercial: Permitting dining facilities, retail and personal services and youth hostels. Height limit of 45 feet.
- Office: Permitting general offices, professional offices and financial institutions. Height limit to 225 feet.

- Boat Storage: Permitting public and commercial boat launching and storage including public parking, ramps and associated launching hoists, dry boat storage, dry stack storage, boat rentals and instruction, and ancillary support commercial facilities (fishing license sales, snack bars, equipment rental, bait and pole rental and sales) associated with that use provided such facility does not occupy more than 200 square feet or 10 percent of the site, whichever is larger. Small convenience facilities not associated with the use may be established for visitors if a park, promenade, and/or transient dock is associated with the facility. Height limit of 75 feet for public dry stack boat storage facilities and 25 feet for commercial support facilities.
- Marine Commercial: Permitting coastal-related or coastal-dependent uses associated with operation, sales, storage and repair of boats and marine support facilities. Uses include public boat launching (and associated launching ramp hoists), boat rentals, boating schools, dry boat storage, yacht club facilities (with associated dry storage and launch hoists), marine chandleries, boat repair yards, yacht brokerages, charter boat operations, and associated ancillary retail and office uses. Height limit of 45 feet for habitable structures and up to 75 feet for public dry stack boat storage.
- Parking: Permitting parking lots and structures open to the public, in most cases multi-use and fee-charging. Multi-use includes commercial and office parking lots made available during non-business hours. Height limit of 90 feet for parking structures, except on mole roads and waterfront parcels where the limit is 45 feet. <u>Public parking may be included in any category in the LCP.</u>
- Public Facility: Permitting public uses and facilities other than roads, including libraries, museums, harbor administration, public utilities, police and fire facilities. Height limit of 45 feet, except for entrance displays, government offices, and theme towers which may not exceed 140 feet.
  - Open Space: Permitting recreational uses including open viewing areas, promenades, bikeways, beaches, parks, picnic facilities, nature/interpretive centers, associated surface parking and landscaping. Height limit of 25 feet.
- Water: Permitting recreational uses, wet boat slips, docking and fueling of boats, flood control and light marine commercial. The water area is delineated by boundaries showing the approximate location of existing and potential wet boat slip anchorages. Charter boats, ferries, commercial fishing boats, and sightseeing boats shall not be permitted to operate in any boat anchorage unless the adjacent land use permits such uses.

#### **Overlay Zones**

Overlay Zones are designated on limited number of parcels throughout the Marina del Rey Specific Plan Area. The Zones are intended to encourage more creative and desirable projects by allowing mixed-used projects. The Mixed Use Zone applies to selected parcels, adjacent to major thoroughfares while the Waterfront Overlay Zone applies to selected parcels adjacent to the water edge. The Overlay Zones work in conjunction with the Principleal Permitted Use designation on each parcel to establish the criteria and guidelines for more flexible development of the property. Lessees desiring to enhance their project by applying for additional development potential allowed by either of the two Overlay Zones will be subject to a Conditional Use Permit\_requirement.

- Mixed Use Overlay Zone (MUZ): The Mixed Use Overlay Zone is intended to provide additional flexibility for development of creatively-designed mixed-use projects on selected non-waterfront parcels. Parcels with this overlay zone are permitted to combine the above land use categories on an individual parcel, and are allowed to mix primary uses with a structure. Development potential available to each applicant is subject to limitations of the zone in which the parcel resides. Height limits are subject to the standards of each land use category noted above. This Overlay Zone applies to the following parcels: 75, 95, 97, and 140.
- Waterfront Overlay Zone (**WOZ**): The Waterfront Overlay Zone is intended to provide additional flexibility for development of coastal-related, and marine-dependent land uses, primarily on waterfront parcels. Permitted uses include: Hotel, Visitor-serving Commercial, Open Space, Boat Storage, and Marine Commercial. Any applicant, The lessee of any parcel with this overlay zone designation, any may apply for any of the three—permitted land uses within this category categories of land use permitted under this category, regardless of the principal permitted use on the specific parcel. Development in the WOZ may not displace existing public recreation, visitor serving or coastal dependent boating uses, although development may proceed ififunless the use is relocated within the development zone in a comparable manner. The <u>Dd</u>evelopment Potential available to each applicant is subject to the limitations of the zone in which the parcel is located resides. Height limits are subject to the standards of each land use category noted above.

### **Definition of Development Zones**

For the purpose of allocating future development potential, the Marina del Rey Specific Plan area is divided into twelvehree Development Zones (DZs). A DZ includes one or more several parcels grouped together for

the purposes of analyzing traffic movements and impacts (See Figure 5). These DZs are

directly associated with the traffic analysis zones created for and used by DKS Associates in

the Marina del Rey Traffic study (see Figure 5). This study provides the basis for analyzing

traffic impacts from proposed development in the Marina study area. The zones are designed to isolate traffic impacts on individual intersections in the Marina. More information regarding this study is found in Chapter 11, *Circulation*. Refer to Map  $\underline{108}$ , at the end of the chapter, for a depiction of the Development Zones.

FIGURE 5: DEVELOPMENT ZONE (DZ) ASSIGNMENTS

DZ No.	<u>Development</u> <u>Zone</u> <u>Streets/Names</u>	<u>Parcels</u>	Policy Map No.
1	Bora Bora, Tahiti, Marquesas, Panay, Via Marina	1,3,7,8,9,10,12,13,14,15,18,20,95, 100,101,102,103,104,1,1,112,113, AL 1,BR DS K-6 LLS	<u>Map:11</u>
2	Palawan/Beach, Oxford, Panay	21,22,27, 28,30,33,91, ,9, 125,128,129,140,141,145,147, GR, NS,1R,JS, OT,P,O,RR	<u>Map:12</u>
3	Admiralty, Bali, Mindanao, Fiji, Fisherman's Village, Harbor Gateway	40 <u>T</u> ,40 <u>W</u> ,41,42,43,44,45,47,48,49 <u>M</u> ,49R,49S,50,51,52,53,54,55,56,6 1,62,64,65,75,76,77,94,130,131,13 2,133,134,150,200,BB,EE,UR,SS,W ,XT	<u>Map:13:</u>
	<u> </u>		

## **Special Land Use Conversion Options**

- 1. **Mixed Use Overlay Zone.** Parcels with a Mixed Use Overlay Zone designation may apply to convert existing residential and office development on their own parcel and all allocated residential and office development available within their Development Zones to visitor-serving, marine commercial or other coastal-oriented uses. Conversion of development shall be consistent with subsection 3 below.
- 2. **Waterfront Overlay Zone.** Parcels with a Waterfront Overlay Zone designations may apply to convert existing residential and office development on their own parcel and all allocated residential and office development available within their Development Zones to public open

space, visitor-serving commercial or recreation, hotels and youth hostels, marine commercial or other coastal-orientated uses. —In addition, existing and allocated visitor-serving, marine commercial and coastal-orientated development may be converted to other visitor-serving, marine, commercial and coastal dependent uses. Conversion of development shall be consistent with subsection 3 below.

Revised Traffic Analysis Zones, created for use in the production of the DKS Traffic Study Addendum (1994).

- 3. **Conversion Monitoring.** The common unit of conversion among land uses shall be the number of P. M. peak hour traffic trips generated by each land use, using the standard trip generation table found in the 1991 DKS study of Marina del Rey <u>t</u>Traffic. The number of peak hour trips generated by the added development of the recipient use shall not exceed the number of peak hour trips generated by the donor use. Conversion shall not be construed to allow transfer of development between Development Zones.
  - a) Conversion of allocated development shall be monitored such that the amount of development converted is deducted from the zone balance for the donor use and added to the zone balance for the recipient use.
  - b) Conversion of existing development shall be similarly monitored to ensure no increase in trip generation occurs as a result of the conversion. Conversion is limited to the amount of development existing on the parcel at the time of application forthe conversion—is applied for.

## **Development Potential by Zone**

The following section lists the amount of potential development allocated to each Development Zone. This listing provides for new development potential over and above what is existing in the zone at the time this LCP is certified (See Figure 6). Existing development is not included in this development potential description. At the end of the chapter are maps of each Development Zone depicting the land use category for each individual parcel.

Every parcel that adjoins the waterfront may apply for designation within the "Waterfront Overlay Zone" and, based on the principal permitted use designation, be approved for development of a mix of land uses, including: hotel, visitor-serving commercial, open space, boat storage, and marine commercial.

Each applicant may seek entitlement for the type of development potential consistent with the principal permitted use on their parcel as shown in each respective Development Area. The development potential identified in the

"Waterfront Overlay Potential" is available to all applicants holding parcels identified by a WOZ prefix as lying within the Waterfront Overlay Zone, regardless of the principal permitted use designation on their parcel.

#### FIGURE 3: DEVELOPMENT POTENTIAL SUMMARY BY DEVELOPMENT ZONE

<u>Dev</u> <u>Zone</u>	D.U.	Gov't Office (sq ft)	Hotel Rooms	Vis-Serv Comm (sq ft)	Active Senior Units	Congregate Care Units	Library (sq ft)	Rest. Seats	<u>Dry</u> <u>Stack</u> <u>Spaces</u>
DZ1	1497	<u>0</u>	<u>288</u>	53 000	<u>0</u>	<u>15</u>	<u>0</u>	<u>340</u>	<u>0</u>
<u>DZ2</u>	<u>292</u>	<u>0</u>	<u>217</u>	<u>42 000</u>	<u>114</u>	<u>0</u>	<u>0</u>	<u>410</u>	<u>0</u>
<u>DZ3</u>	<u>255</u>	26,000	<u>0</u>	<u>178,741</u>	0	<u>0</u>	3,000	<u>573</u>	<u>375</u>
TOTAL	2044	26,000	<u>505</u>	<del>178,836</del> 273,741	114	<u>15</u>	3,000	1,323	<u>375</u>

Each applicant may apply to acquire entitlement, through the coastal development permit process (described in Title 22.56), to a portion of the remainingany available development potential assigned to each Zone. 7.

#### **DEVELOPMENT ZONE NO.1**

## A.1. Bora Bora AreaDZ ~ ~ See Map 9

Parcels: 1, 3, 112, 113, BR Development Potential for Zone

Residential Units: 610 dwelling units

Land Use Conversion Option if WOZ note

Principal Permitted Use by Parcel –

WOZ Parcel 1 - Marine Commercial

- Water

Parcel 3 - Parking

WOZ Parcel 112 - Residential V

- Water

WOZ Parcel 113 - Residential V

Parcel BR - Open Space

## B.2. Tahiti Area<del>DZ</del> ~ ~ See Map 10

<sup>7</sup> The development potential for each land use category <u>in the three Development Zones</u> may slightly change due to potential conversion of up to 10 percent of residential or office commercial potential uses to visitor-serving, marine commercial, or hotel uses.

Marina del Rey Land Use Plan

DI- 7 0 0 111				
Parcels 7, 8, 9, 111				
Development Potential fo	r Zone - Residential Units <u>:</u> 275 dwelling units			
Hotel Rooms: 288	3 hotel rooms/motel units			
Land Use Conversion Option if WOZ noted				
	slips (Funnel Expansion Area only)7-11 transient			
	slips (Further Expansion Area only)/ II transient			
boat spaces				
Public open space	•			
Principal Permitted Use by Parce				
WOZ Parcel 7	- Residential III			
	- Water <del>(Funnel Expansion Area)</del>			
WOZ Parcel 8	- Residential III			
	- Water			
WOZ Parcel 9	- Hotel			
	Water (7-11 transient boat spaces)			
	- Wetland Park (1.46 acres)			
WOZ Parcel 111				
WOZ Parcer III				
	- Residential V (on non-mole western portion)			
	- Water			
	~ · · · · · · · · · · · · · · · · · · ·			
<u>C</u> 3. <u>Marquesas Area</u> <del>2</del> ∼ ·	✓ See Map 11			
Parcels: 10, 12, <u>14,</u> 13 <del>, F</del>	F N			
<del></del>				
Development Potential for Zone				
•	320 dwelling units			
	nmercial: 515, 000 sq. feet of retail space			
Public open space	· · · · · · · · · · · · · · · · · · ·			
	ion Option if WOZ noted			
	•			
	<del>ips (Funnel Expansion Area only)</del>			
Principal Permitted Use b	•			
WOZ Parcel 10	- Residential <u>III and V (density averaged over all</u>			
	parcel) (on western non-mole portion)			
	Residential III (on mole portion)			
	- Water			
WOZ Parcel 12	- Residential IV			
	-Water <del>(Funnel Expansion Area)</del>			
WOZ Parcel 13	- Residential III			
_	- Water			
WO7 Parcel 14 (Fo	ormerly Parcel FF)- Residential III & IV			
•	ormerly Parcel FF)- Residential III & IV			
WOZ Parcel 14 (Fo WOZ Parcel 15	•			
WOZ Parcel 15	- Residential IVParcel FF - Open Space			
WOZ Parcel 15  D.4. Panay DZ Area ~ ~ Sec	- Residential IVParcel FF - Open Space  - Map 12			
<u>WOZ Parcel 15</u> <u>D.4.</u> <u>Panay <del>DZ</del> <u>Area</u> ~ ~ Sec Parcels: <u>15, <del>15, 18 and, 18 and, 19 and,</del></u></u>	- Residential IVParcel FF - Open Space  - Map 12 20, 21, 22, GR			
D.4. Panay DZ Area ~ ~ Sec Parcels: 15, 15, 18 and, Development Potential for	- Residential IVParcel FF - Open Space  - Map 12			
<u>WOZ Parcel 15</u> <u>D.4.</u> <u>Panay <del>DZ</del> <u>Area</u> ~ ~ Sec Parcels: <u>15, 15, 18 and</u>,</u>	- Residential IVParcel FF - Open Space  - Map 12 20, 21, 22, GR			
D.4. Panay DZ Area ~ ~ Sec Parcels: 15, 15, 18 and, Development Potential f ∧ 75 congregate care units	- Residential IVParcel FF - Open Space  - Map 12 20, 21, 22, GR			
D.4. Panay DZ Area ~ ~ Sec Parcels: 15, 15, 18 and, Development Potential f ∧ 75 congregate care units	- Residential IVParcel FF - Open Space  e Map 12 20, 21, 22, GR for Zone - Residential Units: 250 dwelling units  mmercial: 10, 0000 sq. feet of retail space			

Water: 76 boat (Funnel Expansion Area Only) Principal Permitted Use by Parcel – WOZ Parcel 15 - Residential IV Water WOZ Parcel 18 - Residential III (on mole terminus) - Residential IV (on mole road portion) -Water<del>(Funnel Expansion</del> Area) WOZ Parcel 20 - Marine Commercial Residential IV - Water **Via Marina Area** Parcels: 95, 100, 101, 102, 103, 104, DS, LLS, AL-1, K-6 Principal Permitted Use by Parcel – - Visitor-serving Commercial MUZ Parcel 95 Parcel 100 - Residential V Parcel 101 - Residential V Parcel 102 - Residential Residential V Parcel 103 Parcel 104 - Visitor-serving Commercial Open Space Parcel DS Parcel LLS - Public Facilities Parcel AL-1 - Public Facilities Parcel K -6 - Residential V **DEVELOPMENT ZONE NO. 2** WOZ Parcel 21 - Marine Commercial/Public Parking Water WOZ Parcel 22 - Hotel Parcel GR Parking Palawan/Beach Area<del>DZ</del> ~ ~ See Map 13 A.<del>5.</del> Parcels: 21, 22, 27, 28, 30, 33, 91, 97, 140, 141, 145, -GR, HS, IR, HS, JS, NR Development Potential for Zone -Residential Units: 180 dwelling units Visitor-serving Commercial: 4242, 000 sq. feet of retail space & and 410410 restaurant seats Hotel Rooms: 00200 hotel rooms/or motel units Land Use Conversion Option if WOZ noted Public open space or recreatio Principal Permitted Use by Parcel -WOZ Parcel 21 - Marine Commercial/Public Parking WOZ Parcel 22 - Hotel WOZ Parcel 27 - Hotel

		C.o. Land USE Plan
WOZ	Parcel 28	
		- Water
WOZ	Parcel 30	
1407	D 122/M	-Water
	Parcel 33(M	<u>lerged with Parcel NR)</u> - <u>Residential V (Admiralty</u>
portion)		Decidential V (male made martial)
		- Residential V (mole road portion)
		- Water <u>Visitor serving Commercial</u>
		Water
WOZ	Parcel 91	Boat Storage
		- Water
MUZ	Parcel 97	Visitor-serving Commercial
	Parcel 140	_
	Parcel 141	- Hotel
	Parcel 145	- Hotel
	Parcel GR	- Parking
	Parcel HS	- Open Space
	Parcel IR	- Parking/Open Space
	Parcel H	Open Space
	Parcel JS	- Open Space
	Parcel N	Parking Parking
B.6. Oxford Are		•
		<del>147,0T,</del> P, Q, RR
Development Poten		
	•	e Station expansion permitted
		on Option WOZ noted
Public	open space	or visitor facility
Principal Per	mitted Use b	v Parcel -
-		- Residential V (on western portion)
WOZ	. 4. 66. 125	- Hotel (on eastern portion)
		- Water
	Parcel 128	
		- Public Facility: Fire Station
	r dicci 125	- Water
	Parce	el OT - ParkiParcel P - Open Space (flood
control facility)	. a.c.	or or runar area. r
<u> </u>	Parcel O	- Open Space
	Parcel RR	•
MUZ		Formerly Parcel OT— - Seniors Accommodations
/Public Parking		,
<del>-</del>		
DEVELOPMENT 7	ONE NO 3	

## **DEVELOPMENT ZONE NO. 3**

Park Area lost in Admiralty park <u>Yvonne B. Burke Park</u> for road widening must be replaced on an acre per acre basis.

l	A. <del>7.</del> Admiralty AreaDZ ~ See Map 15
	Parcels: 40 <u>T, 40W, 9</u> 4, 130, 131, 132, 133, 134, SS
	Development Potential for Zone –
	Visitor-serving Commercial: 275 restaurant seats
	Hotel Rooms: 200 hotel rooms/or motel units
	Office: 32, 000 sq. feet of office space
	Public Facilities: Library expansion permitted
	Land Use Conversion Option if WOZ noted
ı	Earla obe Conversion Option in Woz Noted
	Principal Permitted Use by Parcel –
l	Parcel 40T - Public Facility: Library
	Parcel 40W - Water
•	Parcel 94 - Parking
	WOZ Parcel 130 -Visitor-serving Commercial
	WOZ Parcel 131 - Visitor-serving Commercial
	WOZ Parcel 132 - Marine Commercial (mole portion)
	- Hotel (Admiralty Way portion)
	Water
	WOZ Parcel 133 - Visitor-serving Commercial
	WOZ Parcel 134 - Office
	Parcel SS - Open Space
	· · ·

Park Area lost in <u>Yvonne B. Admiralty park Burke Park</u> for road widening must be replaced on an acre-<u>Per</u>per-acre basis.

## <u>B8</u>. <u>Baili AreaDZ ~ ~ See Map 16</u>

Parcels: 41, 42, 43, 44, 75, 76, 150, UR

Developmental Potential for Zone -

Visitor serving Commercial: 75, 000 sq. feet of retail space; ferry terminal

site and office; marine science center with 3, 000 sq. feet of office; 500 restaurants seats

Hotel Rooms: 382 hotel rooms or motel units Conference Center: 40, 0000 sq. feet of space Land Use Conversion Option if WOZ noted

Water 86 boat slips (Funnel Expansion Area only)

Principal Permitted Use by Parcel –

WOZ Parcel 41 - Marine Commercial

- Water

WOZ Parcel 42 - Hotel

- Water (Funnel Expansion Area)

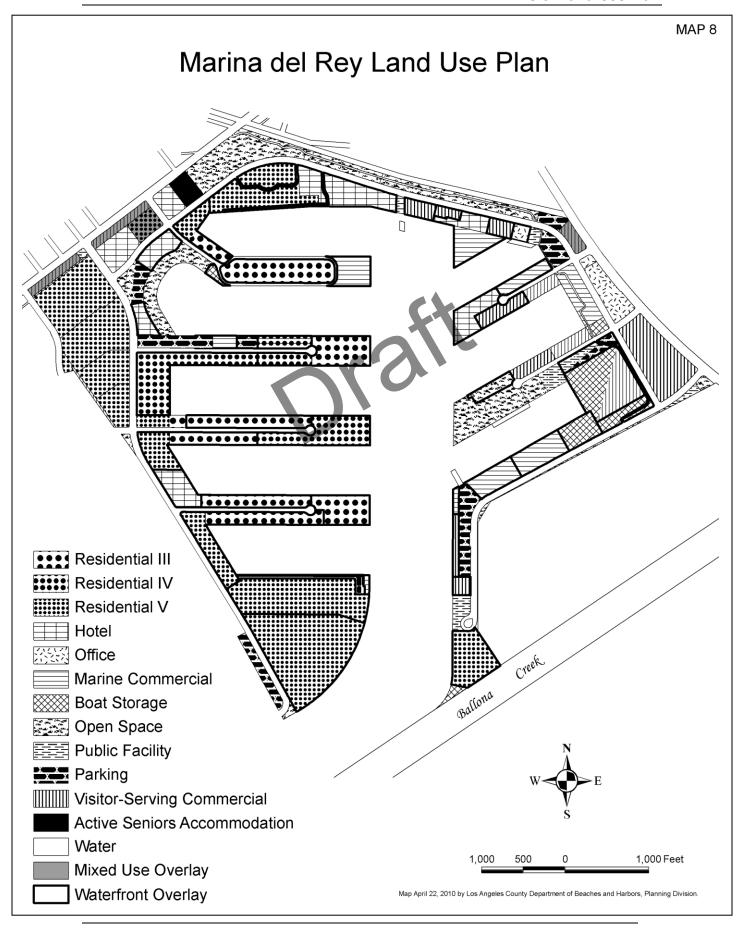
WOZ	Parcel 43	- Visitor-serving Commercial
		- Water
WOZ	Parcel 44	- Boat Storage (portion)
		- Marine Commercial (adjacent Admiralty Way)
		- Visitor-serving Commercial (on mole portion)
		- Water
MUZ	Parcel 75	
	Parcel 76	
	Parcel 150	- Office
	Parcel UR	- <del>Marine Commercial</del> Public Parking
<u>C</u> 9. <b>Mindanao</b> <i>I</i>	\rea <del>DZ</del> ~ ~	See Map 17
Parcels: 47,	48, 49M <u>, -</u> 49	PR, 49S, 50, 52, 53, 54, 77 <del>. 83</del> . EE <del>, GG</del>
		<b>A</b>
<del>Development Poten</del>		
Visito	<del>r-serving Con</del>	nmercial: 144, 5000 sq. feet of retail space
Office	: 26, 000 sq	<del>. feet of office space</del>
Land	<del>Use Conversi</del>	<del>on Option if WOZ noted</del>
		110
Principal Permitted	-	
WOZ	Parcel 47	Marine Commercial Open Space
		- Water
	Parcel 48	- Water
	Parcel 49M	- Parking <u>/Public Facilities</u>
	Parcel 49R	<u> </u>
<u>WOZ</u>	Parcel 49S	- Boat Storage
		- Water
	Parcel 50	<b>5</b>
<u>WOZ</u>	Parcel 52	- <u>Boat Storage</u> Public Facility
		- Water
WOZ	Parcel 53	- Marine Commercials
		- Water
WOZ	Parcel 54	
		- Water
<u>WOZ</u>	_Parcel 77	5 <del></del>
		- Water
		Visitor-serving Commercial
	Parcel EE	
		- Water
	Parcel GG	- Public Facility
		<del>- Water</del>
_		
		<u>ea<del>DZ</del>~ ~ See Map 18</u>
Parcels: 55,	56, 61, BB, \	N
,		

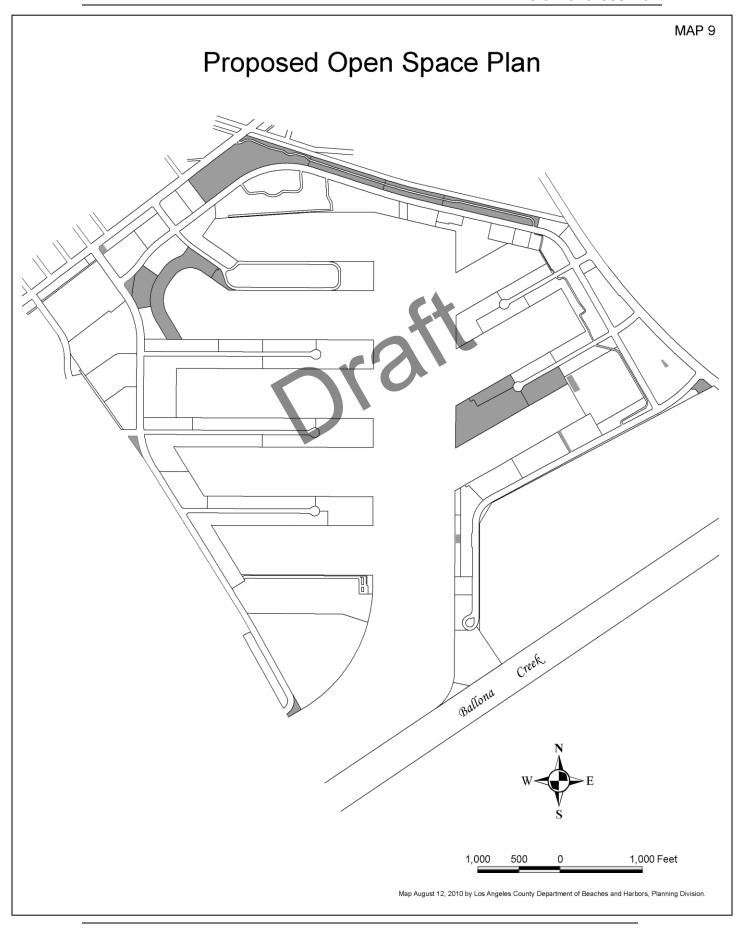
Development Potential for Zone -Visitor-serving Commercial: 20, 000 sq. feet orf retail space, 350 restaurant seats, ferry terminal site & and office. Land Use Conversion Option if WOZ noted Principal Permitted Use by Parcel – WOZ Parcel 55 - Marine Commercial - Water (Funnel Expansion Area) WOZ Parcel 56 - Visitor-serving Commercial - Water (Funnel Expansion Area) - Visitor-serving Commercial WOZ Parcel 61 - Water (Funnel Expansion Area) Parcel BB - Water Parcel W - Parking E.11. Harbor Gateway DZ ~Area ~ See Ma Parcels: 62, 64, 65 Development Potential for Zone Residential Units: Land Use Conversion Option if WOZ noted Water: 34, boat slips Principal Permitted Use by Parcel – Parcel 62 -Public Facility: Sheriff, Harbor Patrol, Lifeguard, Coast Guard - Open spac - Water<del>- Playa Vista Marina Main Channel</del> **Entrance** WOZ Parcel 64 - Residential V Open Space - Water - Boat storage Parcel 65 - Water **North Shore Area** Parcels: XT <u>Development Potential for Zone –NONE</u> Principal Permitted Use by Parcel – Parcel XT - Open Space Via Marina DZ ~ ~ See Map 20 Parcels: 95: 100, 101, 102, 103, 104 DS, LLS, Al-1, K-6 Development Potential for Zone -Residential Units: 530 dwellings units

	VISILO	i scrving con	<del>nmercial: 30, 000 sq. feet or<u>f</u> retail space; 340</del>
resta			
	seats		On the second
		Use Conversion	•
	•	rmitted Use by	
	MUZ		Visitor-serving Commercial Residential V
			<del> Residential V</del> - <del>- Residential V</del>
			Residential V
		Parcel 104	Visitor-serving Commercial
	<u> </u>	Parcel DS	— <del>Open Space</del>
		Parcel LLS	— Public Facility
		Parcel AL-1	— Public Facility
		Parcel K -6	<del> Residential V</del>
		<del>re Developm</del>	ent Zone - See Map 21
	—Parcels: XT		110
	<del>Developmer</del>	<del>nt Potential for</del>	<del>Zone -</del>
		nt Potential for rmitted Use by	
		<del>rmitted Use by</del>	
<u>G.</u> 14.	Principal Per Fiji Way Ar Parcels: 51,	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone -	Parcel—Open Space  Open Space  Ment Zone ~ ~ See Map 22
<u>G.</u> 14.	Principal Per Fiji Way Ar Parcels: 51,	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone - Parcel 51	Parcel—Open Space  Tent Zone ~ ~ See Map 22
<u>G.</u> 14.	Principal Per Fiji Way Ar Parcels: 51,	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone - Parcel 51	Parcel Open Space  Ment Zone ~ ~ See Map 22  - Visitor-serving CommercialOpen Space
<u>G.</u> 14.	Principal Per Fiji Way Ar Parcels: 51,	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone - Parcel 51	Parcel Open Space  Tent Zone ~ ~ See Map 22  - Visitor-serving CommercialOpen Space - Public Facility
<u>G.</u> 14.	Principal Per Fiji Way Ar Parcels: 51,	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone - Parcel 51 Parcel 200  FIGU	Parcel Open Space  Tent Zone ~ ~ See Map 22  - Visitor-serving CommercialOpen Space - Public Facility
G.14.  Deve	Principal Perencipal P	rmitted Use by Parcel XT  rea Developm 200  ntial for Zone - Parcel 51 Parcel 200  FIGU	Parcel Open Space  Dent Zone ~ ~ See Map 22  - Visitor serving Commercial Open Space - Public Facility  PRE 6  Development Potential

	C.O. Edita 65c Flair
Hotel Rooms:	1, 070 rooms, or motel units
Visitor-serving Commerci	al: 1, 875 restaurants seats
<u>-</u>	206,500 square feet of retail space
Office:	58,000 square feet of office space
Marine Commercial:	3, 000 square feet of marine science museum
Boats slips:	348 boat slips
·	·

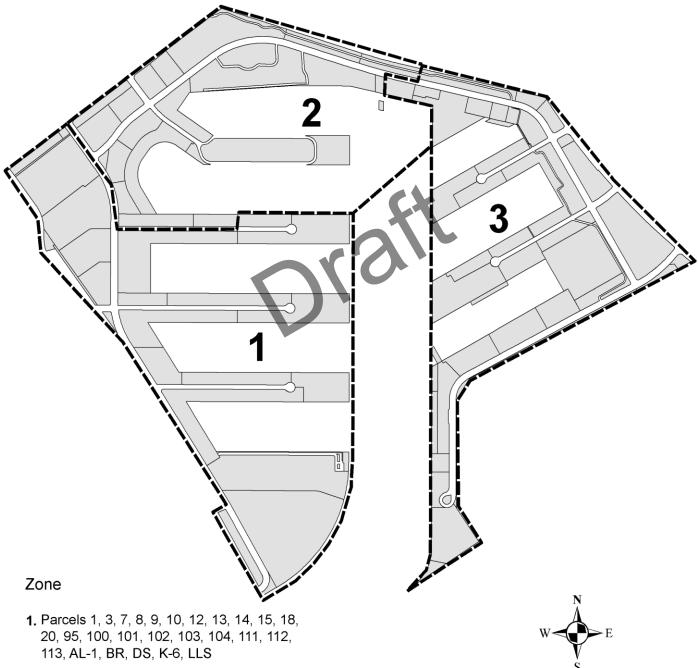






**MAP 10** 

## Marina del Rey Proposed Development Zones



- 2. Parcels 21, 22, 27, 28, 30, 33, 91, 97, 125, 128, 129, 140, 141, 145, 147, GR, HS, IR, JS, P, Q, RR
- 3. Parcels 40T, 40W, 41, 42, 43, 44, 45, 47, 48, 49M, 49R, 49S, 50, 51, 52, 53, 54, 55, 56, 61, 62, 64, 65, 75, 76, 77, 94, 130, 131, 132, 133, 134, 150, 200, BB, EE, SS, UR, W, XT

Map April 08, 2010 by Los Angeles County Department of Beaches and Harbors, Planning Division

**MAP 11** 

# Marina del Rey Proposed Development Zone 1 **BASIN D BASIN C** MAIN CHANNEL **BASIN B BASIN A** Residential III Residential IV Residential V Hotel Marine Commercial Wisitor-Serving Commercial Open Space Public Facility Parking 800 Feet Mixed Use Overlay Waterfront Overlay Map April 08, 2010 by Los Angeles County Department of Beaches and Harbors, Planning Division

**MAP 12** Marina del Rey Proposed Development Zone 2 BASIN E **BASIN D** Residential III Residential V Hotel Marine Commercial Wisitor-Serving Commercial **Active Seniors Accommodation** 🚉 Open Space Public Facility Parking Water 500 Feet Mixed Use Overlay Waterfront Overlay

**MAP 13** Marina del Rey Proposed Development Zone 3 BASINF BASINH Residential V Hotel Office Marine Commercial ∭ Visitor-Serving Commercial Creek Boat Storage Ballona Open Space **Public Facility** Parking Water 800 Feet Mixed Use Overlay Waterfront Overlay

## 9. Coastal Visual Resources

#### a. Coastal Act Policies

30251. The scenic and visual qualities of coastal areas shall be considered and protected as a resource of public importance. Permitted development shall be sited and designed to protect views to and along the ocean and scenic coastal areas, to minimize the alteration of natural land forms, to be visually compatible with the character of surrounding areas, and, where feasible, to restore and enhance visual quality in visually degraded areas. New development in highly scenic areas such as those designated in the California Coastline Preservation and Recreation Plan prepared by the Department of Parks and Recreation and by local government shall be subordinate to the character of its setting.

## 30253. New Development shall:

(5) Where appropriate, protect special communities and neighborhoods which, because of their unique characteristics, are popular visitor destination points for recreational uses.

#### b. Issues Identified

The existing Marina is known for its scenic harbor views. HOW CAN THE HARBOR VIEWS BE PROTECTED AND MAINTAINED WHILE ALLOWING REASONABLE NEW DEVELOPMENT?

Sharp contrasts exist in the visual amenities of the existing Marina and Area A. HOW CAN VISUAL COMPATIBILITY OF NEW DEVELOPMENT WITH EXISTING NATURAL AND MANMADE ENVIRONMENTS BE ENCOURAGED?

## c. Research Analysis

#### Introduction

Identification and description of coastal visual resources in the Marina del Rey LCP Study area will address establish the baseline for an analysis of coastal views. existing Marina del Rey Small Craft Harbor area.

## **Visual Resource Descriptions**

The Marina del Rey Small Craft Harbor represents a land use of tremendous significance and distinction to Los Angeles County. As a whole, it symbolizes a lifestyle based upon coastal amenities. For this reason, the most significant qualities of the area in terms of visual resources are the waters within the Small Craft Harbor, the boats, and boating-related elements (e.g., masts, sails, moles, slips, etc.). Boats in motion provide a particularly pleasant viewing experience. Undoubtedly, this visual setting is one of the major factors in the area's very high popularity for non-boaters as well as boaters.

Other positive scenic elements in the Marina include Burton Chace Park, Fisherman's Village, Admiralty—Yvonne B. Burke—Park, the—Marina beach, the jetties and the breakwater. Although the Marina is characterized mainly by low-rise buildings, within the low-rise range—there is sufficient height diversity to allow for visual interest and variety. At the northern end of the main channel, the high rise Marina City complex and Promenade Apartments provide an example of architectural diversity.

With respect to public viewing locations, all moles within the Marina allow opportunities for public viewing – the seaward ends allow vistas of greater than 180 degrees. Landscaping is provided along many of these walkways which softens the profile of the bulkheads.

Among the particularly significant vantage points within the Marina are the following:

- Burton Chace Park;
- Bike path along the northern boundary of the flood control channel;
- Parking lot just northwest of the County Fire Station (view of the main channel);
- North jetty viewing area (good views of bluffs, as well);
- Major streets (Via Marina, Admiralty Way and Fiji Way);
- Fisherman's Village; and
- Ends of moles, and lands adjacent to the Main Channel.

The following is a list of potential Marina design features which would improve the visual experience and access opportunities in this area consistent with Coastal Act\_policies 30251 and 30253(5):

- Provision of additional waterfront access on Pparcels 112 and 113;
- Public viewing decks and promenades provided via <del>construction of new hotels</del>development or redevelopment;
- Provision of new park and open space areas along the waterfront and Main Channel.

## Flexibility of Design Desirable

The design of existing development, particularly several residential projects on the west side mole roads, have hindered the ability of the public to view the waterfront. Much of this design is low-rise, rectilinear buildings taking up most of the linear frontage along the bulkhead. A tunnel vision experience for motorist and walkers is often the result of such design patterns along the mole roads. The existing forty-five foot height limit for mole road projects has contributed to this effect.

To mitigate this undesirable effect, some of the buildings incorporate a design concept referred to as "windows to the water" view shed, whereby the project attempts to afford views by raising the structure a half-floor, and providing an open view through a sunken parking structure. This design has been far from successful. Likewise, public access, which is suppose to be accommodated along the edge of the bulkheads, is made more difficult by such massive and linear buildings.

Flexibility in the design of moles structures could afford greater waterfront views. The moles in Marina del Rey are: Tahiti, Marquesas, Panay, Palawan, Bali and Mindanao. By allowing taller, but narrower structures to be built, greater view corridors could be maintained. Allowing structures to be builted up to median height limits of 140 feet could provide sufficient flexibility in design to accommodate greater view corridors. Structures of between 9 and 11 stories could be built within this height limit. The tallest structures allowed in the Marina, those up to 225 feet, would still only be permitted on the periphery of the Marina or on Parcel 9, as is the case today. Map 14 depicts parcel development height limits within Marina del Rey.

To guarantee that a public benefit is gained from such taller structures, a strict standard of open, and accessible view corridor would be required. Otherwise, the existing forty-five foot height limit would remain effect. A change in the height limits on the mole roads would require modification of the Bowl Concept, which haahs been a guiding design concept for the Marina since its earliest days. The benefits of improved public viewing and access—of the waterfront more than offset the loss of the original design concept.

## **Existing Visual Resource Protection**

Scenic Highway Element (Los Angeles County General Plan):

The following route within the Marina del Rey LCP study unit Area has been designated as a scenic highway meeting first priority status for further studymaking the views from these roadways a high priority; Via Marina to Admiralty Way to Fiji Way (west, then east) then extended Admiralty Way south to Ballona Creek. It is recommended the portion within the LCP study Aarea most

frequented by visitors (Via Marina, Admiralty and Fiji Way) be designated as a Scenic Drive, and signed appropriately.

Included among the recommendations in the element's action program are proposals to (1) prepare\_ordinances and amendments to protect scenic highways and, (2) to direct County departments to give special consideration to esthetics in the planning, design, and construction of public facilities along scenic highways.

Specifications and Minimum Standards of Architectural Treatment and Construction (Department of Beaches and Harbors) previously served as guidelines and requirements (in addition to existing building laws, zoning ordinances and other applicable ordinances) for construction and established minimum standards, spacing and other requirements for construction of land and water facilities in the Marina del Rey Small Craft Harbor. For purposes of future development and redevelopment, the policies of this LCP replace and supersede the land use and height policies of the Specifications and Minimum Standards of Architectural Treatment and Construction. The superseded policies that no longer govern development in Marina del Rey are found on pages 16 through 26 of Appendix C of the LIP.

The Design Control Board (appointed by the L.A. County Board of Supervisors), using the aforementioned Specifications as a guide, reviews and approves the architectural design and arrangement of facilities in the Marina del Rey Small Craft Harbor.

## d. Findings

Man\_-made factors (telephone poles and wires, litter) have negatively impacted the visual experience of these areas Marina.

The Small Craft Harbor represents a highly significant, "sea-oriented" recreational resource to the County.

Marina waters, boats, and boating-related elements are the most positive scenic resources in the harbor and should merit highest priority for viewshed protection.

Landscaping along moles aids in softening harsh visual impacts of bulkheads and marine service facilities.

The existing height limit of forty-five feet for mole road projects often leads to large, low-rise rectilinear buildings that create a tunnel vision effect and inhibit the publics' view of the waterfront. To accommodate enhanced views of the waterfront mole roads, more flexibility in the design of structures, especially taller and narrower buildings, could be effective in achieving this objective.

<u>For the most part Mmid-rises</u> or high —rises would be appropriate for <u>the outer</u> periphery where little view obstruction would result, <u>and to Parcel 9 for the hotel</u>.

#### e. Policies and Actions

- 1. Views of the Harbor a Priority. Maintaining and enhancing views of the Marina shall be a priority goal of this Plan. Enhancing the ability of the public to experience and view the Marina waters shall be a prime consideration in the design of all new, modified or expanded development. This goal shall be achieved by placing conditions on permits for new development to enhance public viewing, to allow for greater public access, and to create new view corridors of the waterfront.
- 2. <u>Signage.</u> No billboards or off-premise commercial signs shall be permitted in the LCP study—Aarea. On-premise signs shall be restrained in size and color and subordinated to the setting.
- 3. **Scenic Drive**. Through appropriate signing, a Scenic Drive shall be designated from Via Marina at Pacific Avenue north to Admiralty Way, Admiralty to Fiji Way, Fiji east to Lincoln Boulevard, and Fiji west to the its terminus to Fiji.
- 4. **Design Control Board Scope of Review**. Architectural design (i.e. building and façade design, materials, colors) landscaping, signs and site planning in the existing Marina shall continue to be reviewed by the Design Control Board in accordance with the revised Statement of Aims and Policies, the Permanent Sign Controls and Regulations and the *Specifications and Minimum Standards of Architectural Treatment and Construction* of this certified LCP. (Note: The relevant parts of these documents are found on pages 1 through 15 and 27 through 70 of Appendix C of the LIP. It should be noted that pages 16 through 26 of Appendix C, referring to land use and height standards, shall not govern redevelopment in Marina del Rey.) The Design Control Board will have final review of architectural design (i.e. building and façade design, materials, colors), landscaping and signs based on the site plan approved by the Regional Planning Commission or Hearing Officer.

#### **View Protection**

- 5. The following existing views within the existing Marina shall not be significantly disturbed.
  - All views from north jetty and south jetty (on the jetty at points west of UCLA boathouse);
  - Harbor views from Burton Chace Park and Fisherman's Village

- Cross-beach view from Panay Way parking lot (parcel GGR) unless a parking structure increasing public parking is provided; and
- Main cChannel view from Admiralty-Yvonne B. Burke Park.
- 6. All development shall incorporate harbor views from streets and pedestrian access ways consistent with security and safety considerations. All development, redevelopment or intensification on waterfront parcels shall provide an unobstructed view corridor of no less than 20 percent of the parcel's water front providing public views of the Marina boat basins and/or channels.

#### 7. **Height Design Concept.**

Existing Marina. The height of new structures within the existing Marina shall be governed by height standards established by the applicable Land Use Category (see Chapter 8, Land Use) and by the following general height standards applied to various similarly-situated parcels in the existing Marina:

25-Foot Standard

Applies to accessory structures on the Marina Beach area, public open space, some public parking lots, the fueling docks, the public boat ramp site, and ancillary commercial structures in the Boat Storage land use category.

45-Foot Standard

Applies to moles, including all parcels adjacent to mole roads and mole ends, and to office uses seaward of the loop roads, public parking lots, and public facilities (with the exception of theme towers on public facilities).

75-Foot Standard

Applies to dry stack storage facilities and does not apply to cranes appurtenant to those facilities which may be taller, whether enclosed or unenclosed.

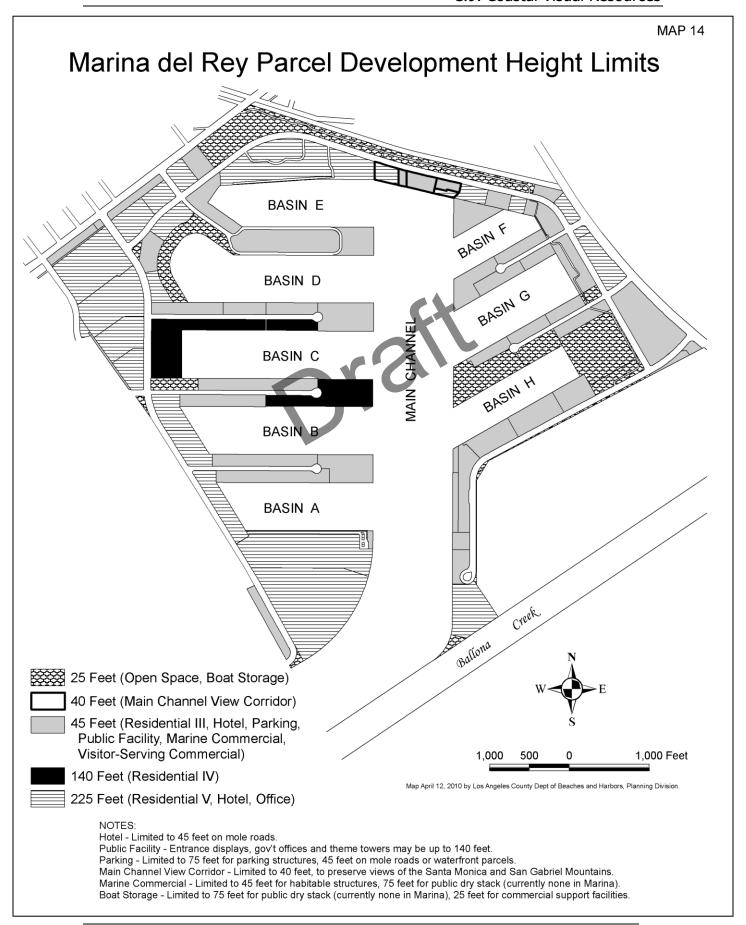
140-Foot Standard Except as noted above, applies to parcels adjacent to and seaward of Via Marina, and Admiralty Way (excluding the Marina City Towers and parcels 112 and 113, which are allowed a 225-foot standard), the Marina shopping center and frontage along Washington Blvd.

225-Foot Standard Except as noted above, applies to parcels landward of Via Marina and Admiralty Way, and includes parcel 112 and 113, and the westerly portion of parcel 125. This height standard also applies to Parcel 9 for the hotel, subject to increased view corridor requirements.

The Height Design Concept may be modified where a valid public benefit is achieved, such as increased views of the waterfront. For parcels adjacent to mole roads, and seaward of Admiralty Way and Via Marina, flexible height standards may apply in exchange for increased view corridors, as provided for in Policy No. 8 below.

- **8. Height Design Flexibility for Waterfront Parcels.** Any project design for any parcel on the seaward side of a public access road may apply for flexible height standards above the maximum allowable height in exchange for providing increased view corridors in excess of the minimum requirement of 20 percent, as provided for below:
  - a) Mole Roads Optional Height Areas. Structures proposed on parcels where a 45-foot standard applies and located between a mole road and the bulkhead may be allowed up to a maximum height of 75 feet when a 40 percent view corridor is provided. Mole roads are only Tahiti Way, Marquesas Way, Panay Way, Bali Way and Mindanao Way. Height above 45 feet shall be permitted at the ratio of 1.5 feet of additional height for every additional 1 percent of view corridor provided in excess of the 20 percent minimum standard. This policy is applicable on the following mole roads; Panay Way, Marquesas Way, Tahiti Way, Bali Way and, Mindanao Way, Fiji Way, and the mole portion of Pparcel 132. This policy shall not apply to that portion of the Parcel 132 mole seaward of the cul-de-sac, where a 45-foot maximum height standard applies.
  - b) Via Marina and Admiralty Way Optional Height Areas. Except as noted in Policy No. 7 above, structures proposed on parcels where a 140-foot standard applies and located adjacent to and seaward of Via Marina and Admiralty Way may be allowed up to a maximum height of 225 feet when a 40 percent view corridor is provided. Height above 140 feet shall be permitted at the ratio of 4.25 feet of additional height for every additional 1 percent of view corridor provided in excess of the 20 percent minimum standard.
    - c) The open area may allow public amenities such as benches and landscaping, and parking lots provided the parking area is at least two feet below grade to allow views of the harbor from the mole road. Projects not meeting the minimum "open" viewing area" requirement shall be restricted to 45 feet in height. Such projects shall be required to meet the mandatory 20 percent "open viewing area" requirement for all projects on the seaward side of any roadway within the LCP study Aarea.

- 9. **Wind Factor.** Development shall not significantly increase infringements of wind access for boats in their berths, in the fairways, or in the Main Channel. Wind studies shall be required to determine the significant adverse impact of taller buildings on wind currents and sailing by small boats within the Marina. All structures proposed at height greater than 45 feet shall determine the cumulative impact of taller buildings on wind current within the Marina. Development shall only be approved if all identified significant adverse impacts, including cumulative impacts of a pattern of higher buildings, are fully mitigated.
- 10. **Parcels 64, 112 and 113.** Continuous waterfront pedestrian access and a small water front viewing platform adjacent to the mMain eChannel shall be provided on parcels 64,\_112 and 113 in conjunction with anydevelopment that extends extension of the lease term time period that commits the site to on-going residential use and/or increases the intensity of use of the site. In addition, if demolition and redevelopment of Parcel 64 takes place, a small waterfront viewing platform shall be established.
- 11. **Main Channel View Corridor**. To preserve views of the Santa Monica and San Gabriel Mountains from the Main Channel, no structure over 40 feet in height shall be constructed on the eastern-most 300 feet of <u>P</u>parcel 125, or on <u>P</u>parcels 129, 130, 131, and the panhandle\_portion of <u>P</u>parcel 132, or along <u>Admiralty Yvonne B. Park (P</u>parcels RR and SS).
- 12. Landscaping and plant materials may be used to screen and soften visually obtrusive elements in the <u>LCPstudy Aarea</u> (e.g., utilities, services areas, bulkheads, fencing, etc.)
- 13. A landscaped pedestrian viewing area shall be provided along the bulkhead in conjunction with all new development. Such area shall include benches, shade structures and other amenities, and shall be the equivalent of an eight-foot-wider corridor seaward of the fire access road.



## 10. Hazard Areas

\_\_\_\_\_

#### a. Coastal Act Policies

## **30253.**— New Development shall:

- (1) Minimize risks to life and property in areas of high geologic, flood and fire hazard.
- (2) Assure stability and structural integrity, and neither create nor contribute significantly to erosion, geologic instability, or destruction of the site or surrounding area or in any way require the construction of protective devices that would substantially alternatural land forms along bluffs and cliffs.

## b. Issues Identified

Geologic hazards may exist in the Marina Coastal Zone; ground shaking, liquefaction and tsunami are possible hazards. ARE THERE SPECIAL PRECAUTIONS THAT SHOULD BE MADE BEYOND NORMAL BUILDING AND SAFETY STANDARDS?

## **<u>c</u>€.** Research Analysis

In the Marina del Rey LCP study <u>A</u>area, flood and geologic forces exert sufficient impact to be of potential concern.

#### **Assessment of Flood**

The <u>LCPstudy</u> <u>Aarea</u> has an urban watershed of about 129 square miles which includes the West Central Los Angeles area, Benedict Canyon, Sawtelle/Westwood, and Centinela Creek, and numerous small canyons on the southern slopes of the Santa Monica Mountains. Drainage results from rainfall (average 10 to 15 inches per year), channel stream flow (Ballona Creek), storm drains and tidal action. Discussion of flood hazard will focus on Area A since development of the Marina segment has eliminated flood hazard to the Los Angeles County Department of Public Works' ("Public Works") satisfaction.

Public Works is responsible for planning, development, and operation of County facilities connected with flood prevention, such as the control channel drainage systems and tidal gates.

#### **Assessment of Geologic Hazards**

Although no active or potentially active earthquake fault traverses the <u>LCPstudy Aarea</u>, some potential geologic hazards could result from seismic activity centered in adjacent areas. The Charnock fault and Overland fault, which lie respectively 2.75 miles and 5.5 miles easterly of the study <u>LCP Aarea</u>, are part of a major fault system – the active Newport-Inglewood Fault Zone. Also, the Malibu Coast fault, which lies about 7 miles to the northwest, is a potentially active fault (see Map <u>1523</u>, at the end of the chapter). The following descriptions are taken from the Los Angeles County General Plan, Seismic Safety Element.

#### Newport-Inglewood Fault Zone (Active Fault)

The Newport-Inglewood Fault Zone is a series of "en echelon" northwest-trending, vertically dipping faults extending from the southern edge of the Santa Monica Mountains southeastward to the offshore area near Newport Beach. Numerous recent shocks greater than magnitude 4.0 and also the historic magnitude 6.3 Long Beach Earthquake on March 11, 1933, centered offshore near Newport Beaches suggest an active seismic history. Although there has been no observed ground surface displacement associated with the Newport-Inglewood Fault Zone, there may have been subsurface fault displacement of approximately 7 inches associated with the October 21, 1941, earthquake (Magnitude 4.9) and with June 18, 1944, earthquake (Magnitude 4.5). This fault Zone could generate a 7.0± Magnitude earthquake within the next 50-100 years.

#### Malibu Coast Fault (Potentially Active Fault)

This fault extends from West Hollywood westward to Leo Cabrillo Beach where it continues westward offshore. The latest movement on this fault may have been more than 5,000 to 6,000 years ago (Rzonca and others, 1991). Some seismologists and geologists believe that the 1972 Point Mugu earthquake was a result of movement along the Malibu Coast Fault. The Malibu Coast Fault is approximately 43 miles long, is a north-dipping thrust fault and could be capable of generating a 7.0 Magnitude earthquake.

The degree of hazard inherent in any seismic event will depend upon the magnitude, location, and frequency of the fault displacement as well as the local potential for damage due to soil type, geologic structure and existing building structures. The hazards for this area include earthquakes (ground shaking and liquefaction) and tsunamis (tidal waves).

Ground Shaking

Should a seismic event occur, the most widespread and damaging effect of an earthquake would be ground shaking. Ground shaking during an earthquake is largely due to the release of the seismic energy during periods of sudden displacement along a fault. The amount of shaking sustained in any locality will depend upon (1) local geologic deposits (for example, the intensity of ground shaking can be several times larger on sites underlain by thick deposits of saturated sediments than on bedrock), (2) characteristics of the earthquake source (magnitude, location, and area of causative fault surface), and (3) distance from fault. As the greatest damage to life and property from ground shaking is the failure of buildings, the extent of damage will depend upon the structural integrity of buildings as well as where they are sited.

According to the Los Angeles County General Plan (1980), the maximum credible (expected) earthquake that may occur on the Charnock fault would have a Richter magnitude of 6.6 and New-port-Inglewood fault zones (those closest to the <u>LCPstudy Aarea</u>) would have a Richter magnitude of M 7.0. The 1920 Inglewood earthquake (1969 Richter estimated magnitude of M 4.9) was most likely located on a strand of the Newport-Inglewood fault zone near Inglewood or in the Baldwin Hills. In addition of the 1920 event, numerous other epicenters have occurred on the Newport-Inglewood Fault System. Among these are the 1933 Long Beach Earthquake (M 6.3), and the 1944 Dominguez Hills Earthquake (M 4.5).

Figure 7, below, lists other active and potentially active faults that may produce strong Earthquake-induced ground accelerations (Greensfelder, 1974).

FIGURE 7: POTENTIAL EARTHQUAKE MAGNITUDES

<u>Fault</u>	<u>Distance</u>	Maximum Credible <u>Earthquake Magnitude</u>
San Andreas	43. mi	M 8.25
Santa Susana-San Fernando Sierra Madre Fault System	21 mi.	M 6.5
Whittier-Elsinore	24 mi.	М 7.5
Malibu	–7 mi.	M 7.5
Palos Verdes	12mi.	М 7.0

The maximum bedrock acceleration, according to Greensfelder, 1974, in the Venice area is in excess of 0.5 g (force of gravity). This acceleration may be modified by the several hundred feet of soft sediment overlying the bedrock.

Modified Mercalli Intensities for a postulated M 7 earthquake on the Newport-Inglewood fault in the Marina del Rey area are inferred to be VIII and, locally, IX (according to California Division of Mines and Geology Special Publication 99).

## Liquefaction

Liquefaction is the result of strong ground shaking of water-saturated, loose to moderately dense sand and silty sand. It occurs because the instantaneous random accelerations of the sand caused by an earthquake occur so rapidly that the water around the sand particles cannot drain away as it normally does in other deformation processes (e.g., placing a footprint on a sandy soil). The result is that water pressure builds up to the point where soil particles no longer rest against each other but are separated by water. At this point, the entire mass becomes fluid-like and cannot support loads. Lateral spreading, a hazard associated with liquefactions is an incident where a body of compacted fill moves laterally upon the failure of the liquefaction prone soils surrounding it.

The United States Geological Survey map in Professional Paper 1360 (1896) designates the LCP<u>sStudy</u> Aarea as having "very high" susceptibility to liquefaction. Further, the Los Angeles County General Plan, Seismic Safety Element in the Seismic Zone map shows the <u>LCPstudy</u> <u>Aarea</u> to be within a "Potential Liquefaction Zone" (4L) and defines this zone as follows:

# Liquefaction and Landslide Potential

The area shown as "High Liquefaction or High Landslide Potential" on a Seismic Zone Map will be subject to liquefaction, acceleration of active landslides, renewed movement of inactive landslides, and to original movement of rock material. Geologic-seismic and soils reports should be required within these zones for high-cost or high-occupancy facilities, critical-use facilities, and for subdivision-type residential developments. The findings should demonstrate the geotechnical feasibility for the proposed use.

In the <u>LCPstudy Aarea</u>, the potential for liquefaction resulting from seismic activity may be high in portions of the underdeveloped area due to the shallow depth of the water table and the loose fine-grained alluvial deposits that underlie the site. Liquefaction and/or lateral spreading may cause local ground instability which could result in the collapse of bridges or buildings. However, modern day building techniques are designed in accordance with state Building Codes to provide foundations and structures able to compensate for liquefaction problems and/or underlying soils will be properly prepared.

#### Tsunamis and Seiches

Seismic sea waves (tsunamis) are a series of traveling ocean waves of extremely long length and period. Tsunamis are believed to originate as vertically displaced

columns of ocean water, resulting from phenomena such as; vertical displacement of the ocean floor, submarine avalanche and long period earthquakes waves.

The effect of a tsunami reaching a coastal area can range from indicators measurable only by instrument, to waves that crest to heights of more than 100 feet, and strike with devastating force.

Seismic sea waves pose a potential hazard to the low-lying portions of the LCPstudy Aarea, because of their minimal elevation and proximity to the ocean. Earthquakes with epicenters anywhere in the Pacific Ocean may generate such waves. No existing proposals are know which would provide protection to physical structures, although warning systems are in effect which allow persons time to vacate the area.

According to the J.H. Wiggens' Seismic Safety Analysis, City of Los Angeles, the maximum expected run-up of a tsunami wave in the Venice Beach area is 9.6 feet in a 100-year interval and 15.3 feet in a 500-year interval. These values are based on vertical height above mean sea level and have an average maximum error of ±40 percent. Other data suggests that a 100-year run-up of 7.9 feet and a 500-year run-up of 12.5 feet (Houston & Garcia, 1974). Moreover, the run-up figures are computed for tsunamis generated from distant earthquakes. Tsunamis generated from local earthquakes (faults in Santa Monica Bay for example) may be larger than from distant earthquakes but are less likely to occur. However, finished pad and street elevations for the Marina will be 20 and 10 feet above mean sea level, thereby minimizing any potential damage.

Seiches or "sloshing" of captive bodies of water such as the Marina del Rey Small Craft Harbor due to seismic activity usually occur in moderate to great earthquakes (magnitude 5.0 and above). Seiches may raise and lower a water surface from a few inches to several feet, and may occur several thousand miles away from the earthquake epicenter. The possibility of seiches occurring in Ballona Creek is considered remote because the height of a seiche is a function of the size of the water body, and the channel is relatively narrow. Potential impacts to the planned marina similarly are considered minimal due to its relatively limited surface area.

# d. Findings

Public Works considers the <del>developed portion of the Marina del Rey LCP <u>Aarea</u> as reasonably free of flood hazards.</del>

Public Works considers the undeveloped portion of the study area as reasonably free of major\_flood hazard and will exercise jurisdiction for local drainage requirementsThe undeveloped portion of the study area will require flood controcontrol I improvements.

The <u>LCPstudy</u> <u>Aarea</u> is susceptible to ground shaking from earthquake.

Damage from ground shaking can be mitigated through the use of earthquakeresistant design and construction and site selection.

The <u>LCPstudy</u> <u>Aarea</u> has a high potential for liquefaction and lateral spreading should a seismic event occur.

Hazards from liquefaction can be mitigated by stabilizing development sites if adequate geologic and soils investigations are utilized.

While low lying areas are statistically endangered by tsunami, they are isolated from the shoreline by distances of from 1,500 feet to 6,000 feet and are not considered directly exposed to tsunami hazard.

The Marina del Rey Small Craft Harbor has sustained only minor damage in the past due to tsunami and seiche because of special design standards embodied in the moles, docks and breakwater.

# e. Policies and Actions

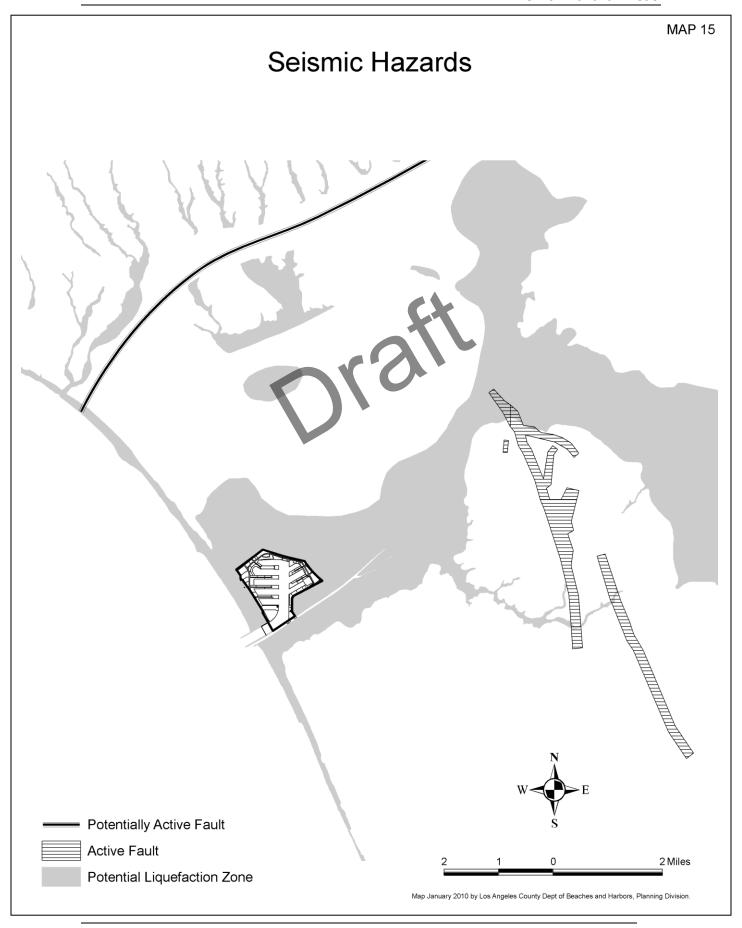
- 1. As a prerequisite to all development approval of a flood control, runoff and storm drain plan by the Department of Public Works consistent with the Santa Monica Bay Recovery Plan shall be required.
- 2. Future development shall be based on thorough site specific geologic and soils studies, including specific geotechnical studies related to mitigation of liquefaction and lateral spreading.
- 3. All development shall utilize earthquake resistant construction and engineering practices, particularly those intended for high density of human occupancy. All development shall be designed to withstand a seismic event. All earthquake studies shall comply with the latest recommendations of the California Division of Mines and Geology and the Seismic Safety Board for seismic safety, especially for projects on unconsolidated sediments with high groundwater.

Preliminary engineering mitigation and structural setbacks shall be designed for a bedrock acceleration of no less than 0.5g. and high potential for liquefaction.

Avoidance and Mitigation of Geologic/Geotechnical Hazards. Applicants and their engineers are responsible for following all current requirements and recommendations of the Los Angeles County Department of Public Works, the California Division of Mines and Geology and the California Seismic Safety Board. Accordingly, all development applications shall include a detailed geotechnical report completed by a certified engineering

geologist and a registered civil engineer experienced in the field of soil mechanics, and approved by Public Works. A copy of the report, and its approval, shall be submitted. The report must include, but not be limited to:

- A comprehensive geologic/soils analysis showing underlying geology, soil type and structure;
- Delineation and evaluation of areas prone to fault rupture, secondary effect of seismic shaking, such as lateral spreading, settlement, liquefaction, etc. and excessive ground motion, due to seismic wave amplification;
- Delineation of low-lying areas which may be inundated by tsunamis, floods or unusually high tides or may be damaged by excessive wave action;
- Recommendations for development in geologically stable areas, and restriction of development unstable or unmitigated areas;
- Channels constructed in areas of liquefiable soils shall be engineered to preclude or mitigate the impacts of liquefaction; and
- No development in which hazard to life and property cannot be fully mitigated shall be approved.
- 4. Require that marina and harbor facilities continue to be designed and constructed so as to reduce the potential impacts of tsunamis.
- 5. Direct the Chief Administra Executive Office's (CEAO) Office of Emergency Management to consider the potential threat of tsunamis in the preparation of disaster response plans for low-lying harbor and coastal areas.
- 6. <u>Instruct Recommend that the CEAO's Office of Emergency Management to investigate the feasibility of establishing a tsunami alert procedure.</u>



# 11. Circulation

a. Coastal Act Policies

## a. Coastal Act Policie

The location and amount of new development should maintain and enhance public access to the coast by (1) facilitating the provision of extension of transit service, (2) providing commercial facilities within or adjoining residential development or in other areas that will minimize the use of coastal access roads, (3) providing non-automobile circulation within the development, (4) providing adequate parking facilities or providing substitute means of serving the development with public transportation, (5) assuring the potential for public transit for high intensity uses such as high-rise office buildings, and by (6) assuring that the recreational needs of new residents will not overload nearby coastal recreation areas by correlating the amount of development with local park acquisition and development plans with the provision of on-site recreational facilities to serve the new development.

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New or expanded public works facilities<sup>8</sup> shall be designed and limited to accommodate needs generated by development or uses permitted consistent with the provisions of this division; provided, however, that is the intent of the Legislature that State Highway Route 1 in rural areas of the coastal zone remain a scenic two-lane road. Special districts shall not be formed or expanded except where assessment for, and provision of, the service would not induce new development inconsistent with this division. Where existing or planned public work facilities can accommodate only a limited amount of new development, services to coastal dependent land use, essential public services and basic industries vital to the economic health of the region, state, or nation, public recreation, commercial recreation, and visitor-serving land uses shall not be precluded by other development.

# b. Issues Identified

Coastal Act policy § 30114(b) defines public works to include all public transportation facilities, including streets, roads, highways, public parking lots and structures.

The present circulation system in the LCP areas handles local and pass-through traffic for recreational, work and shopping purposes.

Past traffic studies have identified access into the Marina as an issue. HOW CAN TRAFFIC DESTINED FOR THE MARINA MOST EFFICIENTLY TRAVEL FROM ADJACENT ARTERIAL HIGHWAYS, INCLUDING THE MARINA FREEWAY, INTO THE MARINA?

Pass-through traffic (traffic that has neither an origin nor destination in the Marina) using Marina streets is a concern, in part, because of the heavily congested intersection at Washington and Lincoln Boulevards, and the additional pressure placed upon Marina streets that are used by pass-through traffic to circumvent this congested intersection. ARE THERE ALTERNATIVE ROUTES THAT COULD BE CONSTRUCTED THAT WOULD ALLEVIATE THE PASS-THROUGH TRAFFIC PATTERN?

WHAT IS THE CURRENT LEVEL OF SERVICE OF THE EXISTING CIRCULATION SYSTEM, AND WHAT LEVEL OF BYPASS TRAFFIC SHOULD THE COUNTY ACCOMMODATE AND MITIGATE?

Future development will increase traffic on this circulation system which has a limited flow capability. CAN A CIRCULATION SYSTEM BE DESIGNED TO MINIMIZE CONGESTION AND INCREASE TRAFFIC EFFICIENCY?

New development will have an impact upon traffic circulation in and around the <u>LCPstudy Aarea</u>. HOW CAN THESE TRAFFIC IMPACTS BE MITIGATED?

# c. Research Analysis

#### Introduction

Future development in the Marina del Rey LCP study—Aarea depends to a large extent upon the ability of the circulation system to accommodate existing traffic and new traffic generated by new development projects. The potential for development in the LCP Aarea is directly linked to the present and future capacity of the circulation system. Future development will consist of the recycling of existing Marina leasehold uses. The circulation policies that are set forth herein are designed to meet the multiple objectives of enhancing recreational access to Marina del Rey, accommodating new development in the LCP Aarea, and mitigating future traffic impacts resulting from development.

#### **Traffic Studies**

Traffic studies are an important planning tool. They serve to assess the traffic impacts of existing and proposed development upon the circulation system.

Through <u>traffic studies</u>, <del>computerized models</del>, various land use scenarios can be tested, and their future traffic impacts calculated. The traffic study facilitates the optimum allocation of future land use, and promotes traffic mitigation measures that are demonstrated to have a beneficial effect on existing and future traffic flow.

To assess the Pipeline Projects redevelopment and the full build-out of the Marina, the County commissioned a comprehensive traffic impact study by Raju Associates in 2009 Tto determine the extent of existing traffic capacity, and the degree of congestion on local streets under a number of development and traffic mitigation scenarios. , and to define a range of possible mitigation measures, a number of previous traffic studies were reviewed. More detailed analysis and figures may be found in the following studies used by Tthe County in preparing this revised Marina del Rey LCP, utilized the studies listed below: the development of this LCP amendment:

- City of Los Angeles, Western Area Transportation Study 1977-1985.
  - Gruen Associates, Marina del Rey Traffic Study, 1982.
- The Mall Company, Travel Patterns and Transportation Study for Playa Vista, California, February 1981.
- Barton Aschman Associates, Traffic Circulation/Overview Playa Vista MasterPlan, May 1981.
- PRC Voorhees, Draft Playa Vista Traffic Analysis, October 1982.
- Barton\_Aschman Associates, Playa Vista Study Area/Transportation Analysis 1995, November 1982.

In addition to the above studies, new traffic studies were conducted for the purpose of assessing the traffic impacts contemplated by changes in this LUP. Los Angeles County and Maguire Thomas Partners Playa Vista have conducted new traffic studies for the LUP area to provide an assessment of current traffic flows within the LUP area and to study potential mitigation measures to support new development in the Small Craft Harbor and in Area A. These studies include:

- Barton\_Aschman Associates, Playa Vista Transportation Analysis, 1991.
- DKS Associates/Gruen Associates, Marina del Rey Traffic Study, 1991 and the Addendum to this study by DKS Associates, 1994.
- Raju Associates, Inc., Traffic Study For the Marina Del Rey Local Coastal Program Amendment, March 2010.

## **Existing Circulation System**

The Marina's internal circulation system consists of two main components. First, two secondary highways – Admiralty Way on the east and north, and Via Marina on the west – serve as the main collector roads within the Marina. ASecond, a number of mole roads, maintained by the Department of Beaches and Harbors, local streets provide access to the waterfront along mole roads, including Fiji Way, Mindanao Way, and Bali Way on the east side; , And Tahiti Way, Marquesas Way, and Panay Way, and Palawan Way on the west side, and Palawan on the north side.

Outside the Marina, two state highways serve the LCP Astudy area. They are the Marina Freeway/Expressway (Route 90) and Lincoln Boulevard (Route 1). The Route 90 Freeway and its extension to Lincoln Boulevard serve as the main access to the Marina from the east. Connections between Route 90 and the San Diego Freeway provide access to the Westside, and Southbay and Los Angeles International Airport (LAX). Mindanao Way is the only Marina street that connects directly with the Route 90 extension, but some Route 90 traffic uses Lincoln Boulevard to Bali Way as an alternate route to the Marina. The existing Regional Circulation System is shown on Map 16, located at the end of the chapter.

As originally planned, the Marina Freeway was to extend to Lincoln-Washington Boulevard and provide for an extension, known as the Marina Bypass, to Washington Boulevard along the former Pacific Electric right-of-way. The Marina Bypass This connection, known as the Marina Bypass, would have provided a through highway corridor directly from the San Diego Freeway into the community of Venice. Since tThis extension has not been builthe Marina Bypass plan has been eliminated, and homes have been constructed along the railroad right-of-way, an undesirable at grade intersection exists at Culver Boulevard. An expressway currently extends along the segment from the present terminus of the freeway to Lincoln Boulevard.

The County proposed a subsequent plan to extend Route 90 as a connector road from its present terminus at Lincoln Blvd to Admiralty Way, with an at-grade crossing of Lincoln Blvd. The County submitted the project to the Metropolitan Transportation Authority's (Metro) 2007 call for projects, however, the project was not funded. The City of Los Angeles did not support the project. The project is currently on hold pending funding from Metro.

Lincoln Boulevard serves north and southbound traffic along the eastern boundary of the Marina and provides access to the Marina via three connecting local streets (Fiji Way, Mindanao Way and Bali Way). Culver Boulevard and Jefferson Boulevard serve as the major east-west corridors linking the LCP study Aarea to communities east of Lincoln Boulevard, and south to Westchester.

Access to and from the Venice community is provided via Palawan Way and Via Marina connections to Washington Blvd. Outlets to the Venice Silver Strand community are provided at Marquesas Way, Tahiti Way, Bora Bora Way, and the south exit of Via Marina.

## **Circulation Issues**

Past traffic studies have identified two primary traffic issues affecting the Marina and its future development plans. The first issue concerns access into the Marina. How can traffic destined for The Marina most efficiently travel from adjacent arterial highways, including the Marina Freeway, into the Marina? The second issue concerns the impacts of pass-through traffic using Marina streets. Because of the heavily congested intersection at Washington and Lincoln, Marina streets are used by pass through traffic to circumvent this congested intersection. Are there alternative routes that could be constructed that would alleviate the pass through traffic pattern? The existing Regional Circulation System is shown on Map 24, located at the end of the chapter.

## **Past Mitigation Proposals**

Past studies have attempted to deal with the above cited traffic issues by offering two types of circulation improvements. The first set of improvements were designed to enhance direct access into the Marina. These measures include a number of internal intersection improvements, use of synchronized traffic lights, and improved direct access from connecting arterial highways into the Marina. These improvements have assumed that new and improved access routes through Area A, primarily from enhanced interchange movements at the critical Lincoln/Culver overpass, would be part of an overall traffic circulation solution.

The second set of improvements have been targeted at relieving the use of internal Marina pass through traffic. Foremost among the proposals considered has been the Marina Bypass. This Bypass route has two elements: upgrade of the existing Marina expressway from Culver to Lincoln to full freeway status, and extension of the freeway via construction of a new overpass across Lincoln, and thence continuation of a grade level roadway along the northern edge of the Marina to a terminus at Washington. The Bypass was intended to provide direct freeway access from the Marina Freeway into Venice, to relieve the congested Lincoln/Washington intersection, and to reduce the use of Marina streets for pass-though traffic.

## **Marina Bypass Proposal Deleted**

Although several past traffic studies have concluded that the construction of the Marina Bypass would improve the subregion's traffic and circulation, it has not

been built. Several factors including cost, environmental impacts on an adjacent neighborhood, and opposition of Venice residents have played roles in preventing the roadway from being built. Cost alone is estimated at over \$30,000,000, a factor that makes the project nearly prohibitive.

One of the primary objectives of the DKS traffic study was to examine the feasibility of substituting an alternative traffic mitigation measure for the Bypass. The DKS study has determined that the Marina Bypass improvement is not needed, and that an alternative mitigation measure is available.

## **Traffic and Circulation Analysis**

## **DKS Traffic Study9.**

<u>A The-Marina</u> del Rey Traffic Study <u>prepared</u> by DKS Associates was conducted during the period of June to December 1990. The primary purpose of this study was to provide information and data for reanalyzing the <u>impacts of the Marina del Rey LCP</u>, and to determine the changes in conditions since the Gruen Associates traffic studies <u>previouslywere</u> conducted in 1982.

The DKS Traffic Study was primarily undertaken using a local area traffic impact analysis model specifically developed for this study and based on Traffic Analysis Computer Software (TRACS). The two main components of the TRACS model are the study area zone (units of trip generation) and the nineteen study intersections (See Map 17).

## Raju Associates Traffic Study

In March 2010, a comprehensive traffic study was performed by Raju Associates to assess the implementation of the Marina del Rey Local Coastal Program (LCP) Amendment and analyze the need for mitigation measures that may be required to alleviate traffic congestion within Marina del Rey. The study assessed the effects of five projects that require plan amendments, known as the "Pipeline Projects" and compared traffic flow conditions resulting from development of these projects to what was previously envisioned by the 1996 LCP. The study included Pipeline Project changes in land use, specific project locations and the creation of consolidated Development Zones (see Map 10, end of Land Use Chapter). The traffic study also assessed the effects of the revised set of roadway improvement projects compared to the improvements in the 1996 LCP. The traffic study assessed a number of scenarios, including the completion of the Pipeline Projects (Horizon year 2020) as well as the full build-out of the Marina.

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<sup>&</sup>lt;sup>9</sup> This study is incorporated into this LUP by reference. The discussion that follows is necessarily a summary of the full study. When a fuller explanation is desired, referral to the full document is advised.

## The five Pipeline Projects include:

- Parcels 10/FF (FF is new Parcel 14): 526 dwelling units replacing 136 dwelling units, a net total of 390 dwelling units
- Parcels 33/NR (Parcel NR is absorbed into Parcel 33): 292 dwelling units, 32,400 square feet of retail space, 323 restaurant seats and 69 public parking spaces, replacing 186 public parking spaces
- Parcels OT (OT is new Parcel 147): Parcel OT includes 114-room senior active accommodations, 3,500 square feet of visitorserving/convenience commercial space and 92 public parking spaces, replacing 186 public parking spaces;
- Parcels 49/77: Option 1 -135,000 square feet of visitor-serving commercial space; Option 2 116,495 square feet of visitor-serving commercial space and 255 dwelling units; 4 Option 3 Up to 26,000 square feet of office use (Department of Beaches and Harbor Administration Building) with either Option 1 or Option 2.
- Parcels 52/GG (Parcel GG would be absorbed into Parcel 52): 375 dry stack spaces, 3,080 square feet of associated office use and 3,350 square feet of Sheriffs Boatwright Shop (existing).
- . To achieve this purpose, the following sequential steps were undertaken for this study:
  - Review past traffic studies and other relevant documents;
  - Analyze existing traffic conditions within the study area;
  - Analyze the level of service at intersections for future forecasts;
  - Develop traffic forecasts for future base conditions and various alternative land use scenarios;
  - Develop circulation improvement measures to mitigate the impacts of additional development in the LCP area; and
  - Develop costs, phasing schedules, and funding proposals for these improvements.

# DKS Study Methodology

The technical analysis for this study was primarily undertaken using a local area traffic impact analysis model specifically developed for this study. This model is based on TRACS (Traffic Analysis Computer Software), a computer traffic model

developed by DKS Associates in 1986. The two main components of the TRACS model are the study area zone (units of trip generation) and study intersections. Raju Associates reviewed all relevant documents to obtain background information. In addition, they reviewed all the traffic models conducted in the region, including the traffic model prepared for the 1996 LCP, the updated SCAG model, the Playa Vista models and the model prepared for the LAX Master Plan. Raju Associates analyzed 20 intersections within Marina del Rey and its immediate environs in the City of Los Angeles. The study analyzed the same 19 intersections that were previously analyzed in the 1996 LCP (Map 17, intersections 1-19). The intersection of Washington Boulevard and Palawan Way, the 20th intersection, was also analyzed because of the improvements planned at that intersection. Raju Associates took new traffic counts at all the intersections in 2009. The traffic study analyzed traffic conditions at each of these intersections and compared the findings to those presented in the 1996 LCP.

Background Conditions and Conclusions Summary

A summery of relevant background information and assumptions is provided below:

# Existing Traffic and Levels of Service:

Existing available capacity on the Marina's circulation system is limited. Several key intersections are currently operating within undesirable levels of service, however, the amount of congestion projected by the DKS Traffic Study has not materialized.

# Pass-Through Traffic:

- A majority of the total traffic entering Marina del Rey via Fiji Way, Mindanao Way and Bali Way has a destination in the Marina. Approximately seven percent of the daily traffic in the Marina is "bypass traffic," i.e. traffic that passes through the Marina without an origin or destination in the Marina.
- Historically, bypass traffic in the evening peak constitutes approximately eight to nine percent of the peak period and peak hour traffic volumes on major segments of Admiralty Way and Via Marina.

## Trip Generation:

Marina-specific trip generation surveys indicate that several types of land uses within the Marina are unique because of the socioeconomic characteristics of Marina del Rey. The locally developed trip generation rates, shown in Figure 10, shall be used to estimate the amount of traffic

- generated by future development. The use of locally developed trip generation rates is consistent with ITE guidelines.
- Some Marina trip generation rates are shown to be lower and some higher than ITE rates. Hotels and residential developments (apartments and condominiums) are lower and commercial, restaurant and boating facilities are higher than ITE trip generation rates.

## <u>Future Land Development and Mitigation Measures:</u>

■ Traffic generated by new development both inside and outside the Marina would result in needed mitigation measures to the Marina's roadways and intersections.

## **Analysis Terminology and Thresholds**

The following introduction to transportation terminology and governing policies is intended to provide a context for understanding existing and projected traffic conditions.

"Level of Service" (LOS)

"Level of Service" (LOS) is a qualitative measure that represents various driving factors such as speed, travel time, freedom of maneuver, and safety under a particular volume of traffic conditions. Speed and the ratio of volume to capacity are the criteria most frequently cited because of their relative ease of measurements.

The analyses of traffic conditions focus on the Level of Service (LOS) service at specific intersections in the Marina area. Figure 8 presents standard definitions of "Levels of Service" (LOS) with level "A" being free flowing traffic and "F" being total congestion.

# FIGURE 8 INTERSECTION LEVEL OF SERVICE DEFINITIONS

Level of servi	ce Interpretation	Volume/Capacity Ratio
А, В	Uncongested operation; all vehicles clear in a single cycle	0.00 - 0.70
<u>C</u>	Light congestion; occasional backups on critical approaches	0.71 - 0.80
<u>D</u>	Congestion on critical approaches but intersection functional. Vehicles required to wait through more than one cycle during short peaks. No long	0.81 - 0.90

		C.11. Circulation
	standing lines formed.	
<u>E</u>	Significant congestion with some long standing lines on critical approaches.  Blockage of intersection may occur if traffic signal does not provide for protected turning movements.	0.91 - 1.00
<u>F</u>	Forced flow operation at low speed where volumes are below capacity. The conditions usually result from queues of vehicles backing up from a restriction downstream. The section under study will be serving as a storage area during parts of all of the peak hour. Speeds are reduced substantially and stoppages may occur for short or long periods of time because of downstream congestion. In the extreme, both speed and volume can drop to zero.	Greater Than 1.00

# "Volume to Capacity Ratio" (V/C)

"Volume to Capacity Ratio" (WC) is used to measure the ease of traffic flow in an intersection. The Volume/Capacity ratio is determined by dividing the volume of traffic moving through an intersection by the number of vehicles that can physically move through the intersection. According to County criteria in place in 1994, the goal of mitigation measures is to provide additional capacity to improve the volume to capacity ratios at the study intersections to 0.85 (midrange Level of Service "D"), or to the predevelopment ambient V/C ratio if the ambient ratio exceeds 0.85.

# Traffic Impact Analysis Criteria for Individual Traffic Impact Studies

The thresholds of significant impact in the County's current Traffic Impact Analysis (TIA) Guidelines were established in 1997. The County's current thresholds of significant impact are significantly more conservative (i.e., require less traffic to create a significant impact at intersections), than the criteria used in the DKS Traffic Study. As shown in Figure 8, at LOS C, a development project causing a V/C ratio increase of 0.04 or more results in a significant impact. At LOS D, a V/C ratio increase of 0.02 or more results in a significant impact, and at LOS E/F, a V/C ratio increase of only 0.01 or more results in a significant impact.

<u>Under the DPW's current criteria, there are two ways a development may cause a significant impact on traffic. A development may have a "stand-alone" impact and a "cumulative" impact in concert with other nearby developments.</u>

## FIGURE 9: VOLUME TO CAPACITY THRESHOLDS

Signalized Intersections								
Pre-	Project V/C Increase							
<u>LOS</u>	V/C							
<u>C</u>	0.71 to 0.80	<u>0.04 or more</u>						
<u>D</u>	0.81 to 0.90	<u>0.02 or more</u>						
<u>E/F</u>	<u>0.91 or more</u>	<u>0.01 or more</u>						

"Trip Generation"

"Trip Generation" is used in forecasting travel demands. Trip generation rates are used to calculate the number of trips generated by development in a particular area or Development Zone. Trip generation rates shall be based on the DKS Traffic Study shown in Figure 10. For land uses not shown in Figure 10, trip generation rates from the latest edition of the Institute of Transportation Engineers' (ITE) publication, Trip Generation, shall be used.

FIGURE 10: PM TRIP GENERATION	FIGURE 10: PM TRIP GENERATION RATES								
Land Use	Trip Rate								
Residential	0.326 per unit								
Congregate Care	0.17 per unit								
Hotel	0.353 per room								
Specialty Retail	4.44 per 1,000 square feet								
Restaurant	0.25 per seat								
Boat Slip	0.137 per slip								
Office	2.21 per 1,000 square feet								
Conference Room (within hotel)	1.37 per 1,000 square feet								
Marine Science	0.279 per 1,000 square feet								
Ferry Terminal	0.68 per 1,000 square feet								
Community Center	1.21 per 1,000 square feet								
Hostel	0.31 per 1,000 square feet								
	-								

For marine commercial/office uses, the peak hour trip generation factor for office applies. In cases where the marine commercial use is not feasibly expressed in terms of footage (hoists, launches, etc.), the developer of such uses will be required to submit information based on traffic studies to support the amount of traffic to be generated by the project.

Traffic Analysis Zones (TAZs) Designed

For analytical purposes, it was necessary to aggregate the Marina parcels into logical and practical groupings. These groupings define the Traffic Analysis

Zones (TAZs). After analyzing several different zonal arrangements, a final zone configuration was arrived at which divided the study area into 23 TAZs. Of these 23 TAZs, 12 were with the LCP study area, and the remaining 11 were immediately outside the study area.

Subsequently, it became necessary to modify the zone system in order to be able to analyze the revised Area A proposal of MTP PV. Based upon the new Area A design for the new marina, the Area A zone was divided into three TAZs and former zone ten, that includes Fisherman's Village, was divided into two zones. Thus, the final zone configuration for use in the DKS Traffic Study defines 12 zones in the existing Marina area, and three zones for Area A, for a total of 15 zones. Fourteen of these 15 zones are shown on Map 8 in Chapter 8, Land Use. The one zone not shown is reserved pending final action by the Coastal Commission on Area A.

# **Existing** Traffic Conditions at Intersections

In order to assess local traffic conditions, Tthe DKS study selected 19 intersections for analysis, of which nine 10 were internal to are in the unincorporated area of the Marina del Rey rour are shared County/City of Los Angeles and six are in the City of Los Angeles adjacent to unincorporated Marina del Rey and seven were outside but adjacent to the County island (see Map 17No. 25, Location of Study Intersections, at the end of the chapter). Traffic counts were measured for these 19 intersections. Figure 8 shows the traffic counts derived for the morning (am) and evening (pm) peak hour period. The counts indicate the volume of traffic moving through the intersection using all turning movements. The PM peak period wasis assumed determined to measure have the greatest demand for a given at the various intersections during a typical day. This measure of weekday peak period traffic flows will was be used in the traffic model to measure the traffic impacts of new development. It is against this traffic standard that the levels of congestion resulting from impacts of new development are were analyzed. The concept of traffic mitigation relates to this standard.

The goal of the mitigation measure is to provide additional capacity to improve the volume to capacity (V/C) ratios at the study intersections to 0.85 (Level of Service "D"), or to the predevelopment ambient V/C ration if the ambient ration exceeds 0.85. In other words, the intersection will not be allowed to worsen beyond a Level of Service of "E". If service at a particular intersection is already above this level, then the intersection cannot be allowed to worsen beyond its existing condition.

It should be pointed out, however, \_that the periods of heaviest traffic congestion in the Marina often occur on weekends, especially during summer recreational periods, at holidays, and during special Marina events. Special traffic handling and parking procedures are put into place during these periods.

Likewise, it should also be noted that throughout most of the year, weekday
Marina traffic during the non-peak periods are is relatively light. Thus, access to
the Marina's coastal waterfront is relatively unimpeded during off-peak periodsat
these times.



Footnote deleted.

The heaviest congestion is during the 4<sup>th</sup> of July fireworks show and during the Christmas boat parade. Outside of these two events, the weekday P.M. peak hour has the highest consistent congestion.

Summer weekend traffic columns approach the weekday P.M. peak, but are typically slightly lower in volume.

### FIGURE 8

# PEAK HOUR TRAFFIC COUNTS FOR DKS STUDY INTERSECTIONS

<u></u>	
——————————————————————————————————————	58
Via Marina & Washington 2.2.2.2.542	30
— 3,289	
——————————————————————————————————————	0E
	03
1,885	-27
5 Via Marina & Tahiti Way* 1,162 1, !	<del>)//</del>
— 6 Via Marina & Bora Bora Way* 850	
<del></del>	
7 Palawan Way & Admiralty Way* 2,640 4,1	
8 Lincoln Blvd. & Washington Blvd. 6,100 5,3	<del>58</del>
9 Lincoln Blvd. & Marina Expressway 4,675	
<del>5,358</del>	
10 Admiralty Way & Bali Way* 2,639	
<del>3,876</del>	
11 Lincoln Blvd. & Bali Way* 3,360 4,6	<del>35</del>
12 Admiralty Way & Mindanao Way* 2,538 3,3	<del>16</del>
13 Lincoln Blvd. & Mindanao Way* 4,659 5,4	<del>00</del>
14 Admiralty Way & Fiji Way* 1, 248 2,1	<del>24</del>
15 Lincoln Blvd. Fiji Way* 4,555 5,9	<del>88</del>
16 Mindanao Way & Marina Expwy EB 3,105	
<del>3.549</del>	
17 Mindanao Way & Marina Expwy WB 2, 515	
—— 3, 440	
,	<del>184</del>
19 Lincoln Blvd. & Jefferson Blvd. 5, 441 6,8	

\* Intersections within County jurisdiction are indicated with an asterisk; all other are in the City of Los Angeles.

Levels of Traffic Service - Existing Marina Area

Analyses of existing traffic conditions focus on the quality of service at specific intersections in the Marina area. Figure 9 produces standard definitions of "Levels of Service" (LOS) with level "A" being free flowing traffic and "F" being total congestion.

Figure 10 summarizes the existing (1990) peak hour "Levels of Service" for the 19 study area intersections. The most intense traffic occurs frequently during the 7:45-8:45 a.m. peak hour and the 5:30-6:30 p.m. peak hour period. See Figure 10 for more detailed traffic volume information at study area intersections.

# FIGURE (

### INTERSECTION LEVEL OF SERVICE DEFINITIONS

Level of servi	<u>ce</u> <u>Interpretation</u>	Volume/Capacity Radio
A, B	Uncongested operation; all vehicles clear in a single cycle	0:00 — 0:70
<u>C</u>	Light congestion; occasional backups on critical approaches	<del>0:71 - 0:80</del>
<del>D</del>	Congestion on critical approaches but intersection functional. Vehicles required to wait through more than one cycle during short peaks. No long standing lines formed.	<del>0:81 - 0.90</del>
E	Significant congestion with some long standing lines on critical approaches.  Blockage of intersection may occur if traffic signal does not provide for protected turning movements.	<del>0:91 – 1:00</del>
F	Forced flow operation at low speed where volumes are below capacity. The conditions usually result from queues of vehicles backing up from a restriction downstream. The seconder study will be serving as a storage are during parts of all of the peak hour. Speed	<del>ing</del> <del>tion</del> <del>2a</del>

reduced substantially and stoppages may occur
for short or long periods of time because of
downstream congestion. In the extreme, both
speed and volume can drop to zero.

Note: "Level of Service" is a qualitative measure that represents various driving factors such as speed, travel time, freedom of maneuver, and safety under a particular volume of traffic conditions. Speed and the ratio of volume to capacity are the criteria most frequently cited because of their relative ease of measurements.

\_\_\_\_

#### FIGURE 10

# EXISTING WEEKDAY VOLUME/CAPACITY (V/C) AND LEVELS OF SERVICE (LOS)

		M Peak		PM Peak
Intersection LOS	<del>)</del>	<del>//C</del>	LOS	<del>V/C</del>
Via Marina & Washington Blvd.	0.70	СС	0.96	E
Via Marina & Admiralty Way*	0.51	— A	0.83	<del></del>
Via Marina & Panay Way*	0.58	Α	0.53	——— <del>A</del>
Via Marina & Marquesas Way*	0.33	Α	0.39	<del></del>
Via Marina & Tahiti Way*	0.41	Α	0.40	——— <del>A</del>
Via Marina & Bora Bora Way*	0.35	A	0.33	<del></del>
Palawan Way & Admiralty Way*	0.68	В	1.06	<u>————</u> <u>F</u> A
Lincoln Blvd. & Washington Blvd.	1.00	F	1.19	F
Lincoln Blvd. & Marina Exp.	0.84	<del>D</del>	0.95	——Е
Admiralty Way & Bali Way*	0.58	A	0.99	——Е
Lincoln Blvd. & Mindanao Way*	0.57	A	0.82	<del></del>
Admiralty Way & Fiji Way*	0.80	—— <del>D</del> —	0.99	<del>Е</del>
Lincoln Blvd. & Mindanao Way*	0.88	<del>D</del>	0.90	<del>Е</del>
Admiralty Way & Fiji Way*	0.31	Α	0.51	———A
Lincoln Blvd,. & Fiji Way*	0.58	Α	0.83	<del>D</del>
Mindanao Way & Marina Exp. EB	0.86	D	0.93	<del>E</del>
Mindanao Way & Marina Exp. WB	0.59	Α	0.81	<del>D</del>
Culver Blvd. & Jefferson Blvd.	0.92	E	1.00	<del></del>
Lincoln Blvd. & Jefferson Blvd.	1.01	<del></del>	0.99	<del>E</del>

\*Indicates intersections within the County unincorporated area; other intersections are in the City of Los Angeles\_,

Note: Volume to Capacity ration (V/C) — is traffic measurement that defines the relationship between the volume of traffic traffic using a given traffic facility and the design capacity of that facility, where 1.0 (or 100%) represents the facility at maximum capacity. Ratios greater than

1.0 indicate	forced	<del>-flow</del>	-operation	such	-that	the	flow	<del>-of</del>	traffic	may	<del>-drop</del>	to	zero	for	short	<del>-period</del>
of time.			•							,	•					•
<del>or unic.</del>																

### **Status of Transportation Improvements**

Pursuant to findings in the DKS Traffic Study, the Marina del Rey Land Use Plan (LUP) identified a package of transportation improvements, known as Category 1 and Category 3 transportation improvements (See Figure 11). Category 1 improvements were primarily improvements to the intersections inside the Marina, and Category 3 improvements were primarily improvements to the regional transportation system.

The following circulation system improvements represent those mitigation measures which were identified in the 1996 LUP as essential projects to mitigate the increase in PM peak hour traffic. The following also describes the status of each improvement in terms of "Active" or "Not Active." A project is described as "Active" if the Department of Public Works is actively pursuing the project, or if the project is on hold pending availability of funds or is pending redevelopment of an adjacent parcel. A project is described as "Not active" if the Department of Public Works is not pursuing the project and there are no plans to pursue the project.

FIGURE11: STATUS OF DKS RECOMMENDED TRANSPORTATION IMPROVEMENTS								
Project	Project General Purpose							
Category 1								
Admiralty Way Five-Lane	Increase Admiralty Way roadway capacity from Via Marina to Fiji Way	Active (Down-scoped under the revised set intersection Improvement Projects, see Policies and Actions)						
Via Marina at Admiralty Way	Increase capacity of the intersection by adding a third left-turn lane to westbound Admiralty Way.	<u>Active</u>						
Palawan Way northbound & southbound at Admiralty Way	Northbound-Restripe to provide right-turn approach lane to Admiralty Way.  Southbound- second left-turn lane onto Admiralty Way	<u>Active</u>						
<u>Lincoln Boulevard southbound</u> <u>at Bali Way</u>	Widen west side of Bali Way to provide a right-turn lane	Not Active						
Lincoln Boulevard northbound at Mindanao Way	Widen west side of Mindanad Way, relocate narrow median island to provide right-turn lane at Mindanad Way	<u>Complete</u>						
Admiralty Way northbound at Mindanao Way								
Admiralty Way southbound at Fiji Way	Widen west side north from Fiji Way to provide for three through lanes	Not Active						
Fiji Way eastbound at Lincoln Boulevard	Widen the south side of Fiji to accommodate an additional eastbound left turn lane	Not Active						
Category 3								
Installation of Automated Traffic and Surveillance & Control (ATSAC)	Traffic signal interconnection and complete computerized traffic synchronization of intersections within the Marina and on the regional transportation system	<u>Complete</u>						
Admiralty Way/Via Marina intersection Redesign	Assess preferred alternative: 1)Triple Left- Turn alternative or 2) Admiralty Way/Via Marina Intersection Reconfiguration	<u>Active</u>						
Shuttle Systems	Enhance coastal access	Seasonal Shuttle Complete, Year-round Shuttle Active						
Periphery parking lots	Provide additional peak-period parking	Not Active						
SR 90 Connecter Road to Admiralty Way	Connect Route 90 to Admiralty Way, widen Admiralty Way to connect with Washington Boulevard.	Active						
Other coastal access/public transportation improvements	Promote transit usage	<u>Active</u>						
Lincoln Blvd. people-mover system between Westchester & Santa Monica.	Improved transit along the Lincoln Boulevard corridor, including a people mover	<u>Active</u>						
Light rail line from Westchester/LAX to Venice.	Light rail transit along the Lincoln Boulevard corridor	<u>Active</u>						

# **Summary of Analysis Scenarios by Raju Associates**

Any assessment of the effects of land use change and development upon a given circulation system must consider how travel demands affect transportation infrastructure in the broader context. Traffic conditions in and around Marina del Rey are predominantly affected by development and land use changes occurring in the incorporated communities surrounding the Marina. While development activity and the potential to further develop outside the Marina are extensive, possibilities within the Marina are finite and established by the entitlements allowed in the LCP.

The capacity of the circulation system and the ability to add additional capacity are the predominant factors which will determine what levels of development are appropriate. The Raju Associates' Traffic Study assessed traffic conditions under a number of scenarios to determine how the Pipeline Projects and the full buildout of the Marina would affect transportation infrastructure under various transportation improvement options, described in the Policies and Actions section of this chapter. The result of this assessment is a Revised Set of Intersection Improvement Projects to improve access to the Marina in conjunction with Marina del Rey redevelopment.

The Raju Associates Traffic Study found that current (2009) levels of traffic congestion at all of the 20 intersections analyzed are equivalent to or better than the base conditions projected in the DKS Traffic Study. Overall, current traffic counts have decreased by 5% and 8% during the morning and evening peak hours, respectively. This finding, which is supported by other traffic studies, shows that the amount of ambient traffic growth projected in the DKS Traffic Study has not occurred in this region. Therefore, baseline traffic data for all scenarios tested were found to be less than DKS Traffic Study projections for the year 2010.

The proposed five Pipeline Projects would result in a total of approximately 1,163 trips (610 inbound, 553 outbound) during the evening peak hour. The Pipeline Projects account for approximately 46% of the overall remaining trip generation within the Marina. In 2020, the Revised Set of Intersection Improvement Projects would provide sufficient additional capacity at all intersections in the Marina to fully accommodate the increase in traffic from the Pipeline Projects.

With the full build-out of the Marina (including the Pipeline Projects), trip generation would total approximately 2,503 trips (1,378 inbound, 1,125 outbound) during the evening peak hour. The Raju traffic study found that under Marina del Rey build-out traffic conditions, with and without the Revised Set of Intersection Improvement Projects, all intersections are projected to operate with less congestion than the DKS Traffic Study projected for the year 2010 for all scenarios.

The Raju Traffic Study determined that the Revised Set of Intersection Improvement Projects would provide all needed transportation-related infrastructure improvements to support the entire development of Marina del Rey.

## Future Traffic Conditions in Marina del Rey

Development possibilities are extensive in and around Marina del Rey; however, the capacity of the circulation system is the predominate factor which will determine what levels are appropriate to maintain generally congestion free travel for residents and visitors, alike. In order to assess the impacts of land use intensifications or changes on the circulation system, it is necessary to inventory the extent of these changes by focusing (1) on the existing Marina del Rey area and (2) on the Marina expansion area.

# ATSAC Intersection Improvements or Other Synchronized Signalization

ATSAC (or Automated Traffic Surveillance and Control) provides traffic signal interconnection and complete computerized synchronization of the signal system and the real time coordination of the timing of the signals according to the actual traffic demand. Thus, ATSAC increases trafficthroughput, improves system wide traffic flow and reduces traffic stops and delay. The "optimum conditions" assumptions in intersections levels of service analysis refer to an optimally timed signal rather than an intersection having an ideal capacity or an efficiently operating system. An individual signal may be timed ideally, but it may not be operating efficiently in relation to adjacent signals. ATSAC actually improves the traffic flow, coordinates traffic arrivals, reduces the needed clearance time and provides more system wide capacity. The referenced operational benefits of an ATSAC system have been empirically tested and proven in Los Angeles City,. The application of ATSAC at County maintained intersections is subject to County, City and State agreement.

### Trip Generation Rates

Based on a combination of Marina-specific rates from the DKS Study (1991) and rates from the Institute of Transportation Engineers (ITE) Manual, Fourth Edition, Figures 11 and 12 shall be used to estimate the number of pm peak hour trips generated by each type of land use:

	FIGURE 11	
	TRIP GENERATION RATES	
Rate	PM Peak Hour	

	In	Out	Total
	<u> </u>	<del>Out</del>	Total
Residential	<del>223</del>	– <del>.103</del>	<del>.326/dwelling uni</del> t
Hotel	<del>159</del>	. <del>194</del>	<del>.353/room</del>
Restaurant Sc	eats .159—	<del>.091</del>	<del>.250/seat</del>
Berths	— <del>.050</del>	– <del>.087</del>	.137/berth
Retail	See Table 1		
Office	See Table 1		
	nercial		

Notes: Trip rates for land uses not identified above — such as ferry terminals, congregate care housing, libraries, public facilities, and museums — shall be the rates set forth in the latest published ITE Trip Generation Manual.

#### These are footnotes

For additional trip generation information, consult the DN+KS Associates, Marina del Rey Traffic Study, 1991.

For marine commercial/office uses, the peak hour trip generation factor for office applies. In cases where the marine commercial use is not feasibly expressed in terms of footage (hoists, launches, etc.), the developer of such uses will be required to submit information which will indicate the amount of additional peak hour trips likely to be generated by their project.

-		<del>FIG</del> l	<del>JRE 12</del>					
Trin Gor	eration for Shop	ning Center	and Office Land U	Isos - Poak Hour				
I I I GCI	icration for onop	ping center	and office Earla c	oses reak riour				
Shopping Cent	er		PM PEAK					
		Units -	Rate In	Rate Out	PM Total Rate			
	50	<del>- KSF</del>	6.651	6.390	13.042			
	100	KSF	4.895	4.703	9.598			
	150	KSF	4.309	4.140	<del>8.450</del>			
-	200	<del>KSF</del>	4.017	3.859	<del>7.876</del>			
		Proportion of Trips						
A:	<del>verage Weekday</del>	Equation	<del> </del>	Entering Entering	<del>Exiting</del>			
_					40			
<del></del>	M Peak Hour	I rips = 2	2.48(x) + 305.15	.52	<del></del>			
DA	4 Dools House	Tuin a	15 (-) + 244 20	F-1	40			
	1 Peak Hour	i rips = 6	5.15 (x) + 344.38	.51	<del>49</del>			
V	<del>SF = 1, 000 squa</del>	ro foot						
			ocquare foot of le	aco ablo aroa				
X= area in 1, 000 gross squaresquare feet of lease able area								
	ffice			PM PEAK				
_	i <del>ze</del>	Units	Rate In		PM Total			
Rate		511165	race III	nate out	i i i i otai			
5	50	KSF	0.354	1.860	2.214			

-	100	KSF	0.315	1.653	1.968		
	<del>- 150</del>	KSF	0.294	1.543	<del>1.837</del>		
	<del>-200</del>	KSF	0.280	1.470	<del>1.749</del>		
				Prop	ortion of Trips		
	Average Weekday	- Equation			Exiting		
	,	•		3	J		
	AM Peak Hour	Ln(T) = 0	<del>.86Ln(a) + 1.34</del>	.87	<del>13</del>		
		(.)					
	PM Peak Hour	Ln(T) = 0.8	83Ln(A) + 1.46	.16	<del>84</del>		
		(.)					
	KSF = 1, 000 square for	<del>oct</del>					
	Ln=Natural Logarithm						
T= two-way volume of traffic or total trip ends							
	A=area in 1,000 gross	<del>s square feet</del>	<del>of building area</del>	<del>)</del>			

# Conclusion and Recommendations of DKS Traffic Study

The key conclusions and recommendations from the Marina del Rey Traffic Study are as follows:

## **Existing Traffic and Levels of Service:**

- Traffic counts indicated that the peak hours are generally between 7:45 to 8:45 in the AM and 5:30 to 6:30 in the PM during weekdays.
- Existing available capacity on the Marina's circulation system is limited. Several key intersections are currently operating within unacceptable (Volume/Capacity ratios over 0.85) levels of service.

## Pass-Through Traffic:

- A majority of the total traffic entering Marina del Rey via Fiji, Mindanao and Bali has a destination in the Marina. Only a relatively small portion (about 7 percent) passes through without stopping.
- Through traffic in the evening peak constitutes only 8 to 9 percent of the peak period and peak hour traffic volumes on major segments of Admiralty Way. Relatively speaking, this is generally considered a small percentage for through trips.
- ■—Overall, the amount of through traffic has remained relatively constant since 1976.

#### **Trip Generation:**

- Special trip generation surveys indicated that several types of land uses within the Marina are unique in terms of trip generation and therefore specific locally developed trip generation ratescan be used to analyze future development and its impacts.
- Some Marina trip generation rates are shown to be lower and some higher than ITE rates. Hotels and residential developments (apartments and condominiums) are lower and commercial, rRestaurant and boating facilities are higher than ITE rates.

Given the mix of land uses proposed in Phase II development in the Marina LUP, new trip generation rates result in a 33 percent reduction in number of trips compared with rates used in the certified LUP.

## Future Land Development and Mitigation Measures:

- Any additional amount of future Marina development would result in needed mitigation measures to the Marina's roadways and intersections.
- A total of eight of the 12 Marina intersections will need mitigation measurers due to additional
- **■**—<u>d</u>Developments considered by the revised LCP.
- A series of intersection specific and system wide mitigation measures are proposed.

# d. Findings

Current (2010) and projected operations at all of the analysis locations are equivalent to or better than the conditions projected in the DKS Traffic Study.

Overall, current traffic counts have decreased by 5% and 8% during peak hours.

Therefore, baseline traffic data for all scenarios tested were found to be less than DKS Traffic Study projections for the year 2010.

<u>In 2020, the Revised Set of Intersection Improvement Projects sufficiently alleviates the traffic impacts associated with the Pipeline Project land use changes proposed in this LCP amendment.</u>

<u>Under build-out traffic conditions, with and without the Revised Set of Intersection Improvement Projects, all intersections studied are projected to operate with less congestion than projected in the DKS Traffic Study.</u>

The Revised Set of Intersection Improvement Projects would provide all needed transportation-related infrastructure improvements to support the entire development of Marina del Rey.

# e. -Policies and Actions

The Revised Set of Intersection Improvement Projects planned to accommodate the increased traffic generated by the Pipeline Projects are as follows (Map 18):

- 1) Via Marina/Admiralty Way Intersection Alternatives
  - (a) Alternative A The improvement at this intersection includes a third westbound left-turn lane and a second southbound left-turn lane. The westbound approach would provide three left-turn lanes and two right-turn lanes. The southbound approach would provide dual left-turn lanes and two through lanes.
  - (b) Alternate B Realign this intersection to make Admiralty Way and the Via Marina Way segment south of Admiralty to become a continuous east-west roadway and realign Via Marina Way north of Admiralty Way to "T" intersect this roadway. The westbound Admiralty Way roadway would have two through lanes and a separate right-turn lane. The eastbound re-aligned Via Marina roadway would provide two through lanes and dual left-turn lanes. The realigned Via Marina Way southbound approach would provide dual left-turn lanes and a separate right-turn lane.
- 2) Palawan Way/Admiralty Way A third through lane is to be provided in the westbound direction. The westbound approach would provide a left-turn lane, two through lanes and a shared through-right lane.
- 3) Admiralty Way/Bali Way Intersection The improvement at this intersection includes a second southbound left-turn lane. The southbound approach would provide dual left-turn lanes, one through lane, and a shared through right lane.
- 4) Admiralty Way/Mindanao Way Intersection Alternatives The improvement at this intersection includes a second southbound left-turn lane and an additional lane on the eastbound approach. The southbound approach would provide dual left-turn lanes, one through lane, and a shared through-right lane.

Improvements to the Regional Transportation System:

<u>Improvements to the Regional Transportation System are the same improvements listed under Category 3 in Figure 11. These improvements generally require coordination and approval of other jurisdictions.</u>

<u>Funding of Transportation Improvements – The funding of transportation improvements shall be undertaken in the following manner:</u>

- 1. Revised Set of Intersection Improvement Projects
  All lessees within the existing Marina, which propose new development pursuant to the LCP, shall pay their fair-share developer fees based on the number of trips they generate to pay for the Revised Set of Intersection Improvement Projects.
- 2. Improvements to the Regional Transportation System
  All lessees within the existing Marina, who propose new
  development pursuant to the LCP, shall pay their fairshare developer fees based on the number of trips they
  generate to pay for the improvements to the Regional
  Transportation System. The Los Angeles County
  Metropolitan Transportation Authority (Metro), as part of
  their new Congestion Management Plan (CMP), is
  expected to develop a plan for county wide developer trip
  fees by 2012. It is expected that the fees for the
  Improvements to the Regional Transportation System will
  become new CMP fees.
- 3. Developer trip fees for the Revised Set of Intersectin Improvement Projects and their fees for the Improvements for the Regional Transportation will remain separate fees.
- 4. Improvement Costs Fairly Apportioned.

  The requirement of this policy shall not require any lessee or developer to contribute more than its fair share, based on the amount of trips they generate, of the cost of the required transportation improvements.
- 5. Phasing of the Transportation Improvements

  The Director of Public Works shall set the schedule for Transportation Improvement Projects so that the improvements are implemented in a safe, cost-effective and orderly manner. Improvements to the Regional Transportation System are projects that involve other jurisdiction outside of the County. Therefore, the Director of Public Works shall coordinate with other jurisdictions. Individual lessees or developers may agree as part of a coastal development permit, to perform road

improvements to ensure the timely construction of individual development proposals.

## Design and Standards of Improvements

- 1. Internal Improvements. The Director of Public Works shall approve the final design, alignment, standards, and specifications for the Revised Set of Intersection Improvement Projects in this LCP.
- 2. Regional Transportation System Improvements. The Regional Transportation Improvements shall be coordinated with the appropriate transportation agencies having jurisdiction over the Improvement Projects in this LCP.

The policy section identifies the specific recommended circulation improvements, the desirable phasing strategy, and potential funding mechanisms.

## Funding of Improvements

The improvements may be paid for by impact fees charged when new development is approved. Revenue bonds, an assessment district or some other funding method will be needed to finance the Stage I improvements, but will later be reimbursed as new development occurs after Stage I in other successive stages. Alternate funding measures may be proposed, and if found viable, used to finance the circulation improvements.

Additionally, alternate circulation improvements or other mitigation measures may be suggested to offset the impacts of a particular development project. If it is determined that the measure(s) fully mitigates (s) a project's impacts, the project may be exempted from conformance with the circulation staging program outlined above. In such cases, the approved alternate mitigation must be consistent with the circulation staging program so as not to prevent the future implementation of all other mitigation measures in the staging program. Also, a project approved under these conditions shall not be exempt from paying the appropriate development impact fees for the circulation system improvements program.

#### **Deletion of Falmouth Avenue**

As indicated earlier, revised development plans have been proposed for portions of the Playa Vista property outside County jurisdiction. One of the objectives of the revised plans was to reduce overall traffic impacts of the development by reducing office and retail development, increasing the balance of jobs to housing, and redistributing the reduced commercial space throughout the property in such a way as to reduce traffic impacts on Lincoln Blvd. and other coastal access corridors. A key purpose of these reductions was to eliminate the

need for the extension of Falmouth Ave. across the Ballona Wetlands which had been approved previously by the Coastal Commission as a part of the certified Marina LCP.

An analysis conducted by Barton Aschman Associates concludes that the Falmouth Ave. extension can be deleted without unduly impacting traffic operations on surrounding streets through the combined effects of adequate mitigation along the Culver corridor and the reorienting and downscaling of the Playa Vista land use mix. The analysis further concludes that traffic volume on Lincoln Blvd. both north and south of Ballona Creek would remain essentially unaffected by the deletion of Falmouth. In effect, this means that the land use changes proposed by Maguire Thomas Partners for Areas B and D of Playa Vista would be sufficient to offset the additional traffic on Lincoln that would result from deleting the Falmouth extension. Traffic volumes on Mindanao west of Lincoln would also be relatively unaffected by the deletion of the Falmouth extension. Volumes on Culver west of Jefferson would increase by about 800 to 1, 000 vehicles per hour (two way) with the deletion of the extension of Falmouth, which will require mitigation

Barton Aschman Associates, Playa Vista Transportation Analysis, 1991.

Marina del Rey Land Use Plan 11-13

February 8, 1996

<del>-C.</del>

## 11. Circulation

along that corridor including the widening of Culver itself between Jefferson and Nicholson Street from the existing four\_lane cross section to six lanes. In addition, improvements to the Culver/Nicholson/Pershing intersection and the Culver/Vista Del Mar intersection will be required to mitigate the capacity bottlenecks at these locations.

# d. Findings

Lincoln Boulevard, the only major north-south arterial west of the San Diego Freeway, experiences heavy peak period congestion at all intersections in the LCP area. Mitigation of these intersections is crucial to improving circulation access to the Marina. Spill over or bypass traffic from Lincoln Boulevard has relatively minor impacts within the Marina.

Recent traffic studies indicate that the Marina Bypass is not essential to mitigate traffic impacts generated by Marina development.

Widening of <u>Aadmiralty Way to five lanes has been determined to be an eaffective means of increasing traffic capacity within the Marina. This improvement would be viable alternative to the Marina Bypass.</u>

The traffic impacts generated by Phase II development proposed by this LUP can be effectively mitigated if a coordinated package of circulation improvements are undertaken, including selected intersection improvements, widening of Admiralty Way, signal light synchronization, improved transit services, and initiation of shuttle bus services.

There are many local and regional circulation improvements under study by various local agencies. Many of these improvements could enhance access to coastal areas including the Marina. The costly nature of many of these projects require an equable funding arrangement. The County's share of these costs should be established by a direct connect (or nexus) between the traffic impact generated by the development and the cost to the County.

Several future fixed route transit way proposals, that would serve the Marina area, are under consideration by various transportation agencies. None of these proposals are at a stage where precise alignments have been determined. It is not feasible to reserve right of way for a future transit way until more detailed plans have been approved.

As formerly proposed the 1984 certified LCOP, the extension of Falmouth Avenue through the Ballona Wetlands in Area B can be deleted without unduly impacting traffic operations on local streets, nor access to coastal areas.

Certain traffic mitigation measurers, primarily affecting Culver Blvd., that were approved by the City of Los Angeles as part of Playa Vista Phase I, may be crucial to the effective function of the proposed internal Marina street improvements.

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## C.11. Circulation

# e. Policies and Actions

## 1. Internal Marina Circulation Improvements

Development shall not be approved that will exceed the capacity of the internal Marina del Rey street system. The total potential for additional units and amount of commercial and residential development allocated under this Local Coastal Program will generate a traffic impact within Marina del Rey that can be mitigated within the Marina by the improvements listed in Policy 2 below. Pursuant to this policy, the improvements listed in Policy 2 below shall be allocated proportionately among the development approved within the LCP area such that each approvable development constructs or contributes its fair share of the improvements which are expected to fully mitigate the direct impact the development is expected to have on traffic within Marina del Rey.

To improve access to the LCP study area, the following improvements to the circulation system are proposed in conjunction with development allowed under this LCP. The following circulation system improvements are shown on Map 26, located at the end of the chapter.

# **Admiralty Way Widening and Intersection Improvements**

**Admiralty Way Widening.** Improve Admiralty from its current four lanes to five lanes-from Via Marina to Fiji Way to provide three through lanes in the north/west direction and two lanes in the south/east direction. This improvement shall be accomplished within the existing right of way shifting the median island.

- b) **Intersections.** Make the following intersection improvements:
  - 1) Via Marina at Admiralty widen the south side of Admiralty to accommodate a triple westbound left turn movement, and two lanes eastbound on Admiralty with a right turn merge lane from northbound Via Marina.
  - 2) Palawan Way northbound at Admiralty restrip to provide a separate right turn approach lane to Admiralty.
  - 3) Palawan Way southbound at Admiralty restrip to convert one through southbound lane into second left-turn approach lane to Admiralty.

- 4) Lincoln southbound at Bali widen west side north of Bali Way to provide a right turn approach lane with 90 foot transition at Bali
- 5) Lincoln northbound at Mindanao widen west side both north and south of Mindanao Way, relocate and narrow the median island, to provide for right-turn lane at Mindanao.
- 6) Admiralty northbound at Mindanao widen east side south from Mindanao Way to provide a right-turn approach lane with a 90-foot transition at Mindanao.
- 7) Admiralty southbound at Fiji widen west side north from Fiji Way to provide for three through lanes.
- 8) Fiji Way eastbound at Lincoln widen the south side of Fiji to accommodate an additional eastbound left turn lane.
- c) Traffic Signal Synchronization. Traffic signals at high volume intersections shall be modified to operate as part of an interconnected system of regulated signals. The synchronization system shall be designed to automatically adjust lighting cycles based upon traffic volumes.
- d) Transportation System Management. Transportation System Management (TSM), andTransportation Demand Management (TDM) programs shall be required as a condition of approval for all development which has a significant adverse effect on traffic. TSMimprovements enhance the system capacity and improve traffic flow. TDM measures encourage people to use alternative modes of transportation to eliminate automobile trips during the peak demand periods.
- 2. Phasing of Internal Marina del Rey Improvements. The following circulation improvements represent the priority of mitigation measures which were identified in the DKS study of 1991 to be necessary to mitigate internal traffic impacts of redevelopmentwith Marina del Rey. These improvements may be used to mitigate the increase in P.M. peak hour trips generated by otherwise approvable development. The estimated Level of Service (LOS) if all Phase II development and Category I traffic improvements are completed is shown in Figure 13.

# Category 1 Improvements - System-Wide

**System-wide Improvement.** Improvement existing Admiralty Way from Via Marina to Fiji Way to provide three through lanes in the north/west direction and two lanes in the south/east direction. This improvement shall be accomplished within the existing right of-way by shifting the median island.

#### Intersections.

Improve the intersection of Via Marina/Admiralty.

Improve the intersection of Admiralty Way and Palawan Way including provisions of left turn pockets at northbound and southbound approaches on Palawan Way and Admiralty Way.

Improve the following Lincoln Blvd. intersections: Bali Way, Fiji Way, and Mindanao Way.

Improve the following Admiralty Way intersections: Mindanao Way and Fiji Way

## FIGURE 13

# Phase II Development: Levels of Service (LOS) Vith Category I Traffic Improvements

LCP Development

			LCI Developinen	
<u>Intersection</u>	<u>Existing</u>		<u>Ambient</u>	<u>After</u>
<u>Mitigation</u>	_			
2 Via Marina/Admiralty	0.83	0.91	0.88	
3 Via Marina/Panay	0.53	0.59	0.78	
4 Via Marina/Marquesas	0.39	0.44	0.60	
5 Via Marina/Tahiti	0.40	0.43	<del>0.57</del>	
6 Via Marina/Bora Bora	0.33	0.37	0.51	
7 Palawan/Admiralty	1.06	1.16	1.07	
10 Admiralty /Bali	0.99	1.08	1.08	
11 Lincoln/Bali	0.82	1.14	1.10	
12 Admiralty/Mindanao	0.99	1.10	1.00	
13 Lincoln/Mindanao	0.90	1.26	1.26	
14 Admiralty/Fiji	0.51	0.55	0.77	
15 Lincoln/Fiji	0.83	1.18	1.09	
22 Lincoln/Culver West			0.72	
-				

## **With Category 3 Traffic Improvements**

-23 Lincoln/Washington11 1.19 1.67 2.03\_

**Signals.** Implement ATSAC (or other modern signal synchronization system) at the following Admiralty Way intersections: Via Marina, Palawan Way, Bali Way, and Mindanao Way; and at the following Lincoln Blvd. intersections: Bali Way, Mindanao Way, and Fiji Way.

- **-9** Ambient condition represents the predicted LOS in the year 2010, attributable to background in traffic volumes. A rate of .5percent/year is assumed for ambient growth within the Marina (County unincorporated area), and a rate of 2 percent is assumed for ambient growth outside the Marina. Ambient is considered the pre-development condition for mitigation standards.
- **10** Mitigation includes improvements identified in the LCP as Category 1 in addition to TSM/TDM. The County standards for mitigation requires intersections to be mitigated to 0.85 (mid-range LOS "D"); intersections exceeding 0.85 before development occurs must be mitigated back to the pre-development LOS.
- -11 Lincoln/Washington Intersection:—This intersection is located in the City of Los Angeles. Improvements required in Category 3 may reduce traffic impacts on this intersection. Because the work would be done in an another jurisdictions the County cannot specify which of the many possible Category 3 improvements will be undertaken. Secondly, the Marina will generate no more than ten percent of the total traffic to be expected from total Marina del Rey and Playa Vista development. Other generators in Calver City, Santa Monica ,and the airport area may be responsible for a significant percentage of growth of traffic along Lincoln. Planning for these measures is outside the scope of this plan. However, developers in the Marina are required to contribute their proportionate share toward the improvements.

## 3. Category 3 Sub-regional Transportation and Circulation Improvements — Cumulative Impacts

Development shall not be approved that will significantly exceed the capacity of the sub-regional street system. Traffic impacts, generated by development in the LCP study area, upon the circulation system outside the unincorporated area of Marina del Rey, shall be mitigated by the developer prior to receiving final discretionary permits.

Category 3 consist of improvements which may be employed to mitigate the cumulative impacts of development in the LCP study area on the regional transportation system serving the Marina del Rey. Ninety-three percent of all trips originate or end outside Marina del Rey. All development shall contribute a calculated fair share toward construction of improvements necessary to mitigate all of the development's significant adverse cumulative traffic impacts. The traffic studies prepared as part of each project's environmental documentation, shall address the project's impacts on adjacent State Highways and other regional collector streets and shall be the basis for determining the amount of cumulative impacts which the project has on regional traffic due to the increase in the number of trips that the project generated that begin or end outside the Plan area.

Studies prepared in compliance with this requirement shall show: 1) the number of daily and peak hours trips generated by the development, 2) the number and percentage of those trips originating and terminating

outside Marina del Rey, 3) the direction of the trips upon\_departing the existing Marina. Based on this documentation, all development shall contribute its proportionate fair share of the Category 3 improvements that will fully mitigate the level of impact such development will have on the regional system serving the plan area. The study shall be provided at the time of the permit application.

Category 3 Improvements are discussed in greater detail in the Transportation Improvement Program. The improvements include, but are not limited to, the following:

- 1) Installation of ATSAC or other modern signal synchronization at intersections along Admiralty Way and Culver Blvd.
- Redesign of the Admiralty Way/Via Marina intersection.
- 3) Establishment of a Shuttle Bus Service to enhance coastal access.
- 4) Acquisition and development of periphery parking lots to provide additional peak period parking.
- 5) If agreed to by the Board of Supervisors, the City of Los Angeles, and Caltrans, connect Route 90 to Admiralty Way via a fly-over over Lincoln Boulevard, widen Admiralty Way by an additional westbound lane to parcel OT, thence connect Admiralty Way with Washington Blvd. through parcel OT. This improvement shall Go forward only with the agreement of all three agencies.
- 6) Provision of other coastal access or public transportation improvements affected by development within the Marina LCP study area including but not limited to improvements\_to affected intersections on Washington and Lincoln boulevards or Route 90.
- 7) Construction of Lincoln Blvd. people mover system between Westchester and Santa Monica.
- 8) Construction of a light rail line from Westchester/Los Angeles International Airport to Venice.
- 4. **Funding** Developer Agreements and Improvement Phasing. Funding of circulation improvements shall be undertaken in the following manner:
- a) Developer Agreement Required.

Category 1 Improvements. All lessees within the existing Marina, which may propose new development pursuant to the LCP, shall enter into

uniform agreements with the County upon mutually agreeable terms to complete the road improvements specified\_in Category 1 at their joint expense.

Category 3 Improvements. All lessees within the existing Marina, which may propose new development pursuant to the LCP, shall enter into uniform agreements with the County and applicable agencies upon mutually agreeable terms to complete the sub-regional improvements specified in Category 3 at their joint expense. If the fair and proportional share of the cost of such Category 3 improvement is insufficient to complete the improvement, the applicant may mitigate the impacts of the development by payment of its proportional fair share of such improvement.

All agreements shall provide that all cumulative and direct impacts of the development on traffic shall be fully mitigated as provided in Policies 1 and 3 above.

- b) Agreement Prior to Coastal Development Permit Issuance. This agreement regarding new development in the existing Marina shall be in effect and all required contributions shall be made mitigate both internal and sub-regional improvements before issuance of any coastal development permit.
- c) Improvement Costs Fairly Apportioned. The requirement of this policy shall not require any lessee or developer to contribute more than its fair share of the cost of the required road improvements specified in Category 1 and 3.
- d) Improvement Phasing Schedule for Internal Marina del Rey Category 1 Improvements. The uniform agreement required by this section shall prescribe a phasing -schedule so that the road improvements specify in Category 1 occur in phases coinciding with new development in the existing Marina so that no development is occupied before construction of improvements which would fully mitigate the same amount of impact such development has on traffic within Marina del Rey. Before incorporation this schedule as a condition of the costal development permit, the applicant shall obtain concurrence from the Director of Public Works concerning the feasibility of the schedule and its adequacy. Development shall not be permitted to exceed the corresponding phase of road improvements.
- e) Improvement Phasing Schedule For Sub-regional traffic Category 3 Improvements.

The uniform agreement required by this section shall prescribe a phasing schedule so that the road improvements specified in Category 3 occur in

phases coinciding with new development in the existing Marina. Before adopting this schedule as a condition of the coastal development permit, the applicant shall obtain concurrence from the Director of Public Works concerning the feasibility and adequacy of the schedule. Where any significant adverse cumulative traffic impacts on sub-regional traffic routes will occur, the applicant shall: 1) pay a proportional fair share of necessary sub-regional traffic improvements, and 2) provide information concerning the timing and capacity of planned traffic improvements which will accommodate local growth including that attributed to the development. However, if the trips generated by the development along with other previously approved development will exceed 50 percent of the total anticipated additional external trips to be generated by new or intensified Marina del Rey development, additional development that generates external trips shall not occur until a traffic improvement on the approach roads that will mitigate those trips has approved and funded by the appropriate agencies.

## f) Independent Agreements to Complete Internal Improvements.

- ——1) Phasing Subsequent to the approval of the agreements specified in this policy, individual lessees or developers may also agree as part of a coastal development permit, to perform road improvements in advance of the phasing schedule to ensure timely construction of individual development proposals.
  - 2) **Funding and Phasing.** Development in the existing Marina may proceed independently upon agreement with the County, without benefit of other agreements, contingent on completion of the road improvements determined necessaryby the County to mitigate the development consistent with the provisions of the certified LCP. Development projects proceeding in this fashion shall be responsible for establishing reimbursement contracts with subsequent developers for road improvements which are found to mitigate other development.

## g)\_\_\_\_Independent Agreements to Complete Sub-regional Improvements

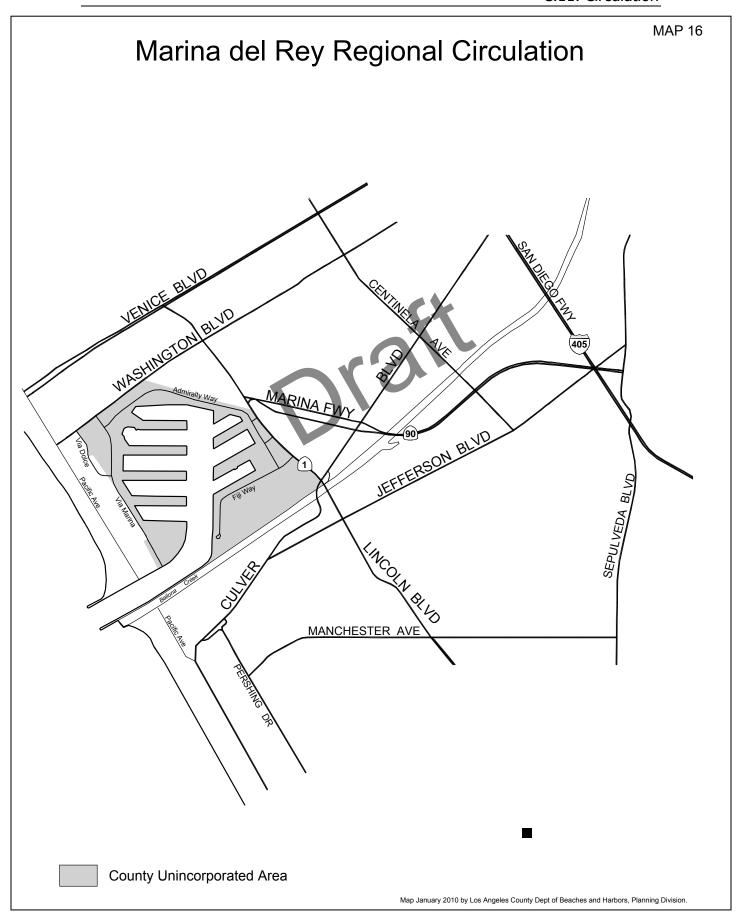
**Funding and Phasing.** Development in the existing Marina may proceed independently upon agreement with the County, without benefit of other agreements, contingent on completion of the road improvements determined necessary by the County, in consultation with appropriate agencies, to mitigate the development consistent with the provisions of the certified LCP,. Development projects proceeding in this fashion shallbe

responsible for establishing reimbursement contracts with subsequent developers forroad improvements which are found to mitigate other development.

#### 5. **Design and Standards of Improvements**

- **a) Internal Improvements.** The Director of Public Works shall approve the final design, alignment, standards, and specifications for all circulation improvements proposed in this LUP.
- b) **Sub-regional Improvements**. Improvements required by this plan to be accomplished-outside of the County area shall be coordinated with the appropriate transportation agencies having jurisdiction over the improvement.

6. The Dept. of Public Works will consult with and coordinate its review with the City Dept. of Transportation and Caltrans. This information shall be provided during the environmental review process.



**MAP 17 Locations of Traffic Study Intersections** DEL MARQUESAS WY MARINA TAHITLWY Study Intersection Map March 2010 by Los Angeles County Dept of Beaches and Harbors, Planning Division.

**MAP 18** Marina del Rey Circulation System Improvements Add a westbound through-lane to Admiralty Way. Add a second southbound leftturn lane to Admiralty Way. Panay Way Marquesas Way Add a third left-turn lane to westbound Admiralty Way, or reconfigure the Add a second southbound left-turn lane to Admiralty intersection. Way. Add a third lane to Tahiti Way the eastbound approach of Mindanao Way. Bora Bora Way Creek Ballona 1,000 Feet 1,000 Map April 26, 2010 by Los Angeles County Dept of Beaches and Harbors, Planning Division.

## 12. Public Works

#### a. Coastal Act Policies

New or expanded public works facilities shall be designed and limited to accommodate needs generated by development or uses permitted consistent with the provisions of this division; provided, however, that it is the intent of the Legislature that State Highway Route 1 in rural areas of the coastal zone remain a scenic two-lane road. Special districts shall not be formed or expanded except where assessment for, and provision of, the service would not induce new development inconsistent with this division. Where existing or planned public works racilities can accommodate only a limited amount of new development, services to coastal dependent land use, essential public services and basic industries vital to the economic health of the region, state, or nation, public recreation, commercial recreation, and visitor-serving land uses shall not be precluded by other development.

### b. Issues Identified

Assessment of sewerage and water systems. CAN ADEQUATE WATER AND SEWER SERVICES BE PROVIDED TO ALLOW ADDITIONAL DEVELOPMENT TO TAKE PLACE?

## c. Research Analysis

## Adequacy of Sewer System in the Marina Area

The existing sanitary sewer system for the Marina consists of about eleven miles of 8-, 10-, 12- and 15-inch lines extending around Via Marina, Admiralty Way, and Fiji Way. From this perimeter, 8-inch lines reach into each of the moles to collect sewage from the parcels located there. A pump station with a capacity of 970 gallons per minute is located near the intersection of Bali Way and Admiralty Way to serve the eastern portion of the Marina. This system discharges to the City of Los Angeles system through metering stations at Washington Street—Boulevard near Palawan Way and at 30<sup>th</sup> Street near Pacific Avenue, site of the Venice Pump Station. Parcels 95 and 97 connect directly to the city system.

Within the city's network, the sewage becomes part of the Coastal Interceptor Sewer (CIS) System, which runs from the city's northwest boundary to the Hyperion Treatment Plant ("Hyperion") near Imperial Highway.

The Marina area holds contractual flow rights, purchased from the city, for the use of the pipe and pumping system, as well as treatment at Hyperion. Payment for these rights is based on the\_proportionate share of capital costs and annual costs for the system used, based on the relation of\_its contractual capacity to the design capacity of the system. The Marina Sewer Maintenance District has a 0.9 mgd (million gallons per day) purchased capacity right into Hyperion. The remaining 2.13 mgd must be purchased at their current rate.

Maintenance of the sanitary sewers within the Marina is handled by the Los Angeles County Department of Public Works (DPW), Waterworks and Sewer Maintenance Division. Apart from conventional maintenance, this system has had the problem of seawater infiltration, which results in corrosion and capacity losses. A recent sealing program substantially reduced infiltration, but additional sealing will be necessary in the future. In addition, sections of the Marina along Admiralty Way have experienced odor problems from the sewer system. This resulted from low flow velocities due to flat grades, high sewage strength, and warm temperatures. Continuing and successful remedies include cleaning certain sewers every two months, pumping hydrogen peroxide into the system, and maintaining deodorant blocks in affected manholes. The Marina del Rey seawater infiltration study has recently been completed. Plans for lining sewer lines starting with sewer lines with the most significant amount of infiltration is underway.

## Adequacy of Water System in the Marina Area

The Department of Public Works operates and maintains the Marina del Rey water system for the Department of Beaches and Harbors.

The Marina purchases its water from the Los Angeles County Waterworks District No. 29, which is the purveyor for the Metropolitan Water District of Southern California. The amount of water available for purchase is established by an entitlement agreement, negotiated between the Dept. of Beaches and Harbors and the district. The current entitlement provides for a maximum capacity of 5 cubic feet per second (cfs). The Dept. of Beaches and Harbors sets the water rate schedule for the Marina.

Water enters the system via a 14" service line on Washington—Street Boulevard near Palawan Way. Water mains along perimeter roads

connect to lines for each mole, as well as a pipeline crossing under the main channel between parcels 62 and 113.

Emergency service is provided by the City of Los Angeles water system. Connections for this purpose are located at Marquesas and Via Dolce and at Mindanao Way and Lincoln Boulevard.

The present water usage in the Marina is near the entitlement limit, and thus surplus water is not available to serve significant new developments within the Marina. To augment the water supply to serve additional development, the following actions need to be taken:

- negotiate an increase in water entitlements with Waterworks District No. 29;
- fund the expansion of water storage tanks at the Topanga Canyon waterworks facilities; and
- upgrade the local water storage and conveyance capabilities to meet both domestic and fire flow water demands.

#### **Other Public Services:**

#### **Electricity**

The Southern California Edison Company provides electricity for the Marina del Rey area. The present substation, located on Fiji Way, can handle a certain amount of additional load. If development generates demand beyond this existing unused capacity, a new substation would need to be constructed.

#### Health Services

Public health services are provided to the Marina del Rey area by L.A. County Department of Health Services (West District, 2509 Pico Boulevard, Santa Monica). Two sub-centers (4150 Overland Boulevard, Culver City and 905 Venice Boulevard, Venice) provide general health services and clinics.

Harbor General at 1124 West Carson Street in Torrance is the closest public hospital to the LCP Area. Daniel Freeman Hospital located at 4650 Lincoln Boulevard provides private medical services to the Marina area and other adjacent communities.

**Police** 

Law enforcement in the Marina del Rey area is provided by the L.A. County Sheriff's Station at 13851 Fiji Way (Parcel 62). Although the administrative functions of the station are based at the Lennox Sheriff's station, the Marina station is a 24-hour, full-service police facility.

The station is staffed with 65 sworn, fourteen reserve, and eight civilian personnel who use fifteen cars, one van, and six boats to perform their duties. The station provides: a 24-hour public counter for service, information and dispatching; 911 emergency operators; Harbor Patrol rescue services; detective services; and complete landside law and parking enforcement services.

Any substantial development, beyond Phase II, would may necessitate additional staff, and patrol\_vehicles.

#### Fire Department

Marina del Rey has its own County-supported fire department station located at the end of the Main\_Channel. It is anticipated that intensified Marina development may necessitate expansion of the existing fire department services. This expansion could involve a cooperative agreement with the City of Los Angeles Fire Department to handle a certain portion of the service area.

The option, permitted by this Land Use Plan, to construct taller multi-story structures on the moles\_increases fire safety concerns. The single means of access along lengthy mole roads presents greater risks of fire equipment being delayed in reaching a fire site, and potentially hampers emergency evacuation of persons located seaward of a site on fire. For these reasons, the Fire Dept. recommends more stringent standards. These standards include providing for greater access adjacent to structures on mole roads, and mandating that emergency evacuation plans to be established for residents of new multi-story structures.

#### Schools

The Marina del Rey area belong to is served by the the L.A. Unified School District. Additional needs for school sites, if any, based on residential development as authorized through this certified LCP will be determined by the district.

## d. Findings

Contracts with the City of Los Angeles for use of the Coastal Interceptor Sewage System and Hyperion Treatment Plant determine the capacity of the Marina's sewer system.

Apartments and restaurants place the greatest demand on sewage systems. Offices and commercial developments require less capacity.

The existing water supply system is at near capacity. Any significant new development in the Marina will require extensive and costly upgrades to the Waterworks District No. 29 conveyance system.

As a result of intensified levels of growth being permitted in the LCP-study Aarea, the Fire Dept. finds that an additional fire station may be necessary as new development takes place to maintain emergency response times, and that more stringent requirements for evacuation plans and for emergency access to multistory buildings on mole roads should be included in the LCP.

Other public works and services in the area appear adequate and no major problems appear imminent.

#### e. Policies and Actions

- 1. Public Works improvements in the <u>LCPstudy Aarea</u> shall be designed to accommodate new development permitted in the area and provide for future public access needs.
- This Land Use Plan includes a phasing program. Necessary public works 2. facilities shall be provided at the same time as the development creating the need for the public facility occurs. Public improvements required in this Land Use Plan shall be completed consistent with the phasing program as described in Chapter 8, Land Use, (on pages 8-76 and 8-87 of policies 4 and 7, and outlined "development potential by zone" section beginning on page 8-2113 (Figure 65), and further described in §22.46.1090 of the Specific Plan. Phasing of development and internal traffic improvements shall take place as indicated in policies 1, 2, 3, and 4 of Chapter 11, Circulation, of this LUP, and §22.46.1090 of the Specific Plan, which require necessary public improvements to be constructed in a timely and orderly manner, to minimize possible adverse impacts of new development on coastal resources (such as sensitive habitat resources or recreation areas) and to protect the ability of the public to travel to coastal attractions.

#### **Water and Sewer Services**

- 3. Permission to build new and/or intensified development in the LCP <u>Aarea</u> shall be contingent upon the ability to provide proof of availability of adequate water and sewerage facilities.
- In cases where existing unused capacity cannot meet increased demand, developer financed improvement of existing water and/or sewerage

- facilities shall be required before new development and /or intensification can proceed.
- 5. Installation of new sewer and water lines shall be accomplished via the least environmentally damaging method.
- 6. Water conservation technology shall be employed in all development, including landscaping and irrigation, that increase water use of the parcelin compliance with the County's Green Building Ordinance. Design of new development requiring the installation and operation of additional water service shall be reviewed for water conservation.

#### **Fire and Emergency Services**

- 7. **Fire Station.** A new fire station may be required as part of Phase II development. The size, location and timing of the new station shall be determined after appropriate study by the Fire Department, and shall be submitted as an amendment to this LPUCP. The new fire facility station shall be funded and constructed as its need is determined in the environmental studies. The new fire station shall not displace parks, coastal recreation support or coastal dependent uses.
- 8. **Fire access requirements.** On property fronting on mole roads, the developers shall provide fire clear zones on the water side of the buildings. These fire access roads shall be reached by vertical fire access roads no less than 28 feet in width and shall be a minimum of 20 feet wide. All fire access routes established at the minimum width shall be constructed and maintained clear to the sky, with no benches, planters or fixed objects. The Fire Department access roads shall be dedicated for public pedestrian access and shall make up the greater part of the required pedestrian promenade. The Fire Department access roads shall maintain unimpeded access to both pedestrians and emergency vehicles on no less than twenty feet of all promenades at all times.
- 9. **Pedestrian Promenades.** All projects located on shoreline parcels shall provide public pedestrian promenades adjacent to bulkheads no less than 20 foot wide that also provide benches, trash containers, shade structures and other pedestrian amenities along the seaward edge of the bulkhead. If these promenades are combined with a 20 foot wide fire access road, they may be constructed in one of two configurations, that allow for both unimpeded fire access and pedestrian amenities:
  - a) A 20 foot wide accessible fire road in addition to an eight foot wide landscaped strip, resulting in a total dedicated access area no less than 28 feet wide. The eight foot wide landscaped strip adjacent to the bulkhead shall be landscaped and provided with benches and structures. The eight-

foot-wide landscaped strip shall be provided in addition to required fire access roads and shall be located, seaward of the fire access road, or

b) A series of 10 by 10 foot-wide improved view points no less than 150 feet apart, also adjacent to the bulkhead and integrated with vertical access ways.

In either configuration, turn radii shall be approved by the Fire Department.

- 10. **Sprinklers**. All new development shall be required to provide fire sprinklers consistent with specifications of the Fire Dept. Remodeling or expansion projects involving 50 percent or more of the existing floor area of the structure shall be subject to review by the Fire Dept. for sprinkler requirements.
- 11. **Multi-Story Building**. Where a new building exceeds three stories or 35 feet in height, the following standards shall apply:
  - a. The maximum height of a proposed multi-story building shall be subject for review of the Fire Department.
  - b. All multi-story buildings shall have an emergency evacuation plan and, on mole roads, a safe refuge area shall be designated for multi-story occupants on the dock area;
  - c. Emergency access (or clear zones) along the sides of all multi-story buildings shall be required to be a width of 28 feet. A lesser width may be granted where the Fire Dept. finds such width provides sufficient emergency access; a greater width may be mandated where the Fire Dept. finds such width to be necessary for the provision of adequate emergency access. This requirement may apply to the adjacent pedestrian promenades except for the viewing areas described in policy 9 above. Where a building is not more than 10 feet from the edge of a road, the roadway may serve as the required access area for that side of the building. Clear zones provided on the sides of a building may count toward any linear view-corridor requirements for buildings located between the first public road and the sea; and
  - d. Applicants for multi-story buildings shall submit documentation in the form of a Fire Safety Plan, verifying that Fire Dep. requirements relative to access, fire flow, sprinklers, and evacuation plans have been satisfied.

# 13. Diking, Dredging, Filling and Shoreline Structures

\_\_\_\_\_\_

#### a. Coastal Act Policies

- *30233.*
- a. The diking, filing, or dredging of open coastal waters, wetlands, estuaries and lakes shall be permitted in accordance with other applicable provisions of this division, where there is no feasible less environmentally damaging alternative, and where feasible mitigation measures have been provided to minimize adverse environmental effects, and shall be limited to the following:
- (1) New or expanded port, energy, coastal-dependent industrial facilities including commercial fishing facilities.
- (2) Maintaining existing, or restoring previously dredged, depths in existing navigational channels, turning basins, vessel berthing and mooring areas, and boat launching ramps.
- (3) In wetland areas only, entrance channels for new or expanded boating facilities; and in a degraded wetland, identified by the Department of Fish and Game pursuant to subdivision (b) of Section 30411, for boating facilities if, in conjunction with such boating facilities, a substantial portion of the degraded wetland is restored and maintained as a biologically productive wetland. The size of the wetland area used for boating facilities, including berthing space, turning basins, necessary navigation channels, and any necessary support service facilities shall not exceed 25 percent of the degraded wetland.
- (5) Incidental public service purposes, including but not limited to, burying cables, and pipes or inspection of piers and maintenance of existing intake and outfall lines.
- (6) Mineral extraction, including sand for restoring beaches, except in environmentally sensitive areas.
- (7) Restoration purposes.

- b. Dredging and spoils disposal shall be planned and carried out to avoid significant disruption to marine and wildlife habitats and water circulation. Dredge spoils suitable for beach replenishment should be transported for such purposes to appropriate beaches or into suitable longshore current systems.
- Revetments, breakwaters, groins, harbor channels, seawalls, cliff retaining walls, and other such construction that alters natural shoreline processes shall be permitted when required to serve coastal-dependent uses or to protect existing structures or public beaches in danger from erosion, and when designed to eliminate or mitigate adverse impacts on local shoreline sand supply. Existing marine structures causing water stagnation contributing to pollution problems and fish kills should be phased out or upgraded where feasible.

## b. Issues Identified

As a result of adverse runoff, tidal influences and wind erosion, shoaling conditions frequently create real hazards to navigation in Marina del Rey. These shoals must be removed from time to time by dredging operations in the main channel and other locations. WHAT STEPS CAN BE TAKEN TO PROTECT THE MARINA FROM SHOALING?

#### extensive

diking, dredging and filing. HOW AND WHERE CAN THESE EXTENSIVE DREDGE SPOILS

BE DEPOSITED IN A SAFE AND ENVIRONMENTALLY SENSITIVE MANNER? WHAT

IMPACT WILL THE NEW MARINA HAVE ON WATER CIRCULATION AND QUALITY?

## c. Research and Analysis

### **Remedial Dredging**

Because eroded land materials constantly settle in the Marina main channel and basins, remedial dredging is anticipated to be an on-going task.

Removal of accumulating sediment in the Marina channel and basins has been necessary from time to time since the harbor was created in the late 1950s. Two specific shoaling locations in the entrance channel have caused hazards to

navigation. Runoff in the Ballona Creek flood control channel continues to deposit material at its mouth near the Marina breakwater and entrance. Tide and runoff movements combine to shift sediment into the southern channel entrance. This area has been dredged in 1963, 1969, and in 1981, after the entire entrance was closed to boats for a year. The second site for shoaling is located along the north jetty where wind-driven beach sand settles in the channel narrowing the critical north navigation lane for power boats. This location has been dredged in 1958, 1969, 1973 and 1978. Current plans call for a screen to block sand movement across the jetty into the channel. Other areas may require dredging such as the basin near the beach in Basin D inasmuch as sand is eroding from the beach. Dredging is accomplished by water-based equipment hauling the spoils to an approved ocean disposal site.

#### **U.S. Army Corps of Engineers**

The U.S. Army Corps of Engineers (the "Corps") has jurisdiction over the construction of shoreline structures and other activities in the waters of U.S.. The Corps administers this authority by two permit programs:

- 1. § 10 Permit: Pursuant to the U.S. Rivers and Harbors Act of 1899, the Corps handles permits for any structures (e.g., docks, piers, bulkheads not requiring fills, buoys, moorings, etc.) and activities in traditional navigable waters by permits for any connections to these waters.
  - Applicants must first obtain approval from the California Coastal Commission and the California Water Quality Control Board (WQCB).
- 2. § 404 Permit: Pursuant to the U.S. Clean Water Act of 1972, the Corps controls filling operations in waters of the U.S., including any streams or wetlands.

As part of the permit process, the Corps issues a public notice to interested public agencies and private individuals including National Marine Fisheries Services, U.S. Fish and Wildlife Service, the Environmental Protection Agency, the Coast Guard, and the California Department of Fish and Game.

If any objections are raised, the project may be rejected or the project may be modified to satisfy the objections.

If all objections are satisfied, a permit is issued and a certain time is designated within which the project must be completed.

Finally, the Corps is responsible for enforcement; assuring that projects and activities conform to Corps guidelines and permit provisions.

## d. Findings

Marina waters provide foraging habitat for the California least tern, a state and federal endangered species, that nests immediately north of the Marina del Rey entrance channel at Venice Beach.

Remedial dredging is necessary on an as-needed basis in the Marina's Main Channel and basins to insure safe, navigable water for boaters.

#### e. Policies and Actions

#### Marina Area – Maintenance Requirements

- 1. Develop a program to monitor shoaling with periodic hydrographic sounding, surveying and inspections as necessary.
- 2. Continue to dredge as necessary within the Marina and in surrounding waters.
- 3. Promote feasible measures necessary to mitigate shoaling and sediment buildup.
- 4. Incorporate in dredging operations a program to replenish beaches with suitable (non-polluting) spoil materials. All materials must be seeped-out prior to placement of remaining dry sand on beaches.
- 5. Monitor conditions of bulkheads, and repair or replace damaged and decaying bulkheads throughout the Marina.
- 6. The departments of Public Works and Beaches and Harbors will fully participate in the Marina del Rey task force established by the U.S. Army Corps of Engineers. The purpose of the task force is to identify short and long-term options for disposal of material dredged from Marina del Rey channels. These options include upstream management of pollutants and sediments and selection of environmentally benign alternatives for disposal, treatment or re-use of dredged materials and the Regional Water Quality Control Board regarding long term location and methods for dredge disposal.
- As part of any grading or dredging project within the Marina del Rey LCP <u>Aa</u>rea, the County shall require a turbidity management plan. That plan shall provide for monitoring water quality impacts of any dredging, grading or other development adjacent to the water. To the extent that the project could impact the waters of the state, the plan should commit to the use of silt curtains and also provide for monitoring water quality impacts at the excavation site and the

identification of turbidity levels that would trigger additional mitigation measures. The Plan should identify these additional mitigation measures.



## 14. Industrial Development and Energy Facilities

#### a. Coastal Act Policies

- 30255. Coastal-dependent developments shall have priority over other developments on or near the shoreline. Except as provided elsewhere in this division, coastal-dependent developments shall not be sited in a wetland. When appropriate, coastal-related developments should be accommodated within reasonable proximity to the coastal-dependent uses they support.
- 30260. Coastal-dependent industrial facilities shall be encouraged to locate or expand within existing sites and shall be permitted reasonable long-term growth where consistent with this division. However, where new or expanded coastal-dependent industrial facilities cannot feasibly be accommodated consistent with other policies of this division, they may nonetheless be permitted in accordance with this section and Section 30261 and 30262 if (1) alternative locations are infeasible or more environmentally damaging; (2) to do otherwise would adversely affect the public welfare; and (3) adverse environmental effects are mitigated to the maximum extent feasible.
- 30262. Oil and gas development shall be permitted in accordance with Section 30260, if the following conditions are met:
  - (a) The development is performed safely and consistent with the geologic conditions of the well site.
  - (b) New or expanded facilities related to such development are consolidated, to the maximum extent feasible and legally permissible, unless consolidation will have adverse environmental consequences and will not significantly reduce the number of producing wells, support facilities, or sites required to produce the reservoir economically and with minimal environmental impacts.
- **30263**. (a) New or expanded refineries or petrochemical facilities not otherwise consistent with the provisions of this division shall be permitted if (1) alternative locations are not feasible or are more

environmentally damaging; (2) adverse environmental effects are mitigated to the maximum extent feasible (3) it is found that not permitting such development would adversely affect the public welfare; (4) the facility is not located in a highly scenic or seismically hazardous area, on any of the Channel Islands, or within or contiguous to environmentally sensitive areas; and (5) the facility is sited so as to provide a sufficient buffer area to minimize adverse impacts on surrounding property.

- (b) In addition to meeting all applicable air quality standards, new or expanded refineries or petrochemical facilities shall be permitted in areas designated as air quality maintenance areas by the State Air Resources Board and in areas where coastal resources would be adversely affected only if the negative impacts of the project upon air quality are offset by reductions in gaseous emissions in the air by the users of fuels, or, in the case of expansion of an existing site, total size emission levels, and site levels for each emission type for which national or state ambient air quality standards have been established do not increase.
- (c) New or expanded refineries or petrochemical facilities shall minimize the need for once-through cooling by using air cooling to the maximum extent feasible and by using treated waste waters from in-plant processes where feasible.
- **30610.** Notwithstanding any provisions in this division, no coastal development permit shall be required pursuant to this chapter for the following types of development and in the following areas:
  - (d) Repair or maintenance activities that do not result in an addition to, or enlargement or expansion of, the object of those repair or maintenance activities; provided, however, that if the commission determines that certain extraordinary methods of repair and maintenance that involve a risk of substantial adverse environmental impact, it shall, by regulation, require that a permit be obtained under this chapter.
  - (f) The installation, testing, and placement in service or the replacement of any necessary utility connection between an existing service facility and any development approved pursuant to this division; provided, however, that the commission may, where necessary, require reasonable conditions to mitigate any adverse impacts on coastal resources, including scenic resources.

### b. Issues Identified

The Southern California Gas Company (the "Gas Company") facility and its associated network of storage and transmission lines are crucial to natural gas for a larger segment of the Los Angeles area. HOW WILL LAND USE DECISIONS IN AREA AHOW WILL THE COUNTY COORDINATE WITH THE GAS COMPANY DURING DEVELOPMENT? ENSURE CONTINUATION OF THESE FACILITIES AND THEIR VITAL FUNCTIONS?

## c. Research Analysis

The Gas Company operates a large natural gas processing, storage, and transmission facility south of the LCP study aArea; part of which is located in Playa Vista Area B in the City of Los Angeles area. Associated with this facility is an extensive network of subsurface storage and transmission lines in the area. Gas Company access for operating and servicing the lines in the County area is assured via an easement granted in perpetuity in 1948. Gas Company property within the City of Los Angeles is held by the Company through fee ownership. (See Map 1927, Southern California Gas Company Property, at the end of the chapter.) Due to pipeline deterioration, the Gas Company line under the main channel was capped and rerouted around the Marina to Area A (now owned by the State) in 1983.

The Marina del Rey Small Craft Harbor area is served by Gas Company lines. At present, unused capacity exists to provide some additional and/or intensified development with natural gas. If proposed development exceeds this capacity, additional supply lines or other methods would be necessary to meet the additional demand. The Gas Company has indicated that ample natural gas could be supplied to major new development in this area via main extensions.

Given the significance of the Gas Company's underground gas storage facility to a major segment of the Los Angeles area, continuance and proper functioning of the facility must be assured. This activity includes, but is not limited to, operation and maintenance of surface and subsurface facilities, the replacement of facilities for the injection, storage, and withdrawal of natural gas and associated liquids in and from subsurface strata, including the drilling of new wells, maintenance, testing and reconditioning of existing wells, structures, and other facilities, and performing operations incidental thereto. There are about 34 existing gas storage, fluid removal and observation wells in the <a href="LCP study-Aarea">LCP study-Aarea</a> as well as about 38 abandoned oil wells. The 34 active wells are essential to the operation of the gas storage facility.

## d. Findings

If new and/or intensified development in the Marina area exceeds existing natural gas capacity, additional natural gas supply needs will be met by line extensions and/or other methods.

On September 5, 1978, the California Coastal Commission adopted a guideline interpreting the exclusionary provisions of Coastal Act policy § 30610, subsection (d) and (f). This document, entitled *Interpretive Guideline on Exclusions from Permit Requirements*, should be incorporated into ordinances implementing this planLCP.

The Gas Company, supplier of natural gas in the area, has indicated that new development

in Area A could be provided with ample natural gas via main extensions and/or other

methods.

As <u>the</u> Gas Company's gas storage facility provides natural gas for a major portion of the Los Angeles <u>a</u>Area, continuance of this energy facility at its present or greater storage capacity is vital.

Access to active and abandoned gas, oil and storage observations wells and facilities associated with such wells in the area by service personnel and servicing equipment\_smust be assured. The Gas Company must retain its rights to perform maintenance and rework activities to replace facilities, to drill new wells, to recondition existing wells and structures, and to perform functions incidental to operating its gas storage field.

#### e. Policies and Actions

- 1. Land Use decisions shall not interfere with the Gas Company's ability to continue operation of its gas storage facility. Land use decisions shall be protective of the company's existing and future needs for gas storage facilities and operations.
- 2. Development in the Marina del Rey LCP <u>Aarea shall not interfere with access to gas or oil wells, to observation wells associated with gas storage, nor to other facilities associated with the gas storage field operation by service personnel and servicing equipment.</u>
- 3. In areas where new development occurs, the developer shall provide landscaping (trees, shrubbery) to visually buffer existing or relocated gas or oil wells.
- 4. The Department of Regional Planning and the Gas Company shall jointly determine appropriate gas well setbacks from streets and new development for existing wells associated with the gas storage project. The Los Angeles County Code, Title 22 (Planning & Zoning), regulations regarding siting and operation of oil wells shall remain in force.

5. Prior to new development over old, unused or previously abandoned wells, the California Division of Oil and Gas shall be asked to determine that the wells have been abandoned in accordance with current standards. Development over wells shall not be allowed to take place until this determination has been made.



